# Economics Today The Micro View 

Sixteenth Edition


Roger LeRoy Miller

## Economics Today

## THE MICRO VIEW

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# Economics Today 

Sixteenth Edition

## THE MICRO VIEW

# Roger LeRoy Miller 

Research Professor of Economics
University of Texas-Arlington

## Addison-Wesley

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To Manuel F. Ayau
Whose intellectual curiosity never waned and whose mastery of economics always was a source of wonderment for me.

- R. L. M.

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## One-Semester Course Outline

## MACROECONOMIC EMPHASIS THE MACRO VIEW

1. The Nature of Economics
2. Scarcity and the World of Trade-Offs
3. Demand and Supply
4. Extensions of Demand and Supply Analysis
5. Public Spending and Public Choice
6. Funding the Public Sector
7. The Macroeconomy. Unemployment, Inflation, and Deflation
8. Measuring the Economy's Performance
9. Global Economic Growth and Development
10. Real GDP and the Price Level in the Long Run
11. Classical and Keynesian Macro Analyses
12. Consumption, Real GDP, and the Multiplier
13. Fiscal Policy
14. Deficit Spending and the Public Debt
15. Money, Banking, and Central Banking
16. Domestic and International Dimensions of Monetary Policy
17. Stabilization in an Integrated World Economy
18. Policies and Prospects for Global Economic Growth
19. Comparative Advantage and the Open Economy
20. Exchange Rates and the Balance of Payments

## MICROECONOMIC EMPHASIS

 THE MICRO VIEW1. The Nature of Economics
2. Scarcity and the World of Trade-Offs
3. Demand and Supply
4. Extensions of Demand and Supply Analysis
5. Public Spending and Public Choice
6. Funding the Public Sector
7. Demand and Supply Elasticity
8. Consumer Choice
9. Rents, Profits, and the Financial Environment of Business
10. The Firm: Cost and Output Determination
11. Perfect Competition
12. Monopoly
13. Monopolistic Competition
14. Oligopoly and Strategic Behavior
15. Regulation and Antitrust Policy in a Globalized Economy
16. The Labor Market: Demand, Supply, and Outsourcing
17. Unions and Labor Market Monopoly Power
18. Income, Poverty, and Health Care
19. Environmental Economics
20. Comparative Advantage and the Open Economy
21. Exchange Rates and the Balance of Payments

## BALANCED MICRO-MACRO

1. The Nature of Economics
2. Scarcity and the World of Trade-Offs
3. Demand and Supply
4. Extensions of Demand and Supply Analysis
5. Public Spending and Public Choice
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20. Money, Banking, and Central Banking
21. Domestic and International Dimensions of Monetary Policy
22. Comparative Advantage and the Open Economy
23. Exchange Rates and the Balance of Payments

## Economics Today



## Economics Today-Encouraging Students to Read, Study, and Learn

In today's fast-paced, multitasking environment, students must be convinced that there is a concrete payoff from taking the time to read a text, utilize all of its study features, and learn the fundamental concepts it presents. Thus, we, as professional economists, must constantly search for new ways to demonstrate to our students how powerful the tools of economic analysis can be. We have to persuade them that economic tools are useful not only for economists, businesspeople, and policymakers, but also for them.

Over the years that I have devoted to helping students learn about our fascinating field, I have consistently found that presenting students with current and relevant examples is the most successful means of motivating them to read an economics textbook and to learn the essential tools that economists have to offer. Thus, you will find that this latest edition of Economics Today contains a wide array of student-oriented examples showing students how relevant our discipline is to domestic, policy, and global issues.

You will notice a new feature in every chapter called "Why Not ... ?"
"Presenting students with current and relevant examples is the most successful means of motivating them."

This new feature addresses the types of questions that occur to students as they encounter daily media coverage of real-world events involving economic decision making by households, businesses, and government policymakers. Thinking about how the concepts they encounter in each chapter apply in addressing such questions enables students to see the relevance of the tools of economic analysis.

As always, I have revised significant sections of this text. For instance, you will find that the coverage of fiscal policymaking, the federal deficits and the public debt, and new Federal Reserve policy approaches and macroeconomic policymaking contained in Chapters 14 through 17 has been thoroughly restructured and updated. In addition, Chapter 30 provides a carefully organized explanation of the key features of the new federal health care program slated to go into effect during the next few years, along with a discussion of the program's likely economic impacts.

Consistent with the growing emphasis on assessment of learning in higher education today, I continue to facilitate assessment of student learning by means of "Quick Quiz" boxes that appear throughout each chapter and Clicker/Personal Response System questions available for use by instructors in PowerPoint presentations that accompany the book. Pearson and I continue to expand the assessment aspect of MyEconLab, our online course management and tutorial system. As in the last edition, 100 percent of end-of-chapter exercises are assignable in MyEconLab for greater flexibility in assessing students. We also strive to continue to provide students with current events coverage and analysis through weekly news and ABC News clips.

In this new edition of Economics Today, I have sought to impart to students concepts that they will be able to apply to every aspect of their lives. I am convinced that once students are empowered by the tools of economic analysis, they will appreciate their classroom experiences for years to come.

## New to This Edition

This new edition of Economics Today addresses today's most pressing issues while seeking to lower learning obstacles that students sometimes confront. The text's fundamental goals remain firmly in place: demonstrating to students the relevance of economics to their lives and offering them numerous opportunities in every chapter to confirm that they understand key concepts before continuing on.

Cutting-edge developments have been incorporated throughout. These include:

- Evaluation of the U.S. government deficit and public debt: Chapter 14 provides a thorough discussion of the exploding U.S. government deficit, the upswing in the U.S. public debt, and prospects for eventually reducing both annual deficit flows and the outstanding stock of government debt.
- A full revision of the nuts and bolts of modern monetary policy: Chapters 15 and 16 have been thoroughly updated to take into account the considerably altered nature of Federal Reserve monetary policymaking since 2008.
- Evaluation of the recent performance of the U.S. stock market: Chapter 21 compares the behavior of average stock prices during and after the 2008 meltdown with stock price behavior during the Great Depression and other periods in which
 significant declines in stock prices occurred.
- Coverage of the economic effects of the new federal health care legislation: Chapter 30 provides an organized discussion of the key features of the health care law passed in 2010 and evaluates fundamental economic implications of the legislation.

The macro portion of the text now includes the following:

- Chapter 7 explains the concept of the misery index, evaluates why its value has increased in recent years, and compares its current level with those of previous years.
- Chapter 11 provides an analysis of the consumption decline that occurred during the late 2000s.
- Chapter 13 offers an explanation of why the federal government's provision of one-time tax rebates failed to boost household consumption spending and combat the economic downturn.
- Chapter 17 evaluates how the widespread use of a measure of expected future inflation in financial markets is consistent with key implications of the new Keynesian theory.

In the micro portion of the text, I have added analyses of the following:

- Chapter 20 explains why some proponents of behavioral economics suggest that many U.S. consumers do not benefit from using credit cards.
- Chapter 22 discusses why many energy experts suggest that the use of smaller reactors may fuel a future resurgence in the use of nuclear power.
- Chapter 25 evaluates why the concepts of product differentiation and trademarks help to explain the unusual names chosen by rock bands.
- Chapter 26 provides an explanation for why vertical mergers have made a comeback in U.S. industry.
- Students often have trouble visualizing "gains from trade" and "losses from monopoly." To assist them in developing a concrete understanding of these concepts, new to this edition is Appendix B following Chapter 4, entitled "Consumer Surplus, Producer Surplus, and Gains from Trade Within a Price System." In addition, following Chapter 24 is Appendix G, entitled "Consumer Surplus and the Deadweight Loss Resulting from Monopoly."


## Making the Connectionfrom the Classroom to the Real World

Economics Today provides current examples with critical analysis questions that show students how economic theory applies to their diverse interests and lives. For the Sixteenth Edition, more than 90 percent of the examples are new.

Domestic topics and events are presented through thought-provoking discussions, such as:

- Why Even Low-Income Households Are Rushing to Buy iPhones
- Does Consuming More Expensive Items Make People Happier?

EXAMPLE How Much Might "Going Green" Reduce U.S. Economic Growth?
 of greenhouse gas emissions should be a national proirity. Their near-term
goe equivalent to to the reduce such emistion that occurred during the Great Recession of
goos levels by no later than 2014. Their
the late 2000s. Instead of being a short-term decrease in real GoP as in the goal is to reduce such emissions to 2005 levels by no later than 2014. Their longer-term goal is to reduce emissions by an additional 30 percent by 2030 .
Attainment of these goals would constrain the ability of businesses to Attainment of these goals would constrain the ability of businesses to
use resources at lowest cost. As a consequence, production of capita goods us resurces a t lowest cost. As a consequence, production of capital goods
would decline, and that would reduce future economic growth. Economists at the Environmental Protection Agency (EPA) have estimated that these efforts to cut emissions of greenhouse gases likely would lead to a cumulative reduction in real GDP of about 4 percent by 2030 . Based on the current level
the late 2000s. Instead of being a short-term decrease in real GDP as in the recession, however, the reduction generated by the proposed emissions reg.
ulations would pe permanent ulations would be permanent
FOR CRITICAL ANALYSIS
Why do you think that economists suggest that any regulatory policies that generate cuts in production of capital goods will tend to reduce the nation's long-run growth rate for real GDP?

Important policy questions help students understand public debates, such as:

- Moderating the Great Recession Is Harder Than Anticipated
- Congress Decides to License Tax Preparers


## POLICY EXAMPLE Can Minimum Wage Laws Ever Boost Employment?

 labor the same wage rate, $W_{\text {min }}$.

## INTERNATIONAL EXAMPLE

What Economic Growth Success Stories Have in Common
A commission funded by grants from the World Bank, the Hevlett Founda- growth periods, none of the countries' governments erected significant barri-
toon, and severaa n nationa governmentis recently studided 13 nations that, at
some time to tiflows of imports and exports across national borderss. Furthermore, the
experienced 25 -year periods of annual growth rates
period of of high economic growth ended for several nations when their govof at least7 percent. The countries were Botswana, Brazil, China, Hong Kong, ernments began restricting flows of international trade. Indonesia, Japan, Malaysia, Malta, Oman, Singapopre, South Korea, Taiwan, and Thailand. The commission found that all 13 nations shared five charac-
teristics. The first four ( 11 FOR CRITICAL ANALYSIS
teristics. The firs fourwere (1) macroeconomic stabitit,, 2 (2) higin levels of Given the evidence that low trade barriers promote higher economic
saving and investment, (3) relatively unregulated domestic industries, and
$\begin{aligned} & \text { (4) gover } \\ & \text { The fin } \\ & \text { mists: All }\end{aligned}$
nOLICY EXAMPLE
The Indian government requires farmers to sell soybeans to middlemen who, day's minimum and maximum wholesale soybean prices paid to market in tum, resell the beans in wholesale markets. In years past, this restriction
has given the middemen an advantarge in price neapotiations because they has given the midolemen an advantage in price negotiations because they
always have up-to-the-minute data about wholesale sorbean prices. As a consequunce, many Indian farmers who might otherwise produce soybeans have been dissuaded from doing so, for fear of being "taken" by middlemen. This has depressed the rate of increase of agicuutural production in a nation in which a signiticant traction of the population sutfers from malnourishmment. Vished a netvork of more than 1700 Internet kiosks in vilages in key agricultural regions of the country. At these kiosks, farmers can obtain the current naddemen. With this information in their possession, farmers are abler prices on their crops. In areas served by ITC's kiosks, th Margain for better prices on their crops. In areas sevved by ins shosk, 33 increase in Indian soybean farmers' profits and 19 percent increase in soybean production. The resulting boost in the supply of syybeans has contributed to lower prices and an increass in syybean consumption by the nation's residents.
FOR CRITICAL analysis FOR CRITICAL ANALYSIS
What do you suppose has happened to the profits of soybean What do you suppose
market middemen?

Global and international policy examples emphasize the continued importance of international perspectives and policy, such as:

- How Cellphones Are Fueling Economic Development
- Globalization of Tasks and the Elasticity of U.S. Labor Demand
- Does the Spread of Regional Trade Blocs Reduce Protectionism?


## Helping Students Focus and Think Critically

New and revised pedagogical tools engage students and help them focus on the central ideas in economics today.
 and a Research Project provide further opportunities for discussion and exploration. Suggested answers for Critical Analysis questions are in the Instructor's Manual. Visit MyEconLab for additional practice and assignable questions for each chapter topic as well as NEWS video clips on concepts covered.

The end-of-chapter summary shows students what they need to know and where to go in MyEconLab for more practice.

A variety of end-of-chapter problems offer students opportunities to test their knowledge and review chapter concepts. Answers for odd-numbered questions are provided in the back of the text, and all questions are assignable in MyEconLab.

| myeconlab <br> Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice. |  |  |
| :---: | :---: | :---: |
| What you should know |  | WHERE TO GO TO Practice |
| Key Factors That Influence the Quantity of Money That People Desire to Hold People generally make more transactions with money when nominal GDP rises. Thus, they desire to hold more money when nominal GDP increases. In addition, money is a store of value that people may hold alongside bonds, stocks, and other interestearning assets. The opportunity cost of holding money as an asset is the interest rate, so the quantity of money demanded declines as the market interest rate increases. | money balances, 346 transactions demand, 346 precautionary demand, 346 asset demand, 347 <br> KEY FIGURE <br> Figure 16-1, 347 | - MyEconLab Study Plan 16.1 <br> Audio introduction to <br> Chapter 16 <br> Video: Why People Wish to Hold Money |
| How the Federal Reserve's Open Market Operations Influence Market Interest Rates When the Fed sells U.S. government bonds, it must offer them for sale at a lower price to induce buyers to purchase the bonds. The market price of existing bonds and the prevailing interest rate in the economy are inversely related, so the market interest rate rises when the Fed sells bonds. When the Fed buys bonds, it must offer a higher price to induce sellers to part with the bonds. Because of the inverse relationship between the market price of existing bonds and the prevailing rate of interest, the market interest rate declines when the Fed purchases bonds. | KEY FIGURE Figure 16-2, 348 | - MyEconLab Study Plan 16.2 <br> - Animated Figure 16-2 <br> - ABC News Videos: The Federal Reserve |

Quick Quizzes encourage student interaction and provide an opportunity for them to check their understanding before moving on. Answers are at the end of the chapter, and more practice questions can be found in MyEconLab.


You Are There

## How Zimbabwe Undercut Collectors' Hopes of Profits

- oonald Maclavish, a collector of and dealer in currency notes, has collectors: one-trillion-dollar notes printed during Zymbed money hyperinflation-an inflation rate so high that the Zimbabwe dollar often lost more than half its value in a single day. MacTavish bought each note at a price of less than 20 U.S. dollars for each one-trilion-dollar Zimbabwe bill. He hopes that only a limited number of the bills will make their way into collectors' hands. Some collectors, he has observed, think that the price of the notes might eventually rise to more than 100 U.S. dollars.
Shortly after acquiring the Zimbabwe notes, MacTavish reads some bad news. Zimbabwe's govemment printed and distributed the notes in very large volumes. Indeed, so many notes were issued that economists have concluded that this helps
to explain why Zimbabwe's inflation rate became the second highest in recorded history. To Mac Tavisist dismay, experts on the that Zimbabwe's one-trillion-dollar notes are so abundant that their market values may never exceed what he paid for them.
Critical Analysis Questions

1. How did printing and distributing one-trililion-dollar notes help
fuel Zimbabwe's hyperinflation?
2. Why do you think that during the hyperinflation, Zimbabwe's residents used currency notes to buy goods and services as
rapidly they possibly conld? rapidly they possibly could?

You Are There discusses real people making real personal and business decisions. Topics include:

- Stopping Students' Thursday Night Parties with Friday Classes
- Apple Puts Adobe on Hold

New! Why Not ... ? boxes help students think about how the concepts in the book apply to key economic questions, enabling them to see the relevance of economic analysis. Topics include:

- Why Not ... eliminate nearly all U.S. carbon emissions?
- Why Not ... promote innovation by giving out more patents?


## Why Not. <br> prohibit U.S. firms from outsourcing?

Barring U.S. companies from engaging in international labor outsourcing likely would have two negative consequences for the U.S. economy. First, with outsourcing pro-
hibited, the equilibrium wages that U.S. firms would have to pay to obtain labor that they had previously outsourced would increase, which would boost their opera ing costs. These firms would respond by reducing the quantities of goods and services supplied at any given
prices, and the reduction in supply in affected markets would lead to higher equilibrium prices for consumers. Second, other nations' governments probably would respond by prohibiting their own companies from out-
sourcing to U.S. workers. This response would generate a decrease in the demand for U.S. labor, which would result in lower market clearing wages and reduced equilibrium employment in the affected U.S. labor markets.

## MyEconLab: The Power of Practice

## ๙ฺyeconlab

is an online assessment system that gives students the tools they need to learn from their mistakes-right at the moment they are struggling. With comprehensive homework, quiz, test, and tutorial options, instructors can also manage all assessment needs in one program.

## For the Instructor

- Instructors can now select a preloaded course option, which creates a ready-to-go course with homework, quizzes, and tests already set up, or they can choose to create their own assignments.

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- All end-of-chapter problems are assignable and automatically graded in MyEconLab, and for most chapters, additional algorithmic, draw-graph, and numerical exercises are available to choose among.
- Instructors can also choose questions from the Test Item File or use the Custom Exercise Builder to create their own problems for assignment.
- The powerful Gradebook records each student's performance and time spent on the Tests and Study Plan, and generates reports by student or by chapter.
- Economics in the News is a turn-key solution to bringing current news into the classroom. Updated weekly during the academic year, this feature posts news articles with questions for further discussion.
- A comprehensive suite of $A B C$ news videos,
 which address current topics, is available for classroom use. Video-specific exercises are available for instructor assignment. Videos tied to the "Issues \& Applications" features in the text are also available with assignable questions.
- Experiments in MyEconLab are a fun and engaging way to promote active learning and mastery of important economic concepts. Pearson's experiments program is flexible and easy for instructors and students to use.
- Single-player experiments allow your students to play an experiment against virtual players from anywhere at any time with an Internet connection.
- Multiplayer experiments allow you to assign and manage a real-time experiment with your class.

In both cases, pre- and post-questions for each experiment are available for assignment in MyEconLab.

## For the Student

Students are in control of their own learning through a collection of tests, practice, and study tools. Highlights include:

- Two Sample Tests per chapter are preloaded in MyEconLab, enabling students to practice what they have learned, test their understanding, and identify areas for further work.
- Based on each student's performance on
 homework, quizzes, and tests, MyEconLab generates a Study Plan that shows where the student needs further study.
- Learning Aids, such as step-by-step guided solutions, a graphing tool, contentspecific links to the eText, animated graphs, video clips of the author, and glossary flashcards, help students master the material.

Please visit www.myeconlab.com for more information.

## Supplemental Resources

## Student and instructor materials provide tools for success.

Test Item Files 1, 2, and 3 offer more than 10,000 multiple choice and short answer questions, all of which are available in computerized format in the TestGen software. The significant revision process by authors Paul Graf of Indiana University-Bloomington and Jim Lee of Texas A\&M-Corpus Christi ensures the accuracy of problems and solutions in these revised and updated Test Item Files. The Test Item File authors have connected the questions to the general knowledge and skill guidelines found in the Association to Advance Collegiate Schools of Business (AACSB) assurance of learning standards.

The Instructor's Manual, prepared by Andrew J. Dane of Angelo State University, includes lecture-ready examples; chapter overviews, objectives, and outlines; points to emphasize; answers to all critical analysis questions; answers to even-numbered end-of-chapter problems; suggested answers to "You Are There" questions; and selected references.

PowerPoint lecture presentations for each chapter, revised by Jim Lee of Texas A\&M-Corpus Christi, include graphs from the text and outline key terms, concepts, and figures from the text.

Clicker PowerPoint slides, prepared by Rick Pretzsch of Lonestar College-CyFair, allow professors to instantly quiz students in class and receive immediate feedback through Clicker Response System technology.

The Instructor's Resource Disk offers all instructor supplements conveniently packaged on a CD-ROM.

The Instructor Resource Center puts supplements right at instructors' fingertips. Visit www. pearsonhighered.com/irc to register.

The Study Guide offers the practice and review that students need to excel. Written by Roger LeRoy Miller and updated by David VanHoose of Baylor University, the Study Guide has been thoroughly revised to take into account changes to the Sixteenth Edition.

Blackboard and WebCT Pearson course management systems are offered for fully customizable course content that includes a link to the MyEconLab software hosting all of the course materials.

The CourseSmart eTextbook for the text is available through www.coursesmart.com. CourseSmart goes beyond traditional expectations by providing instant, online access to the textbooks and course materials you need at a lower cost to students. And, even as students save money, you can save time and hassle with a digital textbook that allows you to search the most relevant content at the very moment you need it. Whether you're evaluating textbooks or creating lecture notes to help students with difficult concepts, CourseSmart can make life a little easier. See how when you visit www.coursesmart.com/instructors.

## Acknowledgments

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Diana Fortier, Waubonsee Community College
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Jim Lee, Texas A $\nsim M$ University-Corpus Christi
Laura Maghoney, Solano Community College
Fred May, Trident Technical College

Kevin McWoodson, Moraine Valley Community College
Mohammed Partapurwala, Monroe Community College
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| John Adams | John Bockino | Curtis Clarke | Frank Fato |
| Bill Adamson | M. L. Bodnar | Gary Clayton | Abdollah |
| Carlos Aguilar | Mary Bone | Marsha Clayton | Ferdowsi |
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| Aliakbar Ataiifar | Brandolini | Thomas Curtis | James Gale |
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Philip J.
Grossman
Nicholas Grunt
William Gunther Kwabena GyimahBrempong
Demos Hadjiyanis
Martin D. Haney
Mehdi Haririan
Ray Harvey
Michael J.
Haupert
E. L. Hazlett

Sanford B.
Helman
William Henderson
Robert Herman
Gus W. Herring
Charles Hill
John M. Hill
Morton Hirsch
Benjamin Hitchner
Charles W.
Hockert
R. Bradley

Hoppes
James Horner
Grover Howard
Nancy HoweFord
Yu-Mong Hsiao
Yu Hsing
James Hubert
George Hughes
Joseph W. Hunt Jr.
Scott Hunt
John Ifediora
R. Jack Inch

Christopher Inya Tomotaka Ishimine
E. E. Jarvis

Parvis Jenab
Allan Jenkins
John Jensel
Mark Jensen
S. D. Jevremovic
J. Paul Jewell

Nancy Jianakoplos
Frederick Johnson
David Jones
Lamar B. Jones
Paul A. Joray
Daniel A. Joseph
Craig Justice
M. James Kahiga

Septimus Kai Kai
Devajyoti Kataky
Timothy R. Keely
Ziad Keilany
Norman F. Keiser
Brian Kench
Randall G.
Kesselring
Alan Kessler
E. D. Key

Saleem Khan
M. Barbara Killen

Bruce Kimzey
Terrence Kinal
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Zimmer Jr.

Revising Economics Today this time around was challenging, given that the changes in the economy within the United States and the world were so rapid. I was helped by my fantastic editorial team at Pearson. I was pushed hard by Noel Seibert, my editor. I was also dependent on Carolyn Terbush, the assistant editor on this project.

On the production side, I was again fortunate enough to have as my production supervisor Kathryn Dinovo. The designer, Jon Boylan, succeeded in creating a new look that still kept the traditional feel of this text. As always, I benefited from the years of experience of John Orr of Orr Book Services. I appreciate the copyediting and proofing services that Pat Lewis again provided. For this edition on the supplements side, Alison Eusden guaranteed revised error-free ancillaries. I would also like to thank Lori DeShazo and Kim Lovato for continued marketing efforts.

As you can imagine, more emphasis for each edition has been placed on online and other media materials. Melissa Honig and Susan Schoenberg worked overtime to make sure that MyEconLab was fully functional. I also was lucky to have the services of Noel Lotz who helped develop new content for MyEconLab.

This time around, Jim Lee of Texas A\&M-Corpus Christi and Paul Graf of Indiana University-Bloomington authored the three Test Item Files. David VanHoose of Baylor University continued to create not only accurate but useful study guides. Similarly, Andrew J. Dane of Angelo State University has kept the Instructor's Manual in sync with the latest revisions, while Jim Lee of Texas A\&M-Corpus Christi provided the PowerPoint presentations and Rick Pretzsch of Lonestar College-CyFair provided the Clicker PowerPoint slides.

Finally, there are two individuals I must thank for their work above and beyond the call of duty. The first is Professor Dan Benjamin of Clemson University, who continues to act as my "super reviewer" and "super proofreader." Finally, Sue Jasin, my longtime assistant, could probably teach a course in economics after all of the typing and retyping of various drafts.

I welcome comments and ideas from professors and students alike and hope you enjoy the new edition of Economics Today.

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## Economics Today

## THE MICRO VIEW

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## Incentives

Rewards for engaging in a particular activity.
the number of college students majoring in economics rose by more than 40 percent during the past decade? One reason that students opt for extensive study of economics is that they find the subject fascinating. Another reason, however, is self-interest. On average, students who major in economics earn 13 percent more than business management majors, 26 percent more than chemistry majors, and 50 percent more than psychology majors. Thus, students have a strong incentive to consider majoring in economics.

In this chapter, you will learn why contemplating the nature of self-interested responses to incentives is the starting point for analyzing choices people make in all walks of life. After all, how much time you devote to studying economics in this introductory course depends in part on the incentives established by your instructor's grading system. As you will see, selfinterest and incentives are the underpinnings for all the decisions you and others around you make each day.

## The Power of Economic Analysis

Simply knowing that self-interest and incentives are central to any decision-making process is not sufficient for predicting the choices that people will actually make. You also have to develop a framework that will allow you to analyze solutions to each economic problem-whether you are trying to decide how much to study, which courses to take, whether to finish school, or whether the U.S. government should provide more grants to universities or raise taxes. The framework that you will learn in this text is the economic way of thinking.

This framework gives you power-the power to reach informed judgments about what is happening in the world. You can, of course, live your life without the power of economic analysis as part of your analytical framework. Indeed, most people do. But economists believe that economic analysis can help you make better decisions concerning your career, your education, financing your home, and other important matters. In the business world, the power of economic analysis can help you increase your competitive edge as an employee or as the owner of a business. As a voter, for the rest of your life you will be asked to make judgments about policies that are advocated by political parties. Many of these policies will deal with questions related to international economics, such as whether the U.S. government should encourage or discourage immigration, prevent foreign residents and firms from investing in port facilities or domestic banks, or restrict other countries from selling their goods here.

Finally, just as taking an art, music, or literature appreciation class increases the pleasure you receive when you view paintings, listen to concerts, or read novels, taking an economics course will increase your understanding and pleasure when watching the news on TV or reading articles in the newspaper or on the Internet.

## Defining Economics

Economics is part of the social sciences and, as such, seeks explanations of real events. All social sciences analyze human behavior, as opposed to the physical sciences, which generally analyze the behavior of electrons, atoms, and other nonhuman phenomena.

## Economics is the study of how people allocate their limited resources in an attempt to satisfy their unlimited wants. As such, economics is the study of how people make choices.

To understand this definition fully, two other words need explaining: resources and wants. Resources are things that have value and, more specifically, are used to produce goods and services that satisfy people's wants. Wants are all of the items that people would purchase if they had unlimited income.

Whenever an individual, a business, or a nation faces alternatives, a choice must be made, and economics helps us study how those choices are made. For example, you have to choose how to spend your limited income. You also have to choose how to spend your limited time. You may have to choose how much of your company's limited funds to spend on advertising and how much to spend on new-product research. In economics, we examine situations in which individuals choose how to do things, when to do things, and with whom to do them. Ultimately, the purpose of economics is to explain choices.

## Microeconomics versus Macroeconomics

Economics is typically divided into two types of analysis: microeconomics and macroeconomics.

> Microeconomics is the part of economic analysis that studies decision making undertaken by individuals (or households) and by firms. It is like looking through a microscope to focus on the small parts of our economy.

> Macroeconomics is the part of economic analysis that studies the behavior of the economy as a whole. It deals with economywide phenomena such as changes in unemployment, in the general price level, and in national income.

Microeconomic analysis, for example, is concerned with the effects of changes in the price of gasoline relative to that of other energy sources. It examines the effects of new taxes on a specific product or industry. If price controls were reinstituted in the United States, how individual firms and consumers would react to them would be in the realm of microeconomics. The effects of higher wages brought about by an effective union strike would also be analyzed using the tools of microeconomics.

In contrast, issues such as the rate of inflation, the amount of economywide unemployment, and the yearly growth in the output of goods and services in the nation all fall into the realm of macroeconomic analysis. In other words, macroeconomics deals with aggregates, or totals-such as total output in an economy.

Be aware, however, of the blending of microeconomics and macroeconomics in modern economic theory. Modern economists are increasingly using microeconomic analysis-the study of decision making by individuals and by firms-as the basis of macroeconomic analysis. They do this because even though macroeconomic analysis focuses on aggregates, those aggregates are the result of choices made by individuals and firms.

## The Three Basic Economic Questions and Two Opposing Answers

In every nation, three fundamental questions must be addressed irrespective of the form of its government or who heads that government, how rich or how poor the nation may be, or what type of economic system-the institutional mechanism through which resources are utilized to satisfy human wants-has been chosen. The three questions concern the problem of how to allocate society's scarce resources:

1. What and how much will be produced? Some mechanism must exist for determining which items will be produced while others remain inventors' pipe dreams or individuals' unfulfilled desires.
2. How will items be produced? There are many ways to produce a desired item. It is possible to use more labor and less capital, or vice versa. It is possible, for instance, to produce an item with an aim to maximize the number of people employed. Alternatively, an item may be produced with an aim to minimize the

## Microeconomics

The study of decision making undertaken by individuals (or households) and by firms.

## Macroeconomics

The study of the behavior of the economy as a whole, including such economywide phenomena as changes in unemployment, the general price level, and national income.

## Aggregates

Total amounts or quantities; aggregate demand, for example, is total planned expenditures throughout a nation.

## Economic system

A society's institutional mechanism for determining the way in which scarce resources are used to satisfy human desires.
total expenses that members of society incur. Somehow, a decision must be made about the mix of resources used in production, the way in which they are organized, and how they are brought together at a particular location.
3. For whom will items be produced? Once an item is produced, who should be able to obtain it? People use scarce resources to produce any item, so people value access to that item. Thus, determining a mechanism for distributing produced items is a crucial issue for any society.

Now that you know the questions that an economic system must answer, how do current systems actually answer them?

## Two Opposing Answers

At any point in time, every nation has its own economic system. How a nation goes about answering the three basic economic questions depends on that nation's economic system.

CENTRALIZED COMMAND AND CONTROL Throughout history, one common type of economic system has been command and control (also called central planning) by a centralized authority, such as a king or queen, a dictator, a central government, or some other type of authority that assumes responsibility for addressing fundamental economic issues. Under command and control, this authority decides what items to produce and how many, determines how the scarce resources will be organized in the items' production, and identifies who will be able to obtain the items.

For instance, in a command-and-control economic system, a government might decide that particular types of automobiles ought to be produced in certain numbers. The government might issue specific rules for how to marshal resources to produce these vehicles, or it might even establish ownership over those resources so that it can make all such resource allocation decisions directly. Finally, the government will then decide who will be authorized to purchase or otherwise utilize the vehicles.

THE PRICE SYSTEM The alternative to command and control is the price system (also called a market system), which is a shorthand term describing an economic system that answers the three basic economic questions via decentralized decision making. Under a pure price system, individuals and families own all of the scarce resources used in production. Consequently, choices about what and how many items to produce are left to private parties to determine on their own initiative, as are decisions about how to go about producing those items. Furthermore, individuals and families choose how to allocate their own incomes to obtain the produced items at prices established via privately organized mechanisms.

In the price system, which you will learn about in considerable detail in Chapters 3 and 4 , prices define the terms under which people agree to make exchanges. Prices signal to everyone within a price system which resources are relatively scarce and which resources are relatively abundant. This signaling aspect of the price system provides information to individual buyers and sellers about what and how many items should be produced, how production of items should be organized, and who will choose to buy the produced items.

Thus, in a price system, individuals and families own the facilities used to produce automobiles. They decide which types of automobiles to produce, how many of them to produce, and how to bring scarce resources together within their facilities to generate the desired production. Other individuals and families decide how much of their earnings they wish to spend on automobiles.

MIXED ECONOMIC SYSTEMS By and large, the economic systems of the world's nations are mixed economic systems that incorporate aspects of both centralized command and control and a decentralized price system. At any given time, some nations lean toward centralized mechanisms of command and control and allow relatively little
scope for decentralized decision making. At the same time, other nations limit the extent to which a central authority dictates answers to the three basic economic questions, leaving people mostly free to utilize a decentralized price system to generate their own answers.

A given country may reach different decisions at different times about how much to rely on command and control versus a price system to answer its three basic economic questions. Until 2008, for instance, the people of the United States preferred to rely mainly on a decentralized price system to decide which and how many automobiles to produce, how to marshal scarce resources to produce those vehicles, and how to decide who should obtain them. Today, the U.S. government is the majority owner of a large portion of the facilities used to manufacture automobiles and hence has considerable command-and-control authority over U.S. vehicle production.

## The Economic Approach: Systematic Decisions

Economists assume that individuals act as if they systematically pursue self-motivated interests and respond predictably to perceived opportunities to attain those interests. This central insight of economics was first clearly articulated by Adam Smith in 1776. Smith wrote in his most famous book, An Inquiry into the Nature and Causes of the Wealth of Nations, that "it is not from the benevolence of the butcher, the brewer, or the baker that we expect our dinner, but from their regard to their own interest." Thus, the typical person about whom economists make behavioral predictions is assumed to act as though he or she systematically pursues self-motivated interest.

How has U.S. economic stagnation altered the marriage incentives of Indian women?

## INTERNATIONAL EXAMPLE Become Ineligible Bachelors

At Web sites that help Indian men working in the United States find matrimonial matches back home in India, locating brides has become more difficult. In years past, many career-oriented Indian women were willing to marry Indian men employed by U.S. companies. Today, however, an increasing number of Indian women balk at this idea. In light of weak economic conditions in the United States, where the unemployment rate has recently exceeded 10 percent, these women worry that their prospective husbands' current jobs might disappear and that their own employment prospects might be poor. In contrast, Indian economic activity has been growing at an annual
rate of nearly 8 percent, and jobs are plentiful. Thus, more Indian women are opting for married life in India instead.

## FOR CRITICAL ANALYSIS

Why do you suppose that fewer young men from India are seeking U.S. employment?

## The Rationality Assumption

The rationality assumption of economics, simply stated, is as follows:

## We assume that individuals do not intentionally make decisions that would leave themselves worse off.

The distinction here is between what people may think-the realm of psychology and psychiatry and perhaps sociology—and what they do. Economics does not involve itself in analyzing individual or group thought processes. Economics looks at what people actually do in life with their limited resources. It does little good to criticize the rationality assumption by stating, "Nobody thinks that way" or "I never think that way" or "How unrealistic! That's as irrational as anyone can get!" In a world in which people can be atypical in countless ways, economists find it useful to concentrate on discovering the baseline. Knowing what happens on average is a good place to start. In this way, we avoid building our thinking on exceptions rather than on reality.

## Rationality assumption

The assumption that people do not intentionally make decisions that would leave them worse off.

## You Are There

To contemplate why the location that a producer chooses for filming a movie can depend on incentives offered by governments, take a look at A Movie Producer Responds to Incentives, on page II.

Take the example of driving. When you consider passing another car on a two-lane highway with oncoming traffic, you have to make very quick decisions: You must estimate the speed of the car that you are going to pass, the speed of the oncoming cars, the distance between your car and the oncoming cars, and your car's potential rate of acceleration. If we were to apply a model to your behavior, we would use the rules of calculus. In actual fact, you and most other drivers in such a situation do not actually think of using the rules of calculus, but to predict your behavior, we could make the prediction as if you understood those rules.

## Responding to Incentives

If it can be assumed that individuals never intentionally make decisions that would leave them worse off, then almost by definition they will respond to changes in incentives. Indeed, much of human behavior can be explained in terms of how individuals respond to changing incentives over time.

Schoolchildren are motivated to do better by a variety of incentive systems, ranging from gold stars and certificates of achievement when they are young, to better grades with accompanying promises of a "better life" as they get older. Of course, negative incentives affect our behavior, too. Penalties, punishments, and other forms of negative incentives can raise the cost of engaging in various activities.

How have U.S. state and federal governments given people who do not play golf a positive incentive to buy golf carts?

## POLCY EXAMPLE The Government Gives Everyone an Incentive to Own a Golf Cart

Both the U.S. government and a number of state governments offer tax credits to people who buy electric vehicles, including road-ready golf carts. Many people have discovered that these tax credits are sufficient to fund more than two-thirds of the purchase price of a qualifying golf cart. Dealers of golf carts have been quick to use the tax credits as a key selling point. One Florida dealer offers to lease back a road-worthy golf cart from a buyer at $\$ 100$ per month - so that the dealer can rent the cart at a higher rate to people who will actually use it-and then buy the cart back after 27 months at a price of $\$ 2,000$. Thus, as the dealer's banner ad declares, the buyer of a golf
cart qualifying for the government's tax credit can either "GET A FREE GOLF CART, or make $\$ 2,000$ doing absolutely nothing!!" In Florida and many other states, golf cart sales have soared.

## FOR CRITICAL ANALYSIS

Why do you suppose that many people who previously purchased non-road-worthy golf carts to drive on golf courses now drive road-worthy golf carts instead?

## Defining Self-Interest

Self-interest does not always mean increasing one's wealth measured in dollars and cents. We assume that individuals seek many goals, not just increased wealth measured in monetary terms. Thus, the self-interest part of our economic-person assumption includes goals relating to prestige, friendship, love, power, helping others, creating works of art, and many other matters. We can also think in terms of enlightened self-interest, whereby individuals, in the pursuit of what makes them better off, also achieve the betterment of others around them. In brief, individuals are assumed to want the ability to further their goals by making decisions about how things around them are used. The head of a charitable organization usually will not turn down an additional contribution, because accepting the funds yields control over how they are used, even though it is for other people's benefit.

Thus, self-interest does not rule out doing charitable acts. Giving gifts to relatives can be considered a form of charity that is nonetheless in the self-interest of the giver. But how efficient is such gift giving?

## EXAMPLE The Perceived Value of Gifts

Every holiday season, aunts, uncles, grandparents, mothers, and fathers give gifts to their college-aged loved ones. Joel Waldfogel, an economist at the University of Pennsylvania, has surveyed several thousand college students after Christmas to find out the value of holiday gifts. He finds that recorded music and outerwear (coats and jackets) have a perceived intrinsic value about equal to their actual cash equivalent. By the time he gets down the list to socks, underwear, and cosmetics, the students' valuation is only about

82 percent of the cash value of the gift. He find that aunts, uncles, and grandparents give the "worst" gifts and friends, siblings, and parents give the "best."

## FOR CRITICAL ANALYSIS

What argument could you use against the idea of substituting cash or gift cards for physical gitts?

## QUICK QUIZ See page 16 for the answers. Review concepts from this section in MyEconLab.

Economics is a social science that involves the study of how individuals choose among alternatives to satisfy their
$\qquad$ , which are what people would buy if their incomes were $\qquad$ -.
$\qquad$ , the study of the decision-making processes of individuals (or households) and firms, and $\qquad$ , the study of the performance of the economy as a whole, are the two main branches into which the study of economics is divided.

The three basic economic questions ask what and how much will be produced, how will items be produced, and for whom will items be produced. The two opposing answers are provided by the type of economic system: either $\qquad$ _. the $\qquad$
In economics, we assume that people do not intentionally make decisions that will leave them worse off. This is known as the $\qquad$ assumption.

## Economics as a Science

Economics is a social science that employs the same kinds of methods used in other sciences, such as biology, physics, and chemistry. Like these other sciences, economics uses models, or theories. Economic models, or theories, are simplified representations of the real world that we use to help us understand, explain, and predict economic phenomena in the real world. There are, of course, differences between sciences. The social sciences-especially economics-make little use of laboratory experiments in which changes in variables are studied under controlled conditions. Rather, social scientists, and especially economists, usually have to test their models, or theories, by examining what has already happened in the real world.

## Models and Realism

At the outset it must be emphasized that no model in any science, and therefore no economic model, is complete in the sense that it captures every detail or interrelationship that exists. Indeed, a model, by definition, is an abstraction from reality. It is conceptually impossible to construct a perfectly complete realistic model. For example, in physics we cannot account for every molecule and its position and certainly not for every atom and subatomic particle. Not only is such a model impossibly expensive to build, but working with it would be impossibly complex.

The nature of scientific model building is that the model should capture only the essential relationships that are sufficient to analyze the particular problem or answer the particular question with which we are concerned. An economic model cannot be faulted as unrealistic simply because it does not represent every detail of the real world. A map of a city that shows only major streets is not faulty if, in fact, all you need to know is how to pass through the city using major streets. As long as a model is able to shed light on the central issue at hand or forces at work, it may be useful.

A map is the quintessential model. It is always a simplified representation. It is always unrealistic. But it is also useful in making predictions about the world. If the

## Models, or theories

Simplified representations of the real world used as the basis for predictions or explanations.
model-the map-predicts that when you take Campus Avenue to the north, you always run into the campus, that is a prediction. If a simple model can explain observed behavior in repeated settings just as well as a complex model, the simple model has some value and is probably easier to use.

## Assumptions

Every model, or theory, must be based on a set of assumptions. Assumptions define the array of circumstances in which our model is most likely to be applicable. When some people predicted that sailing ships would fall off the edge of the earth, they used the assumption that the earth was flat. Columbus did not accept the implications of such a model because he did not accept its assumptions. He assumed that the world was round. The real-world test of his own model refuted the flat-earth model. Indirectly, then, it was a test of the assumption of the flat-earth model.

Is it possible to use our knowledge about assumptions to understand why driving directions sometimes contain very few details?

## EXAMPLE Getting Directions

Assumptions are a shorthand for reality. Imagine that you have decided to drive from your home in San Diego to downtown San Francisco. Because you have never driven this route, you decide to use a travel-planner device such as global-positioning-system equipment.

When you ask for directions, the electronic travel planner could give you a set of detailed maps that shows each city through which you will travelOceanside, San Clemente, Irvine, Anaheim, Los Angeles, Bakersfield, Modesto, and so on-and then, opening each map, show you exactly how the freeway threads through each of these cities. You would get a nearly complete description of reality because the GPS travel planner will not have used many simplifying assumptions. It is more likely, however, that the travel
planner will simply say, "Get on Interstate 5 going north. Stay on it for about 500 miles. Follow the signs for San Francisco. After crossing the toll bridge, take any exit marked 'Downtown.'" By omitting all of the trivial details, the travel planner has told you all that you really need and want to know. The models you will be using in this text are similar to the simplified directions on how to drive from San Diego to San Francisco-they focus on what is relevant to the problem at hand and omit what is not.

FOR CRITICAL ANALYSIS
In what way do small talk and gossip represent the use of simplifying assumptions?

## Ceteris paribus [KAY-ter-us PEAR-uh-bus] assumption

The assumption that nothing changes except the factor or factors being studied.

THE CETERIS PARIBUS ASSUMPTION: ALL OTHER THINGS BEING EQUAL Everything in the world seems to relate in some way to everything else in the world. It would be impossible to isolate the effects of changes in one variable on another variable if we always had to worry about the many other variables that might also enter the analysis. Similar to other sciences, economics uses the ceteris paribus assumption. Ceteris paribus means "other things constant" or "other things equal."

Consider an example taken from economics. One of the most important determinants of how much of a particular product a family buys is how expensive that product is relative to other products. We know that in addition to relative prices, other factors influence decisions about making purchases. Some of them have to do with income, others with tastes, and yet others with custom and religious beliefs. Whatever these other factors are, we hold them constant when we look at the relationship between changes in prices and changes in how much of a given product people will purchase.

## Deciding on the Usefulness of a Model

We generally do not attempt to determine the usefulness, or "goodness," of a model merely by evaluating how realistic its assumptions are. Rather, we consider a model "good" if it yields usable predictions that are supported by real-world observations. In other words, can we use the model to predict what will happen in the world around us? Does the model provide useful implications about how things happen in our world?

Once we have determined that the model does predict real-world phenomena, the scientific approach to the analysis of the world around us requires that we consider evidence. Evidence is used to test the usefulness of a model. This is why we call economics

## Why Not . . . try to increase blood donations by offering small payments to donors?

Donating blood is a time-consuming, often tiring, and sometimes even painful activity that provides scarce, lifesaving human plasma. To try to encourage more people to give blood, some governments now provide small financial payments to blood donors. Empirical studies by economists, however, suggest that many people make fewer charitable contributions when others know that the donors are rewarded for their contributions. Most individuals who make charitable donations derive satisfaction
from the fact that others see them sacrifice to do a good deed, such as giving blood. When some people who previously had regularly donated blood learn that they will receive small financial payments for their blood, they presume that others seeing them offer their blood will assume that they are "greedily" selling it. As a consequence, they become less likely to respond to blood drives, even though they now could receive a payment for doing so.
an empirical science. Empirical means that evidence (data) is looked at to see whether we are right. Economists are often engaged in empirically testing their models.

## Models of Behavior, Not Thought Processes

Take special note of the fact that economists' models do not relate to the way people think. Economic models relate to the way people act, to what they do in life with their limited resources. Normally, the economist does not attempt to predict how people will think about a particular topic, such as a higher price of oil products, accelerated inflation, or higher taxes. Rather, the task at hand is to predict how people will behave, which may be quite different from what they say they will do (much to the consternation of poll takers and market researchers). Thus, people's declared preferences are generally of little use in testing economic theories, which aim to explain and predict people's revealed preferences. The people involved in examining thought processes are psychologists and psychiatrists, not typically economists.

## Behavioral Economics and Bounded Rationality

In recent years, some economists have proposed paying more attention to psychologists and psychiatrists. They have suggested an alternative approach to economic analysis. Their approach, which is known as behavioral economics, examines consumer behavior in the face of psychological limitations and complications that may interfere with rational decision making.
bounded rationality Proponents of behavioral economics suggest that traditional economic models assume that people exhibit three "unrealistic" characteristics:

1. Unbounded selfishness. People are interested only in their own satisfaction.
2. Unbounded willpower. Their choices are always consistent with their long-term goals.
3. Unbounded rationality. They are able to consider every relevant choice.

Instead, advocates of behavioral economics have proposed replacing the rationality assumption with the assumption of bounded rationality, which assumes that people cannot examine and think through every possible choice they confront. As a consequence, behavioral economists suggest, people cannot always pursue their best longterm personal interests. From time to time, they must also rely on other people and take into account other people's interests as well as their own.

RULES OF THUMB A key behavioral implication of the bounded rationality assumption is that people should use so-called rules of thumb: Because every possible choice cannot be considered, an individual will tend to fall back on methods of making decisions that are simpler than trying to sort through every possibility.

A problem confronting advocates of behavioral economics is that people who appear to use rules of thumb may in fact behave as if they are fully rational. For instance, if a

## Empirical

Relying on real-world data in evaluating the usefulness of a model.

## Behavioral economics

An approach to the study of consumer behavior that emphasizes psychological limitations and complications that potentially interfere with rational decision making.

## Bounded rationality

The hypothesis that people are nearly, but not fully, rational, so that they cannot examine every possible choice available to them but instead use simple rules of thumb to sort among the alternatives that happen to occur to them.

## Positive economics

Analysis that is strictly limited to making either purely descriptive statements or scientific predictions; for example, "If A, then B." A statement of what is.

## Normative economics

Analysis involving value judgments about economic policies; relates to whether outcomes are good or bad. A statement of what ought to be.
person faces persistently predictable ranges of choices for a time, the individual may rationally settle into repetitive behaviors that an outside observer might conclude to be consistent with a rule of thumb. The bounded rationality assumption indicates that the person should continue to rely on a rule of thumb even if there is a major change in the environment that the individual faces. Time and time again, however, economists find that people respond to altered circumstances by fundamentally changing their behaviors. Economists also generally observe that people make decisions that are consistent with their own self-interest and long-term objectives.

BEHAVIORAL ECONOMICS: A WORK IN PROGRESS It remains to be seen whether the application of the assumption of bounded rationality proposed by behavioral economists will truly alter the manner in which economists construct models intended to better predict human decision making. So far, proponents of behavioral economics have not conclusively demonstrated that paying closer attention to psychological thought processes can improve economic predictions.

As a consequence, the bulk of economic analysis continues to rely on the rationality assumption as the basis for constructing economic models. As you will learn in Chapter 20, advocates of behavioral economics continue to explore ways in which psychological elements might improve analysis of decision making by individual consumers.

## Positive versus Normative Economics

Economics uses positive analysis, a value-free approach to inquiry. No subjective or moral judgments enter into the analysis. Positive analysis relates to statements such as "If A, then B." For example, "If the price of gasoline goes up relative to all other prices, then the amount of it that people buy will fall." That is a positive economic statement. It is a statement of what is. It is not a statement of anyone's value judgment or subjective feelings.

## Distinguishing Between Positive and Normative Economics

For many problems analyzed in the "hard" sciences such as physics and chemistry, the analyses are considered to be virtually value-free. After all, how can someone's values enter into a theory of molecular behavior? But economists face a different problem. They deal with the behavior of individuals, not molecules. That makes it more difficult to stick to what we consider to be value-free or positive economics without reference to our feelings.

When our values are interjected into the analysis, we enter the realm of normative economics, involving normative analysis. A positive economic statement is "If the price of gas rises, people will buy less." If we add to that analysis the statement "so we should not allow the price to go up," we have entered the realm of normative economics—we have expressed a value judgment. In fact, any time you see the word should, you will know that values are entering into the discussion. Just remember that positive statements are concerned with what is, whereas normative statements are concerned with what ought to be.

Each of us has a desire for different things. That means that we have different values. When we express a value judgment, we are simply saying what we prefer, like, or desire. Because individual values are diverse, we expect-and indeed observe-that people express widely varying value judgments about how the world ought to be.

## A Warning: Recognize Normative Analysis

It is easy to define positive economics. It is quite another matter to catch all unlabeled normative statements in a textbook, even though an author goes over the manuscript
many times before it is printed. Therefore, do not get the impression that a textbook author will be able to keep all personal values out of the book. They will slip through. In fact, the very choice of which topics to include in an introductory textbook involves normative economics. There is no value-free way to decide which topics to use in a textbook. The author's values ultimately make a difference when choices have to be made. But from your own standpoint, you might want to be able to recognize when you are engaging in normative as opposed to positive economic analysis. Reading this text will help equip you for that task.

QUICK QUIZ See page 16 for the answers. Review concepts from this section in MyEconLab.

A $\qquad$ , or $\qquad$ , uses assumptions and is by nature a simplification of the real world. The usefulness of a $\qquad$ can be evaluated by bringing empirical evidence to bear on its predictions.

Most models use the $\qquad$ assumption that all other things are held constant, or equal. ___ economics emphasizes psychological constraints and complexities that potentially interfere with rational decision making. This approach utilizes the
___ hypothesis that people are not quite rational, because they cannot study every possible alternative but instead use simple rules of thumb to decide among choices.
$\qquad$ economics is value-free and relates to statements that can be refuted, such as "If A, then B." ___ economics involves people's values and typically uses the word should.

## (1) A Re A Me A Movie Producer Responds to Incentives

Initially, movie producer Ingo Vollkammer planned to film the action movie Velocity, starring Halle Berry, in North America. Then he found that by filming in Madrid, he could obtain several million dollars in subsidies from the Spanish government. Before screenwriters could finish rewriting scenes to be set in Madrid, however, the German government told Vollkammer that if he shot Velocity in Berlin, Germany would cover more than $\$ 10$ million of the film's $\$ 25$ million production cost. Soon thereafter, the euro's value rose sharply, which raised the dollar-denominated cost of filming in Berlin sufficiently to offset the German subsidies offered.

Vollkammer has responded to this additional change in his incentives by negotiating a new arrangement with the German government. By agreeing to hire a German director and production crew, he has retained most of the German government's financial
assistance. Vollkammer has also put screenwriters back to work returning the climactic scenes to North America. By adjusting his script and personnel in response to altered incentives, Vollkammer has reduced the total cost of making the movie to just $\$ 15$ million.

## Critical Analysis Questions

1. What do you suppose was the Spanish government's incentive to offer to subsidize the filming of Velocity in Madrid?
2. Why do changes in currency exchange rates affect incentives for U.S. firms to do business with residents of other nations?


## In Many U.S. Industries, Command and Control Rules

## CONCEPTS APPLIED

Economic Systems
Price System

- Command and Control

Before the late 2000s, the U.S. economic system was mixed but primarily relied on the price system. Recently, in contrast, the U.S. government has opted for more command and control. The expansion of a command-andcontrol approach began with the U.S. banking system in 2008. Since then, this approach has spread to a number of U.S. industries and ultimately may spread to others.

## Command, Control, and the

## U.S. Banking Industry

In 2008, the U.S. government decided to require a number of U.S. banks to accept taxpayer-funded purchases of ownership shares in those banks. Figure 1-1 below shows the banks at which the government expended the largest amounts for this purpose.

Since then, several banks, such as JPMorgan Chase and Bank of America, have bought back the government's
shares. Nevertheless, the government likely will remain the single largest shareholder at Citigroup and a handful of other banks indefinitely. Furthermore, the government has granted itself veto power over management decisions at every bank in the United States. In particular, government agencies oversee the process by which salaries of bank managers are determined. If a bank's owners try to hire a top manager by offering a salary that the bank's regulating agency deems "too high," the agency can void the agreement.

## FIGURE I-I Banks Receiving the Largest Amounts of U.S. Government Funding

In the late 2000s, the U.S. government purchased billions of dollars of stocks and bonds issued by many banking institutions.
Source: U.S. Treasury Department.


## Command and Control Spreads Across U.S. Industries

In the spring of 2009, the government expanded its powers after a sharp decline in auto sales pushed General Motors and Chrysler into bankruptcy. The government assumed control of both firms at a taxpayer cost exceeding $\$ 70$ billion. A "czar" appointed by President Obama began to oversee operations at the two firms. In addition, Congress dictated where the companies could open new plants, which old plants could be closed, and which auto dealerships the firms could retain. Congress also began discussing what types of vehicles the companies would be permitted to build.

By 2010, the health care industry was also the target of command-and-control policies. After much debate, Congress ultimately passed legislation establishing government authority over the process by which every U.S. resident obtains health care. Congress gave the secretary of health and human services the power to determine what types of care could and could not be consumed by U.S. residents.

Will government command and control replace the U.S. price system? A complete replacement seems unlikely. Nevertheless, congressional expansions of economywide government regulations increasingly have empowered government agencies to decide what and how much to produce, how to produce, and for whom to produce.

## For Critical Analysis

1. How does the fact that individuals' decisions under a price system are oriented toward their own self-interest affect the price system's answers to the three basic economic questions?
2. How does the fact that a government's decisions under a command-and-control system are heavily influenced by political considerations affect its answers to the three basic economic questions?

## Web Resources

1. Learn about the U.S. government's recent regulations of private firms' management compensation at www.econtoday .com/ch01.
2. For a timeline of the history of General Motors and of its emergence as a government-directed company, go to www .econtoday.com/ch01.

## Research Project

Make a list of all of the U.S. government agencies you can think of that regulate U.S. industries. Can you think of reasons why the government might have created these agencies to oversee U.S. companies instead of allowing the companies' decisions to be governed solely by the self-interest of the firms' owners? Explain briefly.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab.

In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

Answering the Three Basic Economic Questions Economics is the study of how individuals make choices to satisfy wants. Microeconomics is the study of decision making by individual households and firms, and macroeconomics is the study of nationwide phenomena such as inflation and unemployment. The three basic economic questions ask what and how much will be produced, how will items be produced, and for whom will items be produced. The two opposing answers to these questions are provided by the type of economic system: either centralized command and control or the price system.
incentives, 2 economics, 2
resources, 2
wants, 2
microeconomics, 3
macroeconomics, 3 aggregates, 3 economic system, 3

- MyEconLab Study Plans 1.1, 1.2, 1.3
- Audio introduction to Chapter 1
- Video: The Difference Between Microeconomics and Macroeconomics


## MyEconLab continued

## WHAT YOU SHOULD KNOW

 WHERE TO GO TO PRACTICESelf-Interest in Economic Analysis Rational self-interest is the assumption that people never intentionally make decisions that would leave them worse off. Instead, they are motivated mainly by their self-interest, which can relate to monetary and nonmonetary goals, such as love, prestige, and helping others.

Economics as a Science Economic models, or theories, are simplified representations of the real world. Economic models are never completely realistic because by definition they are simplifications using assumptions that are not directly testable. Nevertheless, economists can subject the predictions of economic theories to empirical tests in which real-world data are used to decide whether or not to reject the predictions.

Positive and Normative Economics Positive economics deals with what is, whereas normative economics deals with what ought to be. Positive economic statements are of the "if . . . then" variety; they are descriptive and predictive. In contrast, statements embodying values are within the realm of normative economics, or how people think things ought to be.
rationality assumption, 5
models, or theories, 7 ceteris paribus assumption, 8 empirical, 9 behavioral economics, 9 bounded rationality, 9

- MyEconLab Study Plan 1.3
- Video: The Economic Person: Rational Self-Interest
- ABC News Video: The Economics of Higher Education

Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions.

Log in to www.myeconlab.com

## PROBLEMS

All problems are assignable in खyyeconlab. Answers to odd-numbered problems appear at the back of the book.

1-1. Define economics. Explain briefly how the economic way of thinking-in terms of rational, selfinterested people responding to incentivesrelates to each of the following situations.
a. A student deciding whether to purchase a textbook for a particular class
b. Government officials seeking more funding for mass transit through higher taxes
c. A municipality taxing hotel guests to obtain funding for a new sports stadium
1-2. Some people claim that the "economic way of thinking" does not apply to issues such as health care. Explain how economics does apply to this issue by developing a "model" of an individual's choices.

1-3. Does the phrase "unlimited wants and limited resources" apply to both a low-income household and a middle-income household? Can the same phrase be applied to a very high-income household?

1-4. In a single sentence, contrast microeconomics and macroeconomics. Next, categorize each of the following issues as either a microeconomic issue, a macroeconomic issue, or not an economic issue.
a. The national unemployment rate
b. The decision of a worker to work overtime or not
c. A family's choice to have a baby
d. The rate of growth of the money supply
e. The national government's budget deficit
f. A student's allocation of study time across two subjects

1-5. One of your classmates, Sally, is a hardworking student, serious about her classes, and conscientious about her grades. Sally is also involved, however, in volunteer activities and an extracurricular sport. Is Sally displaying rational behavior? Based on what you read in this chapter, construct an argument supporting the conclusion that she is.
1-6. Recently, a bank was trying to decide what fee to charge for "expedited payments"-payments that the bank would transmit extra-speedily to enable customers to avoid late fees on cable TV bills, electric bills, and the like. To try to determine what fee customers were willing to pay for expedited payments, the bank conducted a survey. It was able to determine that many of the people surveyed already paid fees for expedited payment services that exceeded the maximum fees that they said they were willing to pay. How does the bank's finding relate to economists' traditional focus on what people do, rather than what they say they will do?
1-7. Explain, in your own words, the rationality assumption, and contrast it with the assumption of bounded rationality proposed by adherents of behavioral economics.
$\mathbf{1 - 8}$. Why does the assumption of bounded rationality suggest that people might use rules of thumb to guide their decision making instead of considering every possible choice available to them?
1-9. Under what circumstances might people appear to use rules of thumb, as suggested by the assumption of bounded rationality, even though they really were behaving in a manner suggested by the rationality assumption?
1-10. Which of the following predictions appear(s) to follow from a model based on the assumption that rational, self-interested individuals respond to incentives?
a. For every 10 exam points Myrna must earn in order to pass her economics course and meet her graduation requirements, she will study one additional hour for her economics test next week.
b. A coin toss will best predict Leonardo's decision about whether to purchase an expensive business suit or an inexpensive casual outfit to wear next week when he interviews for a high-paying job he is seeking.
c. Celeste, who uses earnings from her regularly scheduled hours of part-time work to pay for her room and board at college, will decide to buy a newly released DVD this week only if she is able to work two additional hours.

1-11. Consider two models for estimating, in advance of an election, the shares of votes that will go to rival candidates. According to one model, pollsters' surveys of a randomly chosen set of registered voters before an election can be used to forecast the percentage of votes that each candidate will receive. This first model relies on the assumption that unpaid survey respondents will give truthful responses about how they will vote and that they will actually cast a ballot in the election. The other model uses prices of financial assets (legally binding IOUs) issued by the Iowa Electronic Markets, operated by the University of Iowa, to predict electoral outcomes. The final payments received by owners of these assets, which can be bought or sold during the weeks and days preceding an election, depend on the shares of votes the candidates actually end up receiving. This second model assumes that owners of these assets wish to earn the highest possible returns, and it indicates that the market prices of these assets provide an indication of the percentage of votes that each candidate will actually receive on the day of the election.
a. Which of these two models for forecasting electoral results is more firmly based on the rationality assumption of economics?
b. How would an economist evaluate which is the better model for forecasting electoral outcomes?
$\mathbf{1 - 1 2}$. Write a sentence contrasting positive and normative economic analysis.
1-13. Based on your answer to Problem 1-12, categorize each of the following conclusions as being the result of positive analysis or normative analysis.
a. A higher minimum wage will reduce employment opportunities for minimum wage workers.
b. Increasing the earnings of minimum wage employees is desirable, and raising the minimum wage is the best way to accomplish this.
c. Everyone should enjoy open access to health care at no explicit charge.
d. Heath care subsidies will increase the consumption of health care.
1-14. Consider the following statements, based on a positive economic analysis that assumes that all other things remain constant. For each, list one other thing that might change and thus offset the outcome stated.
a. Increased demand for laptop computers will drive up their price.
b. Falling gasoline prices will result in additional vacation travel.
c. A reduction of income tax rates will result in more people working.

## ECONOMICS ON THE NET

The Usefulness of Studying Economics This application helps you see how accomplished people benefited from their study of economics. It also explores ways in which these people feel others of all walks of life can gain from learning more about the economics field.

Title: How Taking an Economics Course Can Lead to Becoming an Economist

Navigation: Go to www.econtoday.com/ch01 to visit the Federal Reserve Bank of Minneapolis publication, The Region. Select the last article of the issue, "Economists in The Region on Their Student Experiences and the Need for Economic Literacy."

Application Read the interviews of the six economists, and answer the following questions.

1. Based on your reading, which economists do you think other economists regard as influential? What educational institutions do you think are the most influential in economics?
2. Which economists do you think were attracted to microeconomics and which to macroeconomics?

For Group Study and Analysis Divide the class into three groups, and assign the groups the Blinder, Yellen, and Rivlin interviews. Have each group use the content of its assigned interview to develop a statement explaining why the study of economics is important, regardless of a student's chosen major.

## ANSWERS TO QUICK QUIZZES

p. 7: (i) wants . . . unlimited; (ii) Microeconomics . . . macroeconomics; (iii) centralized command and control . . . price system; (iv) rationality
p. 11: (i) model . . . theory . . . model; (ii) ceteris paribus; (iii) Behavioral . . . bounded rationality;
(iv) Positive . . . Normative

## Reading and Working with Graphs

A graph is a visual representation of the relationship between variables. In this appendix, we'll deal with just two variables: an independent variable, which can change in value freely, and a dependent variable, which changes only as a result of changes in the value of the independent variable. For example, even if nothing else is changing in your life, your weight depends on your intake of calories. The independent variable is caloric intake, and the dependent variable is weight.

A table is a list of numerical values showing the relationship between two (or more) variables. Any table can be converted into a graph, which is a visual representation of that list. Once you understand how a table can be converted to a graph, you will understand what graphs are and how to construct and use them.

Consider a practical example. A conservationist may try to convince you that driving at lower highway speeds will help you conserve gas. Table A-1 shows the relationship between speed-the independent variable-and the distance you can go on a gallon of gas at that speed-the dependent variable. This table does show a pattern. As the data in the first column get larger in value, the data in the second column get smaller.

Now let's take a look at the different ways in which variables can be related.

## Direct and Inverse Relationships

Two variables can be related in different ways, some simple, others more complex. For example, a person's weight and height are often related. If we measured the height and weight of thousands of people, we would surely find that taller people tend to weigh more than shorter people. That is, we would discover that there is a direct relationship between height and weight. By this we simply mean that an increase in one variable is usually associated with an increase in the related variable. This can easily be seen in panel (a) of Figure A-1 below.

Let's look at another simple way in which two variables can be related. Much evidence indicates that as the price of a specific commodity rises, the amount purchased decreasesthere is an inverse relationship between the variable's price per unit and quantity purchased. Such a relationship indicates that for higher and higher prices, smaller and smaller quantities will be purchased. We see this relationship in panel (b) of Figure A-1.

## Constructing a Graph

Let us now examine how to construct a graph to illustrate a relationship between two variables.

## FIGUREA-I Direct and Inverse Relationships



## Independent variable

A variable whose value is determined independently of, or outside, the equation under study.

## Dependent variable

A variable whose value changes according to changes in the value of one or more independent variables.

## TABLE A-1

Gas Mileage as a Function of Driving Speed

| Miles <br> per Hour | Miles <br> per Gallon |
| :---: | :---: |
| 45 | 25 |
| 50 | 24 |
| 55 | 23 |
| 60 | 21 |
| 65 | 19 |
| 70 | 16 |
| 75 | 13 |

## Direct relationship

A relationship between two variables that is positive, meaning that an increase in one variable is associated with an increase in the other and a decrease in one variable is associated with a decrease in the other.

## Inverse relationship

A relationship between two variables that is negative, meaning that an increase in one variable is associated with a decrease in the other and a decrease in one variable is associated with an increase in the other.

## FIGURE A-2 Horizontal Number Line

## Number line

A line that can be divided into segments of equal length, each associated with a number.

## FIGURE A-3

Vertical Number Line

## $y$ axis

The vertical axis in a graph.

## $x$ axis

The horizontal axis in a graph.

## Origin

The intersection of the $y$ axis and the $x$ axis in a graph.

## A Number Line

The first step is to become familiar with what is called a number line. One is shown in Figure A-2 above. You should know two things about it:

1. The points on the line divide the line into equal segments.
2. The numbers associated with the points on the line increase in value from left to right. Saying it the other way around, the numbers decrease in value from right to left. However you say it, what you're describing is formally called an ordered set of points.
On the number line, we have shown the line segments-that is, the distance from 0 to 10 or the distance between 30 and 40 . They all appear to be equal and, indeed, are each equal to $\frac{1}{2}$ inch. When we use a distance to represent a quantity, such as barrels of oil, graphically, we are scaling the number line. In the example shown, the distance between 0 and 10 might represent 10 barrels of oil, or the distance from 0 to 40 might represent 40 barrels. Of course, the scale may differ on different number lines. For example, a distance of 1 inch could represent 10 units on one number line but 5,000 units on another. Notice that on our number line, points to the left of 0 correspond to negative numbers and points to the right of 0 correspond to positive numbers.

Of course, we can also construct a vertical number line. Consider the one in Figure A-3 alongside. As we move up this vertical number line, the numbers increase in value; conversely, as we descend, they decrease in value. Below 0 the numbers are negative, and above 0 the numbers are positive. And as on the horizontal number line, all the line segments are equal. This line is divided into segments such that the distance between -2 and -1 is the same as the distance between 0 and 1 .

## Combining Vertical and Horizontal Number Lines

By drawing the horizontal and vertical lines on the same sheet of paper, we are able to express the relationships between variables graphically. We do this in Figure A-4 on the facing page. We draw them (1) so that they intersect at each other's 0 point and (2) so that they are perpendicular to each other. The result is a set of coordinate axes, where each line is called an axis. When we have two axes, they span a plane.

For one number line, you need only one number to specify any point on the line; equivalently, when you see a point on the line, you know that it represents one number or one value. With a coordinate value system, you need two numbers to specify a single point in the plane; when you see a single point on a graph, you know that it represents two numbers or two values.

The basic things that you should know about a coordinate number system are that the vertical number line is referred to as the $y$ axis, the horizontal number line is referred to as the $\boldsymbol{x}$ axis, and the point of intersection of the two lines is referred to as the origin.

Any point such as $A$ in Figure A-4 represents two numbers-a value of $x$ and a value of $y$. But we know more than that: We also know that point $A$ represents a

## FIGURE A-4 A Set of Coordinate Axes


positive value of $y$ because it is above the $x$ axis, and we know that it represents a positive value of $x$ because it is to the right of the $y$ axis.

Point $A$ represents a "paired observation" of the variables $x$ and $y$; in particular, in Figure A-4, $A$ represents an observation of the pair of values $x=10$ and $y=1$. Every point in the coordinate system corresponds to a paired observation of $x$ and $y$, which can be simply written $(x, y)$-the $x$ value is always specified first and then the $y$ value. When we give the values associated with the position of point $A$ in the coordinate number system, we are in effect giving the coordinates of that point. A's coordinates are $x=10, y=1$, or $(10,1)$.

## Graphing Numbers in a Table

Consider Table A-2 alongside. Column 1 shows different prices for T-shirts, and column 2 gives the number of T-shirts purchased per week at these prices. Notice the pattern of these numbers. As the price of T-shirts falls, the number of T-shirts purchased per week increases. Therefore, an inverse relationship exists between these two variables, and as soon as we represent it on a graph, you will be able to see the relationship. We can graph this relationship using a coordinate number system-a vertical and horizontal number line for each of these two variables. Such a graph is shown in panel (b) of Figure A-5 on the top of the following page.

In economics, it is conventional to put dollar values on the $y$ axis and quantities on the horizontal axis. We therefore construct a vertical number line for price and a horizontal number line, the $x$ axis, for quantity of T-shirts purchased per week. The resulting coordinate system allows the plotting of each of the paired observation points; in panel (a), we repeat Table A-2, with a column added expressing these points in paired-data $(x, y)$ form. For example, point $J$ is the paired observation $(30,9)$. It indicates that when the price of a T-shirt is $\$ 9,30$ will be purchased per week.

If it were possible to sell parts of a T-shirt ( $\frac{1}{2}$ or $\frac{1}{20}$ of a shirt), we would have observations at every possible price. That is, we would be able to connect our paired observations, represented as lettered points. Let's assume that we can make T-shirts perfectly divisible so that the linear relationship shown in Figure A-5 also holds for fractions of dollars and T-shirts. We would then have a line that connects these points, as shown in the graph in Figure A-6 on the bottom of the following page.

## TABLE A-2

T-Shirts Purchased

|  | (2) <br> Number of <br> T-Shirts <br> (1) |
| :---: | :---: |
| Price of | Purchased <br> per Week |
| T-Shirts | 20 |
| $\$ 10$ | 30 |
| 9 | 40 |
| 8 | 50 |
| 7 | 60 |
| 6 | 70 |
| 5 |  |

## FIGURE A-5 Graphing the Relationship Between T-Shirts Purchased and Price

Panel (a)

| Price <br> per T-Shirt | T-Shirts Purchased <br> per Week | Point on Graph |
| :---: | :---: | :---: |
| $\$ 10$ | 20 | $I(20,10)$ |
| 9 | 30 | $J(30,9)$ |
| 8 | 40 | $K(40,8)$ |
| 7 | 50 | $L(50,7)$ |
| 6 | 60 | $M(60,6)$ |
| 5 | 70 | $N(70,5)$ |



In short, we have now represented the data from the table in the form of a graph. Note that an inverse relationship between two variables shows up on a graph as a line or curve that slopes downward from left to right. (You might as well get used to the idea that economists call a straight line a "curve" even though it may not curve at all. Economists' data frequently turn out to be curves, so they refer to everything represented graphically, even straight lines, as curves.)

## FIGURE A-6 Connecting the Observation Points



## FIGURE A-7 A Positively Sloped Curve

Panel (a)

| Price per <br> Pair | Pairs of Shoes <br> Offered per Week | Point on Graph |
| :---: | :---: | :---: |
| $\$ 100$ | 400 | $A(400,100)$ |
| 80 | 320 | $B(320,80)$ |
| 60 | 240 | $C(240,60)$ |
| 40 | 160 | $D(160,40)$ |
| 20 | 80 | $E \quad(80,20)$ |

## The Slope of a Line (A Linear Curve)

An important property of a curve represented on a graph is its slope. Consider Figure A-7 above, which represents the quantities of shoes per week that a seller is willing to offer at different prices. Note that in panel (a) of Figure A-7, as in Figure A-5, we have expressed the coordinates of the points in parentheses in paired-data form.

The slope of a line is defined as the change in the $y$ values divided by the corresponding change in the $x$ values as we move along the line. Let's move from point $E$ to point $D$ in panel (b) of Figure A-7. As we move, we note that the change in the $y$ values, which is the change in price, is $+\$ 20$, because we have moved from a price of $\$ 20$ to a price of

## Slope

The change in the $y$ value divided by the corresponding change in the $x$ value of a curve; the "incline" of the curve.

It may be helpful for you to think of slope as a "rise" (movement in the vertical direction) over a "run" (movement in the horizontal direction). We show this abstractly in Figure A-8 below. The slope is the amount of rise divided by the amount of run.

## FIGURE A-8 Figuring Positive Slope



## FIGUREA-9 Figuring Negative Slope



In the example in Figure A-8 on page 21, and of course in Figure A-7 on the previous page, the amount of rise is positive and so is the amount of run. That's because it's a direct relationship. We show an inverse relationship in Figure A-9 above. The slope is still equal to the rise divided by the run, but in this case the rise and the run have opposite signs because the curve slopes downward. That means that the slope is negative and that we are dealing with an inverse relationship.

Now let's calculate the slope for a different part of the curve in panel (b) of Figure A-7. We will find the slope as we move from point $B$ to point $A$. Again, we note that the slope, or rise over run, from $B$ to $A$ equals

$$
\frac{20}{80}=\frac{1}{4}
$$

A specific property of a straight line is that its slope is the same between any two points. In other words, the slope is constant at all points on a straight line in a graph.

We conclude that for our example in Figure A-7, the relationship between the price of a pair of shoes and the number of pairs of shoes willingly offered per week is linear, which simply means "in a straight line," and our calculations indicate a constant slope. Moreover, we calculate a direct relationship between these two variables, which turns out to be an upward-sloping (from left to right) curve. Upward-sloping curves have positive slopes-in this case, the slope is $+\frac{1}{4}$.

We know that an inverse relationship between two variables shows up as a downward-sloping curve-rise over run will be negative because the rise and run have opposite signs, as shown in Figure A-9 above. When we see a negative slope, we know that increases in one variable are associated with decreases in the other. Therefore, we say that downward-sloping curves have negative slopes. Can you verify that the slope of the graph representing the relationship between T-shirt prices and the quantity of T-shirts purchased per week in Figure A-6 on page 20 is $-\frac{1}{10}$ ?

## Slopes of Nonlinear Curves

The graph presented in Figure A-10 on the facing page indicates a nonlinear relationship between two variables, total profits and output per unit of time. Inspection of this graph indicates that, at first, increases in output lead to increases in total profits; that is, total profits rise as output increases. But beyond some output level, further increases in output cause decreases in total profits.

## FIGUREA-I0 The Slope of a Nonlinear Curve



Can you see how this curve rises at first, reaches a peak at point $C$, and then falls? This curve relating total profits to output levels appears mountain-shaped.

Considering that this curve is nonlinear (it is obviously not a straight line), should we expect a constant slope when we compute changes in $y$ divided by corresponding changes in $x$ in moving from one point to another? A quick inspection, even without specific numbers, should lead us to conclude that the slopes of lines joining different points in this curve, such as between $A$ and $B, B$ and $C$, or $C$ and $D$, will not be the same. The curve slopes upward (in a positive direction) for some values and downward (in a negative direction) for other values. In fact, the slope of the line between any two points on this curve will be different from the slope of the line between any two other points. Each slope will be different as we move along the curve.

Instead of using a line between two points to discuss slope, mathematicians and economists prefer to discuss the slope at a particular point. The slope at a point on the curve, such as point $B$ in the graph in Figure A-10 above, is the slope of a line tangent to that point. A tangent line is a straight line that touches a curve at only one point. For example, it might be helpful to think of the tangent at $B$ as the straight line that just "kisses" the curve at point $B$.

To calculate the slope of a tangent line, you need to have some additional information besides the two values of the point of tangency. For example, in Figure A-10, if we knew that the point $R$ also lay on the tangent line and we knew the two values of that point, we could calculate the slope of the tangent line. We could calculate rise over run between points $B$ and $R$, and the result would be the slope of the line tangent to the one point $B$ on the curve.

## myeconlab

Here is what you should know after reading this appendix. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

Direct and Inverse Relationships In a direct relationship, a dependent variable changes in the same direction as the change in the independent variable. In an inverse relationship, the dependent variable changes in the opposite direction of the change in the independent variable.

Constructing a Graph When we draw a graph showing the relationship between two economic variables, we are holding all other things constant (the Latin term for which is ceteris paribus).
independent variable, 17
dependent variable, 17
direct relationship, 17
inverse relationship, 17

- MyEconLab Study Plan 1.7
number line, 18
- MyEconLab Study Plan 1.8
$y$ axis, 18
$x$ axis, 18
origin, 18

Graphing Numbers We obtain a set of coordinates by putting vertical and horizontal number lines together. The vertical line is called the $y$ axis; the horizontal line, the $x$ axis.

The Slope of a Linear Curve The slope of any linear (straight-line) curve is the change in the $y$ values divided by the corresponding change in the $x$ values as we move along the line. Otherwise stated, the slope is calculated as the amount of rise
over the amount of run, where rise is movement in the vertical direction and run is movement in the horizontal direction.

The Slope of a Nonlinear Curve The slope of a nonlinear curve changes; it is positive when the curve is rising and negative when the curve is falling. At a maximum or minimum point, the slope of the nonlinear curve is zero.

$\qquad$ .
slope, 21

## KEY FIGURES

Figure A-8, 21
Figure A-9, 22

- MyEconLab Study Plan 1.9

KEY FIGURE
Figure A-10, 23

- MyEconLab Study Plan 1.10
- Animated Figures A-8, A-9

A-2. For each of the following items, state whether a direct or an inverse relationship is likely to exist.
a. The number of hours you study for an exam and your exam score
b. The price of pizza and the quantity purchased
c. The number of games the university basketball team won last year and the number of season tickets sold this year
A-3. Review Figure A-4 on page 19, and then state whether each of the following paired observations is on, above, or below the $x$ axis and on, to the left of, or to the right of the $y$ axis.
a. $(-10,4)$
b. $(20,-2)$
c. $(10,0)$

A-4. State whether each of the following functions specifies a direct or an inverse relationship.
a. $y=5 x$
b. $y=10-2 x$
c. $y=3+x$
d. $y=-3 x$

A-5. Given the function $y=5 x$, complete the following schedule and plot the curve.

| $y$ | $x$ |
| :--- | ---: |
|  | -4 |
|  | -2 |
|  | 0 |
|  | 2 |
|  | 4 |

A-6. Given the function $y=8-2 x$, complete the following schedule and plot the curve.

| $y$ | $x$ |
| :--- | ---: |
|  | -4 |
|  | -2 |
|  | 0 |
|  | 2 |
|  | 4 |

A-7. Calculate the slope of the function you graphed in Problem A-5.

A-8. Calculate the slope of the function you graphed in Problem A-6.


## 2

## Scarcity and the World of Trade-Offs

Since 1918, people in most U.S. states have set their clocks forward one hour in the spring and then turned them back one hour in the autumn. Traditionally, proponents of daylight saving time claim that its adoption saves energy that otherwise would be expended on lighting in the evenings under standard time. Recently, however, some economists have suggested that adding an extra hour of daylight in the evenings may actually generate an increase in energy expenses. In this chapter, you will learn that making a choice to obtain something, such as an extra hour of daylight, entails incurring an opportunity costthe highest-valued, next-best alternative that must be sacrificed to obtain that choice. If these economists are correct, then the opportunity cost of switching to daylight saving time may be too high to justify the departure from standard time each spring.

After reading this chapter, you should be able to:

- Evaluate whether even affluent people face the problem of scarcity
- Understand why economics considers individuals' "wants" but not their "needs"
- Explain why the scarcity problem induces individuals to consider opportunity costs
- Discuss why obtaining increasing increments of any particular good typically entails giving up more and more units of other goods
- Explain why society faces a trade-off between consumption goods and capital goods
- Distinguish between absolute and comparative advantage for details.
the Institute of Medicine has estimated that U.S. teaching hospitals would face a combined $\$ 1.6$ billion annual price tag if they were to limit medical residents' shifts to 16 hours or include 5-hour naps in shifts exceeding 16 hours? Even these proposed changes would only reshuffle the schedules of U.S. medical residents to provide more rest breaks, in hopes that less bleary eyes would lead to fewer errors in treating patients. The residents would nonetheless work 80 hours per week, which is 33 percent more than European medical residents work.

At U.S. teaching hospitals, however, rearranging residents' schedules to allow for shorter shifts or for naps would require the hospitals to hire more residents or other medical personnel to cover the scheduling gaps that would result. The Institute of Medicine's study concluded that the implications for patient care of either scheduling change were unknown. The one certainty was that the proposed alternative use of residents' time-getting some rest-would be very costly for the nation's teaching hospitals. The lengthy blocks of time that medical residents currently devote to treating patients are, like all other resources, scarce.

## Scarcity

Whenever individuals or communities cannot obtain everything they desire simultaneously, they must make choices. Choices occur because of scarcity. Scarcity is the most basic concept in all of economics. Scarcity means that we do not ever have enough of everything, including time, to satisfy our every desire. Scarcity exists because human wants always exceed what can be produced with the limited resources and time that nature makes available.

## What Scarcity Is Not

Scarcity is not a shortage. After a hurricane hits and cuts off supplies to a community, TV newscasts often show people standing in line to get minimum amounts of cooking fuel and food. A news commentator might say that the line is caused by the "scarcity" of these products. But cooking fuel and food are always scarce-we cannot obtain all that we want at a zero price. Therefore, do not confuse the concept of scarcity, which is general and all-encompassing, with the concept of shortages as evidenced by people waiting in line to obtain a particular product.

Scarcity is not the same thing as poverty. Scarcity occurs among the poor and among the rich. Even the richest person on earth faces scarcity. For instance, even the world's richest person has only limited time available. Low income levels do not create more scarcity. High income levels do not create less scarcity.

Scarcity is a fact of life, like gravity. And just as physicists did not invent gravity, economists did not invent scarcity-it existed well before the first economist ever lived. It has existed at all times in the past and will exist at all times in the future.

## Scarcity and Resources

Scarcity exists because resources are insufficient to satisfy our every desire. Resources are the inputs used in the production of the things that we want. Production can be defined as virtually any activity that results in the conversion of resources into products that can be used in consumption. Production includes delivering things from one part of the country to another. It includes taking ice from an ice tray to put it in your soft-drink glass. The resources used in production are called factors of production, and some economists use the terms resources and factors of production interchangeably. The total quantity of all resources that an economy has at any one time determines what that economy can produce.

Factors of production can be classified in many ways. Here is one such classification:

1. Land. Land encompasses all the nonhuman gifts of nature, including timber, water, fish, minerals, and the original fertility of land. It is often called the natural resource.

Did You Know ? That

## Scarcity

A situation in which the ingredients for producing the things that people desire are insufficient to satisfy all wants at a zero price.

## Production

Any activity that results in the conversion of resources into products that can be used in consumption.

## Land

The natural resources that are available from nature. Land as a resource includes location, original fertility and mineral deposits, topography, climate, water, and vegetation.

## Labor

Productive contributions of humans who work.

## Physical capital

All manufactured resources, including buildings, equipment, machines, and improvements to land that are used for production.

## Human capital

The accumulated training and education of workers.

## Entrepreneurship

The component of human resources that performs the functions of raising capital, organizing, managing, and assembling other factors of production, making basic business policy decisions, and taking risks.

## Goods

All things from which individuals derive satisfaction or happiness.

## Economic goods

Goods that are scarce, for which the quantity demanded exceeds the quantity supplied at a zero price.

## Services

Mental or physical labor or help purchased by consumers. Examples are the assistance of physicians, lawyers, dentists, repair personnel, housecleaners, educators, retailers, and wholesalers; items purchased or used by consumers that do not have physical characteristics.
2. Labor. Labor is the buman resource, which includes productive contributions made by individuals who work, such as Web page designers, iPad applications creators, and professional football players.
3. Physical capital. Physical capital consists of the factories and equipment used in production. It also includes improvements to natural resources, such as irrigation ditches.
4. Human capital. Human capital is the economic characterization of the education and training of workers. How much the nation produces depends not only on how many hours people work but also on how productive they are, and that in turn depends in part on education and training. To become more educated, individuals have to devote time and resources, just as a business has to devote resources if it wants to increase its physical capital. Whenever a worker's skills increase, human capital has been improved.
5. Entrepreneurship. Entrepreneurship (actually a subdivision of labor) is the component of human resources that performs the functions of organizing, managing, and assembling the other factors of production to create and operate business ventures. Entrepreneurship also encompasses taking risks that involve the possibility of losing large sums of wealth on new ventures. It includes new methods of doing common things and generally experimenting with any type of new thinking that could lead to making more income. Without entrepreneurship, hardly any business organizations could operate.

## Goods versus Economic Goods

Goods are defined as all things from which individuals derive satisfaction or happiness. Goods therefore include air to breathe and the beauty of a sunset as well as food, cars, and iPhones.

Economic goods are a subset of all goods-they are scarce goods, about which we must constantly make decisions regarding their best use. By definition, the desired quantity of an economic good exceeds the amount that is available at a zero price. Almost every example we use in economics concerns economic goods-cars, Blu-ray disc players, computers, socks, baseball bats, and corn. Weeds are a good example of bads-goods for which the desired quantity is much less than what nature provides at a zero price.

Sometimes you will see references to "goods and services." Services are tasks that are performed for someone else, such as laundry, Internet access, hospital care, restaurant meal preparation, car polishing, psychological counseling, and teaching. One way of looking at services is to think of them as intangible goods.

## Wants and Needs

Wants are not the same as needs. Indeed, from the economist's point of view, the term needs is objectively undefinable. When someone says, "I need some new clothes," there is no way to know whether that person is stating a vague wish, a want, or a lifesaving requirement. If the individual making the statement were dying of exposure in a northern country during the winter, we might conclude that indeed the person does need clothes-perhaps not new ones, but at least some articles of warm clothing. Typically, however, the term need is used very casually in conversation. What people mean, usually, is that they desire something that they do not currently have.

Humans have unlimited wants. Just imagine that every single material want that you might have was satisfied. You could have all of the clothes, cars, houses, downloadable movies, yachts, and other items that you want. Does that mean that nothing else could add to your total level of happiness? Undoubtedly, you might continue to think of new goods and services that you could obtain, particularly as they came to market. You would also still be lacking in fulfilling all of your wants for compassion, friendship, love, affection, prestige, musical abilities, sports abilities, and the like.

In reality, every individual has competing wants but cannot satisfy all of them, given limited resources. This is the reality of scarcity. Each person must therefore make choices. Whenever a choice is made to produce or buy something, something else that is also desired is not produced or not purchased. In other words, in a world of scarcity, every want that ends up being satisfied causes one or more other wants to remain unsatisfied or to be forfeited.

## QUICK QUIZ See page 47 for the answers. Review concepts from this section in MyEconLab.

$\qquad$ is the situation in which human wants always exceed what can be produced with the limited resources and time that nature makes available.
$\qquad$ , - and $\qquad$ capital, and , to produce economic goods-goods that are desired but are not directly obtainable from nature to the extent demanded or desired at a zero price.
> are unlimited; they include all material desires and all nonmaterial desires, such as love, affection, power, and prestige.

The concept of $\qquad$ is difficult to define objectively for every person; consequently, we simply consider every person's wants to be unlimited. In a world of scarcity, satisfaction of one want necessarily means nonsatisfaction of one or more other wants.

## Scarcity, Choice, and Opportunity Cost

The natural fact of scarcity implies that we must make choices. One of the most important results of this fact is that every choice made means that some opportunity must be sacrificed. Every choice involves giving up an opportunity to produce or consume something else.

## Valuing Forgone Alternatives

Consider a practical example. Every choice you make to study economics for one more hour requires that you give up the opportunity to engage in any of the following activities: study more of another subject, listen to music, sleep, browse at a local store, read a novel, or work out at the gym. The most highly valued of these opportunities is forgone if you choose to study economics an additional hour.

Because there were so many alternatives from which to choose, how could you determine the value of what you gave up to engage in that extra hour of studying economics? First of all, no one else can tell you the answer because only you can put a value on the alternatives forgone. Only you know the value of another hour of sleep or of an hour looking for the latest digital music downloads-whatever one activity you would have chosen if you had not opted to study economics for that hour. That means that only you can determine the highest-valued, next-best alternative that you had to sacrifice in order to study economics one more hour. Only you can determine the value of the next-best alternative.

## Opportunity Cost

The value of the next-best alternative is called opportunity cost. The opportunity cost of any action is the value of what is given up-the next-highest-ranked alternative-because a choice was made. When you study one more hour, there may be many alternatives available for the use of that hour, but assume that you can do only one other thing in that hour-your next-highest-ranked alternative. What is important is the choice that you would have made if you hadn't studied one more hour. Your opportunity cost is the next-highest-ranked alternative, not all alternatives.

[^0]
## Opportunity cost

The highest-valued, next-best alternative that must be sacrificed to obtain something or to satisfy a want.

You Are There
To consider why some universities are reshuffling their class schedules to raise students' opportunity costs of drinking alcohol on weeknights, read Stopping Students' Thursday Night Parties with Friday Classes, on page 41.

One way to think about opportunity cost is to understand that when you choose to do something, you lose something else. What you lose is being able to engage in your next-highest-valued alternative. The cost of your chosen alternative is what you lose, which is by definition your next-highest-valued alternative. This is your opportunity cost.

Which nation's residents face the lowest-compared with those of other advanced countries-average opportunity cost of time spent eating and sleeping?

## INTERNATIONAL EXAMPLE France Is the Sleeping Giant

The Organization for Economic Cooperation and Development (OECD) conducts surveys on social habits that track how people in the OECD's 30 member countries allocate their time. These surveys indicate that, consistent with the cliché, residents of France allocate the most time to eating-an average of two hours per day, about twice as much time as U.S. residents devote to their meals. In addition, the French also sleep more than people in any other OECD country—a daily average of 530 minutes, compared with 518 for U.S. residents. Based on how they allocate their time, French residents face the
lowest opportunity cost, compared with residents of other OECD nations, of time devoted to eating and to sleeping.

FOR CRITICAL ANALYSIS
How does a French government mandate of six weeks of paid vacation in addition to traditional paid holidays affect the opportunity cost of eating and sleeping?

## The World of Trade-Offs

Whenever you engage in any activity using any resource, even time, you are trading off the use of that resource for one or more alternative uses. The extent of the tradeoff is represented by the opportunity cost. The opportunity cost of studying economics has already been mentioned-it is the value of the next-best alternative. When you think of any alternative, you are thinking of trade-offs.

Let's consider a hypothetical example of a trade-off between the results of spending time studying economics and mathematics. For the sake of this argument, we will assume that additional time studying either economics or mathematics will lead to a higher grade in the subject to which additional study time is allocated. One of the best ways to examine this trade-off is with a graph. (If you would like a refresher on graphical techniques, study Appendix A at the end of Chapter 1 before going on.)

## Graphical Analysis

In Figure 2-1 on the facing page, the expected grade in mathematics is measured on the vertical axis of the graph, and the expected grade in economics is measured on the horizontal axis. We simplify the world and assume that you have a maximum of 12 hours per week to spend studying these two subjects and that if you spend all 12 hours on economics, you will get an A in the course. You will, however, fail mathematics. Conversely, if you spend all of your 12 hours studying mathematics, you will get an A in that subject, but you will flunk economics. Here the trade-off is a special case: one to one. A one-to-one trade-off means that the opportunity cost of receiving one grade higher in economics (for example, improving from a C to a B ) is one grade lower in mathematics (falling from a C to a D ).

## The Production Possibilities Curve (PPC)

The graph in Figure 2-1 illustrates the relationship between the possible results that can be produced in each of two activities, depending on how much time you choose to devote to each activity. This graph shows a representation of a production possibilities curve (PPC).

Consider that you are producing a grade in economics when you study economics and a grade in mathematics when you study mathematics. Then the line that goes from A on one axis to A on the other axis therefore becomes a production

Production possibilities curve (PPC)
A curve representing all possible combinations of maximum outputs that could be produced assuming a fixed amount of productive resources of a given quality.

## fIGURE 2-I Production Possibilities Curve for Grades in Mathematics and Economics (Trade-Offs)

We assume that only 12 hours can be spent per week on studying. If the student is at point $x$, equal time ( 6 hours a week) is spent on both courses, and equal grades of C will be received. If a higher grade in economics is desired, the student may go to point $y$, thereby receiving a B in economics but a D in mathematics. At point $y$, 3 hours are spent on mathematics and 9 hours on economics.

possibilities curve. It is defined as the maximum quantity of one good or service that can be produced, given that a specific quantity of another is produced. It is a curve that shows the possibilities available for increasing the output of one good or service by reducing the amount of another. In the example in Figure 2-1, your time for studying was limited to 12 hours per week. The two possible outputs were your grade in mathematics and your grade in economics. The particular production possibilities curve presented in Figure 2-1 is a graphical representation of the opportunity cost of studying one more hour in one subject. It is a straight-line production possibilities curve, which is a special case. (The more general case will be discussed next.)

If you decide to be at point $x$ in Figure 2-1, you will devote 6 hours of study time to mathematics and 6 hours to economics. The expected grade in each course will be a C. If you are more interested in getting a B in economics, you will go to point $y$ on the production possibilities curve, spending only 3 hours on mathematics but 9 hours on economics. Your expected grade in mathematics will then drop from a C to a D .

Note that these trade-offs between expected grades in mathematics and economics are the result of bolding constant total study time as well as all other factors that might influence your ability to learn, such as computerized study aids. Quite clearly, if you were able to spend more total time studying, it would be possible to have higher grades in both economics and mathematics. In that case, however, we would no longer be on the specific production possibilities curve illustrated in Figure 2-1. We would have to draw a new curve, farther to the right, to show the greater total study time and a different set of possible trade-offs.

Why does every inch of cabin space have value on a passenger airliner?

## EXAMPLE Airlines Confront the Opportunity Cost of Legroom on Planes

Recently, American Airlines reduced the "seat pitch"-the distance from a point on one seat on a plane to the same point on the seat in the next rowto 31 inches. Previously, the seat pitch had been 32 to 33 inches, so the airline effectively removed 1 to 2 inches of legroom available to a typical passenger. Seat pitch reductions, which were implemented by Continental, Delta, and other airlines as well, enabled at least 10 more coach seats to be added to each plane without making the planes any larger. For these airlines, the few thousand dollars generated by squeezing at least 10 or more ticketed
passengers onto each plane was an opportunity cost too high to justify an inch or two of extra passenger legroom.

## FOR CRITICAL ANALYSIS

Why do you suppose that on many of its planes, American Airlines also decided to eliminate service-cart storage cabinets behind the last row of seats, an action that enabled it to add two more seats to those planes?

QUICK QUIZ See page 47 for the answers. Review concepts from this section in MyEconLab.

Scarcity requires us to choose. Whenever we choose, we lose the $\qquad$ -valued alternative.

Cost is always a forgone $\qquad$ -.
Another way to look at opportunity cost is the trade-off that occurs when one activity is undertaken rather than the $\qquad$ - $\qquad$ alternative activity.

A
_ curve graphically shows the trade-off that occurs when more of one output is obtained at the sacrifice of another. This curve is a graphical representation of, among other things, opportunity cost.

Go to www.econtoday.com/ch02 for one perspective, offered by the National Center for Policy Analysis, on whether society's production decisions should be publicly or privately coordinated.

## The Choices Society Faces

The straight-line production possibilities curve presented in Figure 2-1 on the previous page can be generalized to demonstrate the related concepts of scarcity, choice, and trade-offs that our entire nation faces. As you will see, the production possibilities curve is a simple but powerful economic model because it can demonstrate these related concepts.

## A Two-Good Example

The example we will use is the choice between the production of electronic book readers (e-readers) and netbook computers (netbooks). We assume for the moment that these are the only two goods that can be produced in the nation.

Panel (a) of Figure 2-2 on the facing page gives the various combinations of e-readers and netbooks that are possible. If all resources are devoted to e-reader production, 50 million per year can be produced. If all resources are devoted to production of netbooks, 60 million per year can be produced. In between are various possible combinations.

## Production Trade-Offs

The nation's production combinations are plotted as points $A, B, C, D, E, F$, and $G$ in panel (b) of Figure 2-2. If these points are connected with a smooth curve, the nation's production possibilities curve (PPC) is shown, demonstrating the trade-off between the production of e-readers and netbooks. These trade-offs occur on the PPC.

Notice the major difference in the shape of the production possibilities curves in Figure 2-1 on the previous page and Figure 2-2 on the facing page. In Figure 2-1, there is a constant trade-off between grades in economics and in mathematics. In Figure 2-2, the trade-off between production of e-readers and netbook production is not constant, and therefore the PPC is a bowed curve. To understand why the production possibilities curve for a society is typically bowed outward, you must understand the assumptions underlying the PPC.

## Assumptions Underlying the Production Possibilities Curve

When we draw the curve that is shown in Figure 2-2, we make the following assumptions:

1. Resources are fully employed.
2. Production takes place over a specific time period-for example, one year.
3. The resource inputs, in both quantity and quality, used to produce e-readers or netbooks are fixed over this time period.
4. Technology does not change over this time period.

## FIGURE 2-2 Society's Trade-Off Between E-Readers and Netbooks

The production of electronic book readers and netbook computers is measured in millions of units per year. The various combinations are given in panel (a) and plotted in panel (b). Connecting the points $A-G$ with a relatively smooth line gives society's production possibilities curve for e-readers and netbooks.

Point $R$ lies outside the production possibilities curve and is therefore unattainable at the point in time for which the graph is drawn. Point $S$ lies inside the production possibilities curve and therefore entails unemployed or underemployed resources.

|  |  |  |
| :---: | :---: | :---: |
|  | Panel (a) |  |
|  | E-Readers <br> (millions | Netbooks <br> (millions <br> per year) |
|  | per year) | 0 |
| Combination | 50.0 | 10 |
| A | 48.0 | 20 |
| B | 45.0 | 30 |
| D | 40.0 | 40 |
| E | 33.0 | 50 |
| F | 22.5 | 60 |
| G | 0.0 |  |



Technology is defined as society's pool of applied knowledge concerning how goods and services can be produced by managers, workers, engineers, scientists, and artisans, using land, physical and human capital, and entrepreneurship. You can think of technology as the formula or recipe used to combine factors of production. (When better formulas are developed, more production can be obtained from the same amount of resources.) The level of technology sets the limit on the amount and types of goods and services that we can derive from any given amount of resources. The production possibilities curve is drawn under the assumption that we use the best technology that we currently have available and that this technology doesn't change over the time period under study.

## Technology

Society's pool of applied knowledge concerning how goods and services can be produced.

## Why Not . . . provide "free" health care to everyone in the United States?

The production of any good or service requires the allocation of resources that otherwise could be used to produce other goods and services given the available technology. Thus, additional health care services can be provided only by incurring an opportunity cost. Additional health care provided through government programs is
never really free. The fact that the new U.S. government health care program has a 10-year price tag exceeding $\$ 1$ trillion indicates that resources valued at this amount by society would be allocated to producing more health care instead of other items.

## Being off the Production Possibilities Curve

Look again at panel (b) of Figure 2-2 above. Point $R$ lies outside the production possibilities curve and is impossible to achieve during the time period assumed. By definition, the PPC indicates the maximum quantity of one good, given the quantity produced of the other good.

## Efficiency

The case in which a given level of inputs is used to produce the maximum output possible. Alternatively, the situation in which a given output is produced at minimum cost.

## Inefficient point

Any point below the production possibilities curve, at which the use of resources is not generating the maximum possible output.

It is possible, however, to be at point $S$ in Figure 2-2 on the previous page. That point lies beneath the PPC. If the nation is at point $S$, it means that its resources are not being fully utilized. This occurs, for example, during periods of relatively high unemployment. Point $S$ and all such points inside the PPC are always attainable but imply unemployed or underemployed resources.

## Efficiency

The production possibilities curve can be used to define the notion of efficiency. Whenever the economy is operating on the PPC, at points such as $A, B, C$, or $D$, we say that its production is efficient. Points such as $S$ in Figure 2-2, which lie beneath the PPC, are said to represent production situations that are not efficient.

Efficiency can mean many things to many people. Even in economics, there are different types of efficiency. Here we are discussing productive efficiency. An economy is productively efficient whenever it is producing the maximum output with given technology and resources.

A simple commonsense definition of efficiency is getting the most out of what we have. Clearly, we are not getting the most out of what we have if we are at point $S$ in panel (b) of Figure 2-2. We can move from point $S$ to, say, point $C$, thereby increasing the total quantity of e-readers produced without any decrease in the total quantity of netbooks produced. Alternatively, we can move from point $S$ to point $E$, for example, and have both more e-readers and more netbooks. Point $S$ is called an inefficient point, which is defined as any point below the production possibilities curve.

## The Law of Increasing Additional Cost

In the example in Figure 2-1 on page 31, the trade-off between a grade in mathematics and a grade in economics was one to one. The trade-off ratio was constant. That is, the production possibilities curve was a straight line. The curve in Figure 2-2 is a more general case. We have re-created the curve in Figure 2-2 as Figure 2-3 below. Each combination, $A$ through $G$, of e-readers and netbooks is represented on the PPC. Starting with the production of zero netbooks, the nation can produce 50 million e-readers with its available resources and technology.

INCREASING ADDITIONAL COSTS When we increase production of netbooks from zero to 10 million per year, the nation has to give up in e-readers an amount shown by that

## FIGURE 2-3 The Law of Increasing Additional Cost

Consider equal increments of production of netbooks, as measured on the horizontal axis. All of the horizontal arrows- $a B, b C$, and so on-are of equal length ( 10 million). In contrast, the length of each vertical arrow- $A a, B b$, and so on-increases as we move down the production possibilities curve. Hence, the opportunity cost of going from 50 million netbooks per year to 60 million ( $F f$ ) is much greater than going from zero units to 10 million (Aa). The opportunity cost of each additional equal increase in production of netbooks rises.

first vertical arrow, $A$ a. From panel (a) of Figure 2-2 on page 33 you can see that this is 2 million per year ( 50 million minus 48 million). Again, if we increase production of netbooks by another 10 million units per year, we go from $B$ to $C$. In order to do so, the nation has to give up the vertical distance $B b$, or 3 million e-readers per year. By the time we go from 50 million to 60 million netbooks, to obtain that 10 million increase, we have to forgo the vertical distance $F f$, or 22.5 million e-readers. In other words, we see that the opportunity cost of the last 10 million netbooks has increased to 22.5 million e-readers, compared to 2 million e-readers for the same increase in netbooks when we started with none at all being produced.

What we are observing is called the law of increasing additional cost. When society takes more resources and applies them to the production of any specific good, the opportunity cost increases for each additional unit produced.

EXPLAINING THE LAW OF INCREASING ADDITIONAL COST The reason that as a nation we face the law of increasing additional cost (shown as a production possibilities curve that is bowed outward) is that certain resources are better suited for producing some goods than they are for other goods. Generally, resources are not perfectly adaptable for alternative uses. When increasing the output of a particular good, producers must use less suitable resources than those already used in order to produce the additional output. Hence, the cost of producing the additional units increases.

With respect to our hypothetical example here, at first the computing specialists at e-reader firms would shift over to producing netbooks. After a while, though, the workers who normally design and produce e-readers would be asked to help design and manufacture netbook components. Clearly, they would be less effective at making netbooks than the people who previously specialized in this task.

In general, the more specialized the resources, the more bowed the production possibilities curve. At the other extreme, if all resources are equally suitable for e-reader production or production of netbooks, the curves in Figures 2-2 (p. 33) and 2-3 (p. 34) would approach the straight line shown in our first example in Figure 2-1 on page 31.

Law of increasing additional cost The fact that the opportunity cost of additional units of a good generally increases as society attempts to produce more of that good. This accounts for the bowed-out shape of the production possibilities curve.

## QUICK QUIZ See page 47 for the answers. Review concepts from this section in MyEconLab.

Trade-offs are represented graphically by a $\qquad$ curve showing the maximum quantity of one good or service that can be produced, given a specific quantity of another, from a given set of resources over a specified period of time-for example, one year.

A production possibilities curve is drawn holding the quantity and quality of all resources $\qquad$ over the time period under study.

Points $\qquad$ the production possibilities curve are unattainable; points $\qquad$ are attainable but represent an inefficient use or underuse of available resources.

Because many resources are better suited for certain productive tasks than for others, society's production possibilities curve is bowed $\qquad$ , reflecting the law of increasing additional cost.

## Economic Growth and the Production Possibilities Curve

At any particular point in time, a society cannot be outside the production possibilities curve. Over time, however, it is possible to have more of everything. This occurs through economic growth. (An important reason for economic growth, capital accumulation, is discussed next. A more complete discussion of why economic growth occurs appears in Chapter 9.) Figure 2-4 on the following page shows the production possibilities curve for electronic book readers and netbook computers shifting outward. The two additional curves shown represent new choices open to an economy that has experienced economic growth. Such economic growth occurs because of

## figure 2-4 Economic Growth Allows for More of Everything

If the nation experiences economic growth, the production possibilities curve between e-readers and netbooks will move out as shown. This takes time, however, and it does not occur automatically. This means, therefore, that we can have more of both e-readers and netbooks only after a period of time during which we have experienced economic growth.


## Consumption

The use of goods and services for personal satisfaction.
many things, including increases in the number of workers and productive investment in equipment.

Scarcity still exists, however, no matter how much economic growth there is. At any point in time, we will always be on some production possibilities curve; thus, we will always face trade-offs. The more we have of one thing, the less we can have of others.

If economic growth occurs in the nation, the production possibilities curve between e-readers and netbooks moves outward, as shown in Figure 2-4. This takes time and does not occur automatically. One reason it will occur involves the choice about how much to consume today.

## The Trade-Off Between the Present and the Future

The production possibilities curve and economic growth can be combined to examine the trade-off between present consumption and future consumption. When we consume today, we are using up what we call consumption or consumer goods-food and clothes, for example.

## Why We Make Capital Goods

Why would we be willing to use productive resources to make things-capital goods-that we cannot consume directly? The reason is that capital goods enable us to produce larger quantities of consumer goods or to produce them less expensively than we otherwise could. Before fish are "produced" for the market, equipment such as fishing boats, nets, and poles is produced first. Imagine how expensive it would be to obtain fish for market without using these capital goods. Catching fish with one's hands is not an easy task. The cost per fish would be very high if capital goods weren't used.

## Forgoing Current Consumption

Whenever we use productive resources to make capital goods, we are implicitly forgoing current consumption. We are waiting for some time in the future to consume the rewards that will be reaped from the use of capital goods. In effect, when we forgo

## FIGURE 2-5 Capital Goods and Growth

In panel (a), the nation chooses not to consume \$1 trillion, so it invests that amount in capital goods. As a result, more of all goods may be produced in the future, as shown in the right-hand diagram in panel (a). In panel (b), society chooses even more capital goods (point $C$ ). The result is that the production possibilities curve (PPC) moves even more to the right on the right-hand diagram in panel (b).

Panel (a)


Panel (b)

current consumption to invest in capital goods, we are engaging in an economic activity that is forward-looking-we do not get instant utility or satisfaction from our activity.

## The Trade-Off Between Consumption Goods and Capital Goods

To have more consumer goods in the future, we must accept fewer consumer goods today, because resources must be used in producing capital goods instead of consumer goods. In other words, an opportunity cost is involved. Every time we make a choice of more goods today, we incur an opportunity cost of fewer goods tomorrow, and every time we make a choice of more goods in the future, we incur an opportunity cost of fewer goods today. With the resources that we don't use to produce consumer goods for today, we invest in capital goods that will produce more consumer goods for us later. The trade-off is shown in Figure 2-5 above. On the left in panel (a), you can see this trade-off depicted as a production possibilities curve between capital goods and consumption goods.

Assume that we are willing to give up $\$ 1$ trillion worth of consumption today. We will be at point $A$ in the left-hand diagram of panel (a). This will allow the economy to grow. We will have more future consumption because we invested in more capital goods today. In the right-hand diagram of panel (a), we see two consumer goods represented, food and entertainment. The production possibilities curve will move outward if we collectively decide to restrict consumption now and invest in capital goods.

In panel (b) in Figure 2-5 on the previous page, we show the results of our willingness to forgo even more current consumption. We move to point $C$ in the left-hand side, where we have many fewer consumer goods today but produce many more capital goods. This leads to more future growth in this simplified model, and thus the production possibilities curve in the right-hand side of panel (b) shifts outward more than it did in the right-hand side of panel (a). In other words, the more we give up today, the more we can have tomorrow, provided, of course, that the capital goods are productive in future periods.

QUICK QUIZ See page 47 for the answers. Review concepts from this section in MyEconLab.

| goods are goods that will later be used to | and future consumption. The <br> capital goods today, the greater the amount of consumer <br> goods we can produce in the future and the |
| :--- | :--- |
| A trade-off is involved between current consumption and <br> the amount of consumer goods we can produce today. |  |
| caporal goods or, alternatively, between current consumption |  |

## Specialization

The organization of economic activity so that what each person (or region) consumes is not identical to what that person (or region) produces. An individual may specialize, for example, in law or medicine. A nation may specialize in the production of coffee, e-book readers, or digital cameras.

## Comparative advantage

The ability to produce a good or service at a lower opportunity cost compared to other producers.

## Specialization and Greater Productivity

Specialization involves working at a relatively well-defined, limited endeavor, such as accounting or teaching. It involves the organization of economic activity among different individuals and regions. Most individuals do specialize. For example, you could change the oil in your car if you wanted to. Typically, though, you take your car to a garage and let the mechanic change the oil. You benefit by letting the garage mechanic specialize in changing the oil and in doing other repairs on your car. The specialist normally will get the job finished sooner than you could and has the proper equipment to make the job go more smoothly. Specialization usually leads to greater productivity, not only for each individual but also for the nation.

## Comparative Advantage

Specialization occurs because different individuals experience different costs when they engage in the same activities. Some individuals can accurately solve mathematical problems at lower cost than others who might try to solve the same problems. Thus, those who solve math problems at lower cost sacrifice production of fewer alternative items. Some people can develop more high-quality iPad applications than others while giving up less production of other items, such as clean houses and neatly manicured yards.

Comparative advantage is the ability to perform an activity at a lower opportunity cost. You have a comparative advantage in one activity whenever you have a lower opportunity cost of performing that activity. Comparative advantage is always a relative concept. You may be able to change the oil in your car. You might even be able to change it faster than the local mechanic. But if the opportunity cost you face by changing the oil exceeds the mechanic's opportunity cost, the mechanic has a comparative advantage in changing the oil. The mechanic faces a lower opportunity cost for that activity.

You may be convinced that everybody can do more of everything than you can during the same period of time and using the same resources. In this extreme situation, do you still have a comparative advantage? The answer is yes. You do not have to be a mathematical genius to figure this out. The market tells you so very clearly by offering you the highest income for the job for which you have a comparative advantage. Stated differently, to find your comparative advantage, simply find the job that maximizes your income.

## Absolute Advantage

Suppose that, conversely, you are the president of a firm and are convinced that you have the ability to do every job in that company faster than everyone else who works there. You might be able to enter data into a spreadsheet program faster than any of the other employees, file documents in order in a file cabinet faster than any of the file clerks, and wash windows faster than any of the window washers. Furthermore, you are able to manage the firm in less time more effectively than anyone else in the company-and in less time than you would have to spend in any alternative function.

If all of these self-perceptions were really true, then you would have an absolute advantage in all of these endeavors. In other words, if you were to spend a given amount of time in any one of them, you could produce more than anyone else in the company. Nonetheless, you would not spend your time doing these other activities. Why not? Because your time advantage in undertaking the president's managerial duties is even greater. Therefore, you would find yourself specializing in that particular task even though you have an absolute advantage in all these other tasks. Indeed, absolute advantage is irrelevant in predicting how you will allocate your time. Only comparative advantage matters in determining how you will allocate your time, because it is the relative cost that is important in making this choice.

The coaches of sports teams often have to determine the comparative advantage of an individual player who has an absolute advantage in every aspect of the sport in question. Babe Ruth, who could hit more home runs and pitch more strikeouts per game than other players on the Boston Red Sox, was a pitcher on that professional baseball team. After he was traded to the New York Yankees, the owner and the manager decided to make him an outfielder, even though he could also hurl more strikeouts per game than other Yankees. They wanted "The Babe" to concentrate on his hitting because a home-run king would bring in more paying fans than a good pitcher would. Babe Ruth had an absolute advantage in both aspects of the game of baseball, but his comparative advantage was clearly in hitting homers rather than in practicing and developing his pitching game.

## Scarcity, Self-Interest, and Specialization

In Chapter 1, you learned about the assumption of rational self-interest. To repeat, for the purposes of our analyses we assume that individuals are rational in that they will do what is in their own self-interest. They will not consciously carry out actions that will make them worse off. In this chapter, you learned that scarcity requires people to make choices. We assume that they make choices based on their self-interest. When they make these choices, they attempt to maximize benefits net of opportunity cost. In so doing, individuals choose their comparative advantage and end up specializing.

## The Division of Labor

In any firm that includes specialized human and nonhuman resources, there is a division of labor among those resources. The best-known example comes from Adam Smith (1723-1790), who in The Wealth of Nations illustrated the benefits of a division of labor in the making of pins, as depicted in the following example:

One man draws out the wire, another straightens it, a third cuts it, a fourth points it, a fifth grinds it at the top for receiving the head; to make the head requires two or three distinct operations; to put it on is a peculiar business, to whiten the pins is another; it is even a trade by itself to put them into the paper.

Making pins this way allowed 10 workers without very much skill to make almost 48,000 pins "of a middling size" in a day. One worker, toiling alone, could have made perhaps 20 pins a day; therefore, 10 workers could have produced 200.

## Absolute advantage

The ability to produce more units of a good or service using a given quantity of labor or resource inputs. Equivalently, the ability to produce the same quantity of a good or service using fewer units of labor or resource inputs.

## Division of labor

The segregation of resources into different specific tasks; for example, one automobile worker puts on bumpers, another doors, and so on.

Division of labor allowed for an increase in the daily output of the pin factory from 200 to 48,000 ! (Smith did not attribute all of the gain to the division of labor but credited also the use of machinery and the fact that less time was spent shifting from task to task.)

What we are discussing here involves a division of the resource called labor into different uses of labor. The different uses of labor are organized in such a way as to increase the amount of output possible from the fixed resources available. We can therefore talk about an organized division of labor within a firm leading to increased output.

## Comparative Advantage and Trade Among Nations

Most of our analysis of absolute advantage, comparative advantage, and specialization has dealt with individuals. Nevertheless, it is equally applicable to groups of people.

## Trade Among Regions

Consider the United States. The Plains states have a comparative advantage in the production of grains and other agricultural goods. Relative to the Plains states, the states to the east tend to specialize in industrialized production, such as automobiles. Not surprisingly, grains are shipped from the Plains states to the eastern states, and automobiles are shipped in the reverse direction. Such specialization and trade allow for higher incomes and standards of living.

If both the Plains states and the eastern states were separate nations, the same analysis would still hold, but we would call it international trade. Indeed, the European Union (EU) is comparable to the United States in area and population, but instead of one nation, the EU has 27. What U.S. residents call interstate trade, Europeans call international trade. There is no difference, however, in the economic results-both yield greater economic efficiency and higher average incomes.

Why does the time required to export an item help to determine whether a nation develops a comparative advantage in producing that item?

## INTERNATIONAL EXAMPLE Time as a Determinant of Comparative Advantage

During the past decade, firms in an increasing number of industries began to utilize "just-in-time inventory management," which focuses on keeping inventories low by moving items quickly in response to consumer orders. Technological improvements in production processes, shipping, and delivery have enabled firms using this technique to substantially reduce the time required to transmit a newly produced item to consumers. Most firms that have implemented just-in-time inventory management experience significantly lower costs.

Nations where firms have implemented just-in-time inventory management are more likely to develop a comparative advantage over nations where
firms have not. In a study of export industries in 64 developing countries, World Bank economists Yue Li and John Wilson found that the time required to export items is an important determinant of comparative advantage. They estimate that a nation's industry is substantially more likely to gain a comparative advantage if it can significantly reduce the time required to export an item.

## FOR CRITICAL ANALYSIS

Why might developing the capability to provide a particular service via the Internet help a nation develop a comparative advantage in providing that service?

## International Aspects of Trade

Political problems that normally do not occur within a particular nation often arise between nations. For example, if California avocado growers develop a cheaper method of producing avocados than growers in southern Florida use, the Florida growers will
lose out. They cannot do much about the situation except try to lower their own costs of production or improve their product.

If avocado growers in Mexico, however, develop a cheaper method of producing avocados, both California and Florida growers can (and likely will) try to raise political barriers that will prevent Mexican avocado growers from freely selling their product in the United States. U.S. avocado growers will use such arguments as "unfair" competition and loss of U.S. jobs. Certainly, avocado-growing jobs may decline in the United States, but there is no reason to believe that U.S. jobs will decline overall. Instead, former U.S. avocado workers will move into alternative employment-something that 1 million people do every week in the United States. If the argument of U.S. avocado growers had any validity, every time a region in the United States developed a better way to produce a product manufactured somewhere else in the country, U.S. employment would decline. That has never happened and never will.

When nations specialize where they have a comparative advantage and then trade with the rest of the world, the average standard of living in the world rises. In effect, international trade allows the world to move from inside the global production possibilities curve toward the curve itself, thereby improving worldwide economic efficiency. Thus, all countries that engage in trade can benefit from comparative advantage, just as regions in the United States benefit from interregional trade.

Go to www.econtoday.com/ch02 to find out from the World Trade Organization how much international trade takes place. Under "Resources," click on "Trade statistics" and then click on "International Trade Statistics" for the most recent year.

## QUICK QUIZ See page 47 for the answers. Review concepts from this section in MyEconLab.

With a given set of resources, specialization results in output; in other words, there are gains to specialization in terms of greater material well-being. Individuals and nations specialize in their areas of ___ advantage in order to reap the gains of specialization.

Comparative advantages are found by determining which activities have the $\qquad$ opportunity
costs-that is, which activities yield the highest return for the time and resources used.

A $\qquad$ of labor occurs when different workers are assigned different tasks. Together, the workers produce a desired product.

## You Are There <br> Stopping Students' Thursday Night Parties with Friday Classes

Thomas Rocklin, provost at the University of Iowa, has been trying to determine how to confront a problem facing many university administrators: average rates of alcohol consumption by lowa students on Thursday nights have jumped dramatically. Rocklin has learned that a recent study suggested that half of male students and more than 40 percent of female students who consume alcoholic beverages on Thursday nights would choose not to do so if they had Friday classes to attend. He also knows that the University of Iowa holds about 40 percent fewer classes on Fridays than on Mondays through Thursdays.

Based on this information, Rocklin has decided to offer each academic department an extra $\$ 20$ for each student rescheduled into a course that includes a Friday class. When announcing the
new policy, Rocklin states, "It's always more effective to offer more incentives to do the right thing." Thus, by inducing departments to boost the number of Friday classes, Rocklin has decided to try to raise students' opportunity cost of attending parties and drinking alcohol-sometimes to excess-on Thursday nights.

## Critical Analysis Questions

1. Why might university administrators judge that the opportunity cost of trying to cut binge drinking on Friday nights by offering Saturday classes would be too high?
2. How might requiring students to enroll in 8 a.m. classes help to reduce weekday alcohol consumption by students?

# ISSUES \& APPLICATIONS 



## Is Daylight Saving Time Efficient?

## CONCEPTS APPLIED

- Efficiency
- Opportunity Cost
- Trade-Offs

A key resource utilized in the production of a nation's goods and services is time. There are always 24 hours in each day, so society must decide how to utilize those hours most efficiently. Back in 1784, Benjamin Franklin proposed daylight saving time as a way to produce the same quantity of goods and services while using fewer candles. The U.S. government did not put his idea into effect until early in the twentieth century. Since then, economists have debated whether implementation of Franklin's idea has really led to greater efficiency.

## Assessing the Opportunity Cost of Daylight Saving Time

Recall that the opportunity cost associated with a choice is the value of the next-best alternative. The next-best alternative to daylight saving time would seem to be to keep clock settings unchanged throughout the year. Thus, economists consider the value of this alternative when evaluating whether daylight saving time is efficient.

In the 1970s, the U.S. Department of Transportation conducted a detailed study of daylight saving time and determined that, compared with standard time, it trimmed national electricity usage by about 1 percent. This conclusion indicated that the opportunity cost of using standard time was sufficiently high that daylight saving time was society's better choice.

## Is Daylight Saving Time Inefficient?

Since the 1970s, air-conditioning and new household electronic items have come into use, so patterns of U.S. electricity usage have changed considerably. To reassess the efficiency implications of daylight saving time in light of the altered configuration of electricity usage, Matthew Kotchen and Laura Grant of the University of California at Santa Barbara examined a recent time switch. Indiana, which previously had kept its clocks
unchanged throughout the year, switched to daylight saving time in 2006.

Kotchen and Grant found that, consistent with Benjamin Franklin's prediction, Indiana residents saved from decreasing their use of electric lights. Nevertheless, today air-conditioning use also affects the energy-use trade-off associated with daylight saving time versus standard time. Households and businesses in Indiana made greater use of their air conditioners to maintain lower temperatures during longer summer evenings. Kotchen and Grant found that, on net, switching to daylight saving time led to greater use of electricity, resulting in bigher, rather than lower, energy expenses in Indiana.

Thus, they concluded that switching to daylight saving time each year may make the U.S. economy less efficient than it otherwise would be if the nation remained on standard time.

## For Critical Analysis

1. Why does inefficiency mean either incurring a higher expense to produce the same number of items or producing fewer items at the same level of expenses?
2. Why is it possible that remaining on standard time is not necessarily the next-best alternative to switching to daylight saving time? (Hint: Are there alternatives to moving clocks ahead by exactly one hour in the spring?)

## Web Resources

1. For more information about the implementation of daylight saving time in the United States, go to www.econtoday .com/ch02.
2. To learn more about various relative costs of daylight saving time versus standard time, go to www.econtoday.com/ch02.

## Research Project

Make a list of possible pros and cons associated with switching to daylight saving time each year instead of keeping clocks on
standard time. Based on your list, what issues must be taken into account in trying to assess whether daylight saving time is more or less efficient than standard time?

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

The Problem of Scarcity, Even for the Affluent Even the richest people face scarcity because they have to make choices among alternatives. Despite their high levels of income or wealth, affluent people, like everyone else, want more than they can have (in terms of goods, power, prestige, and so on).

Why Economists Consider Individuals' Wants but Not Their "Needs" Goods are all things from which individuals derive satisfaction. Economic goods are those for which the desired quantity exceeds the amount that is available at a zero price. The term need is undefinable, whereas humans have unlimited wants, which are the items on which we place a positive value.

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- MyEconLab Study Plan 2.1
- Audio introduction to Chapter 2
- Video: Scarcity, Resources, and Production
- ABC News Video: The Economics of Higher Education

Why Scarcity Leads People to Evaluate Opportunity Costs Opportunity cost is the highest-valued alternative that one must give up to obtain an item. The trade-offs society faces can be represented by a production possibilities curve (PPC). Along a PPC, all available resources and technology are being used, so to obtain more of one good, resources must be shifted to production of that good and away from production of another. Thus, moving along a PPC from one point to another entails incurring an opportunity cost of allocating scarce resources toward the production of one good instead of another good.
opportunity cost, 29 production possibilities curve (PPC), 30

## KEY FIGURE

Figure 2-1, 31

- MyEconLab Study Plans 2.3, 2.4
- Animated Figure 2-1
- ABC News Video: Incentives for Perfect Attendance
- Economics Video: Cash for Trash
- Economics Video: Myth: Outsourcing Is Bad for America
- Economics Video: Stashing Your Cash


## MyEconLab continued

WHAT YOU SHOULD KNOW
Why Obtaining Increasing Increments of a Good Requires Giving Up More and More Units of Other Goods When society allocates additional resources to producing more units of a good, it must increasingly employ resources that would be better suited for producing other goods. As a result, the law of increasing additional cost holds. Each additional unit of a good can be obtained only by giving up more and more of other goods, which means that the production possibilities curve is bowed outward.
technology, 33
efficiency, 34
inefficient point, 34
law of increasing additional cost, 35

## KEY FIGURES

Figure 2-3, 34
Figure 2-4, 36

## WHERE TO GO TO PRACTICE

- MyEconLab Study Plan 2.5
- Animated Figures 2-3, 2-4
- ABC News Video: The Economics of Energy

The Trade-Off Between Consumption Goods and Capital Goods If we allocate more resources to producing capital goods today, then the production possibilities curve will shift outward by a larger amount in the future, which means that we can have more consumption goods in the future. The trade-off, however, is that producing more capital goods today entails giving up consumption goods today.

Absolute Advantage versus Comparative Advantage A person has an absolute advantage if she can produce more of a good than someone else who uses the same amount of resources. An individual can gain from specializing in producing a good if she has a comparative advantage in producing that good, meaning that she can produce the good at a lower opportunity cost than someone else.
consumption, 36
specialization, 38 comparative advantage, 38 absolute advantage, 39 division of labor, 39

- MyEconLab Study Plans 2.8, 2.9
- Video: Absolute versus Comparative Advantage
- Economics Video: International Trade: DHL

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## PROBLEMS

## All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

2-1. Define opportunity cost. What is your opportunity cost of attending a class at 11:00 a.m.? How does it differ from your opportunity cost of attending a class at 8:00 a.m.?
2-2. If you receive a ticket to a concert at no charge, what, if anything, is your opportunity cost of attending the concert? How does your opportunity cost change if miserable weather on the night of
the concert requires you to leave much earlier for the concert hall and greatly extends the time it takes to get home afterward?

2-3. Recently, a woman named Mary Krawiec attended an auction in Troy, New York. At the auction, a bank was seeking to sell a foreclosed property: a large Victorian house suffering from years of neglect in a neighborhood in which many properties had been on the market for years yet remained unsold. Her $\$ 10$ offer was the highest bid in the
auction, and she handed over a $\$ 10$ bill for a title to ownership. Once she acquired the house, however, she became responsible for all taxes on the property and for an overdue water bill of $\$ 2,000$. In addition, to make the house habitable, she and her husband devoted months of time and unpaid labor to renovating the property. In the process, they incurred explicit expenses totaling $\$ 65,000$. Why do you suppose that the bank was willing to sell the house to Ms. Krawiec for only \$10? (Hint: Contemplate the bank's expected gain, net of all explicit and opportunity costs, if it had attempted to make the house habitable.)
2-4. The following table illustrates the points a student can earn on examinations in economics and biology if the student uses all available hours for study.

| Economics | Biology |
| :---: | :---: |
| 100 | 40 |
| 90 | 50 |
| 80 | 60 |
| 70 | 70 |
| 60 | 80 |
| 50 | 90 |
| 40 | 100 |

Plot this student's production possibilities curve. Does the PPC illustrate the law of increasing additional cost?
2-5. Based on the information provided in Problem 2-4, what is the opportunity cost to this student of allocating enough additional study time on economics to move her grade up from a 90 to a 100 ?
2-6. Consider a change in the table in Problem 2-4. The student's set of opportunities is now as follows:

| Economics | Biology |
| :---: | :---: |
| 100 | 40 |
| 90 | 60 |
| 80 | 75 |
| 70 | 85 |
| 60 | 93 |
| 50 | 98 |
| 40 | 100 |

Does the PPC illustrate the law of increasing additional cost? What is the opportunity cost to this student for the additional amount of study time on economics required to move her grade from 60 to 70? From 90 to 100?
2-7. Construct a production possibilities curve for a nation facing increasing opportunity costs for producing food and video games. Show how the PPC changes given the following events.
a. A new and better fertilizer is invented.
b. Immigration occurs, and immigrants' labor can be employed in both the agricultural sector and the video game sector.
c. A new programming language is invented that is less costly to code and is more memoryefficient, enabling the use of smaller game cartridges.
d. A heat wave and drought result in a 10 percent decrease in usable farmland.
Consider the following diagram when answering Problems 2-8, 2-9, and 2-10.


2-8. During a debate on the floor of the U.S. Senate, Senator Creighton states, "Our nation should not devote so many of its fully employed resources to producing capital goods because we already are not producing enough consumption goods for our citizens." Compared with the other labeled points on the diagram, which one could be consistent with the current production combination choice that Senator Creighton believes the nation has made?
2-9. In response to Senator Creighton's statement reported in Problem 2-8, Senator Long replies, "We must remain at our current production combination if we want to be able to produce more consumption goods in the future." Of the labeled points on the diagram, which one could depict the future production combination Senator Long has in mind?
2-10. Senator Borman interjects the following comment after the statements by Senators Creighton and Long reported in Problems 2-8 and 2-9: "In fact, both of my esteemed colleagues are wrong, because an unacceptably large portion of our nation's resources is currently unemployed." Of the labeled points on the diagram, which one is consistent with Senator Borman's position?
$\mathbf{2 - 1 1}$. A nation's residents can allocate their scarce resources either to producing consumption goods or to producing human capital-that is, providing
themselves with training and education. The following table displays the production possibilities for this nation:

| Production <br> Combination | Units of Consumption <br> Goods | Units of Human <br> Capital |
| :---: | :---: | :---: |
| A | 0 | 100 |
| B | 10 | 97 |
| C | 20 | 90 |
| D | 30 | 75 |
| E | 40 | 55 |
| F | 50 | 30 |
| G | 60 | 0 |

a. Suppose that the nation's residents currently produce combination A . What is the opportunity cost of increasing production of consumption goods by 10 units? By 60 units?
b. Does the law of increasing additional cost hold true for this nation? Why or why not?
2-12. Like physical capital, human capital produced in the present can be applied to the production of future goods and services. Consider the table in Problem 2-11, and suppose that the nation's residents are trying to choose between combination C and combination F . Other things being equal, will the future production possibilities curve for this nation be located farther outward if the nation chooses combination F instead of combination C? Explain.
2-13. You can wash, fold, and iron a basket of laundry in two hours and prepare a meal in one hour. Your
roommate can wash, fold, and iron a basket of laundry in three hours and prepare a meal in one hour. Who has the absolute advantage in laundry, and who has an absolute advantage in meal preparation? Who has the comparative advantage in laundry, and who has a comparative advantage in meal preparation?
2-14. Based on the information in Problem 2-13, should you and your roommate specialize in a particular task? Why? And if so, who should specialize in which task? Show how much labor time you save if you choose to "trade" an appropriate task with your roommate as opposed to doing it yourself.
2-15. Using only the concept of comparative advantage, evaluate this statement: "A professor with a Ph.D. in physics should never mow his or her own lawn, because this would fail to take into account the professor's comparative advantage."
2-16. Country A and country B produce the same consumption goods and capital goods and currently have identical production possibilities curves. They also have the same resources at present, and they have access to the same technology.
a. At present, does either country have a comparative advantage in producing capital goods? Consumption goods?
b. Currently, country A has chosen to produce more consumption goods, compared with country B. Other things being equal, which country will experience the larger outward shift of its PPC during the next year?

## ECONOMICS ON THE NET

Opportunity Cost and Labor Force Participation Many students choose to forgo full-time employment to concentrate on their studies, thereby incurring a sizable opportunity cost. This application explores the nature of this opportunity cost.

Title: College Enrollment and Work Activity of High School Graduates

Navigation: Go to www.econtoday.com/ch02 to visit the Bureau of Labor Statistics (BLS) home page. Select A-Z Index and then click on Educational attainment (Statistics). Under "School Enrollment," click on College Enrollment and Work Activity of High School Graduates.

Application Read the abbreviated report on college enrollment and work activity of high school graduates. Then answer the following questions.

1. Based on the article, explain who the BLS considers to be in the labor force and who it does not view as part of the labor force.
2. What is the difference in labor force participation rates between high school students entering four-year universities and those entering two-year universities? Using the concept of opportunity cost, explain the difference.
3. What is the difference in labor force participation rates between part-time college students and full-time college students? Using the concept of opportunity cost, explain the difference.

For Group Study and Analysis Read the last paragraph of the article. Then divide the class into two groups. The first group should explain, based on the concept of opportunity cost, the difference in labor force participation rates between youths not in school but with a high school diploma and youths not in school and without a high
school diploma. The second group should explain, based on opportunity cost, the difference in labor force participation rates between men and women not in school but with a high school diploma and men and women not in school and without a high school diploma.

## ANSWERS TO QUICK QUIZZES

p. 29: (i) Scarcity; (ii) land . . . labor . . . physical . . . human . . . entrepreneurship; (iii) Wants; (iv) need
p. 32: (i) next-highest; (ii) opportunity; (iii) next-best; (iv) production possibilities
p. 35: (i) production possibilities; (ii) fixed;
(iii) outside . . . inside; (iv) outward
p. 38: (i) Capital; (ii) more . . . smaller
p. 41: (i) higher; (ii) comparative; (iii) lowest; (iv) division


## Demand and Supply

When people's incomes rise, they usually consume more of most items. Likewise, when their incomes fall, they typically reduce their consumption of the large majority of goods and services. As the recent Great Recession helped to reveal, however, this normally positive relationship between consumers' incomes and their purchases of goods and services does not hold true for all items. When most consumers' incomes fell during the economic downturn, they responded by purchasing more shoe repair services, electric hair clippers, and dial-up Internet access services. Why does an income decline lead to an increase in desired purchases of these and certain other goods and services? To understand the answer to this question, you must first learn about all of the determinants-including income-of the amounts of goods and services that people wish to buy.

After reading this chapter, you should be able to:
$\checkmark$ Explain the law of demand
$>$ Discuss the difference between money prices and relative prices
$>$ Distinguish between changes in demand and changes in quantity demanded
$>$ Explain the law of supply
$>$ Distinguish between changes in supply and changes in quantity supplied

- Understand how the interaction of the demand for and supply of a commodity determines the market price of the commodity and the equilibrium quantity of the commodity that is produced and consumed


## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.
after world gasoline prices jumped in the late 2000s, global bicycle sales rose to more than I million per month? Higher fuel prices induced many individuals to substitute away from gasolinepowered vehicles in favor of bikes powered by human muscles. Thus, these people responded to higher gasoline prices by increasing their purchases of bicycles.

If we use the economist's primary set of tools, demand and supply, we can develop a better understanding of why we sometimes observe relatively large increases in the purchase, or consumption, of items such as bicycles. We can also better understand why a persistent increase in the price of a good such as gasoline ultimately induces an increase in bicycle consumption. Demand and supply are two ways of categorizing the influences on the prices of goods that you buy and the quantities available. Indeed, demand and supply characterize much economic analysis of the world around us.

As you will see throughout this text, the operation of the forces of demand and supply takes place in markets. A market is an abstract concept summarizing all of the arrangements individuals have for exchanging with one another. Goods and services are sold in markets, such as the automobile market, the health care market, and the market for high-speed Internet access. Workers offer their services in the labor market. Companies, or firms, buy workers' labor services in the labor market. Firms also buy other inputs in order to produce the goods and services that you buy as a consumer. Firms purchase machines, buildings, and land. These markets are in operation at all times. One of the most important activities in these markets is the determination of the prices of all of the inputs and outputs that are bought and sold in our complicated economy. To understand the determination of prices, you first need to look at the law of demand.

## Demand

Demand has a special meaning in economics. It refers to the quantities of specific goods or services that individuals, taken singly or as a group, will purchase at various possible prices, other things being constant. We can therefore talk about the demand for microprocessor chips, french fries, multifunction digital devices, children, and criminal activities.

## The Law of Demand

Associated with the concept of demand is the law of demand, which can be stated as follows:

## When the price of a good goes up, people buy less of it, other things being equal. When the price of a good goes down, people buy more of it, other things being equal.

The law of demand tells us that the quantity demanded of any commodity is inversely related to its price, other things being equal. In an inverse relationship, one variable moves up in value when the other moves down. The law of demand states that a change in price causes a change in the quantity demanded in the opposite direction.

Notice that we tacked on to the end of the law of demand the statement "other things being equal." We referred to this in Chapter 1 as the ceteris paribus assumption. It means, for example, that when we predict that people will buy fewer Blu-ray disc players if their price goes up, we are holding constant the price of all other goods in the economy as well as people's incomes. Implicitly, therefore, if we are assuming that no other prices change when we examine the price behavior of Blu-ray disc players, we are looking at the relative price of Blu-ray disc players.

The law of demand is supported by millions of observations of people's behavior in the marketplace. Theoretically, it can be derived from an economic model based on rational behavior, as was discussed in Chapter 1. Basically, if nothing else changes and the price of a good falls, the lower price induces us to buy more over a certain period

Did You Know ? That

Market
All of the arrangements that individuals have for exchanging with one another. Thus, for example, we can speak of the labor market, the automobile market, and the credit market.

## Demand

A schedule showing how much of a good or service people will purchase at any price during a specified time period, other things being constant.

## Law of demand

The observation that there is a negative, or inverse, relationship between the price of any good or service and the quantity demanded, holding other factors constant.
of time because we can enjoy additional net gains that were unavailable at the higher price. If you examine your own behavior, you will see that it generally follows the law of demand.

How did an error in posting the price of gasoline help to illustrate the law of demand?

## EXAMPLE A Mistaken Price Change Confirms the Law of Demand


#### Abstract

In Wisconsin Rapids, Wisconsin, employees at a Citgo station intending to change the posted price of gasoline from $\$ 3.43$ per gallon to $\$ 3.49$ per gallon accidentally changed the price to $\$ 0.349$ per gallon. A station attendant said that, within minutes, "people were coming so fast that everything was crowded, like a fairground." During the few minutes between the error and correction of the mistake, customers used self-serve pumps to buy hundreds of gallons of gasoline, filling up their vehicles and any cans they had readily


available. Thus, a significant, albeit mistaken, decrease in the price of gasoline induced a substantial increase in the quantity of gasoline demanded.

FOR CRITICAL ANALYSIS
What do you think would have happened if the gas station's pricing error had shifted the decimal point in the opposite direction, yielding a posted price of $\$ 34.9$ per gallon?

## Relative Prices versus Money Prices

The relative price of any commodity is its price in terms of another commodity. The price that you pay in dollars and cents for any good or service at any point in time is called its money price. You might hear from your grandparents, "My first new car cost only fifteen hundred dollars." The implication, of course, is that the price of cars today is outrageously high because the average new car may cost $\$ 32,000$. But that is not an accurate comparison. What was the price of the average house during that same year? Perhaps it was only $\$ 12,000$. By comparison, then, given that the average price of houses today is close to $\$ 190,000$, the price of a new car today doesn't sound so far out of line, does it?

The point is that money prices during different time periods don't tell you much. You have to calculate relative prices. Consider an example of the price of 350 -gigabyte flash memory drives versus the price of 350-gigabyte external hard drives from last year and this year. In Table 3-1 below, we show the money prices of flash memory drives and external hard drives for two years during which they have both gone down.

That means that in today's dollars we have to pay out less for both flash memory drives and external hard drives. If we look, though, at the relative prices of flash memory drives and external hard drives, we find that last year, 350-gigabyte flash memory drives were twice as expensive as 350 -gigabyte external hard drives, whereas this year they are only one and a half times as expensive. Conversely, if we compare external hard drives to flash memory drives, last year the price of external hard drives was 50 percent of the price of external hard drives, but today the price of external hard drives is about 67 percent of the price of flash memory drives. In the one-year period, although both prices have declined in money terms, the relative price of external hard drives has risen relative to that of flash memory drives.

## TABLE 3-I

## Money Price versus Relative Price

The money prices of both 350 -gigabyte flash memory drives and 350 -gigabyte external hard drives have fallen. But the relative price of external hard drives has risen (or conversely, the relative price of flash memory drives has fallen).

## Relative price

The money price of one commodity divided by the money price of another commodity; the number of units of one commodity that must be sacrificed to purchase one unit of another commodity.

## Money price

The price expressed in today's dollars; also called the absolute or nominal price.

Sometimes relative price changes occur because the quality of a product improves, thereby bringing about a decrease in the item's effective price per constant-quality unit. Or the price of an item may decrease simply because producers have reduced the item's quality. Thus, when evaluating the effects of price changes, we must always compare price per constant-quality unit.

What has recently happened to the quality-adjusted price of cellphones?

## EXAMPLE Why Even Low-Income Households Are Rushing to Buy iPhones

Increasingly, "smart" cellphones, such as Apple's iPhone, provide broadband Internet connectivity. Many observers have been surprised to see consumers across all ranges of income rushing to purchase these relatively high-priced digital devices. Indeed, surveys show that for some low-income consumers, an Internet-ready cellphone is their first-ever cellphone purchase. When asked why they are buying the gadgets, most of these consumers respond that they can obtain both phone and Internet services at a relatively low price. Many say that they plan to use the cellphones as their exclusive means of access to phone services, e-mail, and the Internet. In
this way, they can avoid separate payments for phone and Internet service. From their point of view, therefore, the arrival of smart cellphones has caused the quality-adjusted cellphone price to drop sufficiently to justify purchasing the device.

FOR CRITICAL ANALYSIS
As the prices of personal computers have steadily declined since their introduction in the late 1970s, what do you think has happened to their quality-adjusted prices?

## QUICK QUIZ See page 73 for the answers. Review concepts from this section in MyEconLab.

The law of demand posits an ___ relationship $\quad$ The law of ___ applies when other things, such as between the quantity demanded of a good and its price, income and the prices of all other goods and services, are other things being equal.
held constant.

## The Demand Schedule

Let's take a hypothetical demand situation to see how the inverse relationship between the price and the quantity demanded looks (holding other things equal). We will consider the quantity of titanium batteries-used in various electronic gadgets and other digital devices-demanded per year. Without stating the time dimension, we could not make sense out of this demand relationship because the numbers would be different if we were talking about the quantity demanded per month or the quantity demanded per decade.

In addition to implicitly or explicitly stating a time dimension for a demand relationship, we are also implicitly referring to constant-quality units of the good or service in question. Prices are always expressed in constant-quality units in order to avoid the problem of comparing commodities that are in fact not truly comparable.

In panel (a) of Figure 3-1 on the following page, we see that if the price is $\$ 1$ apiece, 50 titanium batteries will be bought each year by our representative individual, but if the price is $\$ 5$ apiece, only 10 batteries will be bought each year. This reflects the law of demand. Panel (a) is also called simply demand, or a demand schedule, because it gives a schedule of alternative quantities demanded per year at different possible prices.

## The Demand Curve

Tables expressing relationships between two variables can be represented in graphical terms. To do this, we need only construct a graph that has the price per constantquality titanium battery on the vertical axis and the quantity measured in constantquality titanium batteries per year on the horizontal axis. All we have to do is take combinations $A$ through $E$ from panel (a) of Figure 3-1 and plot those points in panel (b).

## FIGURE 3-I The Individual Demand Schedule and the Individual Demand Curve

In panel (a), we show combinations $A$ through $E$ of the quantities of titanium batteries demanded, measured in constant-quality units at prices ranging from $\$ 5$ down to $\$ 1$ apiece. These combinations are points on the demand sched-
ule. In panel (b), we plot combinations $A$ through $E$ on a grid. The result is the individual demand curve for titanium batteries.

Panel (a)

|  | Price per <br> Constant- <br> Quality Titanium <br> Battery | Quantity of <br> Constant- <br> Quality Titanium <br> Batteries <br> per Year |
| :---: | :---: | :---: |
| A | $\$ 5$ | 10 |
| $B$ | 4 | 20 |
| C | 3 | 30 |
| $D$ | 2 | 40 |
| $E$ | 1 | 50 |

Panel (b)


## Demand curve

A graphical representation of the demand schedule; a negatively sloped line showing the inverse relationship between the price and the quantity demanded (other things being equal).

## Market demand

The demand of all consumers in the marketplace for a particular good or service. The summation at each price of the quantity demanded by each individual.

Now we connect the points with a smooth line, and voilà, we have a demand curve. It is downward sloping (from left to right) to indicate the inverse relationship between the price of titanium batteries and the quantity demanded per year. Our presentation of demand schedules and curves applies equally well to all commodities, including dental floss, bagels, textbooks, credit, and labor. Remember, the demand curve is simply a graphical representation of the law of demand.

## Individual versus Market Demand Curves

The demand schedule shown in panel (a) of Figure 3-1 above and the resulting demand curve shown in panel (b) are both given for an individual. As we shall see, the determination of price in the marketplace depends on, among other things, the market demand for a particular commodity. The way in which we measure a market demand schedule and derive a market demand curve for titanium batteries or any other good or service is by summing (at each price) the individual quantities demanded by all buyers in the market. Suppose that the market demand for titanium batteries consists of only two buyers: buyer 1 , for whom we've already shown the demand schedule, and buyer 2, whose demand schedule is displayed in column 3 of panel (a) of Figure 3-2 on the facing page. Column 1 shows the price, and column 2 shows the quantity demanded by buyer 1 at each price. These data are taken directly from Figure 3-1 above. In column 3, we show the quantity demanded by buyer 2 . Column 4 shows the total quantity demanded at each price, which is obtained by simply adding columns 2 and 3. Graphically, in panel (d) of Figure 3-2, we add the demand curves of buyer 1 [panel (b)] and buyer 2 [panel (c)] to derive the market demand curve.

There are, of course, numerous potential consumers of titanium batteries. We'll simply assume that the summation of all of the consumers in the market results in a demand schedule, given in panel (a) of Figure 3-3 on page 54, and a demand curve, given in panel (b). The quantity demanded is now measured in millions of units per year.

## FIGURE 3-2 The Horizontal Summation of Two Demand Curves

Panel (a) shows how to sum the demand schedule for one buyer with that of another buyer. In column 2 is the quantity demanded by buyer 1 , taken from panel (a) of Figure 3-1 on the facing page. Column 4 is the sum of columns 2
and 3 . We plot the demand curve for buyer 1 in panel (b) and the demand curve for buyer 2 in panel (c). When we add those two demand curves horizontally, we get the market demand curve for two buyers, shown in panel (d).

Panel (a)

| $(1)$ | $(2)$ | $(3)$ |
| :---: | :---: | :---: | :---: |
| Price |  |  |
| per Titanium |  |  |
| Battery |  |  | | Buyer 1's |
| :---: | :---: | :---: | :---: |
| Quantity |
| Demanded |$~$| $(4)=(2)+(3)$ |
| :---: | :---: | :---: |
| Buyer 2's |
| Quantity |
| Demanded | | Combined Quantity <br> Demanded per <br> Year |
| :---: |
| $\$ 5$ |



Remember, panel (b) in Figure 3-3 on the following page shows the market demand curve for the millions of buyers of titanium batteries. The "market" demand curve that we derived in Figure 3-2 above was undertaken assuming that there were only two buyers in the entire market. That's why we assume that the "market" demand curve for two buyers in panel (d) of Figure 3-2 is not a smooth line, whereas the true market demand curve in panel (b) of Figure 3-3 is a smooth line with no kinks.

## QUICK QUIZ See page 73 for the answers. Review concepts from this section in MyEconLab.

We measure the demand schedule in terms of a time dimension and in $\qquad$ -quality units.

The $\qquad$ curve is derived by summing the quantity demanded by individuals at each
price. Graphically, we add the individual demand curves horizontally to derive the total, or market, demand curve.

## FIGURE 3-3 The Market Demand Schedule for Titanium Batteries

In panel (a), we add up the existing demand schedules for titanium batteries. In panel (b), we plot the quantities from panel (a) on a grid; connecting them produces the market demand curve for titanium batteries.

Panel (b)

Panel (a)

|  | Total Quantity <br> Demanded of <br> Constant-Quality <br> Price per <br> Titanium <br> Constant-Quality <br> Titanium <br> Battery |
| :---: | :---: |
| $\$ 5$ | Yateries per (millions) |
| 4 | 2 |
| 3 | 4 |
| 2 | 6 |
| 1 | 8 |
|  | 10 |



## Shifts in Demand

Assume that the federal government gives every student registered in a college, university, or technical school in the United States an e-reader powered by titanium batteries. The demand curve presented in panel (b) of Figure 3-3 above would no longer be an accurate representation of total market demand for titanium batteries. What we have to do is shift the curve outward, or to the right, to represent the rise in demand that would result from this program. There will now be an increase in the number of batteries demanded at each and every possible price. The demand curve shown in Figure 3-4 below will shift from $D_{1}$ to $D_{2}$. Take any price, say, $\$ 3$ per battery. Originally, before

## FIGURE 3-4 Shifts in the Demand Curve

If some factor other than price changes, we can show its effect by moving the entire demand curve, say, from $D_{1}$ to $D_{2}$. We have assumed in our example that this move was precipitated by the government's giving an e-reader to every registered college student in the United States. Thus, at all prices, a larger number of titanium batteries would be demanded than before. Curve $D_{3}$ represents reduced demand compared to curve $D_{1}$, caused by a prohibition of e-readers on campus.

the federal government giveaway of e-readers, the amount demanded at $\$ 3$ was 6 million batteries per year. After the government giveaway of e-readers, however, the new amount demanded at the $\$ 3$ price is 10 million titanium batteries per year. What we have seen is a shift in the demand for titanium batteries.

Under different circumstances, the shift can also go in the opposite direction. What if colleges uniformly prohibited the use of e-readers by any of their students? Such a regulation would cause a shift inward-to the left-of the demand curve for titanium batteries. In Figure 3-4 on the bottom of the facing page, the demand curve would shift to $D_{3}$. The number demanded would now be less at each and every possible price.

## The Other Determinants of Demand

The demand curve in panel (b) of Figure 3-3 on the top of the facing page is drawn with other things held constant, specifically all of the other factors that determine how many titanium batteries will be bought. There are many such determinants. We refer to these determinants as ceteris paribus conditions, and they include consumers' income; tastes and preferences; the prices of related goods; expectations regarding future prices and future incomes; and market size (number of potential buyers). Let's examine each of these determinants more closely.

INCOME For most goods, an increase in income will lead to an increase in demand. That is, an increase in income will lead to a rightward shift in the position of the demand curve from, say, $D_{1}$ to $D_{2}$ in Figure 3-4. You can avoid confusion about shifts in curves by always relating a rise in demand to a rightward shift in the demand curve and a fall in demand to a leftward shift in the demand curve. Goods for which the demand rises when consumer income rises are called normal goods. Most goods, such as shoes, computers, and flash memory drives, are "normal goods." For some goods, however, demand falls as income rises. These are called inferior goods. Beans might be an example. As households get richer, they tend to purchase fewer and fewer beans and purchase more and more fish. (The terms normal and inferior are merely part of the economist's lexicon. No value judgments are associated with them.)

Remember, a shift to the left in the demand curve represents a decrease in demand, and a shift to the right represents an increase in demand.

How did the recent downturn in yearly national income affect the demand for divorce services provided by attorneys and personal financial advisers?

## Ceteris paribus conditions

Determinants of the relationship between price and quantity that are unchanged along a curve. Changes in these factors cause the curve to shift.

## Normal goods

Goods for which demand rises as income rises. Most goods are normal goods.

Inferior goods
Goods for which demand falls as income rises.

## EXAMPLE An Income Drop Reveals That Divorce Services Are a Normal Good

During the Great Recession of the late 2000s, U.S. divorce filings dropped by nearly 4 percent nationwide. A study by the Institute for Divorce Financial Analysts (IDFA), an organization of professionals who work on divorce cases, reported that numerous couples decided that their individual incomes had dropped to levels too low to feel that they could "afford" to live apart. The IDFA study found an upsurge in "creative divorce solutions," in which couples continued to occupy the same lodgings and divide associated expenses but no longer shared a marital relationship. In many other cases, couples who concluded that their incomes were too low to divorce found ways to work
through their marital problems and salvage their marriages. Thus, as married couples' incomes declined, so did their demand for divorce services, an indication that these services are a normal good.

## FOR CRITICAL ANALYSIS

Why do you think that the demand for services provided by divorce professionals gradually increased as U.S. consumers' incomes slowly recovered in the 2010s?

TASTES AND PREFERENCES A change in consumer tastes in favor of a good can shift its demand curve outward to the right. When Pokémon trading cards became the rage, the demand curve for them shifted outward to the right. When the rage died out, the

## Substitutes

Two goods are substitutes when a change in the price of one causes a shift in demand for the other in the same direction as the price change.
demand curve shifted inward to the left. Fashions depend to a large extent on people's tastes and preferences. Economists have little to say about the determination of tastes; that is, they don't have any "good" theories of taste determination or why people buy one brand of product rather than others. (Advertisers, however, have various theories that they use to try to make consumers prefer their products over those of competitors.)

PRICES OF RELATED GOODS: SUBSTITUTES AND COMPLEMENTS Demand schedules are always drawn with the prices of all other commodities held constant. That is to say, when deriving a given demand curve, we assume that only the price of the good under study changes. For example, when we draw the demand curve for butter, we assume that the price of margarine is held constant. When we draw the demand curve for home cinema speakers, we assume that the price of surround-sound amplifiers is held constant. When we refer to related goods, we are talking about goods for which demand is interdependent. If a change in the price of one good shifts the demand for another good, those two goods have interdependent demands. There are two types of demand interdependencies: those in which goods are substitutes and those in which goods are complements. We can define and distinguish between substitutes and complements in terms of how the change in price of one commodity affects the demand for its related commodity.

Butter and margarine are substitutes. Either can be consumed to satisfy the same basic want. Let's assume that both products originally cost $\$ 2$ per pound. If the price of butter remains the same and the price of margarine falls from $\$ 2$ per pound to $\$ 1$ per pound, people will buy more margarine and less butter. The demand curve for butter shifts inward to the left. If, conversely, the price of margarine rises from $\$ 2$ per pound to $\$ 3$ per pound, people will buy more butter and less margarine. The demand curve for butter shifts outward to the right. In other words, an increase in the price of margarine will lead to an increase in the demand for butter, and an increase in the price of butter will lead to an increase in the demand for margarine. For substitutes, a change in the price of a substitute will cause a change in demand in the same direction.

How do you suppose that the dropping price of renting computer "clouds" via Internet connections has affected desired purchases of traditional computer hardware?

## EXAMPLE Computer Hardware Consumers Substitute in Favor of "Clouds"

In the midst of the U.S. house price meltdown of the late 2000s, executives at the real estate Web site Zillow wanted to track how the market values of 67 million houses had fared during the decade. They determined that to do so, they would have to purchase millions of dollars of traditional computers and put them to work for six months. Instead of pursuing this approach, they rented 500 computer servers from the Internet retailer Amazon and performed the calculations using Web links among the servers at a rental price of $\$ 50,000$. In so doing, Zillow joined firms across the globe that are substituting away from buying traditional computer hardware in favor of "cloud
computing"-renting clusters of hardware that can perform complex calculations over the Internet. As the rental price of Web-based cloud computing has declined, the demand for computer hardware also has decreased.

## FOR CRITICAL ANALYSIS

In what direction has the demand curve for computer hardware shifted as the rental price of computer clouds has decreased?

## Complements

Two goods are complements when a change in the price of one causes an opposite shift in the demand for the other.

For complements, goods typically consumed together, the situation is reversed. Consider desktop computers and printers. We draw the demand curve for printers with the price of desktop computers held constant. If the price per constant-quality unit of computers decreases from, say, $\$ 500$ to $\$ 300$, that will encourage more people to purchase computer peripheral devices. They will now buy more printers, at any given printer price, than before. The demand curve for printers will shift outward to the right. If, by contrast, the price of desktop computers increases from $\$ 250$ to $\$ 450$, fewer people will purchase computer peripheral devices. The demand curve for printers will shift inward to the left. To summarize, a decrease in the price of computers
leads to an increase in the demand for printers. An increase in the price of computers leads to a decrease in the demand for printers. Thus, for complements, a change in the price of a product will cause a change in demand in the opposite direction for the other good.

EXPECTATIONS Consumers' expectations regarding future prices and future incomes will prompt them to buy more or less of a particular good without a change in its current money price. For example, consumers getting wind of a scheduled 100 percent increase in the price of titanium batteries next month will buy more of them today at today's prices. Today's demand curve for titanium batteries will shift from $D_{1}$ to $D_{2}$ in Figure 3-4 on page 54. The opposite would occur if a decrease in the price of titanium batteries was scheduled for next month (from $D_{1}$ to $D_{3}$ ).

Expectations of a rise in income may cause consumers to want to purchase more of everything today at today's prices. Again, such a change in expectations of higher future income will cause a shift in the demand curve from $D_{1}$ to $D_{2}$ in Figure 3-4.

Finally, expectations that goods will not be available at any price will induce consumers to stock up now, increasing current demand.

MARKET SIZE (NUMBER OF POTENTIAL BUYERS) An increase in the number of potential buyers (holding buyers' incomes constant) at any given price shifts the market demand curve outward. Conversely, a reduction in the number of potential buyers at any given price shifts the market demand curve inward.

## Changes in Demand versus Changes in Quantity Demanded

We have made repeated references to demand and to quantity demanded. It is important to realize that there is a difference between a change in demand and a change in quantity demanded.

Demand refers to a schedule of planned rates of purchase and depends on a great many ceteris paribus conditions, such as incomes, expectations, and the prices of substitutes or complements. Whenever there is a change in a ceteris paribus condition, there will be a change in demand-a shift in the entire demand curve to the right or to the left.

A quantity demanded is a specific quantity at a specific price, represented by a single point on a demand curve. When price changes, quantity demanded changes according to the law of demand, and there will be a movement from one point to another along the same demand curve. Look at Figure 3-5 on the following page. At a price of $\$ 3$ per titanium battery, 6 million batteries per year are demanded. If the price falls to $\$ 1$, quantity demanded increases to 10 million per year. This movement occurs because the current market price for the product changes. In Figure 3-5, you can see the arrow pointing down the given demand curve $D$.

When you think of demand, think of the entire curve. Quantity demanded, in contrast, is represented by a single point on the demand curve.

> A change or shift in demand is a movement of the entire curve. The only thing that can cause the entire curve to move is a change in a determinant other than the good's own price.

In economic analysis, we cannot emphasize too much the following distinction that must constantly be made:

[^1]
## fIGURE 3-5 Movement Along a Given Demand Curve

A change in price changes the quantity of a good demanded. This can be represented as movement along a given demand schedule. If, in our example, the price of titanium batteries falls from $\$ 3$ to $\$ 1$ apiece, the quantity demanded will increase from 6 million to 10 million units per year.


## QUICK QUIZ See page 73 for the answers. Review concepts from this section in MyEconLab.

Demand curves are drawn with determinants other than the price of the good held constant. These other determinants, called ceteris paribus conditions, are (1) __ ;
(2) $\qquad$ ; (3) $\qquad$ ; (4) $\qquad$ ; and
(5) $\qquad$ at any given price. If any one of these determinants changes, the demand curve will shift to the right or to the left.

A change in demand comes about only because of a change in the $\qquad$ conditions of demand. This change in demand is a shift in the demand curve to the left or to the right.

A change in the quantity demanded comes about when there is a change in the price of the good (other things held constant). Such a change in quantity demanded involves a $\qquad$ a given demand curve.

## Supply

A schedule showing the relationship between price and quantity supplied for a specified period of time, other things being equal.

## Law of supply

The observation that the higher the price of a good, the more of that good sellers will make available over a specified time period, other things being equal.

## The Law of Supply

The other side of the basic model in economics involves the quantities of goods and services that firms will offer for sale to the market. The supply of any good or service is the amount that firms will produce and offer for sale under certain conditions during a specified time period. The relationship between price and quantity supplied, called the law of supply, can be summarized as follows:

> At bigher prices, a larger quantity will generally be supplied than at lower prices, all other things beld constant. At lower prices, a smaller quantity will generally be supplied than at bigher prices, all other things beld constant.

There is generally a direct relationship between price and quantity supplied. As the price rises, the quantity supplied rises. As the price falls, the quantity supplied also falls. Producers are normally willing to produce and sell more of their product at a higher price than at a lower price, other things being constant. At $\$ 5$ per titanium battery, manufacturers would almost certainly be willing to supply a larger quantity than at $\$ 1$ per battery, assuming, of course, that no other prices in the economy had changed.

As with the law of demand, millions of instances in the real world have given us confidence in the law of supply. On a theoretical level, the law of supply is based on a model in which producers and sellers seek to make the most gain possible from their
activities. For example, as a manufacturer attempts to produce more and more titanium batteries over the same time period, it will eventually have to hire more workers, pay overtime wages (which are higher), and overutilize its machines. Only if offered a higher price per battery will the manufacturer be willing to incur these higher costs. That is why the law of supply implies a direct relationship between price and quantity supplied.

How does the law of supply apply to an increase in China's "bride price"?

## INTERNATIONAL EXAMPLE Why the Quantity of Brides Supplied Is Rising in China

In China, a prospective groom and his family traditionally provide the prospective bride with a fixed payment called cai li-which in English roughly translates into "bride price"-when the couple marries. During the 2000 s, the bride price rose from about $\$ 300$ to as much as $\$ 1,500$. As a consequence, the number of Chinese women accepting marriage proposals and receiving cai li increased considerably. Thus, the quantity of marriage acceptances supplied by Chinese women has increased as the bride price has risen. Indeed, China has recently experienced a problem of "runaway
brides." Some women have accepted cai li from multiple grooms but have failed to appear for any of their scheduled weddings.

## FOR CRITICAL ANALYSIS

If Chinese couples were to abandon tradition and cease the payment of cai li to brides, what would you predict would happen to the quantity of marriage acceptances by Chinese women, other things being unchanged?

## The Supply Schedule

Just as we were able to construct a demand schedule, we can construct a supply schedule, which is a table relating prices to the quantity supplied at each price. A supply schedule can also be referred to simply as supply. It is a set of planned production rates that depends on the price of the product. We show the individual supply schedule for a hypothetical producer in panel (a) of Figure 3-6 below. At a price of $\$ 1$ per

## FIGURE 3-6 The Individual Producer's Supply Schedule and Supply Curve for Titanium Batteries

Panel (a) shows that at higher prices, a hypothetical supplier will be willing to provide a greater quantity of titanium batteries. We plot the various pricequantity combinations in panel (a) on the grid in panel (b). When we connect
these points, we create the individual supply curve for titanium batteries. It is positively sloped.


## Supply curve

The graphical representation of the supply schedule; a line (curve) showing the supply schedule, which generally slopes upward (has a positive slope), other things being equal.
titanium battery, for example, this producer will supply 20,000 titanium batteries per year. At a price of $\$ 5$ per battery, this producer will supply 55,000 batteries per year.

## The Supply Curve

We can convert the supply schedule from panel (a) of Figure 3-6 on the previous page into a supply curve, just as we earlier created a demand curve in Figure 3-1 on page 52. All we do is take the price-quantity combinations from panel (a) of Figure 3-6 and plot them in panel (b). We have labeled these combinations $F$ through $J$. Connecting these points, we obtain an upward-sloping curve that shows the typically direct relationship between price and quantity supplied. Again, we have to remember that we are talking about quantity supplied per year, measured in constant-quality units.

## The Market Supply Curve

Just as we summed the individual demand curves to obtain the market demand curve, we sum the individual producers' supply curves to obtain the market supply curve. Look at Figure 3-7 below, in which we horizontally sum two typical supply curves for manufacturers of titanium batteries. Supplier 1's data are taken from Figure 3-6 on page 59. Supplier 2 is added. The numbers are presented in panel (a). The graphical representation of supplier 1 is in panel (b), of supplier 2 in panel (c), and of the summation in panel (d). The result, then, is the supply curve for titanium batteries for

## FIGURE 3-7 Horizontal Summation of Supply Curves

In panel (a), we show the data for two individual suppliers of titanium batteries. Adding how much each is willing to supply at different prices, we come up with the combined quantities supplied in column 4 . When we plot the values in
columns 2 and 3 on grids from panels (b) and (c) and add them horizontally, we obtain the combined supply curve for the two suppliers in question, shown in panel (d).

Panel (a)

| $(1)$ <br> Price per <br> Titanium <br> Battery | $(2)$ <br> Quantity Supplied <br> (thousands) | (3) <br> Quantity Supplied <br> (thousands) | $(4)=(2)+(3)$ <br> Combined Quantity <br> Supplied per Year <br> (thousands) |
| :---: | :---: | :---: | :---: |
| $\$ 5$ | 55 | 35 | 90 |
| 4 | 40 | 30 | 70 |
| 3 | 35 | 20 | 55 |
| 2 | 25 | 15 | 40 |
| 1 | 20 | 10 | 30 |



## FIGURE 3-8 The Market Supply Schedule and the Market Supply Curve for Titanium Batteries

In panel (a), we show the summation of all the individual producers' supply schedules. In panel (b), we graph the resulting supply curve. It represents the market supply curve for titanium batteries and is upward sloping.

suppliers 1 and 2. We assume that there are more suppliers of titanium batteries, however. The total market supply schedule and total market supply curve for titanium batteries are represented in Figure 3-8 above, with the curve in panel (b) obtained by adding all of the supply curves such as those shown in panels (b) and (c) of Figure 3-7 (p. 60). Notice the difference between the market supply curve with only two suppliers in Figure 3-7 and the one with many suppliers-the entire true market-in panel (b) of Figure 3-8. (For simplicity, we assume that the true total market supply curve is a straight line.)

Note what happens at the market level when price changes. If the price is $\$ 3$, the quantity supplied is 6 million. If the price goes up to $\$ 4$, the quantity supplied increases to 8 million per year. If the price falls to $\$ 2$, the quantity supplied decreases to 4 million per year. Changes in quantity supplied are represented by movements along the supply curve in panel (b) of Figure 3-8.

## You Are There

To learn how the law of supply applies to the market for solar cells used to generate solar power, read Adjusting to a Lower Market Clearing Price of Solar Cells, on page 68.

## Why Not ... <br> help college students by requiring publishers to reduce prices of all of the textbooks they currently supply?

Certainly, the government could require publishers to charge lower textbook prices, and recently some in Congress have proposed implementing such a policy. But publishers would no longer provide the quantity of textbooks that they currently supply. The current quantity of supplied textbooks would no longer exist following a government action to
require lower textbook prices. If the government were to impose legally enforced reductions in textbook prices, the quantity of textbooks supplied by publishers would decline. Thus, such a policy action would not necessarily "help" college students, because publishers would make fewer textbooks available for college students to purchase.

## QUICK QUIZ See page 73 for the answers. Review concepts from this section in MyEconLab.

There is normally a $\qquad$ relationship between price and quantity of a good supplied, other things held constant.

The $\qquad$ curve normally shows a direct relationship between price and quantity supplied. The $\qquad$ $\ldots$ curve is obtained by horizontally adding individual supply curves in the market.

## Shifts in Supply

When we looked at demand, we found out that any change in anything relevant besides the price of the good or service caused the demand curve to shift inward or outward. The same is true for the supply curve. If something besides price changes and alters the willingness of suppliers to produce a good or service, we will see the entire supply curve shift.

Consider an example. There is a new method of manufacturing titanium batteries that significantly reduces the cost of production. In this situation, producers of titanium batteries will supply more product at all prices because their cost of so doing has fallen dramatically. Competition among manufacturers to produce more at each and every price will shift the supply curve outward to the right from $S_{1}$ to $S_{2}$ in Figure 3-9 below. At a price of $\$ 3$, the number supplied was originally 6 million per year, but now the amount supplied (after the reduction in the costs of production) at $\$ 3$ per battery will be 9 million a year. (This is similar to what has happened to the supply curve of personal computers and cellphones in recent years as computer memory chip prices have fallen.)

Consider the opposite case. If the cost of making titanium batteries increases, the supply curve in Figure 3-9 will shift from $S_{1}$ to $S_{3}$. At each and every price, the quantity of batteries supplied will fall due to the increase in the price of raw materials.

## The Other Determinants of Supply

When supply curves are drawn, only the price of the good in question changes, and it is assumed that other things remain constant. The other things assumed constant are the ceteris paribus conditions of supply. They include the prices of resources (inputs) used to produce the product, technology and productivity, taxes and subsidies, producers' price expectations, and the number of firms in the industry. If any of these ceteris paribus conditions changes, there will be a shift in the supply curve.

COST OF INPUTS USED TO PRODUCE THE PRODUCT If one or more input prices fall, production costs fall, and the supply curve will shift outward to the right; that is, more will be supplied at each and every price. The opposite will be true if one or more inputs become more expensive. For example, when we draw the supply curve of new laptop computers, we are holding the price of microprocessors (and other inputs) constant. When we draw the supply curve of blue jeans, we are holding the cost of cotton fabric fixed.

## figure 3-9 Shifts in the Supply Curve

If the cost of producing titanium batteries were to fall dramatically, the supply curve would shift rightward from $S_{1}$ to $S_{2}$ such that at all prices, a larger quantity would be forthcoming from suppliers. Conversely, if the cost of production rose, the supply curve would shift leftward to $S_{3}$.


TECHNOLOGY AND PRODUCTIVITY Supply curves are drawn by assuming a given technology, or "state of the art." When the available production techniques change, the supply curve will shift. For example, when a better production technique for titanium batteries becomes available, production costs decrease, and the supply curve will shift to the right. A larger quantity will be forthcoming at each and every price because the cost of production is lower.

How do you think that the supply of natural gas has responded to a technological improvement in drilling for natural gas?

## EXAMPLE How "Fracking" for Natural Gas Has Affected Its Supply

Hydraulic fracturing, often called "fracking" (or "fraccing"), is a method of drilling for natural gas that entails drilling sideways into the ground to cut horizontal wells. Previous drilling methods entailed drilling straight down to cut vertical wells, but these wells usually slashed through rock called shale laid out in roughly horizontal layers. By fracking into those layers horizontally, companies that extract natural gas tap into the methane pockets and extract much more natural gas than had been possible by drilling vertical wells. This technological improvement in extracting natural gas has boosted proven U.S.
natural gas reserves-the known stock of gas available to use in heating homes and businesses-by more than 50 percent since 2000.

FOR CRITICAL ANALYSIS
Has the direct effect of fracking on the U.S. supply of natural gas generated a movement along the natural gas supply curve or a shift in that curve?

TAXES AND SUBSIDIES Certain taxes, such as a per-unit tax, are effectively an addition to production costs and therefore reduce the supply. If the supply curve is $S_{1}$ in Figure 3-9 on the facing page, a per-unit tax increase would shift it to $S_{3}$. A per-unit subsidy would do the opposite. It would shift the curve to $S_{2}$. Every producer would get a "gift" from the government for each unit produced.

PRICE EXPECTATIONS A change in the expectation of a future relative price of a product can affect a producer's current willingness to supply, just as price expectations affect a consumer's current willingness to purchase. For example, suppliers of titanium batteries may withhold from the market part of their current supply if they anticipate higher prices in the future. The current amount supplied at each and every price will decrease.

NUMBER OF FIRMS IN THE INDUSTRY In the short run, when firms can change only the number of employees they use, we hold the number of firms in the industry constant. In the long run, the number of firms may change. If the number of firms increases, supply will increase, and the supply curve will shift outward to the right. If the number of firms decreases, supply will decrease, and the supply curve will shift inward to the left.

## Changes in Supply versus Changes in Quantity Supplied

We cannot overstress the importance of distinguishing between a movement along the supply curve-which occurs only when the price changes for a given supply curve-and a shift in the supply curve-which occurs only with changes in ceteris paribus conditions. A change in the price of the good in question always (and only) brings about a change in the quantity supplied along a given supply curve. We move to a different point on the existing supply curve. This is specifically called a change in quantity supplied. When price changes, quantity supplied changes-there is a movement from one point to another along the same supply curve.

When you think of supply, think of the entire curve. Quantity supplied is represented by a single point on the supply curve.

[^2]
## Subsidy

A negative tax; a payment to a producer from the government, usually in the form of a cash grant per unit.

# A change in price leads to a change in the quantity supplied, other things being constant. This is a movement along the curve. 

A change in any ceteris paribus condition for supply leads to a change in supply. This causes a shift of the curve.

QUICKQUIZ See page 73 for the answers. Review concepts from this section in MyEconLab.

If the price changes, we $\qquad$ a curve-
there is a change in quantity demanded or supplied. If some other determinant changes, we $\qquad$ a

The supply curve is drawn with other things held constant. If these ceteris paribus conditions of supply change, the supply curve will shift. The major ceteris paribus conditions are (1) $\qquad$ , (2) $\qquad$ , (3) $\qquad$
(4) $\qquad$ , and (5) $\qquad$ ,
curve-there is a change in demand or supply.

## Putting Demand and Supply Together

In the sections on demand and supply, we tried to confine each discussion to demand or supply only. But you have probably already realized that we can't view the world just from the demand side or just from the supply side. There is interaction between the two. In this section, we will discuss how they interact and how that interaction determines the prices that prevail in our economy and other economies in which the forces of demand and supply are allowed to work.

Let's first combine the demand and supply schedules and then combine the curves.

## Demand and Supply Schedules Combined

Let's place panel (a) from Figure 3-3 (the market demand schedule) on page 54 and panel (a) from Figure 3-8 (the market supply schedule) on page 61 together in panel (a) of Figure 3-10 on the facing page. Column 1 shows the price; column 2, the quantity supplied per year at any given price; and column 3, the quantity demanded. Column 4 is the difference between columns 2 and 3 , or the difference between the quantity supplied and the quantity demanded. In column 5, we label those differences as either excess quantity supplied (called a surplus, which we shall discuss shortly) or excess quantity demanded (commonly known as a shortage, also discussed shortly). For example, at a price of $\$ 1$, only 2 million titanium batteries would be supplied, but the quantity demanded would be 10 million. The difference would be -8 million, which we label excess quantity demanded (a shortage). At the other end, a price of $\$ 5$ would elicit 10 million in quantity supplied, but quantity demanded would drop to 2 million, leaving a difference of +8 million units, which we call excess quantity supplied (a surplus).

Now, do you notice something special about the price of \$3? At that price, both the quantity supplied and the quantity demanded per year are 6 million. The difference then is zero. There is neither excess quantity demanded (shortage) nor excess quantity supplied (surplus). Hence the price of $\$ 3$ is very special. It is called the market clearing price-it clears the market of all excess quantities demanded or supplied. There are no willing consumers who want to pay $\$ 3$ per titanium battery but are turned away by sellers, and there are no willing suppliers who want to sell titanium batteries at $\$ 3$ who cannot sell all they want at that price. Another term for the market clearing price is the equilibrium price, the price at which there is no tendency for change. Consumers are able to get all they want at that price, and suppliers are able to sell all they want at that price.

## Equilibrium

We can define equilibrium in general as a point at which quantity demanded equals quantity supplied at a particular price. There tends to be no movement of the price or the quantity away from this point unless demand or supply changes. Any movement away from this point will set into motion forces that will cause movement back to it.

## FIGURE 3-10 Putting Demand and Supply Together

In panel (a), we see that at the price of \$3, the quantity supplied and the quantity demanded are equal, resulting in neither an excess quantity demanded nor an excess quantity supplied. We call this price the equilibrium, or market clearing, price. In panel (b), the intersection of the supply and demand curves is at $E$, at a price of $\$ 3$ and a quantity of 6 million per year. At point $E$, there is neither an excess quantity demanded nor an excess quantity supplied. At a price of $\$ 1$, the quantity supplied will be only 2 million per year, but the
quantity demanded will be 10 million. The difference is excess quantity demanded at a price of $\$ 1$. The price will rise, so we will move from point $A$ up the supply curve and from point $B$ up the demand curve to point $E$. At the other extreme, a price of $\$ 5$ elicits a quantity supplied of 10 million but a quantity demanded of only 2 million. The difference is excess quantity supplied at a price of $\$ 5$. The price will fall, so we will move down the demand curve and the supply curve to the equilibrium price, $\$ 3$ per titanium battery.

Panel (a)


Therefore, equilibrium is a stable point. Any point that is not an equilibrium is unstable and will not persist.

The equilibrium point occurs where the supply and demand curves intersect. The equilibrium price is given on the vertical axis directly to the left of where the supply and demand curves cross. The equilibrium quantity is given on the horizontal axis directly underneath the intersection of the demand and supply curves.

Panel (b) in Figure 3-3 (p. 54) and panel (b) in Figure 3-8 (p. 61) are combined as panel (b) in Figure 3-10 above. The demand curve is labeled $D$, the supply curve $S$. We have labeled the intersection of the supply curve with the demand curve as point $E$, for equilibrium. That corresponds to a market clearing price of $\$ 3$, at which both

## Shortage

A situation in which quantity demanded is greater than quantity supplied at a price below the market clearing price.
the quantity supplied and the quantity demanded are 6 million units per year. There is neither excess quantity supplied nor excess quantity demanded. Point $E$, the equilibrium point, always occurs at the intersection of the supply and demand curves. This is the price toward which the market price will automatically tend to gravitate, because there is no outcome better than this price for both consumers and producers.

## Shortages

The price of $\$ 3$ depicted in Figure 3-10 on the previous page represents a situation of equilibrium. If there were a non-market-clearing, or disequilibrium, price, this would put into play forces that would cause the price to change toward the market clearing price at which equilibrium would again be sustained. Look again at panel (b) in Figure 3-10. Suppose that instead of being at the equilibrium price of $\$ 3$, for some reason the market price is $\$ 1$. At this price, the quantity demanded of 10 million per year exceeds the quantity supplied of 2 million per year. We have a situation of excess quantity demanded at the price of $\$ 1$. This is usually called a shortage. Consumers of titanium batteries would find that they could not buy all that they wished at $\$ 1$ apiece. But forces will cause the price to rise: Competing consumers will bid up the price, and suppliers will increase output in response. (Remember, some buyers would pay $\$ 5$ or more rather than do without titanium batteries.) We would move from points $A$ and $B$ toward point $E$. The process would stop when the price again reached $\$ 3$ per battery.

At this point, it is important to recall a distinction made in Chapter 2:

## Shortages and scarcity are not the same thing.

A shortage is a situation in which the quantity demanded exceeds the quantity supplied at a price that is somehow kept below the market clearing price. Our definition of scarcity was much more general and all-encompassing: a situation in which the resources available for producing output are insufficient to satisfy all wants. Any choice necessarily costs an opportunity, and the opportunity is lost. Hence, we will always live in a world of scarcity because we must constantly make choices, but we do not necessarily have to live in a world of shortages.

How did dropping house prices in the late 2000s and early 2010s contribute to a shortage of sawdust?

## EXAMPLE How the Housing Bust Created a Sawdust Shortage

Between 2006 and 2010, U.S. housing prices plummeted, which led builders to reduce construction of new housing. A direct result of this reduction in home building was a cutback in the amount of wood sawed for use in houses, which in turn led to a reduction in the supply of sawdust. The sawdust supply curve shifted leftward, but farmers still wanted to purchase sawdust as bedding for horses and chickens. Auto parts manufacturers continued to desire to obtain pulverized sawdust-called "wood flour"-to blend with plastic polymers to make lightweight coverings for steering wheels and dashboards. Even though the quantity of sawdust supplied declined at every possible price, the
quantity of sawdust demanded remained unchanged at each price. Thus, at the prevailing price just after the decrease in sawdust supply, there was a temporary shortage of sawdust while its price adjusted upward.

## FOR CRITICAL ANALYSIS

Why do you think that the equilibrium price of sawdust rose from $\$ 25$ per ton in 2006 to more than $\$ 100$ per ton today?

## Surplus

A situation in which quantity supplied is greater than quantity demanded at a price above the market clearing price.

## Surpluses

Now let's repeat the experiment with the market price at $\$ 5$ rather than at the market clearing price of $\$ 3$. Clearly, the quantity supplied will exceed the quantity demanded at that price. The result will be an excess quantity supplied at $\$ 5$ per unit. This excess quantity supplied is often called a surplus. Given the curves in panel (b) in Figure 3-10, however, there will be forces pushing the price back down toward $\$ 3$ per titanium battery: Competing suppliers will cut prices and reduce output, and consumers will purchase more at these new lower prices. If the two forces of supply and demand are unrestricted, they will bring the price back to $\$ 3$ per battery.

Shortages and surpluses are resolved in unfettered markets-markets in which price changes are free to occur. The forces that resolve them are those of competition: In the case of shortages, consumers competing for a limited quantity supplied drive up the price; in the case of surpluses, sellers compete for the limited quantity demanded, thus driving prices down to equilibrium. The equilibrium price is the only stable price, and the (unrestricted) market price tends to gravitate toward it.

What happens when the price is set below the equilibrium price? Here come the scalpers.

## POLICY EXAMPLE Should Shortages in the Ticket Market Be Solved by Scalpers?

If you have ever tried to get tickets to a playoff game in sports, a popular Broadway play, or a superstar's rap concert, you know about "shortages." The standard Super Bowl ticket situation is shown in Figure 3-11 below. At the facevalue price of Super Bowl tickets $(\$ 800)$, the quantity demanded $(175,000)$ greatly exceeds the quantity supplied $(80,000)$. Because shortages last only as long as prices and quantities do not change, markets tend to exhibit a movement out of this disequilibrium toward equilibrium. Obviously, the quantity of Super Bowl tickets cannot change, but the price can go as high as $\$ 6,000$.

Enter the scalper. This colorful term is used because when you purchase a ticket that is being resold at a price higher than face value, the seller is skimming profit off the top ("taking your scalp"). If an event sells out and people who wished to purchase tickets at current prices were unable to do so, ticket prices by definition were lower than market clearing prices. People without tickets may be willing to buy high-priced tickets because they place a greater value on the
entertainment event than the face value of the ticket. Without scalpers, those individuals would not be able to attend the event. In the case of the Super Bowl, various forms of scalping occur nationwide. Tickets for a seat on the 50 -yard line have been sold for as much as $\$ 6,000$ apiece. In front of every Super Bowl arena, you can find ticket scalpers hawking their wares.

In most states, scalping is illegal. In Pennsylvania, convicted scalpers are either fined $\$ 5,000$ or sentenced to two years behind bars. For an economist, such legislation seems strange. As one New York ticket broker said, "I look at scalping like working as a stockbroker, buying low and selling high. If people are willing to pay me the money, what kind of problem is that?"

## FOR CRITICAL ANALYSIS

What happens to ticket scalpers who are still holding tickets after an event has started?

## FIGURE 3-II Shortages of Super Bowl Tickets

The quantity of tickets for a Super Bowl game is fixed at 80,000 . At the price per ticket of $\$ 800$, the quantity demanded is 175,000 . Consequently, there is an excess quantity demanded at the belowmarket clearing price. In this example, prices can go as high as $\$ 6,000$ in the scalpers' market.


## QUICK QUIZ See page 73 for the answers. Review concepts from this section in MyEconLab.

The market clearing price occurs at the ___ of the market demand curve and the market supply curve. It is also called the $\qquad$ price, the price from which there is no tendency to change unless there is a change in demand or supply.

Whenever the price is $\qquad$ than the equilibrium price, there is an excess quantity supplied (a surplus).

Whenever the price is $\qquad$ than the equilibrium price, there is an excess quantity demanded (a shortage).

## You Are There

Anton Milner, chief executive of Q-Cells, the company that produces the largest volume of solar cells-microchips used in solar-power systems-in the world, has never witnessed such a sudden and substantial drop in the market clearing price. So far, the prevailing equilibrium price for a solar cell generating one watt of electrical power has declined from $\$ 4$ in 2008 to less than $\$ 2$ today-a price reduction of more than 50 percent.

In response to this price change, Milner has directed other executives at Q-Cells to cut production of solar cells by 7 percent this year, which is very close to the industrywide percentage reduction in quantity of solar cells supplied. In addition, he has reduced the company's staff by 10 percent and postponed for
six months the planned construction of a new factory. If solarcell prices do not recover, Milner realizes, additional staff cuts may be required, and plans for the new factory may have to be scrapped. The company likely will be producing even fewer solar cells.

## Critical Analysis Questions

1. Has the solar-cell industry experienced a decrease in supply or a decrease in quantity supplied?
2. Has there been a movement along the market supply curve for solar cells or a shift in this supply curve?

## ISSUES \& APPLICATIONS



## How the Great Recession Identified Inferior Goods

## CONCEPTS APPLIED

- Inferior Good
- Demand
- Shifts in Demand

When put on the spot, both economics instructors and students sometimes have trouble thinking of examples of inferior goods, or items for which demand rises when consumers' incomes fall. Standard examples are high-cholesterol food items such as hamburger, macaroni and cheese, and peanut butter.

The recent Great Recession reduced the incomes of most consumers. Seemingly unusual rightward shifts in demand in some markets that were generated by lower incomes-increases in the amount demanded at each possible price as consumers' incomes declined-helped to highlight prominent examples of inferior goods.

## Cobbler Services

At the 7,000 shoe-repair shops in the United States, the decline in household incomes that occurred during the recession was a boon for business. Shops that had previously experienced so little business that their owners had
contemplated closing them up suddenly saw sales of their services increase as much as 50 percent.

Many people responded to falling incomes by trying to make used shoes last longer rather than buying new shoes. This led to an increase in the demand for cobbler services. Thus, these services are an inferior good.

## Electric Hair Clippers

Most U.S. residents obtain haircuts at one of the hundreds of thousands of hair salons and barbershops operating throughout the nation. When their incomes fell during the economic downturn, however, many households decided to perform their own haircutting chores. To do so, they had to obtain haircutting equipment.

In 2008, U.S. purchases of electric hair clippers increased by 10 percent. Purchases rose by another 11 percent in 2009. Consequently, the economywide decline in household incomes during these years led to an increase in the demand for electric hair clippers, implying that these devices also are inferior goods.

## Dial-Up Internet Access

As most people's incomes rose from 2000 through 2006, they increasingly opted to purchase broadband-cable, dedicated-service-line (DSL), or satellite-Internet access services. Most people who continued using dial-up Internet access services were low-income consumers willing to sacrifice connection speed for the lower fees charged by dialup providers such as Earthlink, NetZero, and Juno.

During the Great Recession, a number of people dropped into the low-income category. A number of them opted to purchase dial-up Internet access services. Thus, the demand for this now relatively old-fashioned mechanism for accessing the Web increased when household incomes fell. Dial-up Internet access service, therefore, is another inferior good revealed by the Great Recession.

## For Critical Analysis

1. Diagrammatically and in words, what do we mean when we say that following a fall in consumers' incomes, there is an increase in demand for an inferior good?
2. What would you expect to happen to the demands for cobbler services, electric hair clippers, and dial-up Internet access services if consumers' incomes rise in the 2010s?

## Web Resources

1. To see a list of examples of inferior goods, go to www .econtoday.com/ch03.
2. To think about why transit services such as those provided by city and inter-city bus lines often appear to be inferior goods, go to www.econtoday.com/ch03.

## Research Project

Propose three items, other than those mentioned in this textbook or at the Web sites noted above, that you think are likely to be inferior goods. Search the Web to determine if there is (or is not) evidence supporting your list.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab.

In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

WHERE TO GO TO PRACTICE

The Law of Demand According to the law of demand, other things being equal, individuals will purchase fewer units of a good at a higher price, and they will purchase more units of a good at a lower price.

Relative Prices versus Money Prices People determine the quantity of a good to buy based on its relative price, which is the price of the good in terms of other goods. Thus, in a world of generally rising prices, you have to compare the price of one good with the general level of prices of other goods in order to decide whether the relative price of that one good has gone up, gone down, or stayed the same.
market, 49
demand, 49
law of demand, 49

- MyEconLab Study Plan 3.1
- Audio introduction to Chapter 3
relative price, 50
money price, 50
- MyEconLab Study Plan 3.1
- Video: The Difference Between Relative and Absolute Prices and the Importance of Looking at Only Relative Prices


## MyEconLab continued

## WHAT YOU SHOULD KNOW

A Change in Quantity Demanded versus a Change in Demand The demand schedule shows quantities purchased per unit of time at various possible prices. Graphically, the demand schedule is a downward-sloping demand curve. A change in the price of the good generates a change in the quantity demanded, which is a movement along the demand curve. Factors other than the price of the good that affect the amount demanded are (1) income, (2) tastes and preferences, (3) the prices of related goods, (4) expectations, and (5) market size (the number of potential buyers). If any of these ceteris paribus conditions of demand changes, there is a change in demand, and the demand curve shifts to a new position.
demand curve, 52
market demand, 52
ceteris paribus conditions, 55
normal goods, 55
inferior goods, 55
substitutes, 56
complements, 56

## KEY FIGURES

Figure 3-2, 53
Figure 3-4, 54
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## WHERE TO GO TO PRACTICE

- MyEconLab Study Plans 3.2, 3.3
- Video: The Importance of Distinguishing Between a Shift in a Demand Curve and a Move Along the Demand Curve
- Animated Figures 3-2, 3-4, 3-5
- ABC News Video: What Drives the Market: Supply and Demand
- Economics Video: Kraft Leading the Way
- Economics Video: Rust Belt City's Brighter Future
- Economics Video: Stashing Your Cash
- Economics Video: The Return of Zeppelin
supply, 58
law of supply, 58
- MyEconLab Study Plan 3.4
- MyEconLab Study Plans 3.5, 3.6
- Video: The Importance of Distinguishing Between a Change in Supply versus a Change in Quantity Supplied
- Animated Figures 3-6, 3-7, 3-9
- Economics Video: Kraft Leading the Way
- Economics Video: Rust Belt City's Brighter Future
- Economics Video: Stashing Your Cash
- Economics Video: The Return of Zeppelin
supply curve, 60 subsidy, 63


## KEY FIGURES

Figure 3-6, 59
Figure 3-7, 60
Figure 3-9, 62

Determining the Market Price and the Equilibrium Quantity The equilibrium price of a good and the equilibrium quantity of the good that is produced and sold are determined by the intersection of the demand and supply curves. At this intersection point, the quantity demanded by buyers of the good just equals the quantity supplied by sellers, so there is neither an excess quantity of the good supplied (surplus) nor an excess quantity of the good demanded (shortage).
in the quantity supplied, which is a movement along the supply curve. Factors other than the price of the good that affect the amount supplied are (1) input prices, (2) technology and productivity, (3) taxes and subsidies, (4) price expectations, and (5) the number of sellers. If any of these ceteris paribus conditions changes, there is a change in supply, and the supply curve shifts to a new position.
market clearing, or equilibrium, price, 64 equilibrium, 64 shortage, 66 surplus, 66

## KEY FIGURE

Figure 3-11, 67

- MyEconLab Study Plan 3.7
- Animated Figure 3-11
- ABC News Video: The Ripple Effects of Oil Prices
- Economics Video: No Frills Grocery Shopping


## All problems are assignable in (x)yeconlab. Answers to odd-numbered problems appear at the back of the book.

3-1. Suppose that in a recent market period, the following relationship existed between the price of Blu-ray discs and the quantity supplied and quantity demanded.

| Price | Quantity Demanded | Quantity Supplied |
| :--- | :---: | :---: |
| $\$ 19$ | 100 million | 40 million |
| $\$ 20$ | 90 million | 60 million |
| $\$ 21$ | 80 million | 80 million |
| $\$ 22$ | 70 million | 100 million |
| $\$ 23$ | 60 million | 120 million |

Graph the supply and demand curves for Blu-ray discs using the information in the table. What are the equilibrium price and quantity? If the industry price is $\$ 20$, is there a shortage or surplus of Blu-ray discs? How much is the shortage or surplus?
3-2. Suppose that in a later market period, the quantities supplied in the table in Problem 3-1 are unchanged. The quantity demanded, however, has increased by 30 million at each price. Construct the resulting demand curve in the illustration you made for Problem 3-1. Is this an increase or a decrease in demand? What are the new equilibrium quantity and the new market price? Give two examples of changes in ceteris paribus conditions that might cause such a change.
3-3. Consider the market for high-speed satellite Internet access service, which is a normal good. Explain whether the following events would cause an increase or a decrease in demand or an increase or a decrease in the quantity demanded.
a. Firms providing cable (an alternative to satellite) Internet access services reduce their prices.
b. Firms providing high-speed satellite Internet access services reduce their prices.
c. There is a decrease in the incomes earned by consumers of high-speed satellite Internet access services.
d. Consumers' tastes shift away from using cable lines for Internet access in favor of satellite Internet access services.
3-4. In the market for flash memory drives (a normal good), explain whether the following events would cause an increase or a decrease in demand or an increase or a decrease in the quantity demanded. Also explain what happens to the equilibrium quantity and the market clearing price.
a. There are increases in the prices of storage racks and boxes for flash memory drives.
b. There is a decrease in the price of computer drives that read the information contained on flash memory drives.
c. There is a dramatic increase in the price of secure digital cards that, like flash memory drives, can be used to store digital data.
d. A booming economy increases the income of the typical buyer of flash memory drives.
e. Consumers of flash memory drives anticipate that the price of this good will decline in the future.
3-5. Give an example of a complement and a substitute in consumption for each of the following items.
a. Bacon
b. Tennis racquets
c. Coffee
d. Automobiles

3-6. At the beginning of the 2000s, the United States imposed high import taxes on a number of European goods due to a trade dispute. One of these goods was Roquefort cheese. Show how this tax affects the market for Roquefort cheese in the United States, shifting the appropriate curve and indicating a new equilibrium quantity and market price.

3-7. Consider the following diagram of a market for one-bedroom rental apartments in a college community.

a. At a rental rate of $\$ 1,000$ per month, is there an excess quantity supplied, or is there an excess quantity demanded? What is the amount of the excess quantity supplied or demanded?
b. If the present rental rate of one-bedroom apartments is $\$ 1,000$ per month, through what mechanism will the rental rate adjust to the equilibrium rental rate of $\$ 800$ ?
c. At a rental rate of $\$ 600$ per month, is there an excess quantity supplied, or is there an excess quantity demanded? What is the amount of the excess quantity supplied or demanded?
d. If the present rental rate of one-bedroom apartments is $\$ 600$ per month, through what mechanism will the rental rate adjust to the equilibrium rental rate of $\$ 800$ ?
3-8. Consider the market for economics textbooks. Explain whether the following events would cause an increase or a decrease in supply or an increase or a decrease in the quantity supplied.
a. The market price of paper increases.
b. The market price of economics textbooks increases.
c. The number of publishers of economics textbooks increases.
d. Publishers expect that the market price of economics textbooks will increase next month.
3-9. Consider the market for laptop computers. Explain whether the following events would cause an increase or a decrease in supply or an increase or a decrease in the quantity supplied. Illustrate each,
and show what would happen to the equilibrium quantity and the market price.
a. The price of memory chips used in laptop computers declines.
b. The price of machinery used to produce laptop computers increases.
c. The number of manufacturers of laptop computers increases.
d. There is a decrease in the demand for laptop computers.
3-10. The U.S. government offers significant per-unit subsidy payments to U.S. sugar growers. Describe the effects of the introduction of such subsidies on the market for sugar and the market for artificial sweeteners. Explain whether the demand curve or the supply curve shifts in each market, and if so, in which direction. Also explain what happens to the equilibrium quantity and the market price in each market.
3-11. Platinum's white luster has made the rare metal the chic look in engagement rings and wedding bands. Recently, however, the price of palladium, a more abundant metal with virtually identical characteristics, has declined considerably. Explain the likely effects that the drop in the price of palladium will have on the market for platinum.
3-12. Ethanol is a motor fuel manufactured from corn, barley, or wheat, and it can be used to power the engines of many autos and trucks. Suppose that the government decides to provide a large per-unit subsidy to ethanol producers. Explain the effects in the markets for the following items:
a. Corn
b. Gasoline
c. Automobiles

3-13. If the price of processor chips used in manufacturing personal computers decreases, what will happen in the market for personal computers? How will the equilibrium price and equilibrium quantity of personal computers change?
3-14. Assume that the cost of aluminum used by softdrink companies increases. Which of the following correctly describes the resulting effects in the market for soft drinks distributed in aluminum cans? (More than one statement may be correct.)
a. The demand for soft drinks decreases.
b. The quantity of soft drinks demanded decreases.
c. The supply of soft drinks decreases.
d. The quantity of soft drinks supplied decreases.

## ECONOMICS ON THE NET

The U.S. Nursing Shortage For some years media stories have discussed a shortage of qualified nurses in the United States. This application explores some of the factors that have caused the quantity of newly trained nurses demanded to tend to exceed the quantity of newly trained nurses supplied.

## Title: Nursing Shortage Resource Web Link

Navigation: Go to the Nursing Shortage Resource Web Link at www.econtoday.com/ch03, and click on Nursing Shortage Fact Sheet.

Application Read the discussion, and answer the following questions.

1. What has happened to the demand for new nurses in the United States? What has happened to the supply of new nurses? Why has the result been a shortage?
2. If there is a free market for the skills of new nurses, what can you predict is likely to happen to the wage rate earned by individuals who have just completed their nursing training?
For Group Study and Analysis Discuss the pros and cons of high schools and colleges trying to factor predictions about future wages into student career counseling. How might this potentially benefit students? What problems might high schools and colleges face in trying to assist students in evaluating the future earnings prospects of various jobs?

## ANSWERS TO QUICK QUIZZES

p. 51: (i) inverse; (ii) demand
p. 53: (i) constant; (ii) market demand
p. 58: (i) income . . . tastes and preferences . . . prices of related goods . . . expectations about future prices and incomes . . . market size (the number of potential buyers in the market); (ii) ceteris paribus; (iii) movement along
p. 61: (i) direct; (ii) supply; (iii) market supply
p. 64: (i) move along . . . shift; (ii) input prices
technology and productivity . . . taxes and subsidies . . . expectations of future relative prices . . . the number of firms in the industry
p. 67: (i) intersection . . . equilibrium; (ii) greater;
(iii) less


## -

## Extensions of Demand and Supply Analysis

According to the chief executive of Dow Chemical, "Water is the oil of the twenty-first century." What he means is that as the global demand for water for drinking, washing, irrigation, and other uses doubles every 20 years, there likely will be pressure for its equilibrium price to rise. If so, this adjustment would mirror the way in which the price of oil rose in the twentieth century. In fact, however, inflation-adjusted prices of water have barely increased in recent years. This is because government controls keep water prices lower than they otherwise would be in unregulated markets. In this chapter, you will learn why such regulations have contributed to more than 1.2 billion people, or about 20 percent of the world's population, experiencing shortages of water. You will also learn how progress in turning seawater into water usable by humans could help to ease these shortages.

## After reading this chapter, you should be able to:

$\rightarrow$ Discuss the essential features of the price system
$>$ Evaluate the effects of changes in demand and supply on the market price and equilibrium quantity
$>$ Understand the rationing function of prices
$\rightarrow$ Explain the effects of price ceilings
$\rightarrow$ Explain the effects of price floors
$\rightarrow$ Describe various types of governmentimposed quantity restrictions on markets

## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.
nearly 90,000 U.S. residents seek kidney transplants each year, but only about 20,000 kidney transplants occur? Selling a kidney is illegal, so the maximum price of a kidney-called a price ceiling-is \$0.To assist donors in helping their loved ones and others, economists have organized exchanges to match kidneys of loved ones. For instance, a father of a young woman requiring a transplant may donate his kidney that is a match for a woman who has a son with a kidney that is a match for the man's daughter. Much more complicated swaps have occurred. On one day in Washington, D.C., a chain of exchanges involved 13 donations-hence, 26 surgeries. Nevertheless, on net more than 70,000 people in the United States fail to receive transplants annually, up from 60,000 a few years ago.

What effects can a price ceiling have on the availability and consumption of a good or service? As you will learn in this chapter, we can use the supply and demand analysis developed in Chapter 3 to answer this question. You will find that when a government sets a ceiling below the equilibrium price, the result will be a shortage, in which quantity supplied remains below quantity demanded. Similarly, you will learn how we can use supply and demand analysis to examine the "surplus" of various agricultural products, the "shortage" of apartments in certain cities, and many other phenomena. All of these examples are part of our economy, which we characterize as a price system.

## The Price System and Markets

In a price system, otherwise known as a market system, relative prices are constantly changing to reflect changes in supply and demand for different commodities. The prices of those commodities are the signals to everyone within the price system as to what is relatively scarce and what is relatively abundant. In this sense, prices provide information.

Indeed, it is the signaling aspect of the price system that provides the information to buyers and sellers about what should be bought and what should be produced. In a price system, there is a clear-cut chain of events in which any changes in demand and supply cause changes in prices that in turn affect the opportunities that businesses and individuals have for profit and personal gain. Such changes influence our use of resources.

## Exchange and Markets

The price system features voluntary exchange, acts of trading between individuals that make both parties to the trade subjectively better off. The prices we pay for the desired items are determined by the interaction of the forces underlying supply and demand. In our economy, exchanges take place voluntarily in markets. A market encompasses the exchange arrangements of both buyers and sellers that underlie the forces of supply and demand. Indeed, one definition of a market is that it is a low-cost institution for facilitating exchange. A market increases incomes by helping resources move to their highest-valued uses.

## Transaction Costs

Individuals turn to markets because markets reduce the cost of exchanges. These costs are sometimes referred to as transaction costs, which are broadly defined as the costs associated with finding out exactly what is being transacted as well as the cost of enforcing contracts. If you were Robinson Crusoe and lived alone on an island, you would never incur a transaction cost. For everyone else, transaction costs are just as real as the costs of production. Today, high-speed computers have allowed us to reduce transaction costs by increasing our ability to process information and keep records.

Consider some simple examples of transaction costs. A club warehouse such as Sam's Club or Costco reduces the transaction costs of having to go to numerous specialty stores to obtain the items you desire. Financial institutions, such as commercial banks,

## Price system

An economic system in which relative prices are constantly changing to reflect changes in supply and demand for different commodities. The prices of those commodities are signals to everyone within the system as to what is relatively scarce and what is relatively abundant.

## Voluntary exchange

An act of trading, done on an elective basis, in which both parties to the trade expect to be better off after the exchange.

## Transaction costs

All of the costs associated with exchange, including the informational costs of finding out the price and quality, service record, and durability of a product, plus the cost of contracting and enforcing that contract.
have reduced the transaction costs of directing funds from savers to borrowers. In general, the more organized the market, the lower the transaction costs. Among those who constantly attempt to lower transaction costs are the much maligned middlemen.

## The Role of Middlemen

As long as there are costs of bringing together buyers and sellers, there will be an incentive for intermediaries, normally called middlemen, to lower those costs. This means that middlemen specialize in lowering transaction costs. Whenever producers do not sell their products directly to the final consumer, by definition, one or more middlemen are involved. Farmers typically sell their output to distributors, who are usually called wholesalers, who then sell those products to retailers such as supermarkets.

How has a firm altered the transaction costs faced by Indian emigrants residing in other nations who wish to assist relatives still in India?

## INTERNATIONAL EXAMPLE Assisting Scattered Emigrants Who Want to Help Kin at Home

About 25 million people have left India to work in other nations around the globe. These emigrants transmit about $\$ 30$ billion per year to their families back home - more than any other emigrant group.

To assist Indian emigrants who desire to help family members back home, a company called Sahara Care House offers a suite of 60 products and services. The firm's more than 3,000 India-based "relationship ambassadors" perform a variety of tasks for emigrants' families. For example, an ambassador might deliver flowers, shop for and drop off food and clothing,
or accompany loved ones to physicians' visits. Thus, this company specializes in performing tasks for family members on behalf of Indian expatriates, thereby acting as a middleman.

FOR CRITICAL ANALYSIS
Why do you suppose that Indian emigrants are willing to pay Sahara Care House the fees that it charges to perform its middleman services?


## Changes in Demand and Supply

A key function of middlemen is to reduce transaction costs of buyers and sellers in markets for goods and services, and it is in markets that we see the results of changes in demand and supply. Market equilibrium can change whenever there is a shock caused by a change in a ceteris paribus condition for demand or supply. A shock to the supply and demand system can be represented by a shift in the supply curve, a shift in the demand curve, or a shift in both curves. Any shock to the system will result in a new set of supply and demand relationships and a new equilibrium. Forces will come into play to move the system from the old price-quantity equilibrium (now a disequilibrium situation) to the new equilibrium, where the new demand and supply curves intersect.

## Effects of Changes in Either Demand or Supply

In many situations, it is possible to predict what will happen to both equilibrium price and equilibrium quantity when demand or supply changes. Specifically, whenever one curve is stable while the other curve shifts, we can tell what will happen to both price and quantity. Consider the possibilities in Figure 4-1 on the facing page. In panel (a), the supply curve remains unchanged, but demand increases from $D_{1}$ to $D_{2}$. Note that the results are an increase in the market clearing price from $P_{1}$ to $P_{2}$ and an increase in the equilibrium quantity from $Q_{1}$ to $Q_{2}$.

In panel (b) in Figure 4-1, there is a decrease in demand from $D_{1}$ to $D_{3}$. This results in a decrease in both the equilibrium price of the good and the equilibrium quantity. Panels (c) and (d) show the effects of a shift in the supply curve while the demand curve is unchanged. In panel (c), the supply curve has shifted rightward. The equilibrium price of the product falls, and the equilibrium quantity increases. In panel (d), supply

## FIGURE 4-I Shifts in Demand and in Supply: Determinate Results

In panel (a), the supply curve is unchanged at $S$. The demand curve shifts outward from $D_{1}$ to $D_{2}$. The equilibrium price and quantity rise from $P_{1}, Q_{1}$ to $P_{2}, Q_{2}$, respectively. In panel (b), again the supply curve is unchanged at $S$. The demand curve shifts inward to the left, showing a decrease in demand from $D_{1}$ to $D_{3}$. Both equilibrium price and equilibrium quantity fall. In panel (c), the demand curve now remains unchanged at $D$. The supply curve shifts from $S_{1}$ to $S_{2}$. The equilibrium price falls from $P_{1}$ to $P_{2}$. The equilibrium quantity increases, however, from $Q_{1}$ to $Q_{2}$. In panel (d), the demand curve is unchanged at $D$. Supply decreases as shown by a leftward shift of the supply curve from $S_{1}$ to $S_{3}$. The market clearing price increases from $P_{1}$ to $P_{3}$. The equilibrium quantity falls from $Q_{1}$ to $Q_{3}$.

has shifted leftward-there has been a supply decrease. The product's equilibrium price increases, and the equilibrium quantity decreases.

## Situations in Which Both Demand and Supply Shift

The examples in Figure 4-1 show a theoretically determinate outcome of a shift either in the demand curve, holding the supply curve constant, or in the supply curve, holding the demand curve constant. When both the supply and demand curves change, the outcome is indeterminate for either equilibrium price or equilibrium quantity.

When both demand and supply increase, the equilibrium quantity unambiguously rises, because the increase in demand and the increase in supply both tend to generate a rise in quantity. The change in the equilibrium price is uncertain without more information, because the increase in demand tends to increase the equilibrium price, whereas the increase in supply tends to decrease the equilibrium price. Decreases in both demand and supply tend to generate a fall in quantity, so the equilibrium quantity falls. Again, the effect on the equilibrium price is uncertain without additional information, because a decrease in demand tends to reduce the equilibrium price, whereas a decrease in supply tends to increase the equilibrium price.

We can be certain that when demand decreases and supply increases at the same time, the equilibrium price will fall, because both the decrease in demand and the increase in supply tend to push down the equilibrium price. The change in the equilibrium quantity is uncertain without more information, because the decrease in demand tends to reduce the equilibrium quantity, whereas the increase in supply tends to increase the equilibrium quantity. If demand increases and supply decreases
at the same time, both occurrences tend to push up the equilibrium price, so the equilibrium price definitely rises. The change in the equilibrium quantity cannot be determined without more information, because the increase in demand tends to raise the equilibrium quantity, whereas the decrease in supply tends to reduce the equilibrium quantity.

How have simultaneous shifts in demand and supply affected the equilibrium price of pork in China?

## INTERNATIONAL EXAMPLE What Accounts for Rising Pork Prices in China?

Since the early 2000s, Chinese pork prices have surged. There are two reasons for the jump in the equilibrium price of this food item, which accounts for about 65 percent of the protein consumed by China's residents. One is a booming economy: Pork is a normal good, so as Chinese incomes have increased, so has the demand for pork. Hence, as shown in Figure 4-2 below, the demand curve for pork has shifted rightward. At the same time, rising prices of feed for hogs, higher prices of land to raise hogs, and a "blue ear disease" epidemic that wiped out large numbers of the animals have
contributed to a reduction in the supply of pork. On net, the equilibrium quantity of pork produced and consumed has risen, and the market clearing price of pork has increased.

## FOR CRITICAL ANALYSIS

How do you suppose that a recent decision by the Chinese government to open the nation's pork market to foreign imports is likely to affect the equilibrium price of pork?

## FIGURE 4-2 The Effects of a Simultaneous Decrease in Pork Supply and Increase in Pork Demand

Since the early 2000 s, various factors have contributed to a reduction in the supply of pork in China, depicted by the leftward shift in the pork supply curve from $S_{1}$ to $S_{2}$. At the same time, there was an increase in the demand for pork by Chinese consumers, as shown by the shift in the pork demand curve from $D_{1}$ to $D_{2}$. On net, the equilibrium quantity of pork produced and consumed rose, from 8 billion pounds per year at point $E_{1}$ to 10 billion pounds per year at point $E_{2}$, and the equilibrium price of pork increased from about $\$ 3.25$ per pound to about $\$ 3.50$ per pound.

## Price Flexibility and Adjustment Speed

We have used as an illustration for our analysis a market in which prices are quite flexible. Some markets are indeed like that. In others, however, price flexibility may take the form of subtle adjustments such as hidden payments or quality changes. For example, although the published price of bouquets of flowers may stay the same, the freshness of the flowers may change, meaning that the price per constant-quality unit changes. The published price of French bread might stay the same, but the quality could go up or down, perhaps through use of a different recipe, thereby changing the price per constant-quality unit. There are many ways to implicitly change prices without actually changing the published price for a nominal unit of a product or service.

We must also note that markets do not always return to equilibrium immediately. There may be a significant adjustment time. A shock to the economy in the form of an oil embargo, a drought, or a long strike will not be absorbed overnight. This means that even in unfettered market situations, in which there are no restrictions on changes in prices and quantities, temporary excess quantities supplied or excess quantities demanded may appear. Our analysis simply indicates what the market clearing price and equilibrium quantity ultimately will be, given a demand curve and a supply curve. Nowhere in the analysis is there any indication of the speed with which a market will get to a new equilibrium after a shock. The price may even temporarily overshoot the new equilibrium level. Remember this warning when we examine changes in demand and in supply due to changes in their ceteris paribus conditions.

## QUICK QUIZ See page 93 for the answers. Review concepts from this section in MyEconLab.

When the $\qquad$ curve shifts outward or inward with an unchanged $\qquad$ curve, equilibrium price and quantity increase or decrease, respectively. When the $\qquad$ curve shifts outward or inward given an unchanged $\qquad$ curve, equilibrium price moves in the direction opposite to equilibrium quantity.

When there is a shift in demand or supply, the new equilibrium price is not obtained $\qquad$ . Adjustment takes $\qquad$ .

## The Rationing Function of Prices

The synchronization of decisions by buyers and sellers that leads to equilibrium is called the rationing function of prices. Prices are indicators of relative scarcity. An equilibrium price clears the market. The plans of buyers and sellers, given the price, are not frustrated. It is the free interaction of buyers and sellers that sets the price that eventually clears the market. Price, in effect, rations a good to demanders who are willing and able to pay the highest price. Whenever the rationing function of prices is frustrated by government-enforced price ceilings that set prices below the market clearing level, a prolonged shortage results.

## Methods of Nonprice Rationing

There are ways other than price to ration goods. First come, first served is one method. Political power is another. Physical force is yet another. Cultural, religious, and physical differences have been and are used as rationing devices throughout the world.

RATIONING BY WAITING Consider first come, first served as a rationing device. We call this rationing by queues, where queue means "line." Whoever is willing to wait in line the longest obtains the good that is being sold at less than the market clearing price. All who wait in line are paying a higher total outlay than the money price paid for the good. Personal time has an opportunity cost. To calculate the total outlay expended on the good, we must add up the money price plus the opportunity cost of the time spent waiting.

Rationing by waiting may occur in situations in which entrepreneurs are free to change prices to equate quantity demanded with quantity supplied but choose not to do so. This results in queues of potential buyers. It may seem that the price in the market is being held below equilibrium by some noncompetitive force. That is not true, however. Such queuing may arise in a free market when the demand for a good is subject to large or unpredictable fluctuations, and the additional costs to firms (and ultimately to consumers) of constantly changing prices or of holding sufficient inventories or providing sufficient excess capacity to cover peak demands are greater than the costs to consumers of waiting for the good. Common examples are waiting in line to purchase a fast-food lunch and queuing to purchase a movie ticket a few minutes before the next showing.

RATIONING BY RANDOM ASSIGNMENT OR COUPONS Random assignment is another way to ration goods. You may have been involved in a rationing-by-random-assignment scheme in college if you were assigned a housing unit. Sometimes rationing by random assignment is used to fill slots in popular classes.

Rationing by coupons has also been used, particularly during wartime. In the United States during World War II, families were allotted coupons that allowed them to purchase specified quantities of rationed goods, such as meat and gasoline. To purchase such goods, they had to pay a specified price and give up a coupon.

## The Essential Role of Rationing

In a world of scarcity, there is, by definition, competition for what is scarce. After all, any resources that are not scarce can be had by everyone at a zero price in as large a quantity as everyone wants, such as air to burn in internal combustion engines. Once scarcity arises, there has to be some method to ration the available resources, goods, and services. The price system is one form of rationing. The others that we mentioned are alternatives. Economists cannot say which system of rationing is "best." They can, however, say that rationing via the price system leads to the most efficient use of available resources. As explained in Appendix B, this means that generally in a freely functioning price system, all of the gains from mutually beneficial trade will be captured.

## QUICK QUIZ See page 93 for the answers. Review concepts from this section in MyEconLab.

Prices in a market economy perform a rationing function because they reflect relative scarcity, allowing the market to clear. Other ways to ration goods include


Even when businesspeople can change prices, some rationing by waiting may occur. Such $\qquad$ arises when there are large changes in demand coupled with high costs of satisfying those changes immediately.

## Price controls

Government-mandated minimum or maximum prices that may be charged for goods and services.

## Price ceiling

A legal maximum price that may be charged for a particular good or service.

## Price floor

A legal minimum price below which a good or service may not be sold. Legal minimum wages are an example.

## Nonprice rationing devices

All methods used to ration scarce goods that are price-controlled. Whenever the price system is not allowed to work, nonprice rationing devices will evolve to ration the affected goods and services.

## The Policy of Government-Imposed Price Controls

The rationing function of prices is prevented when governments impose price controls. Price controls often involve setting a price ceiling-the maximum price that may be allowed in an exchange. The world has had a long history of price ceilings applied to product prices, wages, rents, and interest rates. Occasionally, a government will set a price floor-a minimum price below which a good or service may not be sold. Price floors have most often been applied to wages and agricultural products. Let's first consider price ceilings.

## Price Ceilings and Black Markets

As long as a price ceiling is below the market clearing price, imposing a price ceiling creates a shortage, as can be seen in Figure 4-3 on the facing page. At any price below the market clearing, or equilibrium, price of $\$ 1,000$, there will always be a larger quantity demanded than quantity supplied—a shortage, as you will recall from Chapter 3. Normally, whenever quantity demanded exceeds quantity supplied-that is, when a shortage exists-there is a tendency for the price to rise to its equilibrium level. But with a price ceiling, this tendency cannot be fully realized because everyone is forbidden to trade at the equilibrium price.

The result is fewer exchanges and nonprice rationing devices. Figure 4-3 illustrates the situation for portable electricity generators after a natural disaster: the equilibrium quantity of portable generators demanded and supplied (or traded) would be 10,000 units, and the market clearing price would be $\$ 1,000$ per generator. But, if the government essentially imposes a price ceiling by requiring the price of portable generators to remain at the predisaster level, which the government determines was a price of $\$ 600$,

## FIGURE 4-3 Black Markets for Portable Electric Generators

The demand curve is $D$. The supply curve is $S$. The equilibrium price is $\$ 1,000$. The government, however, steps in and imposes a maximum price of $\$ 600$. At that lower price, the quantity demanded will be 15,000 , but the quantity supplied will be only 5,000 . There is a "shortage." The implicit price (including time costs) tends to rise to $\$ 1,400$. If black markets arise, as they generally will, the equilibrium black market price will end up somewhere between $\$ 600$ and $\$ 1,400$. The actual quantity transacted will be between 5,000 and 10,000 .
the equilibrium quantity offered is only 5,000 . Because frustrated consumers will be able to purchase only 5,000 units, there is a shortage. The most obvious nonprice rationing device to help clear the market is queuing, or physical lines, which we have already discussed. To avoid physical lines, waiting lists may be established.

Typically, an effective price ceiling leads to a black market. A black market is a market in which the price-controlled good is sold at an illegally high price through various methods. For example, if the price of gasoline is controlled at lower than the market clearing price, drivers who wish to fill up their cars may offer the gas station attendant a cash payment on the side (as happened in the United States in the 1970s and in China and India in the mid-2000s during price controls on gasoline). If the price of beef is controlled at below its market clearing price, a customer who offers the butcher good tickets to an upcoming football game may be allocated otherwise unavailable beef. Indeed, the true implicit price of a price-controlled good or service can be increased in an infinite number of ways, limited only by the imagination. (Black markets also occur when goods are made illegal.)

How have sellers of rice attempted to use nonprice mechanisms to evade Venezuelan price ceilings?

## Black market

A market in which goods are traded at prices above their legal maximum prices or in which illegal goods are sold.

## INTERNATIONAL POLICY EXAMPLE

## The Rice Must Be White!

In Venezuela, there is a legal ceiling price of white rice of about 1 cent per kilogram (2.2 pounds). Unfortunately for many of the residents of that nation, this is about half of the price at which most Venezuelan rice sellers are willing to offer white rice. As a result, there have been chronic shortages of this staple food item.

In an effort to avoid the government's price controls, firms began to add flavoring and coloring to rice and to sell it in different packaging so that it would not be classified as white rice subject to the ceiling price. Consumers rushed to buy the flavored, colored, and repackaged rice at higher, market clearing prices. The general shortage of rice temporarily disappeared. When
the Venezuelan government realized what the sellers were doing, however, it established a new rule mandating that at least 80 percent of all rice offered for sale must be white rice. Soon, consumers again found bare shelves instead of bags of rice at grocery stores.

## FOR CRITICAL ANALYSIS

There are ceilings on the prices of most basic food items in Venezuela. Why does this help to explain why there are usually long lines of shoppers waiting to access grocery shelves in that nation's stores?

QUICK QUIZ See page 93 for the answers. Review concepts from this section in MyEconLab.
Governments sometimes impose price controls in the Effective price $\qquad$ lead to nonprice rationing form of price $\qquad$ and price $\qquad$ -.

An effective price $\qquad$ is one that sets the legal price below the market clearing price and is enforced.

## The Policy of Controlling Rents

More than 200 U.S. cities and towns, including Berkeley, California, and New York City, operate under some kind of rent control. Rent control is a system under which the local government tells building owners how much they can charge their tenants for rent. In the United States, rent controls date back to at least World War II. The objective of rent control is to keep rents below levels that would be observed in a freely competitive market.

## The Functions of Rental Prices

In any housing market, rental prices serve three functions: (1) to promote the efficient maintenance of existing housing and to stimulate the construction of new housing, (2) to allocate existing scarce housing among competing claimants, and (3) to ration the use of existing housing by current demanders. Rent controls interfere with all of these functions.

RENT CONTROLS AND CONSTRUCTION Rent controls discourage the construction of new rental units. Rents are the most important long-term determinant of profitability, and rent controls artificially depress them. Consider some examples. In a recent year in Dallas, Texas, with a 16 percent rental vacancy rate but no rent control laws, 11,000 new rental housing units were built. In the same year in San Francisco, California, only 2,000 units were built, despite a mere 1.6 percent vacancy rate. The major difference? San Francisco has had stringent rent control laws. In New York City, most rental units being built are luxury units, which are exempt from controls.

EFFECTS ON THE EXISTING SUPPLY OF HOUSING When rental rates are held below equilibrium levels, property owners cannot recover the cost of maintenance, repairs, and capital improvements through higher rents. Hence, they curtail these activities. In the extreme situation, taxes, utilities, and the expenses of basic repairs exceed rental receipts. The result is abandoned buildings from Santa Monica, California, to New York City. Some owners have resorted to arson, hoping to collect the insurance on their empty buildings before the city claims them for back taxes.

RATIONING THE CURRENT USE OF HOUSING Rent controls also affect the current use of housing because they restrict tenant mobility. Consider a family whose children have gone off to college. That family might want to live in a smaller apartment. But in a rent-controlled environment, giving up a rent-controlled unit can entail a substantial cost. In most rent-controlled cities, rents can be adjusted only when a tenant leaves. That means that a move from a long-occupied rent-controlled apartment to a smaller apartment can involve a hefty rent hike. In New York, this artificial preservation of the status quo came to be known as "housing gridlock."

## Attempts to Evade Rent Controls

The distortions produced by rent controls lead to efforts by both property owners and tenants to evade the rules. These efforts lead to the growth of expensive government bureaucracies whose job it is to make sure that rent controls aren't evaded.

Go to www.econtoday.com/ch04 to learn more about New York City's rent controls from Tenant.net.

## Rent control

Price ceilings on rents.

In New York City, because rent on an apartment can be raised only if the tenant leaves, property owners have had an incentive to make life unpleasant for tenants in order to drive them out or to evict them on the slightest pretext. The city has responded by making evictions extremely costly for property owners. Eviction requires a tedious and expensive judicial proceeding. Tenants, for their part, routinely try to sublet all or part of their rent-controlled apartments at fees substantially above the rent they pay to the owner. Both the city and the property owners try to prohibit subletting and often end up in the city's housing courts-an entire judicial system developed to deal with disputes involving rent-controlled apartments. The overflow and appeals from the city's housing courts sometimes clog the rest of New York's judicial system.

## Who Gains and Who Loses from Rent Controls?

The big losers from rent controls are clearly property owners. But there is another group of losers-low-income individuals, especially single mothers, trying to find their first apartment. Some observers now believe that rent controls have worsened the problem of homelessness in cities such as New York.

Often, owners of rent-controlled apartments charge "key money" before allowing a new tenant to move in. This is a large up-front cash payment, usually illegal but demanded nonetheless-just one aspect of the black market in rent-controlled apartments. Poor individuals have insufficient income to pay the hefty key money payment, nor can they assure the owner that their rent will be on time or even paid each month. Because controlled rents are usually below market clearing levels, apartment owners have little incentive to take any risk on low-income individuals as tenants. This is particularly true when a prospective tenant's chief source of income is a welfare check. Indeed, a large number of the litigants in the New York housing courts are welfare mothers who have missed their rent payments due to emergency expenses or delayed welfare checks. Their appeals often end in evictions and a new home in a temporary public shelter-or on the streets.

Who benefits from rent control? Ample evidence indicates that upper-income professionals benefit the most. These people can use their mastery of the bureaucracy and their large network of friends and connections to exploit the rent control system. Consider that in New York, actresses Mia Farrow and Cicely Tyson live in rentcontrolled apartments, paying well below market rates. So do the former director of the Metropolitan Museum of Art and singer and children's book author Carly Simon.

## Why Not ... <br> require owners of residential buildings to provide low-cost housing so that all U.S. residents can "afford" roofs over their heads?

Calls to require owners of residential buildings to make housing available at "low cost" translate into suggestions to establish ceiling housing prices below equilibrium housing prices. The result of a legal price ceiling for residential housing set lower than the market clearing price would be a shortage of residential housing: More people would want
to purchase or rent housing at the ceiling price than owners of residential housing would desire to supply. In fact, less housing would be supplied at the lower price, so fewer people would obtain roofs over their heads than would have been the case without a ceiling price.

QUICK QUIZ See page 93 for the answers. Review concepts from this section in MyEconLab.
___ prices perform three functions: (1) allocating existing scarce housing among competing claimants, (2) promoting efficient maintenance of existing houses and stimulating new housing construction, and (3) rationing the use of existing houses by current demanders.

Effective rent $\qquad$ impede the functioning of rental prices. Construction of new rental units is discouraged. Rent $\qquad$ decrease spending on maintenance of existing ones and also lead to "housing gridlock."

There are numerous ways to evade rent controls. is one.

## Price Floors in Agriculture

Another way that government can affect markets is by imposing price floors or price supports. In the United States, price supports are most often associated with agricultural products.

## Price Supports

During the Great Depression, the federal government swung into action to help farmers. In 1933, it established a system of price supports for many agricultural products. Since then, there have been price supports for wheat, feed grains, cotton, rice, soybeans, sorghum, and dairy products, among other foodstuffs. The nature of the supports is quite simple: The government simply chooses a support price for an agricultural product and then acts to ensure that the price of the product never falls below the support level. Figure 4-4 below shows the market demand for and supply of peanuts. Without a price-support program, competitive forces would yield an equilibrium price of $\$ 250$ per ton and an equilibrium quantity of 1.4 million tons per year. Clearly, if the government were to set the support price at or below $\$ 250$ per ton, the quantity of peanuts demanded would equal the quantity of peanuts supplied at point $E$, because farmers could sell all they wanted at the market clearing price of $\$ 250$ per ton.

But what happens when the government sets the support price above the market clearing price, at $\$ 350$ per ton? At a support price of $\$ 350$ per ton, the quantity demanded is only 1.0 million tons, but the quantity supplied is 2.2 million tons. The 1.2 -million-ton difference between them is called the excess quantity supplied, or surplus. As simple as this program seems, its existence creates a fundamental question: How can the government agency charged with administering the price-support program prevent market forces from pushing the actual price down to $\$ 250$ per ton?

If production exceeds the amount that consumers want to buy at the support price, what happens to the surplus? Quite simply, if the price-support program is to work, the government has to buy the surplus-the 1.2 -million-ton difference. As a practical matter, the government acquires the 1.2 -million-ton surplus indirectly through a government agency. The government either stores the surplus or sells it to foreign countries at a greatly reduced price (or gives it away free of charge) under the Food for Peace program.

## FIGURE 4-4 Agricultural Price Supports

Free market equilibrium occurs at $E$, with an equilibrium price of $\$ 250$ per ton and an equilibrium quantity of 1.4 million tons. When the government sets a support price at $\$ 350$ per ton, the quantity demanded is 1.0 million tons, and the quantity supplied is 2.2 million tons. The difference is the surplus, which the government buys. Farmers' income from consumers equals $\$ 350 \times 1.0$ million $=$ $\$ 350$ million.


## Who Benefits from Agricultural Price Supports?

Although agricultural price supports have traditionally been promoted as a way to guarantee decent earnings for low-income farmers, most of the benefits have in fact gone to the owners of very large farms. Price-support payments are made on a per-bushel basis, not on a per-farm basis. Thus, traditionally, the larger the farm, the bigger the benefit from agricultural price supports. In addition, all of the benefits from price supports ultimately accrue to landowners on whose land price-supported crops grow.

KEEPING PRICE SUPPORTS ALIVE UNDER A NEW NAME Back in the early 1990s, Congress indicated an intention to phase out most agricultural subsidies by the early 2000s. What Congress actually did throughout the 1990 s, however, was to pass a series of "emergency laws" keeping farm subsidies alive. Some of these laws aimed to replace agricultural price supports with payments to many farmers for growing no crops at all, thereby boosting the market prices of crops by reducing supply. Nevertheless, the federal government and several state governments have continued to support prices of a number of agricultural products, such as peanuts, through "marketing loan" programs. These programs advance funds to farmers to help them finance the storage of some or all of their crops. The farmers can then use the stored produce as collateral for borrowing or sell it to the government and use the proceeds to repay debts. Marketing loan programs raise the effective price that farmers receive for their crops and commit federal and state governments to purchasing surplus production. Consequently, they lead to outcomes similar to traditional price-support programs.

THE MAIN BENEFICIARIES OF AGRICULTURAL SUBSIDIES In 2002, Congress enacted the Farm Security Act, which has perpetuated marketing loan programs and other subsidy and price-support arrangements for such farm products as wheat, corn, rice, peanuts, and soybeans. All told, the more than $\$ 9$ billion in U.S. government payments for these and other products amounts to about 25 percent of the annual market value of all U.S. farm production.

The government seeks to cap the annual subsidy payment that an individual farmer can receive at $\$ 360,000$ per year, but some farmers are able to garner higher annual amounts by exploiting regulatory loopholes. The greatest share of total agricultural subsidies goes to the owners of the largest farming operations. At present, 10 percent of U.S. farmers receive more than 70 percent of agricultural subsidies.

The 2008 Food, Conservation, and Energy Act expanded on the 2002 legislation by giving farmers raising any of a number of crops a choice between subsidy programs. On the one hand, farmers can opt to participate in traditional programs involving a mix of direct payments and marketing loan programs. On the other hand, farmers can choose a program offering guaranteed revenues. If market clearing crop prices end up higher than those associated with the government's revenue guarantee, farmers sell their crops at the higher prices instead of collecting government subsidies. But if equilibrium crop prices end up below a level consistent with the government guarantee, farmers receive direct subsidies to bring their total revenues up to the guaranteed level.

## Price Floors in the Labor Market

The minimum wage is the lowest hourly wage rate that firms may legally pay their workers. Proponents favor higher minimum wages to ensure low-income workers a "decent" standard of living. Opponents counter that higher minimum wages cause increased unemployment, particularly among unskilled minority teenagers.

## Minimum Wages in the United States

The federal minimum wage started in 1938 at 25 cents an hour, about 40 percent of the average manufacturing wage at the time. Typically, its level has stayed at about 40

## Minimum wage

A wage floor, legislated by government, setting the lowest hourly rate that firms may legally pay workers.

Go to www.econtoday.com/ch04 for information from the U.S. Department of Labor about recent developments concerning the federal minimum wage.
to 50 percent of average manufacturing wages. After holding the minimum wage at $\$ 5.15$ per hour from 1997 to 2007, Congress enacted a series of phased increases in the hourly minimum wage, effective on July 24 of each year, to $\$ 5.85$ in 2007, $\$ 6.55$ in 2008, and $\$ 7.25$ in 2009.

Many states and cities have their own minimum wage laws that exceed the federal minimum. A number of municipalities refer to their minimum wage rules as "living wage" laws. Governments of these municipalities seek to set minimum wages consistent with living standards they deem to be socially acceptable-that is, overall wage income judged to be sufficient to purchase basic items such as housing and food.

## Economic Effects of a Minimum Wage

What happens when the government establishes a floor on wages? The effects can be seen in Figure 4-5 below. We start off in equilibrium with the equilibrium wage rate of $W_{e}$ and the equilibrium quantity of labor equal to $Q_{e}$. A minimum wage, $W_{m}$, higher than $W_{e}$, is imposed. At $W_{m}$, the quantity demanded for labor is reduced to $Q_{d}$, and some workers now become unemployed. Certain workers will become unemployed as a result of the minimum wage, but others will move to sectors where minimum wage laws do not apply. Wages will be pushed down in these uncovered sectors.

Note that the reduction in employment from $Q_{e}$ to $Q_{d}$, or the distance from $B$ to $A$, is less than the excess quantity of labor supplied at wage rate $W_{m}$. This excess quantity supplied is the distance between $A$ and $C$, or the distance between $Q_{d}$ and $Q_{s}$. The reason the reduction in employment is smaller than the excess quantity of labor supplied at the minimum wage is that the excess quantity of labor supplied also includes the additional workers who would like to work more hours at the new, higher minimum wage.

In the long run (a time period that is long enough to allow for full adjustment by workers and firms), some of the reduction in the quantity of labor demanded will result from a reduction in the number of firms, and some will result from changes in the number of workers employed by each firm. Economists estimate that a 10 percent increase in the inflation-adjusted minimum wage decreases total employment of those affected by 1 to 2 percent.

## FIGURE 4-5 The Effect of Minimum Wages

The market clearing wage rate is $W_{e}$. The market clearing quantity of employment is $Q_{e}$, determined by the intersection of supply and demand at point $E$. A minimum wage equal to $W_{m}$ is established. The quantity of labor demanded is reduced to $Q_{d}$. The reduction in employment from $Q_{e}$ to $Q_{d}$ is equal to the distance between $B$ and $A$. That distance is smaller than the excess quantity of labor supplied at wage rate $W_{m}$. The distance between $B$ and $C$ is the increase in the quantity of labor supplied that results from the higher minimum wage rate.


We can conclude from the application of demand and supply analysis that a minimum wage established above the equilibrium wage rate typically has two fundamental effects. On the one hand, it boosts the wage earnings of those people who obtain employment. On the other hand, the minimum wage results in unemployment for other individuals. Thus, demand and supply analysis implies that the minimum wage makes some people better off while making others much worse off.

Why did the minimum wage increases between 2007 and the beginning of 2010 likely contribute to making more people worse off rather than better off?

## POLICY EXAMPLE Bad Timing for Increasing the Minimum Wage

Congress decided in May 2007 to increase the hourly minimum wage in three steps, from $\$ 5.15$ to $\$ 5.85$ in 2007, then to $\$ 6.55$ in 2008, and then to $\$ 7.25$. At that time, the overall U.S. unemployment rate-the ratio of those unemployed to those either employed or seeking work-was 4.5 percent. By 2008 , the unemployment rate was 5.8 percent. When the final $\$ 0.70$-perhour increase was added in 2009, the U.S. economy was experiencing its worst downturn since the early 1980s, and the overall unemployment rate was 9.4 percent. Within a few more months, the national unemployment rate exceeded 10 percent.

The increases in unemployment rates among three groups were even more pronounced. Between 2007 and the beginning of 2010, the unemployment rate jumped from 8.3 percent to 15.7 percent among African American
workers, from 6.5 percent to 12.9 percent among single women with children, and from 15.7 percent to 27.6 percent among teens. Undoubtedly, the increases in the minimum wage rate contributed to the much higher unemployment rates among these groups.

## FOR CRITICAL ANALYSIS

If the imposition of a minimum wage currently generates unemployment, what happens to the unemployment rate when the demand for labor declines?

## Quantity Restrictions

Governments can impose quantity restrictions on a market. The most obvious restriction is an outright ban on the ownership or trading of a good. It is currently illegal to buy and sell human organs. It is also currently illegal to buy and sell certain psychoactive drugs such as cocaine, heroin, and methamphetamine. In some states, it is illegal to start a new hospital without obtaining a license for a particular number of beds to be offered to patients. This licensing requirement effectively limits the quantity of hospital beds in some states. From 1933 to 1973, it was illegal for U.S. citizens to own gold except for manufacturing, medicinal, or jewelry purposes.

Some of the most common quantity restrictions exist in the area of international trade. The U.S. government, as well as many foreign governments, imposes import quotas on a variety of goods. An import quota is a supply restriction that prohibits the importation of more than a specified quantity of a particular good in a one-year period. The United States has had import quotas on tobacco, sugar, and immigrant labor. For many years, there were import quotas on oil coming into the United States. There are also "voluntary" import quotas on certain goods. For instance, since the mid-2000s, the Chinese government has agreed to "voluntarily" restrict the amount of textile products

## Import quota

A physical supply restriction on imports of a particular good, such as sugar. Foreign exporters are unable to sell in the United States more than the quantity specified in the import quota. China sends to the United States and the European Union.

## QUICK QUIZ See page 93 for the answers. Review concepts from this section in MyEconLab.

With a price- $\qquad$ system, the government sets a minimum price at which, say, qualifying farm products can be sold. Any farmers who cannot sell at that price in the market can "sell" their surplus to the government. The only way a price- $\qquad$ system can survive is for the government or some other entity to buy up the excess quantity supplied at the support price.

When a $\qquad$ is placed on wages at a rate that is above market equilibrium, the result is an excess quantity of labor supplied at that minimum wage.
Quantity restrictions may take the form of $\qquad$ _ , which are limits on the quantity of specific foreign goods that can be brought into the United States for resale purposes.

## You Are "here "Cash for Clunkers" Subsidies and the Market for "Liquid Glass"

Auto mechanics have long used a sodium-silicate chemical solution called "liquid glass" to stop leaks in engine gaskets that seal cylinder heads to engine blocks. In Grand Rapids, Michigan, Ron Balk, owner of Cleaning Solutions, found in late July 2009 that his inventory of liquid glass was exhausted and that the market clearing price of that chemical had risen from less than $\$ 2.50$ per quart to nearly $\$ 3.50$ per quart.

Why did purchases and the market clearing price of liquid glass increase? In the summer of 2009, mechanics found a new use for the chemical solution. They filled engines of aging gas-guzzling vehicles with liquid glass, which hardened within seconds to make those engines permanently unusable. Energy-inefficient vehicles had to be rendered unusable before people could trade them in for energy-efficient vehicles and receive subsidies under the federal government's "Cash for Clunkers" program. While this subsidy program was in effect, therefore, a substantial increase in the demand for liquid glass took place, which boosted the equilibrium price of the chemical solution.

At Cleaning Solutions, Balk quickly decided how to respond to the price jump. He boosted his firm's production from fewer than 3 gallons per week to about 4,600 gallons per week. Likewise, other firms across the nation that specialize in providing ready-to-order chemical solutions responded to the rise in the price of liquid glass by supplying much more of the engine-killing chemical solution.

## Critical Analysis Questions

1. Did the Cash for Clunkers program generate a temporary movement along or a shift in the position of the market demand curve for liquid glass?
2. Did the Cash for Clunkers program generate a temporary movement along or a shift in the position of the market supply curve for liquid glass?


# Contemplating Two Ways to Tackle Water Shortages 

## CONCEPTS APPLIED

- Price Ceiling
- Shortage
- Rationing

More than 97 percent of the water on earth is salty seawater unfit for most human uses, and more than half of usable freshwater is frozen on the planet's poles or in glaciers. Can anything be done, therefore, to help the roughly 20 percent of the world's human population who are unable to obtain as much usable freshwater as they desire?

## One Way to Eliminate Shortages: End Price Ceilings

A shortage of any item results whenever the price of the item remains below the equilibrium price. In many nations, government-mandated ceilings on the price of usable freshwater result in shortages. Suppose for instance, as shown in
panel (a) of Figure 4-6 on the facing page, that the market clearing price of water within a region is 5 cents per gallon of freshwater, resulting in 200 million gallons being made available and consumed in a typical month. If the region's government mandates a monthly price no higher than 4 cents per gallon, the quantity of water demanded rises to 225 million gallons per month, but the quantity supplied
declines to 175 million gallons per month. Thus, there is a water shortage of 50 million gallons.

One way to end such a water shortage, of course, would be for the government of this and other regions to remove price controls. Government leaders around the globe apparently lack the political courage to do so, however.

## A Fresh Way to Cut Shortages by Removing Salt from Seawater

In principle, another way to reduce shortages of usable freshwater is to generate an increase in supply. Indeed, as shown in panel (b) below, a 50-million-gallon shortage in a region could be completely eliminated if an additional 50 million gallons of water could be supplied within that region at every price. This would shift the supply curve rightward, from $S$ to $S_{1}$, and lead to a new equilibrium at the government's ceiling price of 4 cents per gallon. There would no longer be a shortage at this mandated price.

A new technique holds promise for increasing the supply of freshwater by removing salt from seawater. This is not a novel idea, but the new technique, which involves using electrification methods to break down salt atoms, is much less expensive than methods previously available. Eventually, people really may be drinking ocean water, and at the low prices that governments desire.

## For Critical Analysis

1. How would a worldwide increase in water demand affect global water shortages? (Hint: What would be the effects of a rise in demand in panel [a] of Figure 4-6?)
2. How would reductions in government price ceilings affect global water shortages? (Hint: What would be the effects of a decrease in the ceiling price in panel [a] of Figure 4-6?)

## Web Resources

1. To learn about global water issues at the Web site of the World Water Council, go to www.econtoday.com/ch04.
2. Read a description of the new technology for stripping atoms of salt from seawater at www.econtoday.com/ch04.

## Research Project

Evaluate whether a combination of a higher ceiling price and new technologies that increase the supply of water could eliminate water shortages in various regions of the world. Use a diagram for assistance in thinking through how this combined approach would work.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## FIGURE 4-6 Two Methods of Eliminating a Water Shortage

As shown in panel (a), if usable freshwater could be produced and bought at an unregulated price of 5 cents per gallon, the equilibrium quantity would be 200 million gallons per month. At a ceiling price of 4 cents per gallon, however, the quantity demanded exceeds the quantity supplied, yielding a monthly shortage of 50 million gallons. Without any other changes, this shortage could
be eliminated just by removing the price ceiling. Panel (b) shows that the shortage could also be eliminated if the quantity of freshwater supplied at any price could be increased by 50 million gallons by a technological improvement, such as a better method for extracting salt from seawater.


Panel (b)


## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

Essential Features of the Price System In the price system, exchange takes place in markets, and prices respond to changes in supply and demand for different commodities. Consumers' and business managers' decisions on resource use depend on what happens to prices. Middlemen reduce transaction costs by bringing buyers and sellers together.
price system, 75
voluntary exchange, 75
transaction costs, 75

- MyEconLab Study Plan 4.1
- Audio introduction to Chapter 4

How Changes in Demand and Supply Affect the Market Price and Equilibrium Quantity With a given supply curve, an increase in demand causes a rise in the market price and an increase in the equilibrium quantity, and a decrease in demand induces a fall in the market price and a decline in the equilibrium quantity. With a given demand curve, an increase in supply causes a fall in the market price and an increase in the equilibrium quantity, and a decrease in supply causes a rise in the market price and a decline in the equilibrium quantity. When both demand and supply shift at the same time, we must know the direction and amount of each shift in order to predict changes in the market price and the equilibrium quantity.

## KEY FIGURE

Figure 4-1, 77

- MyEconLab Study Plan 4.2
- Animated Figure 4-1
- ABC News Video: What Drives the Market: Supply and Demand

The Rationing Function of Prices In the price system, prices ration scarce goods and services. Other ways of rationing include first come, first served; political power; physical force; random assignment; and coupons.

- MyEconLab Study Plan 4.3
- Video: Price Flexibility, the Essential Role of Rationing via Price and Alternative Rationing Systems

The Effects of Price Ceilings Governmentimposed price controls that require prices to be no higher than a certain level are price ceilings. If a government sets a price ceiling below the market price, then at the ceiling price the quantity of the good demanded will exceed the quantity supplied. There will be a shortage of the good at the ceiling price. Price ceilings can lead to nonprice rationing devices and black markets.
price controls, 80
price ceiling, 80
price floor, 80
nonprice rationing
devices, 80
black market, 81
rent control, 82

## KEY FIGURE

Figure 4-3, 81

- MyEconLab Study Plans 4.4, 4.5
- Animated Figure 4-3

The Effects of Price Floors Governmentmandated price controls that require prices to be no lower than a certain level are price floors. If a government sets a price floor above the market price, then at the floor price the quantity of the good supplied will exceed the quantity demanded. There will be a surplus of the good at the floor price.
minimum wage, 85

## KEY FIGURES

Figure 4-4, 84
Figure 4-5, 86

- MyEconLab Study Plans 4.6, 4.7
- Video: Minimum Wages
- Animated Figures 4-4, 4-5
- Economics Video: Government Should Leave Farm Business

WHAT YOU SHOULD KNOW
WHERE TO GO TO PRACTICE
Government-Imposed Restrictions on Market Quantities Quantity restrictions can take the form of outright government bans on the sale of certain goods. They can also arise from licensing requirements and import restrictions that limit the number of producers and thereby restrict the amount supplied of a good or service.
import quota, 87

- MyEconLab Study Plan 4.8


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 need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions.Log in to www.myeconlab.com

## PROBLEMS

## All problems are assignable in myeconlab. Answers to

 odd-numbered problems appear at the back of the book.4-1. In recent years, technological improvements have greatly reduced the costs of producing music CDs, and a number of new firms have entered the music CD industry. At the same time, prices of substitutes for music CDs, such as Internet downloads and music DVDs, have declined considerably. Construct a supply and demand diagram of the market for music CDs. Illustrate the impacts of these developments, and evaluate the effects on the market price and equilibrium quantity.
4-2. Advances in research and development in the pharmaceutical industry have enabled manufacturers to identify potential cures more quickly and therefore at lower cost. At the same time, the aging of our society has increased the demand for new drugs. Construct a supply and demand diagram of the market for pharmaceutical drugs. Illustrate the impacts of these developments, and evaluate the effects on the market price and the equilibrium quantity.
4-3. The following table depicts the quantity demanded and quantity supplied of studio apartments in a small college town.

| Monthly <br> Rent | Quantity <br> Demanded | Quantity <br> Supplied |
| :--- | :---: | :---: |
| $\$ 600$ | 3,000 | 1,600 |
| $\$ 650$ | 2,500 | 1,800 |
| $\$ 700$ | 2,000 | 2,000 |
| $\$ 750$ | 1,500 | 2,200 |
| $\$ 800$ | 1,000 | 2,400 |

What are the market price and equilibrium quantity of apartments in this town? If this town imposes a rent control of $\$ 650$ per month, how many studio apartments will be rented?
4-4. Suppose that the government places a ceiling on the price of Internet access below the equilibrium price.
a. Show why there is a shortage of Internet access at the new ceiling price.
b. Suppose that a black market for Internet providers arises, with Internet service providers developing hidden connections. Illustrate the black market for Internet access, including the implicit supply schedule, the ceiling price, the black market supply and demand, and the highest feasible black market price.
$4-5$. The table below illustrates the demand and supply schedules for seats on air flights between two cities:

| Price | Quantity <br> Demanded | Quantity <br> Supplied |
| :---: | :---: | :---: |
| $\$ 200$ | 2,000 | 1,200 |
| $\$ 300$ | 1,800 | 1,400 |
| $\$ 400$ | 1,600 | 1,600 |
| $\$ 500$ | 1,400 | 1,800 |
| $\$ 600$ | 1,200 | 2,000 |

What are the market price and equilibrium quantity in this market? Now suppose that federal authorities limit the number of flights between the two cities to ensure that no more than 1,200 passengers can be flown. Evaluate the effects of this quota if price adjusts. (Hint: What price per flight are the 1,200 passengers willing to pay?)

4-6. The consequences of decriminalizing illegal drugs have long been debated. Some claim that legalization will lower the price of these drugs and reduce related crime and that more people will use these drugs. Suppose that some of these drugs are legalized so that anyone may sell them and use them. Now consider the two claims-that price will fall and quantity demanded will increase. Based on positive economic analysis, are these claims sound?
4-7. In recent years, the government of Pakistan has established a support price for wheat of about $\$ 0.20$ per kilogram of wheat. At this price, consumers are willing to purchase 10 billion kilograms of wheat per year, while Pakistani farmers are willing to grow and harvest 18 billion kilograms of wheat per year. The government purchases and stores all surplus wheat.
a. What are annual consumer expenditures on the Pakistani wheat crop?
b. What are annual government expenditures on the Pakistani wheat crop?
c. How much, in total, do Pakistani wheat farmers receive for the wheat they produce?
4-8. Consider the information in Problem 4-7 and your answers to that question. Suppose that the market clearing price of Pakistani wheat in the absence of price supports is equal to $\$ 0.10$ per kilogram. At this price, the quantity of wheat demanded is 12 billion kilograms. Under the government wheat price-support program, how much more is spent each year on wheat harvested in Pakistan than otherwise would have been spent in an unregulated market for Pakistani wheat?
4-9. Consider the diagram below, which depicts the labor market in a city that has adopted a "living wage law" requiring employers to pay a minimum wage rate of $\$ 11$ per hour. Answer the questions that follow.

a. What condition exists in this city's labor market at the present minimum wage of $\$ 11$ per hour? How many people are unemployed at this wage?
b. A city councilwoman has proposed amending the living wage law. She suggests reducing the minimum wage to $\$ 9$ per hour. Assuming that the labor demand and supply curves were to remain in their present positions, how many people would be unemployed at a new $\$ 9$ minimum wage?
c. A councilman has offered a counterproposal. In his view, the current minimum wage is too low and should be increased to $\$ 12$ per hour. Assuming that the labor demand and supply curves remain in their present positions, how many people would be unemployed at a new $\$ 12$ minimum wage?
4-10. A city has decided to impose rent controls, and it has established a rent ceiling below the previous equilibrium rental rate for offices throughout the city. How will the quantity of offices that building owners lease change?
4-11. In 2009, the government of a nation established a price support for wheat. The government's support price has been above the equilibrium price each year since, and the government has purchased all wheat over and above the amounts that consumers have bought at the support price. Every year since 2009, there has been an increase in the number of wheat producers in the market. No other factors affecting the market for wheat have changed. Predict what has happened every year since 2009 to each of the following:
a. Amount of wheat supplied by wheat producers
b. Amount of wheat demanded by all wheat consumers
c. Amount of wheat purchased by the government

4-12. In advance of the recent increase in the U.S. minimum wage rate, the government of the state of Arizona decided to boost its own minimum wage by an additional $\$ 1.60$ per hour. This pushed the wage rate earned by Arizona teenagers above the equilibrium wage rate in the teen labor market. What is the predicted effect of this action by Arizona's government on each of the following?
a. The quantity of labor supplied by Arizona teenagers
b. The quantity of labor demanded by employers of Arizona teenagers
c. The number of unemployed Arizona teenagers

## ECONOMICS ON THE NET

The Floor on Milk Prices At various times, the U.S. government has established price floors for milk. This application gives you an opportunity to apply what you have learned in this chapter to this real-world issue.

## Title: Northeast Dairy Compact Commission

Navigation: Go to www.econtoday.com/ch04 to visit the Web site of the Northeast Dairy Compact Commission.

Application Read the contents and answer these questions.

1. Based on the government-set price control concepts discussed in Chapter 4, explain the Northeast Dairy Compact that was once in place in the northeastern United States.
2. Draw a diagram illustrating the supply of and demand for milk in the Northeast Dairy Compact and the
supply of and demand for milk outside the Northeast Dairy Compact. Illustrate how the compact affected the quantities demanded and supplied for participants in the compact. In addition, show how this affected the market for milk produced by those producers outside the dairy compact.
3. Economists have found that while the Northeast Dairy Compact functioned, midwestern dairy farmers lost their dominance of milk production and sales. In light of your answer to Question 2, explain how this occurred.

For Group Discussion and Analysis Discuss the impact of congressional failure to reauthorize the compact based on your above answers. Identify which arguments in your debate are based on positive economic analysis and which are normative arguments.

## ANSWERS TO QUICK QUIZZES

p. 79: (i) demand . . . supply . . . supply . . . demand;
(ii) immediately . . . time
p. 80: (i) first come, first served . . . political power . . . physical force . . . random assignment . . . coupons; (ii) queuing
p. 82: (i) ceilings . . . floors; (ii) ceiling . . . controls
p. 83: (i) Rental; (ii) controls . . . controls;
(iii) Key money
p. 87: (i) support . . . support; (ii) floor;
(iii) import quotas

## APPENDIXB

## Consumer Surplus, Producer Surplus, and Gains from Trade within <br> a Price System

A key principle of economics is that the price system enables people to benefit from the voluntary exchange of goods and services. Economists measure the benefits from trade by applying the concepts of consumer surplus and producer surplus, which are defined in the sections that follow.

## Consumer Surplus

Let's first examine how economists measure the benefits that consumers gain from engaging in market transactions in the price system. Consider Figure B-1 below, which displays a market demand curve, $D$. We begin by assuming that consumers face a per-unit price of this item given by $P_{A}$. Thus, the quantity demanded of this particular product is equal to $Q_{A}$ at point $A$ on the demand curve.

Typically, we visualize the market demand curve as indicating the quantities that all consumers are willing to purchase at each possible price. But the demand curve also tells us the price that consumers are willing to pay for a unit of output at various possible quantities. For instance, if consumers buy $Q_{1}$ units of this good, they will be willing to pay a price equal to $P_{1}$ for the last unit purchased. If they have to pay only the price $P_{A}$ for each unit they buy, however, consumers gain an amount equal to $P_{1}-P_{A}$ for the last of the $Q_{1}$ units purchased. This benefit to consumers equals the vertical

## FIGURE B-I Consumer Surplus

If the per-unit price is $P_{A}$, then at point $A$ on the demand curve $D$, consumers desire to purchase $Q_{A}$ units. To purchase $Q_{1}$ units of this item, consumers would have been willing to pay the price $P_{1}$ for the last unit purchased, but they have to pay only the per-unit price $P_{A}$, so they gain a surplus equal to $P_{1}-P_{A}$ for the last of the $Q_{1}$ units purchased. Likewise, to buy $Q_{2}$ units, consumers would have been willing to pay the price $P_{2}$, so they gain the surplus equal to $P_{2}-P_{A}$ for the last of the $Q_{2}$ units purchased. Summing these and all other surpluses that consumers receive from purchasing all $Q_{A}$ units at the price $P_{A}$ yields the total consumer surplus at this price, shown by the blue-shaded area.

distance between the demand curve and the level of the market clearing price. Economists call this vertical distance a surplus value to consumers from being able to consume the last of the $Q_{1}$ units at the lower, market clearing price.

Likewise, if consumers purchase $Q_{2}$ units of this good, they will be willing to pay a price equal to $P_{2}$ for the last unit. Nevertheless, because they have to pay only the price $P_{A}$ for each unit purchased, consumers gain an amount equal to $P_{2}-P_{A}$. Hence, this is the surplus associated with the last of the $Q_{2}$ units that consumers buy.

Of course, when consumers pay the same per-unit price $P_{A}$ for every unit of this product that they purchase at point $A$, they obtain $Q_{A}$ units. Thus, consumers gain surplus values-all of the vertical distances between the demand curve and the level of the market clearing price-for each unit consumed, up to the total of $Q_{A}$ units. Graphically, this is equivalent to the blue-shaded area under the demand curve but above the market clearing price in Figure B-1. This entire area equals the total consumer surplus, which is the difference between the total amount that consumers would have been willing to pay for an item and the total amount that they actually pay.

## Producer Surplus

Consumers are not the only ones who gain from exchange. Producers (suppliers) gain as well. To consider how economists measure the benefits to producers from supplying goods and services in exchange, look at Figure B-2 below, which displays a market supply curve, $S$. Let's begin by assuming that suppliers face a per-unit price of this item given by $P_{B}$. Thus, the quantity supplied of this particular product is equal to $Q_{B}$ at point $B$ on the supply curve.

The market supply curve tells us the quantities that all producers are willing to sell at each possible price. At the same time, the supply curve also indicates the price that producers are willing accept to sell a unit of output at various possible quantities. For example, if producers sell $Q_{3}$ units of this good, they will be willing to accept a price equal to $P_{3}$ for the last unit sold. If they receive the price $P_{B}$ for each unit that they supply, however, producers gain an amount equal to $P_{B}-P_{3}$ for the last of the $Q_{3}$ units sold. This benefit to producers equals the vertical distance between the supply curve and the market clearing price, which is a surplus value from being able to provide the last of the $Q_{3}$ units at the higher, market clearing price.

## Consumer surplus

The difference between the total amount that consumers would have been willing to pay for an item and the total amount that they actually pay.

## FIGURE B-2 Producer Surplus

If the per-unit price is $P_{B}$, then at point $B$ on the supply curve $S$, producers are willing to supply $Q_{B}$ units. To sell $Q_{3}$ units of this item, producers would have been willing to receive the price $P_{3}$ for the last unit sold, but instead they receive the higher per-unit price $P_{B}$, so they gain a surplus equal to $P_{B}-P_{3}$ for the last of the $Q_{3}$ units sold. Similarly, producers would have been willing to receive $P_{4}$ to provide $Q_{4}$ units, so they gain the surplus equal to $P_{B}-P_{4}$ for the last of the $Q_{4}$ units sold. Summing these and all other surpluses that producers receive from supplying all $Q_{B}$ units at the price $P_{B}$ yields the total producer surplus at this price, shown by the red-shaded area.

## Producer surplus

The difference between the total amount that producers actually receive for an item and the total amount that they would have been willing to accept for supplying that item.

## Gains from trade

The sum of consumer surplus and producer surplus.

Similarly, if producers supply $Q_{4}$ units of this good, they will be willing to accept a price equal to $P_{4}$ for the last unit. Producers actually receive the price $P_{B}$ for each unit supplied, however, so they gain an amount equal to $P_{B}-P_{4}$. Hence, this is the surplus gained from supplying the last of the $Q_{4}$ units.

Naturally, when producers receive the same per-unit price $P_{B}$ for each unit supplied at point $B$, producers sell $Q_{B}$ units. Consequently, producers gain surplus values-all of the vertical distances between the level of the market clearing price and the supply curve-for each unit supplied, up to the total of $Q_{B}$ units. In Figure B-2 on page 95 , this is equivalent to the red-shaded area above the supply curve but below the market clearing price. This area is the total producer surplus, which is the difference between the total amount that producers actually receive for an item and the total amount that they would have been willing to accept for supplying that item.

## Gains from Trade Within a Price System

The concepts of consumer surplus and producer surplus can be combined to measure the gains realized by consumers and producers from engaging in voluntary exchange. To see how, take a look at Figure B-3 below. The market demand and supply curves intersect at point $E$, and as you have learned, at this point, the equilibrium quantity is $Q_{E}$. At the market clearing price $P_{E}$, this is both the quantity that consumers are willing to purchase and the quantity that producers are willing to supply.

In addition, at the market clearing price $P_{E}$ and the equilibrium quantity $Q_{E}$, the blue-shaded area under the demand curve but above the market clearing price is the amount of consumer surplus. Furthermore, the red-shaded area under the market clearing price but above the supply curve is the amount of producer surplus. The sum of both areas is the total value of the gains from trade-the sum of consumer surplus and producer surplus-generated by the mutually beneficial voluntary exchange of the equilibrium quantity $Q_{E}$ at the market clearing price $P_{E}$.

## FIGURE B-3 Consumer Surplus, Producer Surplus, and Gains from Trade

At point $E$, the demand and supply curves intersect at the equilibrium quantity $Q_{E}$ and the market clearing price $P_{E}$. Total consumer surplus at the market clearing price is the blue-shaded area under the demand curve but above the market clearing price. Total producer surplus is the red-shaded area below the market clearing price but above the supply curve. The sum of consumer surplus and producer surplus at the market clearing price constitutes the total gain to society from voluntary exchange of the quantity $Q_{E}$ at the market clearing price $P_{E}$.


## Price Controls and Gains from Trade

How do price controls affect gains from trade? Consider first the effects of imposing a ceiling price that is lower than the market clearing price. As you learned in Chapter 4, the results are an increase in quantity demanded and a decrease in quantity supplied, so a shortage occurs. The smaller quantity supplied by firms is the amount actually produced and available in the market for the item in question. Thus, consumers are able to purchase fewer units, and this means that consumer surplus must be lower than it would have been without the government's price ceiling. Furthermore, because firms sell fewer units, producer surplus must also decrease. Thus, the government's imposition of the price ceiling reduces gains from trade.

Now consider the effects of the establishment of a price floor above the market clearing price of a good. As discussed in Chapter 4, the effects of imposing such a floor price are an increase in the quantity supplied and a decrease in the quantity demanded. The smaller quantity demanded by consumers is the amount actually traded in the market. Thus, consumers purchase fewer units of the good, resulting in a reduction in consumer surplus. In addition, firms sell fewer units, so producer surplus must also decrease. Thus, the establishment of a price floor also reduces gains from trade.

# Public Spending and Public Choice 

For most people, $\$ 40$ billion is an almost unimaginably large sum. Ignoring interest, a person would have to earn an average of $\$ 500$ million per year for 80 years to accumulate that much. This translates into more than $\$ 40$ million per month, nearly $\$ 9.2$ million per week, or almost $\$ 1.4$ million per day. Nevertheless, $\$ 40$ billion is less than 1 percent of the U.S. government's annual budget for expenditures. It is also the amount that the government plans to allocate each year to firms that specialize in "clean-energy" technologies. The government hopes that once such technologies are in place, fewer emissions will enter the atmosphere. What can we learn from economics about possible ways in which the U.S. government might address issues such as atmospheric pollution? This is one of the subjects of the present chapter.

๑ After reading this chapter, you should be
I) able to:
$\gg$ Explain how market failures such as externalities might justify economic functions of government

- Distinguish between private goods and public goods and explain the nature of the free-rider problem
- Describe political functions of government that entail its involvement in the economy
- Analyze how Medicare affects the incentives to consume medical services
- Explain why increases in government spending on public education have not been associated with improvements in measures of student performance
- Discuss the central elements of the theory of public choice


## myeconlab

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the French Mediterranean island of Corsica has about 10,000 stray cattle and pigs, or approximately one cow or pig for every four square miles? Most of the stray cattle were abandoned by farmers after the elimination of agricultural subsidies from the French government made it too costly to maintain the animals. Farmers who own the rest of the cattle and pigs allow them to roam wild rather than incurring the expenses required to keep them in fenced lots. Nearly every day the strays cause damage to humans' property. In some recent examples, a bull slipped off an overhanging cliff and destroyed a bar's terrace, pigs roamed onto a runway and halted airline traffic, and several automobile drivers collided with cows crossing the road at night.

Corsica's roaming cattle and pigs constitute a spillover effect onto uninvolved third parties caused by the failure of Corsican farmers to take into account the full costs of their actions. The result is "too much" activity in the Corsican agricultural market generating the spillover effect-too many dangerously rambling beasts. As you will learn in this chapter, a key function of government is to correct for an inability of the price system to prevent such spillover effects, which economists classify among flaws in the price system that they call market failures.

## What a Price System Can and Cannot Do

Throughout the book so far, we have alluded to the advantages of a price system. High on the list is economic efficiency. In its ideal form, a price system allows all resources to move from lower-valued uses to higher-valued uses via voluntary exchange, by which mutually advantageous trades take place. In a price system, consumers are sovereign. That is to say, they have the individual freedom to decide what they wish to purchase. Politicians and even business managers do not ultimately decide what is produced; consumers decide. Some proponents of the price system argue that this is its most important characteristic. Competition among sellers protects consumers from coercion by one seller, and sellers are protected from coercion by one consumer because other consumers are available.

Sometimes, though, the price system does not generate these results, and too few or too many resources go to specific economic activities. Such situations are market failures. Market failures prevent the price system from attaining economic efficiency and individual freedom. Market failures offer one of the strongest arguments in favor of certain economic functions of government, which we now examine.

## Correcting for Externalities

In a pure market system, competition generates economic efficiency only when individuals know and must bear the true opportunity cost of their actions. In some circumstances, the price that someone actually pays for a resource, good, or service is higher or lower than the opportunity cost that all of society pays for that same resource, good, or service.

## Externalities

Consider a hypothetical world in which there is no government regulation against pollution. You are living in a town that until now has had clean air. A steel mill moves into town. It produces steel and has paid for the inputs-land, labor, capital, and entrepreneurship. The price the mill charges for the steel reflects, in this example, only the costs that it incurs. In the course of production, however, the mill utilizes one input-clean air-by simply using it. This is indeed an input because in making steel, the furnaces emit smoke. The steel mill doesn't have to pay the cost of dirtying the air. Rather, it is the people in the community who incur that cost in the form of dirtier clothes, dirtier cars and houses, and more respiratory illnesses. The effect is similar to what would happen if the steel mill could take coal or oil or workers' services without paying for them. There is an externality, an external cost. Some of the costs

Did

## Market failure

A situation in which the market economy leads to too few or too many resources going to a specific economic activity.

## Externality

A consequence of an economic activity that spills over to affect third parties. Pollution is an externality.

Third parties
Parties who are not directly involved in a given activity or transaction.

## Property rights

The rights of an owner to use and to exchange property.
associated with the production of the steel have "spilled over" to affect third parties, parties other than the buyer and the seller of the steel.

A fundamental reason that air pollution creates external costs is that the air belongs to everyone and hence to no one in particular. Lack of clearly assigned property rights, or the rights of an owner to use and exchange property, prevents market prices from reflecting all the costs created by activities that generate spillovers onto third parties.

How has the absence of property rights beyond the earth's atmosphere contributed to a buildup of orbiting debris?

## EXAMPLE Space Age Litterbugs

The first U.S. astronaut to engage in a spacewalk, Edward White, lost a glove. More recently, a crew member at work outside a NASA space shuttle accidentally let go of a 30-pound tool bag. Other lost objects circling the earth include a camera lens cap, circuit boards, and clamps. In addition, satellites have collided and broken into pieces, and a few have been blown to bits in antisatellite weapons tests conducted by nations' militaries.

All of this space littering has created a cloud of orbiting space junk that includes 18,000 objects large enough to track with radar as well as millions of smaller bits of junk. After every space shuttle mission since 1981, NASA has spent about $\$ 400,000$ to replace the shuttle's debris-pitted windows. Astronauts often have to maneuver their spacecraft around objects, and
commercial satellite firms must plan launches to avoid the largest swarms of debris. At least once each day, a group of scientists issues warnings of close encounters faced by orbiting commercial satellites. Satellite managers transmit signals to engines that power the satellites out of the way of the oncoming space junk.

## FOR CRITICAL ANALYSIS

Why do you suppose that an absence of property rights to positions in nearearth orbit has made space around the planet so crowded with litter?

## You Are There

To contemplate how parked railcars can create a negative externality, read A Town Confronts a Parked Externality, on page 114.

## External Costs in Graphical Form

To consider how market prices fail to take into account external costs in situations in which third-party spillovers exist without a clear assignment of property rights, look at panel (a) in Figure 5-1 on the facing page. Here we show the demand curve for steel as $D$. The supply curve is $S_{1}$. The supply curve includes only the costs that the firms have to pay. Equilibrium occurs at point $E$, with a price of $\$ 800$ per ton and a quantity equal to 110 million tons per year.

But producing steel also involves externalities-the external costs that you and your neighbors pay in the form of dirtier clothes, cars, and houses and increased respiratory disease due to the air pollution emitted from the steel mill. In this case, the producers of steel use clean air without having to pay for it. Let's include these external costs in our graph to find out what the full cost of steel production would really be if property rights to the air around the steel mill could generate payments for "owners" of that air. We do this by imagining that steel producers have to pay the "owners" of the air for the input-clean air-that the producers previously used at a zero price.

Recall from Chapter 3 that an increase in input prices shifts the supply curve up and to the left. Thus, in panel (a) of the figure, the supply curve shifts from $S_{1}$ to $S_{2}$. External costs equal the vertical distance between $A$ and $E_{1}$. In this example, if steel firms had to take into account these external costs, the equilibrium quantity would fall to 100 million tons per year, and the price would rise to $\$ 900$ per ton. Equilibrium would shift from $E$ to $E_{1}$. In contrast, if the price of steel does not account for external costs, third parties bear those costs-represented by the distance between $A$ and $E_{1}$-in the form of dirtier clothes, houses, and cars and increased respiratory illnesses.

## External Benefits in Graphical Form

Externalities can also be positive. To demonstrate external benefits in graphical form, we will use the example of inoculations against communicable disease. In panel (b) of Figure 5-1, we show the demand curve as $D_{1}$ (without taking account of any external

## FIGURE 5-I External Costs and Benefits

In panel (a), we show a situation in which the production of steel generates external costs. If the steel mills ignore pollution, at equilibrium the quantity of steel will be 110 million tons. If the steel mills had to pay for the external costs that are caused by the mills' production but are currently borne by nearby residents, the supply curve would shift the vertical distance $A-E_{1}$, to $S_{2}$. If consumers of steel were forced to pay a price that reflected the spillover costs, the quantity demanded would fall to 100 million tons. In panel (b), we show a
situation in which inoculations against communicable diseases generate external benefits to those individuals who may not be inoculated but who will benefit because epidemics will not occur. If each individual ignores the external benefit of inoculations, the market clearing quantity will be 150 million. If external benefits were taken into account by purchasers of inoculations, however, the demand curve would shift to $D_{2}$. The new equilibrium quantity would be 200 million inoculations, and the price of an inoculation would rise from $\$ 10$ to $\$ 15$.

benefits) and the supply curve as $S$. The equilibrium price is $\$ 10$ per inoculation, and the equilibrium quantity is 150 million inoculations.

We assume, however, that inoculations against communicable diseases generate external benefits to individuals who may not be inoculated but will benefit nevertheless because epidemics will not break out. If such external benefits were taken into account by those who purchase inoculations, the demand curve would shift from $D_{1}$ to $D_{2}$.

As a consequence of this shift in demand at point $E_{2}$, the new equilibrium quantity would be 200 million inoculations, and the new equilibrium price would be $\$ 15$ per inoculation. If people who consider getting inoculations fail to take external benefits into account, individuals in society are not devoting enough resources to inoculations against communicable diseases.

## Resource Misallocations of Externalities

When there are external costs, the market will tend to overallocate resources to the production of the good or service in question, for those goods or services are implicitly priced deceptively low. In the steel example, too many resources will be allocated to steel production, because the steel mill owners and managers are not required to take account of the external cost that steel production is imposing on other individuals. In essence, the full cost of production is not borne by the owners and managers, so the price they charge the public for steel is lower than it would otherwise be. And, of course, the lower price means that buyers are willing and able to buy more. More steel is produced and consumed than if the sellers and buyers were to bear external costs.

## Effluent fee

A charge to a polluter that gives the right to discharge into the air or water a certain amount of pollution; also called a pollution tax.

Go to www.econtoday.com/ch05 to learn more about how the Environmental Protection Agency uses regulations to try to protect the environment.

In contrast, when there are external benefits, the price is too low to induce suppliers to allocate resources to the production of that good or service (because the demand, which fails to reflect the external benefits, is relatively too low). Thus, the market underallocates resources to producing the good or service. Hence, in a market system, too many of the goods that generate external costs are produced, and too few of the goods that generate external benefits are produced.

## How the Government Can Correct Negative Externalities

In theory, the government can take action to try to correct situations in which a lack of property rights allows third-party spillovers to create an externality. In the case of negative externalities, at least two avenues are open to the government: special taxes and legislative regulation or prohibition.

SPECIAL TAXES In our example of the steel mill, the externality problem arises because using the air for waste disposal is costless to the firm but not to society. The government could attempt to tax the steel mill commensurate with the cost to third parties from smoke in the air. This, in effect, would be a pollution tax or an effluent fee. The ultimate effect would be to reduce the supply of steel and raise the price to consumers, ideally making the price equal to the full cost of production to society.

REGULATION Alternatively, to correct a negative externality arising from steel production, the government could specify a maximum allowable rate of pollution. This regulation would require that the steel mill install pollution abatement equipment at its facilities, reduce its rate of output, or some combination of the two. Note that the government's job would not be simple, for it would have to determine the appropriate level of pollution, which would require extensive knowledge of both the benefits and the costs of pollution control.

## How the Government Can Correct Positive Externalities

What can the government do when the production of one good spills benefits over to third parties? It has several policy options: financing the production of the good or producing the good itself, subsidies (negative taxes), and regulation.

GOVERNMENT FINANCING AND PRODUCTION If the positive externalities seem extremely large, the government has the option of financing the desired additional production facilities so that the "right" amount of the good will be produced. Again consider inoculations against communicable diseases. The government could-and often does-finance campaigns to inoculate the population. It could (and does) even produce and operate inoculation centers where inoculations are given at no charge.

SUBSIDIES A subsidy is a negative tax. It is a payment made either to a business or to a consumer when the business produces or the consumer buys a good or a service. To generate more inoculations against communicable diseases, the government could subsidize everyone who obtains an inoculation by directly reimbursing those inoculated or by making payments to private firms that provide inoculations. Subsidies reduce the net price to consumers, thereby causing a larger quantity to be demanded.

REGULATION In some cases involving positive externalities, the government can require by law that individuals in the society undertake a certain action. For example, regulations require that all school-age children be inoculated before entering public and private schools. Some people believe that a basic school education itself generates positive externalities. Perhaps as a result of this belief, we have regulations-lawsthat require all school-age children to be enrolled in a public or private school.

QUICK QUIZ See page I20 for the answers. Review concepts from this section in MyEconLab.
External $\qquad$ lead to an overallocation of resources corrections are $\qquad$ the production of the activity, to the specific economic activity. Two possible ways of .
$\qquad$ private firms or consumers to engage in the correcting these spillovers are $\qquad$ and $\qquad$ activity, and $\qquad$ -.
External $\qquad$ result in an underallocation of resources to the specific activity. Three possible government

## The Other Economic Functions of Government

Besides correcting for externalities, the government performs many other economic functions that affect the way exchange is carried out. In contrast, the political functions of government have to do with deciding how income should be redistributed among households and selecting which goods and services have special merits and should therefore be treated differently. The economic and political functions of government can and do overlap.

Let's look at four more economic functions of government.

## Providing a Legal System

The courts and the police may not at first seem like economic functions of government. Their activities nonetheless have important consequences for economic activities in any country. You and I enter into contracts constantly, whether they be oral or written, expressed or implied. When we believe that we have been wronged, we seek redress of our grievances through our legal institutions. Moreover, consider the legal system that is necessary for the smooth functioning of our economic system. Our system has defined quite explicitly the legal status of businesses, the rights of private ownership, and a method of enforcing contracts. All relationships among consumers and businesses are governed by the legal rules of the game. In its judicial function, then, the government serves as the referee for settling disputes in the economic arena. In this role, the government often imposes penalties for violations of legal rules.

Much of our legal system is involved with defining and protecting property rights. One might say that property rights are really the rules of our economic game. When property rights are well defined, owners of property have an incentive to use that property efficiently. Any mistakes in their decisions about the use of property have negative consequences that the owners suffer. Furthermore, when property rights are well defined, owners of property have an incentive to maintain that property so that if they ever desire to sell it, it will fetch a better price.

## Promoting Competition

Many people believe that the only way to attain economic efficiency is through competition. One of the roles of government is to serve as the protector of a competitive economic system. Congress and the various state governments have passed antitrust legislation. Such legislation makes illegal certain (but not all) economic activities that might restrain trade-that is, that might prevent free competition among actual and potential rival firms in the marketplace. The avowed aim of antitrust legislation is to reduce the power of monopolies-firms that can determine the market price of the goods they sell. A large number of antitrust laws have been passed that prohibit specific anticompetitive actions. Both the Antitrust Division of the U.S. Department of Justice and the Federal Trade Commission attempt to enforce these antitrust laws. Various state judicial agencies also expend efforts at maintaining competition.

## Providing Public Goods

The goods used in our examples up to this point have been private goods. When I eat a cheeseburger, you cannot eat the same one. So you and I are rivals for that cheeseburger, just as much as contenders for the title of world champion are. When I use a Blu-ray

## Antitrust legislation

Laws that restrict the formation of monopolies and regulate certain anticompetitive business practices.

## Monopoly

A firm that can determine the market price of a good. In the extreme case, a monopoly is the only seller of a good or service.

## Private goods

Goods that can be consumed by only one individual at a time. Private goods are subject to the principle of rival consumption.

## Principle of rival consumption

The recognition that individuals are rivals in consuming private goods because one person's consumption reduces the amount available for others to consume.

## Public goods

Goods for which the principle of rival consumption does not apply. They can be jointly consumed by many individuals simultaneously at no additional cost and with no reduction in quality or quantity. Also no one who fails to help pay for the good can be denied the benefit of the good.
player, you cannot play some other disc at the same time. When I use the services of an auto mechanic, that person cannot work at the same time for you. That is the distinguishing feature of private goods-their use is exclusive to the people who purchase or rent them. The principle of rival consumption applies to all private goods by definition. Rival consumption is easy to understand. Either you use a private good or I use it.

There is an entire class of goods that are not private goods. These are called public goods. The principle of rival consumption does not apply to them. They can be consumed jointly by many individuals simultaneously, and no one can be excluded from consuming these goods even if they fail to pay to do so. National defense, police protection, and the legal system are examples of public goods.

CHARACTERISTICS OF PUBLIC GOODS Two fundamental characteristics of public goods set them apart from all other goods:

1. Public goods can be used by more and more people at no additional opportunity cost and without depriving others of any of the services of the goods. Once funds have been spent on national defense, the defense protection you receive does not reduce the amount of protection bestowed on anyone else. The opportunity cost of your receiving national defense once it is in place is zero because once national defense is in place to protect you, it also protects others.
2. It is difficult to design a collection system for a public good on the basis of how much individuals use it. Nonpayers can often utilize a public good without incurring any monetary cost, because the cost of excluding them from using the good is so high. Those who provide the public good find that it is not cost-effective to prevent nonpayers from utilizing it. For instance, taxpayers who pay to provide national defense typically do not incur the costs that would be entailed in excluding nonpayers from benefiting from national defense.

One of the problems of public goods is that the private sector has a difficult, if not impossible, time providing them. Individuals in the private sector have little or no incentive to offer public goods. It is difficult for them to make a profit doing so, because nonpayers cannot be excluded. Consequently, true public goods must necessarily be provided by government. (Note, though, that economists do not categorize something as a public good simply because the government provides it.)

Given that until now human space flight has been provided by governments, why are private companies getting into the space-travel business?

## EXAMPLE Countdown to Private Production of Space Travel

The companies have names such as Armadillo Aerospace, Blue Origin, Rocketplane Global, Space Adventures, SpaceX, and Virgin Galactic. These and other private firms are working toward offering the same service: suborbital space flights. Virgin Galactic, for instance, has designed a suborbital spaceship with a wingspan equivalent to that of a Boeing 757. Eventually, Virgin Galactic and other firms hope to offer flights beyond the earth's atmosphere using vehicles capable of escaping the earth's gravitational pull and entering into orbit around the planet.

Virgin Galactic's suborbital ship has only eight seats. Once eight people are on the ship, there is no room for anyone else. Consequently, space travel is subject to the principle of rival consumption. Spaceships cannot be used by more and more people at no additional opportunity cost and without depriving others of the service. Furthermore, owners of Virgin Galactic and other firms providing space-travel services are willing to invest their funds
because they anticipate earning profits. Therefore, these private firms do not face any problems with collecting funds on the basis of how much people will use their services.

Private firms that aim to provide space-travel services understand that even though national governments have long organized the production of space travel, it is not a public good. Space travel is a private good that governments alone have chosen to provide-until now.

## FOR CRITICAL ANALYSIS

Could the fact that certain uses of space flights relate to national defense potentially lead to the classification of the provision of these particular space-travel services as a public good? Explain your answer.

FREE RIDERS The nature of public goods leads to the free-rider problem, a situation in which some individuals take advantage of the fact that others will assume the burden of paying for public goods such as national defense. Suppose that citizens were taxed directly in proportion to how much they tell an interviewer that they value national defense. Some people who actually value national defense will probably tell interviewers that it has no value to them-they don't want any of it. Such people are trying to be free riders. We may all want to be free riders if we believe that someone else will provide the commodity in question that we actually value.

The free-rider problem often arises in connection with sharing the burden of international defense. A country may choose to belong to a multilateral defense organization, such as the North Atlantic Treaty Organization (NATO), but then consistently attempt to avoid contributing funds to the organization. The nation knows it would be defended by others in NATO if it were attacked but would rather not pay for such defense. In short, it seeks a free ride.

## Ensuring Economywide Stability

Our economy sometimes faces the problems of undesired unemployment and rising prices. The government, especially the federal government, has made an attempt to solve these problems by trying to stabilize the economy by smoothing out the ups and downs in overall business activity. The notion that the federal government should undertake actions to stabilize business activity is a relatively new idea in the United States, encouraged by high unemployment rates during the Great Depression of the 1930s and subsequent theories about possible ways that government could reduce unemployment. In 1946, Congress passed the Full-Employment Act, a landmark law concerning government responsibility for economic performance. It established three goals for government stabilization policy: full employment, price stability, and economic growth. These goals have provided the justification for many government economic programs during the post-World War II period.

## The Political Functions of Government

At least two functions of government are political or normative functions rather than economic ones like those discussed in the first part of this chapter. These two areas are (1) the provision and regulation of government-sponsored and governmentinhibited goods and (2) income redistribution.

## Government-Sponsored and Government-Inhibited Goods

Through political processes, governments often determine that certain goods possess special merit and seek to promote their production and consumption. A governmentsponsored good is defined as any good that the political process has deemed socially desirable. (Note that nothing inherent in any particular good makes it a governmentsponsored good. The designation is entirely subjective.) Examples of governmentsponsored goods in our society are sports stadiums, museums, ballets, plays, and concerts. In these areas, the government's role is the provision of these goods to the people in society who would not otherwise purchase them at market clearing prices or who would not purchase an amount of them judged to be sufficient. This provision may take the form of government production and distribution of the goods. It can also take the form of reimbursement for spending on government-sponsored goods or subsidies to producers or consumers for part of the goods' costs. Governments do indeed subsidize such goods as professional sports, concerts, ballets, museums, and plays. In most cases, those goods would not be so numerous without subsidization.

Government-inhibited goods are the opposite of government-sponsored goods. They are goods that, through the political process, have been deemed socially undesirable. Heroin, cigarettes, gambling, and cocaine are examples. The government

## Free-rider problem

A problem that arises when individuals presume that others will pay for public goods so that, individually, they can escape paying for their portion without causing a reduction in production.

Government-sponsored good A good that has been deemed socially desirable through the political process. Museums are an example.

## Government-inhibited good

A good that has been deemed socially undesirable through the political process. Heroin is an example.
exercises its role with respect to these goods by taxing, regulating, or prohibiting their manufacture, sale, and use. Governments justify the relatively high taxes on alcohol and tobacco by declaring that they are socially undesirable. The best-known example of governmental exercise of power in this area is the stance against certain psychoactive drugs. Most psychoactives (except nicotine, caffeine, and alcohol) are either expressly prohibited, as is the case for heroin, cocaine, and opium, or heavily regulated, as in the case of prescription psychoactives.

## Why Not . . . <br> classify broadband Internet access as a government-sponsored good and provide it to all U.S. residents?

The key difficulties with governmental provision of broadband service to all are revealed by recent efforts by the federal government to subsidize the extension of broadband access services to rural areas. One stumbling block is that no one knows exactly what "broadband" means because continuing technological improvements keep leading to faster feasible Internet access speeds. A related problem is that the government cannot determine how much taxpayers will have to pay to extend broadband
access to rural residents. If the government provides the lowest available broadband speed, the cost to taxpayers will be $\$ 20$ billion, but if it provides the highest available broadband speed, the price tag could be as high as $\$ 350$ billion. Only 20 percent of U.S. residents live in rural areas. Providing the highest-speed Internet service to all U.S. residents might require a taxpayer expenditure of more than $\$ 1.7$ trillion-an amount exceeding 10 percent of all income earned by U.S. residents in an entire year!

## Transfer payments

Money payments made by governments to individuals for which no services or goods are rendered in return. Examples are Social Security old-age and disability benefits and unemployment insurance benefits.

## Transfers in kind

Payments that are in the form of actual goods and services, such as food stamps, subsidized public housing, and medical care, and for which no goods or services are rendered in return.

## Income Redistribution

Another relatively recent political function of government has been the explicit redistribution of income. This redistribution uses two systems: the progressive income tax (described in Chapter 6) and transfer payments. Transfer payments are payments made to individuals for which no services or goods are rendered in return. The two primary money transfer payments in our system are Social Security old-age and disability benefits and unemployment insurance benefits. Income redistribution also includes a large amount of income transfers in kind, rather than money transfers. Some income transfers in kind are food stamps, Medicare and Medicaid, government health care services, and subsidized public housing.

The government has also engaged in other activities as a form of redistribution of income. For example, the provision of public education is at least in part an attempt to redistribute income by making sure that the poor have access to education.

## QUICK QUIZ See page I20 for the answers. Review concepts from this section in MyEconLab.

The economic activities of government include (1) correcting for $\qquad$ , (2) providing a $\qquad$ _, (3) promoting $\qquad$ (4) producing goods, and (5) ensuring $\qquad$

The principle of $\qquad$ does not apply to public goods as it does to private goods.

Public goods have two characteristics: (1) Once they are produced, there is no additional
when additional consumers use them, because your use of a public good does not deprive others of its simultaneous use; and (2) consumers cannot conveniently be $\qquad$ on the basis of use.

Political, or normative, activities of the government include the provision and regulation of and $\qquad$ goods and redistribution.

## Public Spending and Transfer Programs

The size of the public sector can be measured in many different ways. One way is to count the number of public employees. Another is to look at total government outlays. Government outlays include all government expenditures on employees, rent, electricity,

## FIGURE 5-2 Total Government Outlays over Time

Total government outlays (federal, state, and local combined) remained small until the 1930s, except during World War I. After World War II, government outlays did not fall back to their historical average and quite recently have risen back close to their World War II levels.

Sources: Facts and Figures on Government Finance, various issues; Economic Indicators, various issues.

and the like. In addition, total government outlays include transfer payments, such as welfare and Social Security. In Figure 5-2 above, you see that government outlays prior to World War I did not exceed 10 percent of annual national income. There was a spike during World War I, a general increase during the Great Depression, and then a huge spike during World War II. After World War II, government outlays as a percentage of total national income rose steadily before dropping in the 1990s, rising again in the early 2000s, and then jumping sharply in the late 2000s.

How do federal and state governments allocate their spending? A typical federal government budget is shown in panel (a) of Figure 5-3 on the following page. The three largest categories are Medicare and other health-related spending, Social Security and other income-security programs, and national defense, which together constitute 77.6 percent of the total federal budget.

The makeup of state and local expenditures is quite different. As panel (b) shows, education is the biggest category, accounting for 34.2 percent of all expenditures.

## Publicly Subsidized Health Care: Medicare

Figure 5-3 shows that health-related spending is a significant portion of total government expenditures. Certainly, medical expenses are a major concern for many elderly people. Since 1965, that concern has been reflected in the existence of the Medicare program, which pays hospital and physicians' bills for U.S. residents over the age of 65 (and for those younger than 65 in some instances). In return for paying a tax on their earnings while in the workforce ( 2.9 percent of wages and salaries, rising to 3.8 percent of all income for high-income households), retirees are assured that the majority of their hospital and physicians' bills will be paid for with public monies.

THE SIMPLE ECONOMICS OF MEDICARE To understand how, in fewer than 40 years, Medicare became the second-biggest domestic government spending program in existence, a bit of economics is in order. Consider Figure 5-4 on the bottom of the following page, which shows the demand for and supply of medical care.

The initial equilibrium price is $P_{0}$ and equilibrium quantity is $Q_{0}$. Perhaps because the government believes that $Q_{0}$ is not enough medical care for these consumers,

Go to www.econtoday.com/ch05 to visit the U.S. government's official Medicare Web site.

## FIGURE 5-3 Federal Government Spending Compared to State and Local Spending

The federal government's spending habits are quite different from those of the states and cities. In panel (a), you can see that the most important categories in the federal budget are Medicare and other health-related spending, Social Security and other income-security programs, and national defense, which make up 77.6 percent. In panel (b), the most important category at the state
and local level is education, which makes up 34.2 percent. "Other" includes expenditures in such areas as waste treatment, garbage collection, mosquito abatement, and the judicial system.
Sources: Budget of the United States Government; government finances.


Panel (b)
State and Local Spending

suppose that the government begins paying a subsidy that eventually is set at $M$ for each unit of medical care consumed. This will simultaneously tend to raise the price per unit of care received by providers (physicians, hospitals, and the like) and lower the perceived price per unit that consumers see when they make decisions about how much medical care to consume. As presented in the figure, the price received by providers rises to $P_{s}$, while the price paid by consumers falls to $P_{d}$. As a result,

## FIGURE 5-4 The Economic Effects of Medicare Subsidies

When the government pays a per-unit subsidy $M$ for medical care, consumers pay the price of services $P_{d}$ for the quantity of services $Q_{m}$. Providers receive the price $P_{s}$ for supplying this quantity. Originally, the federal government projected that its total spending on Medicare would equal an amount such as the area $Q_{0} \times\left(P_{0}-P_{d}\right)$. Because actual consumption equals $Q_{m}$, however, the government's total expenditures equal $Q_{m} \times M$.

consumers of medical care want to purchase $Q_{m}$ units, and suppliers are quite happy to provide it for them.

MEDICARE INCENTIVES AT WORK We can now understand the problems that plague the Medicare system today. First, one of the things that people observed during the 20 years after the founding of Medicare was a huge upsurge in physicians' incomes and medical school applications, the spread of private for-profit hospitals, and the rapid proliferation of new medical tests and procedures. All of this was being encouraged by the rise in the price of medical services from $P_{0}$ to $P_{s}$, as shown on the facing page in Figure 5-4, which encouraged entry into this market.

Second, government expenditures on Medicare have routinely turned out to be far in excess of the expenditures forecast at the time the program was put in place or was expanded. The reasons for this are easy to see. Bureaucratic planners often fail to recognize the incentive effects of government programs. On the demand side, they fail to account for the huge increase in consumption (from $Q_{0}$ to $Q_{m}$ ) that will result from a subsidy like Medicare. On the supply side, they fail to recognize that the larger amount of services can only be extracted from suppliers at a higher price, $P_{s}$. Consequently, original projected spending on Medicare was an area like $Q_{0} \times\left(P_{0}-P_{d}\right)$, because original plans for the program only contemplated consumption of $Q_{0}$ and assumed that the subsidy would have to be only $P_{0}-P_{d}$ per unit. In fact, consumption rises to $Q_{m}$, and the additional cost per unit of service rises to $P_{s}$, implying an increase in the per-unit subsidy to $M$. Hence, actual expenditures turn out to be the far larger number $Q_{m} \times M$. Every expansion of the program, including the 2004 broadening of Medicare to cover obesity as a new illness eligible for coverage and the extension of Medicare to cover patients' prescription drug expenses beginning in 2006, has followed the same pattern.

Third, total spending on medical services has soared, consuming far more income than initially expected. Originally, total spending on medical services was $P_{0} \times Q_{0}$. In the presence of Medicare, spending rises to $P_{s} \times Q_{m}$.

HEALTH CARE SUBSIDIES CONTINUE TO GROW Just how fast are Medicare subsidies growing? Medicare's cost has risen from 0.7 percent of U.S. national income in 1970 to more than 2.8 percent today, which amounts to nearly $\$ 400$ billion per year. Because Medicare spending is growing much faster than total employer and employee contributions, future spending guarantees far outstrip the taxes to be collected in the future to pay for the system. (The current Medicare tax rate is 2.9 percent on all wages, with 1.45 percent paid by the employee and 1.45 percent paid by the employer. For all income earned above $\$ 200,000$ for individuals and $\$ 250,000$ for married couples, a 3.8 percent Medicare tax rate applies.) Today, unfunded guarantees of Medicare spending in the future are estimated at more than $\$ 25$ trillion (in today's dollars).

These amounts fail to reflect the costs of another federal health program called Medicaid. The Medicaid program is structured similarly to Medicare, in that the government also pays per-unit subsidies for health care to qualifying patients. Medicaid, however, provides subsidies only to people who qualify because they have lower incomes. At present, about 50 million people, or about one out of every six U.S. residents, qualify for Medicaid coverage. Medicaid is administered by state governments, but the federal government pays about 57 percent of the program's total cost from general tax revenues. The current cost of the program is more than $\$ 400$ billion per year. In recent years, Medicaid spending has grown even faster than expenditures on Medicare, rising by more than 75 percent since 2000 alone. Of course, in legislation enacted in 2010, the U.S. Congress further expanded by more than $\$ 100$ billion per year the rate of growth of government health care spending, which already has been growing at an average pace of 8 percent per year.

Why is the state of Massachusetts rethinking its Medicare-style approach to government funding of health care spending?

## POLICY EXAMPLE Seeking to Halt "Overuse" of Massachusetts Health Care

In 2006, the state of Massachusetts adopted a program analogous to Medicare for all of its residents. State government projections indicated that implementation of the new program would cut overall health care expenses in that state. In fact, within three years health care spending for a typical Massachusetts resident had risen to 33 percent above the average for other U.S. residents.

The problem was that the state's projections assumed that the quantity of health care services demanded would not rise when residents' out-ofpocket prices decreased. By the end of the 2000s, a special panel asked to
recommend how to reduce the program's expense had concluded that the program "rewards overuse of services." The panel unanimously recommended reconsidering the program's Medicare-style structure.

## FOR CRITICAL ANALYSIS

What did the state of Massachusetts presume about the shape of the demand curve for health care services when it assumed that a decrease in out-of-pocket prices would generate no change in the quantity of services demanded?

## Economic Issues of Public Education

In the United States, government involvement in health care is a relatively recent phenomenon. In contrast, state and local governments have assumed primary responsibility for public education for many years. Currently, these governments spend more than $\$ 900$ billion on education - in excess of 6 percent of total U.S. national income. State and local sales, excise, property, and income taxes finance the bulk of these expenditures. In addition, each year the federal government provides tens of billions of dollars of support for public education through grants and other transfers to state and local governments.

THE NOW-FAMILIAR ECONOMICS OF PUBLIC EDUCATION State and local governments around the United States have developed a variety of complex mechanisms for funding public education. What all public education programs have in common, however, is the provision of educational services to primary, secondary, and college students at prices well below those that would otherwise prevail in the marketplace for these services.

So how do state and local governments accomplish this? The answer is that they operate public education programs that share some of the features of government-subsidized health care programs such as Medicare. Analogously to Figure 5-4 on page 108, public schools provide educational services at a price below the market price. They are willing to produce the quantity of educational services demanded at this below-market price as long as they receive a sufficiently high per-unit subsidy from state and local governments.

THE INCENTIVE PROBLEMS OF PUBLIC EDUCATION Since the 1960s, various measures of the performance of U.S. primary and secondary students have failed to increase even as public spending on education has risen. Some measures of student performance have even declined.

Many economists argue that the incentive effects that have naturally arisen with higher government subsidies for public education help to explain this lack of improvement in student performance. A higher per-pupil subsidy creates a difference between the relatively high per-unit costs to schools of providing the amount of educational services that parents and students are willing to purchase and the relatively lower valuations of those services. As a consequence, some schools have provided services, such as after-school babysitting and various social services, that have contributed relatively little to student learning.

A factor that complicates efforts to assess the effects of education subsidies is that the public schools often face little or no competition from unsubsidized providers of educational services. In addition, public schools rarely compete against each other. In most locales, therefore, parents who are unhappy with the quality of services provided at the subsidized price cannot transfer their child to a different public school.

What problem has arisen for public schools that offer services for which parents are willing to pay more than the current price?

## EXAMPLE Valuable Charter School Services-for Those Who Can Get Them

Charter schools are state-funded schools that have the freedom to offer a variety of learning approaches. Considerable evidence suggests that learning outcomes improve for many students when they attend these schools. In most states with charter schools, students in other public schools can transfer to a charter school offering a different approach to learning, as long as the charter school has room for them. Generally, though, charter schools are full, and transfer applicants face lengthy waiting lists.

Nearly all states with charter schools limit their number. Nevertheless, many parents have come to place higher values on the educational services of charter schools, implying increasing demand for those services. Once
students are admitted, though, states set the prices of attending a charter school at close to zero. The result is predictable: The quantity of charter school services demanded exceeds the quantity supplied-hence the waiting lists.

## FOR CRITICAL ANALYSIS

What would happen to the number of students enrolled at charter schools if states would allow more charter schools to open and to charge fees?

## QUICK QUIZ See page I20 for the answers. Review concepts from this section in MyEconLab.

Medicare subsidizes the consumption of medical care by the elderly, thus increasing the amount of such care consumed. People tend to purchase large amounts of
$\qquad$ -value, $\qquad$ -cost services in publicly funded health care programs such as Medicare, because they do not directly bear the full cost of their decisions.

Basic economic analysis indicates that higher subsidies for public education have widened the differential between parents' and students' relatively $\qquad$ per-unit valuations of the educational services of public schools and the services.

## Collective Decision Making: The Theory of Public Choice

Governments consist of individuals. No government actually thinks and acts. Instead, government actions are the result of decision making by individuals in their roles as elected representatives, appointed officials, and salaried bureaucrats. Therefore, to understand how government works, we must examine the incentives of the people in government as well as those who would like to be in government-avowed or would-be candidates for elective or appointed positions-and special-interest lobbyists attempting to get government to do something. At issue is the analysis of collective decision making. Collective decision making involves the actions of voters, politicians, political parties, interest groups, and many other groups and individuals. The analysis of collective decision making is usually called the theory of public choice. It has been given this name because it involves hypotheses about how choices are made in the public sector, as opposed to the private sector. The foundation of public-choice theory is the assumption that individuals will act within the political process to maximize their individual (not collective) well-being. In that sense, the theory is similar to our analysis of the market economy, in which we also assume that individuals act as though they are motivated by self-interest.

To understand public-choice theory, it is necessary to point out other similarities between the private market sector and the public, or government, sector; then we will look at the differences.

## Similarities in Market and Public-Sector Decision Making

In addition to the assumption of self-interest being the motivating force in both sectors, there are other similarities.

## Collective decision making

How voters, politicians, and other interested parties act and how these actions influence nonmarket decisions.

## Theory of public choice

The study of collective decision making.

## Incentive structure

The system of rewards and punishments individuals face with respect to their own actions.

## Government, or political, goods

Goods (and services) provided by the public sector; they can be either private or public goods.

OPPORTUNITY COST Everything that is spent by all levels of government plus everything that is spent by the private sector must add up to the total income available at any point in time. Hence, every government action has an opportunity cost, just as in the market sector.

COMPETITION Although we typically think of competition as a private market phenomenon, it is also present in collective action. Given the scarcity constraint government faces, bureaucrats, appointed officials, and elected representatives will always be in competition for available government funds. Furthermore, the individuals within any government agency or institution will act as individuals do in the private sector: They will try to obtain higher wages, better working conditions, and higher job-level classifications. We assume that they will compete and act in their own interest, not society's.

SIMILARITY OF INDIVIDUALS Contrary to popular belief, the types of individuals working in the private sector and working in the public sector are not inherently different. The difference, as we shall see, is that the individuals in government face a different incentive structure than those in the private sector. For example, the costs and benefits of being efficient or inefficient differ in the private and public sectors.

One approach to predicting government bureaucratic behavior is to ask what incentives bureaucrats face. Take the United States Postal Service (USPS) as an example. The bureaucrats running that government corporation are human beings with IQs not dissimilar to those possessed by workers in similar positions at Google or American Airlines. Yet the USPS does not function like either of these companies. The difference can be explained in terms of the incentives provided for managers in the two types of institutions. When the bureaucratic managers and workers at Google make incorrect decisions, work slowly, produce shoddy programs, and are generally "inefficient," the profitability of the company declines. The owners-millions of shareholders-express their displeasure by selling some of their shares of company stock. The market value, as tracked on the stock exchange, falls. This induces owners of shares of stock to pressure managers to pursue strategies more likely to boost revenues and reduce costs.

But what about the USPS? If a manager, a worker, or a bureaucrat in the USPS gives shoddy service, the organization's owners-the taxpayers-have no straightforward mechanism for expressing their dissatisfaction. Despite the postal service's status as a "government corporation," taxpayers as shareholders do not really own shares of stock in the organization that they can sell.

Thus, to understand purported inefficiency in the government bureaucracy, we need to examine incentives and institutional arrangements-not people and personalities.

## Differences Between Market and Collective Decision Making

There are probably more dissimilarities between the market sector and the public sector than there are similarities.

GOVERNMENT GOODS AND SERVICES AT ZERO PRICE The majority of goods that governments produce are furnished to the ultimate consumers without payment required. Government, or political, goods can be either private or public goods. The fact that they are furnished to the ultimate consumer free of charge does not mean that the cost to society of those goods is zero, however. It only means that the price charged is zero. The full opportunity cost to society is the value of the resources used in the production of goods produced and provided by the government.

For example, none of us pays directly for each unit of consumption of defense or police protection. Rather, we pay for all these items indirectly through the taxes that support our governments-federal, state, and local. This special feature of government can be looked at in a different way. There is no longer a one-to-one relationship between consumption of government-provided goods and services and payment for these items. Indeed, most taxpayers will find that their tax bill is the same whether or not they consume government-provided goods.

USE OF FORCE All governments can resort to using force in their regulation of economic affairs. For example, governments can use expropriation, which means that if you refuse to pay your taxes, your bank account and other assets may be seized by the Internal Revenue Service. In fact, you have no choice in the matter of paying taxes to governments. Collectively, we decide the total size of government through the political process, but individually, we cannot determine how much service we pay for during any one year.

VOTING VERSUS SPENDING In the private market sector, a dollar voting system is in effect. This dollar voting system is not equivalent to the voting system in the public sector. There are at least three differences:

1. In a political system, one person gets one vote, whereas in the market system, each dollar a person spends counts separately.
2. The political system is run by majority rule, whereas the market system is run by proportional rule.
3. The spending of dollars can indicate intensity of want, whereas because of the all-or-nothing nature of political voting, a vote cannot.

Ultimately, the main distinction between political votes and dollar votes is that political outcomes may differ from economic outcomes. Remember that economic efficiency is a situation in which, given the prevailing distribution of income, consumers obtain the economic goods they want. There is no corresponding situation when political voting determines economic outcomes. Thus, a political voting process is unlikely to lead to the same decisions that a dollar voting process would yield in the marketplace.

Indeed, consider the dilemma every voter faces. Usually, a voter is not asked to decide on a single issue (although this happens). Rather, a voter is asked to choose among candidates who present a large number of issues and state a position on each of them. Just consider the average U.S. senator, who has to vote on several thousand different issues during a six-year term. When you vote for that senator, you are voting for a person who must make thousands of decisions during the next six years.

How does government control over mail delivery affect decisions about the number of post offices in operation?

## Majority rule

A collective decision-making system in which group decisions are made on the basis of more than 50 percent of the vote. In other words, whatever more than half of the electorate votes for, the entire electorate has to accept.

## Proportional rule

A decision-making system in which actions are based on the proportion of the "votes" cast and are in proportion to them. In a market system, if 10 percent of the "dollar votes" are cast for blue cars, 10 percent of automobile output will be blue cars.

## INTERNATIONAL EXAMPLE So Little Mail, So Little for So Many Post Offices to Do

As more people around the globe transmit information via e-mail instead of physical letters and other documents, government-owned postal firms are experiencing annual declines in mail volume ranging from 5 to 15 percent. In many nations, postal firms have branched out into additional businesses, such as banking and other financial services. Even though every government has been seeking to reduce the number of post offices it operates, economists agree that national governments have been much slower to scale back their postal firms than if the firms were operated privately. The United States still has more than 1.2 post offices for every 10,000 residents - the same as it had more than a decade ago. In contrast, China's Communist government operates only 0.5 post office per 10,000 residents.

Some governments are having an even harder time than the U.S. government in shrinking postal operations. The number of post offices per 10,000 residents is 2.3 in Italy; 2.8 in France, the United Kingdom, and Russia; and 3.3 in Ukraine.

## FOR CRITICAL ANALYSIS

In view of the global decline in demand for mail delivery services, why might post office closure rates be lower under government ownership than if postal operations were privately owned?

QUICK QUIZ See page I20 for the answers. Review concepts from this section in MyEconLab.

The theory of $\qquad$ examines how voters, politicians, and other parties collectively reach decisions in the public sector of the economy.

As in private markets, $\qquad$ and have incentive effects that influence
public-sector decision making. In contrast to private market situations, however, there is not a one-to-one relationship between consumption of a publicly provided good and the payment for that good.

## (ou Are A Town Confronts a Parked Externality

Bruce Atkinson, a resident of New Castle, Indiana, has posted another YouTube video showing the dozens of graffiti-covered, 20-foot-tall, yellow railcars lining the streets of the town. "Block after block, 'lovely' yellow cars," he states in one video, as the camera's view takes in a railcar painted with a drawing of a marijuana leaf. "Can you imagine living next to those?" In fact, New Castle schoolchildren play on swings and slides a few yards from a line of railcars covered with spray-painted words that their parents try to teach them not to say. The tall railcars cast shadows across yards of homes only 10 feet from the railroad tracks, killing grass and creating mud pits. To visit next-door neighbors, residents must walk several blocks to get around lines of railcars separating their homes. And for all of the community's residents, the railcars represent a daily eyesore-a negative spillover from the market for rail transport services.

New Castle's visual railcar pollution problem reflects a phenomenon experienced by communities across the nation. When demand for rail shipping services plummeted during the late

2000s, railroad firms had to find a place to store more than 200,000 idled railcars-enough to stretch from New York City to Salt Lake City if placed end to end. In many cases, firms decided to store the railcars on the tracks in communities through which their trains rarely run. Railroad firms own those tracks, and parking the railcars on the tracks is the best available business decision that the firms can make, given the conditions they face in the market for rail services. To residents of New Castle, however, the parked railcars constitute a negative externality.

## Critical Analysis Questions

1. What would happen to the market supply curve for rail services-including parked railcars-if the railroad firms took into account all relevant social costs?
2. Can you think of any potential solution to the market failure faced by residents of New Castle and other communities whose streets are lined with railcars?


## ISSUES \& APPLICATIONS



## CONCEPTS APPLIED

- External Costs
- Government-Sponsored Good
- Subsidies

For years, the U.S. federal government has sought to reduce emissions of atmospheric pollutants. In most cases, it has attempted to reduce the external costs associated with such emissions via taxes and regulation. More recently, however, the government has decided to promote a cleaner atmosphere by designating various clean air-promoting technologies and products as government-sponsored goods.

## Cash to Burn—Only Figuratively,Though

As the 2010s dawned, the U.S. Department of Energy announced that it hoped to lend or give away more than $\$ 40$ billion annually to businesses working on "clean technology." It quickly doled out more than $\$ 13$ billion in lowinterest loans and direct subsidies to firms developing technological processes and products such as wind turbines, solar panels, and new types of batteries.

Among the key recipients of government funds have been manufacturers of electric vehicles. In addition to traditional auto manufacturers such as General Motors and Ford Motor Company, new industry startups such as Bright Automotive, Fisker Automotive, and Tesla Motors have obtained federal funding. Using novel forms of battery power-some of them financed, in part, by government loans and subsidies-these companies are working to produce vehicles that emit no pollutants whatsoever. This objective, of course, squares with the U.S. government's efforts to clean up pollution and reduce associated external costs.

## Oops, All of Those Clean-Car Batteries Have to Be Charged

There are two difficulties associated with clean electric vehicles, however. One is that the technology for charging all the vehicles' batteries is still undeveloped. Another is that while the vehicles may be clean, production of the energy required to charge their batteries is not.

Although significant headway has been made in developing better batteries to power emission-free vehicles, most batteries continue to suffer from various physical inefficiencies. These inefficiencies translate into higher operating costs and fewer miles that vehicles can remain on the road between charges. Of course, the U.S. government realizes this, which is why companies such as Southern California Edison, Compact Power, and DTE Energy have received billions of dollars in government assistance.

Nevertheless, even if more efficient batteries emerge, it is unclear where many people would charge electric vehicles. Not everyone lives in a house with a garage. Families who live in apartments, students who live in fraternities and dormitories, and others will require access to charging stations of some type. So far, special extension cords and overnight charging kiosks are still on the drawing board for the most part, although government agencies are paying for many drawings.

The second problem may be even harder to solve. The bulk of the electricity transmitted by all of those future vehicle charging stations will continue to be produced by traditional power plants. Many of these power plants run on old-fashioned, pollution-emitting energy sources such as coal and diesel fuel. Thus, producing all the extra electricity required to charge all the proposed vehicle batteries will not involve "clean energy." Even if wider use of electric vehicles reduces certain types of emissions, other types of emissions created by electric power plants will increase.

## For Critical Analysis

1. Clean-energy firms have had trouble hiring a sufficient number of specialists in electricity generation. Why do you think that the U.S. government now subsidizes training programs for applied scientists and engineers specializing in electricity?
2. What do you think is the U.S. government's motivation for launching a new $\$ 3.4$ billion subsidy program aimed at making the nation's power grid more physically efficient in transmitting electricity?

## Web Resources

1. Read the U.S. government's guide to electric vehicles at www.econtoday.com/ch05.
2. For information about the top North American manufacturers of electric vehicles, go to www.econtoday.com/ch05.

## Research Project

Evaluate the pros and cons of using taxation and regulation to contain the external costs of atmospheric pollution versus subsidies to firms producing government-sponsored clean-energy goods. Which approach makes greater use of the price system to ration goods and services?

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab.

In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

How Market Failures Such as Externalities
Might Justify Economic Functions of Government A market failure occurs when too many or too few resources are directed to a specific form of economic activity. One type of market failure is an externality, which is a spillover effect on third parties not directly involved in producing or purchasing a good or service. In the case of a negative externality, firms do not pay for the costs arising from spillover effects that their production of a good imposes on others, so they produce too much of the good in question. In the case of a positive externality, buyers fail to take into account the benefits that their consumption of a good yields to others, so they purchase too little of the good.

Private Goods versus Public Goods and the Free-Rider Problem Private goods are subject to the principle of rival consumption, meaning that one person's consumption of such a good reduces the amount available for another person to consume. In contrast, public goods can be consumed by many people simultaneously at no additional opportunity cost and with no reduction in quality or quantity. In addition, no individual can be excluded from the benefits of a public good even if that person fails to help pay for it.
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- MyEconLab Study Plan 5.3
- Video: Private Goods and Public Goods

Political Functions of Government That Lead to Its Involvement in the Economy As a result of the political process, government may seek to promote the production and consumption of government-sponsored goods. The government may also seek to restrict the production and sale of goods that have been deemed socially undesirable, called government-inhibited goods. In addition, the political process may determine that income redistribution is socially desirable.

## The Effect of Medicare on the Incentives to

 Consume Medical Services Medicare subsidizes the consumption of medical services. As a result, the quantity consumed is higher, as is the price sellers receive per unit of those services. Medicare also encourages people to consume medical services that are very low in per-unit value relative to the cost of providing them.government-sponsored good, 105
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- MyEconLab Study Plan 5.4


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- MyEconLab Study Plan 5.5
- Video: Medicare
- Animated Figures 5-2, 5-4

WHAT YOU SHOULD KNOW
Why Bigger Subsidies for Public Schools Do Not Necessarily Translate into Improved Student Performance When governments subsidize public schools, the last unit of educational services provided by public schools costs more than its valuation by parents and students. Thus, public schools provide services in excess of those best suited to promoting student learning.

## Central Elements of the Theory of Public

 Choice The theory of public choice applies to collective decision making, or the process through which voters and politicians interact to influence nonmarket choices. Certain aspects of public-sector decision making, such as scarcity and competition, are similar to those that affect private-sector choices. Others, however, such as legal coercion and majority-rule decision making, differ from those involved in the market system.WHERE TO GO TO PRACTICE

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- MyEconLab Study Plan 5.6

Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions. Log in to www.myeconlab.com

## PROBLEMS

## All problems are assignable in (x) myeconlab. Answers to odd-numbered problems appear at the back of the book.

5-1. Many people who do not smoke cigars are bothered by the odor of cigar smoke. If private contracting is impossible and in the absence of any government involvement in the market for cigars, will too many or too few cigars be produced and consumed? From society's point of view, will the market price of cigars be too high or too low?
5-2. Suppose that repeated application of a pesticide used on orange trees causes harmful contamination of groundwater. The pesticide is applied annually in almost all of the orange groves throughout the world. Most orange growers regard the pesticide as a key input in their production of oranges.
a. Use a diagram of the market for the pesticide to illustrate the implications of a failure of orange producers' costs to reflect the social costs of groundwater contamination.
b. Use your diagram from part (a) to explain a government policy that might be effective in achieving
the amount of orange production that fully reflects all social costs.
5-3. Now draw a diagram of the market for oranges. Explain how the government policy you discussed in part (b) of Problem 5-2 is likely to affect the market price and equilibrium quantity in the orange market. In what sense do consumers of oranges now "pay" for dealing with the spillover costs of pesticide production?
5-4. Suppose that the U.S. government determines that cigarette smoking creates social costs not reflected in the current market price and equilibrium quantity of cigarettes. A study has recommended that the government can correct for the externality effect of cigarette consumption by paying farmers not to plant tobacco used to manufacture cigarettes. It also recommends raising the funds to make these payments by increasing taxes on cigarettes. Assuming that the government is correct that cigarette smoking creates external costs, evaluate whether the study's recommended policies might help correct this negative externality.

5-5. A nation's government has determined that mass transit, such as bus lines, helps alleviate traffic congestion, thereby benefiting both individual auto commuters and companies that desire to move products and factors of production speedily along streets and highways. Nevertheless, even though several private bus lines are in service, the country's commuters are failing to take the social benefits of the use of mass transit into account.
a. Discuss, in the context of demand-supply analysis, the essential implications of commuters' failure to take into account the social benefits associated with bus ridership.
b. Explain a government policy that might be effective in achieving the socially efficient use of bus services.
5-6. Draw a diagram of this nation's market for automobiles, which are a substitute for buses. Explain how the government policy you discussed in part (b) of Problem 5-5 is likely to affect the market price and equilibrium quantity in the country's auto market. How are auto consumers affected by this policy to attain the spillover benefits of bus transit?
5-7. Displayed in the diagram below are conditions in the market for residential Internet access in a U.S. state. The government of this state has determined that access to the Internet improves the learning skills of children, which it has concluded is an external benefit of Internet access. The government has also concluded that if these external benefits were to be taken into account, 3 million residences would have Internet access. Suppose that the state government's judgments about the benefits of Internet access are correct and that it wishes to offer a per-unit subsidy just sufficient to increase total Internet access to 3 million residences. What per-unit subsidy should it offer? Use the diagram to explain how providing this subsidy would affect conditions in the state's market for residential Internet access.


5-8. The French government recently allocated the equivalent of more than $\$ 120$ million in public funds to Quaero (Latin for "I search"), an Internet search engine analogous to Google or Yahoo. Does an Internet search engine satisfy the key characteristics of a public good? Why or why not? Based on your answer, is a publicly funded Internet search engine a public good or a government-sponsored good?
5-9. A government offers to let a number of students at a public school transfer to a private school under two conditions: It will transmit to the private school the same per-pupil subsidy it provides the public school, and the private school will be required to admit the students at a below-market net tuition rate. Will the economic outcome be the same as the one that would have arisen if the government instead simply provided students with grants to cover the current market tuition rate at the private school? (Hint: Does it matter if schools receive payments directly from the government or from consumers?)
5-10. After a government implements a voucher program, granting funds that families can spend at schools of their choice, numerous students in public schools switch to private schools. Parents' and students' valuations of the services provided at both private and public schools adjust to equality with the true market price of educational services. Is anyone likely to lose out nonetheless? If so, who?
5-11. Suppose that the current price of a computer memory storage drive is $\$ 100$ and that people are buying 1 million drives per year. In order to improve computer literacy, the government decides to begin subsidizing the purchase of new drives. The government believes that the appropriate price is $\$ 60$ per drive, so the program offers to send people cash for the difference between $\$ 60$ and whatever the people pay for each drive they buy.
a. If no consumers change their memory-storage-drive-buying behavior, how much will this program cost the taxpayers?
b. Will the subsidy cause people to buy more, fewer, or the same number of drives? Explain.
c. Suppose that people end up buying 1.5 million drives once the program is in place. If the market price of drives does not change, how much will this program cost the taxpayers?
d. Under the assumption that the program causes people to buy 1.5 million drives and also causes the market price of drives to rise to $\$ 120$, how much will this program cost the taxpayers?
5-12. Scans of internal organs using magnetic resonance imaging (MRI) devices are often covered by subsidized health insurance programs such as Medicare.

Consider the following table illustrating hypothetical quantities of individual MRI testing procedures demanded and supplied at various prices, and then answer the questions that follow.

| Price | Quantity <br> Demanded | Quantity <br> Supplied |
| :---: | :---: | ---: |
| $\$ 100$ | 100,000 | 40,000 |
| $\$ 300$ | 90,000 | 60,000 |
| $\$ 500$ | 80,000 | 80,000 |
| $\$ 700$ | 70,000 | 100,000 |
| $\$ 900$ | 60,000 | 120,000 |

a. In the absence of a government-subsidized health plan, what is the equilibrium price of MRI tests? What is the amount of society's total spending on MRI tests?
b. Suppose that the government establishes a health plan guaranteeing that all qualified participants can purchase MRI tests at an effective price (that is, out-of-pocket cost) to the individual of $\$ 100$ per test. How many MRI tests will people consume?
c. What is the per-unit price that induces producers to provide the amount of MRI tests demanded at the government-guaranteed price of $\$ 100$ ? What is society's total spending on MRI tests?
d. Under the government's coverage of MRI tests, what is the per-unit subsidy it provides? What is the total subsidy that the government pays to support MRI testing at its guaranteed price?
$\mathbf{5 - 1 3}$. Suppose that, as part of an expansion of its State Care health system, a state government decides to offer a $\$ 50$ subsidy to all people who, according to their physicians, should have their own blood pressure monitoring devices. Prior to this governmental
decision, the market clearing price of blood pressure monitors in this state was $\$ 50$, and the equilibrium quantity purchased was 20,000 per year.
a. After the government expands its State Care plan, people in this state desire to purchase 40,000 devices each year. Manufacturers of blood pressure monitors are willing to provide 40,000 devices at a price of $\$ 60$ per device. What out-ofpocket price does each consumer pay for a blood pressure monitor?
b. What is the dollar amount of the increase in total expenditures on blood pressure monitors in this state following the expansion in the State Care program?
c. Following the expansion of the State Care program, what percentage of total expenditures on blood pressure monitors is paid by the government? What percentage of total expenditures is paid by consumers of these devices?
$\mathbf{5 - 1 4}$. A government agency is contemplating launching an effort to expand the scope of its activities. One rationale for doing so is that another government agency might make the same effort and, if successful, receive larger budget allocations in future years. Another rationale for expanding the agency's activities is that this will make the jobs of its workers more interesting, which may help the government agency attract better-qualified employees. Nevertheless, to broaden its legal mandate, the agency will have to convince more than half of the House of Representatives and the Senate to approve a formal proposal to expand its activities. In addition, to expand its activities, the agency must have the authority to force private companies it does not currently regulate to be officially licensed by agency personnel. Identify which aspects of this problem are similar to those faced by firms that operate in private markets and which aspects are specific to the public sector.

## ECONOMICS ON THE NET

Putting Tax Dollars to Work In this application, you will learn about how the U.S. government allocates its expenditures. This will enable you to conduct an evaluation of the current functions of the federal government.

Title: Historical Tables: Budget of the United States Government

Navigation: Go to www.econtoday.com/ch05 to visit the home page of the U.S. Government Printing Office. Click on "Browse the FY Budget" for the applicable year, and then click on "PDF" next to Historical Tables.

Application After the document downloads, examine Section 3, Federal Government Outlays by Function, and in particular Table 3.1, Outlays by Superfunction and Function. Then answer the following questions.

1. What government functions have been capturing growing shares of government spending in recent years? Which of these do you believe are related to the problem of addressing externalities, providing public goods, or dealing with other market failures? Which appear to be related to political functions instead of economic functions?
2. Which government functions are receiving declining shares of total spending? Are any of these related to the problem of addressing externalities, providing public goods, or dealing with other market failures? Are any related to political functions instead of economic functions?

For Group Study and Analysis Assign groups to the following overall categories of government functions: national
defense, health, income security, and Social Security. Have each group prepare a brief report concerning long-term and recent trends in government spending on its category. Each group should take a stand on whether specific spending on items in its category is likely to relate to resolving market failures, public funding of government-sponsored goods, regulating the sale of government-inhibited goods, and so on.

## ANSWERS TO QUICK QUIZZES

p. 103: (i) costs . . . taxation . . . regulation;
(ii) benefits . . . financing . . . subsidizing . . . regulation p. 106: (i) externalities . . . legal system . . . competition . . . public . . . economywide stability; (ii) rival consumption; (iii) opportunity cost . . . charged; (iv) government-sponsored . . . governmentinhibited. . . income
p. 111: (i) low . . . high; (ii) low . . . higher
p. 113: (i) public choice; (ii) opportunity cost . . . competition


During his presidential campaign, Barack Obama stated in an interview that he was open to doubling the top tax rate on capital gainsincreases in the prices of assets at the time they are sold relative to their prices when the assets were purchased. Shortly after taking office, however, President Obama formally proposed raising the top tax rate on capital gains by "only" one-third, from 15 percent to 20 percent. Nevertheless, a number of congressional leaders continue to push for doubling tax rates on capital gains, which they argue would boost the government's tax revenues by many billions of dollars per year. Are there any practical limitations on how high governments can raise tax rates in hopes of obtaining more tax revenues? The relationship between tax rates and tax revenues is a key subject of this chapter.

๑ After reading this chapter, you should be
II able to:
$>$ Distinguish between average tax rates and marginal tax rates

- Explain the structure of the U.S. income tax system
- Understand the key factors influencing the relationship between tax rates and the tax revenues governments collect
$>$ Explain how the taxes governments levy on purchases of goods and services affect market prices and equilibrium quantities


## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.

## Did You Know

the body of laws and rules governing the assessment and collection of U.S. federal taxesknown as the nation's "tax code"-expands at an average rate of I,000 words per day? To obtain the funds required to finance their operations, governments collect taxes from many different sources-hence, the multitude of words written into a variety of legal statutes governing taxation. State and local governments assess sales taxes, property taxes, income taxes, hotel occupancy taxes, and electricity, gasoline, water, and sewage taxes. At the federal level, there are income taxes, Social Security taxes, Medicare taxes, and so-called excise taxes. When a person
dies, state and federal governments also collect estate taxes. Clearly, governments give considerable attention to their roles as tax collectors.

## Paying for the Public Sector

There are three sources of funding available to governments. One source is explicit fees, called user charges, for government services. The second and main source of government funding is taxes. Nevertheless, sometimes federal, state, and local governments spend more than they collect in taxes. To do this, they must rely on a third source of financing, which is borrowing. A government cannot borrow unlimited amounts, however. After all, a government, like an individual or a firm, can convince others to lend it funds only if it can provide evidence that it will repay its debts. A government must ultimately rely on taxation and user charges, the sources of its own current and future revenues, to repay its debts.

Over the long run, therefore, taxes and user charges are any government's fundamental sources of revenues. The government budget constraint states that each dollar of public spending on goods, services, transfer payments, and repayments of borrowed funds during a given period must be provided by tax revenues and user charges collected by the government. This long-term constraint indicates that the total amount that a government plans to spend and transfer today and into the future cannot exceed the total taxes and user charges that it currently earns and can reasonably anticipate collecting in future years. Taxation dwarfs user charges as a source of government resources, so let's begin by looking at taxation from a government's perspective.

What novel approach have various U.S. state governments recently developed to obtain some additional funds to satisfy their budget constraints?

## Government budget constraint

The limit on government spending and transfers imposed by the fact that every dollar the government spends, transfers, or uses to repay borrowed funds must ultimately be provided by the user charges and taxes it collects.

## POLICY EXAMPLE Government Grinches Grab Gifts!

During the Great Recession of the late 2000s, declines in incomes and purchases of goods and services resulted in sharp reductions in payments of income and sales taxes to U.S. state governments. Nearly half of U.S. states responded by seizing unused balances on gift cards. Most of these states now require retailers that issue gift cards to maintain databases that allow government agencies to track all outstanding balances. After a legally mandated interval-which varies from state to state-the agencies impound
any unused gift-card balances as user charges and utilize them to help raise more government revenues.

## FOR CRITICAL ANALYSIS

Purely from the standpoint of satisfying the government budget constraint, does it matter to states if the funds they raise come from taxes or user charges? Explain.


## Systems of Taxation

In light of the government budget constraint, a major concern of any government is how to collect taxes. Jean-Baptiste Colbert, the seventeenth-century French finance minister, said the art of taxation was in "plucking the goose so as to obtain the largest amount of feathers with the least possible amount of hissing." In the United States, governments have designed a variety of methods of plucking the private-sector goose.

## The Tax Base and the Tax Rate

To collect a tax, a government typically establishes a tax base, which is the value of goods, services, wealth, or incomes subject to taxation. Then it assesses a tax rate, which is the proportion of the tax base that must be paid to the government as taxes.

What new approach might Congress apply to obtain funds from a tax base that is already commonly utilized by state governments?

## Tax base

The value of goods, services, wealth, or incomes subject to taxation.

## Tax rate

The proportion of a tax base that must be paid to a government as taxes.

## POLICY EXAMPLE Will U.S. Consumers Pour Their Dollars into a Federal VAT?

For years, U.S. states have levied sales taxes by applying tax rates to the dollar amounts that businesses receive on sales of goods and services. Recently, congressional leaders have suggested a new federal value-added tax (VAT) on goods and services. In contrast to sales taxes, which are assessed on final sales of items, with a VAT the tax rates are applied at every stage of an item's production. Under a federal VAT, therefore, the final price that a consumer would pay for each item—before paying any additional state sales taxes-would reflect the various federal VAT rates imposed during the item's production.

Before VATs were implemented in Europe in the late 1960s, taxes collected by European governments amounted to 28 percent of the value of the
total annual output of goods and services. Today, European governments collect taxes exceeding 40 percent of the value of all production. Thus, European governments have found that a VAT is a highly effective mechanism for extracting funds from consumers.

## FOR CRITICAL ANALYSIS

Why do you think that critics of a federal VAT argue that coupling it with state sales taxes would result in "double taxation" of the dollar value of goods and services?

As we discuss shortly, for the federal government and many state governments, incomes are key tax bases. Therefore, to discuss tax rates and the structure of taxation systems in more detail, let's focus for now on income taxation.

## Marginal and Average Tax Rates

If somebody says, "I pay 28 percent in taxes," you cannot really tell what that person means unless you know whether he or she is referring to average taxes paid or the tax rate on the last dollars earned. The latter concept refers to the marginal tax rate, where the word marginal means "incremental."

The marginal tax rate is expressed as follows:

$$
\text { Marginal tax rate }=\frac{\text { change in taxes due }}{\text { change in taxable income }}
$$

It is important to understand that the marginal tax rate applies only to the income in the highest tax bracket reached, where a tax bracket is defined as a specified range of taxable income to which a specific and unique marginal tax rate is applied.

The marginal tax rate is not the same thing as the average tax rate, which is defined as follows:

$$
\text { Average tax rate }=\frac{\text { total taxes due }}{\text { total taxable income }}
$$

What is the "average marginal income tax rate," and how has it changed over time in the United States?

## You Are There

To contemplate how marginal income tax rates can affect a person's business decisions, read A
Business Owner Responds to a
Marginal Tax Rate Increase, on page 133.

## Marginal tax rate

The change in the tax payment divided by the change in income, or the percentage of additional dollars that must be paid in taxes. The marginal tax rate is applied to the highest tax bracket of taxable income reached.

## Tax bracket

A specified interval of income to which a specific and unique marginal tax rate is applied.

## Average tax rate

The total tax payment divided by total income. It is the proportion of total income paid in taxes.

## POLICY EXAMPLE What the Typical Taxpayer Owes Out of the Next Dollar Earned

Each U.S. taxpayer faces her or his own unique marginal tax rate, depending on that person's income level and other circumstances, such as the state of residence. Nevertheless, economists Robert Barro and Charles Redlick of Harvard University have calculated an "average marginal income tax rate" faced by a typical U.S. resident. In 1920, this rate, which then was simply the marginal federal income tax rate faced by an average individual, was just below 5 percent. Today, in addition to a marginal federal income tax rate of nearly 22 percent, the typical U.S. resident also pays a marginal state
income tax rate of about 4 percent and a combined marginal Social Security and Medicare income tax rate exceeding 9 percent. Thus, the current average marginal income tax rate in the United States is nearly 36 percent.

FOR CRITICAL ANALYSIS
How will a recent increase in the Medicare tax rate for individuals earning more than $\$ 200,000$ per year affect the average marginal income tax rate?


## Proportional taxation

A tax system in which, regardless of an individual's income, the tax bill comprises exactly the same proportion.

Go to www.econtoday.com/ch06 to learn from the National Center for Policy Analysis about what distinguishes recent flat tax proposals from a truly proportional income tax system. Click on "Flat Tax Proposals."

## Progressive taxation

A tax system in which, as income increases, a higher percentage of the additional income is paid as taxes. The marginal tax rate exceeds the average tax rate as income rises.

## Regressive taxation

A tax system in which as more dollars are earned, the percentage of tax paid on them falls. The marginal tax rate is less than the average tax rate as income rises.

## Taxation Systems

No matter how governments raise revenues-from income taxes, sales taxes, or other taxes-all of those taxes fit into one of three types of taxation systems: proportional, progressive, or regressive, according to the relationship between the tax rate and income. To determine whether a tax system is proportional, progressive, or regressive, we simply ask, What is the relationship between the average tax rate and the marginal tax rate?

PROPORTIONAL TAXATION Proportional taxation means that regardless of an individual's income, taxes comprise exactly the same proportion. In a proportional taxation system, the marginal tax rate is always equal to the average tax rate. If every dollar is taxed at 20 percent, then the average tax rate is 20 percent, and so is the marginal tax rate.

Under a proportional system of taxation, taxpayers at all income levels end up paying the same percentage of their income in taxes. With a proportional tax rate of 20 percent, an individual with an income of $\$ 10,000$ pays $\$ 2,000$ in taxes, while an individual making $\$ 100,000$ pays $\$ 20,000$. Thus, the identical 20 percent rate is levied on both taxpayers.

PROGRESSIVE TAXATION Under progressive taxation, as a person's taxable income increases, the percentage of income paid in taxes increases. In a progressive system, the marginal tax rate is above the average tax rate. If you are taxed 5 percent on the first $\$ 10,000$ you earn, 10 percent on the next $\$ 10,000$ you earn, and 30 percent on the last $\$ 10,000$ you earn, you face a progressive income tax system. Your marginal tax rate is always above your average tax rate.

REGRESSIVE TAXATION With regressive taxation, a smaller percentage of taxable income is taken in taxes as taxable income increases. The marginal rate is below the average rate. As income increases, the marginal tax rate falls, and so does the average tax rate. The U.S. Social Security tax is regressive. Once the legislative maximum taxable wage base is reached, no further Social Security taxes are paid. Consider a simplified hypothetical example: Suppose that every dollar up to $\$ 100,000$ is taxed at 10 percent. After $\$ 100,000$ there is no Social Security tax. Someone making $\$ 200,000$ still pays only $\$ 10,000$ in Social Security taxes. That person's average Social Security tax is 5 percent. The person making $\$ 100,000$, by contrast, effectively pays 10 percent. The person making $\$ 1$ million faces an average Social Security tax rate of only 1 percent in our simplified example.

QUICK QUIZ See page I38 for the answers. Review concepts from this section in MyEconLab.

Governments collect taxes by applying a tax to a tax $\qquad$ , which refers to the value of goods, services, wealth, or incomes. Income tax rates are applied to tax brackets, which are ranges of income over which the tax rate is constant.

The $\qquad$ tax rate is the total tax payment divided by total income, and the $\qquad$ tax rate is the
change in the tax payment divided by the change in income.

Tax systems can be $\qquad$ , $\qquad$ or
$\qquad$ depending on whether the marginal tax rate is the same as, greater than, or less than the average tax rate as income rises.

## The Most Important Federal Taxes

What types of taxes do federal, state, and local governments collect? The two pie charts in Figure 6-1 below show the percentages of receipts from various taxes obtained by the federal government and by state and local governments. For the federal government, key taxes are individual income taxes, corporate income taxes, Social Security taxes, and excise taxes on items such as gasoline and alcoholic beverages. For state and local governments, sales taxes, property taxes, and personal and corporate income taxes are the main types of taxes.

## The Federal Personal Income Tax

The most important tax in the U.S. economy is the federal personal income tax, which, as Figure 6-1 indicates, accounts for almost 44 percent of all federal revenues. All U.S. citizens, resident aliens, and most others who earn income in the United States are required to pay federal income taxes on all taxable income, including income earned abroad.

## FIGURE 6-I Sources of Government Tax Receipts

As panel (a) shows, about 92 percent of federal revenues comes from income and Social Security and other social insurance taxes. State government


Federal Tax Receipts: Fiscal Year 2011 Estimate
revenues, shown in panel (b), are spread more evenly across sources, with less emphasis on taxes based on individual income.
Source: U.S. Department of Commerce, Bureau of Economic Analysis.

## State and Local Tax Revenues:

 Fiscal Year 2011 Estimate
## TABLE 6-I

Federal Marginal Income Tax Rates
These rates applied in 2010.

| Single Persons |  | Married Couples |  |
| :--- | :---: | :--- | :---: |
| Marginal Tax <br> Bracket | Marginal Tax <br> Rate | Marginal Tax <br> Bracket | Marginal Tax <br> Rate |
| $\$ 0-\$ 8,375$ | $10 \%$ | $\$ 0-\$ 16,750$ | $10 \%$ |
| $\$ 8,376-\$ 34,000$ | $15 \%$ | $\$ 16,751-\$ 68,000$ | $15 \%$ |
| $\$ 34,001-\$ 82,400$ | $25 \%$ | $\$ 68,001-\$ 137,300$ | $25 \%$ |
| $\$ 82,401-\$ 171,850$ | $28 \%$ | $\$ 137,301-\$ 209,250$ | $28 \%$ |
| $\$ 171,851-\$ 373,650$ | $33 \%$ | $\$ 209,251-\$ 373,650$ | $33 \%$ |
| $\$ 373,651$ and up | $35 \%$ | $\$ 373,651$ and up | $35 \%$ |

Source: U.S. Department of the Treasury.

## Capital gain

A positive difference between the purchase price and the sale price of an asset. If a share of stock is bought for $\$ 5$ and then sold for $\$ 15$, the capital gain is $\$ 10$.

## Capital loss

A negative difference between the purchase price and the sale price of an asset.

The rates that are paid rise as income increases, as can be seen in Table 6-1 above. Marginal income tax rates at the federal level have ranged from as low as 1 percent after the 1913 passage of the Sixteenth Amendment, which made the individual income tax constitutional, to as high as 94 percent (reached in 1944). There were 14 separate tax brackets prior to the Tax Reform Act of 1986, which reduced the number to three (now six, as shown in Table 6-1).

## The Treatment of Capital Gains

The difference between the purchase price and sale price of an asset, such as a share of stock or a plot of land, is called a capital gain if it is a profit and a capital loss if it is not. The federal government taxes capital gains, and as of 2011, there were several capital gains tax rates.

What appear to be capital gains are not always real gains. If you pay $\$ 100,000$ for a financial asset in one year and sell it for 50 percent more 10 years later, your nominal capital gain is $\$ 50,000$. But what if during those 10 years inflation has driven average asset prices up by 50 percent? Your real capital gain would be zero, but you would still have to pay taxes on that $\$ 50,000$. To counter this problem, many economists have argued that capital gains should be indexed to the rate of inflation. This is exactly what is done with the marginal tax brackets in the federal income tax code. Tax brackets for the purposes of calculating marginal tax rates each year are expanded at the rate of inflation, that is, the rate at which the average of all prices is rising. So, if the rate of inflation is 10 percent, each tax bracket is moved up by 10 percent. The same concept could be applied to capital gains and financial assets. So far, Congress has refused to enact such a measure.

## The Corporate Income Tax

Figure 6-1 on the previous page shows that corporate income taxes account for almost 12 percent of all federal taxes collected. They also make up about 2 percent of all state and local taxes collected. Corporations are generally taxed on the difference between their total revenues and their expenses. The federal corporate income tax structure is given in Table 6-2 on the facing page.

DOUBLE TAXATION Because individual stockholders must pay taxes on the dividends they receive, and those dividends are paid out of after-tax profits by the corporation, corporate profits are taxed twice. If you receive $\$ 1,000$ in dividends, you have to declare them as income, and you must normally pay taxes on them. Before the corporation was able to pay you those dividends, it had to pay taxes on all its profits, including any that it put back into the company or did not distribute in the form of dividends.

## TABLE 6-2

Federal Corporate Income Tax Schedule
These corporate tax rates were in effect through 2011.

| Corporate Taxable Income | Corporate Tax Rate |
| :--- | :---: |
| $\$ 0-\$ 50,000$ | $15 \%$ |
| $\$ 50,001-\$ 75,000$ | $25 \%$ |
| $\$ 75,001-\$ 100,000$ | $34 \%$ |
| $\$ 100,001-\$ 335,000$ | $39 \%$ |
| $\$ 335,001-\$ 10,000,000$ | $34 \%$ |
| $\$ 10,000,001-\$ 15,000,000$ | $35 \%$ |
| $\$ 15,000,001-\$ 18,333,333$ | $38 \%$ |
| $\$ 18,333,334$ and up | $35 \%$ |

Source: Internal Revenue Service.

Eventually, the new investment made possible by those retained earnings-profits not given out to stockholders-along with borrowed funds will be reflected in the value of the stock in that company. When you sell your stock in that company, you will have to pay taxes on the difference between what you paid for the stock and what you sold it for. In both cases, dividends and retained earnings (corporate profits) are taxed twice. In 2003, Congress reduced the double taxation effect somewhat by enacting legislation that allowed most dividends to be taxed at lower rates than are applied to regular income through 2010.

WHO REALLY PAYS THE CORPORATE INCOME TAX? Corporations can function only as long as consumers buy their products, employees make their goods, stockholders (owners) buy their shares, and bondholders buy their bonds. Corporations per se do not do anything. We must ask, then, who really pays the tax on corporate income? This is a question of tax incidence. (The question of tax incidence applies to all taxes, including sales taxes and Social Security taxes.) The incidence of corporate taxation is the subject of considerable debate. Some economists suggest that corporations pass their tax burdens on to consumers by charging higher prices. Other economists argue that it is the stockholders who bear most of the tax. Still others contend that employees pay at least part of the tax by receiving lower wages than they would otherwise. Because the debate is not yet settled, we will not hazard a guess here as to what the correct conclusion may be. Suffice it to say that you should be cautious when you advocate increasing corporation income taxes. People, whether owners, consumers, or workers, end up paying all of the increase-just as they pay all of any tax.

## Social Security and Unemployment Taxes

Each year, taxes levied on payrolls account for an increasing percentage of federal tax receipts. These taxes, which are distinct from personal income taxes, are for Social Security, retirement, survivors' disability, and old-age medical benefits (Medicare). Today, the Social Security tax is imposed on earnings up to roughly $\$ 106,800$ at a rate of 6.2 percent on employers and 6.2 percent on employees. That is, the employer matches your "contribution" to Social Security. (The employer's contribution is really paid by the employees, at least in part, in the form of a reduced wage rate.) As Chapter 5 explained, a Medicare tax is imposed on all wage earnings at a combined rate of 2.9 percent. The 2010 federal health care law also added a 3.8 percent Medicare tax on annual incomes above $\$ 200,000$.

Social Security taxes came into existence when the Federal Insurance Contributions Act (FICA) was passed in 1935. At that time, many more people paid into the Social Security program than the number who received benefits. Currently, however, older people drawing benefits make up a much larger share of the population. Consequently, at

## Retained earnings

Earnings that a corporation saves, or retains, for investment in other productive activities; earnings that are not distributed to stockholders.

## Tax incidence

The distribution of tax burdens among various groups in society.
some point within the next few years, the outflow of Social Security benefit payments will begin exceeding the inflow of Social Security taxes. Various economists have advanced proposals to raise Social Security tax rates on younger workers or to reduce benefit payouts to older retirees and disabled individuals receiving Social Security payments. So far, however, the federal government has failed to address Social Security's deteriorating funding situation.

There is also a federal unemployment tax, which helps pay for unemployment insurance. This tax rate is 0.8 percent on the first $\$ 7,000$ of annual wages of each employee who earns more than $\$ 1,500$. Only the employer makes this tax payment. This tax covers the costs of the unemployment insurance system. In addition to this federal tax, some states with an unemployment system impose their own tax of up to about 3 percent, depending on the past record of the particular employer. An employer who frequently lays off workers typically will have a slightly higher state unemployment tax rate than an employer who never lays off workers.

## QUICK QUIZ See page I38 for the answers. Review concepts from this section in MyEconLab.

The federal government raises most of its revenues through $\qquad$ taxes and social insurance taxes and contributions, and state and local governments raise most of their tax revenues from $\qquad$ taxes, taxes, and income taxes.

Because corporations must first pay an income tax on most earnings, the personal income tax shareholders pay on dividends received (or realized capital gains) constitutes
$\qquad$ taxation.

Both employers and employees must pay taxes and contributions at rates of 6.2 percent on roughly the first $\$ 106,800$ in wage earnings, and a 2.9 percent $\qquad$ tax rate is applied to all wage earnings. The federal government and some state governments also assess taxes to pay for $\qquad$ insurance systems.

## Sales taxes

Taxes assessed on the prices paid on most goods and services.

## Ad valorem taxation

Assessing taxes by charging a tax rate equal to a fraction of the market price of each unit purchased.

## Static tax analysis

Economic evaluation of the effects of tax rate changes under the assumption that there is no effect on the tax base, meaning that there is an unambiguous positive relationship between tax rates and tax revenues.

## Tax Rates and Tax Revenues

For most state and local governments, income taxes yield fewer revenues than taxes imposed on sales of goods and services. Figure 6-1 on page 125 shows that sales taxes, gross receipts taxes, and excise taxes generate almost one-fifth of the total funds available to state and local governments. Thus, from the perspective of many state and local governments, a fundamental issue is how to set tax rates on sales of goods and services to extract desired total tax payments.

## Sales Taxes

Governments levy sales taxes on the prices that consumers pay to purchase each unit of a broad range of goods and services. Sellers collect sales taxes and transmit them to the government. Sales taxes are a form of ad valorem taxation, which means that the tax is applied "to the value" of the good. Thus, a government using a system of ad valorem taxation charges a tax rate equal to a fraction of the market price of each unit that a consumer buys. For instance, if the tax rate is 8 percent and the market price of an item is $\$ 100$, then the amount of the tax on the item is $\$ 8$.

A sales tax is therefore a proportional tax. The total amount of sales taxes a government collects equals the sales tax rate times the sales tax base, which is the market value of total purchases.

## Static Tax Analysis

There are two approaches to evaluating how changes in tax rates affect government tax collections. Static tax analysis assumes that changes in the tax rate have no effect on the tax base. Thus, this approach implies that if a state government desires to increase its sales tax collections, it can simply raise the tax rate. Multiplying the higher tax rate by the tax base thereby produces higher tax revenues.

Governments often rely on static tax analysis. Sometimes this yields unpleasant surprises. Consider, for instance, what happened in 1992 when Congress implemented a federal "luxury tax" on purchases of new pleasure boats priced at $\$ 100,000$ or more. Applying the 10 percent luxury tax rate to the anticipated tax base-sales of new boats during previous years-produced a forecast of hundreds of millions of dollars in revenues from the luxury tax. What actually happened, however, was an 80 percent plunge in sales of new luxury boats. People postponed boat purchases or bought used boats instead. Consequently, the tax base all but disappeared, and the federal government collected only a few tens of millions of dollars in taxes on boat sales. Congress repealed the tax a year later.

## Dynamic Tax Analysis

The problem with static tax analysis is that it ignores incentive effects created by new taxes or hikes in existing tax rates. According to dynamic tax analysis, a likely response to an increase in a tax rate is a decrease in the tax base. When a government pushes up its sales tax rate, for example, consumers have an incentive to cut back on their purchases of goods and services subjected to the higher rate, perhaps by buying them in a locale where there is a lower sales tax rate or perhaps no tax rate at all. As shown in Figure 6-2, the maximum sales tax rate varies considerably from state to state

Consider someone who lives in a state bordering Oregon. In such a border state, the sales tax rate can be as high as 8 percent, so a resident of that state has a strong incentive to buy higher-priced goods and services in Oregon, where there is no sales tax Someone who lives in a high-tax county in Alabama has an incentive to buy an item online from an out-of-state firm to avoid paying sales taxes. Such shifts in expenditures in response to higher relative tax rates will reduce a state's sales tax base and thereby result in lower sales tax collections than the levels predicted by static tax analysis.

Dynamic tax analysis recognizes that increasing the tax rate could actually cause the government's total tax collections to decline if a sufficiently large number of consumers react to the higher sales tax rate by cutting back on purchases of goods and services included in the state's tax base. Some residents who live close to other states with lower sales tax rates might, for instance, drive across the state line to do more of their shopping. Other residents might place more orders with catalog companies or online firms located in other legal jurisdictions where their state's sales tax does not apply.

## Dynamic tax analysis

Economic evaluation of tax rate changes that recognizes that the tax base eventually declines with ever-higher tax rates, so that tax revenues may eventually decline if the tax rate is raised sufficiently.

## FIGURE 6-2 States with the Highest and Lowest Sales Tax Rates

A number of states allow counties and cities to collect their own sales taxes in addition to state sales taxes. This figure shows the maximum sales tax rates for selected states, including county and municipal taxes. Delaware, Montana, New Hampshire, and Oregon have no sales taxes. All other states besides those in the figure and the District of Columbia have maximum sales tax rates between the 4 percent rate of Hawaii and the 9.875 percent rate in Arkansas.

Source: U.S. Department of Commerce.


## Why Not ...

follow the example of states such as Maryland by creating a "millionaires" tax bracket with extra-high tax rates applied to incomes exceeding \$ I million per year?

The year after Maryland established a special millionaires tax bracket with a combined state and city tax rate of almost 10 percent, more than one-third of all the millionaires disappeared from the state's tax rolls. Many of those earning annual incomes exceeding \$1 million who had paid income taxes to Maryland the previous year already owned second homes in other states, such as Florida or South Carolina. A number of these individuals responded
to Maryland's creation of the millionaires tax bracket by switching their formal residences to these or other lowertax states, thereby ceasing to be Maryland residents for income tax purposes. Thus, instead of collecting a predicted additional $\$ 106$ million of income taxes following the establishment of the millionaires tax bracket, Maryland received almost $\$ 100$ million per year less in taxes from people who earned annual incomes above $\$ 1$ million.

## Maximizing Tax Revenues

Dynamic tax analysis indicates that whether a government's tax revenues ultimately rise or fall in response to a tax rate increase depends on exactly how much the tax base declines in response to the higher tax rate. On the one hand, the tax base may decline by a relatively small amount following an increase in the tax rate, or perhaps even imperceptibly, so that tax revenues rise. For instance, in the situation we imagine a government facing in Figure 6-3 on the facing page, a rise in the tax rate from 5 percent to 6 percent causes tax revenues to increase. Along this range, static tax analysis can provide a good approximation of the revenue effects of an increase in the tax rate. On the other hand, the tax base may decline so much that total tax revenues decrease. In Figure 6-3, for example, increasing the tax rate from 6 percent to 7 percent causes tax revenues to decline.

What is most likely is that when the tax rate is already relatively low, increasing the tax rate causes relatively small declines in the tax base. Within a range of relatively low sales tax rates, therefore, increasing the tax rate generates higher sales tax revenues, as illustrated along the upward-sloping portion of the curve depicted in Figure 6-3. If the government continues to push up the tax rate, however, people increasingly have an incentive to find ways to avoid purchasing taxable goods and services. Eventually, the tax base decreases sufficiently that the government's tax collections decline with everhigher tax rates.

Consequently, governments that wish to maximize their tax revenues should not necessarily assess a high tax rate. In the situation illustrated in Figure 6-3, the government maximizes its tax revenues at $T_{\max }$ by establishing a sales tax rate of 6 percent. If the government were to raise the rate above 6 percent, it would induce a sufficient decline in the tax base that its tax collections would decline. If the government wishes to collect more than $T_{\max }$ in revenues to fund various government programs, it must somehow either expand its sales tax base or develop another tax.

How has Ireland likely come closer than the United States to establishing a revenue-maximizing tax rate on corporate profits?

## INTERNATIONAL

 POLICY EXAMPLE
## Ireland Collects Plenty of Corporate Taxes with a Low Rate

The United States has one of the highest corporate profits tax rates in the world. The rate is nearly 40 percent considering both the federal tax rate and the average state and local tax rate. During the 2000s, corporate profits taxes were equal to 2.1 percent of U.S. aggregate annual income.

In contrast, Ireland's corporate profits tax rate is only 12.5 percent. Ireland's lower corporate profits tax rate boosted corporate profits as a share of the nation's total annual income. Application of the Irish government's lower tax rate
to this larger share of national income yielded higher tax revenues. As a consequence, during the 2000s, the lrish government collected an amount of corporate profits taxes equal to 3.6 percent of Ireland's aggregate annual income.

FOR CRITICAL ANALYSIS
Why can reducing instead of increasing a tax rate sometimes maximize a government's tax revenues?

## FIGURE 6-3 Maximizing the Government's Sales Tax Revenues

Dynamic tax analysis predicts that ever-higher tax rates bring about declines in the tax base, so that at sufficiently high tax rates the government's tax revenues begin to fall off. This implies that there is a tax rate, 6 percent in this example, at which the government can collect the maximum possible revenues, $T_{\text {max }}$.


## QUICK QUIZ See page I38 for the answers. Review concepts from this section in MyEconLab.

The $\qquad$ view of the relationship between tax rates and tax revenues implies that higher tax rates always generate increased government tax collections.
According to $\qquad$ tax analysis, higher tax rates cause the tax base to decrease. Tax collections will rise less than predicted by $\qquad$ tax analysis.

Dynamic tax analysis indicates that there is a tax rate that maximizes the government's tax collections. Setting the tax rate any higher would cause the tax base to $\qquad$ sufficiently that the government's tax revenues will

## Taxation from the Point of View of Producers and Consumers

Governments collect taxes on product sales at the source. They require producers to charge these taxes when they sell their output. This means that taxes on sales of goods and services affect market prices and quantities. Let's consider why this is so.

## Taxes and the Market Supply Curve

Imposing taxes on final sales of a good or service affects the position of the market supply curve. To see why, consider panel (a) of Figure 6-4 on the next page, which shows a gasoline market supply curve $S_{1}$ in the absence of taxation. At a price of $\$ 3.35$ per gallon, gasoline producers are willing and able to supply 180,000 gallons of gasoline per week. If the price increases to $\$ 3.45$ per gallon, firms increase production to 200,000 gallons of gasoline per week.

Both federal and state governments assess excise taxes-taxes on sales of particular commodities-on sales of gasoline. They levy gasoline excise taxes as a unit tax, or a constant tax per unit sold. On average, combined federal and state excise taxes on gasoline are about $\$ 0.40$ per gallon.

Let's suppose, therefore, that a gasoline producer must transmit a total of $\$ 0.40$ per gallon to federal and state governments for each gallon sold. Producers must continue to receive a net amount of $\$ 3.35$ per gallon to induce them to supply 180,000 gallons each week, so they must now receive $\$ 3.75$ per gallon to supply that weekly quantity. Likewise, gasoline producers now will be willing to supply 200,000 gallons each week only if they receive $\$ 0.40$ more per gallon, or a total amount of $\$ 3.85$ per gallon.

## Excise tax

A tax levied on purchases of a particular good or service.

## Unit tax

A constant tax assessed on each unit of a good that consumers purchase.

## FIGURE 6-4 The Effects of Excise Taxes on the Market Supply and Equilibrium Price and Quantity of Gasoline

Panel (a) shows what happens if the government requires gasoline sellers to collect and transmit a $\$ 0.40$ unit excise tax on gasoline. To be willing to continue supplying a given quantity, sellers must receive a price that is $\$ 0.40$ higher for each gallon they sell, so the market supply curve shifts vertically by
the amount of the tax. As illustrated in panel (b), this decline in market supply causes a reduction in the equilibrium quantity of gasoline produced and purchased. It also causes a rise in the market clearing price, to $\$ 3.75$, so that consumers pay part of the tax. Sellers pay the rest in lower profits.


As you can see, imposing the combined $\$ 0.40$ per gallon excise taxes on gasoline shifts the supply curve vertically by exactly that amount to $S_{2}$ in panel (a). Thus, the effect of levying excise taxes on gasoline is to shift the supply curve vertically by the total per-unit taxes levied on gasoline sales. Hence, there is a decrease in supply. (In the case of an ad valorem sales tax, the supply curve would shift vertically by a proportionate amount equal to the tax rate.)

## How Taxes Affect the Market Price and Equilibrium Quantity

Panel (b) of Figure $6-4$ above shows how imposing $\$ 0.40$ per gallon in excise taxes affects the market price of gasoline and the equilibrium quantity of gasoline produced and sold. In the absence of excise taxes, the market supply curve $S_{1}$ crosses the demand curve $D$ at a market price of $\$ 3.45$ per gallon. At this market price, the equilibrium quantity of gasoline is 200,000 gallons of gasoline per week.

The excise tax levy of $\$ 0.40$ per gallon shifts the supply curve to $S_{2}$. At the original $\$ 3.45$ per gallon price, there is now an excess quantity of gasoline demanded, so the market price of gasoline rises to $\$ 3.75$ per gallon. At this market price, the equilibrium quantity of gasoline produced and consumed each week is 180,000 gallons.

What factors determine how much the equilibrium quantity of a good or service declines in response to taxation? The answer to this question depends on how responsive quantities demanded and supplied are to changes in price.

## Who Pays the Tax?

In our example, imposing excise taxes of $\$ 0.40$ per gallon of gasoline causes the market price to rise to $\$ 3.75$ per gallon from $\$ 3.45$ per gallon. Thus, the price that each consumer pays is $\$ 0.30$ per gallon higher. Consumers pay three-fourths of the excise tax levied on each gallon of gasoline produced and sold in our example.

Gasoline producers must pay the rest of the tax. Their profits decline by $\$ 0.10$ per gallon because costs have increased by $\$ 0.40$ per gallon while consumers pay $\$ 0.30$ more per gallon.

In the gasoline market, as in other markets for products subject to excise taxes and other taxes on sales, the shapes of the market demand and supply curves determine who pays most of a tax. The reason is that the shapes of these curves reflect the responsiveness to price changes of the quantity demanded by consumers and of the quantity supplied by producers.

In the example illustrated in Figure 6-4 on the facing page, the fact that consumers pay most of the excise taxes levied on gasoline reflects a relatively low responsiveness of quantity demanded by consumers to a change in the price of gasoline. Consumers pay most of the excise taxes on each gallon produced and sold because in this example the amount of gasoline they desire to purchase is relatively (but not completely) unresponsive to a change in the market price induced by excise taxes.

## QUICK QUIZ See page 138 for the answers. Review concepts from this section in MyEconLab.

When the government levies a tax on sales of a particular product, firms must receive a higher price to continue supplying the same quantity as before, so the supply curve shifts $\qquad$ . If the tax is a unit excise tax, the supply curve shifts ___ by the amount of the tax.

Imposing a tax on sales of an item $\qquad$ the equilibrium quantity produced and consumed and
$\qquad$ the market price.

When a government assesses a unit excise tax, the market price of the good or service typically rises by an amount ___ than the per-unit tax. Hence, consumers pay a portion of the tax, and firms pay the remainder.

## You Are There A Business Owner Responds to a Marginal Tax Rate Increase

Wendell Gibby, M.D., is a Utah physician who owns a small company that produces medical imaging software. Since its inception in the 1980s, the firm has earned millions of dollars in revenues. It employs more than 100 people and exports its products worldwide. To hold down expenses so that he can reinvest more funds into the business, Dr. Gibby drives a 1998 sport utility vehicle with more than 200,000 miles on its odometer. Nevertheless, as the owner of a small business, Dr. Gibby is facing an increase in his marginal income tax rate from a little above 40 percent to well over 50 percent.

Dr. Gibby knows that if the higher income tax rate had been in force when he founded his software firm, he would have chosen not to do so. He has decided that he will continue to operate his business in the face of the higher marginal income tax
rate, but he will scale back his plans for expansion. Indeed, in the near term he will reduce production and eliminate a few jobs. The resulting reduction in sales will generate lower income for Dr. Gibby, and the result also will be less income for the government to tax.

## Critical Analysis Questions

1. Is Dr. Gibby's response to a higher marginal tax rate consistent with the prediction of static tax analysis or dynamic tax analysis?
2. With respect to Dr. Gibby's company only, does it seem likely that the government set the income tax rate at a tax-revenuemaximizing level? Explain your reasoning.


## ISSUES \& APPLICATIONS



# Raising Capital Gains Tax Rates Shrinks the Tax Base 

## CONCEPTS APPLIED

- Capital Gains
- Tax Base
- Static versus Dynamic Tax Analysis

In recent years, presidential candidates and other politicians have sparred over whether to change tax rates on capital gains. Some have suggested reducing capital gains tax rates in hopes of stimulating more business activity, but others have argued for raising tax rates on capital gains to boost federal tax collections.

## Static Analysis of Capital Gains Taxes

According to policymakers pressing for a higher tax rate on capital gains, enacting this policy would generate more federal tax revenues. After all, they argue, the higher tax rates must lead to higher tax revenue.

This perspective, of course, depends on static tax analysis. This analysis assumes that taxable capital gains will remain unaltered if tax rates increase.

## Dynamic Analysis of Capital Gains Taxes

According to dynamic tax analysis, collections of capital gains taxes would increase following an increase in tax rates on capital gains only if realized capital gains do not shrink significantly in response. Unfortunately for proponents of higher tax rates on capital gains, however, people who own assets have considerable discretion over when to sell them and realize capital gains that will be taxed. The capital gains tax base, therefore, is likely to be particularly responsive to changes in tax rates.

Figure 6-5 on the facing page illustrates just how responsive the capital gains tax base has been to changes in tax rates on capital gains since the early 1960s. Decreases in realized capital gains are closely associated with increases in capital gains tax rates. Thus, higher tax rates on capital gains induce people to respond by choosing not to realize these gains, thereby shrinking the capital gains tax base.

## For Critical Analysis

1. Why would actual revenue gains from raising tax rates on capital gains likely be much lower than predicted by static tax analysis?
2. Is it possible that raising tax rates on capital gains could lead to a reduction in collected capital gains taxes? Explain briefly.

## Web Resources

1. To see a Congressional Budget Office analysis of the relationship between tax rates on capital gains and collected tax revenues prior to the 1990s, go to www.econtoday.com/ch06.
2. For an evaluation of possible effects of proposed increases in the capital gains tax rates in the 2010s, go to www .econtoday.com/ch06.

## Research Project

Proponents of cutting tax rates on capital gains suggest that tax revenues collected on realized capital gains likely would not drop very much as a consequence and even could increase. Evaluate this position.

## ๗nyeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## FIGURE 6-5 Capital Gains Tax Rates and Realized Capital Gains as a Percentage of Aggregate U.S. National Income

Since the early 1960s, realized capital gains have been inversely related to the top federal tax rate on capital gains.
Source: U.S. Treasury Department.


## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

WHERE TO GO TO PRACTICE

Average Tax Rates versus Marginal Tax Rates The average tax rate is the ratio of total tax payments to total income. In contrast, the marginal tax rate is the change in tax payments induced by a change in total taxable income. Thus, the marginal tax rate applies to the last dollar that a person earns.
government budget constraint, 122
tax base, 123
tax rate, 123
marginal tax rate, 123
tax bracket, 123
average tax rate, 123

- MyEconLab Study Plans 6.1, 6.2
- Audio introduction to Chapter 6
- Video: Types of Tax Systems
- ABC News Video: Big Government: Who Is Going to Pay the Bill?

The U.S. Income Tax System The U.S. income tax system assesses taxes against both personal and business income. It is designed to be a progressive tax system, in which the marginal tax rate increases as income rises, so that the marginal tax rate exceeds the average tax rate. This contrasts with a regressive tax system, in which higher-income people pay lower marginal tax rates, resulting in a marginal tax rate that is less than the average tax rate. The marginal tax rate equals the average tax rate only under proportional taxation, in which the marginal tax rate does not vary with income.
proportional taxation, 124
progressive taxation, 124
regressive taxation, 124
capital gain, 126
capital loss, 126
retained earnings, 127
tax incidence, 127

- MyEconLab Study Plan 6.3
- Video: The Corporate Income Tax


## MyEconLab continued

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

The Relationship Between Tax Rates and Tax
Revenues Static tax analysis assumes that the tax base does not respond significantly to an increase in the tax rate, so it seems to imply that a tax rate hike must always boost a government's total tax collections. Dynamic tax analysis reveals, however, that increases in tax rates cause the tax base to decline. Thus, there is a tax rate that maximizes the government's tax revenues. If the government pushes the tax rate higher, tax collections decline.
sales taxes, 128
ad valorem taxation, 128
static tax analysis, 128
dynamic tax analysis, 129

## KEY FIGURE

Figure 6-3, 131

- MyEconLab Study Plan 6.4
- Animated Figure 6-3

How Taxes on Purchases of Goods and Services Affect Market Prices and Quantities When a government imposes a per-unit tax on a good or service, a seller is willing to supply any given quantity only if the seller receives a price that is higher by exactly the amount of the tax. Hence, the supply curve shifts vertically by the amount of the tax per unit. In a market with typically shaped demand and supply curves, this results in a fall in the equilibrium quantity and an increase in the market price. To the extent that the market price rises, consumers pay a portion of the tax on each unit they buy. Sellers pay the remainder in lower profits.
excise tax, 131

- MyEconLab Study Plan 6.5
unit tax, 131
- Animated Figure 6-4


## KEY FIGURE

Figure 6-4, 132

Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions. Log in to www.myeconlab.com

## PROBLEMS

All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

6-1. A senior citizen gets a part-time job at a fast-food restaurant. She earns $\$ 8$ per hour for each hour she works, and she works exactly 25 hours per week. Thus, her total pretax weekly income is $\$ 200$. Her total income tax assessment each week is $\$ 40$, but she has determined that she is assessed \$3 in taxes for the final hour she works each week.
a. What is this person's average tax rate each week?
b. What is the marginal tax rate for the last hour she works each week?

6-2. For purposes of assessing income taxes, there are three official income levels for workers in a small country: high, medium, and low. For the last hour on the job during a 40-hour workweek, a high-income worker pays a marginal income tax rate of 15 percent, a medium-income worker pays a marginal tax rate of 20 percent, and a low-income worker is assessed a 25 percent marginal income tax rate. Based only on this information, does this nation's income tax system appear to be progressive, proportional, or regressive?
6-3. Suppose that a state has increased its sales tax rate every other year since 2003. Assume that the state collected all sales taxes that residents legally owed. The table on the facing page summarizes its experience. What were total taxable sales in this state during each year displayed in the table?

| Year | Sales Tax Rate | Sales Tax Collections |
| :--- | :---: | :---: |
| 2003 | $0.03(3$ percent) | $\$ 9.0$ million |
| 2005 | $0.04(4$ percent) | $\$ 14.0$ million |
| 2007 | $0.05(5$ percent) | $\$ 20.0$ million |
| 2009 | 0.06 (6 percent) | $\$ 24.0$ million |
| 2011 | $0.07(7$ percent) | $\$ 29.4$ million |

6-4. The sales tax rate applied to all purchases within a state was 0.04 ( 4 percent) throughout 2010 but increased to 0.05 ( 5 percent) during all of 2011. The state government collected all taxes due, but its tax revenues were equal to $\$ 40$ million each year. What happened to the sales tax base between 2010 and 2011? What could account for this result?
6-5. A city government imposes a proportional income tax on all people who earn income within its city limits. In 2010, the city's income tax rate was 0.05 (5 percent), and it collected $\$ 20$ million in income taxes. In 2011, it raised the income tax rate to 0.06 (6 percent), and its income tax collections declined to $\$ 19.2$ million. What happened to the city's income tax base between 2010 and 2011? How could this have occurred?
6-6. An obscure subsidiary of Microsoft Corporation, Ireland-based Round Island One Limited, has only about 1,000 employees. Nevertheless, Microsoft has gradually been shifting more income-generating activities to Ireland, which has a lower corporate tax rate than nations such as the United States and the United Kingdom. In one year alone, shifting more of its operations to Ireland allowed Microsoft to reduce its worldwide corporate income tax rate by 6 percentage points. What happened to Ireland's tax base as a result? What happened to tax bases in nations such as the United States and the United Kingdom?
6-7. The British government recently imposed a unit excise tax of about $\$ 154$ per ticket on airline tickets applying to flights to or from London airports. In answering the following questions, assume normally shaped demand and supply curves.
a. Use an appropriate diagram to predict effects of the ticket tax on the market clearing price of London airline tickets and on the equilibrium number of flights into and out of London.
b. What do you predict is likely to happen to the equilibrium price of tickets for air flights into and out of cities that are in close proximity to London but are not subject to the new ticket tax? Explain your reasoning.
6-8. To raise funds aimed at providing more support for public schools, a state government has just imposed
a unit excise tax equal to $\$ 4$ for each monthly unit of wireless phone services sold by each company operating in the state. The following diagram depicts the positions of the demand and supply curves for wireless phone services before the unit excise tax was imposed. Use this diagram to determine the position of the new market supply curve now that the tax hike has gone into effect.

a. Does imposing the $\$ 4$-per-month unit excise tax cause the market price of wireless phone services to rise by $\$ 4$ per month? Why or why not?
b. What portion of the $\$ 4$-per-month unit excise tax is paid by consumers? What portion is paid by providers of wireless phone services?
6-9. Suppose that the federal government imposes a unit excise tax of $\$ 2$ per month on the monthly rates that Internet service providers charge for providing high-speed Internet access to households and businesses. Draw a diagram of normally shaped market demand and supply curves for Internet access services. Use this diagram to predict how the Internet service tax is likely to affect the market price and market quantity.
6-10. Consider the $\$ 2$-per-month tax on Internet access in Problem 6-9. Suppose that in the market for Internet access services provided to households, the market price increases by $\$ 2$ per month after the unit excise tax is imposed. If the market supply curve slopes upward, what can you say about the shape of the market demand curve over the relevant ranges of prices and quantities? Who pays the excise tax in this market?
6-11. Consider once more the Internet access tax of $\$ 2$ per month discussed in Problem 6-9. Suppose that in the market for Internet access services provided to businesses, the market price does not change after the unit excise tax is imposed. If the market supply curve slopes upward, what can you say about the shape of the market demand curve
over the relevant ranges of prices and quantities? Who pays the excise tax in this market?
6-12. The following information applies to the market for a particular item in the absence of a unit excise tax:

| Price <br> (\$ per unit) | Quantity <br> Supplied | Quantity <br> Demanded |
| :--- | :---: | :---: |
| 4 | 50 | 200 |
| 5 | 75 | 175 |
| 6 | 100 | 150 |
| 7 | 125 | 125 |
| 8 | 150 | 100 |
| 9 | 175 | 75 |

a. According to the information in the table, in the absence of a unit excise tax, what is the market price? What is the equilibrium quantity?
b. Suppose that the government decides to subject producers of this item to a unit excise tax equal to $\$ 2$ per unit sold. What is the new market price? What is the new equilibrium quantity?
c. What portion of the tax is paid by producers? What portion of the tax is paid by consumers?

## ECONOMICS ON THE NET

Social Security Privatization There are many proposals for reforming Social Security, but only one fundamentally alters the nature of the current system: privatization. The purpose of this exercise is to learn more about what would happen if Social Security were privatized.
Title: Social Security Privatization
Navigation: Go to www.econtoday.com/ch06 to learn about Social Security privatization. Click on It's Your Money: A Citizen's Guide to Social Security Reform.
Application For each of the three entries noted here, read the entry and answer the question.

1. According to this article, when will the system begin to experience difficulties? Why?
2. What does this article contend are the likely consequences of applying the Social Security payroll tax to more of a person's income? Why?
3. Why does this article argue that simply adding personal accounts will not solve Social Security's problems?

For Group Study and Analysis It will be worthwhile for those not nearing retirement age to examine what the "older" generation thinks about the idea of privatizing the Social Security system in the United States. So create two groups-one for and one against privatization. Each group will examine the following Web site and come up with arguments in favor of or against the ideas expressed on it.

Go to www.econtoday.com/ch06 to read a proposal for Social Security reform. Accept or rebut the proposal, depending on the side to which you have been assigned. Be prepared to defend your reasons with more than just your feelings. At a minimum, be prepared to present arguments that are logical, if not entirely backed by facts.

Taking into account the characteristics of your group as a whole, is it likely to be made better off or worse off if Social Security is privatized? Should your decision to support or oppose privatization be based solely on how it affects you personally? Or should your decision take into account how it might affect others in your group?

## ANSWERS TO QUICK QUIZZES

p. 125: (i) rate . . . base; (ii) average . . . marginal; (iii) proportional . . . progressive . . . regressive p. 128: (i) income . . . sales . . . property; (ii) double; (iii) Social Security . . . Medicare . . . unemployment
p. 131: (i) static; (ii) dynamic . . . static; (iii) fall . . . decline
p. 133: (i) vertically . . . vertically; (ii) reduces . . . raises; (iii) less

## 19 <br> Demand and Supply Elasticity

When the price of one type of television delivery service falls, people tend to switch in favor of buying that form of TV service and substitute away from alternative TV delivery services. Economists have estimated that if the price of satellitedelivered TV services decreases by a certain percentage, the demand for cable TV falls by about the same percentage. A given percentage decline in the price of cable TV, however, causes a percentage decrease in the demand for satellite TV that is typically less than half as large. What does this smaller percentage change in satellite TV consumption in response to a change in the price of cable TV services tell us about how consumers perceive consumption of cable TV versus satellite TV? The answer is provided by a concept called the cross price elasticity of demand, which is one of several elasticity concepts you will encounter in this chapter.

๑ After reading this chapter, you should be
U able to:

- Express and calculate price elasticity of demand
- Understand the relationship between the price elasticity of demand and total revenues
$>$ Discuss the factors that determine the price elasticity of demand
(1) Describe the cross price elasticity of demand and how it may be used to indicate whether two goods are substitutes or complements
$\rightarrow$ Explain the income elasticity of demand
$\rightarrow$ Classify supply elasticities and explain how the length of time for adjustment affects the price elasticity of supply


## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.

$$
\begin{aligned}
& \text { Federal Reserve economists have estimated that when bank debit-card transaction fees } \\
& \text { increase by } 10 \text { percent, the number of debit-card transactions that people wish to utilize } \\
& \text { declines by nearly } 67 \text { percent? Thus, an increase as small as I percent in the price of debit-card } \\
& \text { usage generates a significant proportionate reduction in the quantity of transactions demanded } \\
& \text { by debit-card users. } \\
& \text { Businesses must constantly take into account consumers' response to changing fees and } \\
& \text { prices. If Dell reduces its prices by } 10 \text { percent, will consumers respond by buying so many more } \\
& \text { computers that the company's revenues rise? At the other end of the spectrum, can Ferrari } \\
& \text { dealers "get away" with a } 2 \text { percent increase in prices? That is, will Ferrari purchasers } \\
& \text { respond so little to the relatively small increase in price that the total revenues received for }
\end{aligned}
$$

## Price elasticity of demand ( $E_{p}$ )

The responsiveness of the quantity demanded of a commodity to changes in its price; defined as the percentage change in quantity demanded divided by the percentage change in price.

Go to www.econtoday.com/ch19 for additional review of the price elasticity of demand.

## Price Elasticity

To begin to understand what elasticity is all about, just keep in mind that it means "responsiveness." Here we are concerned with the price elasticity of demand. We wish to know the extent to which a change in the price of, say, petroleum products will cause the quantity demanded to change, other things held constant. We want to determine the percentage change in quantity demanded in response to a percentage change in price.

## Price Elasticity of Demand

We will formally define the price elasticity of demand, which we will label $E_{p}$, as follows:

$$
E_{p}=\frac{\text { percentage change in quantity demanded }}{\text { percentage change in price }}
$$

What will price elasticity of demand tell us? It will tell us the relative amount by which the quantity demanded will change in response to a change in the price of a particular good.

Consider an example in which a 10 percent rise in the price of oil leads to a reduction in quantity demanded of only 1 percent. Putting these numbers into the formula, we find that the price elasticity of demand for oil in this case equals the percentage change in quantity demanded divided by the percentage change in price, or

$$
E_{p}=\frac{-1 \%}{+10 \%}=-0.1
$$

An elasticity of -0.1 means that a 1 percent increase in the price would lead to a mere 0.1 percent decrease in the quantity demanded. If you were now told, in contrast, that the price elasticity of demand for oil was -1 , you would know that a 10 percent increase in the price of oil would lead to a 10 percent decrease in the quantity demanded.

RELATIVE QUANTITIES ONLY Notice that in our elasticity formula, we talk about percentage changes in quantity demanded divided by percentage changes in price. We focus on relative amounts of price changes, because percentage changes are independent of the units chosen. This means that it doesn't matter if we measure price changes in terms of cents, dollars, or hundreds of dollars. It also doesn't matter whether we measure quantity changes in ounces, grams, or pounds.

ALWAYS NEGATIVE The law of demand states that quantity demanded is inversely related to the relative price. An increase in the price of a good leads to a decrease in the quantity demanded. If a decrease in the relative price of a good should occur, the quantity demanded would increase by some percentage. The point is that price elasticity of demand will always be negative. By convention, however, we will ignore the minus sign in our discussion from this point on.

Basically, the greater the absolute price elasticity of demand (disregarding the sign), the greater the demand responsiveness to relative price changes-a small change in price has a great impact on quantity demanded. Conversely, the smaller the absolute price elasticity of demand, the smaller the demand responsiveness to relative price changes-a large change in price has little effect on quantity demanded.

## Calculating Elasticity

To calculate the price elasticity of demand, we must compute percentage changes in quantity demanded and in price. To calculate the percentage change in quantity demanded, we might divide the absolute change in the quantity demanded by the original quantity demanded:

$$
\frac{\text { change in quantity demanded }}{\text { original quantity demanded }}
$$

To find the percentage change in price, we might divide the change in price by the original price:

$$
\frac{\text { change in price }}{\text { original price }}
$$

There is an arithmetic problem, though, when we calculate percentage changes in this manner. The percentage change, say, from 2 to $3-50$ percent-is not the same as the percentage change from 3 to $2-33 \frac{1}{3}$ percent. In other words, it makes a difference where you start. One way out of this dilemma is simply to use average values.

To compute the price elasticity of demand, we take the average of the two prices and the two quantities over the range we are considering and compare the change with these averages. Thus, the formula for computing the price elasticity of demand is as follows:

$$
E_{p}=\frac{\text { change in quantity }}{\text { sum of quantities } / 2} \div \frac{\text { change in price }}{\text { sum of prices } / 2}
$$

We can rewrite this more simply if we do two things: (1) We can let $Q_{1}$ and $Q_{2}$ equal the two different quantities demanded before and after the price change and let $P_{1}$ and $P_{2}$ equal the two different prices. (2) Because we will be dividing a percentage by a percentage, we simply use the ratio, or the decimal form, of the percentages. Therefore,

$$
E_{p}=\frac{\Delta Q}{\left(Q_{1}+Q_{2}\right) / 2} \div \frac{\Delta P}{\left(P_{1}+P_{2}\right) / 2}
$$

where the Greek letter $\Delta$ (delta) stands for "change in."
How can we use actual changes in the price of natural gas and associated changes in the quantity of natural gas demanded to calculate the price elasticity of demand for natural gas (all other things held constant) with this formula? (See the next page.)

## EXAMPLE The Price Elasticity of Demand for Natural Gas

During a recent three-month period, the price of natural gas decreased from $\$ 4.81$ per 1,000 cubic feet to $\$ 4.44$ per 1,000 cubic feet. As a consequence, during this three-month period the total quantity of natural gas consumed in the United States increased from 62.21 billion cubic feet per day to 62.64 billion cubic feet per day.

Assuming other things were equal, we can calculate the price elasticity of demand for natural gas during this period:

$$
\begin{aligned}
E_{p} & =\frac{\text { change in } Q}{\text { sum of quantities } / 2} \div \frac{\text { change in } P}{\text { sum of prices } / 2} \\
& =\frac{62.64 \text { billion }-62.21 \text { billion }}{(62.64 \text { billion }+62.21 \text { billion) } / 2} \div \frac{\$ 4.81-\$ 4.44}{(\$ 4.81+\$ 4.44) / 2} \\
& =\frac{0.43 \text { billion }}{124.85 \text { billion } / 2} \div \frac{\$ 0.37}{\$ 9.25 / 2}=0.09
\end{aligned}
$$

The price elasticity of 0.09 means that a 1 percent decrease in price generated a 0.09 percent increase in the quantity of natural gas demanded. Thus, during this three-month period, the quantity of natural gas demanded was not very responsive to a decrease in the price of natural gas.

FOR CRITICAL ANALYSIS
Would the estimated price elasticity of demand for natural gas have been different if we had not used the average-values formula? How?

## Elastic demand

A demand relationship in which a given percentage change in price will result in a larger percentage change in quantity demanded.

## Unit elasticity of demand

A demand relationship in which the quantity demanded changes exactly in proportion to the change in price.

## Inelastic demand

A demand relationship in which a given percentage change in price will result in a less-than-proportionate percentage change in the quantity demanded.

## Perfectly inelastic demand

A demand that exhibits zero responsiveness to price changes. No matter what the price is, the quantity demanded remains the same.

## Perfectly elastic demand

A demand that has the characteristic that even the slightest increase in price will lead to zero quantity demanded.

## Price Elasticity Ranges

We have names for the varying ranges of price elasticities, depending on whether a 1 percent change in price elicits more or less than a 1 percent change in the quantity demanded.

- We say that a good has an elastic demand whenever the price elasticity of demand is greater than 1 . A change in price of 1 percent causes a greater than 1 percent change in the quantity demanded.
- In a situation of unit elasticity of demand, a change in price of 1 percent causes exactly a 1 percent change in the quantity demanded.
- In a situation of inelastic demand, a change in price of 1 percent causes a change of less than 1 percent in the quantity demanded.

When we say that a commodity's demand is elastic, we are indicating that consumers are relatively responsive to changes in price. When we say that a commodity's demand is inelastic, we are indicating that its consumers are relatively unresponsive to price changes. When economists say that demand is inelastic, it does not necessarily mean that quantity demanded is totally unresponsive to price changes. Remember, the law of demand implies that there will almost always be some responsiveness in quantity demanded to a price change. The question is how much. That's what elasticity attempts to determine.

## Extreme Elasticities

There are two extremes in price elasticities of demand. One extreme represents total unresponsiveness of quantity demanded to price changes, which is referred to as perfectly inelastic demand, or zero elasticity. The other represents total responsiveness, which is referred to as infinitely or perfectly elastic demand.

We show perfect inelasticity in panel (a) of Figure 19-1 on the facing page. Notice that the quantity demanded per year is 8 million units, no matter what the price. Hence, for any price change, the quantity demanded will remain the same, and thus the change in the quantity demanded will be zero. Look back at our formula for computing elasticity. If the change in the quantity demanded is zero, the numerator is also zero, and a nonzero number divided into zero results in a value of zero too. This is true at any point along the demand curve. Hence, there is perfect inelasticity.

## FIGURE 19-I Extreme Price Elasticities

In panel (a), we show complete price unresponsiveness. The demand curve is vertical at the quantity of 8 million units per year. This means that the price elasticity of demand is zero. In panel (b), we show complete price responsiveness. At a price of 30 cents, in this example, consumers will demand an unlimited quantity of the particular good in question, over the relevant range of quantities. This is a case of infinite price elasticity of demand.


At the opposite extreme is the situation depicted in panel (b) of Figure 19-1. Here we show that at a price of 30 cents, an unlimited quantity will be demanded over the relevant range of quantities. At a price that is only slightly above 30 cents, no quantity will be demanded. There is perfect, or infinite, responsiveness at each point along this curve, and hence we call the demand schedule in panel (b) perfectly elastic.

## QUICK QUIZ See page 434 for the answers. Review concepts from this section in MyEconLab.

The price elasticity of demand is equal to the percentage change in $\qquad$ divided by the percentage change in $\qquad$ .

Price elasticity of demand is calculated in terms of
$\qquad$ changes in quantity demanded and in price. Thus, it is expressed as a unitless, dimensionless number that is $\qquad$ of units of measurement.

The price elasticity of demand is always $\qquad$ , because an increase in price will lead to a $\qquad$ in quantity demanded and a decrease in price will lead to an
$\qquad$ in quantity demanded. By convention, we ignore the negative sign in discussions of the price elasticity of demand.

One extreme elasticity occurs when a demand curve is vertical. It has $\qquad$ price elasticity of demand. It is completely $\qquad$ . Another extreme elasticity occurs when a demand curve is horizontal. It has completely
$\qquad$ demand. Its price elasticity of demand is

## Elasticity and Total Revenues

Suppose that you are an employee of a firm in the cellular phone service industry. How would you know when a rise in the market clearing price of cellular phone services will result in an increase in the total revenues, or the total receipts, of firms in the industry? It is commonly thought that the way for total receipts to rise is for the price per unit to increase. But is it possible that a rise in price per unit could lead to a decrease in total revenues? The answer to this question depends on the price elasticity of demand.

Let's look at Figure 19-2 on the next page. In panel (a), column 1 shows the price of cellular phone service in cents per minute, and column 2 represents billions of minutes per year. In column 3, we multiply column 1 times column 2 to derive total revenue because total revenue is always equal to the number of units (quantity) sold times the price per unit. In column 4, we calculate values of elasticity. Notice what happens to total revenues throughout the schedule. They rise steadily as the price rises from 1 cent to 5 cents per minute. When the price rises further to 6 cents per minute, total revenues remain constant at $\$ 3$ billion. At prices per minute higher than

## FIGURE 19-2 The Relationship Between Price Elasticity of Demand and Total Revenues for Cellular Phone Service

In panel (a), we show the elastic, unit-elastic, and inelastic sections of the demand schedule according to whether a reduction in price increases total revenues, causes them to remain constant, or causes them to decrease, respectively. In panel (b), we show these regions graphically on the demand curve. In panel (c), we show them on the total revenue curve.

Panel (a)


Panel (b)


Panel (c)


6 cents, total revenues fall as price increases. Indeed, if prices are above 6 cents per minute, total revenues will increase only if the price declines, not if the price rises.

## Labeling Elasticity

The relationship between price and quantity on the demand schedule is given in columns 1 and 2 of panel (a) in Figure 19-2 above. In panel (b), the demand curve, $D$, representing
that schedule is drawn. In panel (c), the total revenue curve representing the data in column 3 is drawn. Notice first the level of these curves at small quantities. The demand curve is at a maximum height, but total revenue is zero, which makes sense according to this demand schedule-at a price of 11 cents per minute and above, no units will be purchased, and therefore total revenue will be zero. As price is lowered, we travel down the demand curve, and total revenues increase until price is 6 cents per minute, remain constant from 6 cents to 5 cents per minute, and then fall at lower unit prices. Corresponding to those three sections, demand is elastic, unit-elastic, and inelastic. Hence, we have three relationships among the three types of price elasticity and total revenues.

- Elastic demand. A negative relationship exists between changes in price and changes in total revenues. That is to say, when market demand for an item is elastic, total revenues will rise if the market price decreases. Total revenues will fall if the market price increases.
- Unit-elastic demand. Changes in price do not change total revenues. When market demand is unit-elastic and the market price increases, total revenues will not change, nor will total revenues change if the market price decreases.
- Inelastic demand. A positive relationship exists between changes in price and total revenues. When market demand is inelastic and the market price increases, total revenues will go up. When the market price decreases, total revenues will fall. We therefore conclude that if demand is inelastic, price and total revenues move in the same direction.

GRAPHIC PRESENTATION The elastic, unit-elastic, and inelastic areas of the demand curve are shown in Figure 19-2 on the facing page. For prices from 11 cents per minute of cellular phone time to 6 cents per minute, as price decreases, total revenues rise from zero to $\$ 3$ billion. Demand is elastic. When price changes from 6 cents to 5 cents, however, total revenues remain constant at $\$ 3$ billion. Demand is unit-elastic. Finally, when price falls from 5 cents to 1 cent, total revenues decrease from $\$ 3$ billion to $\$ 1$ billion. Demand is inelastic. In panels (b) and (c) of Figure 19-2, we have labeled the sections of the demand curve accordingly, and we have also shown how total revenues first rise, then remain constant, and finally fall.

THE ELASTICITY-REVENUE RELATIONSHIP The relationship between price elasticity of demand and total revenues brings together some important microeconomic concepts. Total revenues, as we have noted, are the product of price per unit times number of units purchased. The law of demand states that along a given demand curve, price and quantity changes will move in opposite directions: One increases as the other decreases. Consequently, what happens to the product of price times quantity depends on which of the opposing changes exerts a greater force on total revenues. But this is just what price elasticity of demand is designed to measure-responsiveness of quantity demanded to a change in price. The relationship between price elasticity of demand and total revenues is summarized in Table 19-1 below.

## You Are There

To consider how the price elasticity of demand for Internet-ready gadgets influences the prices at which companies offer them for sale, read Pricing the iPad: Learning Lessons from the iPhone, on page 430.

## TABLE 19-I

Relationship Between Price Elasticity of Demand and Total Revenues

| Price Elasticity <br> of Demand $\left(E_{p}\right)$ |  |  |  |  |  |  | Effect of Price Change <br> on Total Revenues (TR) |
| :--- | :--- | :--- | :--- | :---: | :---: | :---: | :---: |
|  | Price Decrease |  | Price Increase |  |  |  |  |
| Inelastic | $\left(E_{p}<1\right)$ | TR $\downarrow$ | TR $\uparrow$ |  |  |  |  |
| Unit-elastic | $\left(E_{p}=1\right)$ | No change in TR | No change in TR |  |  |  |  |
| Elastic | $\left(E_{p}>1\right)$ | TR $\uparrow$ | TR $\downarrow$ |  |  |  |  |

QUICK QUIZ See page 434 for the answers. Review concepts from this section in MyEconLab.

Price elasticity of demand is related to total $\qquad$ -.

When demand is elastic, the change in price elicits a change in total revenues in the $\qquad$ direction from the price change.
When demand is unit-elastic, a change in price elicits
$\qquad$ change in total revenues (or in total consumer expenditures).

When demand is inelastic, a change in price elicits a change in total revenues (and in consumer expenditures) in the
$\qquad$ direction as the price change.

## Determinants of the Price Elasticity of Demand

We have learned how to calculate the price elasticity of demand. We know that theoretically it ranges numerically from zero (completely inelastic) to infinity (completely elastic). What we would like to do now is to come up with a list of the determinants of the price elasticity of demand. The price elasticity of demand for a particular commodity at any price depends, at a minimum, on the following factors:

- The existence, number, and quality of substitutes
- The percentage of a consumer's total budget devoted to purchases of that commodity
- The length of time allowed for adjustment to changes in the price of the commodity


## Existence of Substitutes

The closer the substitutes for a particular commodity and the more substitutes there are, the greater will be its price elasticity of demand. At the limit, if there is a perfect substitute, the elasticity of demand for the commodity will be infinity. Thus, even the slightest increase in the commodity's price will cause a dramatic reduction in the quantity demanded: Quantity demanded will fall to zero.

Keep in mind that in this extreme example, we are really talking about two goods that the consumer believes are exactly alike and equally desirable, like dollar bills whose only difference is their serial numbers. When we talk about less extreme examples, we can speak only in terms of the number and the similarity of substitutes that are available.

Thus, we will find that the more narrowly we define a good, the closer and greater will be the number of substitutes available. For example, the demand for diet soft drinks may be relatively elastic because consumers can switch to other low-calorie liquid refreshments. The demand for diet drinks (as a single group), however, is relatively less elastic because there are fewer substitutes.

## Share of Budget

We know that the greater the share of a person's total budget that is spent on a commodity, the greater that person's price elasticity of demand is for that commodity. A key reason that the demand for pepper is very inelastic is because individuals spend so little on it relative to their total budgets. In contrast, the demand for items such as transportation and housing is far more elastic because they occupy a large part of people's budgets—changes in their prices cannot easily be ignored without sacrificing a lot of other alternative goods that could be purchased.

Consider a numerical example. A household spends $\$ 40,000$ a year. It purchases $\$ 4$ of pepper per year and $\$ 4,000$ of transportation services. Now consider the spending power of this family when the price of pepper and the price of transportation both double. If the household buys the same amount of pepper, it will now spend $\$ 8$. It will thus have to reduce other expenditures by $\$ 4$. This $\$ 4$ represents only 0.01 percent of
the entire household budget. By contrast, if transportation costs double, the family will have to spend $\$ 8,000$, or $\$ 4,000$ more on transportation, if it is to purchase the same quantity. That increased expenditure on transportation of $\$ 4,000$ represents 10 percent of total expenditures that must be switched from other purchases. We would therefore predict that the household will react differently if the price of pepper doubles than it will if transportation prices double. It will reduce its transportation purchases by a proportionately greater amount.

## Time for Adjustment

When the price of a commodity changes and that price change persists, more people will learn about it. Further, consumers will be better able to revise their consumption patterns the longer the time period they have to do so. And in fact, the longer the time they do take, the less costly it will be for them to engage in this revision of consumption patterns. Consider a price decrease. The longer the price decrease persists, the greater will be the number of new uses that consumers will discover for the particular commodity, and the greater will be the number of new users of that particular commodity.

It is possible to make a very strong statement about the relationship between the price elasticity of demand and the time allowed for adjustment:

## The longer any price change persists, the greater the elasticity of demand, other things held constant. Elasticity of demand is greater in the long run than in the short run.

SHORT-RUN VERSUS LONG-RUN ADJUSTMENTS Let's consider an example. Suppose that the price of electricity goes up 50 percent. How do you adjust in the short run? You can turn the lights off more often, you can stop using your personal computer as much as you usually do, and similar measures. Otherwise it's very difficult to cut back on your consumption of electricity.

In the long run, though, you can devise other methods to reduce your consumption. Instead of using only electric heaters, the next time you have a house built you will install solar panels. You will purchase fluorescent bulbs because they use less electricity. The more time you have to think about it, the more ways you will find to cut your electricity consumption.

DEMAND ELASTICITY IN THE SHORT RUN AND IN THE LONG RUN We would expect, therefore, that the short-run demand curve for electricity would be relatively less elastic (in the price range around $P_{e}$ ), as demonstrated by $D_{1}$ in Figure 19-3 on the next page. The long-run demand curve, however, will exhibit more elasticity (in the neighborhood of $P_{e}$ ), as demonstrated by $D_{3}$. Indeed, we can think of an entire family of demand curves such as those depicted in the figure. The short-run demand curve is for the period when there is little time for adjustment. As more time is allowed, the demand curve goes first to $D_{2}$ and then all the way to $D_{3}$. Thus, in the neighborhood of $P_{e}$, elasticity differs for each of these curves. It is greater for the less steep curves (but slope alone does not measure elasticity for the entire curve).

## Why Not . . . always raise prices when demand is inelastic?

Certain products, such as baby food, exhibit inelastic demand. So if you are a baby food manufacturer, why not raise your prices all the time? The problem is that even if the demand for all baby food is inelastic, you have competitors. If you increase the price of your product, but
your competitors do not raise the prices of their products, your competitors will pick off your customers. Consequently, unless you have no competitors, you cannot raise your price just because market demand is inelastic.

## FIGURE 19-3

## Short-Run and LongRun Price Elasticity of Demand

Consider a situation in which the market price is $P_{e}$ and the quantity demanded is $Q_{e}$. Then there is a price increase to $P_{1}$. In the short run, as evidenced by the demand curve $D_{1}$, we move from equilibrium quantity demanded, $Q_{e}$, to $Q_{1}$. After more time is allowed for adjustment, the demand curve rotates at original price $P_{e}$ to $D_{2}$. Quantity demanded falls again, now to $Q_{2}$. After even more time is allowed for adjustment, the demand curve rotates at price $P_{e}$ to $D_{3}$. At the higher price $P_{1}$ in the long run, the quantity demanded falls all the way to $Q_{3}$.


## EXAMPLE What Do Real-World Price Elasticities of Demand Look Like?

In Table 19-2 below, we present demand elasticities for selected goods. None of them is zero, and the largest is 4.6. Remember that even though we are omitting the negative sign, there is an inverse relationship between price and quantity demanded. Also remember that these elasticities are measured over given price ranges. Recall from the example of the demand curve in Figure 19-2 on page 420 that choosing different price ranges could yield different elasticity estimates for these goods.

Economists have consistently found that estimated price elasticities of demand are greater in the long run than in the short run, as seen in Table 19-2.

There you see that all available estimates indicate that the long-run price elasticity of demand for vacation air travel is 2.7 , whereas the estimate for the short run is 1.1. Throughout the table, you see that all estimates of longrun price elasticities of demand exceed their short-run counterparts.

## FOR CRITICAL ANALYSIS

Explain the intuitive reasoning behind the difference between long-run and short-run price elasticity of demand.

## TABLE 19-2

## Price Elasticities of Demand for Selected Goods

Here are estimated demand elasticities for selected goods. All of them are negative, although we omit the minus sign. We have given some estimates of the long-run price elasticities of demand. The long run is associated with the time necessary for consumers to adjust fully to any given price change. (Note: "N.A." indicates that no estimate is available.)

|  | Estimated Elasticity |  |
| :--- | :---: | :---: |
| Category | Short Run | Long Run |
| Air travel (business) | 0.4 | 1.2 |
| Air travel (vacation) | 1.1 | 2.7 |
| Beef | 0.6 | $\mathrm{~N} . \mathrm{A}$. |
| Cheese | 0.3 | $\mathrm{~N} . \mathrm{A}$. |
| Electricity | 0.1 | 1.7 |
| Fresh tomatoes | 4.6 | $\mathrm{~N} . \mathrm{A}$. |
| Gasoline | 0.2 | 0.5 |
| Hospital services | 0.1 | 0.7 |
| Intercity bus service | 0.6 | 2.2 |
| Physician services | 0.1 | 0.6 |
| Private education | 1.1 | 1.9 |
| Restaurant meals | 2.3 | N.A. |
| Tires | 0.9 | 1.2 |

HOW TO DEFINE THE SHORT RUN AND THE LONG RUN We've mentioned the short run and the long run. Is the short run one week, two weeks, one month, two months? Is the long run three years, four years, five years? There is no single answer. The long run is the period of time necessary for consumers to make a full adjustment to a given price change, all other things held constant. In the case of the demand for electricity, the long run will be however long it takes consumers to switch over to cheaper sources of heating, to buy houses and appliances that are more energy-efficient, and so on. The long-run elasticity of demand for electricity therefore relates to a period of at least several years. The short run-by default-is any period less than the long run.

## Cross Price Elasticity of Demand

In Chapter 3, we discussed the effect of a change in the price of one good on the demand for a related good. We defined substitutes and complements in terms of whether a reduction in the price of one caused a decrease or an increase, respectively, in the demand for the other. If the price of Blu-ray discs is held constant, the number of discs purchased (at any price) will certainly be influenced by the price of a close substitute such as Internet digital movie downloads. If the price of computer printers is held constant, the amount of computer printers demanded (at any price) will certainly be affected by changes in the price of computers. (These goods are complements.)

## Measuring the Cross Price Elasticity of Demand

What we now need to do is come up with a numerical measure of the responsiveness of the amount of an item demanded to the prices of related goods. This is called the cross price elasticity of demand $\left(E_{x y}\right)$, which is defined as the percentage change in the amount of a particular item demanded at the item's current price (a shift in the demand curve) divided by the percentage change in the price of the related good. In equation form, the cross price elasticity of demand between good X and good Y is

$$
E_{x y}=\frac{\text { percentage change in the amount of good } \mathrm{X} \text { demanded }}{\text { percentage change in price of good } \mathrm{Y}}
$$

Alternatively, the cross price elasticity of demand between good Y and good X would use the percentage change in the amount of good Y demanded as the numerator and the percentage change in the price of good X as the denominator.

## Substitutes and Complements

When two goods are substitutes, the cross price elasticity of demand will be positive. For example, when the price of portable hard drives goes up, the amount of flash memory drives demanded at their current price will rise-the demand curve for flash drives will shift horizontally rightward-in response as consumers shift away from the now relatively more expensive portable hard drives to flash memory drives. A producer of flash memory drives could benefit from a numerical estimate of the cross price elasticity of demand between portable hard drives and flash memory drives. For example, if the price of portable hard drives goes up by 10 percent and the producer of flash memory drives knows that the cross price elasticity of demand is 1 , the flash drive producer can estimate that the amount of flash memory drives demanded will also go up by 10 percent at any given price of flash memory drives. Plans for increasing production of flash memory drives can then be made.

When two related goods are complements, the cross price elasticity of demand will be negative (and we will not disregard the minus sign). For example, when the price of personal computers declines, the amount of computer printers demanded will rise. This is because as prices of computers decrease, the number of printers purchased at

Cross price elasticity of demand $\left(E_{x y}\right)$ The percentage change in the amount of an item demanded (holding its price constant) divided by the percentage change in the price of a related good.
any given price of printers will naturally increase, because computers and printers are often used together. Any manufacturer of computer printers must take this into account in making production plans.

If goods are completely unrelated, their cross price elasticity of demand will, by definition, be zero.

## Income Elasticity of Demand

In Chapter 3, we discussed the determinants of demand. One of those determinants was income. We can apply our understanding of elasticity to the relationship between changes in income and changes in the amount of a good demanded at that good's current price.

## Measuring the Income Elasticity of Demand

We measure the responsiveness of the amount of an item demanded at that item's current price to a change in income by the income elasticity of demand $\left(E_{i}\right)$ :

$$
E_{i}=\frac{\text { percentage change in amount of a good demanded }}{\text { percentage change in income }}
$$

holding relative price constant.
Income elasticity of demand refers to a horizontal shift in the demand curve in response to changes in income, whereas price elasticity of demand refers to a movement along the curve in response to price changes. Thus, income elasticity of demand is calculated at a given price, and price elasticity of demand is calculated at a given income.

## Calculating the Income Elasticity of Demand

To get the same income elasticity of demand over the same range of values regardless of the direction of change (increase or decrease), we can use the same formula that we used in computing the price elasticity of demand. When doing so, we have

$$
E_{i}=\frac{\text { change in quantity }}{\text { sum of quantities } / 2} \div \frac{\text { change in income }}{\text { sum of incomes } / 2}
$$

A simple example will demonstrate how income elasticity of demand can be computed. Table 19-3 below gives the relevant data. The product in question is prerecorded Blu-ray discs. We assume that the price of Blu-ray discs remains constant relative to other prices. In period 1, six Blu-ray discs per month are purchased. Income per month is $\$ 4,000$. In period 2 , monthly income increases to $\$ 6,000$, and the number of Blu-ray discs demanded per month increases to eight. We can apply the following calculation:

$$
E_{i}=\frac{2 /[(6+8) / 2]}{\$ 2,000 /[(\$ 4,000+\$ 6,000) / 2]}=\frac{2 / 7}{2 / 5}=0.71
$$

Hence, measured income elasticity of demand for Blu-ray discs for the individual represented in this example is 0.71 .

## TABLE 19-3

How Income Affects Quantity of Blu-Ray Discs Demanded

| Period | Number of Blu-Ray Discs Demanded per Month | Income per Month |
| :--- | :---: | :---: |
| 1 | 6 | $\$ 4,000$ |
| 2 | 8 | 6,000 |

How responsive is the amount of dental services demanded to a change in income in the United States?

## EXAMPLE The Income Elasticity of Demand for Dental Services


#### Abstract

During a few weeks in the depths of the Great Recession of the late 2000s, U.S. household income declined by 1 percent. In the same period, the amount of dental services that people purchased nationwide fell by 5.8 percent. Thus, the income elasticity of demand for U.S. dental services was equal to -5.8 percent $\div-1$ percent $=+5.8$. Thus, the amount of dental services demanded at the current price of such services varies directly with income.


## FOR CRITICAL ANALYSIS

What do you think happened to the amount of dental services demanded when U.S. personal income rose in 2010?

You have just been introduced to three types of elasticities. All three elasticities are important in influencing the consumption of most goods. Reasonably accurate estimates of these elasticities can go a long way toward making accurate forecasts of demand for goods or services.

## QUICK QUIZ See page 434 for the answers. Review concepts from this section in MyEconLab.

Some determinants of price elasticity of demand are (1) the existence, number, and quality of $\qquad$ ; (2) the of the total budget spent on the good in question; and (3) the length of time allowed for $\qquad$ to a change in prices.
$\qquad$ price elasticity of demand measures the responsiveness of the amount of one good demanded to another's price changes. For substitutes, the cross price
elasticity of demand is $\qquad$ For complements, it is $\qquad$ -

Income elasticity of demand tells you by what percentage the amount of a good $\qquad$ will change for a particular percentage change in $\qquad$ —.

## Price Elasticity of Supply

The price elasticity of supply $\left(E_{s}\right)$ is defined similarly to the price elasticity of demand. Supply elasticities are generally positive. The reason is that at higher prices, larger quantities will generally be forthcoming from suppliers. The definition of the price elasticity of supply is as follows:

$$
E_{s}=\frac{\text { percentage change in quantity supplied }}{\text { percentage change in price }}
$$

## Classifying Supply Elasticities

Just as with demand, there are different ranges of supply elasticities. They are similar in definition to the ranges of demand elasticities.

If a 1 percent increase in price elicits a greater than 1 percent increase in the quantity supplied, we say that at the particular price in question on the supply schedule, supply is elastic. The most extreme elastic supply is called perfectly elastic supplythe slightest reduction in price will cause quantity supplied to fall to zero.

If, conversely, a 1 percent increase in price elicits a less than 1 percent increase in the quantity supplied, we refer to that as an inelastic supply. The most extreme inelastic supply is called perfectly inelastic supply-no matter what the price, the quantity supplied remains the same.

If the percentage change in the quantity supplied is just equal to the percentage change in the price, we call this unit-elastic supply.

Price elasticity of supply ( $E_{s}$ )
The responsiveness of the quantity supplied of a commodity to a change in its price; the percentage change in quantity supplied divided by the percentage change in price.

## Perfectly elastic supply

A supply characterized by a reduction in quantity supplied to zero when there is the slightest decrease in price.

## Perfectly inelastic supply

A supply for which quantity supplied remains constant, no matter what happens to price.

## FIGURE 19-4

## The Extremes in Supply

 CurvesHere we have drawn two extremes of supply schedules: $S$ is a perfectly elastic supply curve; $S^{\prime}$ is a perfectly inelastic one. In the former, an unlimited quantity will be supplied within the relevant range of quantities at price $P_{1}$. In the latter, no matter what the price, the quantity supplied will be $Q_{1}$. An example of $S^{\prime}$ might be the supply curve for fresh (unfrozen) fish on the morning the boats come in.


Figure 19-4 above shows two supply schedules, $S$ and $S^{\prime}$. You can tell at a glance, even without reading the labels, which one is perfectly elastic and which one is perfectly inelastic. As you might expect, most supply schedules exhibit elasticities that are somewhere between zero and infinity.

## Price Elasticity of Supply and Length of Time for Adjustment

We pointed out earlier that the longer the time period allowed for adjustment, the greater the price elasticity of demand. It turns out that the same proposition applies to supply. The longer the time for adjustment, the more elastic the supply curve. Consider why this is true:

1. The longer the time allowed for adjustment, the more resources can flow into (or out of) an industry through expansion (or contraction) of existing firms. As an example, suppose that there is a long-lasting, significant increase in the demand for gasoline. The result is a sustained rise in the market price of gasoline. Initially, gasoline refiners will be hampered in expanding their production with the operating refining equipment available to them. Over time, however, some refining companies might be able to recondition old equipment that had fallen into disuse. They can also place orders for construction of new gasoline-refining equipment, and once the equipment arrives, they can also put it into place to expand their gasoline production. Given sufficient time, therefore, existing gasoline refiners can eventually respond to higher gasoline prices by adding new refining operations.
2. The longer the time allowed for adjustment, the entry (or exit) of firms increases (or decreases) production in an industry. Consider what happens if the price of gasoline remains higher than before as a result of a sustained rise in gasoline demand. Even as existing refiners add to their capability to produce gasoline by retooling old equipment, purchasing new equipment, and adding new refining facilities, additional businesses may seek to earn profits at the now-higher gasoline prices. Over time, the entry of new gasoline-refining companies adds to the productive capabilities of the entire refining industry, and the quantity of gasoline supplied increases.

We therefore talk about short-run and long-run price elasticities of supply. The short run is defined as the time period during which full adjustment has not yet taken place.

The long run is the time period during which firms have been able to adjust fully to the change in price.

How different are the short- and long-run price elasticities of salmon supply?

## INTERNATIONAL EXAMPLE Price Elasticities of Salmon Supply in Norway

Researchers at Norway's University of Stavanger recently studied data on prices and quantities of salmon supplied by Norwegian salmon-farming firms between the 1980s and the 2000s. They estimated that in the short run, when salmon firms were unable to vary inputs such as types and quantities of feed and capital equipment used in producing farm-raised salmon, the price elasticity of salmon supply was only 0.05 . In the long run, however, the estimated price elasticity of supply was 1.4 , or 28 times larger than the estimated short-run elasticity. Thus, when firms have sufficient time to
respond to a price increase by changing varieties and amounts of feed and capital equipment, a 1 percent rise in the price of salmon induces a percentage increase in quantity supplied that is 28 times greater.

## FOR CRITICAL ANALYSIS

How would a technological improvement that enabled salmon firms to increase yields of salmon raised in fisheries affect the short-run price elasticity of supply?

A GRAPHIC PRESENTATION We can show a whole set of supply curves similar to the ones we generated for demand. As Figure 19-5 below shows, when nothing can be done in the immediate run, the supply curve is vertical, $S_{1}$. As more time is allowed for adjustment, the supply curve rotates to $S_{2}$ and then to $S_{3}$, becoming more elastic as it rotates.

QUICK QUIZ See page 434 for the answers. Review concepts from this section in MyEconLab.

Price elasticity of supply is calculated by dividing the percentage change in the $\qquad$
$\qquad$ by the percentage change in $\qquad$ -
Usually, price elasticities of supply are $\qquad$ _higher prices yield $\qquad$ quantities supplied.

Long-run supply curves are $\qquad$ elastic than shortrun supply curves because the $\qquad$ the time allowed, the more resources can flow into or out of an industry when price changes.

## FIGURE 19-5

## Short-Run and LongRun Price Elasticity of Supply

Consider a situation in which the price is $P_{e}$ and the quantity supplied is $Q_{e}$. In the immediate run, we hypothesize a vertical supply curve, $S_{1}$. With the price increase to $P_{1}$, therefore, there will be no change in the short run in quantity supplied, which will remain at $Q_{e}$. Given some time for adjustment, the supply curve will rotate to $S_{2}$. The new amount supplied will increase to $Q_{1}$. The long-run supply curve is shown by $S_{3}$. The amount supplied again increases to $Q_{2}$.


## You Are There Pricing the iPad: Learning Lessons from the iPhone

It is January 2010, and Steve Jobs has just made his first big pitch for Apple's latest high-tech gadget, the iPad, which can perform a variety of functions from playing computer games to displaying animated figures from college textbooks. According to media reports, industry observers expect that the company will offer the device at a relatively high price.

Jobs and Apple, however, have learned a lesson from their experience with the iPhone in mid-2007. At that time, Jobs and Apple had anticipated inelastic demand for the iPhone and other Internet-ready, "smart" cellphones, so they set a relatively high price for the iPhone in an effort to generate maximum revenues. In fact, the estimated price elasticity of demand for smart cellphones turned out to be about 1.4. Hence, revenues received by Apple and other manufacturers of smart cellphones increased only after the market clearing price of smart cellphones declined in late 2007 and early 2008.

Thus, although most industry observers anticipated that a basic iPad would be priced at $\$ 1,000$, Apple's initial price is only $\$ 499$. The company has set this lower price in anticipation that the demand for the new gadget will turn out to be elastic, so a lower price will ultimately yield higher revenues.

## Critical Analysis Questions

1. By setting the iPad's price at half the expected level, did Apple signal that it anticipated a price elasticity of demand below or above 1? Explain.
2. Why is the price elasticity of demand for Apple's iPhone greater than the price elasticity of the market demand for all smart cellphones?

ISSUES \& APPLICATIONS


# Measuring the Substitutability of Satellite and Cable TV 

## CONCEPTS APPLIED

- Price Elasticity of Demand
- Elastic Demand
- Cross Price Elasticity of Demand

Is access to television programming essentially the same good whether it is delivered by cable or satellite? To find out, Austan Goolsbee of the University of Chicago and Amil Petrin of the University of Minnesota estimated price elasticities and cross price elasticities of demand for cable and satellite TV delivery services.

## Price Elasticities of Demand for TV Delivery Services

Goolsbee and Petrin estimated price elasticities of demand for cable TV and direct broadcast satellite TV. The researchers estimated that the price elasticity of demand was between -1.5 and -3.0 for cable TV and about -2.5 for satellite TV. Thus, the researchers found that demands for both types of TV delivery services were elastic.

## Satellite Delivery Is Slightly Less Substitutable Than Cable

Goolsbee and Petrin also estimated the cross price elasticities of demand for each type of TV service. The values of the cross price elasticities of demand were positive, indicating that consumers perceive cable TV and satellite TV to be substitutes.

The cross price elasticities were not the same, however. Goolsbee and Petrin found that a 1 percent decrease in the
price of satellite TV caused the amount of cable TV services demanded to decline by about 1 percent. In contrast, they found that the amount of satellite TV services demanded fell by only 0.3 to 0.5 percent in response to a 1 percent decrease in the price of cable TV. Apparently, consumers of satellite TV perceive cable TV to be less substitutable for satellite TV services than do cable TV consumers.

## For Critical Analysis

1. If the market clearing prices of cable and satellite TV services were to decrease, what would happen to the revenues earned by sellers of these services?
2. Based on the information above, what was the range of estimates of the value of the cross price elasticity of demand for satellite TV with respect to the price of cable TV?

## Web Resources

1. For information about why cable and satellite services are typically viewed as imperfectly substitutable, go to www.econtoday.com/ch19.
2. To learn about how satellite TV services can now be accessed using personal computers, go to www.econtoday .com/ch19.

## Research Project

Providers of satellite TV services have already developed ways for people to capture TV programming on personal computing devices as well as via traditional television sets, while cable TV providers have been slower to offer such services. Discuss whether this difference might, at least in theory, help explain the differing estimates of cross price elasticities of demand for cable versus satellite TV.

## X Myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

WHERE TO GO TO PRACTICE

Expressing and Calculating the Price Elasticity of Demand The price elasticity of demand is the percentage change in quantity demanded divided by the percentage change in price. To calculate the price elasticity of demand for relatively small changes in price, the percentage change in quantity demanded is equal to the change in the quantity resulting from a price change divided by the average of the initial and final quantities, and the percentage change in price is equal to the price change divided by the average of the initial and final prices.

The Relationship Between the Price Elasticity of Demand and Total Revenues Demand is elastic when the price elasticity of demand exceeds 1 , and over the elastic range of a demand curve, an increase in price reduces total revenues. Demand is inelastic when the price elasticity of demand is less than 1 , and over this range of a demand curve, an increase in price raises total revenues. Finally, demand is unit-elastic when the price elasticity of demand equals 1 , and over this range of a demand curve, an increase in price does not affect total revenues.
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## MyEconLab continued

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

## Factors That Determine the Price Elasticity

 of Demand Three factors affect the price elasticity of demand. If there are more close substitutes, the price elasticity of demand increases. The price elasticity of demand also tends to be higher when a larger portion of a person's budget is spent on the good. In addition, if people have a longer period of time to adjust to a price change, the price elasticity of demand tends to be higher.The Cross Price Elasticity of Demand and Using It to Determine Whether Two Goods Are Substitutes or Complements The cross price elasticity of demand for a good is the percentage change in the amount of that good demanded divided by the percentage change in the price of a related good. If two goods are substitutes, an increase in the price of one of the goods induces an increase in the amount of the other good demanded, so the cross price elasticity of demand is positive. In contrast, if two goods are complements, an increase in the price of one of the goods brings about a decrease in the amount of the other good demanded, so the cross price elasticity of demand is negative.

The Income Elasticity of Demand The income elasticity of demand for any good is equal to the percentage change in the amount of the good demanded divided by the percentage change in income, holding the good's relative price unchanged.

## KEY FIGURE

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- Video: The Determinants of the Price Elasticity of Demand
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Classifying Supply Elasticities and How the Length of Time for Adjustment Affects the Price Elasticity of Supply The price elasticity of supply is equal to the percentage change in quantity supplied divided by the percentage change in price. If the price elasticity of supply is greater than 1 , supply is elastic, and if the price elasticity of supply is less than 1 , supply is inelastic. Supply is unit-elastic if the price elasticity of supply equals 1 . Supply is more likely to be elastic when sellers have more time to adjust to price changes.
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All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

19-1. When the price of shirts emblazoned with a college logo is $\$ 10$, consumers buy 150 per week. When the price declines to $\$ 9$, consumers purchase 200 per week. Based on this information, calculate the price elasticity of demand for logoemblazoned shirts.
19-2. Table 19-2 on page 424 indicates that the shortrun price elasticity of demand for tires is 0.9 . If an increase in the price of petroleum (used in producing tires) causes the market prices of tires to rise from $\$ 50$ to $\$ 60$, by what percentage would you expect the quantity of tires demanded to change?
19-3. The diagram below depicts the demand curve for "miniburgers" in a local fast-food market. Use the information in this diagram to answer the questions that follow.

a. What is the price elasticity of demand along the range of the demand curve between a price of $\$ 0.20$ per miniburger and a price of $\$ 0.40$ per miniburger? Is demand elastic or inelastic over this range?
b. What is the price elasticity of demand along the range of the demand curve between a price of $\$ 0.80$ per miniburger and a price of $\$ 1.20$ per miniburger? Is demand elastic or inelastic over this range?
c. What is the price elasticity of demand along the range of the demand curve between a price of $\$ 1.60$ per miniburger and a price of $\$ 1.80$ per miniburger? Is demand elastic or inelastic over this range?

19-4. In a local market, the monthly price of Internet access service decreases from $\$ 20$ to $\$ 10$, and the total quantity of monthly accounts across all Internet access providers increases from 100,000 to 200,000 . What is the price elasticity of demand? Is demand elastic, unit-elastic, or inelastic?
19-5. At a price of $\$ 27.50$ to play 18 holes on local golf courses, 1,200 consumers pay to play a game of golf each day. A rise in the price to $\$ 32.50$ causes the number of consumers to decline to 800 . What is the price elasticity of demand? Is demand elastic, unit-elastic, or inelastic?
19-6. It is very difficult to find goods with perfectly elastic or perfectly inelastic demand. We can, however, find goods that lie near these extremes. Characterize demands for the following goods as being near perfectly elastic or near perfectly inelastic.
a. Corn grown and harvested by a small farmer in Iowa
b. Heroin for a drug addict
c. Water for a desert hiker
d. One of several optional textbooks in a pass-fail course
19-7. In the market for hand-made guitars, when the price of guitars is $\$ 800$, annual revenues are $\$ 640,000$. When the price falls to $\$ 700$, annual revenues decline to $\$ 630,000$. Over this range of guitar prices, is the demand for hand-made guitars elastic, unit-elastic, or inelastic?
19-8. Suppose that over a range of prices, the price elasticity of demand varies from 15.0 to 2.5 . Over another range of prices, the price elasticity of demand varies from 1.5 to 0.75 . What can you say about total revenues and the total revenue curve over these two ranges of the demand curve as price falls?
19-9. Based solely on the information provided below, characterize the demands for the following goods as being more elastic or more inelastic.
a. A 45 -cent box of salt that you buy once a year
b. A type of high-powered ski boat that you can rent from any one of a number of rental agencies
c. A specific brand of bottled water
d. Automobile insurance in a state that requires autos to be insured but has only a few insurance companies
e. A 75-cent guitar pick for the lead guitarist of a major rock band
19-10. The value of cross price elasticity of demand between goods X and Y is 1.25 , while the cross
price elasticity of demand between goods X and Z is -2.0. Characterize X and Y and X and Z as substitutes or complements.
19-11. Suppose that the cross price elasticity of demand between eggs and bacon is -0.5 . What would you expect to happen to purchases of bacon if the price of eggs rises by 10 percent?
19-12. Assume that the income elasticity of demand for hot dogs is -1.25 and that the income elasticity of demand for lobster is 1.25 . Based on the fact that the measure for hot dogs is negative while that for lobster is positive, are these normal or inferior goods? (Hint: You may want to refer to the discussion of normal and inferior goods in Chapter 3.)
19-13. At a price of $\$ 25,000$, producers of midsized automobiles are willing to manufacture and sell 75,000 cars per month. At a price of $\$ 35,000$, they are willing to produce and sell 125,000 a month. Using the same type of calculation method used to compute the price elasticity of demand, what is the price elasticity of supply? Is supply elastic, unitelastic, or inelastic?

19-14. The price elasticity of supply of a basic commodity that a nation imports from producers in other countries is 2 . What would you expect to happen to the volume of imports if the price of this commodity rises by 10 percent?
19-15. A 20 percent increase in the price of skis induces ski manufacturers to increase production of skis by 10 percent in the short run. In the long run, other things being equal, the 20 percent price increase generates a production increase of 40 percent. What is the short-run price elasticity of supply? What is the long-run price elasticity of supply?
19-16. An increase in the market price of men's haircuts, from $\$ 15$ per haircut to $\$ 25$ per haircut, initially causes a local barbershop to have its employees work overtime to increase the number of daily haircuts provided from 35 to 45 . When the $\$ 25$ market price remains unchanged for several weeks and all other things remain equal as well, the barbershop hires additional employees and provides 65 haircuts per day. What is the short-run price elasticity of supply? What is the long-run price elasticity of supply?

## ECONOMICS ON THE NET

## Price Elasticity and Consumption of Illegal Drugs

 Making the use of certain drugs illegal drives up their market prices, so the price elasticity of demand is a key factor affecting the use of illegal drugs. This application applies concepts from this chapter to analyze how price elasticity of demand affects drug consumption.Title: The Demand for Illicit Drugs
Navigation: Go to www.econtoday.com/ch19, and follow the link to the summary of this paper published by the National Bureau of Economic Research.

Application Read the summary of the results of this study of price elasticities of participation in use of illegal drugs, and answer the following questions.

1. Based on the results of the study, is the demand for cocaine more or less price elastic than the demand for heroin? For which drug, therefore, will quantity demanded fall by a greater percentage in response to a proportionate increase in price?
2. The study finds that decriminalizing currently illegal drugs would bring about sizable increases both in overall consumption of heroin and cocaine and in the price elasticity of demand for both drugs. Why do you suppose that the price elasticity of demand would rise? (Hint: At present, users of cocaine and heroin are restricted to only a few illegal sources of the drugs, but if the drugs could legally be produced and sold, there would be many more suppliers providing a variety of different types of both drugs.)
For Group Study and Analysis Discuss ways that government officials might use information about the price elasticities of demand for illicit drugs to assist in developing policies intended to reduce the use of these drugs. Which of these proposed policies might prove most effective? Why?

## ANSWERS TO QUICK QUIZZES

p. 419: (i) quantity demanded . . . price; (ii) percentage . . . independent; (iii) negative . . . decrease . . . increase; (iv) zero . . . inelastic . . . elastic . . . infinite p. 422: (i) revenues; (ii) opposite; (iii) zero; (iv) same p. 427: (i) substitutes . . . share . . . adjustment;
(ii) Cross . . . positive . . . negative; (iii) demanded . . . income
p. 429: (i) quantity supplied . . . price; (ii) positive . . . greater; (iii) more . . . longer


Consumer Choice

According to some economists who perceive that consumers have limited ability to make rational choices, credit cards are "bad." These economists reason that being able to use credit cards to obtain items immediately makes consumers more satisfied until they receive their credit-card bills. Then, the economists argue, consumers discover that they have to pay some of their income to the credit-card issuers and forgo spending that amount of their income on other goods and services. The net result is that people are less happy than they would have been if they had not used the credit cards-which these economists suggest is justification for governments to ban credit cards. Before you can contemplate this proposal to try to make people better off by banning credit cards, you first must understand how economists study the way people make choices intended to maximize their levels of satisfaction. That is the key topic of this chapter.

๑ After reading this chapter, you should be able to:
Distinguish between total utility and marginal utility

- Discuss why marginal utility first rises but ultimately tends to decline as a person consumes more of a good or service
$\rightarrow$ Explain why an individual's optimal choice of how much to consume of each good or service entails equalizing the marginal utility per dollar spent across all goods and services
- Describe the substitution effect of a price change on the quantity demanded of a good or service
- Understand how the real-income effect of a price change affects the quantity demanded of a good or service

X myeconlab
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## Did You Know

the human brain does its intelligent computing with $10^{11}(100,000,000,000)$ neurons? These neurons are interconnected in a complex network of about $10^{16}(10,000,000,000,000,000)$ electrochemical connections called synapses, each of which performs about I,000 operations per second. Evidence indicates that all this computing power makes the human brain at least 10,000 times more intelligent than most artificially constructed supercomputers. Thus, there is general agreement that the human brain is thousands of times better at making choices among desirable alternatives than the computing machines available today. Human beings have consid-
erable capability to evaluate choices and determine the quantities of different goods and services they wish to consume.

In Chapter 3, you learned that a determinant of the quantity demanded of any particular item is the price of that item. The law of demand implies that at a lower overall price, there will be a higher quantity demanded. Understanding the derivation of the law of demand is useful because it allows us to examine the relevant variables, such as price, income, and tastes, in such a way as to make better sense of the world and even perhaps generate predictions about it. One way of deriving the law of demand involves an analysis of the logic of consumer choice in a world of limited resources. In this chapter, therefore, we discuss what is called utility analysis.

## Utility

The want-satisfying power of a good or service.

## Utility analysis

The analysis of consumer decision making based on utility maximization.

## Utility Theory

When you buy something, you do so because of the satisfaction you expect to receive from having and using that good. For everything that you like to have, the more you have of it, the higher the level of total satisfaction you receive. Another term that can be used for satisfaction is utility, or want-satisfying power. This property is common to all goods that are desired. The concept of utility is purely subjective, however. There is no way that you or I can measure the amount of utility that a consumer might be able to obtain from a particular good, for utility does not imply "useful" or "utilitarian" or "practical." Thus, there can be no accurate scientific assessment of the utility that someone might receive by consuming a fast-food dinner or a movie relative to the utility that another person might receive from that same good or service.

The utility that individuals receive from consuming a good depends on their tastes and preferences. These tastes and preferences are normally assumed to be given and stable for a particular individual. An individual's tastes determine how much utility that individual derives from consuming a good, and this in turn determines how that individual allocates his or her income to purchases of that good. But we cannot explain why tastes are different between individuals. For example, we cannot explain why some people like yogurt but others do not.

We can analyze in terms of utility the way consumers decide what to buy, just as physicists have analyzed some of their problems in terms of what they call force. No physicist has ever seen a unit of force, and no economist has ever seen a unit of utility. In both cases, however, these concepts have proved useful for analysis.

Throughout this chapter, we will be discussing utility analysis, which is the analysis of consumer decision making based on utility maximization-that is, making choices with the aim of attaining the highest feasible satisfaction.

## Utility and Utils

Economists once believed that utility could be measured. In fact, there is a philosophical school of thought based on utility theory called utilitarianism, developed by the English philosopher Jeremy Bentham (1748-1832). Bentham held that society should seek the greatest happiness for the greatest number. He sought to apply an arithmetic formula for measuring happiness. He and his followers developed the notion of measurable utility and invented the util to measure it. For the moment, we will also assume that we can measure satisfaction using this representative unit. Our
assumption will allow us to quantify the way we examine consumer behavior. Thus, the first chocolate bar that you eat might yield you 4 utils of satisfaction. The first peanut cluster, might yield 6 utils, and so on. Today, no one really believes that we can actually measure utils, but the ideas forthcoming from such analysis will prove useful in understanding how consumers choose among alternatives.

## Total and Marginal Utility

Consider the satisfaction, or utility, that you receive each time that you download and listen to digital music albums. To make the example straightforward, let's say that there are thousands of downloadable music albums to choose from each year and that each of them is of the same quality. Let's say that you normally download and listen to one music album per week. You could, of course, download two, or three, or four per week. Presumably, each time you download and listen to another music album per week, you will get additional satisfaction, or utility. The question that we must ask though, is, given that you are already downloading and listening to one album per week, will the next one downloaded and listened to during that week give you the same amount of additional utility?

That additional, or incremental, utility is called marginal utility, where marginal means "incremental" or "additional." (Marginal changes also refer to decreases, in which cases we talk about decremental changes.) The concept of marginality is important in economics because we can think of people comparing additional (marginal) benefits with additional (marginal) costs.

## Applying Marginal Analysis to Utility

The example in Figure 20-1 on the following page will clarify the distinction between total utility and marginal utility. The table in panel (a) shows the total utility and the marginal utility of downloading and listening to digital music albums each week. Marginal utility is the difference between total utility derived from one level of consumption and total utility derived from another level of consumption within a given time interval. A simple formula for marginal utility is this:

$$
\text { Marginal utility }=\frac{\text { change in total utility }}{\text { change in number of units consumed }}
$$

In our example, when a person has already downloaded and listened to two music albums in one week and then downloads and listens to another, total utility increases from 16 utils to 19 utils. Therefore, the marginal utility (of downloading and listening to one more album of Internet music after already having downloaded and listened to two in one week) is equal to 3 utils.

## Graphical Analysis

We can transfer the information in panel (a) onto a graph, as we do in panels (b) and (c) of Figure 20-1 on the next page. Total utility, which is represented in column 2 of panel (a), is transferred to panel (b).

Total utility continues to rise until four digital music albums are downloaded and listened to per week. This measure of utility remains at 20 utils through the fifth album, and at the sixth album per week it falls to 18 utils. We assume that at some quantity consumed per unit time period, boredom with consuming more digital music albums begins to set in. Thus, at some quantity consumed, the additional utility from consuming an additional album begins to fall, so total utility first rises and then declines in panel (b).

## Marginal utility

The change in total utility due to a one-unit change in the quantity of a good or service consumed.

## FIGURE 20-I Total and Marginal Utility of Downloading and Listening to Digital Music Albums

If we were able to assign specific values to the utility derived from downloading and listening to digital music albums each week, we could obtain a marginal utility schedule similar in pattern to the one shown in panel (a). In column 1 is the number of music albums downloaded and listened to per week; in column 2 , the total utility derived from each quantity; and in column 3 , the marginal
utility derived from each additional quantity, which is defined as the change in total utility due to a change of one unit of listening to downloaded albums per week. Total utility from panel (a) is plotted in panel (b). Marginal utility is plotted in panel (c), where you see that it reaches zero where total utility hits its maximum at between 4 and 5 units.

Panel (a)

| (1) | (2) | (3) |
| :---: | :---: | :---: |
| Number of <br> Music Albums Downloaded and Listened to per Week | Total Utility (utils per week) | Marginal Utility (utils per week) |
| 0 | 0 |  |
|  |  | 10-0) |
| 1 | 10 |  |
| 2 |  | 6 (16-10) |
|  |  | 3 (19-16) |
| 3 | 19 |  |
|  |  | 1 (20-19) |
| 4 | 20 |  |
|  |  | 0 (20-20) |
| 5 | 20 |  |
|  | 18 | -2 (18-20) |
| 6 |  |  |

Panel (b)


Panel (c)


Downloaded Music Albums Listened to per Week

## Marginal Utility

If you look carefully at panels (b) and (c) of Figure 20-1 above, the notion of marginal utility becomes clear. In economics, the term marginal always refers to a change in the total. The marginal utility of listening to three downloaded digital music albums per week instead of two albums per week is the increment in total utility and is equal to 3 utils per week. All of the points in panel (c) are taken from column 3 of the table in panel (a). Notice that marginal utility falls throughout the graph. A special point occurs after four albums are downloaded and listened to per week because the total utility curve in panel (b) is unchanged after the consumption of the fourth album. That means that the consumer receives no additional (marginal) utility from down-
loading and listening to five albums rather than four. This is shown in panel (c) as zero marginal utility. After that point, marginal utility becomes negative.

In our example, when marginal utility becomes negative, it means that the consumer is tired of downloading and listening to digital music albums and would require some form of compensation to listen to any more. When marginal utility is negative, an additional unit consumed actually lowers total utility by becoming a nuisance. Rarely does a consumer face a situation of negative marginal utility. Whenever this point is reached, goods in effect become "bads." Consuming more units actually causes total utility to fall so that marginal utility is negative. A rational consumer will stop consuming at the point at which marginal utility becomes negative, even if the good is available at a price of zero.

## QUICK QUIZ See page 452 for the answers. Review concepts from this section in MyEconLab.

__ is defined as want-satisfying power. It is a power common to all desired goods and services.

We arbitrarily measure utility in units called $\qquad$ .

It is important to distinguish between total utility and marginal utility. $\qquad$ utility is the total satisfaction
derived from the consumption of a given quantity of a good or service. $\qquad$ utility is the change in total utility due to a one-unit change in the consumption of the good or service.

## Diminishing Marginal Utility

Notice that in panel (c) of Figure 20-1 on the facing page, marginal utility is continuously declining. This property has been named the principle of diminishing marginal utility. There is no way that we can prove diminishing marginal utility. Nevertheless, diminishing marginal utility has even been called a law. This supposed law concerns a psychological, or subjective, utility that you receive as you consume more and more of a particular good. Stated formally, the law is as follows:

> As an individual consumes more of a particular commodity, the total level of utility, or satisfaction, derived from that consumption usually increases. Eventually, however, the rate at which it increases diminishes as more is consumed.

Take a hungry individual at a dinner table. The first serving is greatly appreciated, and the individual derives a substantial amount of utility from it. Consumption of the second serving does not have quite as much pleasurable impact as the first one, and consumption of the third serving is likely to be even less satisfying. This individual experiences diminishing marginal utility of food until he or she stops eating, and this is true for most people. All-you-can-eat restaurants count on this fact. A second helping of ribs may provide some marginal utility, but the third helping would have only a little or even negative marginal utility.

Consider for a moment the opposite possibility—increasing marginal utility. Under such a situation, the marginal utility after consuming, say, one hamburger would increase. Consuming the second hamburger would yield more utility to you, and consuming the third would yield even more. If increasing marginal utility existed, each of us would consume only one good or service! Rather than observing that "variety is the spice of life," we would see that monotony in consumption was preferred. We do not observe such single-item consumption, and therefore we have great confidence in the concept of diminishing marginal utility.

Can diminishing marginal utility explain why newspaper vending machines rarely prevent people from taking more than the one current issue they have paid to purchase?

## Diminishing marginal utility

The principle that as more of any good or service is consumed, its extra benefit declines. Otherwise stated, increases in total utility from the consumption of a good or service become smaller and smaller as more is consumed during a given time period.

## EXAMPLE Newspaper Vending Machines versus Candy Vending Machines

Have you ever noticed that newspaper vending machines nearly everywhere in the United States allow you to put in the correct change, lift up the door, and-if you were willing to violate the law-take as many newspapers as you want? Contrast this type of vending machine with candy machines. They are securely locked at all times. You must designate the candy that you wish, normally by using some type of keypad. The candy then drops down so that you can retrieve it but cannot grab any other candy.

The difference between these two types of vending machines is explained by diminishing marginal utility. Newspaper companies dispense newspapers from coin-operated boxes that allow dishonest people to take more copies than they pay for. What would a dishonest person do with more than one copy of a newspaper, however? The marginal utility of reading a second newspaper is normally zero. The benefit of storing excessive newspapers is
usually nil because yesterday's news has no value. But the same analysis does not hold for candy. The marginal utility of consuming a second candy bar is certainly less than the marginal utility of consuming the first, but it is normally not zero. Moreover, one can store candy for relatively long periods of time at relatively low cost. Consequently, food vending machine companies have to worry about dishonest users of their equipment and must make that equipment more theftproof than newspaper vending machines.

## FOR CRITICAL ANALYSIS

Can you think of a circumstance under which a substantial number of newspaper purchasers might be inclined to take more than one newspaper out of a vending machine?

## Consumer optimum

A choice of a set of goods and services that maximizes the level of satisfaction for each consumer, subject to limited income.

## Optimizing Consumption Choices

Every consumer has a limited income, so choices must be made. When a consumer has made all of his or her choices about what to buy and in what quantities, and when the total level of satisfaction, or utility, from that set of choices is as great as it can be, we say that the consumer has optimized. When the consumer has attained an optimum consumption set of goods and services, we say that he or she has reached consumer optimum.

## A Two-Good Example

Consider a simple two-good example. The consumer has to choose between spending income on downloads of digital music albums at $\$ 5$ per download and on purchasing cappuccinos at $\$ 3$ each. Let's say that when the consumer has spent all income on music album downloads and cappuccinos, the last dollar spent on a cappuccino yields 3 utils of utility but the last dollar spent on downloading music albums yields 10 utils. Wouldn't this consumer increase total utility if some dollars were taken away from consumption of cappuccinos and allocated to music album downloads? The answer is yes. More dollars spent downloading music albums will reduce marginal utility per last dollar spent, whereas fewer dollars spent on consumption of cappuccinos will increase marginal utility per last dollar spent. The loss in utility from spending fewer dollars purchasing fewer cappuccinos is more than made up by spending additional dollars on more album downloads. As a consequence, total utility increases. The consumer optimum-where total utility is maximized-occurs when the satisfaction per last dollar spent on both cappuccinos and music album downloads per week is equal for the two goods. Thus, the amount of goods consumed depends on the prices of the goods, the income of the consumer, and the marginal utility derived from the amounts of each good consumed.

Table 20-1 on the facing page presents information on utility derived from consuming various quantities of music album downloads and cappuccinos. Columns 4 and 8 show the marginal utility per dollar spent on music downloads and cappuccinos, respectively. If the prices of both goods are zero, individuals will consume each as long as their respective marginal utility is positive (at least five units of each and probably much more). It is also true that a consumer with unlimited income will continue consuming goods until the marginal utility of each is equal to zero. When the price is zero or the consumer's income is unlimited, there is no effective constraint on consumption.

## A Two-Good Consumer Optimum

Consumer optimum is attained when the marginal utility of the last dollar spent on each good yields the same utility and income is completely exhausted. In the situation

## TABLE 20-I

Total and Marginal Utility from Consuming Music Album
Downloads and Cappuccinos on an Income of \$26

| (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Music <br> Album Downloads per Period | Total Utility of Music Album Downloads per Period (utils) | Marginal Utility (utils) $M U_{d}$ | Marginal Utility per Dollar Spent $\left(M U_{d} / P_{d}\right)$ (price $=\$ 5$ ) | Cappuccinos per Period | Total Utility of Cappuccinos per Period (utils) | Marginal Utility (utils) $M U_{c}$ | $\begin{aligned} & \text { Marginal } \\ & \text { Utility } \\ & \text { per Dollar } \\ & \text { Spent } \\ & \left(M U_{c} / P_{c}\right) \\ & (\text { price }=\$ 3) \end{aligned}$ |
| 0 | 0 | - | - | 0 | 0 | - | - |
| 1 | 50.0 | 50.0 | 10.0 | 1 | 25 | 25 | 8.3 |
| 2 | 95.0 | 45.0 | 9.0 | 2 | 47 | 22 | 7.3 |
| 3 | 135.0 | 40.0 | 8.0 | 3 | 65 | 18 | 6.0 |
| 4 | 171.5 | 36.5 | 7.3 | 4 | 80 | 15 | 5.0 |
| 5 | 200.0 | 28.5 | 5.7 | 5 | 89 | 9 | 3.0 |

in Table 20-1 above, the individual's income is $\$ 26$. From columns 4 and 8 of Table 20-1, equal marginal utilities per dollar spent occur at the consumption level of four music album downloads and two cappuccinos (the marginal utility per dollar spent equals 7.3). Notice that the marginal utility per dollar spent for both goods is also (approximately) equal at the consumption level of three music album downloads and one cappuccino, but here total income is not completely exhausted. Likewise, the marginal utility per dollar spent is (approximately) equal at five music album downloads and three cappuccinos, but the expenditures necessary for that level of consumption (\$34) exceed the individual's income.

Table 20-2 below shows the steps taken to arrive at consumer optimum. Listening to the first downloaded music album would yield a marginal utility per dollar of

## TABLE 20-2

## Steps to Consumer Optimum

In each purchase situation described here, the consumer always purchases the good with the higher marginal utility per dollar spent (MU/P). For example, at the time of the third purchase, the marginal utility per last dollar spent on downloads of music albums is 8 , but it is 8.3 for cappuccinos, and $\$ 16$ of
income remains, so the next purchase will be a cappuccino. Here $P_{d}=\$ 5$, $P_{c}=\$ 3, M U_{d}$ is the marginal utility of consumption of music album downloads, and $M U_{c}$ is the marginal utility of consumption of cappuccinos.

| Purchase | Choices |  |  |  | Buying Decision | Remaining Income |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Music Album Downloads |  | Cappuccinos |  |  |  |
|  | Unit | $M U_{d} / P_{d}$ | Unit | $M U_{c} / P_{c}$ |  |  |
| 1 | First | 10.0 | First | 8.3 | First music album download | \$26-\$5 = \$21 |
| 2 | Second | 9.0 | First | 8.3 | Second music album download | \$21-\$5 = \$16 |
| 3 | Third | 8.0 | First | 8.3 | First cappuccino | \$16-\$3 = \$13 |
| 4 | Third | 8.0 | Second | 7.3 | Third music album download | \$13-\$5 = \$8 |
| 5 | Fourth | 7.3 | Second | 7.3 | Fourth music album download and second cappuccino | $\begin{aligned} & \$ 8-\$ 5=\$ 3 \\ & \$ 3-\$ 3=\$ 0 \end{aligned}$ |

10 ( 50 units of utility divided by $\$ 5$ per music album), while consuming the first cappuccino would yield a marginal utility of only 8.3 per dollar ( 25 units of utility divided by $\$ 3$ per cappuccino). Because it yields the higher marginal utility per dollar, the music album is purchased. This leaves $\$ 21$ of income. Downloading and listening to the second music album yield a higher marginal utility per dollar (9, versus 8.3 for a cappuccino), so this album is also purchased, leaving an unspent income of $\$ 16$. Purchasing and consuming the first cappuccino now yield a higher marginal utility per dollar than listening to the next music album ( 8.3 versus 8 ), so the first cappuccino is purchased. This leaves income of $\$ 13$ to spend. The process continues until all income is exhausted and the marginal utility per dollar spent is equal for both goods.

To restate, consumer optimum requires the following:

## A consumer's money income should be allocated so that the last dollar spent on each good purchased yields the same amount of marginal utility (when all income is spent), because this rule yields the largest possible total utility.

Does the price of an item ever affect how much utility people experience from consuming that item?

## EXAMPLE Does Consuming More Expensive Items Make People Happier?

Antonio Rangel of the California Institute of Technology conducted experiments in which he offered to let people taste wines. He sometimes told people that the wine they were drinking had been poured from a bottle purchased at a price of $\$ 90$ when he actually had poured it from a bottle priced at $\$ 5$. Other times, he told people the true price of the wine. As subjects drank the wines, their brains were subjected to magnetic resonance imaging (MRI). The images revealed that many people enjoyed the wine tasting more when they were told that the wine was expensive.

Thus, the experiment showed that when people receive a good at no explicit charge, they derive greater satisfaction from consuming the good when they believe that it has a higher explicit price. Of course, in real-world
market settings, people do pay explicit prices for items. In all normal situations, the additional satisfaction they derive from consuming higher-priced items naturally increases when they choose to pay the higher prices. After all, this must be true for the marginal utility per dollar spent to be equalized across all items consumed.

## FOR CRITICAL ANALYSIS <br> Why do you suppose that some firms now use magnetic resonance imaging of people consuming new products when the firms decide what <br> price to charge for the items?

## You Are There

To consider how companies are using "free" trial offers to induce people to include their products within a typical consumer optimum, read Signing Up for "Free" Trial Offers with TrialPay, on page 447.

## A Little Math

We can state the rule of consumer optimum in algebraic terms by examining the ratio of marginal utilities and prices of individual products. The rule simply states that a consumer maximizes personal satisfaction when allocating money income in such a way that the last dollars spent on good A , good B , good C , and so on, yield equal amounts of marginal utility. Marginal utility $(M U)$ from good A is indicated by " $M U$ of good A." For good B, it is "MU of good B." Our algebraic formulation of this rule, therefore, becomes

$$
\frac{M U \text { of } \operatorname{good} \mathrm{A}}{\text { Price of } \operatorname{good} \mathrm{A}}=\frac{M U \text { of } \operatorname{good} \mathrm{B}}{\text { price of } \operatorname{good} \mathrm{B}}=\cdots=\frac{M U \operatorname{of} \operatorname{good} \mathrm{Z}}{\text { price } \operatorname{of} \operatorname{good} \mathrm{Z}}
$$

The letters $\mathrm{A}, \mathrm{B}, \ldots, \mathrm{Z}$ indicate the various goods and services that the consumer might purchase.

We know, then, that in order for the consumer to maximize utility, the marginal utility of good A divided by the price of good A must equal the marginal utility of any other good divided by its price. Note, though, that the application of the rule of equal marginal utility per dollar spent does not necessarily describe an explicit or conscious act on the part of consumers. Rather, this is a model of consumer optimum.

## Why Not . . . make consumers happier by requiring them to purchase the quantities the government chooses?

At consumers' optimal allocations of their incomes to expenditures on goods and services, the marginal utility per dollar spent is equalized across all purchases. If the government required individuals to reallocate their incomes to purchase larger quantities of certain items, then the marginal utilities from consuming those items would decline. In addition, consumers would have less remaining income available to purchase as many units of other items, so the marginal utilities derived from buying
those items would rise. Consequently, at current prices of goods and services, consumers' marginal utility per dollar spent would no longer be equal, meaning that consumers would be less satisfied. Thus, a government requirement for consumers to reallocate their incomes to different quantities of goods and services might please government officials but would not make consumers happier.

QUICK QUIZ See page 452 for the answers. Review concepts from this section in MyEconLab.

The principle of diminishing marginal utility tells us that each successive marginal unit of a good consumed adds $\qquad$ extra utility.

The consumer maximizes total utility by $\qquad$ the marginal utility of the last dollar spent on one good with
the marginal utility per last dollar spent on all other goods. That is the state of consumer $\qquad$ -.
To remain in consumer optimum, a price decrease requires an $\qquad$ in consumption. A price increase requires a $\qquad$ in consumption.

## How a Price Change Affects Consumer Optimum

Consumption decisions are summarized in the law of demand, which states that the amount purchased is inversely related to price. We can now see why by using utility analysis.

## A Consumer's Response to a Price Change

When a consumer has optimally allocated all her income to purchases, the marginal utility per dollar spent at current prices of goods and services is the same for each good or service she buys. No consumer will, when optimizing, buy 10 units of a good per unit of time when the marginal utility per dollar spent on the tenth unit of that good is less than the marginal utility per dollar spent on a unit of some other item.

If we start out at a consumer optimum and then observe a good's price decrease, we can predict that consumers will respond to the price decrease by consuming more of that good. This is because before the price change, the marginal utility per dollar spent on each good or service consumed was the same. Now, when a specific good's price is lower, it is possible to consume more of that good while continuing to equalize the marginal utility per dollar spent on that good with the marginal utility per dollar spent on other goods and services. The purchase and consumption of additional units of the lower-priced good will cause the marginal utility from consuming the good to fall. Eventually, it will fall to the point at which the marginal utility per dollar spent on the good is once again equal to the marginal utility per dollar spent on other goods and services. At this point, the consumer will stop buying additional units of the lower-priced good.

A hypothetical demand curve for music downloads per week for a typical consumer is presented in Figure 20-2 on the next page. Suppose that at point $A$, at which the price per music download is $\$ 5$, the marginal utility of the last music album downloaded per week is $M U_{A}$. At point $B$, at which the price is $\$ 4$ per music download per week, the marginal utility is represented by $M U_{B}$. With the consumption of more downloaded digital music, the marginal utility of the last unit of these additional

## Substitution effect

The tendency of people to substitute cheaper commodities for more expensive commodities.

## Principle of substitution

The principle that consumers shift away from goods and services that become priced relatively higher in favor of goods and services that are now priced relatively lower.

## Purchasing power

The value of money for buying goods and services. If your money income stays the same but the price of one good that you are buying goes up, your effective purchasing power falls, and vice versa.

## FIGURE 20-2 Digital Music Download Prices and Marginal Utility

When consumers respond to a reduction in music download prices from $\$ 5$ per download to $\$ 4$ per download by increasing consumption, marginal utility falls. The movement is from point $A$, at which marginal utility is $M U_{A}$, to point $B$, at which marginal utility is $M U_{B}$, which is less than $M U_{A}$. This brings about the equalization of the marginal utility per dollar spent across all purchases.

music downloads is lower- $M U_{B}$ must be less than $M U_{A}$. What has happened is that at a lower price, the number of music album downloads per week increased from four to five. Marginal utility must have fallen. At a higher consumption rate, the marginal utility falls in response to the rise in downloadable music consumption so that the marginal utility per dollar spent is equalized across all purchases.

## The Substitution Effect

What is happening as the price of music downloads falls is that consumers are substituting the now relatively cheaper music downloads for other goods and services, such as restaurant meals and live concerts. We call this the substitution effect of a change in the price of a good because it occurs when consumers substitute relatively cheaper goods for relatively more expensive ones.

We assume that people desire a variety of goods and pursue a variety of goals. That means that few, if any, goods are irreplaceable in meeting demand. We are generally able to substitute one product for another to satisfy demand. This is commonly referred to as the principle of substitution.

AN EXAMPLE Let's assume now that there are several goods, not exactly the same, and perhaps even very different from one another, but all contributing to consumers' total utility. If the relative price of one particular good falls, we will substitute in favor of the now lower-priced good and against the other goods that we might have been purchasing. Conversely, if the price of that good rises relative to the price of the other goods, we will substitute in favor of them and not buy as much of the now higherpriced good. An example is the growth in purchases of Internet-ready cellphones, or smartphones, since the mid-2000s. As the relative price of smartphones has plummeted, people have substituted away from other, now relatively more expensive goods in favor of purchasing additional smartphones.

PURCHASING POWER AND REAL INCOME If the price of some item that you purchase goes down while your money income and all other prices stay the same, your ability to purchase goods goes up. That is to say, your effective purchasing power has increased, even though your money income has stayed the same. If you purchase 20 gallons of gas a week at $\$ 5$ per gallon, your total outlay for gas is $\$ 100$. If the price goes down by 50 percent, to $\$ 2.50$ per gallon, you would have to spend only $\$ 50$ a week to purchase the same number of gallons of gas. If your money income and the prices
of other goods remain the same, it would be possible for you to continue purchasing 20 gallons of gas a week and to purchase more of other goods. You will feel richer and will indeed probably purchase more of a number of goods, including perhaps even more gasoline.

The converse will also be true. When the price of one good you are purchasing goes up, without any other change in prices or income, the purchasing power of your income will drop. You will have to reduce your purchases of either the now higherpriced good or other goods (or a combination).

In general, this real-income effect is usually quite small. After all, unless we consider broad categories, such as housing or food, a change in the price of one particular item that we purchase will have a relatively small effect on our total purchasing power. Thus, we expect that the substitution effect will be more important than the realincome effect in causing us to purchase more of goods that have become cheaper and less of goods that have become more expensive.

## The Demand Curve Revisited

Linking the law of diminishing marginal utility and the rule of equal marginal utilities per dollar gives us a negative relationship between the quantity demanded of a good or service and its price. As the relative price of digital music downloads goes up, for example, the quantity demanded will fall, and as the relative price of music downloads goes down, the quantity demanded will rise. Figure 20-2 on the facing page showed this demand curve for music downloads. As the price of music downloads falls, the consumer can maximize total utility only by purchasing more music, and vice versa. In other words, the relationship between price and quantity desired is simply a down-ward-sloping demand curve. Note, though, that this downward-sloping demand curve (the law of demand) is derived under the assumption of constant tastes and incomes. You must remember that we are keeping these important determining variables constant when we look at the relationship between price and quantity demanded.

## Marginal Utility, Total Utility, and the Diamond-Water Paradox

Even though water is essential to life and diamonds are not, water is relatively cheap and diamonds are relatively expensive. The economist Adam Smith in 1776 called this the "diamond-water paradox." The paradox is easily understood when we make the distinction between total utility and marginal utility. The total utility of water greatly exceeds the total utility derived from diamonds. What determines the price, though, is what happens on the margin. We have relatively few diamonds, so the marginal utility of the last diamond consumed is relatively high. The opposite is true for water. Total utility does not determine what people are willing to pay for a unit of a particular commodity-marginal utility does. Look at the situation graphically in Figure 20-3 on the next page. We show the demand curve for diamonds, labeled $D_{\text {diamonds }}$. The demand curve for water is labeled $D_{\text {water }}$. We plot quantity in terms of kilograms per unit time period on the horizontal axis. On the vertical axis, we plot price in dollars per kilogram. We use kilograms as our common unit of measurement for water and for diamonds. We could just as well have used pounds or liters.

Notice that the demand for water is many, many times the demand for diamonds (even though we really can't show this in the diagram). We draw the supply curve of water as $S_{1}$ at a quantity of $Q_{\text {water }}$. The supply curve for diamonds is given as $S_{2}$ at quantity $Q_{\text {diamonds }}$. At the intersection of the supply curve of water with the demand curve of water, the price per kilogram is $P_{\text {water }}$. The intersection of the supply curve of diamonds with the demand curve of diamonds is at $P_{\text {diamonds }}$. Notice that $P_{\text {diamonds }}$ exceeds $P_{\text {water }}$. Diamonds sell at a higher price than water.

## Real-income effect

The change in people's purchasing power that occurs when, other things being constant, the price of one good that they purchase changes. When that price goes up, real income, or purchasing power, falls, and when that price goes down, real income increases.

## FIGURE 20-3 The Diamond-Water Paradox

We pick kilograms as a common unit of measurement for both water and diamonds. To demonstrate that the demand for and supply of water are immense, we have put a break in the horizontal quantity axis. Although the demand for water is much greater than the demand for diamonds, the marginal valuation of water is given by the marginal value placed on the last unit of water consumed. To find that, we must know the supply of water, which is given as $S_{1}$. At that supply, the price of water is $P_{\text {water }}$. But the supply for diamonds is given by $S_{2}$. At that supply, the price of diamonds is $P_{\text {diamonds. }}$. The total valuation that consumers place on water is tremendous relative to the total valuation consumers place on diamonds. What is important for price determination, however, is the marginal valuation, or the marginal utility received.

## Behavioral Economics and Consumer Choice Theory

Utility analysis has long been appealing to economists because it makes clear predictions about how individuals will adjust their consumption of different goods and services based on the prices of those items and their incomes. Traditionally, another attraction of utility analysis to many economists has been its reliance on the assumption that consumers behave rationally, or that they do not intentionally make decisions that would leave them worse off. As we discussed in Chapter 1, proponents of behavioral economics have doubts about the rationality assumption, which causes them to question the utility-based theory of consumer choice.

## Does Behavioral Economics Better Predict Consumer Choices?

Advocates of behavioral economics question whether utility theory is supported by the facts, which they argue are better explained by applying the assumption of bounded rationality. Recall from Chapter 1 that this assumption states that human limitations prevent people from examining every possible choice available to them and thereby thwart their efforts to effectively pursue long-term personal interests.

As evidence favoring the bounded rationality assumption, proponents of behavioral economics point to real-world examples that they claim violate rationality-based utility theory. For instance, economists have found that when purchasing electric appliances such as refrigerators, people sometimes buy the lowest-priced, energy-inefficient models even though the initial purchase-price savings often fail to compensate for higher future energy costs. There is also evidence that people who live in earthquake- or flood-prone regions commonly fail to purchase sufficient insurance against these events. In addition, experiments have shown that when people are placed in situations in which strong emotions come into play, they may be willing to pay different amounts for items than they would pay in calmer settings.

These and other observed behaviors, behavioral economists suggest, indicate that consumers do not behave as if they are rational. If the rationality assumption does not apply to actual behavior, they argue, it follows that utility-based consumer choice theory cannot, either.

## Consumer Choice Theory Remains Alive and Well

In spite of the doubts expressed by proponents of behavioral economics, most economists continue to apply the assumption that people behave as if they act rationally with an aim to maximize utility. These economists continue to utilize utility theory because of a fundamental strength of this approach: it yields clear-cut predictions regarding consumer choices.

In contrast, if the rationality assumption is rejected, any number of possible human behaviors might be considered. To proponents of behavioral economics, ambiguities about actual outcomes make the bounded rationality approach to consumer choice more realistic than utility-based consumer choice theory. Nevertheless, a major drawback is that no clearly testable predictions emerge from the many alternative behaviors that people might exhibit if they fail to behave as if they are rational.

Certainly, arguments among economists about the "reasonableness" of rational consumers maximizing utility are likely to continue. So far, however, the use of utilitybased consumer choice theory has allowed economists to make a wide array of predictions about how consumers respond to changes in prices, incomes, and other factors. In general, these key predictions continue to be supported by the actual choices that consumers make.

## QUICK QUIZ See page 452 for the answers. Review concepts from this section in MyEconLab.

Each change in price has a substitution effect. When the price of a good $\qquad$ , the consumer $\qquad$ in favor of that relatively cheaper good.

Each change in price also has a real-income effect. When price $\qquad$ , the consumer's real purchasing power increases, causing the consumer to purchase of most goods. Assuming that the principle of
diminishing marginal utility holds, the demand curve must slope downward.

The price of water is lower than the price of diamonds because people consume $\qquad$ water than diamonds, which results in a $\qquad$ marginal utility of water compared with the marginal utility of diamonds.

## You Are There Signing Up for "Free" Trial Offers with TrialPay

Alex Rampell operates a Web-based company called TrialPay. He is now in his late 20s, but he started his business while in high school. Rampell and TrialPay offer "freebies"-items obtainable at no explicit charge. Instead of paying for an item, such as a software download, a TrialPay customer agrees to sign up for a trial offer for a product offered by another firm. For instance, TrialPay might provide a "free" copy of a downloadable video game that the customer otherwise would have had to purchase from PopCap Games at a price of $\$ 25$. To obtain the right to download the video game, the customer may be required to sign up for a "free" trial membership with the movie service Netflix.

Rampell knows that even if the marginal utility that a consumer gets from a package of "freebies" is small, the effective price-the dollar value of the time and effort expended at TrialPay's Web page-is also very low. This ensures that the marginal utility per
dollar spent will be high enough to make a trial membership part of the consumer optimum for TrialPay's customers. Rampell has convinced Netflix and 7,500 other merchants that many of these consumers are likely to continue buying their products after trying them. Thus, these merchants can anticipate earning future revenues from TrialPay's customers, which is why the merchants are willing to pay fees to TrialPay as compensation for operating its online service.

## Critical Analysis Questions

1. Why is the effective price of a TrialPay "freebie" greater than zero?
2. What does Netflix anticipate that TrialPay customers will discover about the marginal utility experienced from trial consumption of Netflix's movie service?


# Is the Utility from Using Credit Cards Really Negative? 

## CONCEPTS APPLIED

- Bounded Rationality
- Utility
- Marginal Utility

According to behavioral economists, a consumer's rationality is bounded, meaning that people often are unable to assess all aspects of choices that they confront. Behavioral economists contend that as a result, people sometimes make near-term decisions that ultimately turn out to reduce their well-being. A good example, the economists suggest, is the decision that many people make to use credit cards.

## Credit Cards: Short-Term Gain but Long-Term Pain?

George Loewenstein of Carnegie Mellon University and Ted O'Donoghue of Cornell University realize that using a credit card initially increases a consumer's satisfaction by enabling the consumer to obtain an item immediately. But they note that consumers experience "negative emotion" when it is time to submit payment.

This, they suggest, creates a problem: People use their cards to obtain too many items. Loewenstein and O'Donoghue argue that the solution to this perceived problem is to "ban credit cards as they currently exist."

## Assessing the Marginal Utility of Credit Cards

Loewenstein and O'Donoghue contend that the positive utility people derive from using credit cards to obtain immediate use of an item is overwhelmed by a utility decrease from having to give up other items when they must pay their credit-card bill. On net, therefore, the utility from creditcard use is negative. Economists refer to negative utility from consuming an item as disutility. Goods and services from which people derive disutility are "economic bads"items that people are better off not consuming. This is the logic that leads Loewenstein and O'Donoghue to propose that the government should prevent anyone from obtaining a credit card.

One difficulty with this analysis is that it assumes that everyone who uses a credit card suffers from a bounded
rationality problem. Economists have long recognized that many people utilize credit cards as a convenient means of payment and happily pay their bills each month. For these people, credit-card use could be viewed as entirely rational. Another difficulty is that even if bounded rationality prevails, it is unlikely that the disutility from having to give up other items later always outweighs the additional utility of immediate access to items obtained using credit cards.

Thus, if the government banned credit cards, a consumer optimum in which positive marginal utility per dollar spent is equalized for all items would no longer include credit-card services among those items. Such a policy would reduce the well-being of people who otherwise could use the cards to generate higher total utility.

## For Critical Analysis

1. Why does any effective government prohibition on the sale of a good or service likely result in reduced total utility for at least some people?
2. If credit cards were banned and, as a result, some people's utility dropped while the total utility of others rose, could we necessarily reach any conclusion about whether society as a whole was better off? Explain.

## Web Resources

1. To read the analysis provided by Loewenstein and O'Donoghue, go to www.econtoday.com/ch20.
2. For a discussion of proposals to ban credit cards, go to www.econtoday.com/ch20.

## Research Project

Suppose that Loewenstein and O'Donoghue are correct that some people derive negative net utility from using a credit card to obtain an item today by having to give up other items later as a result. In addition, however, suppose that other people rationally use credit cards and always derive positive utility from using the cards as a means of payment. Can you suggest any policies that the government might implement that could benefit people suffering from bounded rationality without harming those who do not?

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

Total Utility versus Marginal Utility Total utility is the total satisfaction that an individual derives from consuming a given amount of a good or service during a given period. Marginal utility is the additional satisfaction that a person gains by consuming an additional unit of the good or service.

The Law of Diminishing Marginal Utility For at least the first unit of consumption of a good or service, a person's total utility increases with increased consumption. Eventually, however, the rate at which an individual's utility rises with greater consumption tends to fall. Thus, marginal utility ultimately declines as the person consumes more and more of the good or service.

The Consumer Optimum An individual optimally allocates available income to consumption of all goods and services when the marginal utility per dollar spent on the last unit consumed of each good is equalized. Thus, a consumer optimum occurs when (1) the ratio of the marginal utility derived from an item to the price of that item is equal across all items that the person consumes and (2) when the person spends all available income.

The Substitution Effect of a Price Change One effect of a change in the price of a good or service is that the price change induces people to substitute among goods. For example, if the price of a good rises, the individual will tend to consume some other good that has become relatively less expensive as a result. In addition, the individual will tend to reduce consumption of the good whose price increased.
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## MyEconLab continued

WHAT YOU SHOULD KNOW
The Real-Income Effect of a Price Change If the price of a good increases, a person responds to the loss of purchasing power of available income by reducing purchases of either the now higher-priced good or other goods (or a combination of both of these responses). Normally, we anticipate that the real-income effect is smaller than the substitution effect, so that when the price of a good or service increases, people will purchase more of goods or services that have lower relative prices as a result.

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- Animated Figures 20-2, 20-3
- Video: The Substitution Effect and the Real-Income Effect

Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions.

Log in to www.myeconlab.com

## PROBLEMS

All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

20-1. The campus pizzeria sells a single pizza for $\$ 12$. If you order a second pizza, however, the pizzeria charges a price of only $\$ 5$ for the additional pizza. Explain how an understanding of marginal utility helps to explain the pizzeria's pricing strategy.
$\mathbf{2 0 - 2}$. As an individual consumes more units of an item, the person eventually experiences diminishing marginal utility. This means that to increase marginal utility, the person must consume less of an item. Explain the logic of this behavior using the example in Problem 20-1.
20-3. Where possible, complete the missing cells in the table.

|  | Total | Marginal | Total | Marginal |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Number of <br> Cheese- <br> burgers | Utility of <br> Cheese- <br> burgers | Utility of <br> Cheese- <br> burgers | Bags of <br> French <br> Uries | Frility of <br> Fries | Utility of <br> French <br> Fries |
| 0 | 0 | - | 0 | 0 | - |
| 1 | 20 | - | 1 | - | 10 |
| 2 | 36 | - | 2 | - | 8 |
| 3 | - | 12 | 3 | - | 2 |
| 4 | - | 8 | 4 | 21 | - |
| 5 | - | 4 | 5 | 21 | - |

20-4. From the data in Problem 20-3, if the price of a cheeseburger is $\$ 2$, the price of a bag of french fries is $\$ 1$, and you have $\$ 6$ to spend (and you spend all of it), what is the utility-maximizing combination of cheeseburgers and french fries?
20-5. Return to Problem 20-4. Suppose that the price of cheeseburgers falls to $\$ 1$. Determine the new utility-maximizing combination of cheeseburgers and french fries.
20-6. Suppose that you observe that total utility rises as more of an item is consumed. What can you say for certain about marginal utility? Can you say for sure that it is rising or falling or that it is positive or negative?
20-7. After monitoring your daily consumption patterns, you determine that your daily consumption of soft drinks is 3 and your daily consumption of tacos is 4 when the prices per unit are 50 cents and \$1, respectively. Explain what happens to your consumption bundle, the marginal utility of soft drinks, and the marginal utility of tacos when the price of soft drinks rises to 75 cents.
20-8. At a consumer optimum, for all goods purchased, marginal utility per dollar spent is equalized. A high school student is deciding between attending Western State University and Eastern State University. The student cannot attend both
universities simultaneously. Both are fine universities, but the reputation of Western is slightly higher, as is the tuition. Use the rule of consumer optimum to explain how the student will go about deciding which university to attend.
20-9. Consider the movements that take place from one point to the next ( $A$ to $B$ to $C$ and so on) along the total utility curve below as the individual successively increases consumption by one more unit, and answer the questions that follow.

a. Which one-unit increase in consumption from one point to the next along the total utility curve generates the highest marginal utility?
b. Which one-unit increase in consumption from one point to the next along the total utility curve generates zero marginal utility?
c. Which one-unit increase in consumption from one point to the next along the total utility curve generates negative marginal utility?
20-10. Draw a marginal utility curve corresponding to the total utility curve depicted in Problem 20-9.
20-11. Refer to the table on the top of the next column. If the price of a fudge bar is $\$ 2$, the price of a Popsicle is $\$ 1$, and a student has $\$ 9$ to spend, what quantities will she purchase at a consumer optimum?

| Quantity of <br> Fudge Bars <br> per Week | Marginal <br> Utility <br> (utils) | Quantity of <br> Popsicles per <br> Week | Marginal <br> Utility <br> (utils) |
| :---: | :---: | :---: | :---: |
| 1 | 1,200 | 1 | 1,700 |
| 2 | 1,000 | 2 | 1,400 |
| 3 | 800 | 3 | 1,100 |
| 4 | 600 | 4 | 800 |
| 5 | 400 | 5 | 500 |
| 6 | 100 | 6 | 200 |

20-12. Refer to the following table for a different consumer, and assume that each week this consumer buys only hot dogs and tickets to baseball games. The price of a hot dog is $\$ 2$, and the price of a baseball game is $\$ 60$. If the consumer's income is $\$ 128$ per week, what quantity of each item will he purchase each week at a consumer optimum?

| Quantity of <br> Hot Dogs <br> per Week | Total <br> Utility <br> (utils) | Quantity of <br> Baseball Games <br> per Week | Total <br> Utility <br> (utils) |
| :---: | :---: | :---: | ---: |
| 1 | 40 | 1 | 400 |
| 2 | 60 | 2 | 700 |
| 3 | 76 | 3 | 850 |
| 4 | 86 | 4 | 950 |
| 5 | 91 | 5 | 1,000 |
| 6 | 93 | 6 | 1,025 |

20-13. In Problem 20-12, if the consumer's income rises to $\$ 190$ per week, what new quantities characterize the new consumer optimum?
20-14. At a consumer optimum involving goods A and B , the marginal utility of good A is twice the marginal utility of good B. The price of good B is $\$ 3.50$. What is the price of good A?
20-15. At a consumer optimum involving goods X and Y , the marginal utility of good X equals 3 utils. The price of good Y is three times the price of good X . What is the marginal utility of good Y?

## ECONOMICS ON THE NET

Book Prices and Consumer Optimum This application helps you see how a consumer optimum can be attained when one engages in Internet shopping.

Title: Amazon.com Web site
Navigation: Go to www.econtoday.com/ch20 to start at Amazon.com's home page. Click on the Books tab.

## Application

1. At the top of the page, find the list of the top books in the Amazon.com "Bestsellers" section. Click on the number one book. Record the price of the book. Then locate the Search window. Type in Economics Today. Scroll down until you find your class text listed. Record the price.
2. Suppose you are an individual who has purchased both the number one book and Economics Today through Amazon.com. Describe how economic analysis would explain this choice.
3. Using the prices you recorded for the two books, write an equation that relates the prices and your
marginal utilities of the two books. Use this equation to explain verbally how you might quantify the magnitude of your marginal utility for the number one book relative to your marginal utility for your class text.

For Group Study and Analysis Discuss what changes might occur if the price of the number one book were lowered but the student remains enrolled in this course. Discuss what changes might take place regarding the consumer optimum if the student were not enrolled in this course.

## ANSWERS TO QUICK QUIZZES

p. 439: (i) Utility; (ii) utils; (iii) Total . . . Marginal
p. 443: (i) less; (ii) equating . . . optimum;
(iii) increase . . . decrease
p. 447: (i) falls . . . substitutes; (ii) falls . . . more;
(iii) more . . . lower

# More Advanced Consumer Choice Theory 

It is possible to analyze consumer choice verbally, as we did for the most part in Chapter 20. The theory of diminishing marginal utility can be fairly well accepted on intuitive grounds and by introspection. If we want to be more formal and perhaps more elegant in our theorizing, however, we can translate our discussion into a graphical analysis with what we call indifference curves and the budget constraint. Here we discuss these terms and their relationship and demonstrate consumer equilibrium in geometric form.

## On Being Indifferent

What does it mean to be indifferent? It usually means that you don't care one way or the other about something-you are equally disposed to either of two alternatives. With this interpretation in mind, we will turn to two choices, viewing films at theaters and consuming fast-food meals. In panel (a) of Figure F-1 below, we show several combinations of fast food and movie tickets per week that a representative consumer considers equally satisfactory. That is to say, for each combination, $A, B, C$, and $D$, this consumer will have exactly the same level of total utility.

The simple numerical example that we have used happens to concern the consumption of fast-food meals and visits to movie theaters (both of which we assume this consumer enjoys) per week. This example is used to illustrate general features of indifference curves and related analytical tools that are necessary for deriving the demand curve. Obviously, we could have used any two commodities. Just remember that we are using a specific example to illustrate a general analysis.

We plot these combinations graphically in panel (b) of Figure F-1, with movie tickets per week on the horizontal axis and fast-food meals per week on the vertical

## FIGURE F-I Combinations That Yield Equal Levels of Satisfaction

| $A, B, C$, and $D$ represent combinations of fast-food meals and movie tickets per week that give an equal level of satisfaction to this consumer. In other words, the consumer is indifferent among these four combinations. |  |  |
| :---: | :---: | :---: |
| Panel (a) |  |  |
| Combination | Fast-Food Meals per Week | Movie Tickets per Week |
| A | 7 | 1 |
| $B$ | 4 | 2 |
| C | 2 | 3 |
| D | 1 | 4 |



## Indifference curve

A curve composed of a set of consumption alternatives, each of which yields the same total amount of satisfaction.
axis. These are our consumer's indifference combinations-the consumer finds each combination as acceptable as the others. These combinations lie along a smooth curve that is known as the consumer's indifference curve. Along the indifference curve, every combination of the two goods in question yields the same level of satisfaction. Every point along the indifference curve is equally desirable to the consumer. For example, one fast-food meal per week and four movie tickets per week will give our representative consumer exactly the same total satisfaction as consuming four fastfood meals per week and viewing two movies per week.

## Properties of Indifference Curves

Indifference curves have special properties relating to their slope and shape.

## Downward Slope

The indifference curve shown in panel (b) of Figure F-1 on the preceding page slopes downward. That is, the indifference curve has a negative slope. Now consider Figure F-2 below. Here we show two points, $A$ and $B$. Point $A$ represents four fast-food meals per week and two movie tickets per week. Point $B$ represents five fastfood meals per week and six movie viewings per week. Clearly, $B$ is always preferred to $A$ for a consumer who enjoys both fast-food meals and movies, because $B$ represents more of everything. If $B$ is always preferred to $A$, it is impossible for points $A$ and $B$ to be on the same indifference curve because the definition of the indifference curve is a set of combinations of two goods that are preferred equally.

## Curvature

The indifference curve that we have drawn in panel (b) of Figure F-1 on the previous page is special. Notice that it is curved. Why didn't we just draw a straight line, as we have usually done for a demand curve?

IMAGINING A STRAIGHT-LINE INDIFFERENCE CURVE To find out why we don't posit straight-line indifference curves, consider the implications. We show such a straightline indifference curve in Figure F-3 on the facing page. Start at point $A$. The consumer has no movie tickets and five fast-food meals per week. Now the consumer wishes to go to point $B$. She is willing to give up only one fast-food meal in order to

## FIGURE F-2 Indifference Curves: Impossibility of an Upward Slope

Point $B$ represents a consumption of more movie tickets per week and more fast-food meals per week than point $A$. $B$ is always preferred to $A$. Therefore, $A$ and $B$ cannot be on the same positively sloped indifference curve. An indifference curve shows equally preferred combinations of the two goods.


## FIGURE F-3 Implications of a Straight-Line Indifference Curve

This straight-line indifference curve indicates that the consumer will always be willing to give up the same number of fast-food meals to get one more movie ticket per week. For example, the consumer at point $A$ consumes five fast-food meals and views no movies at theaters per week. She is willing to give up one fast-food meal in order to get one movie ticket per week. At point $C$, however, the consumer has only one fast-food meal and views four movies per week. Because of the straight-line indifference curve, this consumer is willing to give up the last fast-food meal in order to get one more movie ticket per week, even though she already has four.

get one ticket to a movie. Now let's assume that the consumer is at point $C$, consuming one fast-food meal per week and viewing four movies at a theater per week. If the consumer wants to go to point $D$, she is again willing to give up one fast-food meal in order to get one more movie ticket per week.

In other words, no matter how many times the consumer consumes a fast-food meal, she is willing to give up one fast-food meal to get one movie viewing per week-which does not seem plausible. Doesn't it make sense to hypothesize that the more times the consumer consumes fast-food meals per week, the less she will value an additional fast-food meal that week? Presumably, when the consumer has five fastfood meals and no movie tickets per week, she should be willing to give up more than one fast-food meal in order to get one movie ticket. Therefore, a straight-line indifference curve as shown in Figure F-3 above no longer seems plausible.

CONVEXITY OF THE INDIFFERENCE CURVE In mathematical jargon, an indifference curve is convex with respect to the origin. Let's look at this in panel (a) of Figure F-1 on page 453. Starting with combination $A$, the consumer has one movie ticket but seven fast-food meals per week. To remain indifferent, the consumer would have to be willing to give up three fast-food meals to obtain one more ticket to a movie (as shown in combination $B$ ). To go from combination $C$ to combination $D$, however, notice that the consumer would have to be willing to give up only one fast-food meal for an additional movie ticket per week. The quantity of the substitute considered acceptable changes as the rate of consumption of the original item changes.

Consequently, the indifference curve in panel (b) of Figure F-1 on page 453 will be convex when viewed from the origin.

## The Marginal Rate of Substitution

Instead of using marginal utility, we can talk in terms of the marginal rate of substitution between fast-food meals and movie tickets per week. We can formally define the consumer's marginal rate of substitution as follows:

The marginal rate of substitution is equal to the change in the quantity of one good that just offsets a one-unit change in the consumption of another good, such that total satisfaction remains constant.

## TABLE F-I

## Calculating the Marginal Rate of Substitution

As we move from combination $A$ to combination $B$, we are still on the same indifference curve. To stay on that curve, the number of fast-food meals decreases by three and the number of movie tickets increases by one. The marginal rate of substitution is $3: 1$. A three-unit decrease in fast-food meals requires an increase in one movie ticket to leave the consumer's total utility unaltered.

| (1) | (2) | (3) | (4) |
| :---: | :---: | :---: | :---: |
| Combination | Fast-Food <br> Meals per Week | Movie Tickets <br> per Week | Marginal Rate of Substitution <br> of Fast-Food Meals <br> for Movie Tickets |
| $A$ | 7 | 1 |  |
| $B$ | 4 | $2: 1$ |  |
| $C$ | 2 | 3 |  |
| $D$ | 1 | 4 |  |

We can see numerically what happens to the marginal rate of substitution in our example if we rearrange panel (a) of Figure F-1 on page 453 into Table F-1 above. Here we show fast-food meals in the second column and movie tickets in the third. Now we ask the question, what change in the number of movie tickets per week will just compensate for a three-unit change in the consumption of fast-food meals per week and leave the consumer's total utility constant? The movement from $A$ to $B$ increases the number of weekly movie tickets by one. Here the marginal rate of substitution is 3:1-a three-unit decrease in fast-food meals requires an increase of one movie ticket to leave the consumer's total utility unaltered. Thus, the consumer values the three fast-food meals as the equivalent of one movie ticket.

We do this for the rest of the table and find that as fast-food meals decrease, the marginal rate of substitution goes from 3:1 to 2:1 to 1:1. The marginal rate of substitution of fast-food meals for movie tickets per week falls as the consumer views more films at theaters. That is, the consumer values successive movie viewings less and less in terms of fast-food meals. The first movie ticket is valued at three fast-food meals. The last (fourth) movie ticket is valued at only one fast-food meal. The fact that the marginal rate of substitution falls is sometimes called the law of substitution.

In geometric language, the slope of the consumer's indifference curve (actually, the negative of the slope of the indifference curve) measures the consumer's marginal rate of substitution.

## The Indifference Map

Let's now consider the possibility of having both more movie tickets and more fastfood meals per week. When we do this, we can no longer stay on the same indifference curve that we drew in Figure F-1 on page 453. That indifference curve was drawn for equally satisfying combinations of movie tickets and fast-food meals per week. If the individual can now obtain more of both, a new indifference curve will have to be drawn, above and to the right of the one shown in panel (b) of Figure F-1. Alternatively, if the individual faces the possibility of having less of both movie tickets and fast-food meals per week, an indifference curve will have to be drawn below and to the left of the one in panel (b) of Figure F-1. We can map out a whole set of indifference curves corresponding to these possibilities.

Figure F-4 at the top of the facing page shows three possible indifference curves. Indifference curves that are higher than others necessarily imply that for every given quantity of one good, more of the other good can be obtained on a higher indifference curve. Looked at one way, if one goes from curve $I_{1}$ to $I_{2}$, it is possible to view the same number of movies and be able to consume more fast-food meals each week. This is shown as a movement from point $A$ to point $B$ in Figure F-4. We could do it the other way. When we move from a lower to a higher indifference curve, it is possible to consume the same number of fast-food meals and to view more movies each week. Thus, the higher an indifference curve is for a consumer, the greater that consumer's total level of satisfaction.

## FIGURE F-4 A Set of Indifference Curves

An infinite number of indifference curves can be drawn. We show three possible ones. Realize that a higher indifference curve represents the possibility of higher rates of consumption of both goods. Hence, a higher indifference curve is preferred to a lower one because more is preferred to less. Look at points $A$ and B. Point $B$ represents more fast-food meals than point $A$. Therefore, bundles on indifference curve $I_{2}$ have to be preferred over bundles on $I_{1}$ because the number of tickets for movie viewings per week is the same at points $A$ and $B$.


## The Budget Constraint

Our problem here is to find out how to maximize consumer satisfaction. To do so, we must consult not only our preferences-given by indifference curves-but also our market opportunities, which are given by our available income and prices, called our budget constraint. We might want more of everything, but for any given budget constraint, we have to make choices, or trade-offs, among possible goods. Everyone has a budget constraint. That is, everyone faces a limited consumption potential. How do we show this graphically? We must find the prices of the goods in question and determine the maximum consumption of each allowed by our budget.

For example, let's assume that there is a $\$ 5$ price for each fast-food meal and that a ticket to a movie costs $\$ 10$. Let's also assume that our representative consumer has a total budget of $\$ 30$ per week. What is the maximum number of fast-food meals this individual can consume? Six. And the maximum number of films per week she can view? Three. So now, as shown in Figure F-5 below, we have two points on our budget line, which is sometimes called the consumption possibilities curve. These anchor points of the budget line are obtained by dividing money income by the price of each product. The first point is at $b$ on the vertical axis. The second point is at $b^{\prime}$ on the horizontal axis. The budget line is linear because prices are constant.

## Budget constraint

All of the possible combinations of goods that can be purchased (at fixed prices) with a specific budget.

## FIGURE F-5 The Budget Constraint

The line $b b^{\prime}$ represents this individual's budget constraint. Assuming that meals at fast-food restaurants cost $\$ 5$ each, movie tickets cost $\$ 10$ each, and the individual has a budget of $\$ 30$ per week, a maximum of six fast-food meals or three movie tickets can be bought each week. These two extreme points are connected to form the budget constraint. All combinations within the colored area and on the budget constraint line are feasible.


Go to www.econtoday.com/ch20 for a numerical example illustrating the consumer optimum.

Any combination along line $b b^{\prime}$ is possible; in fact, any combination in the colored area is possible. We will assume, however, that there are sufficient goods available that the individual consumer completely uses up the available budget, and we will consider as possible only those points along $b b^{\prime}$.

## Slope of the Budget Constraint

The budget constraint is a line that slopes downward from left to right. The slope of that line has a special meaning. Look carefully at the budget line in Figure F-5 on the previous page. Remember from our discussion of graphs in Appendix A on page 21 that we measure a negative slope by the ratio of the decrease in $Y$ over the run in $X$. In this case, $Y$ is fast-food meals per week and $X$ is movie tickets per week. In Figure F-5, the decrease in $Y$ is -2 fast-food meals per week (a drop from 4 to 2 ) for an increase in $X$ of one movie ticket per week (an increase from 1 to 2). Therefore, the slope of the budget constraint is $-2 / 1$ or -2 . This slope of the budget constraint represents the rate of exchange between meals at fast-food restaurants and tickets to movies.

Now we are ready to determine how the consumer achieves the optimum consumption rate.

## Consumer Optimum Revisited

Consumers will try to attain the highest level of total utility possible, given their budget constraints. How can this be shown graphically? We draw a set of indifference curves similar to those in Figure F-4 on the preceding page, and we bring in realitythe budget constraint $b b^{\prime}$. Both are drawn in Figure F-6 below. Because a higher level of total satisfaction is represented by a higher indifference curve, we know that the consumer will strive to be on the highest indifference curve possible. The consumer cannot get to indifference curve $I_{3}$, however, because the budget will be exhausted before any combination of fast-food meals and movie tickets represented on indifference curve $I_{3}$ is attained. This consumer can maximize total utility, subject to the budget constraint, only by being at point $E$ on indifference curve $I_{2}$ because here the consumer's income is just being exhausted. Mathematically, point $E$ is called the tangency point of the curve $I_{2}$ to the straight line $b b^{\prime}$.

Consumer optimum is achieved when the marginal rate of substitution (which is subjective) is just equal to the feasible rate of exchange between meals at fast-food restaurants and tickets to movies. This rate is the ratio of the two prices of the goods

## FIGURE F-6 Consumer Optimum

A consumer reaches an optimum when he or she ends up on the highest indifference curve possible, given a limited budget. This occurs at the tangency between an indifference curve and the budget constraint. In this diagram, the tangency is at $E$.

involved. It is represented by the absolute value of the slope of the budget constraint (i.e., ignoring the negative signs). At point $E$, the point of tangency between indifference curve $I_{2}$ and budget constraint $b b^{\prime}$, the rate at which the consumer wishes to substitute fast-food meals for movie tickets (the numerical value of the slope of the indifference curve) is just equal to the rate at which the consumer can substitute fastfood meals for tickets to movies (the slope of the budget line).

## Deriving the Demand Curve

We are now in a position to derive the demand curve using indifference curve analysis. In panel (a) of Figure F-7 below, we show what happens when the price of tickets to movies decreases, holding both the price of meals at fast-food restaurants and income constant. If the price of movie tickets decreases, the budget line rotates from $b b^{\prime}$ to $b b^{\prime \prime}$. The two optimum points are given by the tangency at the highest indifference curve that just touches those two budget lines. This is at $E$ and $E^{\prime}$. But those two points give us two price-quantity pairs. At point $E$, the price of movie tickets

## FIGURE F- 7 Deriving the Demand Curve

In panel (a), we show the effects of a decrease in the price of movie tickets from $\$ 10$ to $\$ 5$. At $\$ 10$, the highest indifference curve touches the budget line $b b^{\prime}$ at point $E$. The number of movies viewed is two. We transfer this combination-price, \$10; quantity demanded, 2down to panel (b). Next we decrease the price of movie tickets to $\$ 5$. This generates a new budget line, or constraint, which is $b b^{\prime \prime}$. Consumer optimum is now at $E^{\prime}$. The optimum quantity of movie tickets demanded at a price of $\$ 5$ is five. We transfer this point-price, $\$ 5$; quantity demanded, 5-down to panel (b). When we connect these two points, we have a demand curve, $D$, for tickets to movies.

is $\$ 10$; the quantity demanded is 2 . Thus, we have one point that we can transfer to panel (b) of Figure F-7 on the preceding page. At point $E^{\prime}$, we have another pricequantity pair. The price has fallen to $\$ 5$, and the quantity demanded has increased to 5 . We therefore transfer this other point to panel (b). When we connect these two points (and all the others in between), we derive the demand curve for tickets to movies, which slopes downward.

## myeconlab

Here is what you should know after reading this appendix. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

WHERE TO GO TO PRACTICE

On Being Indifferent Along an indifference curve, the consumer experiences equal levels of satisfaction. That is to say, along any indifference curve, every combination of the two goods in question yields exactly the same level of satisfaction.

Properties of Indifferent Curves Indifference curves typically slope downward and are usually convex to the origin.

The Marginal Rate of Substitution To measure the marginal rate of substitution, we find out how much of one good has to be given up in order to allow the consumer to consume one more unit of the other good while still remaining on the same indifference curve. The marginal rate of substitution falls as one moves down an indifference curve.

The Budget Constraint Indifference curves represent preferences. A budget constraint represents opportunities-how much can be purchased with a given level of income. Consumer optimum is obtained when the highest feasible indifference curve is just tangent to the budget constraint line. At that point, the consumer reaches the highest feasible indifference curve.

Slope of the Budget Constraint The slope of the budget constraint is the rate of exchange between two goods, which is the ratio of their dollar prices.

Deriving the Demand Curve A decrease in the price of an item causes the budget line to rotate outward. This generates a new consumer optimum, at which the individual chooses to consume more units of the item. Hence, a decrease in price generates an increase in quantity demanded, or a movement down along a derived demand curve.
indifference curve, 454

- MyEconLab Study Plan 20.8
- MyEconLab Study Plan 20.9

KEY FIGURE
Figure F-1, 453
budget constraint, 457

## KEY FIGURE

Figure F-5, 457

- MyEconLab Study Plan 20.10
- MyEconLab Study Plans 20.9,
20.10, 20.11, 20.12

All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

F-1. Consider the indifference curve illustrated in Figure F-1 on page 453. Explain, in economic terms, why the curve is convex to the origin.
F-2. Your classmate tells you that he is indifferent between three soft drinks and two hamburgers or two soft drinks and three hamburgers.
a. Draw a rough diagram of an indifference curve containing your classmate's consumption choices.
b. Suppose that your classmate states that he is also indifferent between two soft drinks and three hamburgers or one soft drink and four hamburgers, but that he prefers three soft drinks and two hamburgers to one soft drink and four hamburgers. Use your diagram from part (a) to reason out whether he can have these preferences.
F-3. The following table represents Sue's preferences for bottled water and soft drinks, the combination of which yields the same level of utility.

| Combination <br> of Bottled Water <br> and Soft Drinks | Bottled <br> Water <br> per Month | Soft <br> Drinks <br> per Month |
| :---: | :---: | :---: |
| A | 5 | 11 |
| $B$ | 10 | 7 |
| C | 15 | 4 |
| $D$ | 20 | 2 |
| $E$ | 25 | 1 |

Calculate Sue's marginal rate of substitution of soft drinks for bottled water at each rate of consumption of water (or soft drinks). Relate the marginal rate of substitution to marginal utility.
F-4. Using the information provided in Problem F-3, illustrate Sue's indifference curve, with water on the horizontal axis and soft drinks on the vertical axis.
F-5. Sue's monthly budget for bottled water and soft drinks is $\$ 23$. The price of bottled water is $\$ 1$ per
bottle, and the price of soft drinks is $\$ 2$ per bottle. Calculate the slope of Sue's budget constraint. Given this information and the information provided in Problem F-3, find the combination of goods that satisfies Sue's utility maximization problem in light of her budget constraint.
F-6. Using the indifference curve diagram you constructed in Problem F-4, add in Sue's budget constraint using the information in Problem F-5. Illustrate the utility-maximizing combination of bottled water and soft drinks.
F-7. Suppose that at a higher satisfaction level than in Problem F-3, Sue's constant-utility preferences are as shown in the table below. Calculate the slope of Sue's new budget constraint using the information provided in Problem F-5. Supposing now that the price of a soft drink falls to $\$ 1$, find the combination of goods that satisfies Sue's utility maximization problem in light of her budget constraint.

| Combination <br> of Bottled Water <br> and Soft Drinks | Bottled <br> Water <br> per Month | Soft <br> Drinks <br> per Month |
| :---: | :---: | :---: |
| A | 5 | 22 |
| B | 10 | 14 |
| C | 15 | 8 |
| $D$ | 20 | 4 |
| $E$ | 25 | 2 |

F-8. Illustrate Sue's new budget constraint and indifference curve in a diagram from the data in Problem F-3. Illustrate also the utility-maximizing combination of goods.
F-9. Given your answers to Problems F-5 and F-7, are Sue's preferences for soft drinks consistent with the law of demand?
F-10. Using your answer to Problem F-8, draw Sue's demand curve for soft drinks.


## 21

## Rents, Profits, and the Financial Environment of Business

The Dow Jones Industrial Average (DJIA) is a commonly utilized measure of the average prices of U.S. stocks, which are shares of ownership in U.S. corporations. In early October 2007, the DJIA had a value exceeding 14,000. Just 17 months later, the value of the DJIA was close to 6,000. Overall, average U.S. stock prices dropped by about 57 percent during this period, an eerie parallel to the aftermath of the Great Crash of 1929, when average stock prices also plummeted by about 57 percent within 17 months. Was the meltdown in stock prices after October 2007 ultimately as substantial as the decline over the same period after the 1929 crash? Before you can consider determinants of declines in prices of stocks and other types of securities, such as bonds, you must first learn about interest rates and discounted present value. These concepts are key topics of this chapter.

After reading this chapter, you should be able to:

- Understand the concept of economic rent
- Distinguish among the main organizational forms of business and explain the chief advantages and disadvantages of each
- Explain the difference between accounting profits and economic profits
- Discuss how the interest rate performs a key role in allocating resources
- Calculate the present discounted value of a payment to be received at a future date
- Identify the main sources of corporate funds and differentiate between stocks and bonds


## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.
during 2008, there were 42 days when average prices of shares of stock in U.S. companies gained or lost more than 3 percent of their value? As a consequence, there was greater volatility in U.S. stock prices in 2008 than in any other year since 1933. Between October 9, 2007, and March 9, 2009-with all of 2008 sandwiched within the intervening period-a key index measure of U.S. stock prices lost more than 50 percent of its value. Of course, during one particularly infamous interval, the stock market crash of 1929, the average level of stock prices declined by about 50 percent much more rapidly-within a period encompassing less than two months.

How do markets for shares of stock function? What are shares of stock? In this chapter, you will learn the answers to these questions. First, however, you must learn about the important function of economic rent.

## Economic Rent

When you hear the term rent, you are accustomed to having it mean the payment made to property owners for the use of land or dwellings. The term rent has a different meaning in economics. Economic rent is payment to the owner of a resource in excess of its opportunity cost-that is, the minimum payment that would be necessary to call forth production of that amount (and quality) of the resource.

## Economic rent

A payment for the use of any resource over and above its opportunity cost.

## Determining Land Rent

Economists originally used the term rent to designate payment for the use of land. What was thought to be important about land was that its supply was completely inelastic. That is, the supply curve for land was thought to be a vertical line, so that no matter what the prevailing market price for land, the quantity supplied would remain the same.

The concept of economic rent is associated with the British economist David Ricardo (1772-1823). Here is how Ricardo analyzed economic rent for land. He first simplified his model by assuming that all land is equally productive. Then Ricardo assumed that the quantity of land in a country is fixed so that land's opportunity cost is equal to zero. Graphically, then, in terms of supply and demand, we draw the supply curve for land vertically (zero price elasticity). In Figure 21-1 below, the supply curve of land is represented by $S$. If the demand curve is $D_{1}$, it intersects the supply curve, $S$, at price $P_{1}$. The entire amount of revenues obtained, $P_{1} \times Q_{1}$, is labeled "Economic rent." If the demand for land increases to $D_{2}$, the equilibrium price will rise to $P_{2}$. Additions to economic rent are labeled "More economic rent." Notice that the

## FIGURE 2I-I Economic Rent

If indeed the supply curve of land were completely price-inelastic in the long run, it would be depicted by S. The opportunity cost of land is zero, so the same quantity of land is forthcoming at any constant-quality price. Thus, at the quantity in existence, $Q_{1}$, any and all revenues are economic rent. If demand is $D_{1}$, the price will be $P_{1}$. If demand is $D_{2}$, price will rise to $P_{2}$. Economic rent would be $P_{1} \times Q_{1}$ and $P_{2} \times Q_{1}$, respectively.

quantity of land remains insensitive to the change in price. Another way of stating this is that the supply curve is perfectly inelastic.

## Economic Rent to Labor

Land and natural resources are not the only factors of production to which the analysis of economic rent can be applied. In fact, the analysis is probably more often applicable to labor. Here is a list of people who provide different labor services, some of whom probably receive large amounts of economic rent:

- Professional sports superstars
- Rock stars
- Movie stars
- World-class models
- Successful inventors and innovators
- World-famous opera stars

Just apply the definition of economic rent to the phenomenal earnings that these people make. They would undoubtedly work for considerably less than they earn. Therefore, much of their earnings constitutes economic rent (but not all, as we shall see). Economic rent occurs because specific resources cannot be replicated exactly. No one can duplicate today's most highly paid entertainment figures, and therefore they receive economic rent. How much do top performers earn?

## EXAMPLE Do Entertainment Superstars Make Super Economic Rents?

Superstars certainly do well financially. Table 21-1 below shows the earnings of selected individuals in the entertainment industry as estimated by Forbes magazine. Earnings are totaled for a two-year period. How much of these earnings can be called economic rent? The question is not easy to answer, because an entertainment newcomer would almost certainly work for much less than she or he earns, implying that the newcomer is making high economic rent. The same cannot necessarily be said for entertainers who have been raking in millions for years. They probably have very high accumulated
wealth and also a more jaded outlook about their work. It is therefore not clear how much they would work if they were not offered those huge sums of income.

FOR CRITICAL ANALYSIS
Even if some superstar entertainers would work for less, what forces cause them to make so much income anyway?

## TABLE 2I-I

Superstar Earnings

| Name | Occupation | Two-Year Earnings |
| :--- | :--- | ---: |
| Oprah Winfrey | Talk show host and owner, author | $\$ 315,000,000$ |
| James Cameron | Director, producer | $210,000,000$ |
| U2 | Rock group | $130,000,000$ |
| Tyler Perry | Director, producer | $125,000,000$ |
| Michael Bay | Director, producer | $120,000,000$ |
| AC/DC | Rock group | $114,000,000$ |
| Jerry Bruckheimer | Director, producer | $100,000,000$ |
| Steven Spielberg | Director, producer | $100,000,000$ |
| George Lucas | Director, producer | $95,000,000$ |
| Beyoncé Knowles | Musician | $87,000,000$ |

Source: Forbes, 2010.

## Economic Rent and the Allocation of Resources

Suppose that a highly paid movie star would make the same number of movies at half his or her current annual earnings. Why, then, does the superstar receive a higher income? Look again at Figure 21-1 on page 463, but substitute entertainment activities of the superstars for the word land. The high "price" received by the superstar is due to the demand for his or her services. If Anne Hathaway announces that she will work for a million dollars per movie and do two movies a year, how is she going to know which production company values her services the most highly? Hathaway and other movie stars let the market decide where their resources should be used. In this sense, we can say the following:

## Economic rent allocates resources to their bighest-valued use.

Otherwise stated, economic rent directs resources to the people who can use them most efficiently.

## QUICK QUIZ See page 482 for the answers. Review concepts from this section in MyEconLab.

Economic rent is defined as payment for a factor of proEconomic rent $\qquad$ resources to their $\qquad$ $-$ duction that is completely $\qquad$ in supply. valued use.

## Firms and Profits

Firms or businesses, like individuals, seek to earn the highest possible returns. We define a firm as follows:

> A firm is an organization that brings together factors of production-labor, land, physical capital, buman capital, and entrepreneurial skill-to produce a product or service that it hopes to sell at a profit.

## Firm <br> A business organization that employs resources to produce goods or services for profit. A firm normally owns and operates at least one "plant" or facility in order to produce.

A typical firm will have an organizational structure consisting of an entrepreneur, managers, and workers. The entrepreneur is the person who takes the risks, mainly of losing his or her personal wealth. In compensation, the entrepreneur will get any profits that are made. Recall from Chapter 2 that entrepreneurs take the initiative in combining land, labor, and capital to produce a good or a service. Entrepreneurs are the ones who innovate in the form of new production and new products. The entrepreneur also decides whom to hire to manage the firm. Some economists maintain that the true quality of an entrepreneur becomes evident with his or her selection of managers.

Managers, in turn, decide who else should be hired and fired and how the business should be operated on a day-to-day basis. The workers ultimately use the other inputs to produce the products or services that are being sold by the firm. Workers and managers are paid contractual wages. They receive a specified amount of income for a specified time period. Entrepreneurs are not paid contractual wages. They receive no reward specified in advance. The entrepreneurs make profits if there are any, for profits accrue to those who are willing to take risks. (Because the entrepreneur gets only what is left over after all expenses are paid, she or he is often referred to as a residual claimant. The entrepreneur lays claim to the residual-whatever is left.)

## The Legal Organization of Firms

We all know that firms differ from one another. Some sell frozen yogurt, others make automobiles. Some advertise, some do not. Some have annual sales of a few thousand dollars, others have sales in the billions of dollars. The list of differences is probably endless. Yet for all this diversity, the basic organization of all firms can be thought of in terms of a few simple structures, the most important of which are the proprietorship, the partnership, and the corporation.

## TABLE 2I-2

Forms of Business
Organization

## Proprietorship

A business owned by one individual who makes the business decisions, receives all the profits, and is legally responsible for the debts of the firm.

## Unlimited liability

A legal concept whereby the personal assets of the owner of a firm can be seized to pay off the firm's debts.

## Partnership

A business owned by two or more joint owners, or partners, who share the responsibilities and the profits of the firm and are individually liable for all the debts of the partnership.

| Type of | Percentage of <br> U.S. Firms | Average Size <br> (annual sales <br> in dollars) | Percentage <br> of Total <br> Business Revenues |
| :--- | :---: | :---: | :---: |
| Firm | 71.5 | 58,000 | 4.1 |
| Proprietorship | 9.5 | $1,402,000$ | 13.1 |
| Partnership | 19.0 | $4,463,000$ | 82.8 |
| Corporation |  |  |  |

Sources: U.S. Bureau of the Census; 2010 Statistical Abstract.

PROPRIETORSHIP The most common form of business organization is the proprietorship. As shown in Table 21-2 above, close to 72 percent of all firms in the United States are proprietorships. Each is owned by a single individual who makes the business decisions, receives all the profits, and is legally responsible for all the debts of the firm. Although proprietorships are numerous, they are generally rather small businesses, with annual sales averaging about $\$ 58,000$. For this reason, even though there are more than 22 million proprietorships in the United States, they account for only 4.1 percent of all business revenues.

Advantages of Proprietorships. Proprietorships offer several advantages as a form of business organization. First, they are easy to form and to dissolve. In the simplest case, all one must do to start a business is to start working. To dissolve the firm, one simply stops working. Second, all decision-making power resides with the sole proprietor. No partners, shareholders, or board of directors need be consulted. The third advantage is that its profit is taxed only once. All profit is treated by law as the net income of the proprietor and as such is subject only to personal income taxation.

Disadvantages of Proprietorships. The most important disadvantage of a proprietorship is that the proprietor faces unlimited liability for the debts of the firm. This means that the owner is personally responsible for all of the firm's debts. The second disadvantage is that many lenders are reluctant to lend large sums to a proprietorship. Consequently, a proprietorship may have a limited ability to raise funds, to expand the business or even simply to help it survive bad times. The third disadvantage of proprietorships is that they normally end with the death of the proprietor, which creates added uncertainty for prospective lenders or employees.

PARTNERSHIP The second important form of business organization is the partnership. As shown in Table 21-2 above, partnerships are far less numerous than proprietorships but tend to be larger businesses-about 24 times greater on average. A partnership differs from a proprietorship chiefly in that there are two or more co-owners, called partners. They share the responsibilities of operating the firm and its profits, and they are each legally responsible for all of the debts incurred by the firm. In this sense, a partnership may be viewed as a proprietorship with more than one owner.

Advantages of Partnerships. The first advantage of a partnership is that it is easy to form. In fact, it is almost as easy to form as a proprietorship. Second, partnerships, like proprietorships, often help reduce the costs of monitoring job performance. This is particularly true when interpersonal skills are important for successful performance and in lines of business in which, even after the fact, it is difficult to measure performance objectively. Thus, attorneys and physicians often organize themselves as partnerships. A third advantage of the partnership is that it permits more effective specialization in occupations in which, for legal or other reasons, the multiple talents required for success are unlikely to be uniform across individuals. Finally, the income of the partnership is treated as personal income and thus is subject only to personal taxation.

Disadvantages of Partnerships. Partnerships also have their disadvantages. First, the partners each have unlimited liability. Thus, the personal assets of each partner are at risk due to debts incurred on behalf of the partnership by any of the partners. Second, decision making is generally more costly in a partnership than in a proprietorship. More people are involved in making decisions, and they may have differences of opinion that must be resolved before action is possible. Finally, dissolution of the partnership often occurs when a partner dies or voluntarily withdraws or when one or more partners wish to remove someone from the partnership. This creates potential uncertainty for creditors and employees.

CORPORATION A corporation is a legal entity that may conduct business in its own name just as an individual does. The owners of a corporation are called shareholders because they own shares of the profits earned by the firm. By law, shareholders have limited liability, meaning that if the corporation incurs debts that it cannot pay, the shareholders' personal property is shielded from claims by the firm's creditors. As shown in Table 21-2 on the facing page, corporations are far less numerous than proprietorships, but because of their large size, they are responsible for nearly 83 percent of all business revenues in the United States.

Advantages of Corporations. Perhaps the greatest advantage of corporations is that their owners (the shareholders) have limited liability. The liability of shareholders is limited to the value of their shares. The second advantage is that, legally, the corporation continues to exist even if one or more owners cease to be owners. A third advantage of the corporation stems from the first two: Corporations are well positioned to raise large sums of financial capital. People are able to buy ownership shares or lend funds to the corporation knowing that their liability is limited to the amount of funds they invest and confident that the corporation's existence does not depend on the life of any one of the firm's owners.

Disadvantages of Corporations. The chief disadvantage of the corporation is that corporate income is subject to double taxation. The profits of the corporation are subject first to corporate taxation. Then, if any of the after-tax profits are distributed to shareholders as dividends, such payments are treated as personal income to the shareholders and subject to personal taxation. Because the corporate income is also taxed at the corporate level, owners of corporations generally pay higher taxes on corporate income than on other forms of income.

A second disadvantage of the corporation is that corporations are potentially subject to problems associated with the separation of ownership and control. The owners and managers of a corporation are typically different persons and may have different incentives. The problems that can result are discussed later in the chapter.

What benefits have various British law firms hoped to gain from becoming corporations?

## Corporation

A legal entity that may conduct business in its own name just as an individual does. The owners of a corporation, called shareholders, own shares of the firm's profits and have the protection of limited liability.

## Limited liability

A legal concept in which the responsibility, or liability, of the owners of a corporation is limited to the value of the shares in the firm that they own.

## Dividends

Portion of a corporation's profits paid to its owners (shareholders).

## INTERNATIONAL EXAMPLE British Law Firms Adopt Corporate Structures

In 2011, law firms in the United Kingdom were authorized to restructure themselves as corporations instead of remaining private partnerships. A number of British law firms have already engaged in initial public offerings (IPOs), or first-time issues of shares of stock to outside investors. Some law firms have used the proceeds of the IPOs to expand their operations by buying up smaller law firms.

In addition to the possibility of using the corporate structure to raise more financial capital, operating as a corporation instead of a private partnership can offer a law firm additional advantages. One of these, of course, is limited
liability. The other key advantage is that the firm will be able to continue as a business concern following the death of a top attorney. In years past, many highly successful British law firms had to dissolve when a key legal partner died. The threat of this possibility is removed for law firms that have switched to the new corporate structure.

FOR CRITICAL ANALYSIS
What are some possible disadvantages that corporate law firms in the United Kingdom may encounter?

## The Profits of a Firm

Most people think of a firm's profit as the difference between the amount of revenues the firm takes in and the amount it spends for wages, materials, and so on. In a bookkeeping sense, the following formula could be used:

$$
\text { Accounting profit }=\text { total revenues }- \text { explicit costs }
$$

## Explicit costs

Costs that business managers must take account of because they must be paid. Examples are wages, taxes, and rent.

## Accounting profit

Total revenues minus total explicit costs.

## Implicit costs

Expenses that managers do not have to pay out of pocket and hence normally do not explicitly calculate, such as the opportunity cost of factors of production that are owned. Examples are owner-provided capital and owner-provided labor.

## Normal rate of return

The amount that must be paid to an investor to induce investment in a business. Also known as the opportunity cost of capital.

## Opportunity cost of capital

The normal rate of return, or the available return on the next-best alternative investment. Economists consider this a cost of production, and it is included in our cost examples.
where explicit costs are expenses that must actually be paid out by the firm. This definition of profit is known as accounting profit. It is appropriate when used by accountants to determine a firm's taxable income. Economists are more interested in how firm managers react not just to changes in explicit costs but also to changes in implicit costs, defined as expenses that business managers do not have to pay out of pocket but are costs to the firm nonetheless because they represent an opportunity cost. They do not involve any direct cash outlay by the firm and must therefore be measured by the opportunity cost principle. That is to say, they are measured by what the resources (land, capital) currently used in producing a particular good or service could earn in other uses. Consequently, a better definition of implicit cost is the opportunity cost of using factors that a producer does not buy or hire but already owns. Economists use the full opportunity cost of all resources (including both explicit and implicit costs) as the figure to subtract from revenues to obtain a definition of profit.

## Opportunity Cost of Capital

Firms enter or remain in an industry if they earn, at minimum, a normal rate of return. People will not invest their wealth in a business unless they obtain a positive normal (competitive) rate of return-that is, unless their invested wealth pays off. Any business wishing to attract capital must expect to pay at least the same rate of return on that capital as all other businesses (of similar risk) are willing to pay. Put another way, when a firm requires the use of a resource in producing a particular product, it must bid against alternative users of that resource. Thus, the firm must offer a price that is at least as much as other potential users are offering to pay.

For example, if individuals can invest their wealth in almost any publishing firm and get a rate of return of 10 percent per year, each firm in the publishing industry must expect to pay 10 percent as the normal rate of return to present and future investors. This 10 percent is a cost to the firm, the opportunity cost of capital. The opportunity cost of capital is the amount of income, or yield, that could have been earned by investing in the next-best alternative. Capital will not stay in firms or industries in which the expected rate of return falls below its opportunity cost-that is, what could be earned elsewhere. If a firm owns some capital equipment, it can either use it or lease it out and earn a return. If the firm uses the equipment for production, part of the cost of using that equipment is the forgone revenue that the firm could have earned had it leased out that equipment.

## Opportunity Cost of Owner-Provided Labor and Capital

Single-owner proprietorships often grossly exaggerate their profit rates because they understate the opportunity cost of the labor that the proprietor provides to the business. Here we are referring to the opportunity cost of labor. For example, you may know people who run a small grocery store. These people will sit down at the end of the year and figure out what their "profits" are. They will add up all their sales and subtract what they had to pay to other workers, what they had to pay to their suppliers, what they had to pay in taxes, and so on. The end result they will call "profit." They normally will not, however, have figured into their costs the salary that they could have made if they had worked for somebody else in a similar type of job. By working for themselves, they become residual claimants-they receive what is left after all explicit costs have been accounted for. Part of the costs,
however, should include the salary the owner-operator could have received working for someone else.

Consider a simple example of a skilled auto mechanic working 14 hours a day at his own service station, six days a week. Compare this situation to how much he could earn working 84 hours a week as a trucking company mechanic. This self-employed auto mechanic might have an opportunity cost of about $\$ 35$ an hour. For his 84-hour week in his own service station, he is forfeiting $\$ 2,940$. Unless his service station shows accounting profits of more than that per week, he is incurring losses in an economic sense.

Another way of looking at the opportunity cost of running a business is that opportunity cost consists of all explicit and implicit costs. Accountants only take account of explicit costs. Therefore, accounting profit ends up being the residual after only explicit costs are subtracted from total revenues.

This same analysis can apply to owner-provided capital, such as land or buildings. The fact that the owner owns the building or the land with which he or she operates a business does not mean that it is "free." Rather, use of the building and land still has an opportunity cost-the value of the next-best alternative use for those assets.

## Accounting Profits versus Economic Profits

The term profits in economics means the income that entrepreneurs earn, over and above all costs including their own opportunity cost of time, plus the opportunity cost of the capital they have invested in their business. Profits can be regarded as total revenues minus total costs-which is how accountants think of them-but we must now include all costs. Our definition of economic profits will be the following:

Economic profits $=$ total revenues - total opportunity cost of all inputs used

Go to www.econtoday.com/ch21 for a link to Internal Revenue Service reports on U.S. annual revenues and expenses of proprietorships, partnerships, and corporations based on tax returns. Click on recent quarters and choose relevant reports.

## Economic profits

Total revenues minus total opportunity costs of all inputs used, or the total of all implicit and explicit costs.
or

$$
\text { Economic profits }=\text { total revenues }- \text { (explicit }+ \text { implicit costs })
$$

Remember that implicit costs include a normal rate of return on invested capital. We show this relationship in Figure 21-2 below.

## FIGURE 2I-2 Simplified View of Economic and Accounting Profit

We see on the right column that accounting profit is the difference between total revenues and total explicit accounting costs. Conversely, we see on the left column that economic profit is equal to total revenues minus economic costs. Economic costs equal explicit accounting costs plus all implicit costs, including a normal rate of return on invested capital.


## The Goal of the Firm: Profit Maximization

When we examined the theory of consumer demand, utility (or satisfaction) maximization by the individual provided the basis for the analysis. In the theory of the firm and production, profit maximization is the underlying hypothesis of our predictive theory. The goal of the firm is to maximize economic profits, and the firm is expected to make the positive difference between total revenues and total costs as large as it can.

Our justification for assuming profit maximization by firms is similar to our assumption concerning utility maximization by individuals (see Chapter 20). To obtain labor, capital, and other resources required to produce commodities, firms must first obtain financing from investors. Although investors typically monitor managers' performances to ensure that the funds they provide are not misused, they are most interested in the earnings on these funds and the risk of obtaining lower returns or losing the funds they have invested. Firms that can provide relatively higher risk-corrected returns will therefore have an advantage in obtaining the financing needed to continue or expand production. Over time, we would expect a policy of profit maximization to become the dominant mode of behavior for firms that survive.

## QUICK QUIZ See page 482 for the answers. Review concepts from this section in MyEconLab.

___ are the most common form of business organization, comprising close to 72 percent of all firms. Each is owned by a single individual who makes all business decisions, receives all the profits, and has $\qquad$ liability for the firm's debts.
$\qquad$ are much like proprietorships, except that two or more individuals, or partners, share the decisions and the profits of the firm. In addition, each partner has
$\qquad$ liability for the debts of the firm.
Corporations are responsible for the largest share of business revenues. The owners, called $\qquad$ , share in the firm's profits but normally have little responsibility for
the firm's day-to-day operations. They enjoy liability for the debts of the firm.

Accounting profits differ from economic profits, which are defined as total revenues minus total costs, where costs include the full $\qquad$ cost of all of the factors of production plus all other implicit costs.

The full opportunity cost of capital invested in a business is generally not included as a cost when accounting profits are calculated. Thus, accounting profits often are than economic profits. We assume throughout that the goal of the firm is to $\qquad$ economic profits.

## Financial capital

Funds used to purchase physical capital goods, such as buildings and equipment, and patents and trademarks.

## Interest

The payment for current rather than future command over resources; the cost of obtaining credit.

## Interest

Interest is the price paid by debtors to creditors for the use of loanable funds. Often businesses go to credit markets to obtain so-called financial capital in order to invest in physical capital and rights to patents and trademarks from which they hope to make a satisfactory return. In other words, in our society, the production of capital goods is often facilitated by the existence of credit markets. These are markets in which borrowing and lending take place.

## Interest and Credit

When you obtain credit, you actually obtain funds to have command over resources today. We can say, then, that interest is the payment for current rather than future command over resources. Thus, interest is the payment for obtaining credit. If you borrow $\$ 100$ from me, you have command over $\$ 100$ worth of goods and services today. I no longer have that command. You promise to pay me back $\$ 100$ plus interest at some future date. The interest that you pay is usually expressed as a percentage of the total loan, calculated on an annual basis. If at the end of one year you pay me back $\$ 105$, the annual interest rate is $\$ 5 \div \$ 100$, or 5 percent. When you go out into the marketplace to obtain credit, you will find that the interest rate charged differs greatly. A loan to buy a house (a mortgage) may cost you 4 to 6 percent in annual interest. An installment loan to buy an automobile may cost you 6 to 8 percent in annual interest. The federal government, when it wishes to obtain credit (issue U.S. Treasury securities), may have to pay only 0.5 to 4 percent in annual interest. Variations
in the rate of annual interest that must be paid for credit depend on the following factors.

1. Length of loan. In many (but not all) cases, the longer the loan will be outstanding, other things being equal, the greater will be the interest rate charged.
2. Risk. The greater the risk of nonrepayment of the loan, other things being equal, the greater the interest rate charged. Risk is assessed on the basis of the creditworthiness of the borrower and whether the borrower provides collateral for the loan. Collateral consists of any asset that will automatically become the property of the lender should the borrower fail to comply with the loan agreement.
3. Handling charges. It takes resources to set up a loan. Papers have to be filled out and filed, credit references have to be checked, collateral has to be examined, and so on. The larger the amount of the loan, the smaller the handling (or administrative) charges as a percentage of the total loan. Therefore, we would predict that, other things being equal, the larger the loan, the lower the interest rate.

## Real versus Nominal Interest Rates

We have been assuming that there is no inflation. In a world of inflation-a persistent rise in an average of all prices-the nominal rate of interest will be higher than it would be in a world with no inflation. Nominal, or market, rates of interest rise to take account of the anticipated rate of inflation. If, for example, no inflation is expected, the nominal rate of interest might be 5 percent for home mortgages. If the rate of inflation goes to 4 percent a year and stays there, everybody will anticipate that inflation rate. The nominal rate of interest will rise to about 9 percent to take account of the anticipated rate of inflation. If the interest rate did not rise to 9 percent, the principal plus interest earned at 5 percent would have lower purchasing power in the future because inflation would have eroded its real value. We can therefore say that the nominal, or market, rate of interest is approximately equal to the real rate of interest plus the anticipated rate of inflation, or

$$
i_{n}=i_{r}+\text { anticipated rate of inflation }
$$

where $i_{n}$ equals the nominal rate of interest and $i_{r}$ equals the real rate of interest. In short, you can expect to see high nominal rates of interest in periods of high inflation rates. The real rate of interest may not necessarily be high, though. We must first correct the nominal rate of interest for the anticipated rate of inflation before determining whether the real interest rate is in fact higher than normal.

## The Allocative Role of Interest

In Chapter 4, we talked about the price system and the role that prices play in the allocation of resources. Interest is a price that allocates loanable funds (credit) to consumers and to businesses. Within the business sector, interest allocates funds to different firms and therefore to different investment projects. An investment, or capital, project with a rate of return - an annual payoff as a percentage of the investmenthigher than the market rate of interest in the credit market will be undertaken, given an unrestricted market for loanable funds. For example, if the expected rate of return on the purchase of a new factory or of intellectual property-patents or copyrightsin some industry is 10 percent and funds can be acquired for 6 percent, the investment project will proceed. If, however, that same project had an expected rate of return of only 4 percent, it would not be undertaken. In sum, the interest rate allocates funds to industries whose investments yield the highest (risk-adjusted) returnswhere resources will be the most productive.

It is important to realize that the interest rate performs the function of allocating financial capital and that this ultimately allocates real physical capital to various firms for investment projects.

Go to www.econtoday.com/ch21 for Federal Reserve data on U.S. interest rates.

## Nominal rate of interest

The market rate of interest expressed in today's dollars.

## Real rate of interest

The nominal rate of interest minus the anticipated rate of inflation.

## Present value

The value of a future amount expressed in today's dollars; the most that someone would pay today to receive a certain sum at some point in the future.

Go to www.econtoday.com/ch21 to utilize an MFM Communication Software, Inc., manual providing additional review of present value.

## You Are There

To consider how a city government sometimes weighs current expenses against the discounted present value of future costs, read Why New York City Provides the Homeless with One-Way Tickets, on page 477.

## Interest Rates and Present Value

Businesses make investments in which they often incur large costs today but don't make any profits until some time in the future. Somehow they have to be able to compare their investment cost today with a stream of future profits. How can they relate present cost to future benefits?

Interest rates are used to link the present with the future. After all, if you have to pay $\$ 105$ at the end of the year when you borrow $\$ 100$, that 5 percent interest rate gives you a measure of the premium on the earlier availability of goods and services. If you want to have things today, you have to pay the 5 percent interest rate in order to have current purchasing power.

The question could be put this way: What is the present value (the value today) of $\$ 105$ that you could receive one year from now? That depends on the market rate of interest, or the rate of interest that you could earn in some appropriate savings institution, such as in a savings account. To make the arithmetic simple, let's assume that the rate of interest is 5 percent. Now you can figure out the present value of $\$ 105$ to be received one year from now. You figure it out by asking, What sum must I put aside today at the market interest rate of 5 percent to receive $\$ 105$ one year from now? Mathematically, we represent this equation as

$$
(1+0.05) \mathrm{PV}_{1}=\$ 105
$$

where $P V_{1}$ is the sum that you must set aside now.
Let's solve this simple equation to obtain $\mathrm{PV}_{1}$ :

$$
P V_{1}=\frac{\$ 105}{1.05}=\$ 100
$$

That is, $\$ 100$ will accumulate to $\$ 105$ at the end of one year with a market rate of interest of 5 percent. Thus, the present value of $\$ 105$ one year from now, using a rate of interest of 5 percent, is $\$ 100$. The formula for present value of any sums to be received one year from now thus becomes

$$
\mathrm{PV}_{1}=\frac{\mathrm{FV}_{1}}{1+i}
$$

where
$P V_{1}=$ present value of a sum one year hence
$\mathrm{FV}_{1}=$ future sum paid or received one year hence
$i=$ market rate of interest

PRESENT VALUES FOR MORE DISTANT PERIODS The present-value formula for figuring out today's worth of dollars to be received at a future date can now be determined. How much would have to be put in the same savings account today to have $\$ 105$ two years from now if the account pays a rate of 5 percent per year compounded annually?

After one year, the sum that would have to be set aside, which we will call $\mathrm{PV}_{2}$, would have grown to $\mathrm{PV}_{2} \times 1.05$. This amount during the second year would increase to $\mathrm{PV}_{2} \times 1.05 \times 1.05$, or $\mathrm{PV}_{2} \times(1.05)^{2}$. To find the $\mathrm{PV}_{2}$ that would grow to $\$ 105$ over two years, let

$$
\mathrm{PV}_{2} \times(1.05)^{2}=\$ 105
$$

and solve for $\mathrm{PV}_{2}$ :

$$
P V_{2}=\frac{\$ 105}{(1.05)^{2}}=\$ 95.24
$$

## TABLE 21-3

Present Value of a Future Dollar
This table shows how much a dollar received at the end of a certain number of years in the future is worth today. For example, at 5 percent a year, a dollar to be received 20 years in the future is worth 37.7 cents. If received in 50 years, it isn't even worth a dime today. To find out how much $\$ 10,000$ would be worth a certain number of years from now, just multiply the figures in the table by 10,000 . For example, $\$ 10,000$ received at the end of 10 years discounted at a 5 percent rate of interest would have a present value of \$6,140.

| Discounted Present Values of \$1 |  |  |  |  |  |
| ---: | :---: | :---: | :---: | :---: | :--- |
| Year | $3 \%$ | $5 \%$ | $8 \%$ | $10 \%$ | $20 \%$ |
| 1 | .971 | .952 | .926 | .909 | .833 |
| 2 | .943 | .907 | .857 | .826 | .694 |
| 3 | .915 | .864 | .794 | .751 | .578 |
| 4 | .889 | .823 | .735 | .683 | .482 |
| 5 | .863 | .784 | .681 | .620 | .402 |
| 6 | .838 | .746 | .630 | .564 | .335 |
| 7 | .813 | .711 | .583 | .513 | .279 |
| 8 | .789 | .677 | .540 | .466 | .233 |
| 9 | .766 | .645 | .500 | .424 | .194 |
| 10 | .744 | .614 | .463 | .385 | .162 |
| 15 | .642 | .481 | .315 | .239 | .0649 |
| 20 | .554 | .377 | .215 | .148 | .0261 |
| 25 | .478 | .295 | .146 | .0923 | .0105 |
| 30 | .412 | .231 | .0994 | .0573 | .00421 |
| 40 | .307 | .142 | .0460 | .0221 | .000680 |
| 50 | .228 | .087 | .0213 | .00852 | .000109 |

Thus, the present value of $\$ 105$ to be paid or received two years hence, discounted at an interest rate of 5 percent per year compounded annually, is equal to $\$ 95.24$. In other words, $\$ 95.24$ put into a savings account yielding 5 percent per year compounded interest would accumulate to $\$ 105$ in two years.

THE GENERAL FORMULA FOR DISCOUNTING The general formula for discounting becomes

$$
\mathrm{PV}_{t}=\frac{\mathrm{FV}_{t}}{(1+i)^{t}}
$$

## Discounting

The method by which the present value of a future sum or a future stream of sums is obtained.
where $t$ refers to the number of periods in the future the money is to be paid or received.
Table 21-3 above gives the present value of $\$ 1$ to be received in future years at various interest rates. The interest rate used to derive the present value is called the rate of discount.

Why did a number of U.S. corporations suddenly report significant reductions in the estimated discounted present values of their after-tax profits following passage of federal health care legislation in 2010?

## Rate of discount

The rate of interest used to discount future sums back to present value.

## EXAMPLE Higher Future Taxes Reduce the Discounted Present Value of Profits

On March 24, 2010, President Obama signed the new health care legislation into law. One of the provisions in the new law reduced the amount that companies can deduct from their federal income taxes for providing prescriptiondrug benefits for their retired employees. As a result, within 48 hours, several U.S. corporations, including AT\&T, Deere \& Company, and Caterpillar, announced that the discounted present value of future tax bills that the new law would impose on their firms would amount to a combined $\$ 2$ billion. During the next weeks, many other firms announced that they also would enter into their accounting statements higher discounted present values of estimated future tax payments, which together amounted to nearly $\$ 12$ billion. Thus, in one fell
swoop, congressional passage of the health care program reduced U.S. companies' discounted present value of anticipated after-tax profits by about $\$ 14$ billion.

## FOR CRITICAL ANALYSIS

If all of U.S. companies' higher annual expected future tax payments to pay for the health care program were added together without computing their discounted present values, would this sum be greater or less than $\$ 14$ billion? Explain your reasoning.

QUICK QUIZ See page 482 for the answers. Review concepts from this section in MyEconLab.

Interest is the price of obtaining credit. In the credit market, the rate of interest paid depends on the $\qquad$ the loan, the $\qquad$ , and the handling charges, among other things.

Nominal interest rates include a factor to take account of the $\qquad$ rate of inflation. Therefore, during

$$
\begin{aligned}
& \text { periods of high } \\
& \text { rates will be relatively high. }
\end{aligned}
$$

Payments received or costs incurred in the future are worth less than those received or incurred today. The of any future sum is lower the farther it occurs in the future and the greater the discount rate used.

## Share of stock

A legal claim to a share of a corporation's future profits. If it is common stock, it incorporates certain voting rights regarding major policy decisions of the corporation. If it is preferred stock, its owners are accorded preferential treatment in the payment of dividends but do not have any voting rights.

## Bond

A legal claim against a firm, usually entitling the owner of the bond to receive a fixed annual coupon payment, plus a lump-sum payment at the bond's maturity date. Bonds are issued in return for funds lent to the firm.

## Reinvestment

Profits (or depreciation reserves) used to purchase new capital equipment.

## Corporate Financing Methods

When the Dutch East India Company was founded in 1602, it raised financial capital by selling shares of its expected future profits to investors. The investors thus became the owners of the company, and their ownership shares eventually became known as "shares of stock," or simply stocks. The company also issued notes of indebtedness, which involved borrowing funds in return for interest paid on the funds, plus eventual repayment of the principal amount borrowed. In modern parlance, these notes of indebtedness are called bonds. As the company prospered over time, some of its revenues were used to pay lenders the interest and principal owed them. Of the profits that remained, some were paid to shareholders in the form of dividends. Some were retained by the company for reinvestment in further enterprises. The methods of financing used by the Dutch East India Company four centuries ago-stocks, bonds, and reinvestment-remain the principal methods of financing for today's corporations.

## Stocks

A share of stock in a corporation is simply a legal claim to a share of the corporation's future profits. If there are 100,000 shares of stock in a company and you own 1,000 of them, you own the right to 1 percent of that company's future profits. If the stock you own is common stock, you also have the right to vote on major policy decisions affecting the company, such as the selection of the corporation's board of directors. Your 1,000 shares would entitle you to cast 1 percent of the votes on such issues.

If the stock you own is preferred stock, you own a share of the future profits of the corporation but do not have regular voting rights. You do, however, get something in return for giving up your voting rights: preferential treatment in the payment of dividends. Specifically, the owners of preferred stock generally must receive at least a certain amount of dividends in each period before the owners of common stock can receive any dividends.

## Bonds

A bond is a legal claim against a firm, entitling the owner of the bond to receive a fixed annual coupon payment, plus a lump-sum payment at the maturity date of the bond. Bonds are issued in return for funds lent to the firm. The coupon payments represent interest on the amount borrowed by the firm, and the lump-sum payment at maturity of the bond generally equals the amount originally borrowed by the firm.

Bonds are not claims on the future profits of the firm. Legally, bondholders must be paid whether the firm prospers or not. To help ensure this, bondholders generally receive their coupon payments each year, along with any principal that is due, before any shareholders can receive dividend payments.

## Reinvestment

Reinvestment takes place when the firm uses some of its profits to purchase new capital equipment rather than paying the profits out as dividends to shareholders.

Although sales of stock are an important source of financing for new firms, reinvestment and borrowing are the primary means of financing for existing firms. Indeed, reinvestment by established firms is such an important source of financing that it dominates the other two sources of corporate finance, amounting to roughly 75 percent of new financial capital for corporations in recent years. Also, small businesses, which are the source of much current growth, commonly cannot rely on the stock market to raise investment funds.

## The Markets for Stocks and Bonds

Economists often refer to the "market for wheat" or the "market for labor," but these are concepts rather than actual places. For securities (stocks and bonds), however, there really are markets-centralized, physical locations where exchange takes place. The most prestigious of these markets are the New York Stock Exchange (NYSE) and the New York Bond Exchange, both located in New York City. More than 2,500 stocks are traded on the NYSE, which is sometimes called the "Big Board." Numerous other stock and bond markets, or exchanges, exist throughout the United States and in various financial capitals of the world, such as London and Tokyo.

Although the exact process by which exchanges are conducted in these markets varies slightly from one to another, the process used on the NYSE is representative of the principles involved. Essentially, brokers earn commissions from volumes of shares traded, while dealers attempt to profit from "buying low and selling high."

Even though the NYSE is traditionally the most prestigious of U.S. stock exchanges, it is no longer the largest. Since the mid-2000s, this title has belonged to the National Association of Securities Dealers Automated Quotations (Nasdaq), which began in 1971 as a tiny electronic network linking about 100 securities firms. Today, the Nasdaq market links about 500 dealers, and Nasdaq is home to nearly 4,000 stocks, including those of such companies as Microsoft, Intel, and Cisco.

## The Theory of Efficient Markets

At any point in time, there are tens of thousands, even millions, of persons looking for any bit of information that will enable them to forecast correctly the future prices of stocks. Responding to any information that seems useful, these people try to buy low and sell high. The result is that all publicly available information that might be used to forecast stock prices gets taken into account by those with access to the information and the knowledge and ability to learn from it, leaving no predictable profit opportunities. And because so many people are involved in this process, it occurs quite swiftly. Indeed, there is some evidence that all information entering the market is fully incorporated into stock prices within less than a minute of its arrival. One view is that any information about specific stocks will prove to have little value by the time it reaches you.

Consequently, stock prices tend to drift upward following a random walk, which is to say that the best forecast of tomorrow's price is today's price plus the effect of any upward drift. This is called the random walk theory. Although large values of the random component of stock price changes are less likely than small values, nothing else about the magnitude or direction of a stock price change can be predicted.

## Securities

Stocks and bonds.

## Random walk theory

The theory that there are no predictable trends in securities prices that can be used to "get rich quick."

## Why Not . . . compare average stock prices today with average stock prices in years past?

Most published charts comparing average stock prices over time indicate that today's average quoted prices of U.S. stocks are more than 20 times higher than those quoted in the late 1920s. Such comparisons, however, fail to account for inflation. Once all past and current stock prices are adjusted to incorporate the effects of inflation,
today's average stock prices are about the same as the average stock prices that prevailed in the 1920s. Thus, current average inflation-adjusted U.S. stock prices are no higher than the average inflation-adjusted prices of shares of stocks that were traded 90 years ago.

## Inside information

Information that is not available to the general public about what is happening in a corporation.

Go to www.econtoday.com/ch21 to explore how the U.S. Securities and Exchange Commission seeks to prevent the use of inside information.

## Inside Information

Isn't there any way to "beat the market"? The answer is yes-but normally only if you have inside information that is not available to the public. Suppose that your best friend is in charge of new product development at the world's largest software firm, Microsoft Corporation. Your friend tells you that the company's smartest programmer has just come up with major new software that millions of computer users will want to buy. No one but your friend and the programmer-and now you-is aware of this. You could indeed make a killing using this information by purchasing shares of Microsoft and then selling them (at a higher price) as soon as the new product is publicly announced. There is one problem: Stock trading based on inside information such as this is illegal, punishable by substantial fines and even imprisonment. So, unless you happen to have a stronger-than-average desire for a long vacation in a federal prison, you might be better off investing in Microsoft after the new program is publicly announced.

It is, of course, possible for people to influence stock or bond prices through the accidental release of inside information. For instance, when the U.S. Treasury decided it would discontinue issuing 30 -year bonds, it chose to announce its decision on October 31, 2001. Treasury officials told the media that the information of the bond's demise would be public as of $10 \mathrm{a} . \mathrm{m}$. Nevertheless, as a courtesy officials informed reporters in advance in an impromptu 9 a.m. meeting so that the reporters would have time to write stories to release at the later hour. Officials failed to check the credentials of everyone who attended the meeting, however. One of those individuals was a financial consultant who did not understand that this early news of the bond's end was "embargoed" until 10 a.m. After the news conference ended just before 9:30 a.m., the consultant called some of his clients and told them of the media announcement. Within a very few minutes, word of the Treasury's plans had spread widely. Ten minutes before the Treasury's formal announcement, 30 -year bond prices rose in response to higher demand for existing bonds.

What agency of the U.S. government would you guess recently had to impose tougher insider-trading rules on its staff?

## POLICY EXAMPLE The Insider-Trading Regulator's Insiders Require Regulating

The U.S. government agency charged with enforcing insider-trading laws is the Securities and Exchange Commission (SEC). Recently, SEC officials discovered that members of the commission's own staff had failed to report stock trades. The SEC has long had rules prohibiting staff members from trading the stocks of firms against which it might bring charges-actions that likely would affect those companies' stock prices. Unlike most private firms that have responded to SEC regulations by establishing automatic surveillance systems intended to help prevent insider trading, the SEC had no systems to monitor its own staff's stock trading. When SEC officials found that some employees were conducting hundreds of stock trades per year and not reporting all of the trades, the officials realized that the individuals could
have profited from insider trading. The officials found no evidence that any SEC employees had actually done this. Nevertheless, the officials decided that it would be prudent to put into place the kinds of monitoring systems aimed at preventing insider trading that the SEC has long encouraged the firms that it regulates to implement.

## FOR CRITICAL ANALYSIS

How could an employee of a government regulatory agency potentially profit from engaging in stock trading based on inside information available only to people working at that agency?

QUICK QUIZ See page 482 for the answers. Review concepts from this section in MyEconLab.

The three primary sources of corporate funds are
$\longrightarrow$, $\qquad$ , and $\qquad$ of profits.

A share of stock is a share of $\qquad$ _ providing a legal claim to a corporation's future profits. A $\qquad$ is a
legal claim entitling the owner to a fixed annual coupon payment and to a lump-sum payment on the date it matures.
Many economists believe that asset markets, especially the stock market, are $\qquad$ , meaning that one cannot
make a higher-than-normal rate of return without having inside information (information that the general public does not possess). Stock prices normally drift upward following a $\qquad$ , meaning that you cannot predict changes in future stock prices based on information about stock price behavior in the past.

## You Are Where Why New York City Provides the Homeless with One-Way Tickets

New York City's mayor, Michael Bloomberg, has made his decision. Henceforth, he announces, the city government will pay to send a homeless person anywhere in the world that the individual wishes to go. There are no explicit limits on distance or on the market price of a plane ticket that the city government will pay. The city will provide transportation to the airport and will even cover any unavoidable hotel expenses. There are two conditions on the city's offer. First, there must be relatives at the destination who are willing to take the individual into their home. Second, he or she must be willing to accept a one-way plane ticket. Although the city will fully reimburse travel agencies for their services in booking trips, the city will permit no tickets involving return flights.

Why are Mayor Bloomberg and the New York City government willing to foot the bill for up to several thousand dollars' worth of
travel expenses for each homeless person in the city who wishes to depart? The answer is that the city faces an even higher discounted present value of anticipated future expenses to shelter and feed a typical homeless person year after year. Paying for the city's homeless people to depart, Bloomberg has determined, is the lower-cost alternative.

## Critical Analysis Questions

1. If New York City's cost of sheltering and feeding a homeless person is the same each year, why is the discounted present value of this expense two years from now lower than the discounted present value of the expense one year from now?
2. Why might Bloomberg rethink his plan if the market interest rate were to rise substantially?


## The Recent Stock Market Meltdown versus Past Meltdowns

## CONCEPTS APPLIED

- Securities
- Markets for Stocks and Bonds
-Stock Prices

Many people have compared the downturn in average U.S. securities prices that occurred in the late 2000s to the stock market crash that began in late 1929 and ushered in the Great Depression of the 1930s. Let's evaluate whether such a comparison is reasonable.

## Similarities for the First 17 Months

As you can see in Figure 21-3 on the next page, the initial decrease in stock prices was much greater in the crash that began in early September 1929 than in the meltdown that began in October 2007. Once the Great Crash of 1929 was under way, share prices plunged by nearly 48 percent in only two months' time, whereas average stock prices
dropped by only about 10 percent in the first two months of the late-2000s meltdown.

In September 2008, however, more than 11 months after the downturn of the late 2000s began, a plunge in stock prices did occur. As a consequence, the percentage decline 17 months after October 2007 was very close to the overall percentage decrease 17 months after stock prices began

## FIGURE 21-3 Comparing Four U.S. Downturns in Stock Prices

During the first 17 months of the drop in U.S. stock prices in the late 2000s, average share prices fell as dramatically as during the Great Crash of 1929. In
later months, however, the stock price downturn of the late 2000s began to look more like those of the 1973-1974 and 2000-2002 periods.
Source: Securities and Exchange Commission.

dropping in September 1929. By February 2009, the stock price decline appeared to be on its way to rivaling the post1929 crash in severity.

## Lately More Similar to Other Recent Stock Price Meltdowns

Figure 21-3 above also shows that since February 2009, the stock price meltdown of the late 2000s has looked less like the downturn that followed the Great Crash of 1929. After dropping by 57 percent from the average level of stock prices that had prevailed in October 2007, during the spring of 2009 average share prices began to level off and then recover.

More than 20 months into the downturn of the late 2000 s, the behavior of average prices of shares of stock began to appear less similar to that observed following 1929. Instead, the pattern of U.S. stock prices in 2009 and 2010 looked more like that observed during the 1973-1974 and 2000-2002 periods. Thus, whereas the first half of the downturn of the late 2000s was comparable to the Great Crash of 1929, the overall behavior of stock prices during the second half was similar to other more recent declines.

## For Critical Analysis

1. If you had held stocks with a market value of $\$ 10,000$ in early September 1929 or in early October 2007, about how much would those shares have been worth 17 months later?
2. If you had held stocks with a market value of $\$ 10,000$ in both September 1929 and September 2008, about how much would those shares have been worth 34 months later?

## Web Resources

1. To read about the Great Crash of 1929, use the link available at www.econtoday.com/ch21.
2. To learn more about the biggest stock price drops that occurred during the late-2000s downturn, go to www .econtoday.com/ch21.

## Research Project

When most U.S. stock prices decline simultaneously, what can we infer about what most people perceive is happening to the discounted present value of profits that most U.S. companies can anticipate earning in the future? Explain your reasoning.

## X myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

WHERE TO GO TO PRACTICE

Economic Rent and Resource Allocation Owners of a resource in fixed supply, meaning that the resource supply curve is perfectly inelastic, are paid economic rent. In general, economic rent is a payment for the use of any resource that exceeds the opportunity cost of the resource. The economic rents received by the owners of such a resource reflect the maximum market valuation of the resource's value. Thus, economic rent allocates resources to their highest-valued use.

The Main Organizational Forms of Business and the Chief Advantages and Disadvantages of Each A proprietorship is owned by a single person, who makes the business decisions, is entitled to all the profits, and is subject to unlimited liability. A partnership has two or more owners, who share the responsibility for decision making, share the firm's profits, and individually bear unlimited liability for the firm's debts. Owners of corporations have limited liability, so their responsibility for the debts of the corporation is limited to the value of their ownership shares. Corporate income is subject to double taxation-corporate taxation when income is earned by the corporation and personal taxation when after-tax profits are paid as dividends to the owners. Corporations do not legally cease to exist due to a change of ownership or the death of an owner.

Accounting Profits versus Economic Profits A firm's accounting profits equal its total revenues minus its total explicit costs, which are expenses directly paid out by the firm. Economic profits equal accounting profits minus implicit costs, which are expenses that managers do not have to pay out of pocket, such as the opportunity cost of factors of production dedicated to the firm's production process. Owners of a firm seek to maximize the firm's economic profits to ensure that they earn at least a normal rate of return, meaning that the firm's total revenues at least cover explicit costs and implicit opportunity costs.
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- MyEconLab Study Plan 21.2
- Video: The Goal of the Firm Is Profit Maximization
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## KEY FIGURE

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- MyEconLab Study Plan 21.2
- Animated Figure 21-2
- Video: The Goal of the Firm Is Profit Maximization


## MyEconLab continued

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

Interest Rates Interest is a payment for the ability to use resources today instead of in the future. The nominal interest rate includes a factor that takes into account the anticipated inflation rate, so during periods of high anticipated inflation, current market (nominal) interest rates are high. The interest rate allocates funds to industries whose investments yield the highest (risk-adjusted) returns, and available resources are put to their most productive uses.

Calculating the Present Discounted Value of a Payment to Be Received at a Future Date The present value of a future payment is the value of the future amount expressed in today's dollars, and it is equal to the most that someone would pay today to receive that amount in the future. The method by which the present value of a future sum is calculated is called discounting. This method implies that the present value of a sum to be received a year from now is equal to the future amount divided by 1 plus the appropriate rate of interest, which is called the rate of discount.

The Main Sources of Corporate Funds Stocks are ownership shares, promising a share of profits, sold to investors. Common stocks also embody voting rights regarding the major decisions of the firm. Preferred stocks typically have no voting rights but enjoy priority status in the payment of dividends. Bonds are notes of indebtedness, issued in return for the loan of funds. They typically promise to pay interest in the form of annual coupon payments, plus repayment of the original principal amount upon maturity. Bondholders are generally promised payment before any payment of dividends to shareholders, and for this reason bonds are less risky than stocks.
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- MyEconLab Study Plans 21.4, 21.5
- Video: The Theory of Efficient Markets and Inside Information
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Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions.

All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

21-1. Which of the following individuals would you expect to have a high level of economic rent, and which would you expect to have a low level of economic rent? Explain why for each.
a. Bob has a highly specialized medical skill shared by very few individuals.
b. Sally has never attended school. She is 25 years old and is an internationally known supermodel.
c. Tim is a high school teacher and sells insurance part time.

21-2. A British pharmaceutical company spent several years and considerable funds on the development of a treatment for HIV patients. Now, with the protection afforded by patent rights, the company has the potential to reap enormous gains. The government, in response, has threatened to tax away any economic rents the company may earn. Is this an advisable policy? Why or why not? (Hint: Contrast the short-run and long-run effects of taxing away the economic rents.)
21-3. Write a brief explanation of the differences among a sole proprietorship, a partnership, and a corporation. In addition, list one advantage and one disadvantage of a proprietorship, a partnership, and a corporation.
21-4. After graduation, you face a choice. One option is to work for a multinational consulting firm and earn a starting salary (benefits included) of $\$ 40,000$. The other option is to use $\$ 5,000$ in savings to start your own consulting firm. You could earn an interest return of 5 percent on your savings. You choose to start your own consulting firm. At the end of the first year, you add up all of your expenses and revenues. Your total includes $\$ 12,000$ in rent, $\$ 1,000$ in office supplies, $\$ 20,000$ for office staff, and $\$ 4,000$ in telephone expenses. What are your total explicit costs and total implicit costs?
21-5. Suppose, as in Problem 21-4, that you have now operated your consulting firm for a year. At the end of the first year, your total revenues are $\$ 77,250$. Based on the information in Problem 21-4, what is the accounting profit, and what is your economic profit?
21-6. An individual leaves a college faculty, where she was earning $\$ 80,000$ a year, to begin a new venture. She invests her savings of $\$ 20,000$, which were earning 10 percent annually. She then spends $\$ 40,000$ renting office equipment, hires two students at $\$ 60,000$ a year each, rents office space for $\$ 24,000$, and has other variable expenses of $\$ 80,000$. At the end of the year, her revenues are $\$ 400,000$. What are her accounting profit and her economic profit for the year?
21-7. Classify the following items as either financial capital or physical capital.
a. A computer server owned by an informationprocessing company
b. $\$ 100,000$ set aside in an account to purchase a computer server
c. Funds raised through a bond offer to expand plant and equipment
d. A warehouse owned by a shipping company

21-8. Explain the difference between the dividends of a corporation and the profits of a proprietorship or partnership, particularly in their tax treatment.

21-9. The owner of WebCity is trying to decide whether to remain a proprietorship or to incorporate. Suppose that the corporate tax rate on profits is 20 percent and the personal income tax rate is 30 percent. For simplicity, assume that all corporate profits (after corporate taxes are paid) are distributed as dividends in the year they are earned and that such dividends are subject to tax at the personal income tax rate.
a. If the owner of WebCity expects to earn $\$ 100,000$ in before-tax profits this year, regardless of whether the firm is a proprietorship or a corporation, which method of organization should be chosen?
b. What is the dollar value of the after-tax advantage of the form of organization determined in part (a)?
c. Suppose that the corporate form of organization has cost advantages that will raise before-tax profits by $\$ 50,000$. Should the owner of WebCity incorporate?
d. Based on parts (a) and (c), by how much will after-tax profits change due to incorporation?
e. Suppose that tax policy is changed to completely exempt from personal taxation the first $\$ 40,000$ per year in dividends. Would this change in policy affect the decision made in part (a)?
f. How can you explain the fact that even though corporate profits are subject to double taxation, most business in the United States is conducted by corporations rather than by proprietorships or partnerships?
21-10. Explain how the following events would likely affect the relevant interest rate.
a. A major bond-rating agency has improved the risk rating of a developing nation.
b. The government has passed legislation requiring bank regulators to significantly increase the paperwork required when a bank makes a loan.
21-11. Suppose that the interest rate in Japan is only 2 percent, while the comparable rate in the United States is 4 percent. Japan's rate of inflation is 0.5 percent, while the U.S. inflation rate is 3 percent. Which economy has the higher real interest rate?
21-12. You expect to receive a payment of $\$ 104$ one year from now.
a. Your discount rate is 4 percent. What is the present value of the payment to be received?
b. Suppose that your discount rate rises to 5 percent. What is the present value of the payment to be received?
21-13. Outline the differences between common stock and preferred stock.

21-14. Explain the basic differences between a share of stock and a bond.
21-15. Suppose that one of your classmates informs you that he has developed a method of forecasting stock market returns based on past trends. With a monetary investment from you, he claims that the two of you could profit handsomely from this forecasting method. How should you respond to your classmate?
21-16. Suppose that you are trying to decide whether to spend $\$ 1,000$ on stocks issued by WildWeb or on bonds issued by the same company. There is a 50 percent chance that the value of the stock will rise to $\$ 2,200$ at the end of the year and a 50 percent chance that the stock will be worthless at the end of the year. The bonds promise an interest rate of

20 percent per year, and it is certain that the bonds and interest will be repaid at the end of the year.
a. Assuming that your time horizon is exactly one year, will you choose the stocks or the bonds?
b. By how much is your expected end-of-year wealth reduced if you make the wrong choice?
c. Suppose the odds of success improve for WildWeb: Now there is a 60 percent chance that the value of the stock will be $\$ 2,200$ at year's end and only a 40 percent chance that it will be worthless. Should you now choose the stocks or the bonds?
d. By how much did your expected end-of-year wealth rise as a result of the improved outlook for WildWeb?

## ECONOMICS ON THE NET

How the New York Stock Exchange Operates This application gives you the chance to learn about how the New York Stock Exchange functions.

Title: The New York Stock Exchange: How a Stock Is Bought and Sold

Navigation: Follow the link at www.econtoday.com/ch21 to visit the New York Stock Exchange. Click on "About us" in the left margin for a pop-up menu, and then click on Education. Select the tab named Educational Materials. Under "Publications for Investors," click on How a Stock Is Bought and Sold. Read the article.

Application Answer the following questions.

1. Why might companies contemplating issuing stock value the relatively low costs of trading shares on the New York Stock Exchange?
2. Why might people who buy and sell stocks value the relatively faster speeds of trade execution that the NYSE has achieved in recent years?

For Group Study and Analysis Go back up to "Publications for Investors," click on NYSE Indexes, and read the article. Divide the class into groups, and assign each group to examine one of the six NYSE indexes discussed in the article. Ask each group to evaluate how stock traders might use the specific index as a "benchmark" when evaluating whether to buy or sell stocks.

## ANSWERS TO QUICK QUIZZES

p. 465: (i) inelastic; (ii) allocates . . . highest
p. 470: (i) Proprietorships . . . unlimited;
(ii) Partnerships . . . unlimited; (iii) shareholders . . .
limited; (iv) opportunity; (v) greater . . . maximize
p. 474: (i) length . . . risk; (ii) anticipated . . . anticipated; (iii) present value
p. 476: (i) stocks . . . bonds . . . reinvestment; (ii) ownership . . . bond; (iii) efficient . . . random walk

## 22

## The Firm: Cost and Output Determination

The last commercial nuclear reactor plant built in the United States was completed in 1996. Since then, most media reports have suggested that concerns about safety and waste disposal have prevented energy firms from constructing additional nuclear power plants. In fact, the economics of electricity generation has probably been more important in dissuading electric companies from building more nuclear plants. During the late 1990s and the 2000s, energy firms found lower-cost ways of generating additional electricity using traditional power plants. Hence, they had less incentive to undertake the significant expenditures required to build nuclear plants. In contrast, recent technological developments in nuclear power generation may induce energy firms to start building electricity-generating nuclear reactors once again. To understand why this is so, you must first study production and cost concepts covered in this chapter.

After reading this chapter, you should be able to:
$>$ Discuss the difference between the short run and the long run from the perspective of a firm

- Understand why the marginal physical product of labor eventually declines as more units of labor are employed
$>$ Explain the short-run cost curves a typical firm faces
$>$ Describe the long-run cost curves a typical firm faces
$>$ Identify situations of economies and diseconomies of scale and define a firm's minimum efficient scale


## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.
the average single-item cash register receipt has grown more than 2 inches longer since 1990? This has happened because most retailers now print additional information on receipts, such as savings from use of reward cards, discount coupons, and information about special offers. Retailers have provided receipts since the advent of cash registers in I884. Recently, however, many companies have determined that they can save hundreds of dollars per store each year if they reduce the amount of paper devoted to receipts.Wal-Mart is testing two-sided receipts, and CVS is using loyalty cards that track customer information instead of printing the data on physical receipts. Lowe's has made its receipts wider to allow for 56 characters per line instead of 38 characters, deleted all white space at the top and bottom of receipts, and put its return policy on the back-all in an effort to use less paper and reduce costs. Some retailers, such as Apple, hope to eliminate the expense of paper receipts entirely by encouraging customers to accept electronic receipts sent via e-mail.

What are the determinants of a company's expenses? To understand the answer to this question, you must learn about the nature of the costs that firms incur in their productive endeavors, which in turn requires contemplating how firms employ inputs in the production of goods and services. This chapter considers each of these important topics.

## Short run

The time period during which at least one input, such as plant size, cannot be changed.

## Plant size

The physical size of the factories that a firm owns and operates to produce its output. Plant size can be defined by square footage, maximum physical capacity, and other physical measures.

## Long run

The time period during which all factors of production can be varied.

## Short Run versus Long Run

In Chapter 19, we discussed short-run and long-run price elasticities of supply and demand. As you will recall, for consumers, the long run means the time period during which all adjustments to a change in price can be made, and anything shorter than that is considered the short run. For suppliers, the long run is the time in which all adjustments can be made, and anything shorter than that is the short run. Now that we are discussing firms only, we will maintain a similar distinction between the short and the long run, but we will be more specific.

## The Short Run

In the theory of the firm, the short run is defined as any time period that is so short that there is at least one input, such as current plant size, that the firm cannot alter. In other words, during the short run, a firm makes do with whatever big machines and factory size it already has, no matter how much more it wants to produce because of increased demand for its product. We consider the plant and heavy equipment, the size or amount of which cannot be varied in the short run, as fixed resources. In agriculture and in some other businesses, land may be a fixed resource.

There are, of course, variable resources that the firm can alter when it wants to change its rate of production. These are called variable inputs or variable factors of production. Typically, the variable inputs of a firm are its labor and its purchases of raw materials. In the short run, in response to changes in demand, the firm can, by definition, change only the amounts of its variable inputs.

## The Long Run

The long run can now be considered the period of time in which all inputs can be varied. Specifically, in the long run, the firm can alter its plant size. How long is the long run? That depends on each individual industry. For Wendy's or McDonald's, the long run may be four or five months, because that is the time it takes to add new franchises. For a steel company, the long run may be several years, because that's how long it takes to plan and build a new plant. An electric utility might need more than a decade to build a new plant.

Short run and long run in our discussion are terms that apply to planning decisions made by managers. Managers routinely take account of both the short-run and the long-run consequences of their behavior. While always making decisions about what to do today, tomorrow, and next week-the short run as it were-they keep an eye on the long-run net benefits of all short-run actions. As an individual, you have long-run plans, such as going to graduate school or having a successful career, and you make a series of short-run decisions with these long-run plans in mind.

## The Relationship Between Output and Inputs

A firm takes numerous inputs, combines them using a technological production process, and ends up with an output. There are, of course, a great many factors of production, or inputs. Keeping the quantity of land fixed, we classify production inputs into two broad categories-capital and labor. The relationship between output and these two inputs is as follows:
Output per time period = some function of capital and labor inputs

We have used the word production but have not defined it. Production is any process by which resources are transformed into goods or services. Production includes not only making things but also transporting them, retailing, repackaging them, and so on. Notice that the production relationship tells nothing about the worth or value of the inputs or the output.

## The Production Function: A Numerical Example

The relationship between maximum physical output and the quantity of capital and labor used in the production process is sometimes called the production function. The production function is a technological relationship between inputs and output.

PROPERTIES OF THE PRODUCTION FUNCTION The production function specifies the maximum possible output that can be produced with a given amount of inputs. It also specifies the minimum amount of inputs necessary to produce a given level of output. Firms that are inefficient or wasteful in their use of capital and labor will obtain less output than the production function will show. No firm can obtain more output than the production function allows, however. The production function also depends on the technology available to the firm. It follows that an improvement in technology that allows the firm to produce more output with the same amount of inputs (or the same output with fewer inputs) results in a new production function.

How are new techniques for utilizing various types of computer software allowing companies to produce more output using the same inputs?

## Production

Any activity that results in the conversion of resources into products that can be used in consumption.

## Production function

The relationship between inputs and maximum physical output. A production function is a technological, not an economic, relationship.

## EXAMPLE Virtualization Expands Feasible Production at Many Firms

Database management programs, spreadsheets, and media players are examples of application software that firms commonly employ as part of the process of producing goods and services. Traditionally, firms have installed such software applications on the hard drives of their computers. Today, however, many firms are using a procedure called application virtualization to effectively "fool" the operating system of a computer into running application software even though the software is installed on a different computer. Hence, application virtualization frees up disc space on the "fooled" computers that the company can devote to other computing tasks.

In addition, through application virtualization, an operating system can often be used to run previously incompatible software applications
side-by-side on the same computer. This allows firms to deploy the same computers and software application programs to complete more production tasks within the same period of time. Thus, application virtualization enables firms to produce a larger flow of goods and services per unit of time.

## FOR CRITICAL ANALYSIS

Why do you suppose that business managers regard the process of developing the best production procedures as a fundamental requirement for operating at an (efficient) point on a firm's production function?

Panel (a) of Figure 22-1 on the next page shows a production function relating maximum output in column 2 to the quantity of labor in column 1. Zero workers per week produce no output. Five workers per week of input produce a total output of 50 computer servers per week. (Ignore for the moment the rest of that panel.) Panel (b) of Figure 22-1 displays this production function. It relates to the short run, because plant size is fixed, and it applies to a single firm.

## FIGURE 22-I The Production Function and Marginal Product: A Hypothetical Case

Marginal product is the addition to the total product that results when one additional worker is hired (for a week in this example). Thus, in panel (a), the marginal product of adding the fourth worker is eight computer servers. With four workers, 44 servers are produced, but with three workers, only 36 are produced. The difference is 8 . In panel (b), we plot the numbers from columns 1 and 2 of panel (a). In panel (c), we plot the numbers from
columns 1 and 4 of panel (a). When we go from 0 to 1 , marginal product is 10 . When we go from one worker to two workers, marginal product increases to 16 . After two workers, marginal product declines, but it is still positive. Total product (output) reaches its peak at about seven workers, so after seven workers, marginal product is negative. When we move from seven to eight workers, marginal product becomes -1 computer server per week.

Panel (a)

| (1) | (2) | (3) | (4) |
| :---: | :---: | :---: | :---: |
|  |  | Average |  |
|  |  | Physical |  |
|  |  | Product (total |  |
|  | Total | product - | Marginal |
| Input of Labor (number of workerweeks) | Product | number | Physical |
|  | (output in | of worker- | Product |
|  | computer | weeks) | (output in |
|  | servers | [servers | servers |
|  | per week) | per week] | per week) |
| 0 | - | - |  |
|  |  |  | 10 |
| 1 | 10 | 10.00 |  |
| 2 | 26 | 13.00 | 16 |
|  |  |  |  |
| 3 | 36 | 12.00 | 10 |
|  |  |  | 8 |
| 45 | 44 | 11.00 |  |
|  | 50 | 10.00 | 6 |
| 5 |  |  |  |
| 6 | 54 | 9.00 | 4 |
| 7 | 56 | 8.00 |  |
| 7 |  |  |  |
| 8 | 55 | 6.88 | -1 |
|  | 53 |  | -2 |
| 9 |  | 5.89 |  |
| 10 | 50 | 5.00 | -3 |
|  |  |  | -4 |
| 11 | 46 | 4.18 |  |



## Average physical product

Total product divided by the variable input.

## Marginal physical product

The physical output that is due to the addition of one more unit of a variable factor of production. The change in total product occurring when a variable input is increased and all other inputs are held constant. It is also called marginal product.

TOTAL PHYSICAL PRODUCT Panel (b) shows a total physical product curve, or the maximum feasible output when we add successive equal-sized units of labor while holding all other inputs constant. The graph of the production function in panel (b) is not a straight line. It peaks at about seven workers per week and then starts to go down.

## Average and Marginal Physical Product

To understand the shape of the total physical product curve, let's examine columns 3 and 4 of panel (a) of Figure 22-1 above-that is, average and marginal physical products. Average physical product is the total product divided by the number of worker-weeks. You can see in column 3 of panel (a) of Figure 22-1 that the average physical product of labor first rises and then steadily falls after two workers are hired.

Marginal means "additional," so the marginal physical product of labor is the change in total product that occurs when a worker is added to a production process for a given interval. (The term physical here emphasizes the fact that we are measuring in terms of
material quantities of goods or tangible amounts of services, not in dollar terms.) The marginal physical product of labor therefore refers to the change in output caused by a one-unit change in the labor input as shown in column 4 of panel (a) of Figure 22-1 on the facing page. (Marginal physical product is also referred to as marginal product.)

## Diminishing Marginal Product

Note that in Figure 22-1, when three workers instead of two are employed each week, marginal product declines. The concept of diminishing marginal product applies to many situations. If you put a seat belt across your lap, a certain amount of safety is obtained. If you add another seat belt over your shoulder, some additional safety is obtained, but less than when the first belt was secured. When you add a third seat belt over the other shoulder, the amount of additional safety obtained is even smaller.

## Measuring Diminishing Marginal Product

How do we measure diminishing marginal product? First, we limit the analysis to only one variable factor of production (or input)—let's say the factor is labor. Every other factor of production, such as machines, must be held constant. Only in this way can we calculate the marginal product from adding more workers and know when we reach the point of diminishing marginal product.

SPECIALIZATION AND MARGINAL PRODUCT The marginal productivity of labor may increase rapidly at the very beginning. A firm starts with no workers, only machines. The firm then hires one worker, who finds it difficult to get the work started. But when the firm hires more workers, each is able to specialize in performing different tasks, and the marginal product of those additional workers may actually be greater than the marginal product of the previous few workers.

DIMINISHING MARGINAL PRODUCT Beyond some point, diminishing marginal product must set in-not because new workers are less qualified but because each worker has, on average, fewer machines with which to work (remember, all other inputs are fixed). In fact, eventually the firm's plant will become so crowded that workers will start to get in each other's way. At that point, marginal physical product becomes negative, and total production declines.

Using these ideas, we can define the law of diminishing marginal product:
As successive equal increases in a variable factor of production are added to fixed factors of production, there will be a point beyond which the extra, or marginal, product that can be attributed to each additional unit of the variable factor of production will decline.

Note that the law of diminishing marginal product is a statement about the physical relationships between inputs and outputs that we have observed in many firms. If the law of diminishing marginal product were not a fairly accurate statement about the world, what would stop firms from hiring additional workers forever?

## An Example of the Law of Diminishing Marginal Product

Production of computer servers provides an example of the law of diminishing marginal product. With a fixed amount of factory space, assembly equipment, and quality-control diagnostic software, the addition of more workers eventually yields successively smaller increases in output. After a while, when all the assembly equipment and quality-control diagnostic software are being used, additional workers will have to start assembling and troubleshooting quality problems manually. They obviously won't be as productive as the first workers, who had access to other productive inputs. The marginal physical product of an additional worker, given a specified amount of capital, must eventually be less than that for the previous workers.

Law of diminishing marginal product The observation that after some point, successive equal-sized increases in a variable factor of production, such as labor, added to fixed factors of production will result in smaller increases in output.

GRAPHING THE MARGINAL PRODUCT OF LABOR A hypothetical set of numbers illustrating the law of diminishing marginal product is presented in panel (a) of Figure 22-1 on page 486. The numbers are presented graphically in panel (c). Marginal productivity (returns from adding more workers during a week) first increases, then decreases, and finally becomes negative.

When one worker is hired, total output goes from 0 to 10 . Thus, marginal physical product is 10 computer servers per week. When two workers instead of one are hired, total product goes from 10 to 26 servers per week. Marginal physical product therefore increases to 16 servers per week. When three workers rather than two are hired, total product again increases, from 26 to 36 servers per week. This represents a marginal physical product of only 10 servers per week. Therefore, the point of diminishing marginal product occurs after two workers are hired.

THE POINT OF SATURATION Notice that after seven workers per week, marginal physical product becomes negative. That means that eight workers instead of seven would reduce total product. Sometimes this is called the point of saturation, indicating that given the amount of fixed inputs, there is no further positive use for more of the variable input. We have entered the region of negative marginal product.

## QUICK QUIZ See page 506 for the answers. Review concepts from this section in MyEconLab.

The technological relationship between output and inputs is called the $\qquad$ function. It relates per time period to several inputs, such as capital and labor.

After some rate of output, the firm generally experiences diminishing marginal $\qquad$ -.

The law of diminishing marginal product states that if all factors of production are held constant except one, equal increments in that one variable factor will eventually yield $\ldots$ increments in $\qquad$ -.

## Total costs

The sum of total fixed costs and total variable costs.

## Short-Run Costs to the Firm

You will see that costs are the extension of the production ideas just presented. Let's consider the costs the firm faces in the short run. To make this example simple, assume that there are only two factors of production, capital and labor. Our definition of the short run will be the time during which capital is fixed but labor is variable.

In the short run, a firm incurs certain types of costs. We label all costs incurred total costs. Then we break total costs down into total fixed costs and total variable costs, which we will explain shortly. Therefore,

$$
\text { Total costs }(\mathrm{TC})=\text { total fixed costs }(\mathrm{TFC})+\text { total variable costs }(\mathrm{TVC})
$$

Remember that these total costs include both explicit and implicit costs, including the normal rate of return on investment.

After we have looked at the elements of total costs, we will find out how to compute average and marginal costs.

## Total Fixed Costs

Let's look at an ongoing business such as Hewlett-Packard (HP). The decision makers in that corporate giant can look around and see big machines, thousands of parts, huge buildings, and a multitude of other components of plant and equipment that have already been bought and are in place. HP has to take into account expenses to replace some worn-out equipment, no matter how many digital devices it produces. The opportunity costs of any fixed resources that HP owns will all be identical, regardless of the rate of output. In the short run, these costs are the same for HP no matter how many digital devices it produces.

We also have to point out that the opportunity cost (or normal rate of return) of capital must be included along with other costs. Remember that we are dealing in the short run, during which capital is fixed. This leads us to a very straightforward definition of fixed costs: All costs that do not vary-that is, all costs that do not depend on the rate of production-are called fixed costs.

Let's now take as an example the fixed costs incurred by a producer of titanium batteries used with digital cameras, computer accessories, and other devices. This firm's total fixed costs will usually include the cost of the rent for its plant and equipment and the insurance it has to pay. We see in panel (a) of Figure 22-2 on the next page that total fixed costs per hour are $\$ 10$. In panel (b), these total fixed costs are represented by the horizontal line at $\$ 10$ per hour. They are invariant to changes in the daily output of titanium batteries-no matter how many are produced, fixed costs will remain at $\$ 10$ per hour.

## Total Variable Costs

Total variable costs are costs whose magnitude varies with the rate of production. Wages are an obvious variable cost. The more the firm produces, the more labor it has to hire. Therefore, the more wages it has to pay. Parts are another variable cost. To manufacture titanium batteries, for example, titanium must be bought. The more batteries that are made, the more titanium that must be bought. A portion of the rate of depreciation (wear and tear) on machines that are used in the assembly process can also be considered a variable cost if depreciation depends partly on how long and how intensively the machines are used. Total variable costs are given in column 3 in panel (a) of Figure 22-2. These are translated into the total variable cost curve in panel (b). Notice that the total variable cost curve lies below the total cost curve by the vertical distance of $\$ 10$. This vertical distance of course, represents, total fixed costs.

## Fixed costs

Costs that do not vary with output. Fixed costs typically include such expenses as rent on a building. These costs are fixed for a certain period of time (in the long run, though, they are variable).

## Variable costs

Costs that vary with the rate of production. They include wages paid to workers and purchases of materials.

## Why Not . . . force firms to reduce their fixed and, hence, total costs by cutting their energy use?

The level of energy that firms use in their operations usually cannot be adjusted in the short run, so firms' energy expenses are fixed costs. Thus, if firms were to find ways to operate using less energy, their fixed costs would fall. Nevertheless, requiring companies to cut back on their use of short-run energy would not necessarily reduce their total costs. The reason is that current levels of energy use already reflect firms' efforts to balance inputs in a way
that minimizes total costs. If firms were forced to cut back on energy utilization, then overall cost minimization could require them to increase their use of labor or other variable inputs to maintain their output rates, which would cause their variable costs to increase. Therefore, it is possible that requiring firms to reduce energy expenses could, on net, raise their total costs.

## Short-Run Average Cost Curves

In panel (b) of Figure 22-2 on the next page, we see total costs, total variable costs, and total fixed costs. Now we want to look at average cost. With the average cost concept, we are measuring cost per unit of output. It is a matter of simple arithmetic to figure the averages of these three cost concepts. We can define them as follows:

$$
\begin{gathered}
\text { Average total costs (ATC) }=\frac{\text { total costs }(\mathrm{TC})}{\text { output }(Q)} \\
\text { Average variable costs }(\mathrm{AVC})=\frac{\text { total variable costs }(\mathrm{TVC})}{\operatorname{output}(Q)} \\
\text { Average fixed costs }(\mathrm{AFC})=\frac{\text { total fixed costs }(\mathrm{TFC})}{\text { output }(Q)}
\end{gathered}
$$

## You Are There

To contemplate why higher variable costs depressed profits of firms that specialize in repossessing vehicles, even though the demand for their services increased during the recent economic downturn, read During
Hard Times for Borrowers, a Repo Man Also Has It Tough, on page 50 I.

## FIGURE 22-2 Cost of Production: An Example

In panel (a), the derivations of columns 4 through 9 are given in parentheses in each column heading. For example, in column 6 , average variable costs are derived by dividing column 3 , total variable costs, by column 1 , total output per hour. Note that marginal cost (MC) in panel (c) intersects average variable costs (AVC) at the latter's minimum point. Also, MC intersects average total costs (ATC) at that latter's minimum point. It is a little more difficult to see that MC equals AVC and ATC at their respective minimum
points in panel (a) because we are using discrete one-unit changes. You can see, though, that the marginal cost of going from 4 units per hour to 5 units per hour is $\$ 2$ and increases to $\$ 3$ when we move to 6 units per hour. Somewhere in between it equals AVC of $\$ 2.60$, which is in fact the minimum average variable cost. The same analysis holds for ATC, which hits its respective minimum at 7 units per day at $\$ 4.28$ per unit. MC goes from $\$ 4$ to $\$ 5$ and just equals ATC somewhere in between.

Panel (a)

| (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total Output (Q/hour) | Total <br> Fixed <br> Costs <br> (TFC) | Total Variable Costs (TVC) | Total Costs (TC) $(4)=(2)+(3)$ | Average Fixed Costs (AFC) $(5)=(2) \div(1)$ | Average Variable Costs (AVC) $(6)=(3) \div(1)$ | Average Total Costs (ATC) $(7)=(4) \div(1)$ | Total Costs (TC) (4) | $\begin{gathered} \begin{array}{c} \text { Marginal } \\ \text { Cost } \\ (\mathrm{MC}) \end{array} \\ (9)=\frac{\text { Change in (8) }}{\text { Change in }(1)} \end{gathered}$ |
| 0 | \$10 | \$ 0 | \$10 | - | - | - | \$10 | \$5 |
| 1 | 10 | 5 | 15 | \$10.00 | \$5.00 | \$15.00 | 15 | 3 |
| 2 | 10 | 8 | 18 | 5.00 | 4.00 | 9.00 | 18 | 2 |
| 3 | 10 | 10 | 20 | 3.33 | 3.33 | 6.67 | 20 | 1 |
| 4 | 10 | 11 | 21 | 2.50 | 2.75 | 5.25 | 21 | 2 |
| 5 | 10 | 13 | 23 | 2.00 | 2.60 | 4.60 | 23 | 3 |
| 6 | 10 | 16 | 26 | 1.67 | 2.67 | 4.33 | 26 | 4 |
| 7 | 10 | 20 | 30 | 1.43 | 2.86 | 4.28 | 30 | 5 |
| 8 | 10 | 25 | 35 | 1.25 | 3.12 | 4.38 | 35 | 6 |
| 9 | 10 | 31 | 41 | 1.11 | 3.44 | 4.56 | 41 | 7 |
| 10 | 10 | 38 | 48 | 1.00 | 3.80 | 4.80 |  | $8$ |
| 11 | 10 | 46 | 56 | . 91 | 4.18 | 5.09 | 56 |  |

Panel (b)


Panel (c)


The arithmetic is done in columns 5, 6, and 7 in panel (a) of Figure 22-2 on the facing page. The numerical results are translated into a graphical format in panel (c). Because total costs (TC) equal variable costs (TVC) plus fixed costs (TFC), the difference between average total costs (ATC) and average variable costs (AVC) will always be identical to average fixed costs (AFC). That means that average total costs and average variable costs move together as output expands.

Now let's see what we can observe about the three average cost curves in Figure 22-2.

AVERAGE FIXED COSTS (AFC) Average fixed costs continue to fall throughout the output range. In fact, if we were to continue panel (c) of Figure 22-2 farther to the right, we would find that average fixed costs would get closer and closer to the horizontal axis. That is because total fixed costs remain constant. As we divide this fixed number by a larger and larger number of units of output, the resulting AFC becomes smaller and smaller. In business, this is called "spreading the overhead."

AVERAGE VARIABLE COSTS (AVC) We assume a particular form of the curve for average variable costs. The form that it takes is $U$-shaped: First it falls; then it starts to rise. (It is possible for the AVC curve to take other shapes in the long run.)

AVERAGE TOTAL COSTS (ATC) This curve has a shape similar to that of the AVC curve. Nevertheless, it falls even more dramatically in the beginning and rises more slowly after it has reached a minimum point. It falls and then rises because average total costs are the vertical summation of the AFC curve and the AVC curve. Thus, when AFC and AVC are both falling, ATC must fall too. At some point, however, AVC starts to increase while AFC continues to fall. Once the increase in the AVC curve outweighs the decrease in the AFC curve, the ATC curve will start to increase and will develop a $U$ shape, just like the AVC curve.

How has the U.S. military reduced the average total costs of developing and producing electronic weapons systems?

## Average fixed costs

Total fixed costs divided by the number of units produced.

## Average variable costs

Total variable costs divided by the number of units produced.

## Average total costs

Total costs divided by the number of units produced; sometimes called average per-unit total costs.

## POLICY EXAMPLE Pulling New Weapons off the Computer Games Shelf

In recent years, the U.S. military has procured thousands of everyday electronic products, including Sony PlayStation and Microsoft Xbox consoles, Panasonic Toughbook computers, and Apple iPods, iPhones, and iPads. The U.S. military uses these everyday electronic gadgets to assist in developing new weapons. In the past, the creation of new weapons technologies required new types of computer hardware specifically geared to military purposes. In recent years, however, computing technologies have advanced so rapidly that "new" military computer hardware has been outdated by the time it has been developed. Weapons developers have found that by employing components from electronic gadgets produced by firms such as Sony, Microsoft, and Apple, they can incorporate the most up-to-date computing technologies.

The developers have also found that the costs incurred in developing weapons are reduced if they use the latest equipment produced by commercial firms. The costs incurred in producing each additional unit of military hardware, such as robotic reconnaissance vehicles, are also lower when readily available products are utilized as components. Thus, employing electronic products available to anyone-friend and foe alike-has reduced average total costs incurred in designing and producing new military hardware.

## FOR CRITICAL ANALYSIS

Has the U.S. military's use of widely available electronic products reduced its average fixed costs, its average variable costs, or both? Explain.

## Marginal Cost

We have stated repeatedly that the basis of decisions is always on the marginmovement in economics is always determined at the margin. This dictum also holds true within the firm. Firms, according to the analysis we use to predict their behavior, are very concerned with their marginal costs. Because the term marginal means "additional" or "incremental" (or "decremental," too) here, marginal costs refer to costs that result from a one-unit change in the production rate. For example, if the

## Marginal costs

The change in total costs due to a one-unit change in production rate.
production of 10 titanium batteries per hour costs a firm $\$ 48$ and the production of 11 of these batteries costs $\$ 56$ per hour, the marginal cost of producing 11 rather than 10 batteries per hour is $\$ 8$.

Marginal costs can be measured by using the formula

$$
\text { Marginal cost }=\frac{\text { change in total cost }}{\text { change in output }}
$$

We show the marginal costs of production of titanium batteries per hour in column 9 of panel (a) in Figure 22-2 on page 490, computed according to the formula just given. In our example, we have changed output by one unit every time, so the denominator in that particular formula always equals one.

This marginal cost schedule is shown graphically in panel (c) of Figure 22-2. Just like average variable costs and average total costs, marginal costs first fall and then rise. The $U$ shape of the marginal cost curve is a result of increasing and then diminishing marginal product. At lower levels of output, the marginal cost curve declines. The reasoning is that as marginal physical product increases with each addition of output, the marginal cost of this last unit of output must fall.

Conversely, when diminishing marginal product sets in, marginal physical product decreases (and eventually becomes negative). It follows that the marginal cost must rise when the marginal product begins its decline. These relationships are clearly reflected in the geometry of panels (b) and (c) of Figure 22-2.

In summary:

## As long as marginal physical product rises, marginal cost will fall. When marginal physical product starts to fall (after reaching the point of diminishing marginal product), marginal cost will begin to rise.

## The Relationship Between Average and Marginal Costs

Let us now examine the relationship between average costs and marginal costs. There is always a definite relationship between averages and marginals. Consider the example of 10 football players with an average weight of 250 pounds. An eleventh player is added. His weight is 300 pounds. That represents the marginal weight. What happens now to the average weight of the team? It must increase. That is, when the marginal player weighs more than the average, the average must increase. Likewise, if the marginal player weighs less than 250 pounds, the average weight will decrease.

AVERAGE VARIABLE COSTS AND MARGINAL COSTS There is a similar relationship between average variable costs and marginal costs. When marginal costs are less than average costs, the latter must fall. Conversely, when marginal costs are greater than average costs, the latter must rise. When you think about it, the relationship makes sense. The only way average variable costs can fall is if the extra cost of the marginal unit produced is less than the average variable cost of all the preceding units. For example, if the average variable cost for two units of production is $\$ 4.00$ a unit, the only way for the average variable cost of three units to be less than that of two units is for the variable costs attributable to the last unit-the marginal cost-to be less than the average of the past units. In this particular case, if average variable cost falls to $\$ 3.33$ a unit, total variable cost for the three units would be three times $\$ 3.33$, or almost exactly $\$ 10.00$. Total variable cost for two units is two times $\$ 4.00$ (average variable cost), or $\$ 8.00$. The marginal cost is therefore $\$ 10.00$ minus $\$ 8.00$, or $\$ 2.00$, which is less than the average variable cost of $\$ 3.33$.

A similar type of computation can be carried out for rising average variable costs. The only way average variable costs can rise is if the average variable cost of additional units is more than that for units already produced. But the incremental cost is the marginal cost. In this particular case, the marginal costs have to be higher than the average variable costs.

AVERAGE TOTAL COSTS AND MARGINAL COSTS There is also a relationship between marginal costs and average total costs. Remember that average total cost is equal to total costs divided by the number of units produced. Also remember that marginal cost does not include any fixed costs. Fixed costs are, by definition, fixed and cannot influence marginal costs. Our example can therefore be repeated substituting average total costs for average variable costs.

These rising and falling relationships can be seen in panel (c) of Figure 22-2 on page 490, where MC intersects AVC and ATC at their respective minimum points.

## Minimum Cost Points

At what rate of output of titanium batteries per hour does our representative firm experience the minimum average total costs? Column 7 in panel (a) of Figure 22-2 shows that the minimum average total cost is $\$ 4.28$, which occurs at an output rate of seven of these batteries per hour. We can also find this minimum cost by finding the point in panel (c) of Figure 22-2 where the marginal cost curve intersects the average total cost curve. This should not be surprising. When marginal cost is below average total cost, average total cost falls. When marginal cost is above average total cost, average total cost rises. At the point where average total cost is neither falling nor rising, marginal cost must then be equal to average total cost. When we represent this graphically, the marginal cost curve will intersect the average total cost curve at the latter's minimum.

The same analysis applies to the intersection of the marginal cost curve and the average variable cost curve. When are average variable costs at a minimum? According to panel (a) of Figure 22-2, average variable costs are at a minimum of \$2.60 at an output rate of five titanium batteries per hour. This is where the marginal cost curve intersects the average variable cost curve in panel (c) of Figure 22-2.

QUICK QUIZ See page 506 for the answers. Review concepts from this section in MyEconLab.

Total costs equal total $\qquad$ costs plus total costs. Fixed costs are those that do not vary with the rate of production. Variable costs are those that do vary with the rate of production.

total costs equal total costs divided by output $=\mathrm{TC} / Q)$.

Average $\qquad$ costs equal total variable costs divided by output ( $\qquad$ $=\mathrm{TVC} / Q)$.
Average $\qquad$ costs equal total fixed costs divided by output $\qquad$ $=\mathrm{TFC} / Q$ ).
$\ldots$ cost equals the change in $\qquad$ cost divided by the change in output ( $=$ $\Delta \overline{\text { "change in"). }} / \Delta Q$, where the Greek letter $\Delta$, delta, means
The marginal cost curve intersects the $\qquad$ point of the average total cost curve and the $\qquad$ point of the average variable cost curve.

## The Relationship Between Diminishing Marginal Product and Cost Curves

There is a unique relationship between output and the shape of the various cost curves we have drawn. Let's consider Internet access service calls and the relationship between marginal cost and diminishing marginal physical product shown in panel (a) of Figure 22-3 on the next page. It turns out that if wage rates are constant, the shape of the marginal cost curve in panel (d) of Figure 22-3 is both a reflection of and a consequence of the law of diminishing marginal product.

## Marginal Cost and Marginal Physical Product

Let's assume that each unit of labor can be purchased at a constant price. Further assume that labor is the only variable input. We see that as more workers are hired, marginal physical product first rises and then falls. Thus, the marginal cost of each

| Panel (a) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| (1) | (2) <br> Total | (3) | (4) | (5) | (6) |
|  | Product | Physical |  | Average |  |
|  | (number of | Product |  | Variable | Marginal |
|  | Internet access | (accounts per | Marginal | Cost | Cost |
| Labor | accounts serviced | technician) | Physical | (5) = | (6) = |
| Input | per week) | $(3)=(2) \div(1)$ | Product | $W(\$ 1,000) \div(3)$ | $W(\$ 1,000) \div(4)$ |
| 0 | 0 | - | - | - | - |
| 1 | 50 | 50 | 50 | \$20.00 | \$20.00 |
| 2 | 110 | 55 | 60 | 18.18 | 16.67 |
| 3 | 180 | 60 | 70 | 16.67 | 14.29 |
| 4 | 240 | 60 | 60 | 16.67 | 16.67 |
| 5 | 290 | 58 | 50 | 17.24 | 20.00 |
| 6 | 330 | 55 | 40 | 18.18 | 25.00 |
| 7 | 360 | 51 | 30 | 19.61 | 33.33 |




## FIGURE 22-3 The Relationship Between Output and Costs

As the number of skilled technicians increases, the total number of Internet access accounts serviced each week rises, as shown in panels (a) and (b). In panel (c), marginal physical product (MPP) first rises and then falls. Average physical product (APP) follows. The near mirror image of panel (c) is shown in panel (d), in which MC and AVC first fall and then rise.
extra unit of output will first fall as long as marginal physical product is rising, and then it will rise as long as marginal physical product is falling. Recall that marginal cost is defined as

$$
\text { MC }=\frac{\text { change in total cost }}{\text { change in output }}
$$

Because the price of labor is assumed to be constant, the change in total cost depends solely on the unchanged price of labor, $W$. The change in output is simply the marginal physical product (MPP) of the one-unit increase in labor. Therefore, we see that

$$
\text { Marginal cost }=\frac{W}{\mathrm{MPP}}
$$

This means that initially, when marginal physical product is increasing, marginal cost falls (we are dividing $W$ by increasingly larger numbers), and later, when marginal product is falling, marginal cost must increase (we are dividing $W$ by smaller numbers). So, as marginal physical product increases, marginal cost decreases, and as marginal physical product decreases, marginal cost must increase. Thus, when marginal physical product reaches its maximum, marginal cost necessarily reaches its minimum.

## An Illustration

To illustrate this, let's return to Figure 22-1 on page 486 and consider specifically panel (a). Assume that a skilled worker assembling computer servers is paid $\$ 1,000$ a week. When we go from zero labor input to one unit, output increases by 10 computer servers. Each of those 10 servers has a marginal cost of $\$ 100$. Now the second unit of labor is hired, and this individual costs $\$ 1,000$ per week. Output increases by 16. Thus, the marginal cost is $\$ 1,000 \div 16=\$ 62.50$. We continue the experiment. We see that adding another unit of labor yields only 10 additional computer servers, so marginal cost starts to rise again back to $\$ 100$. The following unit of labor yields a marginal physical product of only 8 , so marginal cost becomes $\$ 1,000 \div 8=\$ 125$.

All of the foregoing can be restated in relatively straightforward terms:
Firms' short-run cost curves are a reflection of the law of diminishing marginal product. Given any constant price of the variable input, marginal costs decline as long as the marginal physical product of the variable resource is rising. At the point at which marginal product begins to diminish, marginal costs begin to rise as the marginal physical product of the variable input begins to decline.

The result is a marginal cost curve that slopes down, hits a minimum, and then slopes up.

## Average Costs and Average Physical Product

Of course, average total costs and average variable costs are affected. The ATC and AVC curves will have their familiar $U$ shape in the short run. Recall that

$$
\text { AVC }=\frac{\text { total variable costs }}{\text { total output }}
$$

As we move from zero labor input to one unit in panel (a) of Figure 22-1 on page 486, output increases from zero to 10 computer servers. The total variable costs are the price per worker, $W(\$ 1,000)$, times the number of workers (1). Because the average product of one worker (column 3 ) is 10 , we can write the total product, 10 , as the average product, 10 , times the number of workers, 1 . Thus, we see that

$$
\mathrm{AVC}=\frac{\$ 1,000 \times 1}{10 \times 1}=\frac{\$ 1,000}{10}=\frac{W}{\mathrm{AP}}
$$

From column 3 in panel (a) of Figure 22-1, we see that the average product increases, reaches a maximum, and then declines. Because AVC $=W / \mathrm{AP}$, average variable cost
decreases as average product increases, and increases as average product decreases. AVC reaches its minimum when average product reaches its maximum. Furthermore, because $\mathrm{ATC}=\mathrm{AVC}+\mathrm{AFC}$, the average total cost curve inherits the relationship between the average variable cost and diminishing returns.

To illustrate, consider an Internet service provider that employs skilled technicians to provide access services within a given geographic area. In panel (a) of Figure 22-3 on page 494, column 2 shows the total number of Internet access accounts serviced as the number of technicians increases. Notice that the total product first increases at an increasing rate and later increases at a decreasing rate. This is reflected in column 4, which shows that the marginal physical product increases at first and then falls. The average physical product too first rises and then falls. The marginal and average physical products are graphed in panel (c) of Figure 22-3.

Our immediate interest here is the average variable and marginal costs. Because we can define average variable cost as $\$ 1,000 / \mathrm{AP}$ (assuming that the wage paid is constant at $\$ 1,000$ ), as the average product rises from 50 to 55 to 60 Internet access accounts, the average variable cost falls from $\$ 20.00$ to $\$ 18.18$ to $\$ 16.67$. Conversely, as average product falls from 60 to 51 , average variable cost rises from $\$ 16.67$ to $\$ 19.61$. Likewise, because marginal cost can also be defined as $W / M P P$, we see that as marginal physical product rises from 50 to 70 , marginal cost falls from $\$ 20.00$ to $\$ 14.29$. As marginal physical product falls to 30 , marginal cost rises to $\$ 33.33$. These relationships are also expressed in panels (b), (c), and (d) of Figure 22-3 on page 494.

## Long-Run Cost Curves

The long run is defined as a time period during which full adjustment can be made to any change in the economic environment. Thus, in the long run, all factors of production are variable. Long-run curves are sometimes called planning curves, and the long run is sometimes called the planning horizon. We start our analysis of long-run cost curves by considering a single firm contemplating the construction of a single plant. The firm has three alternative plant sizes from which to choose on the planning horizon. Each particular plant size generates its own short-run average total cost curve. Now that we are talking about the difference between long-run and short-run cost curves, we will label all short-run curves with an $S$ and long-run curves with an $L$. Short-run average (total) costs will be labeled SAC. Long-run average cost curves will be labeled LAC.

Panel (a) of Figure 22-4 on the facing page shows short-run average cost curves for three successively larger plants. Which is the optimal size to build, if we can only choose among these three? That depends on the anticipated normal, sustained rate of output per time period. Assume for a moment that the anticipated normal, sustained rate is $Q_{1}$. If a plant of size 1 is built, average cost will be $C_{1}$. If a plant of size 2 is built, we see on $\mathrm{SAC}_{2}$ that average cost will be $C_{2}$, which is greater than $C_{1}$. Thus, if the anticipated rate of output is $Q_{1}$, the appropriate plant size is the one from which $\mathrm{SAC}_{1}$ was derived.

If the anticipated sustained rate of output per time period increases from $Q_{1}$ to a higher level such as $Q_{2}$, however, and a plant of size 1 is selected, average cost will be $C_{4}$. If a plant of size 2 is chosen, average cost will be $C_{3}$, which is clearly less than $C_{4}$.

In choosing the appropriate plant size for a single-plant firm during the planning horizon, the firm will pick the size whose short-run average cost curve generates an average cost that is lowest for the expected rate of output.

## Long-Run Average Cost Curve

If we now assume that the entrepreneur faces an infinite number of choices of plant sizes in the long run, we can conceive of an infinite number of SAC curves similar to the three in panel (a) of Figure 22-4. We are not able, of course, to draw an infinite number, but we have drawn quite a few in panel (b) of Figure 22-4. We then draw the

## FIGURE 22-4 Preferable Plant Size and the Long-Run Average Cost Curve

If the anticipated sustained rate of output per unit time period is $Q_{1}$, the optimal plant to build is the one corresponding to $\mathrm{SAC}_{1}$ in panel (a) because average cost is lower. If the sustained rate of output increases toward the higher level $Q_{2}$, however, it will be more profitable to have a plant size corresponding
to $\mathrm{SAC}_{2}$. If we draw all the possible short-run average cost curves that correspond to different plant sizes and then draw the envelope (a curve tangent to each member of a set of curves) to these various curves, $\mathrm{SAC}_{1}-\mathrm{SAC}_{8}$, we obtain the long-run average cost (LAC) curve as shown in panel (b).


"envelope" to all these various short-run average cost curves. The resulting envelope is the long-run average cost curve. This long-run average cost curve is sometimes called the planning curve, for it represents the various average costs attainable at the planning stage of the firm's decision making. It represents the locus (path) of points giving the least unit cost of producing any given rate of output. Note that the LAC curve is not tangent to each individual SAC curve at the latter's minimum points, except at the minimum point of the LAC curve. Then and only then are minimum long-run average costs equal to minimum short-run average costs.

How is the shape of the long-run average cost curve changing in the book-publishing industry?

## Long-run average cost curve

The locus of points representing the minimum unit cost of producing any given rate of output, given current technology and resource prices.

## Planning curve

The long-run average cost curve.

## EXAMPLE New Technologies Reshape the LAC Curve in Book Publishing

A "print-on-demand" (POD) apparatus can print a book in the same time that it takes a Starbucks employee to prepare a cappuccino. The device's black-and-white printer processes the book's pages, a color printer produces the book's cover, and a special mechanism glues the pages and cover together into a book.

In the past, book publishers traditionally utilized offset-print machines, which can be used to print books at lowest average cost only if large numbers of copies are produced. Indeed, for many years publishers have routinely printed individual books in such large numbers that a significant percentage of copies end up being discarded. Today, publishers can use POD devices to produce many fewer copies of a book at an average cost at least as low as that incurred using traditional offset printing.

Thus, publishers can produce fewer copies of individual books at the lowest feasible average cost, which is why the percentage of books printed by POD devices is projected to rise from 6 percent today to 25 percent in 2018. Short-run cost curves associated with lower rates of book output have shifted downward and thereby pushed the minimum point of publishers' long-run average cost curves leftward.

## FOR CRITICAL ANALYSIS

If the minimum point of the LAC curve for POD printing is at a lower position than the old minimum point for offset printing, what is true of the minimum long-run average cost of POD printing compared with offset printing?

## Why the Long-Run Average Cost Curve Is U-Shaped

Notice that the long-run average cost curve, LAC, in panel (b) of Figure 22-4 on the preceding page is $U$-shaped, similar to the $U$ shape of the short-run average cost curve developed earlier in this chapter. The reason behind the $U$ shape of the two curves is not the same, however. The short-run average cost curve is U -shaped because of the law of diminishing marginal product. But the law cannot apply to the long run, because in the long run, all factors of production are variable. There is no point of diminishing marginal product because there is no fixed factor of production.

Why, then, do we see the U shape in the long-run average cost curve? The reasoning has to do with economies of scale, constant returns to scale, and diseconomies of scale. When the firm is experiencing economies of scale, the long-run average cost curve slopes downward-an increase in scale and production leads to a fall in unit costs. When the firm is experiencing constant returns to scale, the long-run average cost curve is at its minimum point, such that an increase in scale and production does not change unit costs. When the firm is experiencing diseconomies of scale, the long-run average cost curve slopes upward-an increase in scale and production increases unit costs. These three sections of the long-run average cost curve are broken up into panels (a), (b), and (c) in Figure 22-5 below.

## Reasons for Economies of Scale

We shall examine three of the many reasons why a firm might be expected to experience economies of scale: specialization, the dimensional factor, and improvements in productive equipment.

SPECIALIZATION As a firm's scale of operation increases, the opportunities for specialization in the use of resource inputs also increase. This is sometimes called increased division of tasks or operations. Cost reductions generated by productivity enhancements from such division of labor or increased specialization are well known. When we consider managerial staffs, we also find that larger enterprises may be able to put together more highly specialized staffs.

## FIGURE 22-5 Economies of Scale, Constant Returns to Scale, and Diseconomies of Scale Shown with the Long-Run Average Cost Curve

The long-run average cost curve will fall when there are economies of scale, as shown in panel (a). It will be constant (flat) when the firm is experiencing
constant returns to scale, as shown in panel (b). It will rise when the firm is experiencing diseconomies of scale, as shown in panel (c).


Output per Time Period


Output per Time Period


DIMENSIONAL FACTOR Large-scale firms often require proportionately less input per unit of output simply because certain inputs do not have to be physically doubled in order to double the output. Consider an oil-storage firm's cost of storing oil. The cost of storage is related to the cost of steel that goes into building the storage container. The amount of steel required, however, goes up less than in proportion to the volume (storage capacity) of the container (because the volume of a container increases more than proportionately with its surface area).

IMPROVEMENTS IN PRODUCTIVE EQUIPMENT The larger the scale of the enterprise, the more the firm is able to take advantage of larger-volume (output capacity) types of machinery. Small-scale operations may not be able to profitably use largevolume machines that can be more efficient per unit of output. Also, smaller firms often cannot use technologically more advanced machinery because they are unable to spread out the high cost of such sophisticated equipment over a large output.

For any of these reasons, the firm may experience economies of scale, which means that equal percentage increases in output result in a decrease in average cost. Thus, output can double, but total costs will less than double. Hence, average cost falls. Note that the factors listed for causing economies of scale are all internal to the firm. They do not depend on what other firms are doing or what is happening in the economy.

## Why a Firm Might Experience Diseconomies of Scale

One of the basic reasons that a firm can expect to run into diseconomies of scale is that there are limits to the efficient functioning of management. This is so because larger levels of output imply successively larger plant size, which in turn implies successively larger firm size. Thus, as the level of output increases, more people must be hired, and the firm gets bigger. As this happens, however, the support, supervisory, and administrative staff and the general paperwork of the firm all increase. As the layers of supervision grow, the costs of information and communication grow more than proportionately. Hence, the average unit cost will start to increase.

Some observers of corporate giants claim that many of them have been experiencing some diseconomies of scale. Witness the difficulties that firms such as Dell and General Motors have experienced in recent years. Some analysts say that the profitability declines they have encountered are at least partly a function of their size relative to their smaller, more flexible competitors, which can make decisions more quickly and then take advantage of changing market conditions more rapidly.

## Minimum Efficient Scale

Economists and statisticians have obtained actual data on the relationship between changes in all inputs and changes in average cost. It turns out that for many industries, the long-run average cost curve does not resemble the curve shown in panel (b) of Figure 22-4 on page 497. Rather, it more closely resembles Figure 22-6 on the next page. What you observe there is a small portion of declining long-run average costs (economies of scale) and then a wide range of outputs over which the firm experiences relatively constant economies of scale.

At the output rate when economies of scale end and constant economies of scale start, the minimum efficient scale (MES) for the firm is encountered. It occurs at point $A$. The minimum efficient scale is defined as the lowest rate of output at which long-run average costs are minimized. In any industry with a long-run average cost curve similar to the one in Figure 22-6, larger firms will have no cost-saving

Minimum efficient scale (MES)
The lowest rate of output per unit time at which long-run average costs for a particular firm are at a minimum.

## FIGURE 22-6 Minimum Efficient Scale

This long-run average cost curve reaches a minimum point at $A$. After that point, long-run average costs remain horizontal, or constant, and then rise at some later rate of output. Point $A$ is called the minimum efficient scale for the firm because that is the point at which it reaches minimum costs. It is the lowest rate of output at which average long-run costs are minimized. At point $B$, diseconomies of scale arise, so long-run average cost begins to increase with further increases in output.

advantage over smaller firms as long as the smaller firms have at least obtained the minimum efficient scale at point $A$.

What accounts for the smaller minimum efficient scale of stores operated by a major electronics retailer?

## EXAMPL_ Why "Big-Box" Retailer Best Buy Has Begun to Shrink Its Stores

Discount retailers that typically operate stores of at least 30,000 square feet, such as Wal-Mart and Costco, are often called "big-box" retailers. Among the traditional big-box retailers is Best Buy, which sells a wide range of electronic goods such as flat screen televisions, Blu-ray disc players, and audio systems. Traditionally, the average size of a Best Buy store has been 40,000 square feet. Soon, however, this average size will be shrinking because the average scale of operations for most of Best Buy's newer stores will be less than one-tenth as large. The company has determined that it can sell many of today's most sought-after items, such as Internet-ready smart phones, at
lower average cost in stores with only 3,000 square feet. Thus, the minimum efficient scale of Best Buy stores will be decreasing in the years to come.

FOR CRITICAL ANALYSIS
If Best Buy's overall sales of electronic equipment do not change but the minimum efficient scale of its stores drops closer to 3,000 square feet, what will happen to the total number of stores at which it sells these goods?

QUICK QUIZ See page 506 for the answers. Review concepts from this section in MyEconLab.

The $\qquad$ run is often called the planning horizon.
The $\qquad$ -run average cost curve is the planning curve. It is found by drawing a curve tangent to one point on a series of $\qquad$ -run average cost curves, each corresponding to a different plant size.

The firm can experience economies of scale, diseconomies of scale, or constant returns to scale, all according to whether the long-run average cost curve slopes $\qquad$ , slopes $\qquad$ , or is $\qquad$ —.

Economies of scale refer to what happens to average cost when all factors of production are increased.

We observe economies of scale for a number of reasons, including specialization, improved productive equipment, and the $\qquad$ factor, because large-scale firms require proportionately less input per unit of output. The firm may experience $\qquad$ of scale primarily because of limits to the efficient functioning of management.

The minimum efficient scale occurs at the $\qquad$ rate of output at which long-run average costs are

## Turing Hard Times for Borrowers, a Repo Man Also Has It Tough

Tony Cooper is a "repo man"-he earns his income repossessing vehicles from individuals who have failed to make required payments to lenders. Difficult times for so many during the recession of the late 2000s have resulted in an increase in orders for repossession of vehicles. Nevertheless, Cooper's profits have dropped, and he has just had to tell two of his tow truck drivers that he must lay them off.
"People are doing everything they can to hold onto what they've got," Cooper explains. "Do you think that they're going to wait around to give up their cars? They hide them. They fight over them." Indeed, on one recent day Cooper spent almost 11 hours traversing 350 miles in search of nine autos, but he was able to repossess only three of them. Many of his
days are even less productive. Compared with years past, the expense incurred in repossessing an additional vehicle has risen considerably. Thus, Cooper has experienced increases in his average total costs of repossessing cars, which is why his profits have fallen.

## Critical Analysis Questions

1. What variable factors of production does Cooper utilize?
2. Why do you suppose that when a car is purchased with borrowed funds, many auto dealers now install a device called "The Disabler," which prevents the vehicle from starting if the buyer gets too far behind on loan payments?

## ISSUES \& APPLICATIONS



## Why Small Nuclear Reactors Are Fueling Big Dreams

CONCEPTS APPLIED

- Long-Run Average Cost Curve
- Minimum Efficient Scale
- Diseconomies of Scale

The first nuclear reactor intended for commercial electricity productionat a level of about 60 megawatts of power-was constructed in Shippingport, Pennsylvania, in 1957. By the late 1980s and early 1990s, commercial nuclear power plants were much larger and generated 1,000 megawatts of electricity. Today, however, energy firms are planning to downsize nuclear power generation to levels closer to the original Shippingport reactor's output. The reason is a change in the shape of the nuclear power industry's long-run average cost curve.

## Production Enhancement with Modular Nuclear Reactors

The technology of nuclear power generation is still such that smaller reactors produce less power. The latest reactors produce about 125 to 145 megawatts-less than the
massive reactors constructed in the 1970s through the 1990s.

Nevertheless, today's smaller reactors are more sophisticated than the original low-wattage reactors, so they can generate the same power using less nuclear fuel. For instance, the latest modular nuclear reactors, Energy

Multiplier Modules, use nuclear waste by-products to produce yet more energy. Modular reactors can be manufactured faster and installed as individual modules in space now occupied by traditional coal- and oil-fired turbines at existing power plants or by outdated reactors in current nuclear plants. Thus, eight $125-$ megawatt modular reactors could replace a 1,000 -megawatt plant. Their combined energy output would be the same as the old plant's but would be produced at lower average cost.

## The Economic Incentives for Downsizing Nuclear Power

Because the newer, smaller nuclear reactors enable more power to be produced at lower average cost, the shape of the long-run average cost curve for the nuclear power industry has changed. The average cost of producing electricity with huge reactors of yesteryear now exceeds the lowest feasible average cost available from smaller-scale reactors. This means that the bottom of the curve's $U$ shape has moved to the left.

Because the minimum point of the long-run average cost curve for the nuclear power industry has shifted leftward, individual 1,000 -megawatt reactors now experience diseconomies of scale. Smaller reactors producing less output per reactor today produce the lowest-average-cost scale of output. This means that the minimum efficient scale for nuclear reactors has decreased. Thus, the days of massive nuclear power plants using large reactors are probably over.

## For Critical Analysis

1. What has happened to the position of a short-run average total cost curve associated with a nuclear reactor power output of 125 megawatts?
2. Along the new long-run average total cost curve for the nuclear power industry, are economies or diseconomies of scale available if a company increases the size of a nuclear reactor above a capacity output of 145 megawatts? Explain.

## Web Resources

1. For a discussion of the technological advantages of modular nuclear reactors, go to www.econtoday.com/ch22.
2. To learn how use of a new type of modular reactor-a gasturbine modular helium reactor-may reduce long-run costs of generating power, go to www.econtoday.com/ch22.

## Research Project

Explain why technological improvements can sometimes cause both a downward shift of and a change in the shape of an industry's long-run average cost curve.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## Myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

The Short Run versus the Long Run from a Firm's Perspective The short run for a firm is a period during which at least one input, such as plant size, cannot be altered. Inputs that cannot be changed in the short run are fixed inputs, whereas inputs that may be adjusted in the short run are variable inputs. The long run is a period in which a firm may vary all inputs.
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- MyEconLab Study Plan 22.1
- Audio introduction to Chapter 22
- ABC News Videos: The Space Shuttle: Cost vs. Benefit


## WHAT YOU SHOULD KNOW

The Law of Diminishing Marginal Product The production function is the relationship between inputs and the maximum physical output, or total product, that a firm can produce. Typically, a firm's marginal physical product-the physical output resulting from the addition of one more unit of a variable factor of production-increases with the first few units of the variable input that it employs. Eventually, as the firm adds more and more units of the variable input, the marginal physical product begins to decline. This is the law of diminishing marginal product.

A Firm's Short-Run Cost Curves The expenses for a firm's fixed inputs are its fixed costs, and the expenses for its variable inputs are variable costs. The total costs of a firm are the sum of its fixed costs and variable costs. Average fixed cost equals total fixed cost divided by total product. Average variable cost equals total variable cost divided by total product, and average total cost equals total cost divided by total product. Finally, marginal cost is the change in total cost resulting from a one-unit change in production.

A Firm's Long-Run Cost Curves Over a firm's long-run, or planning, horizon, it can choose all inputs, including plant size. Thus, it can choose a long-run scale of production along a long-run average cost curve. The long-run average cost curve, which for most firms is U-shaped, is traced out by the short-run average cost curves corresponding to various plant sizes.

## Economies and Diseconomies of Scale and

 a Firm's Minimum Efficient Scale Along the downward-sloping range of a firm's long-run average cost curve, the firm experiences economies of scale, meaning that its long-run production costs decline as it raises its output scale. In contrast, along the upward-sloping portion of the long-run average cost curve, the firm encounters diseconomies of scale, so that its long-run costs of production rise as it increases its output scale. The minimum point of the long-run average cost curve occurs at the firm's minimum efficient scale, which is the lowest rate of output at which the firm can achieve minimum long-run average cost.production, 485
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- Video: Reasons for Economies of Scale
- Economics Video: No Smoking Employees
- Economics Video: Whirlpool

> Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions.
> Log in to www.myeconlab.com

## PROBLEMS

## All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

22-1. The academic calendar for a university is August 15 through May 15. A professor commits to a contract that binds her to a teaching position at this university for this period. Based on this information, explain the short run and long run that the professor faces.
22-2. The short-run production function for a manufacturer of flash memory drives is shown in the table below. Based on this information, answer the following questions.

| Input of Labor <br> (workers per week) | Total Output of <br> Flash Memory Drives |
| :---: | :---: |
| 0 | 0 |
| 1 | 25 |
| 2 | 60 |
| 3 | 85 |
| 4 | 105 |
| 5 | 115 |
| 6 | 120 |

a. Calculate the average physical product at each quantity of labor.
b. Calculate the marginal physical product of labor at each quantity of labor.
c. At what point does marginal product begin to diminish?
22-3. At the end of the year, a firm produced 10,000 laptop computers. Its total costs were $\$ 5$ million, and its fixed costs were $\$ 2$ million. What are the average variable costs of this firm?
22-4. The cost structure of a manufacturer of microchips is described in the following table. The firm's fixed costs equal $\$ 10$ per day. Calculate the average variable cost, average fixed cost, and average total cost at each output level.

| Output <br> (microchips per day) | Total Cost of <br> Output (\$ thousands) |
| :---: | :---: |
| 0 | 10 |
| 25 | 60 |
| 50 | 95 |
| 75 | 150 |
| 100 | 220 |
| 125 | 325 |
| 150 | 465 |

22-5. The diagram below displays short-run cost curves for a facility that produces liquid crystal display (LCD) screens for cellphones:

a. What are the daily total fixed costs of producing LCD screens?
b. What are the total variable costs of producing 100 LCD screens per day?
c. What are the total costs of producing 100 LCD screens per day?
d. What is the marginal cost of producing 100 LCD screens instead of 99? (Hint: To answer this question, you must first determine the total costs-or, alternatively, the total variable costsof producing 99 LCD screens.)
22-6. A watch manufacturer finds that at 1,000 units of output, its marginal costs are below average total costs. If it produces an additional watch, will its average total costs rise, fall, or stay the same?
22-7. At its current short-run level of production, a firm's average variable costs equal $\$ 20$ per unit, and its average fixed costs equal $\$ 30$ per unit. Its total costs at this production level equal $\$ 2,500$.
a. What is the firm's current output level?
b. What are its total variable costs at this output level?
c. What are its total fixed costs?

22-8. In an effort to reduce their total costs, many companies are now replacing paychecks with payroll cards, which are stored-value cards onto which the companies can download employees' wages and salaries electronically. If the only factor of production that a company varies in the short run is the number of hours worked by people already on its payroll, would shifting from paychecks to payroll cards reduce the firm's total fixed costs or its total variable costs? Explain your answer.

22-9. During autumn months, passenger railroads across the globe deal with a condition called slippery rail. It results from a combination of water, leaf oil, and pressure from the train's weight, which creates a slippery black ooze that prevents trains from gaining traction.
a. One solution for slippery rail is to cut back trees from all of a rail firm's rail network on a regular basis, thereby helping prevent the problem from developing. If incurred, would this railroad expense be a better example of a fixed cost or a variable cost? Why?
b. Another way of addressing slippery rail is to wait until it begins to develop. Then the company purchases sand and dumps it on the slippery tracks so that trains already en route within the rail network can proceed. If incurred, would this railroad expense be a better example of a fixed cost or a variable cost? Why?
22-10. In the short run, a firm's total costs of producing 100 units of output equal $\$ 10,000$. If it produces one more unit, its total costs will increase to $\$ 10,150$.
a. What is the marginal cost of the 101st unit of output?
b. What is the firm's average total cost of producing 100 units?
c. What is the firm's average total cost of producing 101 units?
22-11. Suppose that a firm's only variable input is labor, and the constant hourly wage rate is $\$ 20$ per hour. The last unit of labor hired enabled the firm to increase its hourly production from 250 units to 251 units. What was the marginal cost of producing 251 units of output instead of 250 ?
22-12. Suppose that a firm's only variable input is labor. The firm increases the number of employees from four to five, thereby causing weekly output to rise by two units and total costs to increase from $\$ 3,000$ per week to $\$ 3,300$ per week.
a. What is the marginal physical product of hiring five workers instead of four?
b. What is the weekly wage rate earned by the fifth worker?
22-13. Suppose that a company currently employs 1,000 workers and produces 1 million units of output per month. Labor is its only variable input, and the company pays each worker the same monthly
wage. The company's current total variable costs equal $\$ 2$ million.
a. What are average variable costs at this firm's current output level?
b. What is the average physical product of labor?
c. What monthly wage does the firm pay each worker?
22-14. A manufacturing firm with a single plant is contemplating changing its plant size. It must choose from among seven alternative plant sizes. In the table, plant size A is the smallest it might build, and size G is the largest. Currently, the firm's plant size is $B$.

| Plant Size | Average Total Cost (\$) |
| :--- | :---: |
| A (smallest) | 4,250 |
| B | 3,600 |
| C | 3,100 |
| D | 3,100 |
| E | 3,100 |
| F (largest) | 3,250 |
| G | 4,100 |

a. At plant site B , is this firm currently experiencing economies of scale or diseconomies of scale?
b. What is the firm's minimum efficient scale?

22-15. An electricity-generating company confronts the following long-run average total costs associated with alternative plant sizes. It is currently operating at plant size G .

| Plant Size | Average Total Cost (\$) |
| :--- | :---: |
| A (smallest) | 2,000 |
| B | 1,800 |
| C | 1,600 |
| D | 1,550 |
| E | 1,500 |
| F (largest) | 1,500 |
| G | 1,500 |

a. What is this firm's minimum efficient scale?
b. If damage caused by a powerful hurricane generates a reduction in the firm's plant size from its current size to $B$, would there be a leftward or rightward movement along the firm's long-run average total cost curve?

## ECONOMICS ON THE NET

Industry-Level Capital Expenditures In this chapter, you learned about the explicit and implicit costs that firms incur in the process of producing goods and services. This Internet application gives you an opportunity to consider one type of cost-expenditures on capital goods.
Title: U.S. Census Bureau's Annual Capital Expenditures Survey

Navigation: Follow the link at www.econtoday.com/ch22, and select the most recent Annual Capital Spending Report.

Application Read the introductory summary of the report, and then answer the following questions.

1. What types of business expenditures does the Census Bureau include in this report?
2. Are the inputs that generate these business expenditures more likely to be inputs that firms can vary in the short run or in the long run?
3. Which inputs account for the largest portion of firms' capital expenditures? Why do you suppose this is so?

For Group Discussion and Analysis Review reports for the past several years. Do capital expenditures vary from year to year? What factors might account for such variations? Are there noticeable differences in capital expenditures from industry to industry?

## ANSWERS TO QUICK QUIZZES

p. 488: (i) production . . . output; (ii) product;
(iii) decreasing . . . output
p. 493: (i) fixed . . . variable; (ii) Average . . . ATC;
(iii) variable . . . AVC; (iv) fixed . . . AFC;
(v) Marginal . . . total . . . MC . . . TC;
(vi) minimum . . . minimum
p. 500: (i) long . . . long . . . short; (ii) downward . . . upward . . . horizontal; (iii) dimensional . . . diseconomies; (iv) lowest . . . minimized

## 23 <br> Perfect Competition

More than 160 years ago, miners in California found a rich vein of gold running through the earth's surface, and the great California Gold Rush began. For more than a century afterward, mines in that state continued to produce gold, but by the 1960s most mines had ceased operations. Since 2007, however, a number of mining companies have been modernizing some of these gold mines, and a few firms have recently begun extracting gold from the mines once again. To understand what key economic conditions in the gold mining industry resulted in the past closures and recent reopenings of California's aged gold mines, you must learn about the theory of perfect competition, which is the topic of this chapter.
After reading this chapter, you should be
able to:
Identify the characteristics of a perfectly
competitive market structure

## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.

## Did You Know That?

more than 1,600 U.S. auto dealerships-in excess of 8 percent of all of the firms in the industry-closed during 2009? Ease of exit from an industry is a fundamental characteristic of the theory of perfect competition, the topic of this chapter. In common speech, competition simply means "rivalry." In the extreme, perfectly competitive situation, individual buyers and sellers cannot affect the market price-it is determined by the market forces of demand and supply. Firms in a perfectly competitive industry that have been earning economic losses for a time begin to return to profitability as other firms respond to negative economic profits by leaving the industry. In this chapter, we examine these and other implications of the theory of perfect competition.

## Perfect competition

A market structure in which the decisions of individual buyers and sellers have no effect on market price.

## Perfectly competitive firm

A firm that is such a small part of the total industry that it cannot affect the price of the product it sells.

## Price taker

A perfectly competitive firm that must take the price of its product as given because the firm cannot influence its price.

## Characteristics of a Perfectly Competitive Market Structure

We are interested in studying how a firm acting within a perfectly competitive market structure makes decisions about how much to produce. In a situation of perfect competition, each firm is such a small part of the total industry that it cannot affect the price of the product in question. That means that each perfectly competitive firm in the industry is a price taker-the firm takes price as a given, something determined outside the individual firm.

This definition of a competitive firm is obviously idealized, for in one sense the individual firm bas to set prices. How can we ever have a situation in which firms regard prices as set by forces outside their control? The answer is that even though every firm sets its own prices, a firm in a perfectly competitive situation will find that it will eventually have no customers at all if it sets its price above the competitive price. The best example is in agriculture. Although the individual farmer can set any price for a bushel of wheat, if that price doesn't coincide with the market price of a bushel of similar-quality wheat, no one will purchase the wheat at a higher price. Nor would the farmer be inclined to reduce revenues by selling below the market price.

Let's examine why a firm in a perfectly competitive industry is a price taker.

1. There are large numbers of buyers and sellers. When this is the case, the quantity demanded by one buyer or the quantity supplied by one seller is negligible relative to the market quantity. No one buyer or seller has any influence on price.
2. The product sold by the firms in the industry is homogeneous. The product sold by each firm in the industry is a perfect substitute for the product sold by every other firm. Buyers are able to choose from a large number of sellers of a product that the buyers regard as being the same.
3. Both buyers and sellers have access to all relevant information. Consumers are able to find out about lower prices charged by competing firms. Firms are able to find out about cost-saving innovations that can lower production costs and prices, and they are able to learn about profitable opportunities in other industries.
4. Any firm can enter or leave the industry without serious impediments. Firms in a competitive industry are not hampered in their ability to get resources or reallocate resources. In pursuit of profit-making opportunities, they move labor and capital to whatever business venture gives them their highest expected rate of return on their investment.

## The Demand Curve of the Perfect Competitor

When we discussed substitutes in Chapter 19, we pointed out that the more substitutes there are and the more similar they are to the commodity in question, the greater is the price elasticity of demand. Here we assume that the perfectly competitive firm is producing a homogeneous commodity that has perfect substitutes. That means that if the individual firm raises its price one penny, it will lose all of its business. This, then, is how we characterize the demand schedule for a perfectly competitive firm: It is the going market price as determined by the forces of market supply and market

## FIGURE 23-I The Demand Curve for a Producer of Titanium Batteries

At $\$ 5$-where market demand, $D$, and market supply, $S$, intersect-the individual firm faces a perfectly elastic demand curve, $d$. If the firm raises its price even one penny, it will sell no titanium batteries, measured from its point of view in hourly production, at all. Notice the difference in the quantities of batteries represented on the horizontal axes of panels (a) and (b).

demand-that is, where the market demand curve intersects the market supply curve. The demand curve for the product of an individual firm in a perfectly competitive industry is perfectly elastic at the going market price. Remember that with a perfectly elastic demand curve, any increase in price leads to zero quantity demanded.

We show the market demand and supply curves in panel (a) of Figure 23-1 above. Their intersection occurs at the price of $\$ 5$. The commodity in question is titanium batteries. Assume for the purposes of this exposition that all of these batteries are perfect substitutes for all others. At the going market price of $\$ 5$ apiece, an individual demand curve for a producer of titanium batteries who sells a very, very small part of total industry production is shown in panel (b). At the market price, this firm can sell all the output it wants. At the market price of $\$ 5$ each, which is where the demand curve for the individual producer lies, consumer demand for the titanium batteries of that one producer is perfectly elastic.

This can be seen by noting that if the firm raises its price, consumers, who are assumed to know that this supplier is charging more than other producers, will buy elsewhere, and the producer in question will have no sales at all. Thus, the demand curve for that producer is perfectly elastic. We label the individual producer's demand curve $d$, whereas the market demand curve is always labeled $D$.

## How Much Should the Perfect Competitor Produce?

As we have shown, from the perspective of a perfectly competitive firm deciding how much to produce, the firm has to accept the price of the product as a given. If the firm raises its price, it sells nothing. If it lowers its price, it earns lower revenues per unit sold than it otherwise could. The firm has one decision left: How much should it produce? We will apply our model of the firm to this question to come up with an answer. We'll use the profit-maximization model, which assumes that firms attempt to maximize their total profits-the positive difference between total revenues and total costs. This also means that firms seek to minimize any losses that arise in times when total revenues may be less than total costs.

## Total Revenues

Every firm has to consider its total revenues. Total revenues are defined as the quantity sold multiplied by the price per unit. (They are the same as total receipts from the sale of output.) The perfect competitor must take the price as a given.

## Total revenues

The price per unit times the total quantity sold.

Panel (a)

| (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total |  |  |  |  | Average |  | Marginal | Marginal |
| Output |  |  | Total | Total | Total |  | Cost | Revenue |
| and |  |  | Revenues | Profit | Cost | Average | (MC) | (MR) |
| Sales | Total | Market | (TR) | (TR - TC) | (ATC) | Variable | (8) $=$ | (9) $=$ |
| per Hour | Costs | Price | (4) $=$ | $(5)=$ | $(6)=$ | Cost | Change in (2) | Change in (4) |
| (Q) | (TC) | $(P)$ | (3) $\times(1)$ | (4) - (2) | (2) $\div(1)$ | (AVC) | Change in (1) | Change in (1) |
| 0 | \$10 | \$5 | \$ 0 | -\$10 | - | - | \$5 | \$5 |
| 1 | 15 | 5 | 5 | -10 | \$15.00 | \$5.00 | \$5 | \$5 |
| 2 | 18 | 5 | 10 | -8 | 9.00 | 4.00 | 3 | 5 |
| 3 | 20 | 5 | 15 | -5 | 6.67 | 3.33 | 2 | 5 |
| 4 | 21 | 5 | 20 | -1 | 5.25 | 2.75 | 1 | 5 |
| 5 | 23 | 5 | 25 | 2 | 4.60 | 2.60 | 2 | 5 |
| 6 | 26 | 5 | 30 | 4 | 4.33 | 2.67 | 3 | 5 |
| 7 | 30 | 5 | 35 | 5 | 4.28 | 2.86 | 4 | 5 |
| 8 | 35 | 5 | 40 | 5 | 4.38 | 3.12 | 5 | 5 |
| 9 | 41 | 5 | 45 | 4 | 4.56 | 3.44 | 6 | 5 |
| 10 | 48 | 5 | 50 | 2 | 4.80 | 3.80 | 7 | 5 |
| 11 | 56 | 5 | 55 | -1 | 5.09 | 4.18 | 8 | 5 |

## FIGURE 23-2 Profit Maximization

Profit maximization occurs where marginal revenue equals marginal cost. Panel (a) indicates that this point occurs at a rate of sales of between seven and eight titanium batteries per hour. In panel (b), we find maximum profits where total revenues exceed total costs by the largest amount. This occurs at a rate of production and sales per hour of seven or eight batteries. In panel (c), the marginal cost curve, MC, intersects the marginal revenue curve at the same rate of output and sales of somewhere between seven and eight batteries per hour.

Panel (b)


Panel (c)


Look at Figure 23-2 on the facing page. The information in panel (a) comes from panel (a) of Figure 22-2 on page 490, but we have added some essential columns for our analysis. Column 3 is the market price, $P$, of $\$ 5$ per titanium battery. Column 4 shows the total revenues, or TR, as equal to the market price, $P$, times the total output per hour, or $Q$. Thus, TR = $P Q$.

For the perfect competitor, price is also equal to average revenue (AR) because

$$
\mathrm{AR}=\frac{\mathrm{TR}}{Q}=\frac{P Q}{Q}=P
$$

where $Q$ stands for quantity. If we assume that all units sell for the same price, it becomes apparent that another name for the demand curve is the average revenue curve (this is true regardless of the type of market structure under consideration).

We are assuming that the market supply and demand schedules intersect at a price of $\$ 5$ and that this price holds for all the firm's production. We are also assuming that because our maker of titanium batteries is a small part of the market, it can sell all that it produces at that price. Thus, panel (b) of Figure 23-2 shows the total revenue curve as a straight green line. For every additional battery sold, total revenue increases by $\$ 5$.

## Comparing Total Costs with Total Revenues

Total costs are given in column 2 of panel (a) of Figure 23-2 and plotted in panel (b). Remember, the firm's costs always include a normal rate of return on investment. So, whenever we refer to total costs, we are talking not about accounting costs but about economic costs. When the total cost curve is above the total revenue curve, the firm is experiencing losses. When total costs are less than total revenues, the firm is making profits.

By comparing total costs with total revenues, we can figure out the number of titanium batteries the individual competitive firm should produce per hour. Our analysis rests on the assumption that the firm will attempt to maximize total profits. In panel (a) of Figure 23-2, we see that total profits reach a maximum at a production rate of between seven and eight batteries per hour. We can see this graphically in panel (b) of the figure. The firm will maximize profits where the total revenue curve lies above the total cost curve by the greatest amount. That occurs at a rate of output and sales of between seven and eight batteries per hour. This rate is called the profit-maximizing rate of production. (If output were continuously divisible or there were extremely large numbers of titanium batteries, we would get a unique profit-maximizing output.)

We can also find the profit-maximizing rate of production for the individual competitive firm by looking at marginal revenues and marginal costs.

## Using Marginal Analysis to Determine the Profit-Maximizing Rate of Production

It is possible-indeed, preferable-to use marginal analysis to determine the profit-maximizing rate of production. We end up with the same results derived in a different manner, one that focuses more on where decisions are really made-on the margin. Managers examine changes in costs and relate them to changes in revenues. In fact, whether the question is how much more or less to produce, how many more workers to hire or fire, or how much more to study or not study, we compare changes in costs with changes in benefits, where change is occurring at the margin.

Profit-maximizing rate of production
The rate of production that maximizes total profits, or the difference between total revenues and total costs. Also, it is the rate of production at which marginal revenue equals marginal cost.

## Marginal revenue

The change in total revenues resulting from a one-unit change in output (and sale) of the product in question.

## Marginal Revenue

Marginal revenue represents the change in total revenues attributable to changing production of an item by one unit. Hence, a more formal definition of marginal revenue is

$$
\text { Marginal revenue }=\frac{\text { change in total revenues }}{\text { change in output }}
$$

In a perfectly competitive market, the marginal revenue curve is exactly equivalent to the price line, which is the individual firm's demand curve. Each time the firm produces and sells one more unit, total revenues rise by an amount equal to the (constant) market price of the good. Thus, in Figure 23-1 on page 509, the demand curve, $d$, for the individual producer is at a price of $\$ 5$-the price line is coincident with the demand curve. But so is the marginal revenue curve, for marginal revenue in this case also equals $\$ 5$.

The marginal revenue curve for our competitive producer of titanium batteries is shown as a line at $\$ 5$ in panel (c) of Figure 23-2 on page 510 . Notice again that the marginal revenue curve is the price line, which is the firm's demand, or average revenue, curve, $d$. This equality of $M R, P$, and $d$ for an individual firm is a general feature of a perfectly competitive industry. The price line shows the quantity that consumers desire to purchase from this firm at each price-which is any quantity that the firm provides at the market price-and hence is the demand curve, $d$, faced by the firm. The market clearing price per unit does not change as the firm varies its output, so the average revenue and marginal revenue also are equal to this price. Thus, MR is identically equal to $P$ along the firm's demand curve.

## When Are Profits Maximized?

Now we add the marginal cost curve, MC, taken from column 8 in panel (a) of Figure 23-2 on page 510. As shown in panel (c) of that figure, because of the law of diminishing marginal product, the marginal cost curve first falls and then starts to rise, eventually intersecting the marginal revenue curve and then rising above it. Notice that the numbers for both the marginal cost schedule, column 8 in panel (a), and the marginal revenue schedule, column 9 in panel (a), are printed between the rows on which the quantities appear. This indicates that we are looking at a change between one rate of output and the next rate of output.

EQUALIZING MARGINAL REVENUE AND MARGINAL COST In panel (c) of Figure 23-2 on page 510, the marginal cost curve intersects the marginal revenue curve somewhere between seven and eight batteries per hour. The firm has an incentive to produce and sell until the amount of the additional revenue received from selling one more battery just equals the additional costs incurred for producing and selling that battery. This is how the firm maximizes profit. Whenever marginal cost is less than marginal revenue, the firm will always make more profit by increasing production.

Now consider the possibility of producing at an output rate of 10 titanium batteries per hour. The marginal cost at that output rate is higher than the marginal revenue. The firm would be spending more to produce that additional output than it would be receiving in revenues. It would be foolish to continue producing at this rate.

THE PROFIT-MAXIMIZING OUTPUT RATE But how much should the firm produce? It should produce at point $E$ in panel (c) of Figure 23-2, where the marginal cost curve intersects the marginal revenue curve from below. The firm should continue production until the cost of increasing output by one more unit is just equal to the revenues obtainable from that extra unit. This is a fundamental rule in economics:

[^3]For a perfectly competitive firm, this rate of output is at the intersection of the demand schedule, $d$, which is identical to the MR curve, and the marginal cost curve, MC. When MR exceeds MC, each additional unit of output adds more to total revenues than to total costs, so the additional unit should be produced. When MC is greater than MR, each unit produced adds more to total cost than to total revenues, so this unit should not be produced. Therefore, profit maximization occurs when MC equals MR. In our particular example, our profit-maximizing, perfectly competitive producer of titanium batteries will produce at a rate of between seven and eight batteries per hour.

QUICK QUIZ See page 53I for the answers. Review concepts from this section in MyEconLab.

Four fundamental characteristics of the market in perfect competition are (1) ___ numbers of buyers and sellers, (2) a $\qquad$ product, (3) good information in the hands of both buyers and sellers, and (4) exit from and entry into the industry by other firms.
A perfectly competitive firm is a price taker. It has control over price and consequently has to take price as a given, but it can sell $\qquad$ that it wants at the going market price.

The demand curve for a perfect competitor is perfectly elastic at the going market price. The demand curve is
also the perfect competitor's $\qquad$ revenue curve because $\qquad$ revenue is defined as the change in total revenue due to a one-unit change in output.

Profit is maximized at the rate of output at which the positive difference between total revenues and total costs is the greatest. This is the same level of output at which marginal
$\qquad$ equals marginal $\qquad$ The perfectly competitive firm produces at an output rate at which marginal cost equals the ___ per unit of output, because MR is always equal to $P$.

## Short-Run Profits

To find what our competitive individual producer of titanium batteries is making in terms of profits in the short run, we have to add the average total cost curve to panel (c) of Figure 23-2 on page 510. We take the information from column 6 in panel (a) and add it to panel (c) to get Figure 23-3 at the top of the following page. Again the profitmaximizing rate of output is between seven and eight titanium batteries per hour. If we have production and sales of seven batteries per hour, total revenues will be $\$ 35$ per hour. Total costs will be $\$ 30$ per hour, leaving a profit of $\$ 5$ per hour. If the rate of output and sales is eight batteries per hour, total revenues will be $\$ 40$ and total costs will be $\$ 35$, again leaving a profit of $\$ 5$ per hour.

## A Graphical Depiction of Maximum Profits

In Figure 23-3, the lower boundary of the rectangle labeled "Profits" is determined by the intersection of the profit-maximizing quantity line represented by vertical dashes and the average total cost curve. Why? Because the ATC curve gives us the cost per unit, whereas the price $(\$ 5)$, represented by $d$, gives us the revenue per unit, or average revenue. The difference is profit per unit.

Thus, the height of the rectangular box representing profits equals profit per unit, and the length equals the amount of units produced. When we multiply these two quantities, we get total profits. Note, as pointed out earlier, that we are talking about economic profits because a normal rate of return on investment plus all opportunity costs is included in the average total cost curve, ATC.

## A Graphical Depiction of Minimum Losses

It is also certainly possible for the competitive firm to make short-run losses. We give an example in Figure 23-4 on the next page, where we show the firm's demand curve shifting from $d_{1}$ to $d_{2}$. The going market price has fallen from $\$ 5$ to $\$ 3$ per titanium battery because of changes in market demand conditions. The firm will still do the best it can by producing where marginal revenue equals marginal cost.

## FIGURE 23-3 Measuring Total Profits

Profits are represented by the blue-shaded area. The height of the profit rectangle is given by the difference between average total costs and price (\$5), where price is also equal to average revenue. This is found by the vertical difference between the ATC curve and the price, or average revenue, line $d$, at the profitmaximizing rate of output of between seven and eight titanium batteries per hour.

We see in Figure 23-4 below that the marginal revenue $\left(d_{2}\right)$ curve is intersected (from below) by the marginal cost curve at an output rate of about $5 \frac{1}{2}$ batteries per hour. The firm is clearly not making profits because average total costs at that output rate are greater than the price of $\$ 3$ per battery. The losses are shown in the shaded area. By producing where marginal revenue equals marginal cost, however, the firm is minimizing its losses. That is, losses would be greater at any other output.

## FIGURE 23-4 Minimization of Short-Run Losses

In situations in which average total costs exceed price, which in turn is greater than or equal to average variable cost, profit maximization is equivalent to loss minimization. This again occurs where marginal cost equals marginal revenue. Losses are shown in the red-shaded area.


## The Short-Run Break-Even Price and the Short-Run Shutdown Price

In Figure 23-4 on the facing page, the firm is sustaining economic losses. Will it go out of business? In the long run it will, but in the short run the firm will not necessarily go out of business. In the short run, as long as the loss from staying in business is less than the loss from shutting down, the firm will remain in business and continue to produce. A firm goes out of business when the owners sell its assets to someone else. A firm temporarily shuts down when it stops producing, but it still is in business.

Now how can a firm that is sustaining economic losses in the short run tell whether it is still worthwhile not to shut down? The firm must compare the loss incurred if it continues producing with the loss it incurs if it ceases production. Looking at the problem on a per-unit basis, as long as average variable cost (AVC) is covered by average revenues (price), the firm is better off continuing to produce. If average variable costs are exceeded even a little bit by the price of the product, staying in production produces some revenues in excess of variable costs. The logic is fairly straightforward:

> As long as the price per unit sold exceeds the average variable cost per unit produced, the earnings of the firm's owners will be bigher if it continues to produce in the short run than if it sbuts down.

## Calculating the Short-Run Break-Even Price

Look at demand curve $d_{1}$ in Figure 23-5 below. It just touches the minimum point of the average total cost curve, which is exactly where the marginal cost curve intersects the average total cost curve. At that price, which is about $\$ 4.30$, the firm will be making exactly zero short-run economic profits. That price is called the short-run break-even price, and point $E_{1}$ therefore occurs at the short-run break-even price for a competitive firm. It is the point at which marginal revenue, marginal cost, and average total cost are all equal (that is, at which $P=$ MC and $P=$ ATC). The breakeven price is the one that yields zero short-run economic profits or losses.

## Short-run break-even price

The price at which a firm's total revenues equal its total costs. At the break-even price, the firm is just making a normal rate of return on its capital investment. (It is covering its explicit and implicit costs.)

## FIGURE 23-5 Short-Run Break-Even and Shutdown Prices

We can find the short-run break-even price and the short-run shutdown price by comparing price with average total costs and average variable costs. If the demand curve is $d_{1}$, profit maximization occurs at output $E_{1}$, where MC equals marginal revenue (the $d_{1}$ curve). Because the ATC curve includes all relevant opportunity costs, point $E_{1}$ is the break-even point, and zero economic profits are being made. The firm is earning a normal rate of return. If the demand curve falls to $d_{2}$, profit maximization (loss minimization) occurs at the intersection of MC and MR (the $d_{2}$ curve), or $E_{2}$. Below this price, it does not pay for the firm to continue in operation because its average variable costs are not covered by the price of the product.


## Short-run shutdown price

The price that covers average variable costs. It occurs just below the intersection of the marginal cost curve and the average variable cost curve.

## Calculating the Short-Run Shutdown Price

To calculate the firm's shutdown price, we must introduce the average variable cost (AVC) to our graph. In Figure 23-5 on the preceding page, we have plotted the AVC values from column 7 in panel (a) of Figure 23-2 on page 510. For the moment, consider two possible demand curves, $d_{1}$ and $d_{2}$, which are also the firm's respective marginal revenue curves. If demand is $d_{1}$, the firm will produce at $E_{1}$, where that curve intersects the marginal cost curve. If demand falls to $d_{2}$, the firm will produce at $E_{2}$. The special feature of the hypothetical demand curve, $d_{2}$, is that it just touches the average variable cost curve at the latter's minimum point, which is also where the marginal cost curve intersects it. This price is the short-run shutdown price. Why? Below this price, the firm would be paying out more in variable costs than it is receiving in revenues from the sale of its product. Each unit it sold would generate losses that could be avoided if it shut down operations.

The intersection of the price line, the marginal cost curve, and the average variable cost curve is labeled $E_{2}$. The resulting short-run shutdown price is valid only for the short run because, of course, in the long run the firm will not stay in business if it is earning less than a normal rate of return (zero economic profits).

What accounted for abrupt shutdowns of iron ore production around the globe in the late 2000s?

## INTERNATIONAL EXAMPLE A Global Plunge in the Price of Iron Ore Leads to Shutdowns

A global contagion appeared to have struck the iron ore industry. First, Brazilbased Companhia Vale do Rio Doce closed down some of its operations. Within a couple of days, Rio Tinto Minerals had also cut 10 percent of its iron ore production by shutting down facilities in Montana and elsewhere in North America. During the next week, companies in Australia, Canada, South Africa, and Russia had announced that they, too, had closed many of their iron-ore-producing operations. All of these firms responded to the same event: the fastest-ever decline in the market clearing price of iron ore. Within just a few months at the end of the 2000s, the equilibrium price of iron ore dropped by more than 45 percent. The lower market clearing price that
resulted was below the short-run shutdown price applicable to operations at most companies. This fact explained the rapid worldwide cutback in iron-ore-producing operations.

## FOR CRITICAL ANALYSIS

Even though the iron ore firms laid off tens of thousands of employees at the closed plants, why do you suppose the companies said that they hoped to call the employees back to work within a year or two?


## The Meaning of Zero Economic Profits

The fact that we labeled point $E_{1}$ in Figure 23-5 on the previous page, the break-even point may have disturbed you. At point $E_{1}$, price is just equal to average total cost. If this is the case, why would a firm continue to produce if it were making no profits whatsoever? If we again make the distinction between accounting profits and economic profits, you will realize that at that price, the firm has zero economic profits but positive accounting profits. Recall that accounting profits are total revenues minus total explicit costs. But such accounting ignores the reward offered to investors-the opportunity cost of capital-plus all other implicit costs.

In economic analysis, the average total cost curve includes the full opportunity cost of capital. Indeed, the average total cost curve includes the opportunity cost of all factors of production used in the production process. At the short-run break-even price, economic profits are, by definition, zero. Accounting profits at that price are not, however, equal to zero. They are positive. Consider an example. A baseball bat manufacturer sells bats at some price. The owners of the firm have supplied all the funds in the business. They have not borrowed from anyone else, and they explicitly pay the full opportunity cost to all factors of production, including any managerial labor that they themselves contribute to the business. Their salaries show up as a cost in the books and are equal to what they could have earned in the next-best alternative occupation. At the end of the year, the owners find that after they subtract all explicit costs from total revenues, accounting profits are $\$ 100,000$. If their investment was $\$ 1$ million,
the rate of return on that investment is 10 percent per year. We will assume that this turns out to be equal to the market rate of return.

This $\$ 100,000$, or 10 percent rate of return, is actually, then, a competitive, or normal , rate of return on invested capital in all industries with similar risks. If the owners had made only $\$ 50,000$, or 5 percent on their investment, they would have been able to make higher profits by leaving the industry. The 10 percent rate of return is the opportunity cost of capital. Accountants show it as a profit. Economists call it a cost. We include that cost in the average total cost curve, similar to the one shown in Figure 23-5 on page 515. At the short-run break-even price, average total cost, including this opportunity cost of capital, will just equal that price. The firm will be making zero economic profits but a 10 percent accounting profit.

Why did aluminum firms' production initially continue unabated for a few months during the late 2000s even though the equilibrium price of aluminum had declined substantially?

## EXAMPLE Why Firms Stubbornly Produced Aluminum in the Late 2000s

Between the summer of 2008 and the end of the winter of 2009, the market clearing price of aluminum fell by more than 50 percent. Nevertheless, almost all aluminum firms maintained their production operations until early in the spring of 2009. They did so because, even though the equilibrium price fell below the short-run break-even price, for several months the price remained above the short-run shutdown price. During that period, the firms continued to employ variable inputs in the production of aluminum to sell at the prevailing market clearing price. By doing so, they generated sufficient revenues to more than cover costs that were variable in the short run.

By the middle of the spring of 2009, however, most aluminum firms were earning negative economic profits. A number of firms responded by closing
down some of their operations and cutting back on production. A few firms even exited the industry. Thus, even though the firms continued to produce aluminum while the price remained above the short-run shutdown price, in the long run the companies curtailed some of their operations and reduced sales of aluminum.

## FOR CRITICAL ANALYSIS

Why does the level of the actual equilibrium price in relation to the shortrun break-even price determine whether aluminum firms are able to earn positive, zero, or negative economic profits?

## The Supply Curve for a Perfectly Competitive Industry

As you learned in Chapter 3, the relationship between a product's price and the quantity produced and offered for sale is a supply curve. Let's now examine the supply curve for a perfectly competitive industry.

## The Perfect Competitor's Short-Run Supply Curve

What does the supply curve for the individual firm look like? Actually, we have been looking at it all along. We know that when the price of titanium batteries is $\$ 5$, the firm will supply seven or eight of them per hour. If the price falls to $\$ 3$, the firm will supply five or six batteries per hour. And if the price falls below $\$ 3$, the firm will shut down. Hence, in Figure 23-6 at the top of the next page, the firm's supply curve is the marginal cost curve above the short-run shutdown point. This is shown as the solid part of the marginal cost curve.

> By definition, then, a firm's short-run supply curve in a competitive industry is its marginal cost curve at and above the point of intersection with the average variable cost curve.

## The Short-Run Industry Supply Curve

In Chapter 3, we indicated that the market supply curve was the summation of individual supply curves. At the beginning of this chapter, we drew a market supply curve in Figure 23-1 on page 509. Now we want to derive more precisely a market, or industry, supply curve to reflect individual producer behavior in that industry. First we must ask, What is an industry? It is merely a collection of firms producing a particular product.

## FIGURE 23-6 The Individual Firm's Short-Run Supply Curve

The individual firm's short-run supply curve is the portion of its marginal cost curve at and above the minimum point on the average variable cost curve.


Therefore, we have a way to figure out the total supply curve of any industry: As discussed in Chapter 3, we add the quantities that each firm will supply at every possible price. In other words, we sum the individual supply curves of all the competitive firms borizontally. The individual supply curves, as we just saw, are simply the marginal cost curves of each firm.

Consider doing this for a hypothetical world in which there are only two producers of titanium batteries in the industry, firm A and firm B. These two firms' marginal cost curves are given in panels (a) and (b) of Figure 23-7 below. The marginal cost curves for the two separate firms are presented as $\mathrm{MC}_{\mathrm{A}}$ in panel (a) and $\mathrm{MC}_{\mathrm{B}}$ in panel (b). Those two marginal cost curves are drawn only for prices above the minimum average variable cost for each respective firm. In panel (a), for firm $A$, at a price of $\$ 6$ per unit, the quantity supplied would be 7 units. At a price of $\$ 10$ per unit, the quantity supplied would be 12 units. In panel (b), we see the two different quantities that would be supplied by firm B corresponding to those two prices. Now, at a price of $\$ 6$, we add

FIGURE 23-7 Deriving the Industry Supply Curve

Marginal cost curves at and above minimum average variable cost are presented in panels (a) and (b) for firms A and B. We horizontally sum the two quantities supplied, 7 units by firm $A$ and 10 units by firm $B$, at a price of $\$ 6$. This gives us point $F$ in panel (c). We do the same thing for the quantities
supplied at a price of $\$ 10$. This gives us point $G$. When we connect those points, we have the industry supply curve, $S$, which is the horizontal summa-tion-represented by the Greek letter sigma ( $\Sigma$ )—of the firms' marginal cost curves above their respective minimum average variable costs.



horizontally the quantities 7 and 10 to obtain 17 units. This gives us one point, $F$, for our short-run industry supply curve, $S$. We obtain the other point, $G$, by doing the same horizontal adding of quantities at a price of $\$ 10$ per unit.

When we connect all points such as $F$ and $G$, we obtain the industry supply curve $S$, which is also marked $\Sigma \mathrm{MC}$ (where the capital Greek sigma, $\Sigma$, is the symbol for summation), indicating that it is the horizontal summation of the marginal cost curves (at and above the respective minimum average variable cost of each firm). Because the law of diminishing marginal product makes marginal cost curves rise as output rises, the shortrun supply curve of a perfectly competitive industry must be upward sloping.

## Factors That Influence the Industry Supply Curve

As you have just seen, the industry supply curve is the horizontal summation of all of the individual firms' marginal cost curves at and above their respective minimum average variable cost points. This means that anything that affects the marginal cost curves of the firm will influence the industry supply curve. Therefore, the individual factors that will influence the supply schedule in a competitive industry can be summarized as the factors that cause the variable costs of production to change. These are factors that affect the individual marginal cost curves, such as changes in the individual firm's productivity, in factor prices (such as wages paid to labor and prices of raw materials), in per-unit taxes, and in anything else that would influence the individual firm's marginal cost curve.

All of these are ceteris paribus conditions of supply (see page 62 in Chapter 3). Because they affect the position of the marginal cost curve for the individual firm, they affect the position of the industry supply curve. A change in any of these will shift the firms' marginal cost curves and thus shift the industry supply curve.

## Industry supply curve

The locus of points showing the minimum prices at which given quantities will be forthcoming; also called the market supply curve.

## QUICK QUIZ See page 53I for the answers. Review concepts from this section in MyEconLab.

Short-run average profits or losses are determined by comparing $\qquad$ total costs with $\qquad$ at the profit-maximizing rate of output. In the short run, the perfectly competitive firm can make economic profits or economic losses.
The perfectly competitive firm's short-run $\qquad$ -
$\qquad$ price equals the firm's minimum average total cost, which is at the point at which the $\qquad$ cost curve intersects the average total cost curve.

The perfectly competitive firm's short-run $\qquad$ price equals the firm's minimum average variable cost, which is at the point at which the $\qquad$ cost curve intersects the average variable cost curve. Shutdown will occur if price falls below average variable cost.

The firm will continue production at a price that exceeds average variable costs because revenues exceed total
$\qquad$ costs of producing.

At the short-run break-even price, the firm is making ___ economic profits, which means that it is just
making a $\qquad$ rate of return for industries with similar risks.

The firm's short-run supply curve is the portion of its marginal cost curve at and above its minimum average
horizontal cost. The industry short-run supply curve is a
$\qquad$ of the individual firms' marginal cost curves at and above their respective minimum average
$\qquad$ costs.

## Price Determination Under Perfect Competition

How is the market, or "going," price established in a competitive market? This price is established by the interaction of all the suppliers (firms) and all the demanders (consumers).

## The Market Clearing Price

The market demand schedule, $D$, in panel (a) of Figure 23-8 on the following page represents the demand schedule for the entire industry, and the supply schedule, $S$, represents the supply schedule for the entire industry. The market clearing price, $P_{e}$,

## FIGURE 23-8 Industry Demand and Supply Curves and the Individual Firm Demand Curve

The industry demand curve is represented by $D$ in panel (a). The short-run industry supply curve is $S$ and is equal to $\Sigma \mathrm{MC}$. The intersection of the demand and supply curves at $E$ determines the equilibrium or market clearing price at $P_{e}$. The demand curve faced by the individual firm in panel (b) is perfectly elastic at the market clearing price determined in panel (a). If the producer has a marginal cost curve MC, its profitmaximizing output level is at $q_{e}$. For $A C_{1}$, economic profits are zero. For $A C_{2}$, profits are negative. For $\mathrm{AC}_{3}$, profits are positive.

is established by the forces of supply and demand at the intersection of $D$ and the short-run industry supply curve, $S$. Even though each individual firm has no control or effect on the price of its product in a competitive industry, the interaction of all the producers and buyers determines the price at which the product will be sold.

We say that the price $P_{e}$ and the quantity $Q_{e}$ in panel (a) of Figure 23-8 above constitute the competitive solution to the resource allocation problem in that particular industry. It is the equilibrium at which quantity demanded equals quantity supplied, and both suppliers and demanders are doing as well as they can. The resulting individual firm demand curve, $d$, is shown in panel (b) of Figure 23-8 at the price $P_{e}$.

## Market Equilibrium and the Individual Firm

In a purely competitive industry, the individual producer takes price as a given and chooses the output level that maximizes profits. (This is also the equilibrium level of output from the producer's standpoint.) We see in panel (b) of Figure 23-8 that this is at $q_{e}$. If the producer's average costs are given by $\mathrm{AC}_{1}$, the short-run break-even price arises at $q_{e}$ (see Figure 23-5 on page 515). If its average costs are given by $\mathrm{AC}_{2}$, then at $q_{e}, \mathrm{AC}$ exceeds price (average revenue), and the firm is incurring losses. Alternatively, if average costs are given by $\mathrm{AC}_{3}$, the firm will be making economic profits at $q_{e}$. In the former case, we would expect, over time, that some firms will cease production (exit the industry), causing supply to shift inward. In the latter case, we would expect new firms to enter the industry to take advantage of the economic profits, thereby causing supply to shift outward. We now turn to these long-run considerations.

## The Long-Run Industry Situation: Exit and Entry

In the long run in a competitive situation, firms will be making zero economic profits. (Actually, this is true only for identical firms. Throughout the remainder of the discussion, we assume firms have the same cost structures.) We surmise, therefore, that in the long run a perfectly competitive firm's price (marginal and average revenue) curve will just touch its average total cost curve. How does this occur? It comes about through an adjustment process that depends on economic profits and losses.

## Exit and Entry of Firms

Look back at both Figure 23-3 and Figure 23-4 on page 514. The existence of either profits or losses is a signal to owners of capital both inside and outside the industry. If an industry is characterized by firms showing economic profits as represented in Figure 23-3, these economic profits signal owners of capital elsewhere in the economy that they, too, should enter this industry. In contrast, if some firms in an industry are suffering economic losses as represented in Figure 23-4, these economic losses signal resource owners outside the industry to stay out. In addition, these economic losses signal resource owners within the industry not to reinvest and if possible to leave the industry. It is in this sense that we say that profits direct resources to their highest-valued use. In the long run, capital will flow into industries in which profitability is highest and will flow out of industries in which profitability is lowest.

ALLOCATION OF CAPITAL AND MARKET SIGNALS The price system therefore allocates capital according to the relative expected rates of return on alternative investments. Hence, entry restrictions (such as limits on the numbers of taxicabs and banks permitted to enter the taxi service and banking industries) will hinder economic efficiency by not allowing resources to flow to their highest-valued use. Similarly, exit restrictions (such as laws that require firms to give advance notice of closings) will act to trap resources (temporarily) in sectors in which their value is below that in alternative uses. Such laws will also inhibit the ability of firms to respond to changes in both the domestic and international marketplaces.

Not every industry presents an immediate source of opportunity for every firm. In a brief period of time, it may be impossible for a firm that produces tractors to switch to the production of computers, even if there are very large profits to be made. Over the long run, however, we would expect to see owners of some other resources switch to producing computers. In a market economy, investors supply firms in the more profitable industry with more investment funds, which they take from firms in less profitable industries. (Also, positive economic profits induce existing firms to use internal investment funds for expansion.) Consequently, resources useful in the production of more profitable goods, such as labor, will be bid away from lower-valued opportunities. Investors and other suppliers of resources respond to market signals about their highest-valued opportunities.

TENDENCY TOWARD EQUILIBRIUM Market adjustment to changes in demand will occur regardless of the wishes of the managers of firms in less profitable markets. They can either attempt to adjust their product line to respond to the new demands, be replaced by managers who are more responsive to new conditions, or see their firms go bankrupt as they find themselves unable to replace worn-out plant and equipment.

In addition, when we say that in a competitive long-run equilibrium situation firms will be making zero economic profits, we must realize that at a particular point in time it would be pure coincidence for a firm to be making exactly zero economic profits. Real-world information is not as precise as the curves we use to simplify our analysis. Things change all the time in a dynamic world, and firms, even in a very competitive situation, may for many reasons not be making exactly zero economic profits. We say that there is a tendency toward that equilibrium position, but firms are adjusting all the time to changes in their cost curves and in the market demand curves.

## Long-Run Industry Supply Curves

In panel (a) of Figure 23-8 on the facing page, we drew the summation of all of the portions of the individual firms' marginal cost curves at and above each firm's respective minimum average variable costs as the upward-sloping supply curve of the entire industry. We should be aware, however, that a relatively inelastic supply curve may be appropriate only in the short run. After all, one of the prerequisites of a competitive industry is freedom of entry.

## Signals

Compact ways of conveying to economic decision makers information needed to make decisions. An effective signal not only conveys information but also provides the incentive to react appropriately. Economic profits and economic losses are such signals.

## Long-run industry supply curve

A market supply curve showing the relationship between prices and quantities after firms have been allowed the time to enter into or exit from an industry, depending on whether there have been positive or negative economic profits.

## Constant-cost industry

An industry whose total output can be increased without an increase in long-run per-unit costs. Its long-run supply curve is horizontal.

Remember that our definition of the long run is a period of time in which all adjustments can be made. The long-run industry supply curve is a supply curve showing the relationship between quantities supplied by the entire industry at different prices after firms have been allowed to either enter or leave the industry, depending on whether there have been positive or negative economic profits. Also, the long-run industry supply curve is drawn under the assumption that firms are identical and that entry and exit have been completed. This means that along the long-run industry supply curve, firms in the industry earn zero economic profits.

The long-run industry supply curve can take one of three shapes, depending on whether input prices stay constant, increase, or decrease as the number of firms in the industry changes. In Chapter 22, we assumed that input prices remained constant to the firm regardless of the firm's rate of output. When we look at the entire industry, however, when all firms are expanding and new firms are entering, they may simultaneously bid up input prices.

CONSTANT-COST INDUSTRIES In principle, there are industries that use such a small percentage of the total supply of inputs required for industrywide production that firms can enter the industry without bidding up input prices. In such a situation, we are dealing with a constant-cost industry. Its long-run industry supply curve is therefore horizontal and is represented by $S_{L}$ in panel (a) of Figure 23-9 below.

We can work through the case in which constant costs prevail. We start out in panel (a) with demand curve $D_{1}$ and supply curve $S_{1}$. The equilibrium price is $P_{1}$. Market demand shifts rightward to $D_{2}$. In the short run, the equilibrium price rises to $P_{2}$. This generates positive economic profits for existing firms in the industry. Such economic profits induce capital to flow into the industry. The existing firms expand or new firms enter (or both). The short-run supply curve shifts outward to $S_{2}$. The new intersection with the new demand curve is at $E_{3}$. The new equilibrium price is again $P_{1}$. The long-run supply curve, labeled $S_{L}$, is obtained by connecting the intersections of the corresponding pairs of demand and short-run supply curves, $E_{1}$ and $E_{3}$. In a constant-cost industry, long-run supply is perfectly elastic. Any shift in demand is eventually met by just enough entry or exit of suppliers that the longrun price is constant at $P_{1}$.

## FIGURE 23-9 Constant-Cost, Increasing-Cost, and Decreasing-Cost Industries

In panel (a), we show a situation in which the demand curve shifts from $D_{1}$ to $D_{2}$. Price increases from $P_{1}$ to $P_{2}$. In time, the short-run supply curve shifts outward because entry occurs in response to positive profits, and the equilibrium shifts from $E_{2}$ to $E_{3}$. The market clearing price is again $P_{1}$. If we connect points such as $E_{1}$ and $E_{3}$, we come up with the long-run supply curve $S_{L}$. This
is a constant-cost industry. In panel (b), costs are increasing for the industry, and therefore the long-run supply curve, $S_{L}^{\prime}$, slopes upward and long-run prices rise from $P_{1}$ to $P_{2}$. In panel (c), costs are decreasing for the industry as it expands, and therefore the long-run supply curve, $S_{L}^{\prime \prime}$, slopes downward such that long-run prices decline from $P_{1}$ to $P_{2}$.


Retail trade is often given as an example of such an industry because output can be expanded or contracted without affecting input prices. Banking is another example.

INCREASING-COST INDUSTRIES In an increasing-cost industry, expansion by existing firms and the addition of new firms cause the price of inputs specialized to that industry to be bid up. As costs of production rise, the ATC curve and the firms' MC curves shift upward, causing short-run supply curves (each firm's marginal cost curve) to shift vertically upward. Hence, industry supply shifts out by less than in a constant-cost industry. The result is a long-run industry supply curve that slopes upward, as represented by $S_{L}^{\prime}$ in panel (b) of Figure 23-9 on the facing page. Examples are residential construction and coal mining-both use specialized inputs that cannot be obtained in ever-increasing quantities without causing their prices to rise.

DECREASING-COST INDUSTRIES An expansion in the number of firms in an industry can lead to a reduction in input costs and a downward shift in the ATC and MC curves. When this occurs, the long-run industry supply curve will slope downward. An example, $S_{L}^{\prime \prime}$, is given in panel (c) of Figure 23-9. This is a decreasing-cost industry.

## Long-Run Equilibrium

In the long run, the firm can change the scale of its plant, adjusting its plant size in such a way that it has no further incentive to change. It will do so until profits are maximized.

## The Firm's Long-Run Situation

Figure 23-10 below shows the long-run equilibrium of the perfectly competitive firm. Given a price of $P$ and a marginal cost curve, MC, the firm produces at output $q_{e}$. Because economic profits must be zero in the long run, the firm's short-run average costs (SAC) must equal $P$ at $q_{e}$, which occurs at minimum SAC. In addition, because we are in long-run equilibrium, any economies of scale must be exhausted, so we are on the minimum point of the long-run average cost curve (LAC). In other words, the long-run equilibrium position is where "everything is equal," which is at point $E$ in Figure 23-10. There, price equals marginal revenue equals marginal cost equals average cost (minimum, short-run, and long-run).

## FIGURE 23-10 Long-Run Firm Competitive Equilibrium

In the long run, the firm operates where price, marginal revenue, marginal cost, short-run minimum average cost, and long-run minimum average cost are all equal. This condition is satisfied at point $E$.


## Increasing-cost industry

An industry in which an increase in industry output is accompanied by an increase in longrun per-unit costs, such that the long-run industry supply curve slopes upward.

## Decreasing-cost industry

An industry in which an increase in output leads to a reduction in long-run per-unit costs, such that the long-run industry supply curve slopes downward.

## You Are There

To contemplate why the shape of an industry's long-run supply curve might change, take a look at The Coal Mining Industry Confronts a Changing Cost Structure, on page 525.

## Perfect Competition and Minimum Average Total Cost

Look again at Figure 23-10 on the preceding page. In long-run equilibrium, the perfectly competitive firm finds itself producing at output rate $q_{e}$. At that rate of output, the price is just equal to the minimum long-run average cost as well as the minimum short-run average cost. In this sense, perfect competition results in the production of goods and services using the least costly combination of resources. This is an important attribute of a perfectly competitive long-run equilibrium, particularly when we wish to compare the market structure of perfect competition with other market structures that are less than perfectly competitive. We will examine these other market structures in later chapters.

## Why Not . . . eliminate economic profits entirely?

If companies were unable to earn positive economic profits in the short run, firms and consumers would be deprived of signals about opportunities for adjustments that would yield greater overall welfare for society. For instance, if companies were prohibited from earning more than zero economic profits, entrepreneurs would have little incentive to try new ways of doing things in an effort to reduce costs and gain additional profits. As a conse-
quence, technological advances would grind to a halt. In addition, a mandate that firms must maintain zero economic profits at all times would undercut incentives for new firms to enter an industry experiencing growing demand. Thus, society benefits from the market signals created when firms experience positive short-run economic profits.

## Marginal cost pricing

A system of pricing in which the price charged is equal to the opportunity cost to society of producing one more unit of the good or service in question. The opportunity cost is the marginal cost to society.

## Competitive Pricing: Marginal Cost Pricing

In a perfectly competitive industry, each firm produces where its marginal cost curve intersects its marginal revenue curve from below. Thus, perfectly competitive firms always sell their goods at a price that just equals marginal cost. This is said to be the optimal price of this good because the price that consumers pay reflects the opportunity cost to society of producing the good. Recall that marginal cost is the amount that a firm must spend to purchase the additional resources needed to expand output by one unit. Given competitive markets, the amount paid for a resource will be the same in all of its alternative uses. Thus, MC reflects relative resource input use. That is, if the MC of good 1 is twice the MC of good 2, one more unit of good 1 requires twice the resource input of one more unit of good 2 .

## Marginal Cost Pricing

The competitive firm produces up to the point at which the market price just equals the marginal cost. Herein lies the element of the optimal nature of a competitive solution. It is called marginal cost pricing. The competitive firm sells its product at a price that just equals the cost to society-the opportunity cost-for that is what the marginal cost curve represents. (But note here that it is the self-interest of firm owners that causes price to equal the marginal cost to society.) In other words, the marginal benefit to consumers, given by the price that they are willing to pay for the last unit of the good purchased, just equals the marginal cost to society of producing the last unit. (If the marginal benefit exceeds the marginal cost, that is, if $P>\mathrm{MC}$, too little is being produced in that people value additional units more than the cost to society of producing them. If $P<\mathrm{MC}$, the opposite is true.)

When an individual pays a price equal to the marginal cost of production, the cost to the user of that product is equal to the sacrifice or cost to society of producing that quantity of that good as opposed to more of some other good. (We are assuming that all marginal social costs are accounted for.) The competitive solution, then, is called efficient, in the economic sense of the word. Economic efficiency means that it is impossible to increase the output of any good without lowering the value of the total
output produced in the economy. No juggling of resources, such as labor and capital, will result in an output that is higher in total value than the value of all of the goods and services already being produced. In an efficient equilibrium, it is impossible to make one person better off without making someone else worse off. All resources are used in the most advantageous way possible, and society therefore enjoys an efficient allocation of productive resources. All goods and services are sold at their opportunity cost, and marginal cost pricing prevails throughout.

## Market Failure

Although perfect competition does offer many desirable results, situations arise when perfectly competitive markets cannot efficiently allocate resources. Either too many or too few resources are used in the production of a good or service. These situations are instances of market failure. Externalities arising from failures to fully assign property rights and public goods are examples. For reasons discussed in later chapters, perfectly competitive markets cannot efficiently allocate resources in these situations, and alternative allocation mechanisms are called for. In some cases, alternative market structures or government intervention may improve the economic outcome.

## Market failure

A situation in which an unrestrained market operation leads to either too few or too many resources going to a specific economic activity.

## QUICK QUIZ See page 53I for the answers. Review concepts from this section in MyEconLab.

The perfectly competitive price is determined by the ___ of the market demand curve and the market supply curve. The market supply curve is equal to the horizontal summation of the portions of the individual marginal cost curves above their respective minimum average
$\qquad$ costs.

In the long run, perfectly competitive firms make economic profits because of entry and exit whenever there are industrywide economic profits or losses.

A constant-cost industry has a $\qquad$ long-run supply curve. An increasing-cost industry has an
sloping long-run supply curve. A decreasing-cost industry has a $\qquad$ -sloping long-run supply curve.

In the long run, a perfectly competitive firm produces to the point at which price, marginal revenue, marginal cost, short-run minimum average cost, and long-run minimum average cost are all $\qquad$ -.

Perfectly competitive pricing is essentially $\qquad$
$\qquad$ pricing. Therefore, the perfectly competitive solution is called efficient because represents the social opportunity cost of producing one more unit of the good.

## (oun Are The Coal Mining Industry Confronts a Changing Cost Structure

During past decades, the market clearing price of coal steadily declined relative to prices of other goods and services. Coal mining was a decreasing-cost industry. Recently, however, the conditions that the industry confronts have changed. Officials at St. Louis-based Patriot Coal Corporation accept that from now on, extracting coal from beneath the earth's surface is going to require a wider range of-and, as a consequence, costlier-factors of production. Patriot Coal's Janine Orf sums up the situation: "What's left to mine is not as easy as what we mined 20 or even 10 years ago. The seams are getting thinner, and there are more limestone intrusions." As a consequence, Orf notes, Patriot Coal has to dig deeper and move more earth to extract coal from aging mines.

Orf and managers at other coal companies know that the demand for coal to generate the energy that drives turbines in
electric power plants will continue to grow in the coming years. They also have little doubt that their firms and others that may enter the industry in the future will be able to boost market supply in response to changes in the equilibrium price. In light of the increasing per-unit cost of mining additional coal, they also have a good idea what will happen to the equilibrium price. Coal mining is now an increasing-cost industry, so in the long run, the equilibrium price will rise as the demand for coal increases.

## Critical Analysis Questions

1. What has happened to the shape of the coal industry's longrun supply curve?
2. Why might more firms opt to enter coal mining even as input costs rise?

# ISSUES \& APPLICATIONS 



# A Higher Price Sets Off a New California Gold Rush 

## CONCEPTS APPLIED

Perfect Competition

- Short-Run Shutdown Price
- Short-Run Break-Even Price

Since 2000, as shown in Figure 23-11, both the nominal, current-dollar price and the real, inflation-adjusted price of gold have more than tripled. Consistent with predictions of the theory of perfect competition, the recent increase in the price of gold has touched off renewed interest by mining firms in trying to extract gold from California mines abandoned decades ago.

## A Perfectly Competitive Market for a Shiny Metal

Although there are different qualities of gold, units of each type of gold are homogeneous. In addition, many mining firms possess the technology to extract gold from the earth, and the potential output of each of these firms is small relative to total gold production. Furthermore, it is easy for mining firms to enter or leave the industry. Thus, the gold mining industry satisfies the key characteristics of perfect competition.

## A New Gold Rush Begins

Since the middle of 2007, the inflation-adjusted price of gold has been above the short-run shutdown price at which most of California's gold mines were closed in the early 1960s. Indeed, the inflation-adjusted gold price shown below in Figure 23-11 is now well above the short-run break-even price. Consequently, a number of mining firms are reopening old California gold mines. Several U.S. and Canadian companies plan to extract gold from hundreds of miles of abandoned mine shafts at various locations

FIGURE 23-II Index Measures of the Current-Dollar and Inflation-Adjusted Prices of Gold

These index measures of the current-dollar and inflation-adjusted prices of gold indicate that both measures of gold's price generally trended downward between the early 1980s and 2000. Since then, however, both the current-
dollar price and the inflation-adjusted price have increased substantially. Source: U.S. Bureau of Labor Statistics.

throughout the state. A few have already modernized some of the old mines and begun removing gold that was too costly to extract back when inflation-adjusted prices were much lower than they are today.

## For Critical Analysis

1. Based on the data in Figure 23-11 on the facing page, why do you think that some mining firms that initially contemplated reopening Californian gold mines in the late 1970s discarded these plans in the early 1980s?
2. What do you suppose would likely happen to California's gold mines if the current-dollar and inflation-adjusted prices of gold fell during the 2010s?

## Web Resources

1. For a brief history of California gold mining, go to www .econtoday.com/ch23.
2. To learn about one mining firm that plans to reopen an abandoned California gold mine, go to www.econtoday.com/ ch23.

## Research Project

Explain why it is important for mining firms that contemplate reopening old mineral and metal mines to adjust prices for inflation when comparing today's shutdown and break-even prices with those of past years.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

WHERE TO GO TO PRACTICE

The Characteristics of a Perfectly Competitive Market Structure A perfectly competitive industry has four fundamental characteristics:
(1) there are large numbers of buyers and sellers,
(2) firms in the industry produce and sell a homogeneous product, (3) information is equally accessible to both buyers and sellers, and (4) there are insignificant barriers to industry entry or exit. These characteristics imply that each firm in a perfectly competitive industry is a price taker: the firm takes the market price as given and outside its control.

How a Perfectly Competitive Firm Decides How Much to Produce Because a perfectly competitive firm sells the amount that it wishes at the market price, the additional revenue it earns from selling an additional unit of output is the market price. Thus, the firm's marginal revenue equals the market price, and its marginal revenue curve is the firm's own perfectly elastic demand curve. The firm maximizes economic profits when marginal cost equals marginal revenue, as long as the market price is not below the short-run shutdown price, where the marginal cost curve crosses the average variable cost curve.
perfect competition, 508
perfectly competitive firm, 508
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- Audio introduction to Chapter 23
- Economics Video: Government Should Leave Farm Business
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## KEY FIGURES

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- MyEconLab Study Plans 23.2, 23.3
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## MyEconLab continued

## WHAT YOU SHOULD KNOW

The Short-Run Supply Curve of a Perfectly Competitive Firm If the market price is below the short-run shutdown price, the firm's total revenues fail to cover its variable costs. The firm would be better off halting production and minimizing its economic loss in the short run. If the market price is above the short-run shutdown price, however, the firm produces the rate of output where marginal revenue, the market price, equals marginal cost. Thus, the range of the firm's marginal cost curve above the short-run shutdown price gives the firm's combinations of market prices and production choices. This range of the marginal cost curve is therefore the firm's short-run supply curve.
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## KEY FIGURES

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- MyEconLab Study Plans 23.4, 23.5, 23.6, 23.7
- Animated Figures 23-3, 23-4, 23-5, 23-6, 23-7
- Video: The Short-Run Shutdown Price
- Video: The Meaning of Zero Economic Profits

The Equilibrium Price in a Perfectly Competitive Market The short-run supply curve for a perfectly competitive industry is obtained by summing the quantities supplied at each price by all firms in the industry. At the equilibrium market price, the total amount of output supplied by all firms is equal to the total amount of output demanded by all buyers.

Incentives to Enter or Exit a Perfectly Competitive Industry In the short run, a perfectly competitive firm will continue to produce output as long as the market price exceeds the short-run shutdown price. This is so even if the market price is below the short-run break-even point where the marginal cost curve crosses the firm's average total cost curve. Even though the firm earns an economic loss, it minimizes the amount of the loss by continuing to produce in the short run. In the long run, continued economic losses will induce exit from the industry.

The Long-Run Industry Supply Curve and Constant-, Increasing-, and Decreasing-Cost Industries The long-run industry supply curve in a perfectly competitive industry shows the relationship between prices and quantities after firms have entered or left the industry in response to economic profits or losses. In a constant-cost industry, total output can increase without a rise in long-run per-unit costs, so the long-run industry supply curve is horizontal. In an increasing-cost industry, per-unit costs increase with a rise in industry output, so the long-run industry supply curve slopes upward. In a decreasing-cost industry per-unit costs decline as industry output increases, and the long-run industry supply curve slopes downward.
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Figure 23-10, 523

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## KEY FIGURE

Figure 23-8, 520

- MyEconLab Study Plan 23.9

All problems are assignable in myeconlab. Answers to
odd-numbered problems appear at the back of the book. odd-numbered problems appear at the back of the book.

23-1. Explain why each of the following examples is not a perfectly competitive industry.
a. One firm produces a large portion of the industry's total output, but there are many firms in the industry, and their products are indistinguishable. Firms can easily exit and enter the industry.
b. There are many buyers and sellers in the industry. Consumers have equal information about the prices of firms' products, which differ moderately in quality from firm to firm.
c. Many taxicabs compete in a city. The city's government requires all taxicabs to provide identical service. Taxicabs are nearly identical, and all drivers must wear a designated uniform. The government also limits the number of taxicab companies that can operate within the city's boundaries.
23-2. Consider a local market for Blu-ray disc movie rentals, which is perfectly competitive. The market supply curve slopes upward, the market demand curve slopes downward, and the equilibrium rental price equals $\$ 3.50$. Consider each of the following events, and discuss the effects they will have on the market clearing price and on the demand curve faced by the individual rental store.
a. People's tastes change in favor of going to see more movies at cinemas with their friends and family members.
b. National Blu-ray disc rental chains open a number of new stores in this market.
c. There is a significant increase in the price of downloading movies on the Internet.
23-3. Consider the diagram in the next column, which applies to a perfectly competitive firm, which at present faces a market clearing price of $\$ 20$ per unit and produces 10,000 units of output per week.
a. What is the firm's current average revenue per unit?
b. What are the present economic profits of this firm? Is the firm maximizing economic profits? Explain.
c. If the market clearing price drops to $\$ 12.50$ per unit, should this firm continue to produce in the short run if it wishes to maximize its economic profits (or minimize its economic losses)? Explain.
d. If the market clearing price drops to $\$ 7.50$ per unit, should this firm continue to produce in the
short run if it wishes to maximize its economic profits (or minimize its economic losses)? Explain.


23-4. The following table represents the hourly output and cost structure for a local pizza shop. The market is perfectly competitive, and the market price of a pizza in the area is $\$ 10$. Total costs include all opportunity costs.

| Total Hourly Output <br> and Sales of Pizzas | Total Hourly <br> Cost (\$) |
| :---: | :---: |
| 0 | 5 |
| 1 | 9 |
| 2 | 11 |
| 3 | 12 |
| 4 | 14 |
| 5 | 18 |
| 6 | 24 |
| 7 | 32 |
| 8 | 42 |
| 9 | 54 |
| 10 | 68 |

a. Calculate the total revenue and total economic profit for this pizza shop at each rate of output.
b. Assuming that the pizza shop always produces and sells at least one pizza per hour, does this appear to be a situation of short-run or long-run equilibrium?
c. Calculate the pizza shop's marginal cost and marginal revenue at each rate of output. Based on marginal analysis, what is the profit-maximizing rate of output for the pizza shop?
d. Draw a diagram depicting the short-run marginal revenue and marginal cost curves for this pizza shop, and illustrate the determination of its profit-maximizing output rate.
23-5. Consider the information provided in Problem 23-4. Suppose the market price drops to only $\$ 5$ per pizza. In the short run, should this pizza shop continue to make pizzas, or will it maximize its economic profits (that is, minimize its economic loss) by shutting down?
23-6. Yesterday, a perfectly competitive producer of construction bricks manufactured and sold 10,000 bricks per week at a market price that was just equal to the minimum average variable cost of producing each brick. Today, all the firm's costs are the same, but the market price of bricks has declined.
a. Assuming that this firm has positive fixed costs, did the firm earn economic profits, economic losses, or zero economic profits yesterday?
b. To maximize economic profits today, how many bricks should this firm produce today?
23-7. Suppose that a perfectly competitive firm faces a market price of $\$ 5$ per unit, and at this price the upward-sloping portion of the firm's marginal cost curve crosses its marginal revenue curve at an output level of 1,500 units. If the firm produces 1,500 units, its average variable costs equal $\$ 5.50$ per unit, and its average fixed costs equal 50 cents per unit. What is the firm's profit-maximizing (or lossminimizing) output level? What is the amount of its economic profits (or losses) at this output level?
23-8. Suppose that the price of a service sold in a perfectly competitive market is $\$ 25$ per unit. For a firm in this market, the output level corresponding to a marginal cost of $\$ 25$ per unit is 2,000 units. Average variable costs at this output level equal $\$ 15$ per unit, and average fixed costs equal $\$ 5$ per unit. What is the firm's profit-maximizing (or lossminimizing) output level? What is the amount of its economic profits (or losses) at this output level?
23-9. Suppose that a firm in a perfectly competitive industry finds that at its current output rate, marginal revenue exceeds the minimum average total cost of producing any feasible rate of output.

Furthermore, the firm is producing an output rate at which marginal cost is less than the average total cost at that rate of output. Is the firm maximizing its economic profits? Why or why not?
23-10. A perfectly competitive industry is initially in a short-run equilibrium in which all firms are earning zero economic profits but in which firms are operating below their minimum efficient scale. Explain the long-run adjustments that will take place for the industry to attain long-run equilibrium with firms operating at their minimum efficient scale.
23-11. Two years ago, a large number of firms entered a market in which existing firms had been earning positive economic profits. By the end of last year, the typical firm in this industry had begun earning negative economic profits. No other events occurred in this market during the past two years.
a. Explain the adjustment process that occurred last year.
b. Predict what adjustments will take place in this market beginning this year, other things being equal.
23-12. Numerous "hookah bars," at which patrons can pay to utilize water pipes to smoke regular and flavored tobaccos, have popped up around the nation. Hookah bars are particularly popular with college students.
a. Suppose that the market for the services of hookah bars is in long-run equilibrium. Then two events occur: (1) more cities end regulations that had generated fixed costs for hookah bars, and (2) many nonstudent adults discover previously unknown preferences for the services of hookah bars. Use diagrams to trace through the short-run effects on the market price of hookahbar services, the marginal revenue and marginal cost of these services at a typical hookah bar, and the equilibrium quantity of services provided both by a typical hookah bar and by the hookahbar industry.
b. Redraw your diagrams showing the situation at the conclusion of your answer to part (a). Use these new diagrams to explain the long-run adjustments that will take place in this industry.

## ECONOMICS ON THE NET

The Cost Structure of the Movie Theater Business A key idea in this chapter is that competition among firms in an industry can influence the long-run cost structure within the industry. Here you get a chance to apply this concept to a multinational company that owns movie theaters.

## Title: AMC International

Navigation: Follow the link at www.econtoday.com/ ch23 to visit American Multi-Cinema's home page.
Application Answer the following questions.

1. At the bottom of the home page, click on Investor Relations, and then click on Fact Sheet. What is the average number of screens in an AMC theater? How many theaters does AMC own and manage?
2. Based on the Fact Sheet information, which of AMC's theaters serves the largest volume of viewing customers?
3. Back up to the home page, and under "See a Movie," click on Find a Theater. Enter a few zip codes and make a list of the numbers of screens at the theaters that appear in each list. Based on the numbers of screens in this sample you have collected and your answers to questions 1 and 2 above, what can you conclude about the likely cost structure of this industry? Illustrate the long-run average cost curve for this industry.
For Group Discussion and Analysis A theater with a particularly large number of screens is called a multiplex. What do you suppose constrains the size of a multiplex theater in a typical locale? What factors do you think determine whether it is likely to be less costly for AMC to have fewer facilities that are larger in size or to have many smaller facilities?

## ANSWERS TO QUICK QUIZZES

p. 513: (i) large . . . homogeneous . . . unrestrained;
(ii) no . . . all; (iii) marginal . . . marginal;
(iv) revenue . . . cost . . . price
p. 519: (i) average . . . price; (ii) break-even . . . marginal;
(iii) shutdown . . . marginal; (iv) variable; (v) zero . . .
normal; (vi) variable . . . summation . . . variable
p. 525: (i) intersection . . . variable; (ii) zero;
(iii) horizontal . . . upward . . . downward;
(iv) equal; (v) marginal cost . . . marginal cost

## 24

## Monopoly

A New York City taxi medallion is more than just a decorative metal plate fastened to the hood of each of the city's distinctive yellow taxicabs. Anyone who does not own a taxi medallion cannot lawfully charge fees to transport passengers within the city. In other words, the owner of a medallion has formal legal possession of a license to operate a taxi business. Thus, the medallion ownership requirement constitutes a barrier to entry to New York City's taxicab industry. In this chapter, you will learn how governmentally imposed and other types of barriers to entry that protect firms from competition can give rise to monopolies, or singlefirm industries. Furthermore, by the time you have completed this chapter, you will be able to understand why some people are willing to pay more than $\$ 800,000$ for a New York City taxi medallion.

๑ After reading this chapter, you should be
ㅍ able to:
$>$ Identify situations that can give rise to monopoly
$>$ Describe the demand and marginal revenue conditions a monopolist faces
$>$ Discuss how a monopolist determines how much output to produce and what price to charge

- Evaluate the profits earned by a monopolist
$>$ Understand price discrimination
- Explain the social cost of monopolies


## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.
today the activities of 35 percent of U.S. employees of private businesses are licensed, certified, or regulated by government agencies, up from just 3 percent five decades ago? Typically, the justification for these government licensing, certification, and regulation requirements is that they assure a minimal level of service quality. Such government rules, however, also make it harder for additional service providers to enter industries subjected to the regulations. In this chapter, you will learn that a consequence of such government-established barriers to market entry can be a situation called monopoly.

Did
You Know

## Definition of a Monopolist

The word monopoly probably brings to mind notions of a business that gouges the consumer, sells faulty products, and gets unconscionably rich in the process. But if we are to succeed in analyzing and predicting the behavior of imperfectly competitive firms, we will have to be more objective in our definition. Although most monopolies in the United States are relatively large, our definition will be equally applicable to small businesses: A monopolist is the single supplier of a good or service for which there is no close substitute.

In a monopoly market structure, the firm (the monopolist) and the industry are one and the same. Occasionally, there may be a problem in identifying an industry and therefore determining if a monopoly exists. For example, should we think of aluminum and steel as separate industries, or should we define the industry in terms of basic metals? Our answer depends on the extent to which aluminum and steel can be substituted in the production of a wide range of products.

As we shall see in this chapter, a seller prefers to have a monopoly than to face competitors. In general, we think of monopoly prices as being higher than prices under perfect competition and of monopoly profits as typically being higher than profits under perfect competition (which are, in the long run, merely equivalent to a normal rate of return). How does a firm obtain a monopoly in an industry? Basically, there must be barriers to entry that enable firms to receive monopoly profits in the long run. Barriers to entry are restrictions on who can start a business or who can stay in a business.

## Barriers to Entry

For any amount of monopoly power to continue to exist in the long run, the market must be closed to entry in some way. Either legal means or certain aspects of the industry's technical or cost structure may prevent entry. We will discuss several of the barriers to entry that have allowed firms to reap monopoly profits in the long run (even if they are not pure monopolists in the technical sense).

## Ownership of Resources Without Close Substitutes

Preventing a newcomer from entering an industry is often difficult. Indeed, some economists contend that no monopoly acting without government support has been able to prevent entry into the industry unless that monopoly has had the control of some essential natural resource. Consider the possibility of one firm's owning the entire supply of a raw material input that is essential to the production of a particular commodity. The exclusive ownership of such a vital resource serves as a barrier to entry until an alternative source of the raw material input is found or an alternative technology not requiring the raw material in question is developed. A good example of control over a vital input is the Aluminum Company of America (Alcoa), a firm that prior to World War II owned most world stocks of bauxite, the essential raw material in the production of aluminum. Such a situation is rare, though, and is ordinarily temporary.

## Monopolist

The single supplier of a good or service for which there is no close substitute. The monopolist therefore constitutes its entire industry.

## Natural monopoly

A monopoly that arises from the peculiar production characteristics in an industry. It usually arises when there are large economies of scale relative to the industry's demand such that one firm can produce at a lower average cost than can be achieved by multiple firms.

## Economies of Scale

Sometimes it is not profitable for more than one firm to exist in an industry. This is true if one firm would have to produce such a large quantity in order to realize lower unit costs that there would not be sufficient demand to warrant a second producer of the same product. Such a situation may arise because of a phenomenon we discussed in Chapter 22, economies of scale. When economies of scale exist, total costs increase less than proportionately to the increase in output. That is, proportional increases in output yield proportionately smaller increases in total costs, and per-unit costs drop. When economies of scale exist, larger firms (with larger output) have an advantage in that they have lower costs that enable them to charge lower prices and thereby drive smaller firms out of business.

When economies of scale occur over a wide range of outputs, a natural monopoly may develop. A natural monopoly is the first firm to take advantage of persistent declining long-run average costs as scale increases. The natural monopolist is able to underprice its competitors and eventually force all of them out of the market.

Figure 24-1 on the facing page shows a downward-sloping long-run average cost curve (LAC). Recall that when average costs are falling, marginal costs are less than average costs. Thus, when the long-run average cost curve slopes downward, the long-run marginal cost curve (LMC) will be below the LAC.

In our example, long-run average costs are falling over such a large range of production rates that we would expect only one firm to survive in such an industry. That firm would be the natural monopolist. It would be the first one to take advantage of the decreasing average costs. That is, it would construct the large-scale facilities first. As its average costs fell, it would lower prices and get an ever-larger share of the market. Once that firm had driven all other firms out of the industry, it would raise its price to maximize profits.

## Legal or Governmental Restrictions

Governments and legislatures can also erect barriers to entry. These include licenses, franchises, patents, tariffs, and specific regulations that tend to limit entry.

## Why Not . . . stop erecting government barriers to entry?

Even though many people besides economists understand that government-established entry barriers reduce competition, vested interests often promote insincere public safety rationales for licensing and certification rules. For instance, the American Society of Interior Designers (ASID) has convinced state governments in Alabama, Illinois, and Nevada that the only people qualified to arrange furniture and accessories in office buildings' interiors are ASID members. Other people, the ASID claims,
design room interiors in ways that make them more susceptible to fires. To become an ASID member, an individual must earn a college degree in interior design, complete a two-year apprenticeship, and pass a national licensing examination. Only a small portion of this training relates to interior decorating that promotes fire safety. Nevertheless, the ASID requirements constitute a significant entry barrier for many who otherwise might have contemplated entering the market to provide interior design services.

## You Are There

For an example of how a government goes about establishing restrictions on market competition, see A Texas Veterinary Board Whittles Down Vets' Competition, on page 547.

LICENSES, FRANCHISES, AND CERTIFICATES OF CONVENIENCE It is illegal to enter many industries without a government license, or a "certificate of convenience and public necessity." For example, in some states you cannot form an electrical utility to compete with the electrical utility already operating in your area. You would first have to obtain a certificate of convenience and public necessity from the appropriate authority, which is usually the state's public utility commission. Yet public utility commissions in these states rarely, if ever, issue a certificate to a group of investors who want to compete directly in the same geographic area as an existing electrical utility. Hence, entry into the industry in a particular geographic area is prohibited, and long-run monopoly profits conceivably could be earned by the electrical utility already serving the area.

## FIGURE 24-I The Cost Curves That Might Lead to a Natural Monopoly

Whenever long-run marginal costs (LMC) are less than long-run average costs (LAC), then long-run average costs will be falling. A natural monopoly might arise when this situation exists over most output rates. The first firm to establish low-unit-cost capacity would be able to take advantage of declining average total costs. This firm would drive out all rivals by charging a lower price than the others could sustain at their higher average costs.


To enter interstate (and also many intrastate) markets for pipelines, television and radio broadcasting, and transmission of natural gas, to cite a few such industries, it is often necessary to obtain similar permits. Because these franchises or licenses are restricted, long-run monopoly profits might be earned by the firms already in the industry.

How have tax preparation firms essentially become public utilities?

## POLICY EXAMPLE Congress Decides to License Tax Preparers

Each year, about four out of every five taxpayers obtain assistance filling out their income tax returns, either from paid preparers or from computer programs. Many of the firms offering tax preparation services are unlicensed and uncertified by any governmental authorities. "In most states, anyone can charge to prepare tax returns, regardless of training, education, experience, skill, licensing, or registration," says Doug Shulman, commissioner of the Internal Revenue Service (IRS).

This state of affairs will not last much longer. The IRS has convinced Congress to require all tax preparers to register with the federal government and to satisfy government-defined minimum competency standards. The chief executive of the country's third-largest tax preparation firm, Liberty Tax Services, has publicly stated, "I applaud the IRS in their efforts to require tax preparer certification." He did not add that the success of the

IRS in convincing Congress to require federal certification may cause a substantial fraction of Liberty's competition to disappear in a flash. Indeed, under the IRS certification requirements, Liberty and several other large tax preparation firms essentially have become public utilities. Their task is, in IRS Commissioner Shulman's words, "to ensure that the right amount of tax is paid." Naturally, regulated tax preparation firms likely regard their main objective to be to obtain the higher profits made possible by governmenterected entry barriers.

## FOR CRITICAL ANALYSIS

Who will likely receive higher payments now that tax preparers are required to be licensed?

PATENTS A patent is issued to an inventor to provide protection from having the invention copied or stolen for a period of 20 years. Suppose that engineers working for Ford Motor Company discover a way to build an engine that requires half the parts of a regular engine and weighs only half as much. If Ford is successful in obtaining a patent on this discovery, it can (in principle) prevent others from copying it. The patent holder has a monopoly. It is the patent holder's responsibility to defend the patent, however. That means that Ford-like other patent owners-must expend resources to prevent others from imitating its invention. If the costs of enforcing a particular patent are greater than the benefits, though, the patent may not bestow any monopoly profits on its owner. The policing costs would be too high.

Why do some pharmaceutical companies raise the prices of patented drugs substantially just before the patents expire? (See the next page.)

Go to www.econtoday.com/ch24 to learn more about patents and trademarks from the U.S. Patent and Trademark Office and to learn all about copyrights from the U.S. Copyright Office.

## EXAMPLE Inducing Patients to Switch from One Patented Drug to Another

For years, the pharmaceuticals firm Cephalon, Inc., produced and sold a patented narcolepsy (an illness involving excessive sleepiness) drug called Provigil. In the years leading up to 2012 when this patent was due to expire, the company gradually raised the drug's price. By 2012, Provigil's inflationadjusted price, at more than $\$ 9$ per tablet, was nearly twice its 2004 level.

Why did the company raise its patented drug's price so much? The answer is that the firm was about to obtain a patent on a new, longer-lasting narcolepsy drug, called Nuvigil. In 2008 and 2009, the company began an early marketing campaign aimed at physicians and patients prior to the new drug's scheduled 2010 introduction. The main theme of the campaign was that the new drug's price would be about half of the price of the old drug.

Hence, the firm set the price of the new drug (Nuvigil) at the same price that the old drug (Provigil) had been previously. This pricing strategy was intended to induce existing customers to switch to Nuvigil, in hopes that they would then continue to use that drug until its patent expires in 2023. By then, Cephalon hopes to have yet another narcolepsy drug patented.

## FOR CRITICAL ANALYSIS

Why did possession of a patent on Provigil permit Cephalon to raise Provigil's price without losing very many of its customers?

## Tariffs

Taxes on imported goods.

TARIFFS Tariffs are special taxes that are imposed on certain imported goods. Tariffs make imports more expensive relative to their domestic counterparts, encouraging consumers to switch to the relatively cheaper domestically made products. If the tariffs are high enough, domestic producers may be able to act together like a single firm and gain monopoly advantage as the sole suppliers. Many countries have tried this protectionist strategy by using high tariffs to shut out foreign competitors.

REGULATIONS Throughout the twentieth century and to the present, government regulation of the U.S. economy has increased, especially along the dimensions of safety and quality. U.S. firms incur hundreds of billions of dollars in expenses each year to comply with federal, state, and local government regulations of business conduct relating to workplace conditions, environmental protection, product safety, and various other activities. Presumably, these large fixed costs of complying with regulations can be spread over a greater number of units of output by larger firms than by smaller firms, thereby putting the smaller firms at a competitive disadvantage. Entry will also be deterred to the extent that the scale of operation of a potential entrant must be sufficiently large to cover the average fixed costs of compliance. We examine regulation in more detail in Chapter 27.

## QUICK QUIZ See page 552 for the answers. Review concepts from this section in MyEconLab.

A monopolist is the single seller of a product or good for which there is no $\qquad$ substitute.

To maintain a monopoly, there must be barriers to entry. Barriers to entry include $\qquad$ of resources without
close substitutes; economies of $\qquad$ ; legally required licenses, franchises, and certificates of convenience; patents; tariffs; and safety and quality regulations.

## The Demand Curve a Monopolist Faces

A pure monopolist is the sole supplier of one product. A pure monopolist faces a demand curve that is the demand curve for the entire market for that good or service.

## The monopolist faces the industry demand curve because the monopolist is the entive industry.

Because the monopolist faces the industry demand curve, which is by definition downward sloping, its choice regarding how much to produce is not the same as for a perfect competitor. When a monopolist changes output, it does not automatically receive the same price per unit that it did before the change.

## Profits to Be Made from Increasing Production

How do firms benefit from changing production rates? What happens to price in each case? Let's first review the situation among perfect competitors.

MARGINAL REVENUE FOR THE PERFECT COMPETITOR Recall that a firm in a perfectly competitive industry faces a perfectly elastic demand curve. That is because the perfectly competitive firm is such a small part of the market that it cannot influence the price of its product. It is a price taker. If the forces of supply and demand establish that the price per constant-quality pair of shoes is $\$ 50$, the individual firm can sell all the pairs of shoes it wants to produce at $\$ 50$ per pair. The average revenue is $\$ 50$, the price is $\$ 50$, and the marginal revenue is also $\$ 50$.

Let us again define marginal revenue:

## Marginal revenue equals the change in total revenue due to a one-unit change in the quantity produced and sold.

In the case of a perfectly competitive industry, each time a single firm changes production by one unit, total revenue changes by the going price, and price is unchanged. Marginal revenue always equals price, or average revenue. Average revenue was defined as total revenue divided by quantity demanded, or

$$
\text { Average revenue }=\frac{\mathrm{TR}}{Q}=\frac{P Q}{Q}=P
$$

Hence, marginal revenue, average revenue, and price are all the same for the pricetaking firm.

MARGINAL REVENUE FOR THE MONOPOLIST What about a monopoly firm? We begin by considering a situation in which a monopolist charges every buyer the same price for each unit of its product. Because a monopoly is the entire industry, the monopoly firm's demand curve is the market demand curve. The market demand curve slopes downward, just like the other demand curves that we have seen. Therefore, to induce consumers to buy more of a particular product, given the industry demand curve, the monopoly firm must lower the price. Thus, the monopoly firm moves down the demand curve. If all buyers are to be charged the same price, the monopoly must lower the price on all units sold in order to sell more. It cannot lower the price on just the last unit sold in any given time period in order to sell a larger quantity.

Put yourself in the shoes of a monopoly ferryboat owner. You have a governmentbestowed franchise, and no one can compete with you. Your ferryboat goes between two islands. If you are charging $\$ 1$ per crossing, a certain quantity of your services will be demanded. Let's say that you are ferrying 100 people a day each way at that price. If you decide that you would like to ferry more individuals, you must lower your price to all individuals-you must move down the existing demand curve for ferrying services. To calculate the marginal revenue of your change in price, you must first calculate the total revenues you received at $\$ 1$ per passenger per crossing and then calculate the total revenues you would receive at, say, 90 cents per passenger per crossing.

PERFECT COMPETITION VERSUS MONOPOLY It is sometimes useful to compare monopoly markets with perfectly competitive markets. The monopolist is constrained by the demand curve for its product, just as a perfectly competitive firm is constrained by its demand. The key difference is the nature of the demand curve each type of firm faces. We see this in Figure 24-2 on the following page, which compares the demand curves of the perfect competitor and the monopolist.

Here we see the fundamental difference between the monopolist and the perfect competitor. The perfect competitor doesn't have to worry about lowering price to sell more. In a perfectly competitive situation, the perfectly competitive firm accounts for such a small part of the market that it can sell its entire output, whatever that may be, at the same price. The monopolist cannot. The more the monopolist wants to sell,

## FIGURE 24-2 Demand Curves for the Perfect Competitor and the Monopolist

The perfect competitor in panel (a) faces a perfectly elastic demand curve, $d$. The monopolist in panel (b) faces the entire industry demand curve, which slopes downward.
the lower the price it has to charge on the last unit (and on all units put on the market for sale). To sell the last unit, the monopolist has to lower the price because it is facing a downward-sloping demand curve, and the only way to move down the demand curve is to lower the price. As long as this price must be the same for all units, the extra revenues the monopolist receives from selling one more unit are going to be smaller than the extra revenues received from selling the next-to-last unit.

## The Monopolist's Marginal Revenue: Less Than Price

An essential point is that for the monopolist, marginal revenue is always less than price. To understand why, look at Figure 24-3 on the facing page, which shows a unit increase in output sold due to a reduction from $\$ 8$ to $\$ 7$ in the price of ferry crossings provided by a monopolistic ferry company. The new $\$ 7$ price is the price received for the last unit, so selling this unit contributes $\$ 7$ to revenues. That is equal to the vertical column (area A). Area A is one unit wide by $\$ 7$ high.

But price times the last unit sold is not the net addition to total revenues received from selling that last unit. Why? Because price had to be reduced on the three previous units sold in order to sell the larger quantity-four ferry crossings. The reduction in price is represented by the vertical distance from $\$ 8$ to $\$ 7$ on the vertical axis. We must therefore subtract area B from area A to come up with the change in total revenues due to a one-unit increase in sales. Clearly, the change in total revenues-that is, marginal revenue-must be less than price because marginal revenue is always the difference between areas A and B in Figure 24-3. Thus, at a price of $\$ 7$, marginal revenue is $\$ 7-\$ 3=\$ 4$ because there is a $\$ 1$ per unit price reduction on three previous units. Hence, marginal revenue, $\$ 4$, is less than price, $\$ 7$.

## Elasticity and Monopoly

The monopolist faces a downward-sloping demand curve (its average revenue curve). That means that it cannot charge just any price with no changes in quantity (a common misconception) because, depending on the price charged, a different quantity will be demanded.

Earlier we defined a monopolist as the single seller of a well-defined good or service with no close substitute. This does not mean, however, that the demand curve for a monopoly is vertical or exhibits zero price elasticity of demand. After all, consumers have limited incomes and unlimited wants. The market demand curve, which the monopolist alone faces in this situation, slopes downward because individuals compare

## FIGURE 24-3 Marginal Revenue: Always Less Than Price

The price received for the last unit sold is equal to $\$ 7$. The revenues received from selling this last unit are equal to $\$ 7$ times one unit, or the orange-shaded area of the vertical column. If a single price is being charged for all units, however, total revenues do not go up by the amount of the area represented by that column. The price had to be reduced on all three units that were previously being sold at an $\$ 8$ price. Thus, we must subtract the green-shaded area $B$, which is equal to $\$ 3$, from area A , which is equal to $\$ 7$, in order to derive marginal revenue. Marginal revenue of $\$ 4$ is therefore less than the $\$ 7$ price.

the marginal satisfaction they will receive to the cost of the commodity to be purchased. Take the example of a particular type of sports car. Even if miraculously there were absolutely no substitutes whatsoever for that sports car, the market demand curve would still slope downward. At lower prices, people will purchase more of those sports cars, perhaps buying cars for other family members.

Furthermore, the demand curve for the sports car slopes downward because there are at least several imperfect substitutes, such as other types of sports cars, used sports cars, sport utility vehicles, and other stylish vehicles. The more such substitutes there are, and the better these substitutes are, the more elastic will be the monopolist's demand curve, all other things held constant.

QUICK QUIZ See page 552 for the answers. Review concepts from this section in MyEconLab.

The monopolist estimates its marginal revenue curve, where marginal revenue is defined as the $\qquad$ in revenues due to a one-unit change in quantity sold.
For the perfect competitor, price equals $\qquad$ revenue equals average revenue. For the monopolist,
$\qquad$ revenue is always less than price because price must be reduced on all units to sell more.
The price $\qquad$ of demand for the monopolist depends on the number and similarity of substitutes. The more numerous the imperfect substitutes, the greater the price $\qquad$ of the monopolist's demand curve.

## Costs and Monopoly Profit Maximization

To find the rate of output at which the perfect competitor would maximize profits, we had to add cost data. We will do the same thing now for the monopolist. We assume that profit maximization is the goal of the pure monopolist, just as it is for the perfect competitor. The perfect competitor, however, has only to decide on the profit-maximizing rate of output because price is given. The perfect competitor is a price taker. For the pure monopolist, we must seek a profit-maximizing price-output combination because the monopolist is a price searcher. We can determine this profit-maximizing priceoutput combination with either of two equivalent approaches-by looking at total revenues and total costs or by looking at marginal revenues and marginal costs. We shall examine both approaches.

## Price searcher

A firm that must determine the price-output combination that maximizes profit because it faces a downward-sloping demand curve.

## The Total Revenues-Total Costs Approach

Suppose that the government of a small town located in a remote desert area grants a single satellite television company the right to offer services within its jurisdiction. It enforces rules that prevent other firms from offering television services. We show demand (weekly rate of output and price per unit), revenues, costs, and other data in panel (a) of Figure 24-4 below. In column 3, we see total revenues for this TV service

## FIGURE 24-4 Monopoly Costs, Revenues, and Profits

In panel (a), we give demand (weekly satellite television services and price), revenues, costs, and other relevant data. As shown in panel (b), the satellite TV monopolist maximizes profits where the positive difference between TR and TC is greatest. This is at an output rate of between 9 and 10 units per week.

Put another way, profit maximization occurs where marginal revenue equals marginal cost, as shown in panel (c). This is at the same weekly service rate of between 9 and 10 units. (The MC curve must cut the MR curve from below.)

Panel (a)

| $(1)$ | $(2)$ <br> Price <br> per <br> Output <br> (units) | $(3)$ <br> Total | $(4)$ <br> Revenues (TR) <br> $(3)=(2) \times(1)$ | (5)al <br> Costs <br> $(T C)$ | $(5)$ <br> Total <br> Profit <br> $(5)=(3)-(4)$ | $(6)$ <br> Marginal <br> Cost <br> $(M C)$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |

Panel (b)


Panel (c)

monopolist, and in column 4, we see total costs. We can transfer these two columns to panel (b). The fundamental difference between the total revenue and total cost diagram in panel (b) and the one we showed for a perfect competitor in Chapter 23 is that the total revenue line is no longer straight. Rather, it curves. For any given demand curve, in order to sell more, the monopolist must lower the price. This reflects the fact that the basic difference between a monopolist and a perfect competitor has to do with the demand curve for the two types of firms. The monopolist faces a downward-sloping demand curve.

Profit maximization involves maximizing the positive difference between total revenues and total costs. This occurs at an output rate of between 9 and 10 units per week.

## The Marginal Revenue-Marginal Cost Approach

Profit maximization will also occur where marginal revenue equals marginal cost. This is as true for a monopolist as it is for a perfect competitor (but the monopolist will charge a price in excess of marginal revenue). When we transfer marginal cost and marginal revenue information from columns 6 and 7 in panel (a) to panel (c) in Figure 24-4 on the facing page, we see that marginal revenue equals marginal cost at a weekly quantity of satellite TV services of between 9 and 10 units. Profit maximization must occur at the same output as in panel (b).

WHY PRODUCE WHERE MARGINAL REVENUE EQUALS MARGINAL COST? If the monopolist produces past the point where marginal revenue equals marginal cost, marginal cost will exceed marginal revenue. That is, the incremental cost of producing any more units will exceed the incremental revenue. It would not be worthwhile, as was true also in perfect competition. Furthermore, just as in the case of perfect competition, if the monopolist produces less than that, it is not making maximum profits. Look at output rate $Q_{1}$ in Figure 24-5 below. Here the monopolist's marginal revenue is at $A$, but marginal cost is at $B$. Marginal revenue exceeds marginal cost on the last unit sold. The profit for that particular unit, $Q_{1}$, is equal to the vertical difference between $A$ and $B$, or the difference between marginal revenue and marginal cost. The monopolist would be foolish to stop at output rate $Q_{1}$ because if output is expanded, marginal revenue will still exceed marginal cost, and therefore total profits will be increased by selling more. In fact, the profit-maximizing monopolist will continue to

## FIGURE 24-5 Maximizing Profits

The profit-maximizing production rate is $Q_{m}$, and the profit-maximizing price is $P_{m}$. The monopolist would be unwise to produce at the rate $Q_{1}$ because here marginal revenue would be $Q_{1} A$, and marginal cost would be $Q_{1} B$. Marginal revenue would exceed marginal cost. The firm will keep producing until the point $Q_{m}$, where marginal revenue just equals marginal cost. It would be foolish to produce at the rate $Q_{2}$, for here marginal cost exceeds marginal revenue. It would behoove the monopolist to cut production back to $Q_{m}$.

expand output and sales until marginal revenue equals marginal cost, which is at output rate $Q_{m}$. The monopolist won't produce at rate $Q_{2}$ because here, as we see, marginal costs are $C$ and marginal revenues are $F$. The difference between $C$ and $F$ represents the reduction in total profits from producing that additional unit. Total profits will rise as the monopolist reduces its rate of output back toward $Q_{m}$.

## What Price to Charge for Output?

How does the monopolist set prices? We know the quantity is set at the point at which marginal revenue equals marginal cost. The monopolist then finds out how much can be charged-how much the market will bear-for that particular quantity, $Q_{m}$, in Figure 24-5 on the preceding page.

THE MONOPOLY PRICE We know that the demand curve is defined as showing the maximum price for which a given quantity can be sold. That means that our monopolist knows that to sell $Q_{m}$, it can charge only $P_{m}$ because that is the price at which that specific quantity, $Q_{m}$, is demanded. This price is found by drawing a vertical line from the quantity, $Q_{m}$, to the market demand curve. Where that line hits the market demand curve, the price is determined. We find that price by drawing a horizontal line from the demand curve to the price axis. Doing that gives us the profit-maximizing price, $P_{m}$.

In our numerical example, at a profit-maximizing quantity of satellite TV services of between 9 and 10 units in Figure 24-4 on page 540, the firm can charge a maximum price of about $\$ 6$ and still sell all the services it provides, all at the same price.

The basic procedure for finding the profit-maximizing short-run price-quantity combination for the monopolist is first to determine the profit-maximizing rate of output, by either the total revenue-total cost method or the marginal revenue-marginal cost method. Then it is possible to determine by use of the demand curve, $D$, the maximum price that can be charged to sell that output.

REAL-WORLD INFORMATIONAL LIMITATIONS Don't get the impression that just because we are able to draw an exact demand curve in Figures 24-4 and 24-5, realworld monopolists have such perfect information. The process of price searching by a less-than-perfect competitor is just that-a process. A monopolist can only estimate the actual demand curve and therefore can make only an educated guess when it sets its profit-maximizing price. This is not a problem for the perfect competitor because price is given already by the intersection of market demand and market supply. The monopolist, in contrast, reaches the profit-maximizing output-price combination by trial and error.

## Calculating Monopoly Profit

We have talked about the monopolist's profit. We have yet to indicate how much profit the monopolist makes, which we do in Figure 24-6 on the following page.

## The Graphical Depiction of Monopoly Profits

We have actually shown total profits in column 5 of panel (a) in Figure 24-4 on page 540. We can also find total profits by adding an average total cost curve to panel (c) of that figure, as shown in Figure 24-6 on the top of the next page. When we add the average total cost curve, we find that the profit that a monopolist makes is equal to the greenshaded area-or total revenues $(P \times Q)$ minus total costs $(A T C \times Q)$. Given the demand curve and a uniform pricing system (that is, all units sold at the same price), there is no way for a monopolist to make greater profits than those shown by the green-shaded area. The monopolist is maximizing profits where marginal cost equals marginal revenue. If the monopolist produces less than that, it will be forfeiting some profits. If the monopolist produces more than that, it will also be forfeiting some profits.

## FIGURE 24-6 Monopoly Profit

We find monopoly profit by subtracting total costs from total revenues at a quantity of satellite TV services of between 9 and 10 units per week, labeled $Q_{m}$, which is the profit-maximizing rate of output for the satellite TV monopolist. The profitmaximizing price is therefore slightly more than $\$ 6$ per week and is labeled $P_{m}$. Monopoly profit is given by the green-shaded area, which is equal to total revenues $(P \times Q$ ) minus total costs (ATC $\times Q$ ). This diagram is similar to panel (c) of Figure 24-4 on page 540 , with the short-run average total cost curve (ATC) added.


## No Guarantee of Profits

The term monopoly conjures up the notion of a greedy firm ripping off the public and making exorbitant profits. The mere existence of a monopoly, however, does not guarantee high profits. Numerous monopolies have gone bankrupt. Figure 24-7 below shows the monopolist's demand curve as $D$ and the resultant marginal revenue curve as MR. It does not matter at what rate of output this particular monopolist operates. Total costs cannot be covered. Look at the position of the average total cost curve. It lies everywhere above $D$ (the average revenue curve). Thus, there is no price-output

## FIGURE 24-7 Monopolies: Not Always Profitable

Some monopolists face the situation shown here. The average total cost curve, ATC, is everywhere above the average revenue, or demand, curve, D. In the short run, the monopolist will produce where MC $=\mathrm{MR}$ at point $A$. Output $Q_{m}$ will be sold at price $P_{m}$, but average total cost per unit is $C_{1}$. Losses are the redshaded rectangle. Eventually, the monopolist will go out of business.

combination that will allow the monopolist even to cover costs, much less earn profits. This monopolist will, in the short run, suffer economic losses as shown by the redshaded area. The graph in Figure 24-7 at the bottom of the preceding page, which applies to many inventions, depicts a situation of resulting monopoly. The owner of a patented invention or discovery has a pure legal monopoly, but the demand and cost curves are such that production is not profitable. Every year at inventors' conventions, one can see many inventions that have never been put into production because they were deemed "uneconomic" by potential producers and users.

Do real-world monopolies ever earn negative economic profits? Consider the case of a giant Mexican cement firm.

## INTERNATIONAL EXAMPLE A Mexican Cement Monopoly Finds a Way to Incur Losses

Cement is made by combining sand or gravel, water, and a mix of aluminum, calcium, iron, and silicon. A number of firms make and sell cement in the United States. In contrast, a single company, Cemex, accounts for almost 80 percent of Mexico's cement production and sales. Cemex sells cement to Mexican consumers at almost twice the U.S. market price, and until the late 2000 s, the company's ratio of profits to total revenues was almost twice the average ratio at U.S. cement manufacturers.

Recently, however, Cemex has been incurring losses. When business was booming in the early and middle 2000s, the company relied on short-term
bank loans to fund many of its operations. When the demand for cement abruptly plummeted in 2008, the company's debt costs pushed its total expenses above its revenues. Thus, the company's annual profit flow dropped below zero and has remained negative into the early 2010s.

## FOR CRITICAL ANALYSIS

What has been true of the position of the demand curve for cement faced by Cemex in relation to the position of the company's average total cost curve?

QUICK QUIZ See page 552 for the answers. Review concepts from this section in MyEconLab.

The basic difference between a monopolist and a perfect competitor is that a monopolist faces a $\qquad$ -
sloping demand curve, and therefore marginal revenue is than price.

The monopolist must choose the profit-maximizing price-output combination-the output at which
$\qquad$ revenue equals $\qquad$ cost and the highest price possible as given by the $\qquad$ curve for that particular output rate.

Monopoly profits are found by looking at average ___ costs compared to price per unit. This difference multiplied by the $\qquad$ sold at that price determines monopoly profit.

A monopolist does not necessarily earn a profit. If the average $\qquad$ cost curve lies entirely $\qquad$ the demand curve for a monopoly, no production rate will be profitable.

## Price discrimination

Selling a given product at more than one price, with the price difference being unrelated to differences in marginal cost.

## On Making Higher Profits: Price Discrimination

In a perfectly competitive market, each buyer is charged the same price for every constant-quality unit of the particular commodity (corrected for differential transportation charges). Because the product is homogeneous and we also assume full knowledge on the part of the buyers, a difference in price cannot exist. Any seller of the product who tried to charge a price higher than the going market price would find that no one would purchase it from that seller.

In this chapter, we have assumed until now that the monopolist charged all consumers the same price for all units. A monopolist, however, may be able to charge different people different prices or different unit prices for successive units sought by a given buyer. When there is no cost difference, such strategies are called price discrimination. A firm will engage in price discrimination whenever feasible to increase profits. A pricediscriminating firm is able to charge some customers more than other customers.

It must be made clear at the outset that charging different prices to different people or for different units to reflect differences in the cost of service does not amount
to price discrimination. This is price differentiation: differences in price that reflect differences in marginal cost.

We can also say that a uniform price does not necessarily indicate an absence of price discrimination. Charging all customers the same price when production costs vary by customer is actually a situation of price discrimination.

## Price differentiation

Establishing different prices for similar products to reflect differences in marginal cost in providing those commodities to different groups of buyers.

## EXAMPLE Why Students Pay Different Prices to Attend College

Out-of-pocket tuition rates for any two college students can differ by considerable amounts, even if the students happen to major in the same subjects and enroll in many of the same courses. The reason is that colleges offer students diverse financial aid packages depending on their "financial need."

To document their "need" for financial aid, students must provide detailed information about family income and wealth. This information, of course, helps the college determine the prices that different families are most likely to be willing and able to pay, so that it can engage in price discrimination. Figure 24-8 alongside shows how this collegiate price-discrimination process works. The college charges the price $P_{7}$, which is the college's official posted "tuition rate," to students with families judged to be most willing and able to pay the highest price. Students whose families have the lowest levels of income and wealth are judged to be willing and able to pay a much lower price, such as $P_{1}$. To charge these students this lower tuition rate, the college provides them with a financial aid package that reduces the price they pay by the difference between $P_{7}$, the full tuition price, and $P_{1}$. In this way, the actual price paid by these "neediest" students is only $P_{1}$.

Likewise, the college groups other, somewhat less "needy" students into a slightly higher income-and-wealth category and determines that they are likely to be willing to pay a somewhat higher price, $P_{2}$. Hence, it grants them a smaller financial aid package, equal to $P_{7}-P_{2}$, so that the students actually pay the price $P_{2}$. The college continues this process for other groups, thereby engaging in price discrimination in its tuition charges.

## FOR CRITICAL ANALYSIS

Does the educational product supplied by colleges satisfy all three conditions necessary for price discrimination?

## FIGURE 24-8 Toward Perfect Price Discrimination in College Tuition Rates

Students that a college determines to be "neediest" and least able to pay the full tuition price, $P_{7}$, receive a financial aid package equal to $P_{7}-P_{1}$. These students effectively pay only the price $P_{1}$. The college groups the remaining students into categories on the basis of their willingness and ability to pay a higher price, and each group receives a progressively smaller financial aid package. Those students who are willing and able to pay the full price, $P_{7}$, receive no financial aid from the college.


## The Social Cost of Monopolies

Let's run a little experiment. We will start with a purely competitive industry with numerous firms, each one unable to affect the price of its product. The supply curve of the industry is equal to the horizontal sum of the marginal cost curves of the individual producers above their respective minimum average variable costs. In panel (a) of Figure 24-9 below, we show the market demand curve and the market supply curve in a perfectly competitive situation. The perfectly competitive price in equilibrium is equal to $P_{e}$, and the equilibrium quantity at that price is equal to $Q_{e}$. Each individual perfect competitor faces a demand curve (not shown) that is coincident with the price line $P_{e}$. No individual supplier faces the market demand curve, $D$.

## Comparing Monopoly with Perfect Competition

Now let's assume that a monopolist comes in and buys up every single perfect competitor in the industry. In so doing, we'll assume that monopolization does not affect any of the marginal cost curves or demand. We can therefore redraw $D$ and $S$ in panel (b) of Figure 24-9, exactly the same as in panel (a).

How does this monopolist decide how much to charge and how much to produce? If the monopolist is profit maximizing, it is going to look at the marginal revenue curve and produce at the output where marginal revenue equals marginal cost. But what is the marginal cost curve in panel (b) of Figure 24-9? It is merely $S$, because we said that $S$ was equal to the horizontal summation of the portions of the individual marginal cost curves above each firm's respective minimum average variable cost. The monopolist therefore produces quantity $Q_{m}$, and sells it at price $P_{m}$. Notice that $Q_{m}$ is less than $Q_{e}$ and that $P_{m}$ is greater than $P_{e}$. A monopolist therefore produces a smaller quantity and sells it at a higher price. This is the reason usually given when economists criticize monopolists. Monopolists raise the price and restrict production, compared to a perfectly competitive situation. For a monopolist's product, consumers pay a price that exceeds the marginal cost of production. Resources are misallocated in such a situa-tion-too few resources are being used in the monopolist's industry, and too many are used elsewhere. (See Appendix G on deadweight loss at the end of this chapter.)

## FIGURE 24-9 The Effects of Monopolizing an Industry

In panel (a), we show a perfectly competitive situation in which equilibrium is established at the intersection of $D$ and $S$ at point $E$. The equilibrium price is $P_{e}$ and the equilibrium quantity is $Q_{e}$. Each individual perfectly competitive producer faces a demand curve that is perfectly elastic at the market clearing price, $P_{e}$. What happens if the industry is suddenly monopolized? We assume that the costs stay the same. The only thing that changes is that the
monopolist now faces the entire downward-sloping demand curve. In panel (b), we draw the marginal revenue curve. Marginal cost is $S$ because that is the horizontal summation of all the individual marginal cost curves. The monopolist therefore produces at $Q_{m}$ and charges price $P_{m}$. This price $P_{m}$ in panel (b) is higher than $P_{e}$ in panel (a), and $Q_{m}$ is less than $Q_{e}$.


## Implications of Higher Monopoly Prices

Notice from Figure 24-9 that by setting $M R=M C$, the monopolist produces at a rate of output where $P>M C$ (compare $P_{m}$ to $\mathrm{MC}_{m}$ ). The marginal cost of a commodity (MC) represents what society had to give up in order to obtain the last unit produced. Price, by contrast, represents what buyers are willing to pay to acquire that last unit. Thus, the price of a good represents society's valuation of the last unit produced. The monopoly outcome of $P>$ MC means that the value to society of the last unit produced is greater than its cost (MC). Hence, not enough of the good is being produced. As we have pointed out before, these differences between monopoly and perfect competition arise not because of differences in costs but rather because of differences in the demand curves the individual firms face. The monopolist faces a downward-sloping demand curve. The individual perfect competitor faces a perfectly elastic demand curve.

Before we leave the topic of the cost to society of monopolies, we must repeat that our analysis is based on a heroic assumption. That assumption is that the monopolization of the perfectly competitive industry does not change the cost structure. If monopolization results in higher marginal cost, the net cost of monopoly to society is even greater.

Conversely, if monopolization results in cost savings, the net cost of monopoly to society is less than we infer from our analysis. Indeed, we could have presented a hypothetical example in which monopolization led to such a dramatic reduction in cost that society actually benefited. Such a situation is a possibility in industries in which economies of scale exist for a very great range of outputs.

## QUICK QUIZ See page 552 for the answers. Review concepts from this section in MyEconLab.

Three conditions are necessary for price discrimination:
(1) The firm must face a $\qquad$ -sloping demand curve, (2) the firm must be able to identify buyers with predictably different price $\qquad$ of demand, and (3) of the product or service must be preventable.
Price $\qquad$ should not be confused with price , which occurs when differences in price reflect differences in marginal cost.

Monopoly tends to result in a $\qquad$ quantity being sold, because the price is $\qquad$ than it would be in an ideal perfectly competitive industry in which the cost curves were essentially the same as the monopolist's.

## You Are There A Texas Veterinary Board Whittles Down Vets' Competition

For more than 25 years, Carl Mitz has been a "horse-teeth floater." Mitz charges a $\$ 50$ fee to farmers and ranchers to spend about three minutes filing down the teeth of each of their horses. Mitz pries open a horse's mouth, grasps its tongue, and saws away at its teeth with power tools. This procedure prevents the horse's teeth from developing sharp points that could damage the horse's cheeks or misalign its jaws. Mitz and other skilled horseteeth floaters can earn as much as $\$ 300,000$ per year for providing their services.

Today, Mitz's livelihood is in jeopardy. His problem is that he learned his trade by serving as an apprentice to another horseteeth floater when he was young. Consequently, Mitz never completed the Texas Institute of Equine Dentistry's 300-hour curriculum of anatomy lectures and laboratory studies. The Texas Board
of Veterinary Medical Examiners has determined that Mitz and all other uncertified horse-teeth floaters must either stop practicing their craft or work only under the supervision of a licensed veterinarian. Thus, if the Texas veterinary board has its way, Mitz and other horse-teeth floaters will no longer be able to compete with licensed veterinarians in the business of providing basic dental services for horses.

## Critical Analysis Questions

1. If horse-teeth floaters are prohibited from practicing their trade, what will happen to the quantity of services provided in the market for horse dental services?
2. Why can veterinarians anticipate higher profits if horse-teeth floating is banned?


# This Medallion Is Not Simply a Decorative Pendant 

## CONCEPTS APPLIED

License

- Barrier to Entry
- Monopoly

A New York City taxi medallion adds a decorative element to the hood of a yellow taxicab. The medallion's fundamental purpose, however, is to verify that the owner of the vehicle possesses a government-issued license authorizing the owner to charge passengers fees to transport them around the city.

## A Barrier to Entry to a Shared Monopoly

The number of taxi medallions issued by New York City is strictly controlled by the city's Taxi and Limousine Commission. Currently, there are 13,257 commission-issued medallions. Corporations operating fleets of taxis own 60 percent of the medallions, and individual cab drivers own the remaining 40 percent.

The commission's limit on medallions restrains the quantity of taxi services provided to the 8.4 million residents of New York City and thousands of daily visitors to the city. Consequently, this limit serves as a barrier to entry that prevents the quantity of services from reaching a competitive level. Effectively, the city government distributes shares of current and expected future monopoly profits to those owning medallions.

## The Value of a Share in the Taxi Monopoly Continues to Rise

New York City taxi medallions can be bought and sold, so the shares in the current and future profits derived from the government-authorized taxi monopoly can be obtained by the highest bidder. As Figure 24-10 on the facing page shows, the market clearing prices of New York

City corporate and individual taxi medallions have generally risen since 2004.

As you can see, a share in the current and anticipated future profits available from New York City's governmentauthorized taxi monopoly has significant value. To an individual taxi medallion owner, this value now exceeds $\$ 600,000$. For a corporate owner, it is greater than $\$ 800,000$ per medallion.

## For Critical Analysis

1. If the New York City taxicab market were to become perfectly competitive, what would happen to the quantity of taxi services provided?
2. If the New York City taxicab market were to become perfectly competitive, what would happen to current and anticipated profits from providing taxicab services?

## Web Resources

1. Learn more about the licensing activities of New York City's Taxi and Limousine Commission at www.econtoday .com/ch24.
2. To take a look at current listings of New York City taxi medallions for sale or lease, go to www.econtoday.com/ch24.

## FIGURE 24-10 Market Prices of New York City Taxi Medallions

Since 2004, the price of an individual New York City taxi medallion has risen from about $\$ 240,000$ to just over $\$ 600,000$, and the price of a corporate medallion has
increased from about $\$ 290,000$ to nearly $\$ 800,000$.
Source: New York City Taxi and Limousine Commission.


## Research Project

The New York City Taxi and Limousine Commission does not necessarily restrain the quantity of taxi services provided to the profit-maximizing level. Suppose that the commission decided to try to achieve this outcome and found that maximizing the total profits shared by taxicab firms and drivers required reducing the number of medallions. If so, what would happen to the quantity of taxi services and the typical taxi fee?

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

Why Monopoly Can Occur Monopoly, a situation in which a single firm produces and sells a good or service, can occur when there are significant barriers to market entry. Examples of barriers to entry include (1) ownership of important resources for which there are no close substitutes, (2) economies of scale for ever-larger ranges of output, and (3) governmental restrictions.

## WHERE TO GO TO PRACTICE

monopolist, 533 natural monopoly, 534
tariffs, 536

- MyEconLab Study Plans 24.1, 24.2
- Audio introduction to Chapter 24
- Video: Barriers to Entry
- ABC News Video: Optometrists as Monopolists?
- ABC News Video: Trade-offs to Higher-Priced Cancer Drugs


## MyEconLab continued

WHAT YOU SHOULD KNOW
Demand and Marginal Revenue Conditions a Monopolist Faces A monopolist faces the entire market demand curve. When it reduces the price of its product, it is able to sell more units at the new price, which boosts revenues, but it also sells other units at this lower price, which reduces revenues somewhat. Thus, the monopolist's marginal revenue at any given quantity is less than the price at which it sells that quantity. Its marginal revenue curve slopes downward and lies below the demand curve.

How a Monopolist Determines How Much Output to Produce and What Price to Charge A monopolist is a price searcher, meaning that it seeks to charge the price that maximizes its economic profits. It maximizes its profits by producing to the point at which marginal revenue equals marginal cost. The monopolist then charges the maximum price that consumers are willing to pay for that quantity of output.

A Monopolist's Profits A monopolist's profits equal the difference between the price it charges and its average production cost times the quantity it sells. The monopolist's price is at the point on the demand curve corresponding to the profitmaximizing output rate, and its average total cost of producing this output rate is at the corresponding point on the average total cost curve.

## KEY FIGURES

Figure 24-2, 538
Figure 24-3, 539
price searcher, 539

## KEY FIGURES

Figure 24-4, 540
Figure 24-5, 541

## WHERE TO GO TO PRACTICE

- MyEconLab Study Plans 24.3, 24.4
- Video: The Demand Curve Facing a Monopoly Is Not Vertical
- Animated Figures 24-2, 24-3
- MyEconLab Study Plan 24.5
- Animated Figures 24-4, 24-5
- ABC News Video: What Is a Monopoly?


## KEY FIGURES

Figure 24-6, 543
Figure 24-7, 543

- MyEconLab Study Plan 24.6
- Animated Figures 24-6, 24-7

Price Discrimination A price-discriminating monopolist sells its product at more than one price, with the price difference being unrelated to differences in costs. To be able to price discriminate successfully, a monopolist must be able to sell some of its output at higher prices to consumers with less elastic demand.

Social Cost of Monopolies A monopoly is able to charge the highest price that people are willing to pay. This price exceeds the marginal cost of producing the output. If the monopolist's marginal cost curve corresponds to the sum of the marginal cost curves for the number of firms that would exist if the industry were perfectly competitive instead, then the monopolist produces and sells less output than perfectly competitive firms would have produced and sold.
price discrimination, 544
price differentiation, 545

- MyEconLab Study Plan 24.7
- Video: Price Discrimination


## KEY FIGURE

Figure 24-9, 546

- MyEconLab Study Plan 24.8
- Animated Figure 24-9
- ABC News Video: What Is a Monopoly?

Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions.

All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

24-1. Under federal law, only the U.S. Postal Service has the right to deliver first-class mail. Thus, a consumer can either send a letter via the U.S. Postal Service for less than 50 cents or pay FedEx or UPS $\$ 10$ or more to deliver it. What is the shape of the demand curve faced by the U.S. Postal Service in the market for first-class mail?
24-2. Recently, a top constitutional law expert who had been licensed to practice law in Massachusetts and was under consideration for nomination to the California Supreme Court failed the California bar examination. In doing so, she joined a long list of accomplished lawyers who have failed to pass the notoriously difficult examination, including a former governor who required four attempts to pass and a Los Angeles mayor who gave up after four tries. In the legal industry, what is a key economic function of the California bar examination?
24-3. Suppose that it is the year 2038. Exclusive ownership of a resource found to be required for the production of fusion power has given a firm monopoly power in the provision of this good. What is true of the relationship between the price of this resource and the marginal revenue the firm receives?
24-4. Consider the resource owner and seller discussed in Problem 24-3. Discuss what would have been true of the price elasticity of demand facing this firm if the firm had been a perfectly competitive seller of this resource. Contrast this with the price elasticity of demand for this firm in its actual role as monopoly provider. Explain why the price elasticities in the two situations are different.
24-5. The following table depicts the daily output, price, and costs of a monopoly dry cleaner located near the campus of a remote college town.

| Output <br> (suits <br> cleaned) | Price per <br> Suit (\$) | Total Costs <br> (\$) |
| :--- | :---: | :---: |
| 0 | 8.00 | 3.00 |
| 1 | 7.50 | 6.00 |
| 2 | 7.00 | 8.50 |
| 3 | 6.50 | 10.50 |
| 4 | 6.00 | 11.50 |
| 5 | 5.50 | 13.50 |
| 6 | 5.00 | 16.00 |
| 7 | 4.50 | 19.00 |
| 8 | 4.00 | 24.00 |

a. Compute revenues and profits at each output rate.
b. What is the profit-maximizing rate of output?
c. Calculate the dry cleaner's marginal revenue and marginal cost at each output level. What is the profit-maximizing level of output?
24-6. A manager of a monopoly firm notices that the firm is producing output at a rate at which average total cost is falling but is not at its minimum feasible point. The manager argues that surely the firm must not be maximizing its economic profits. Is this argument correct?
24-7. Use the following graph to answer the questions below.

a. What is the monopolist's profit-maximizing output?
b. At the profit-maximizing output rate, what are average total cost and average revenue?
c. At the profit-maximizing output rate, what are the monopolist's total cost and total revenue?
d. What is the maximum profit?
e. Suppose that the marginal cost and average total cost curves in the diagram also illustrate the horizontal summation of the firms in a perfectly competitive industry in the long run. What would the equilibrium price and output be if the market were perfectly competitive? Explain the economic cost to society of allowing a monopoly to exist.
24-8. The marginal revenue curve of a monopoly crosses its marginal cost curve at $\$ 30$ per unit and an output of 2 million units. The price that consumers are
willing to pay for this output is $\$ 40$ per unit. If it produces this output, the firm's average total cost is $\$ 43$ per unit, and its average fixed cost is $\$ 8$ per unit. What is the profit-maximizing (loss-minimizing) output? What are the firm's economic profits (or economic losses)?
24-9. Consider the revenue and cost conditions for a monopolist that are depicted in the figure below.

a. What is this producer's profit-maximizing (or loss-minimizing) output?
b. What are the firm's economic profits (or losses)?
$\mathbf{2 4} \mathbf{- 1 0}$. For each of the following examples, explain how and why a monopoly would try to price discriminate.
a. Air transport for businesspeople and tourists
b. Serving food on weekdays to businesspeople and retired people. (Hint: Which group has more flexibility during a weekday to adjust to a price change and, hence, a higher price elasticity of demand?)
c. A theater that shows the same movie to large families and to individuals and couples. (Hint: For which set of people will the overall expense of a movie be a larger part of their budget, so that demand is more elastic?)
24-11. A monopolist's revenues vary directly with price. Is it maximizing its economic profits? Why or why not? (Hint: Recall that the relationship between revenues and price depends on price elasticity of demand.)
24-12. A new competitor enters the industry and competes with a second firm, which had been a monopolist. The second firm finds that although demand is not perfectly elastic, it is now more elastic. What will happen to the second firm's marginal revenue curve and to its profit-maximizing price?
24-13. A monopolist's marginal cost curve has shifted upward. What is likely to happen to the monopolist's price, output rate, and economic profits?
24-14. Demand has fallen. What is likely to happen to the monopolist's price, output rate, and economic profits?

## ECONOMICS ON THE NET

Patents, Trademarks, and Intellectual Property This Internet application explores a firm's view on legal protections.

Title: Intellectual Property
Navigation: Follow the link at www.econtoday.com/ch24 to the GlaxoSmithKline Web site. Select Investors, then Annual Reports, then the Report Archive. View the PDF of Annual Report 2007. Scroll down to Intellectual Property (page 28).
Application Read the statement and table; then answer the following questions.

1. How do patents, trademarks, and registered designs and copyrights differ?
2. What are GlaxoSmithKline's intellectual property goals? Do patents or trademarks seem to be more important?
For Group Discussion and Analysis In 1969, GlaxoSmithKline developed Ventolin, a treatment for asthma symptoms. Though the patent and trademark have long expired, the company still retains over a third of the annual market sales of this treatment. Explain, in economic terms, the source of GlaxoSmithKline's strength in this area. Discuss whether patents and trademarks are beneficial for the development and discovery of new treatments.

## ANSWERS TO QUICK QUIZZES

p. 536: (i) close; (ii) ownership . . . scale
p. 539: (i) change . . . total; (ii) marginal . . . marginal; (iii) elasticity . . . elasticity
p. 544: (i) downward . . . less; (ii) marginal . . . marginal . . . demand; (iii) total . . . quantity; (iv) total . . . above p. 547: (i) downward . . . elasticities . . . resale; (ii) discrimination . . . differentiation; (iii) lower . . . higher

# Consumer Surplus and the Deadweight Loss Resulting from Monopoly 

You have learned that a monopolist produces fewer units than would otherwise be produced in a perfectly competitive market and that it sells these units at a higher price. It seems that consumers surely must be worse off under monopoly than they would be under perfect competition. This appendix shows that, indeed, consumers are harmed by the existence of a monopoly in a market that otherwise could be perfectly competitive.

## Consumer Surplus in a Perfectly Competitive Market

Consider the determination of consumer surplus in a perfectly competitive market (for consumer surplus, see page 94 in Appendix B). Take a look at the market diagram depicted in Figure G-1 below. In the figure, we assume that all firms producing in this market incur no fixed costs. We also assume that each firm faces the same marginal cost, which does not vary with its output. These assumptions imply that the marginal cost curve is horizontal and that marginal cost is the same as average total cost at any level of output. Thus, if many perfectly competitive firms operate in this market, the horizontal summation of all firms' marginal cost curves, which is the market supply curve, is this same horizontal curve, labeled MC = ATC.

Under perfect competition, the point at which this market supply curve crosses the market demand curve, $D$, determines the equilibrium quantity, $Q_{p c}$, and the market clearing price, $P_{p c}$. Thus, in a perfectly competitive market, consumers obtain $Q_{p c}$ units at the same per-unit price of $P_{p c}$. Consumers gain surplus values-vertical distances between the demand curve and the level of the market clearing price-for each unit consumed, up to the total of $Q_{p c}$ units. This totals to the entire striped area under the demand curve above the market clearing price. Consumer surplus is the difference between the total amount that consumers would have been willing to pay and the total amount that they actually pay, given the market clearing price that prevails in the perfectly competitive market.

## figure g-I Consumer Surplus in a Perfectly Competitive Market

If all firms in this market incur no fixed costs and face the same, constant marginal costs, then the marginal cost curve, MC, and the average total cost curve, ATC, are equivalent and horizontal. Under perfect competition, the horizontal summation of all firms' marginal cost curves is this same horizontal curve, which is the market supply curve, so the market clearing price is $P_{p c}$, and the equilibrium quantity is $Q_{p c}$. The total consumer surplus in a perfectly competitive market is the striped area.


## How Society Loses from Monopoly

Now let's think about what happens if a monopoly situation arises in this market, perhaps because a government licenses the firms to conduct joint operations as a single producer. These producers respond by acting as a single monopoly firm, which searches for the profit-maximizing quantity and price.

In this altered situation, which is depicted in Figure G-2 below, the new monopolist (which we assume is unable to engage in price discrimination-see pages 544-545) will produce to the point at which marginal revenue equals marginal cost. This rate of output is $Q_{m}$ units. The demand curve indicates that consumers are willing to pay a price equal to $P_{m}$ for this quantity of output. Consequently, as you learned in this chapter, the monopolist will produce fewer units of output than the quantity, $Q_{p c}$, that firms would have produced in a perfectly competitive market. The monopolist also charges a higher price than the market clearing price, $P_{p c}$, that would have prevailed under perfect competition.

Recall that the monopolist's maximized economic profits equal its output times the difference between price and average total cost, or the yellow-shaded rectangular area equal to $Q_{m} \times\left(P_{m}-\right.$ ATC $)$. By setting its price at $P_{m}$, therefore, the monopolist is able to transfer this portion of the competitive level of consumer surplus to itself in the form of monopoly profits. Consumers are still able to purchase $Q_{m}$ units of output at a per-unit price, $P_{m}$, below the prices they would otherwise have been willing to pay. Hence, the blue-shaded triangular area above this monopoly-profit rectangle is consumer surplus that remains in the new monopoly situation.

Once the monopoly is formed, what happens to the green-shaded portion of the competitive consumer surplus? The answer is that this portion of consumer surplus is lost to society. The monopolist's failure to produce the additional $Q_{p c}-Q_{m}$ units of output that would have been forthcoming in a perfectly competitive market eliminates this portion of the original consumer surplus. This lost consumer surplus resulting from monopoly production and pricing is called a deadweight loss because it is a portion of the competitive level of consumer surplus that no one in society can obtain in a monopoly situation.

Thus, as a result of monopoly, consumers are worse off in two ways. First, the

## Deadweight loss

The portion of consumer surplus that no one in society is able to obtain in a situation of monopoly.
monopoly profits that result constitute a transfer of a portion of consumer surplus away from consumers to the monopolist. Second, the failure of the monopoly to pro-
duce as many units as would have been produced under perfect competition elimiaway from consumers to the monopolist. Second, the failure of the monopoly to pro-
duce as many units as would have been produced under perfect competition eliminates consumer surplus that otherwise would have been a benefit to consumers. No one in society, not even the monopoly, can obtain this deadweight loss.

## FIGURE G-2 Losses Generated by Monopoly

If firms are able to act as a single monopoly, then the monopolist will produce only $Q_{m}$ units at the point at which marginal revenue equals marginal cost and charge the price $P_{m}$. Economic profits, $Q_{m} \times\left(P_{m}-\right.$ ATC $)$, equal the yellow-shaded rectangular area, which is a portion of the competitive level of consumer surplus (the original striped area) transferred to the monopolist. Consumers can now purchase $Q_{m}$ units of output at a per-unit price, $P_{m}$, below the prices they otherwise would have been willing to pay, so the blue-shaded triangular area above this monopoly-profit rectangle is remaining consumer surplus. The green-shaded triangular area is lost consumer surplus that results from the monopoly producing $Q_{m}$ units instead of the $Q_{p c}$ units that would have been produced under perfect competition. This is called a deadweight loss because it is a portion of the competitive level of consumer surplus that no one in society can obtain under monopoly.



## 25 <br> Monopolistic Competition

As you scan through the song titles offered for download by the latest rock bands, you cannot help wondering why so many of the newest groups have such unusual names. After all, what you care about as a consumer is the quality of a band's original songs, the style of the band's arrangements of those songs, and the musical talents of the band members who sing and play the songs. Why then do so many rock bands adopt names that involve odd combinations of everyday words? To find out the answer to this question, you must learn about the market structure in which today's rock bands interact, known as monopolistic competition.

$$
\begin{aligned}
& \text { After reading this chapter, you should be } \\
& \text { able to: }
\end{aligned}
$$

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by the time Dan Brown's novel The Lost Symbol, a sequel to the The Da Vinci Code, appeared on retailers' shelves, its price had fallen so much that retailers earned very few profits from selling the book? The book's cover jacket indicated a price of $\$ 28.95$, but on the day the book appeared on booksellers' shelves, its price had fallen to about $\$ 16$. That price was just barely high enough to compensate for the book's production and distribution costs and for retailers' opportunity costs. This outcome occurred even though there was no other book quite like The Lost Symbol and the book's publisher conducted an expensive marketing campaign.

Product heterogeneity and advertising did not show up in our analysis of perfect competition. They play large roles, however, in industries that cannot be described as perfectly competitive but cannot be described as pure monopolies, either. A combination of consumers' preferences for variety and competition among producers has led to similar but differentiated products in the marketplace. This situation has been described as monopolistic competition, the subject of this chapter.

## Monopolistic Competition

In the 1920s and 1930s, economists became increasingly aware that there were many industries to which both the perfectly competitive model and the pure monopoly model did not apply and did not seem to yield very accurate predictions. Theoretical and empirical research was instituted to develop some sort of middle ground. Two separately developed models of monopolistic competition resulted. At Harvard, Edward Chamberlin published Theory of Monopolistic Competition in 1933. The same year, Britain's Joan Robinson published The Economics of Imperfect Competition. In this chapter, we will outline the theory as presented by Chamberlin.

Chamberlin defined monopolistic competition as a market structure in which a relatively large number of producers offer similar but differentiated products. Monopolistic competition therefore has the following features:

1. Significant numbers of sellers in a highly competitive market
2. Differentiated products
3. Sales promotion and advertising
4. Easy entry of new firms in the long run

Even a cursory look at the U.S. economy leads to the conclusion that monopolistic competition is an important form of market structure in the United States. Indeed, that is true of all developed economies.

## Number of Firms

In a perfectly competitive industry, there are an extremely large number of firms. In pure monopoly, there is only one. In monopolistic competition, there are a large number of firms, but not so many as in perfect competition. This fact has several important implications for a monopolistically competitive industry.

1. Small share of market. With so many firms, each firm has a relatively small share of the total market.
2. Lack of collusion. With so many firms, it is very difficult for all of them to get together to collude-to cooperate in setting a pure monopoly price (and output). Collusive pricing in a monopolistically competitive industry is nearly impossible. Also, barriers to entry are minor, and the flow of new firms into the industry makes collusive agreements less likely. The large number of firms makes the monitoring and detection of cheating very costly and extremely difficult. This difficulty is compounded by differentiated products and high rates of innovation. Collusive agreements are easier for a homogeneous product than for heterogeneous ones.

Follow the link at www.econtoday.com/ch25 to Wall Street Journal articles about real-world examples of monopolistic competition.

## Product differentiation

The distinguishing of products by brand name, color, and other minor attributes. Product differentiation occurs in other than perfectly competitive markets in which products are, in theory, homogeneous, such as wheat or corn.
3. Independence. Because there are so many firms, each one acts independently of the others. No firm attempts to take into account the reaction of all of its rival firms-that would be impossible with so many rivals. Thus, an individual producer does not try to take into account possible reactions of rivals to its own output and price changes.

## Product Differentiation

Perhaps the most important feature of the monopolistically competitive market is product differentiation. We can say that each individual manufacturer of a product has an absolute monopoly over its own product, which is slightly differentiated from other similar products. This means that the firm has some control over the price it charges. Unlike the perfectly competitive firm, it faces a downward-sloping demand curve.

Consider the abundance of brand names for toothpaste, soap, gasoline, vitamins, shampoo, and most other consumer goods and a great many services. We are not obliged to buy just one type of video game, just one type of jeans, or just one type of footwear. We can usually choose from a number of similar but differentiated products. The greater a firm's success at product differentiation, the greater the firm's pricing options.

Are all groundhogs alike? Not according to at least some people in Punxsutawny, Pennsylvania.

## EXAMPLE Is Punxsutawny Phil Hogging Too Much Attention?

According to U.S. folklore, if a groundhog emerges from its den on February 2 -the official Groundhog Day-and sees its shadow, there will be six more weeks of winter. Most U.S. residents associate Groundhog Day with Punxsutawny Phil, the groundhog residing in the Pennsylvania town of that name. Since 1887 a local group has been using Phil to predict the weather. Today, there are at least 17 "groundhog lodges" in Pennsylvania and nearby states, each of which promotes its own groundhog's weather-forecasting talents on February 2. Among Punxsutawny Phil's competitors are Dunkirk Dave, General Beauregard Lee, Octorara Orphie, and Staten Island Chuck.

Every Groundhog Day, the various groundhog lodges promote the allegedly differentiated weather-forecasting talents of their groundhogs in an effort to attract tourists to their communities.

FOR CRITICAL ANALYSIS
Why do you suppose that businesses in communities where groundhog lodges are located contribute to the expenses of caring for the lodges' celebrity groundhogs?

Each separate differentiated product has numerous similar substitutes. This clearly has an impact on the price elasticity of demand for the individual firm. Recall that one determinant of price elasticity of demand is the availability of substitutes: The greater the number and closeness of substitutes available, other things being equal, the greater the price elasticity of demand. If the consumer has a vast array of alternatives that are just about as good as the product under study, a relatively small increase in the price of that product will lead many consumers to switch to one of the many close substitutes. Thus, the ability of a firm to raise the price above the price of close substitutes is very small. At a given price, the demand curve is highly elastic compared to a monopolist's demand curve. In the extreme case, with perfect competition, the substitutes are perfect because we are dealing with only one particular undifferentiated product. In that case, the individual firm has a perfectly elastic demand curve.

## Sales Promotion and Advertising

Monopolistic competition differs from perfect competition in that no individual firm in a perfectly competitive market will advertise. A perfectly competitive firm, by definition, can sell all that it wants to sell at the going market price anyway. Why, then,
would it spend even one penny on advertising? Furthermore, by definition, the perfect competitor is selling a product that is identical to the product that all other firms in the industry are selling. Any advertisement that induces consumers to buy more of that product will, in effect, be helping all the competitors too. A perfect competitor therefore cannot be expected to incur any advertising costs (except when all firms in an industry collectively agree to advertise to urge the public to buy more beef or drink more milk, for example).

The monopolistic competitor, however, has at least some monopoly power. Because consumers regard the monopolistic competitor's product as distinguishable from the products of the other firms, the firm can search for the most profitable price that consumers are willing to pay for its differentiated product. Advertising, therefore, may result in increased profits. Advertising is used to increase demand and to differentiate one's product. How much advertising should be undertaken? It should be carried to the point at which the additional revenue from one more dollar of advertising just equals that one dollar of additional cost.

## Ease of Entry

For any current monopolistic competitor, potential competition is always lurking in the background. The easier-that is, the less costly-entry is, the more a current monopolistic competitor must worry about losing business.

A good example of a monopolistic competitive industry is the computer software industry. Many small firms provide different programs for many applications. The fixed capital costs required to enter this industry are small. All you need are skilled programmers. In addition, there are few legal restrictions. The firms in this industry also engage in extensive advertising in more than 150 computer publications.

QUICK QUIZ See page 572 for the answers. Review concepts from this section in MyEconLab.

| In a monopolistically competitive industry, a relatively <br> number of firms interact in a | There is <br> monopolistically competitive industry. |
| :--- | :--- |
| competitive market. | entry (or exit) of new firms in a |

Because monopolistically competitive firms sell products, sales promotion and advertising are common features of a monopolistically competitive industry.

## Price and Output for the Monopolistic Competitor

Now that we are aware of the assumptions underlying the monopolistic competition model, we can analyze the price and output behavior of each firm in a monopolistically competitive industry. We assume in the analysis that follows that the desired product type and quality have been chosen. We further assume that the budget and the type of promotional activity have already been chosen and do not change.

## The Individual Firm's Demand and Cost Curves

Because the individual firm is not a perfect competitor, its demand curve slopes downward, as in all three panels of Figure 25-1 on the next page. Hence, it faces a marginal revenue curve that is also downward sloping and below the demand curve. To find the profit-maximizing rate of output and the profit-maximizing price, we go to the output where the marginal cost (MC) curve intersects the marginal revenue (MR) curve from below. That gives us the profit-maximizing output rate. Then we draw a vertical line up to the demand curve. That gives us the price that can be charged to sell

FIGURE 25-I Short-Run and Long-Run Equilibrium with Monopolistic Competition

In panel (a), the typical monopolistic competitor is shown making economic profits. In this situation, there would be entry into the industry, forcing the demand curve for the individual monopolistic competitor leftward. Eventually, firms would find themselves in the situation depicted in panel (c), where zero economic profits are being made. In panel (b), the typical firm is in a monopolistically competitive industry making economic losses. In this situation, firms would leave the industry. Each remaining firm's demand curve would shift outward to the right. Eventually, the typical firm would find itself in the situation depicted in panel (c).

Panel (a)


uantity

exactly that quantity produced. This is what we have done in Figure 25-1 above. In each panel, a marginal cost curve intersects the marginal revenue curve at $A$. The profit-maximizing rate of output is $q$, and the profit-maximizing price is $P$.

## Short-Run Equilibrium

In the short run, it is possible for a monopolistic competitor to make economic profits-profits over and above the normal rate of return or beyond what is necessary to keep that firm in that industry. We show such a situation in panel (a) of Figure 25-1. The average total cost (ATC) curve is drawn below the demand curve, $d$, at the profit-maximizing rate of output, $q$. Economic profits are shown by the blueshaded rectangle in that panel.

Losses in the short run are clearly also possible. They are presented in panel (b) of Figure 25-1. Here the average total cost curve lies everywhere above the individual firm's demand curve, $d$. The losses are indicated by the red-shaded rectangle.

Just as with any market structure or any firm, in the short run it is possible to observe either economic profits or economic losses. In either case, the price does not equal marginal cost but rather is above it.

## The Long Run: Zero Economic Profits

The long run is where the similarity between perfect competition and monopolistic competition becomes more obvious. In the long run, because so many firms produce substitutes for the product in question, any economic profits will disappear with competition. They will be reduced to zero either through entry by new firms seeing a chance to make a higher rate of return than elsewhere or by changes in product quality
and advertising outlays by existing firms in the industry. (Profitable products will be imitated by other firms.) As for economic losses in the short run, they will disappear in the long run because the firms that suffer them will leave the industry. They will go into another business where the expected rate of return is at least normal. Panels (a) and (b) of Figure 25-1 on the preceding page therefore represent only short-run situations for a monopolistically competitive firm. In the long run, the individual firm's demand curve $d$ will just touch the average total cost curve at the particular price that is profit maximizing for that particular firm. This is shown in panel (c) of Figure 25-1.

A word of warning: This is an idealized, long-run equilibrium situation for each firm in the industry. It does not mean that even in the long run we will observe every single firm in a monopolistically competitive industry making exactly zero economic profits or just a normal rate of return. We live in a dynamic world. All we are saying is that if this model is correct, the rate of return will tend toward normal-economic profits will tend toward zero.

## Comparing Perfect Competition with Monopolistic Competition

If both the monopolistic competitor and the perfect competitor make zero economic profits in the long run, how are they different? The answer lies in the fact that the demand curve for the individual perfect competitor is perfectly elastic. Such is not the case for the individual monopolistic competitor-its demand curve is less than perfectly elastic. This firm has some control over price. Price elasticity of demand is not infinite.

We see the two situations in Figure 25-2 below. Both panels show average total costs just touching the respective demand curves at the particular price at which the firm is selling the product. Notice, however, that the perfect competitor's average total costs are at a minimum. This is not the case with the monopolistic competitor.

## FIGURE 25-2 Comparison of the Perfect Competitor with the Monopolistic Competitor

In panel (a), the perfectly competitive firm has zero economic profits in the long run. The price is set equal to marginal cost, and the price is $P_{1}$. The firm's demand curve is just tangent to the minimum point on its average total cost curve. With the monopolistically competitive firm in panel (b), there are
also zero economic profits in the long run. The price is greater than marginal cost, though. The monopolistically competitive firm does not find itself at the minimum point on its average total cost curve. It is operating at a rate of output, $q_{2}$, to the left of the minimum point on the ATC curve.


The equilibrium rate of output is to the left of the minimum point on the average total cost curve where price is greater than marginal cost. The monopolistic competitor cannot expand output to the point of minimum costs without lowering price, and then marginal cost would exceed marginal revenue. A monopolistic competitor at profit maximization charges a price that exceeds marginal cost. In this respect it is similar to the monopolist.

It has consequently been argued that monopolistic competition involves waste because minimum average total costs are not achieved and price exceeds marginal cost. There are too many firms, each with excess capacity, producing too little output. According to critics of monopolistic competition, society's resources are being wasted.

Chamberlin had an answer to this criticism. He contended that the difference between the average cost of production for a monopolistically competitive firm in an open market and the minimum average total cost represented what he called the cost of producing "differentness." Chamberlin did not consider this difference in cost between perfect competition and monopolistic competition a waste. In fact, he argued that it is rational for consumers to have a taste for differentiation. Consumers willingly accept the resultant increased production costs in return for more choice and variety of output.

## You Are There

Contemplate how candy companies seek to obtain economic profits by incorporating new ingredients into their sugary morsels in Stimulating Candy Sales by Adding Caffeine, on page 567.

## QUICK QUIZ See page 572 for the answers. Review concepts from this section in MyEconLab.

In the $\qquad$ run, it is possible for monopolistically competitive firms to make economic profits or economic losses.

In the $\qquad$ run, monopolistically competitive firms will make $\qquad$ economic profits-that is, they will
make a $\qquad$ rate of return.

Because the monopolistic competitor faces a downwardsloping demand curve, it does not produce at the
minimum point on its average $\qquad$ cost curve. Hence, we say that a monopolistic competitor has higher average $\qquad$ costs per unit than a perfect competitor would have.

Chamberlin argued that the difference between the cost of production for a monopolistically competitive firm and the $\qquad$ average total cost at which a perfectly competitive firm would produce is the cost of producing "differentness."

## Brand Names and Advertising

Because "differentness" has value to consumers, monopolistically competitive firms regard their brand names as valuable. Firms use trademarks-words, symbols, and logos-to distinguish their product brands from goods or services sold by other firms. Consumers associate these trademarks with the firms' products. Thus, companies regard their brands as valuable private (intellectual) property, and they engage in advertising to maintain the differentiation of their products from those of other firms.

## Brand Names and Trademarks

A firm's ongoing sales generate current profits and, as long as the firm is viable, the prospect of future profits. A company's value in the marketplace, or its purchase value, depends largely on its current profitability and perceptions of its future profitability.

Table 25-1 at the top of the following page gives the market values of the world's most valuable product brands. Each valuation is calculated as the market price of shares of stock in a company times the number of shares traded. Brand names, symbols, logos, and unique color schemes such as the color combinations trademarked by FedEx relate to consumers' perceptions of product differentiation and hence to the market values of firms. Companies protect their trademarks from misuse by registering them with the U.S. Patent and Trademark Office. Once its trademark application is approved, a company has the right to seek legal damages if someone makes unauthorized use of its brand name, spreads false rumors about the company, or engages in other devious activities that can reduce the value of its brand.

## TABLE 25-I

## Values of the Top Ten Brands

The market value of a company is equal to the number of shares of stock issued by the company times the market price of each share. To a large extent, the company's value reflects the value of its brand.

| Brand | Market Value (\$ billions) |
| :--- | :---: |
| Coca-Cola | 70.5 |
| International Business | 64.7 |
| Machines (IBM) | 60.9 |
| Microsoft | 43.6 |
| Google | 42.8 |
| General Electric (GE) | 33.6 |
| McDonald's | 32.0 |
| Intel | 29.5 |
| Nokia | 28.7 |
| Disney | 26.9 |
| Hewlett-Packard |  |

Source: Interbrand Annual Survey, 2010.

## Direct marketing

Advertising targeted at specific consumers, typically in the form of postal mailings, telephone calls, or e-mail messages.

## Mass marketing

Advertising intended to reach as many consumers as possible, typically through television, newspaper, radio, or magazine ads.

## Interactive marketing

Advertising that permits a consumer to follow up directly by searching for more information and placing direct product orders.

## Advertising

To help ensure that consumers differentiate their product brands from those of other firms, monopolistically competitive firms commonly engage in advertising. Advertising comes in various forms, and the nature of advertising can depend considerably on the types of products that firms wish to distinguish from competing brands.

METHODS OF ADVERTISING Figure 25-3 below shows the current distribution of advertising expenses among the various advertising media. Today, as in the past, firms primarily rely on two approaches to advertising their products. One is direct marketing, in which firms engage in personalized advertising using postal mailings, phone calls, and e-mail messages (excluding so-called banner and pop-up ads on Web sites). The other is mass marketing, in which firms aim advertising messages at as many consumers as possible via media such as television, newspapers, radio, and magazines.

A third advertising method is called interactive marketing. This advertising approach allows a consumer to respond directly to an advertising message. Often the consumer is able to search for more detailed information and place an order as part of the response. Sales booths and some types of Internet advertising, such as banner ads with links to sellers' Web pages, are forms of interactive marketing.

## FIGURE 25-3 Distribution of U.S. Advertising Expenses

Direct marketing accounts for more than half of advertising expenses in the United States.
Sources: Advertising Today; Direct Marketing Today; and Internet Advertising Bureau.


SEARCH, EXPERIENCE, AND CREDENCE GOODS The qualities and characteristics of a product determine how the firm should advertise that product. Some types of products, known as search goods, possess qualities that are relatively easy for consumers to assess in advance of their purchase. Clothing and music are common examples of items that have features that a consumer may assess, or perhaps even sample, before purchasing.

Other products, known as experience goods, are products that people must actually consume before they can determine their qualities. Soft drinks, restaurant meals, and haircutting services are examples of experience goods.

A third category of products, called credence goods, includes goods and services with qualities that might be difficult for consumers who lack specific expertise to evaluate without assistance. Products such as pharmaceuticals and services such as health care and legal advice are examples of credence goods.

INFORMATIONAL VERSUS PERSUASIVE ADVERTISING The forms of advertising that firms use vary considerably depending on whether the item being marketed is a search good or an experience good. If the item is a search good, a firm is more likely to use informational advertising that emphasizes the features of its product. A video trailer for the latest movie starring Shia LaBeouf will include snippets of the film, which help potential buyers assess the quality of the movie.

In contrast, if the product is an experience good, a firm is more likely to engage in persuasive advertising intended to induce a consumer to try the product and, as a consequence, discover a previously unknown taste for it. For example, a soft-drink ad is likely to depict happy people drinking the clearly identified product during breaks from enjoyable outdoor activities on a hot day.

If a product is a credence good, producers commonly use a mix of informational and persuasive advertising. For instance, an ad for a pharmaceutical product commonly provides both detailed information about the product's curative properties and side effects and suggestions to consumers to ask physicians to help them assess the drug.

ADVERTISING AS SIGNALING BEHAVIOR Recall from Chapter 23 that signals are compact gestures or actions that convey information. For example, high profits in an industry are signals that resources should flow to that industry. Individual companies can explicitly engage in signaling behavior. A firm can do so by establishing brand names or trademarks and then promoting them heavily. This is a signal to prospective consumers that this is a company that plans to stay in business. Before the modern age of advertising, U.S. banks needed a way to signal their soundness. To do this, they constructed large, imposing bank buildings using marble and granite. Stone structures communicated permanence. The effect was to give bank customers confidence that they were not doing business with fly-by-night operations.

When Ford Motor Company advertises its brand name heavily, it incurs substantial costs. The only way it can recoup those costs is by selling many Ford vehicles over a long period of time. Heavy advertising in the company's brand name thereby signals to car buyers that Ford intends to stay in business a long time and wants to develop a loyal customer base-because loyal customers are repeat customers.

## Search good

A product with characteristics that enable an individual to evaluate the product's quality in advance of a purchase.

## Experience good

A product that an individual must consume before the product's quality can be established.

## Credence good

A product with qualities that consumers lack the expertise to assess without assistance.

## Informational advertising

Advertising that emphasizes transmitting knowledge about the features of a product.

## Persuasive advertising

Advertising that is intended to induce a consumer to purchase a particular product and discover a previously unknown taste for the item.

## Why Not . . . outlaw persuasive advertising?

Companies run persuasive ads to induce consumers to try a product to find out if they have a previously unknown taste for it. Because the purpose of persuasive advertising is more to attract consumers' attention and less to provide product information, many people think that persuasive advertising offers no clear benefits to society at large and argue for government limits on such ads. Nevertheless, when a company such as Coca-Cola launches new ad
campaigns, the company also signals to consumers that it intends to remain in business indefinitely. Coca-Cola's spending on expensive persuasive ads demonstrates that the company intends to expand its customer base and thereby perpetuate its operations for years to come. In this way, even persuasive advertising offers some information to consumers. Banning such ads would impose a cost on society.

QUICK QUIZ See page 572 for the answers. Review concepts from this section in MyEconLab.
___ such as words, symbols, and logos distinguish
firms' products from those of other firms. Firms seek to differentiate their brands through advertising, via marketing, $\qquad$ marketing, or $\qquad$ marketing.
A firm is more likely to use $\qquad$ advertising that emphasizes the features of its product if the item is a search good with features that consumers can assess in advance.

$$
\begin{aligned}
& \text { A firm is more likely to use__ advertising to } \\
& \text { affect consumers' tastes and preferences if it sells an } \\
& \text { experience good. This is an item that people must } \\
& \text { actually consume before they can determine its qualities. } \\
& \text { A firm that sells a } \\
& \text { sessing qualities that consumers lack the expertise to fully } \\
& \text { assess, typically uses a combination of informational and } \\
& \text { persuasive advertising. }
\end{aligned}
$$

## Information product

An item that is produced using informationintensive inputs at a relatively high fixed cost but distributed for sale at a relatively low marginal cost.

## Information Products and Monopolistic Competition

A number of industries sell information products, which entail relatively high fixed costs associated with the use of knowledge and other information-intensive inputs as key factors of production. Once the first unit has been produced, however, it is possible to produce additional units at a relatively low per-unit cost. Most information products can be put into digital form. Good examples are computer games, computer operating systems, digital music and videos, educational and training software, electronic books and encyclopedias, and office productivity software.

## Special Cost Characteristics of Information Products

Creating the first copy of an information product often entails incurring a relatively sizable up-front cost. Once the first copy is created, however, making additional copies can be very inexpensive. For instance, a firm that sells a computer game can simply make properly formatted copies of the original digital file of the game available for consumers to download, at a price, via the Internet.

COSTS OF PRODUCING INFORMATION PRODUCTS To think about the cost conditions faced by the seller of an information product, consider the production and sale of a computer game. The company that creates a computer game must devote many hours of labor to developing and editing its content. Each hour of labor and each unit of other resources devoted to performing this task entail an opportunity cost. The sum of all these up-front costs constitutes a relatively sizable fixed cost that the company must incur to generate the first copy of the computer game.

Once the company has developed the computer game in a form that is readable by personal computers, the marginal cost of making and distributing additional copies is very low. In the case of a computer game, it is simply a matter of incurring a minuscule cost to place the required files on a DVD or on the company's Web site.

COST CURVES FOR AN INFORMATION PRODUCT Suppose that a manufacturer decides to produce and sell a computer game. Creating the first copy of the game requires incurring a total fixed cost equal to $\$ 250,000$. The marginal cost that the company incurs to place the computer game on a DVD or in downloadable format is a constant amount equal to $\$ 2.50$ per computer game.

Figure 25-4 on the facing page displays the firm's cost curves for this information product. By definition, average fixed cost is total fixed cost divided by the quantity produced and sold. Hence, the average fixed cost of the first computer game is $\$ 250,000$. But if the company sells 5,000 copies, the average fixed cost drops to $\$ 50$ per game. If the total quantity sold is 50,000 , average fixed cost declines to $\$ 5$ per game. The average fixed cost (AFC) curve slopes downward over the entire range of possible quantities of computer games.

Average variable cost equals total variable cost divided by the number of units of a product that a firm sells. If this company sells only one copy, then the total variable

## FIGURE 25-4 Cost Curves for a Producer of an Information Product

The total fixed cost of producing a computer game is $\$ 250,000$. If the producer sells 5,000 copies, average fixed cost falls to $\$ 50$ per copy. If quantity sold rises to 50,000 , average fixed cost decreases to $\$ 5$ per copy. Thus, the producer's average fixed cost (AFC) curve slopes downward. If the per-unit cost of producing each copy of the game is $\$ 2.50$, then both the marginal cost (MC) and average variable cost (AVC) curves are horizontal at $\$ 2.50$ per copy. Adding the AFC and AVC curves yields the ATC curve. Because the ATC curve slopes downward, the producer of this information product experiences short-run economies of operation.

cost it incurs is the per-unit cost of $\$ 2.50$, and this is also the average variable cost of producing one unit. Because the per-unit cost of producing the computer game is a constant $\$ 2.50$, producing two games entails a total variable cost of $\$ 5.00$, and the average variable cost of producing two games is $\$ 5.00 \div 2=\$ 2.50$. Thus, as shown in Figure 25-4 above, the average variable cost of producing and selling this computer game is always equal to the constant marginal cost of $\$ 2.50$ per game that the company incurs. The average variable cost (AVC) curve is the same as the marginal cost (MC) curve, which for this company is the horizontal line depicted in Figure 25-4.

SHORT-RUN ECONOMIES OF OPERATION By definition, average total cost equals the sum of average fixed cost and average variable cost. The average total cost (ATC) curve for this computer game company slopes downward over its entire range.

Recall from Chapter 22 that along the downward-sloping range of an individual firm's long-run average cost curve, the firm experiences economies of scale. For the producer of an information product such as a computer game, the short-run average total cost curve slopes downward. Consequently, sellers of information products typically experience short-run economies of operation. The average total cost of producing and selling an information product declines as more units of the product are sold. Short-run economies of operation are a distinguishing characteristic of information products that sets them apart from most other goods and services.

## Monopolistic Competition and Information Products

In the example depicted in Figure 25-4 above, the information product is a computer game. There are numerous computer games among which consumers can choose. Hence, there are many products that are close substitutes in the market for computer games. Yet no two computer games are exactly the same. This means that the particular computer game product sold by the company in our example is distinguishable from other competing products.

For the sake of argument, therefore, let's suppose that this company participates in a monopolistically competitive market for this computer game. Panels (a) and (b) of Figure 25-5 on the next page display a possible demand curve for the computer game manufactured and sold by this particular company.

MARGINAL COST PRICING AND INFORMATION PRODUCTS What if the company making this particular computer game were to behave as if it were a perfectly competitive firm by setting the price of its product equal to marginal cost? Panel (a) of Figure 25-5

## Short-run economies of operation

A distinguishing characteristic of an information product arising from declining short-run average total cost as more units of the product are sold.

## FIGURE 25-5 The Infeasibility of Marginal Cost Pricing of an Information Product

In panel (a), if the firm with the average total cost and marginal cost curves shown in Figure 25-4 on page 565 sets the price of the computer game equal to its constant marginal cost of $\$ 2.50$ per copy, then consumers will purchase 20,000 copies. This yields $\$ 50,000$ in revenues. The firm's average total cost of 20,000 games is $\$ 15$ per copy, so its total cost of selling that number of copies is $\$ 15 \times 20,000=\$ 300,000$. Marginal cost pricing thereby entails a $\$ 250,000$ loss, which is the total fixed cost of producing the computer game.

Panel (b) illustrates how the price of the game is ultimately determined under monopolistic competition. Setting a price of $\$ 27.50$ per game induces consumers to buy 10,000 copies, and the average total cost of producing this number of copies is also $\$ 27.50$. Consequently, total revenues equal $\$ 275,000$, which just covers the sum of the $\$ 250,000$ in total fixed costs and $\$ 25,000$ (the 10,000 copies times the constant $\$ 2.50$ average variable cost) in total variable costs. The firm earns zero economic profits.

provides the answer to this question. If the company sets the price of the computer game equal to marginal cost, it will charge only $\$ 2.50$ per game it sells. Naturally, a larger number of people desire to purchase computer games at this price, and given the demand curve in the figure, the company could sell 20,000 copies of this game.

The company would face a problem, however. At a price of $\$ 2.50$ per computer game, it would earn $\$ 50,000$ in revenues on sales of 20,000 copies. The average fixed cost of 20,000 copies equals $\$ 250,000 / 20,000$, or $\$ 12.50$ per computer game. Adding this to the constant $\$ 2.50$ average variable cost implies an average total cost of selling 20,000 copies of $\$ 15$ per game. Under marginal cost pricing, therefore, the company would earn an average loss of $\$ 12.50$ (price - average total cost $=\$ 2.50-$ $\$ 15.00=-\$ 12.50$ ) per computer game for all 20,000 copies sold. The company's total economic loss from selling 20,000 computer games at a price equal to marginal cost would amount to $\$ 250,000$. Hence, the company would fail to recoup the $\$ 250,000$ total fixed cost of producing the computer game. If the company had planned to set its price equal to the computer game's marginal cost, it would never have developed the computer game in the first place!

The failure of marginal cost pricing to allow firms selling information products to cover the fixed costs of producing those products is intrinsic to the nature of such products. In the presence of short-run economies of operation in producing information products, marginal cost pricing is simply not feasible in the marketplace.

Recall that marginal cost pricing is associated with perfect competition. An important implication of this example is that markets for information products cannot function as perfectly competitive markets. Imperfect competition is the rule, not the exception, in the market for information products.

THE CASE IN WHICH PRICE EQUALS AVERAGE TOTAL COST Panel (b) of Figure 25-5 above illustrates how the price of the computer game is ultimately determined in a monopolistically competitive market. After all entry or exit from the market has occurred, the price of the computer game will equal the producer's average cost of production,
including all implicit opportunity costs. The price charged for the game generates total revenues sufficient to cover all explicit and implicit costs and therefore is consistent with earning a normal return on invested capital.

Given the demand curve depicted in Figure $25-5$, at a price of $\$ 27.50$ per computer game, consumers are willing to purchase 10,000 copies. The company's average total cost of offering 10,000 copies for sale is also equal to $\$ 27.50$ per computer game. Consequently, the price of each copy equals the average total cost of producing the game.

At a price of $\$ 27.50$ per computer game, the company's revenues from selling 10,000 copies equal $\$ 275,000$. This amount of revenues is just sufficient to cover the company's total fixed cost (including the opportunity cost of capital) of \$250,000 and the $\$ 25,000$ total variable cost it incurs in producing 10,000 copies at an average variable cost of $\$ 2.50$ per game. Thus, the company earns zero economic profits.

LONG-RUN EQUILIBRIUM FOR AN INFORMATION PRODUCT INDUSTRY When competition drives the price of an information product to equality with average total cost, sellers charge the minimum price required to cover their production costs, including the relatively high initial costs they must incur to develop their products in the first place. Consumers thereby pay the lowest price necessary to induce sellers to provide the item.

The situation illustrated in panel (b) of Figure 25-5 on the facing page corresponds to a long-run equilibrium for this particular firm in a monopolistically competitive market for computer games. If this and other companies face a situation such as the diagram depicts, there is no incentive for additional companies to enter or leave the computer game industry. Consequently, the product price naturally tends to adjust to equality with average total cost as a monopolistically competitive industry composed of sellers of information products moves toward long-run equilibrium.

QUICK QUIZ See page 572 for the answers. Review concepts from this section in MyEconLab.

Firms that sell information products experience relatively ___ fixed costs, but once they have produced the first unit, they can sell additional units at a relatively $\ldots$ per-unit cost. Consequently, the manufacturer of an information product experiences short-run
$\qquad$ of $\qquad$
If a firm sets the price of an information product equal to marginal cost, it earns only sufficient revenues to cover its
$\qquad$ costs. Engaging in marginal cost pricing, therefore, fails to cover the relatively high fixed costs of making an information product.

In a long-run equilibrium outcome under monopolistic competition, the price of an information product equals
exactly cover $\qquad$ cost. The seller's total revenues cost of capital.

## (1)U ARe Stimulating Candy Sales by Adding Caffeine

Jason Kensey, president of Vroom Foods, likes to say that his company offers "the most caffeinated products out there." Vroom's two main products are Buzz Bites and Foosh Energy Mints. One piece of either product contains 100 milligrams of caffeine. Thus, only three pieces of either candy provide more than the 250 milligrams of caffeine that mental health guides indicate are sufficient to induce nervousness and insomnia.

Nevertheless, Vroom's customers are looking for that extra surge of vigor offered by the growing category of "energy candy." Vroom's biggest problem is disguising the bitter taste of caffeine in its sugary morsels, but as Kensey remarks, "Our customers realize that the Buzz Bites aren't going to taste like Godiva Chocolate." Among Vroom's competitors in the energy candy business are Crackheads, Extreme Sport Beans, Ice Breakers Energy Mints,

Jolt Gum and Mints, and Snickers Charged candy bars. In addition to differentiating its product from other candies by including caffeine, Vroom increasingly is seeking to differentiate Buzz Bites and Foosh Energy Mints from the caffeine-laden products of other energy candy makers.

## Critical Analysis Questions

1. How is it possible for candy companies to earn short-run economic profits each time they create slightly differentiated brands of candy?
2. Why do you suppose that firms offering energy candy products typically engage primarily in persuasive advertising instead of informational advertising?

# ISSUES \& APPLICATIONS 



## Finding a Band Name Between ABBA and $Z Z$ Top

## CONCEPTS APPLIED

Product Differentiation
Monopolistic Competition
Trademarks

For a group of musicians bringing together their voices, guitars, and drums in a commercial venture, the single most important issue might seem to be the quality of their music. Although a rock band's musical quality undoubtedly is one of the more important issues, finding a name may be equally crucial. Increasingly, this is one of the hardest problems for bands to solve.

## Musical Monopolistic Competition and Trademarked Brands

There are many thousands of rock bands, and it is easy for bands to enter or exit the musical performance industry. Most bands seek to differentiate themselves by writing their own novel songs, developing their own styles, and offering uniquely blended sounds. Thus, the industry is monopolistically competitive.

A key product characteristic is a band's name, as evidenced by names such as the Beatles, Coldplay, Grateful Dead, Herman Düne, LCD Soundsystem, Led Zeppelin, Modest Mouse, Metallica, Pink Floyd, Spoon, and Vampire Weekend. Therefore, one of the first agenda items for a band after its formation is to find a unique name and obtain a trademark for it.

## A Trademark Battle of the Bands

Sometimes, a band that is starting to make headway on the musical aspect of product differentiation discovers that the name it has been using could be subject to a legal challenge by a band that has already trademarked that name. In this situation, the up-and-coming band usually has to look for a new, untrademarked name that will not alienate its fan base.

Unfortunately, there are already about 1.4 million trademarked names of musical artists, and 6,000 additional names receive trademarks every month. Among the most common words appearing in names of rock bands are bliss, mirage, one, gemini, legacy, paradox, rain, and discovery. Most of these and other common words are already trademarked as single-word band names. Thus, bands typically mix words together in different combinations in an effort
to create unique names that have not already been trademarked by other bands.

Sometimes, bands face challenges to their names from nonmusical trademark holders. One of the more commercially successful rock bands of all time, Chicago, originally tried going by the name Chicago Transit Authority. The group opted to shorten its name when the city of Chicago's actual transit authority threatened a trademark battle. During the 1990s, a Scottish group called Captain America had just signed a recording deal with Atlantic Records when Marvel Comics went to court to block the use of the name of its trademarked superhero. More recently, a group tried to call itself Jane Deere but withdrew the proposed name when confronted by a potential legal challenge from the maker of John Deere tractors.

## For Critical Analysis

1. What is the economic objective behind any rock band's efforts to come up with a unique name?
2. Why do you suppose that names of rock bands are sometimes similar but not quite the same, just as the actual products that the bands produce have analogous but not quite identical features?

## Web Resources

1. To take a look at a Web site that randomly combines words to help develop names for rock bands, go to www .econtoday.com/ch25.
2. Learn about the issues that rock bands confront in finding names at www.econtoday.com/ch25.

## Research Project

Consider a monopolistically competitive rock band that is in an initial long-run equilibrium. The band's members are contemplating changing the band's name in hopes of attracting new fans. What are two ways that a new name for the band might succeed in boosting its economic profits? (Hint: What two changes in a product demand curve can enable a firm to boost its product's price?) Why are these economic profits likely to disappear in the long run?

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## Myyeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

WHERE TO GO TO PRACTICE

The Key Characteristics of a Monopolistically Competitive Industry A monopolistically competitive industry consists of a large number of firms that sell differentiated products that are close substitutes. Firms can easily enter or exit the industry. Monopolistically competitive firms can increase their profits if they can successfully distinguish their products from those of their rivals. Thus, they have an incentive to advertise.

Contrasting the Output and Pricing Decisions of Monopolistically Competitive Firms with Those of Perfectly Competitive Firms In the short run, a monopolistically competitive firm produces to the point at which marginal revenue equals marginal cost. The price it charges can exceed both marginal cost and average total cost in the short run. The resulting economic profits induce new firms to enter the industry. In the long run, therefore, monopolistically competitive firms earn zero economic profits, but price exceeds marginal cost.
monopolistic competition, 556 product differentiation, 557

- MyEconLab Study Plan 25.1
- Audio introduction to Chapter 25
- Video: Characteristics of Monopolistic Competition
- Economics Video: ‘Gray Googlers' Work from Home
- Economics Video: No Frills Grocery Shopping


## KEY FIGURES

Figure 25-1, 559
Figure 25-2, 560

- MyEconLab Study Plans 25.2, 25.3
- Animated Figures 25-1, 25-2
- Economics Video: Doc Martens

Why Brand Names and Advertising Are Important Features of Monopolistically Competitive Industries Monopolistically competitive firms engage in advertising. If the product is a search good with features that consumers can evaluate prior to purchase, the seller is more likely to use advertising to transmit information about product features. If the firm sells an experience good, with features that are apparent only when consumed, it is more likely to use persuasive advertising to induce consumers to discover unknown tastes. If the product is a credence good with characteristics that consumers cannot readily assess unaided, then the firm often uses a mix of informational and persuasive advertising.
direct marketing, 562
mass marketing, 562 interactive marketing, 562 search good, 563 experience good, 563 credence good, 563 informational advertising, 563
persuasive advertising, 563

- MyEconLab Study Plan 25.4
- Economics Video: Amy's Ice Cream
- Economics Video: Pizza for Pesos
- Economics Video: Skechers


## MyEconLab continued

WHAT YOU SHOULD KNOW

Properties of Information Products and Determining Their Prices Providing an information product entails high fixed costs but a relatively low per-unit cost. Hence, the average total cost curve for a firm that sells an information product slopes downward, meaning that the firm experiences short-run economies of operation. In a long-run equilibrium, price adjusts to equality with average total cost.
information product, 564
short-run economies of operation, 565

## KEY FIGURES

Figure 25-4, 565
Figure 25-5, 566

- MyEconLab Study Plan 25.5
- Animated Figures 25-4, 25-5

Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions.

Log in to www.myeconlab.com

## PROBLEMS

All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

25-1. Explain why the following are examples of monopolistic competition.
a. There are a number of fast-food restaurants in town, and they compete fiercely. Some restaurants cook their hamburgers over open flames. Others fry their hamburgers. In addition, some serve broiled fish sandwiches, while others serve fried fish sandwiches. A few serve ice cream cones for dessert, while others offer frozen ice cream pies.
b. There are a vast number of colleges and universities across the country. Each competes for top students. All offer similar courses and programs, but some have better programs in business, while others have stronger programs in the arts and humanities. Still others are academically stronger in the sciences.
25-2. Consider the diagram at the right depicting the demand and cost conditions faced by a monopolistically competitive firm.
a. What are the total revenues, total costs, and economic profits experienced by this firm?
b. Is this firm more likely in short- or long-run equilibrium? Explain.


25-3. The table at the top of the facing page depicts the prices and total costs a local used-book store faces. The bookstore competes with a number of similar stores, but it capitalizes on its location and the word-of-mouth reputation of the coffee it serves to its customers. Calculate the store's total revenue, total profit, marginal revenue, and marginal cost at each level of output, beginning with the first unit. Based on marginal analysis, what is the approximate profit-maximizing level of output for this business?

| Output | Price per Book (\$) | Total Costs (\$) |
| :---: | :---: | :---: |
| 0 | 6.00 | 2.00 |
| 1 | 5.75 | 5.25 |
| 2 | 5.50 | 7.50 |
| 3 | 5.25 | 9.60 |
| 4 | 5.00 | 12.10 |
| 5 | 4.75 | 15.80 |
| 6 | 4.50 | 20.00 |
| 7 | 4.00 | 24.75 |

25-4. Calculate total average costs for the bookstore in Problem 25-3. Illustrate the store's short-run equilibrium by plotting demand, marginal revenue, average total costs, and marginal costs. What is its total profit?
25-5. Suppose that after long-run adjustments take place in the used-book market, the business in Problem $25-3$ ends up producing 4 units of output. What are the market price and economic profits of this monopolistic competitor in the long run?
25-6. It is a typical Christmas electronics shopping season, and makers of flat-panel TVs are marketing the latest available models through their own Web sites as well as via retailers such as Best Buy and Wal-Mart. Each manufacturer offers its own unique versions of flat-panel TVs in differing arrays of shapes and sizes. As usual, each is hoping to maintain a stream of economic profits earned since it first introduced these most recent models late last year or perhaps just a few months before Christmas. Nevertheless, as sales figures arrive at the headquarters of companies such as Dell, Samsung, Sharp, and Sony, it is clear that most of the companies will end up earning only a normal rate of return this year.
a. How can makers of flat-panel TVs earn economic profits during the first few months after the introduction of new models?
b. What economic forces result in the dissipation of economic profits earned by manufacturers of flat-panel TVs?
25-7. Classify each of the following as an example of direct, interactive, and/or mass marketing.
a. The sales force of a pharmaceutical company visits physicians' offices to promote new medications and to answer physicians' questions about treatment options and possible side effects.
b. A mortgage company targets a list of specific low-risk borrowers for a barrage of e-mail messages touting its low interest rates and fees.
c. An online bookseller pays fees to an Internet search engine to post banner ads relating to each search topic chosen by someone conducting a
search. In part, this helps promote the bookseller's brand, but clicking on the banner ad also directs the person to a Web page displaying books on the topic that are available for purchase.
d. A national rental car chain runs advertisements on all of the nation's major television networks.
25-8. Classify each of the following as an example of direct, interactive, and/or mass marketing.
a. A cosmetics firm pays for full-page display ads in a number of top women's magazines.
b. A magazine distributor mails a fold-out flyer advertising its products to the addresses of all individuals it has identified as possibly interested in magazine subscriptions.
c. An online gambling operation arranges for pop-up ads to appear on the computer screen every time a person uses a media player to listen to digital music or play video files, and clicking on the ads directs an individual to its Web gambling site.
d. A car dealership places advertisements in newspapers throughout the region where potential customers reside.
25-9. Categorize each of the following as an experience good, a search good, or a credence good or service, and justify your answer.
a. A heavy-duty filing cabinet
b. A restaurant meal
c. A wool overcoat
d. Psychotherapy

25-10. Categorize each of the following as an experience good, a search good, or a credence good or service, and justify your answer.
a. Services of a carpet cleaning company
b. A new cancer treatment
c. Athletic socks
d. A silk necktie

25-11. In what ways do credence goods share certain characteristics of both experience goods and search goods? How do credence goods differ from both experience goods and search goods? Why does advertising of credence goods commonly contain both informational and persuasive elements? Explain your answers.
$\mathbf{2 5 - 1 2}$. Is each of the following items more likely to be the subject of an informational or a persuasive advertisement? Why?
a. An office copying machine
b. An automobile loan
c. A deodorant
d. A soft drink
$\mathbf{2 5 - 1 3}$. Discuss the special characteristics of an information product, and explain the implications for a producer's short-run average and marginal cost curves. In addition, explain why having a price equal to marginal cost is not feasible for the producer of an information product.
25-14. A firm that sells e-books-books in digital form downloadable from the Internet-sells all e-books relating to do-it-yourself topics (home plumbing, gardening, and the like) at the same price. At present, the company can earn a maximum annual profit of $\$ 25,000$ when it sells 10,000 copies within a year's time. The firm incurs a 50 -cent expense
each time a consumer downloads a copy, but the company must spend $\$ 100,000$ per year developing new editions of the e-books. The company has determined that it would earn zero economic profits if price were equal to average total cost, and in this case it could sell 20,000 copies. Under marginal cost pricing, it could sell 100,000 copies.
a. In the short run, what is the profit-maximizing price of e-books relating to do-it-yourself topics?
b. At the profit-maximizing quantity, what is the average total cost of producing e-books?

## ECONOMICS ON THE NET

Legal Services on the Internet A number of legal firms now offer services on the Internet, and in this application you contemplate features of the market for Web-based legal services.
Title: Nolo.com—Law for All
Navigation: Link to the Nolo.com site via www .econtoday.com/ch25.

Application Answer the following questions.

1. In what respects does the market for legal services, such as those provided online by Nolo.com, have the characteristics of a monopolistically competitive industry?
2. How can providers of legal services differentiate their products? How does Nolo.com attempt to do this?

For Group Discussion and Analysis Assign groups to search the Web for at least three additional online legal firms and compare the services these firms offer. Reconvene the entire class and discuss whether it is reasonable to classify the market for online legal services as monopolistically competitive.

## ANSWERS TO QUICK QUIZZES

p. 558: (i) large . . . highly; (ii) differentiated; (iii) easy p. 561: (i) short; (ii) long . . . zero . . . normal;
(iii) total . . . total; (iv) average total . . . minimum p. 564: (i) Trademarks . . . direct . . . mass . . . interactive; (ii) informational; (iii) persuasive; (iv) credence
p. 567: (i) high . . . low . . . economies . . . operation;
(ii) variable; (iii) average total . . . total


## 26 <br> Oligopoly and Strategic Behavior

In the last few decades, many U.S. companies decided to specialize in specific aspects of production. Some companies concentrated on procuring raw materials. They sold these materials to other firms, which utilized the raw materials to manufacture inputs that other firms, in turn, assembled into final products. Other companies specialized in distributing the assembled products to retailers, which then sold the products to consumers. Recently, however, a number of U.S. firms have engaged in vertical mergers, combining firms that previously specialized in various stages of production into a single, larger company. Mergers that form a few large companies can contribute to an industry structure called oligopoly, in which an industry has only a few competitors. This type of market structure is the subject of the present chapter.


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MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.

# Did You Know 

executives at EMI, one of the largest producers of recorded music, recently invited some teenagers to visit its London headquarters? The firm's top managers wished to learn about the teens' music-listening habits and preferences. At the conclusion of the meeting, the managers thanked the teens for their insights and invited them to select CDs for themselves, at no charge, from a pile of music CDs on a table. Yet not a single teen left with a CD. At that moment, one EMI manager said later, "We realized the game was completely up when it came to distributing music via CDs." The teens, he noted, had responded to the fact that most other teens were not listening to music on CDs by halting their own use of CDs, even at an explicit price of zero. In this chapter, you will learn about how firms in industries with just a few competitors can benefit-or lose out-when a consumer's willingness to purchase their products is influenced by other consumers' decisions about whether to buy them.

## Oligopoly

A market structure in which there are very few sellers. Each seller knows that the other sellers will react to its changes in prices, quantities, and qualities.

## Strategic dependence

A situation in which one firm's actions with respect to price, quality, advertising, and related changes may be strategically countered by the reactions of one or more other firms in the industry. Such dependence can exist only when there are a limited number of major firms in an industry.

## Oligopoly

An important market structure that we have yet to discuss involves a situation in which a few large firms comprise essentially an entire industry. They are not perfectly competitive in the sense that we have used the term. They are not even monopolistically competitive. And because there are several of them, a pure monopoly does not exist. We call such a situation an oligopoly, which consists of a small number of interdependent sellers. Each firm in the industry knows that other firms will react to its changes in prices, quantities, and qualities. An oligopoly market structure can exist for either a homogeneous or a differentiated product.

## Characteristics of Oligopoly

Oligopoly is characterized by a small number of interdependent firms that constitute the entire market.

SMALL NUMBER OF FIRMS How many is "a small number of firms"? More than two but less than a hundred? The question is not easy to answer. Basically, though, oligopoly exists when the top few firms in the industry account for an overwhelming percentage of total industry output.

Oligopolies often involve three to five big companies that produce the bulk of industry output. Between World War II and the 1970s, three firms-General Motors, Chrysler, and Ford-produced and sold nearly all the output of the U.S. automobile industry. Among manufacturers of chewing gum and coin-operated amusement games, four large firms produce and sell essentially the entire output of each industry.

INTERDEPENDENCE All markets and all firms are, in a sense, interdependent. But only when a few large firms produce most of the output in an industry does the question of strategic dependence of one on the others' actions arise. In this situation, when any one firm changes its output, its product price, or the quality of its product, other firms notice the effects of its decisions. The firms must recognize that they are interdependent and that any action by one firm with respect to output, price, quality, or product differentiation will cause a reaction by other firms. A model of such mutual interdependence is difficult to build, but examples of such behavior are not hard to find in the real world. Oligopolists in the cigarette industry, for example, are constantly reacting to each other.

Recall that in the model of perfect competition, each firm ignores the behavior of other firms because each firm is able to sell all that it wants at the going market price. At the other extreme, the pure monopolist does not have to worry about the reaction of current rivals because there are none. In an oligopolistic market structure, the managers of firms are like generals in a war: They must attempt to predict the reaction of rival firms. It is a strategic game.

## Why Oligopoly Occurs

Why are some industries composed chiefly of a few large firms? What causes an industry that might otherwise be competitive to tend toward oligopoly? We can provide some partial answers here.

ECONOMIES OF SCALE Perhaps the most common reason that has been offered for the existence of oligopoly is economies of scale. Recall that economies of scale exist when a doubling of output results in less than a doubling of total costs. When economies of scale exist, the firm's long-run average total cost curve will slope downward as the firm produces more and more output. Average total cost can be reduced by continuing to expand the scale of operation to the minimum efficient scale, or the output rate at which long-run average cost is minimized. (See page 499 in Chapter 22.) Smaller firms in a situation in which the minimum efficient scale is relatively large will have average total costs greater than those incurred by large firms. Little by little, they will go out of business or be absorbed into larger firms.

BARRIERS TO ENTRY It is possible that certain barriers to entry have prevented more competition in oligopolistic industries. They include legal barriers, such as patents, and control and ownership of critical supplies. Indeed, we can find periods in the past when firms were able not only to erect a barrier to entry but also to keep it in place year after year. In principle, the chemical, electronics, and aluminum industries have been at one time or another either monopolistic or oligopolistic because of the ownership of patents and the control of strategic inputs by specific firms.

OLIGOPOLY BY MERGER Another reason that oligopolistic market structures may sometimes develop is that firms merge. A merger is the joining of two or more firms under single ownership or control. The merged firm naturally becomes larger, enjoys greater economies of scale as output increases, and may ultimately have a greater ability to influence the market price for the industry's output.

There are two key types of mergers, vertical and horizontal. A vertical merger occurs when one firm merges with either a firm from which it purchases an input or a firm to which it sells its output. Vertical mergers occur, for example, when a coalusing electrical utility purchases a coal-mining firm or when a shoe manufacturer purchases retail shoe outlets.

Obviously, vertical mergers cannot create oligopoly as we have defined it. But that can indeed occur via a horizontal merger, which involves firms selling a similar product. If two shoe manufacturing firms merge, that is a horizontal merger. If a group of firms, all producing steel, merge into one, that is also a horizontal merger.

So far we have been talking about oligopoly in a theoretical manner. Now it is time to look at the actual oligopolies in the United States.

## Measuring Industry Concentration

As we have stated, oligopoly is a market structure in which a few interdependent firms produce a large part of total output in an industry. This situation is often called one of high industry concentration. Before we show the concentration statistics in the United States, let's determine how industry concentration can be measured.

CONCENTRATION RATIO The most common way to compute industry concentration is to determine the percentage of total sales or production accounted for by the top four or top eight firms in an industry. This gives the four- or eight-firm concentration ratio, also known as the industry concentration ratio. An example of an industry with 25 firms is given in Table 26-1 at the top of the following page. We can see in that table that the four largest firms account for almost 90 percent of total output in the hypothetical industry. This is an example of an oligopoly because a few firms will recognize the interdependence of their output, pricing, and quality decisions.

Follow the link at www.econtoday.com/ch26 to Wall Street Journal articles about real-world examples involving oligopoly.

Vertical merger
The joining of a firm with another to which it sells an output or from which it buys an input.

## Horizontal merger

The joining of firms that are producing or selling a similar product.

## Concentration ratio

The percentage of all sales contributed by the leading four or leading eight firms in an industry; sometimes called the industry concentration ratio.

## TABLE 26-I

## Computing the Four-Firm Concentration Ratio

$\left.\begin{array}{lr}\hline \text { Firm } & \text { Annual Sales (\$ millions) } \\ \hline 1 & 150 \\ 2 & 100 \\ 3 & 80 \\ 4 & 70\end{array}\right\}=400 \quad$ Total number of firms in industry $=25$
U.S. CONCENTRATION RATIOS Table 26-2 below shows the four-firm domestic concentration ratios for various industries. Is there any way that we can show or determine which industries to classify as oligopolistic? There is no definite answer. If we arbitrarily picked a four-firm concentration ratio of 75 percent, we could infer that cigarettes and breakfast cereals were oligopolistic. But we would always be dealing with an arbitrary definition.

How concentrated is the U.S. cellphone service provider industry?

## =XAMPLE Market Concentration in the Cellphone Industry

The U.S. cellphone service provider industry generated a total of $\$ 117.1$ billion in revenues in a recent year. Of these revenues, AT\&T received $\$ 30.8$ billion; Verizon, $\$ 29.0$ billion; Sprint/Nextel, $\$ 22.8$ billion; and T-Mobile, $\$ 13.3$ billion. Based on these figures, AT\&T's market share was 26.3 percent, Verizon's was 24.8 percent, Sprint/Nextel's was 19.5 percent, and T-Mobile's was 11.4 percent. Consequently, the four-firm concentration ratio for the cellphone service provider industry was 82.0 percent.

## FOR CRITICAL ANALYSIS

Given that cellphone service provider Alltel received the fifth-largest amount of revenues, about $\$ 4.9$ billion, during this particular year, what was the five-firm concentration ratio in the U.S. cellphone industry?

## Oligopoly, Efficiency, and Resource Allocation

Although oligopoly is not the dominant form of market structure in the United States, oligopolistic industries do exist. To the extent that oligopolists have market power-the ability to individually affect the market price for the industry's output-they lead to resource misallocations, just as monopolies do. Oligopolists charge prices that exceed

## TABLE 26-2

Four-Firm Domestic Concentration Ratios for Selected U.S. Industries

|  | Share of Total Sales <br> Accounted for by the <br> Top Four Firms (\%) |
| :--- | :---: |
| Industry | 95 |
| Cigarettes | 78 |
| Breakfast cereals | 62 |
| Household vacuum cleaners | 51 |
| Primary aluminum | 50 |
| Computers | 48 |
| Soft drinks | 38 |
| Printing and publishing | 29.5 |

Source: U.S. Bureau of the Census.
marginal cost. But what about oligopolies that occur because of economies of scale? Consumers might actually end up paying lower prices than if the industry were composed of numerous smaller firms.

All in all, there is no definite evidence of serious resource misallocation in the United States because of oligopolies. In any event, the more U.S. firms face competition from the rest of the world, the less any current oligopoly will be able to exercise market power.

## QUICK QUIZ See page 593 for the answers. Review concepts from this section in MyEconLab.

An oligopoly is a market situation with a $\qquad$ number of $\qquad$ sellers.

Oligopoly may result from $\qquad$ of scale, barriers to entry, and $\qquad$ —.
$\qquad$ mergers involve the merging of one firm with either the supplier of an input or the purchaser of its output.
___ mergers involve the joining of firms selling a similar product.

Industry concentration can be measured by the combined
$\qquad$ of total $\qquad$ accounted for by the top four firms in the industry.

## Strategic Behavior and Game Theory

At this point, we would like to be able to show oligopoly price and output determination in the way we did for perfect competition, pure monopoly, and monopolistic competition, but we cannot. Whenever there are relatively few firms competing in an industry, each can and does react to the price, quantity, quality, and product innovations that the others undertake. In other words, each oligopolist has a reaction function. Oligopolistic competitors are interdependent. Consequently, the decision makers in such firms must employ strategies. And we must be able to model their strategic behavior if we wish to predict how prices and outputs are determined in oligopolistic market structures. In general, we can think of reactions of other firms to one firm's actions as part of a game that is played by all firms in the industry. Economists have developed game theory models to describe firms' rational interactions. Game theory is the analytical framework in which two or more individuals, companies, or nations compete for certain payoffs that depend on the strategy that the others employ. Poker is such a game situation because it involves a strategy of reacting to the actions of others.

## Some Basic Notions About Game Theory

Games can be either cooperative or noncooperative. If firms work together to obtain a jointly shared objective, such as maximizing profits for the industry as a whole, then they participate in a cooperative game. Whenever it is too costly for firms to coordinate their actions to obtain cooperative outcomes, they are in a noncooperative game situation. Most strategic behavior in the marketplace is best described as a noncooperative game.

Games can be classified by whether the payoffs are zero, negative, or positive. In a zero-sum game, one player's losses are offset by another player's gains. If two retailers have an absolutely fixed total number of customers, for example, the customers that one retailer wins over are exactly equal to the customers that the other retailer loses. In a negative-sum game, players as a group lose during the process of the game (although one perhaps by more than the other, and it's possible for one or more players to win). In a positive-sum game, players as a group end up better off. Some economists describe all voluntary exchanges as positive-sum games. After an exchange, both the buyer and the seller are better off than they were prior to the exchange.

STRATEGIES IN NONCOOPERATIVE GAMES Players, such as decision makers in oligopolistic firms, have to devise a strategy, which is defined as a rule used to make a choice. The goal of the decision maker is to devise a strategy that is more successful than alternative strategies. Whenever a firm's decision makers can come up with certain

## Reaction function

The manner in which one oligopolist reacts to a change in price, output, or quality made by another oligopolist in the industry.

## Game theory

A way of describing the various possible outcomes in any situation involving two or more interacting individuals when those individuals are aware of the interactive nature of their situation and plan accordingly. The plans made by these individuals are known as game strategies.

## Cooperative game

A game in which the players explicitly cooperate to make themselves jointly better off. As applied to firms, it involves companies colluding in order to make higher than perfectly competitive rates of return.

## Noncooperative game

A game in which the players neither negotiate nor cooperate in any way. As applied to firms in an industry, this is the common situation in which there are relatively few firms and each has some ability to change price.

## Zero-sum game

A game in which any gains within the group are exactly offset by equal losses by the end of the game.

## Negative-sum game

A game in which players as a group lose during the process of the game.

## Positive-sum game

A game in which players as a group are better off at the end of the game.

## Strategy

Any rule that is used to make a choice, such as "Always pick heads."

## Dominant strategies

Strategies that always yield the highest benefit. Regardless of what other players do, a dominant strategy will yield the most benefit for the player using it.
strategies that are generally successful no matter what actions competitors take, these are called dominant strategies. The dominant strategy always yields the unique best action for the decision maker no matter what action the other "players" undertake. Relatively few business decision makers over a long period of time have successfully devised dominant strategies. We know this by observation: Few firms in oligopolistic industries have maintained relatively high profits consistently over time.

How can a real-world situation faced by two captured bank robbers help to illustrate basic principles of game theory?

## EXAMPLE The Prisoners' Dilemma

An example of game theory occurs when two people involved in a bank robbery are caught. What should they do when questioned by police? Their situation has been called the prisoners' dilemma. The two suspects, Sam and Carol, are interrogated separately (they cannot communicate with each other) and are given various alternatives. The interrogator indicates separately to Sam and Carol the following:

1. If both confess to the bank robbery, they will both go to prison for 5 years.
2. If neither confesses, they will each be given a sentence of 2 years on a lesser charge.
3. If one prisoner turns state's evidence and confesses, that prisoner goes free and the other one, who did not confess, will serve 10 years for bank robbery.

You can see the prisoners' alternatives in the payoff matrix in Figure 26-1 below. The two possibilities for each prisoner are "confess" and "don't confess." There are four possibilities:

1. Both confess.
2. Neither confesses.
3. Sam confesses (turns state's evidence) but Carol doesn't.
4. Carol confesses (turns state's evidence) but Sam doesn't.

In Figure 26-1, all of Sam's possible outcomes are shown on the upper half of each rectangle, and all of Carol's possible outcomes are shown on the lower half.

By looking at the payoff matrix, you can see that if Carol confesses, Sam's best strategy is to confess also-he'll get only 5 years instead of 10 .

Conversely, if Sam confesses, Carol's best strategy is also to confessshe'll get 5 years instead of 10 . Now let's say that Sam is being interrogated and Carol doesn't confess. Sam's best strategy is still to confess, because then he goes free instead of serving 2 years. Conversely, if Carol is being interrogated, her best strategy is still to confess even if Sam hasn't. She'll go free instead of serving 2 years. To confess is a dominant strategy for Sam. To confess is also a dominant strategy for Carol. The situation is exactly symmetrical. So this is the prisoners' dilemma. The prisoners know that both of them will be better off if neither confesses. Yet it is in each individual prisoner's interest to confess, even though the collective outcome of each prisoner's pursuit of his or her own interest is inferior for both.

## FOR CRITICAL ANALYSIS

Can you apply the prisoners' dilemma to the firms in a two-firm industry that agree to share market sales equally? (Hint: Think about the payoff to cheating on the market-sharing agreement.)

## Prisoners' dilemma

A famous strategic game in which two prisoners have a choice between confessing and not confessing to a crime. If neither confesses, they serve a minimum sentence. If both confess, they serve a longer sentence. If one confesses and the other doesn't, the one who confesses goes free. The dominant strategy is always to confess.

## Payoff matrix

A matrix of outcomes, or consequences, of the strategies available to the players in a game.

## FIGURE 26-I The Prisoners' Dilemma Payoff Matrix

Regardless of what the other prisoner does, each prisoner is better off if he or she confesses. So confessing is the dominant strategy, and each ends up behind bars for 5 years.


## FIGURE 26-2 Game Theory and Pricing Strategies

This payoff matrix shows that if both oligopolists choose a high price, each makes $\$ 6$ million. If they both choose a low price, each makes $\$ 4$ million. If one chooses a low price and the other doesn't, the low-priced firm will make $\$ 8$ million. Unless they collude, they will end up at the low-priced solution, because charging a low price is the dominant strategy.


## Applying Game Theory to Pricing Strategies

We can apply game strategy to two firms-oligopolists-that have to decide on their pricing strategy. Each can choose either a high or a low price. Their payoff matrix is shown in Figure 26-2 above. If they both choose a high price, each will make $\$ 6$ million, but if they both choose a low price, each will make only $\$ 4$ million. If one sets a high price and the other a low one, the low-priced firm will make $\$ 8$ million, but the high-priced firm will make only $\$ 2$ million. As in the prisoners' dilemma, in the absence of collusion, they will end up choosing low prices.

## Opportunistic Behavior

In the prisoners' dilemma, it is clear that cooperative behavior-both parties standing firm without admitting to anything-leads to the best outcome for both players. But each prisoner (player) stands to gain by cheating. Such action is called opportunistic behavior. Our daily economic activities involve the potential for the prisoners' dilemma all the time. We could engage in opportunistic behavior. You could write a check for a purchase knowing that it is going to bounce because you have just closed that bank account. When you agree to perform a specific task for pay, you could perform your work in a substandard way. When you go to buy a product, the seller might be able to cheat you by selling you a defective item.

In short, if all of us-sellers and buyers-engaged in opportunistic behavior all of the time, we would constantly be acting in a world of noncooperative behavior. That is not the world in which most of us live, however. Why not? Because most of us engage in repeat transactions. Manufacturers would like us to keep purchasing their products. Sellers would like us to keep coming back to their stores. As sellers of labor services, we all would like to keep our jobs, get promotions, or be hired away by another firm at a higher wage rate. Therefore, we engage in tit-for-tat strategic behavior. A consumer using a tit-for-tat strategy may, for instance, continue to purchase items from a firm each period as long as the firm provides products of the same quality and abides by any guarantees. If the firm fails in any period to provide highquality products and honor its product guarantees, the consumer purchases items elsewhere.

## Opportunistic behavior

Actions that focus solely on short-run gains because long-run benefits of cooperation are perceived to be smaller.

## Tit-for-tat strategic behavior

 In game theory, cooperation that continues as long as the other players continue to cooperate.QUICK QUIZ See page 593 for the answers. Review concepts from this section in MyEconLab.

Each oligopolist has a $\qquad$ function because oligopolistic competitors are interdependent. They must therefore engage in $\qquad$ behavior. One way to model this behavior is to use game theory.

Games can be either cooperative or noncooperative. In a -sum game, one player's losses are exactly offset by another player's gains. In a $\qquad$ -sum game, all
players collectively lose, perhaps one player more than the others. In a $\qquad$ -sum game, the players as a group end up better off.
Decision makers in oligopolistic firms must devise a strategy. A $\qquad$ strategy is one that is generally successful no matter what actions competitors take.

## Cartel

An association of producers in an industry that agree to set common prices and output quotas to prevent competition.

Go to www.econtoday.com/ch26 to find out from WTRG Economics how effective the Organization of Petroleum Exporting Countries has been in acting as an oil market cartel.

## The Cooperative Game: A Collusive Cartel

According to Adam Smith (1723-1790), "People of the same trade seldom meet together, even for merriment and diversion, but the conversation ends in a conspiracy against the public, or in some contrivance to raise prices." Why can firms profit from engaging in a "conspiracy against the public"? How can firms work together to create a "contrivance to raise prices"? Why does accomplishing this task turn out to be a feat only occasionally achieved by certain industries? Let's consider each of these questions in turn.

## The Rationale for a Cartel and the Seeds of Its Undoing

If all the firms in an industry can find a way to cooperatively determine how much to produce to maximize their combined profits, then they can form a cartel and jointly act as a single producer. This means that they collude. They act together to attain the same outcome that a monopoly firm would aim to achieve: producing to the point at which marginal revenue derived from the market demand curve is equal to marginal cost. To do so, they must set common prices and output quotas for their members. If the firms are able to accomplish this task, they can all charge the same profitmaximizing price that a monopoly would have charged. Then they can share in the maximized monopoly profits.

CUTTING BACK ON PRODUCTION Although the prospect of monopoly profits provides a strong incentive to collude, a fledgling cartel faces two fundamental problems. First, recall that a monopoly producer maximizes economic profits by restraining its production to a rate below the competitive output rate. Thus, the first problem for the members of the cartel is to determine how much each producer will restrain its output.

Once the first problem is solved, another immediately appears. As soon as all producers in the cartel begin restraining production and charging a higher price, each individual member could increase its revenues and profits by charging a slightly lower price, raising production, and selling more units. Hence, if all other cartel members honor their agreement to reduce production, one member could boost its economic profits by reneging on its promise to the rest of the cartel and increasing its production.

## Enforcing a Cartel Agreement

There are four conditions that make it more likely that firms will be able to coordinate their efforts to restrain output and detect cheating, thereby reducing the temptation for participating firms to cheat:

1. A small number of firms in the industry. If an industry consists of only a few firms, it is easier to assess how much each firm should restrain production to yield the monopoly output and hence maximum industry profits. In addition, it is easier for each cartel member to monitor other firms' output rates for signs of cheating. For instance, when a cartel has only a few members, they might agree to keep their sales a certain percentage below pre-cartel levels. Failure to do so could be regarded as evidence of cheating.
2. Relatively undifferentiated products. If cartel members sell nearly homogeneous products, it is easier for them to agree on how much each firm should reduce its production. In contrast, if each firm sells a highly differentiated product, then
some members can reasonably claim that the prices of their products should differ from the prices of other firms' products to reflect differences in costs of production. Thus, a firm with a differentiated product can reasonably claim that it is selling at a lower price for its differentiated good because its good is less valued by consumers-when in fact the firm may simply be using this claim as an excuse to cheat on the cartel agreement.
3. Easily observable prices. Naturally, one way to make sure that a producer is abiding by a cartel agreement is to look at the prices at which it actually sells its output. If the terms of industry transactions are publicly available, cartel members can more readily spot a firm's efforts to cheat.
4. Little variation in prices. If the industry's market is susceptible to frequent shifts in demand for firms' products or in prices of key inputs, the firms' prices will tend to fluctuate. Establishing a cartel agreement and monitoring cheating consequently will be more difficult. Hence, stable demand and cost conditions help a cartel form and continue to operate effectively.

Sometimes cartels prevent cheating on prices by using mechanisms that masquerade as contracts that are favorable to buyers. For example, all members of a cartel might agree to offer buyers contracts that permit a buyer to switch to another seller if that seller offers the product at a lower price. Naturally, if a customer can provide evidence that a lower price is available from another firm claiming to participate in the cartel, this fact would constitute evidence that the other firm is cheating. In this way, cartel members use their customers to police other cartel participants!

## Why Cartel Agreements Usually Break Down

Studies have shown that it is very rare for cartel agreements to last more than 10 years. In many cases, cartel agreements break down more quickly than that. Even industries that usually satisfy the four conditions listed above have difficulty keeping cartels together over time.

One reason that cartels tend to break down is that the economic profits that existing firms obtain from holding prices above competitive levels provide an incentive for new firms to enter the market. Effectively, market entrants can earn profits by acting as a cheating cartel firm would behave. Their entry then provides incentives to cartel members to reduce their own prices and boost their production, and ultimately the cartel unravels.

Variations in overall economic activity also tend to make cartels unsustainable. During general business downturns, market demands tend to decline across all industries as consumers' incomes fall. So do profits of firms participating in a cartel. This increases the incentive for individual firms to cheat on a cartel agreement.

Do U.S. government agencies help perpetuate a securities-rating cartel?

## POLICY EXAMPLE The U.S. Government Protects an Oligopoly-Or Is It a Cartel?

When the U.S. financial meltdown occurred at the end of the 2000s, many people were taken by surprise when securities rated as having low risk turned out to be highly risky - so risky that their market values fell very close to zero. The risk ratings of all of the securities traded in U.S. financial markets were assigned by three firms: Fitch, Moody's, or Standard \& Poor's. All three firms assigned essentially identical risk ratings to similar securities, and they charged almost identical fees to do so-characteristics that some critics have alleged amounted to cartel-like behavior.

Yet after the financial crash of the late 2000s, no new ratings firms entered the securities-rating industry. The reason was that U.S. government agencies maintain rules that protect the three incumbent ratings firms from competition. For instance, the Federal Reserve will not allow collateral-
securities pledged to back up loans-offered by financial institutions on interbank loans to be rated by firms other than Fitch, Moody's, or Standard \& Poor's. Likewise, the U.S. Securities and Exchange Commission will allow only securities rated by these firms-which it has designated Nationally Recognized Statistical Rating Organizations-to be held by mutual funds and brokerage firms. Thus, agencies of the U.S. government have erected high barriers that have perpetuated an oligopoly, which some observers allege functions as a cartel.

## FOR CRITICAL ANALYSIS

Why is the existence of high barriers to entry important to perpetuating a cartel arrangement?

QUICK QUIZ See page 593 for the answers. Review concepts from this section in MyEconLab.

A ___ is a group of firms in an industry that agree to set common prices and output quotas to restrict competition.

Characteristics of an industry that make it more likely that firms can coordinate efforts to restrain output and earn economic profits are a $\qquad$ number of firms,

$$
\begin{aligned}
& \text { relatively ___ products, easily ___ in prices. } \\
& \text { and little ___ }
\end{aligned}
$$

Factors that contribute to the breakdown of a cartel are the $\qquad$ of firms seeking the economic profits earned by the cartel members and $\qquad$ in economic activity.

## Network effect

A situation in which a consumer's willingness to purchase a good or service is influenced by how many others also buy or have bought the item.

## Positive market feedback

A tendency for a good or service to come into favor with additional consumers because other consumers have chosen to buy the item.

## Negative market feedback

A tendency for a good or service to fall out of favor with more consumers because other consumers have stopped purchasing the item.

## Network Effects

A feature sometimes present in oligopolistic industries is network effects, or situations in which a consumer's willingness to use an item depends on how many others use it. Commonplace examples are telephones and fax machines. Ownership of a phone or fax machine is not particularly useful if no one else has one, but once a number of people own a phone or fax machine, the benefits that others gain from consuming these devices increases.

In like manner, people who commonly work on joint projects within a network of fellow employees, consultants, or clients naturally find it useful to share computer files. Trading digital files is an easier process if all use common spreadsheet programs and office productivity software. The benefit that each person receives from using spreadsheet programs and office productivity software increases when others use the same software.

## Network Effects and Market Feedback

Industries in which firms produce goods or services subject to network effects can experience sudden surges in growth, but the fortunes of such industries can also undergo significant and sometimes sudden reversals.

POSITIVE MARKET FEEDBACK When network effects are an important characteristic of an industry's product, an industry can experience positive market feedback. This is the potential for a network effect to arise when an industry's product catches on with consumers. Increased use of the product by some consumers then induces other consumers to purchase the product.

Positive market feedback can affect the prospects of an entire industry. The market for Internet service provider (ISP) servers is an example. The growth of this industry has roughly paralleled the rapid growth of Internet servers worldwide. Undoubtedly, positive market feedback resulting from network effects associated with Internet communications and interactions resulted in additional people desiring to obtain access to the Internet.

NEGATIVE MARKET FEEDBACK Network effects can also result in negative market feedback, in which a speedy downward spiral of product sales occurs for a product subject to network effects. If a sufficient number of consumers cut back on their use of the product, others are induced to reduce their consumption as well, and the product can rapidly become a "has-been."

An example of an industry that has experienced negative market feedback of late is the telecommunications industry. Traditional telecommunications firms such as AT\&T, WorldCom, and Sprint experienced positive market feedback during the late 1980s and early 1990s as cellphones and fax machines proliferated and individuals and firms began making long-distance phone calls from cellphones or via fax machines. Since the mid-1990s, as more people have acquired Internet access via cable and satellite Internet service providers, e-mail communications and e-mail document
attachments have supplanted large volumes of phone and fax communications. For the telecommunications industry, the greater use of e-mail and e-mail attachments by some individuals induced others to follow suit. This resulted in negative market feedback that reduced the overall demand for traditional long-distance phone services.

## Network Effects and Industry Concentration

In some industries, a few firms can potentially reap most of the benefits of positive market feedback. Suppose that firms in an industry sell differentiated products that are subject to network effects. If the products of two or three firms catch on, these firms will capture the bulk of the sales due to industry network effects.

A good example is the market for online auction services. An individual is more likely to use the services of an auction site if there is a significant likelihood that many other potential buyers or sellers also trade items at that site. Hence, there is a network effect present in the online auction industry, in which eBay and Overstock account for more than 80 percent of total sales. eBay in particular has experienced positive market feedback, and its share of sales of online auction services has increased to more than 50 percent.

Consequently, in an industry that produces and sells products subject to network effects, a small number of firms may be able to secure the bulk of the payoffs resulting from positive market feedback. In such an industry, oligopoly is likely to emerge as the prevailing market structure.

QUICK QUIZ See page 593 for the answers. Review concepts from this section in MyEconLab.
___ effects exist when a consumer's demand for an item depends in part on how many other consumers also use the product.
$\qquad$ market feedback arises if consumption of a product by a sufficient number of individuals induces others to purchase it. $\qquad$ market feedback can take
place if a falloff in usage of a product by some consumers causes others to stop purchasing the item.
In an industry with differentiated products subject to network effects, an oligopoly may arise if a few firms can reap most of the sales $\qquad$ resulting from $\ldots$ market feedback.

## Product Compatibility in Multiproduct Oligopolies Facing Network Effects

In addition to helping make industries more concentrated, network effects influence decisions that firms make regarding product compatibility. That is, firms must take into account the longer-term implications of network effects when deciding whether to offer products that function when used together with complementary products of competitors.

## Product compatibility

The capability of a product sold by one firm to function together with another firm's complementary product.

## Why Firms Face Product Compatibility Issues

Should a company share the computer code for its new office productivity software program with another software producer so that consumers will be able to use either firm's program, separately or together? Is the answer to this question altered if both companies sell hardware products that consumers regard as complements to their software products? How does the potential existence of network effects further complicate the issue? In today's information-technology-intensive economy, a growing number of firms must address these kinds of questions regularly.

THE BETA-VHS BATTLE Questions about product compatibility are not new. More than two decades ago, when the possibility of recording television shows and renting
and selling movies for home viewing was a new idea, firms battled over two videocassette formats known as Beta and VHS. The Beta format was the brainchild of Sony, which also offered a line of videocassette recorders and players compatible only with the Beta videocassette format. In the meantime, another firm, JVC, developed the rival VHS format, a bulkier videocassette that could hold more videotape. VHS videocassettes had room for longer movies and more recorded programming than Beta videocassettes.

Soon people were sharing lengthy VHS videotapes of children at play, complete sporting events, and the like with friends and relatives-as long as they had access to VHS players, which other consumer electronics firms were willing to produce. Within a few years, Sony realized that it had erred by opting to make its products compatible only with Beta videocassettes. Sony's decision had harmed its sales of video recorders and players and, ultimately, its sales of videocassettes. Eventually, Sony discontinued the production of all Beta-format products and switched to the VHS format.

WHY PRODUCT COMPATIBILITY MATTERS The Beta-VHS format battle involved three key economic features. First, the products involved-lines of videocassettes, recorders, players, and related accessories-were items that consumers regarded as complementary. Second, these complementary goods were manufactured and sold by multiproduct firms, or firms that produce more than one product. Third, network effects were present. Because people shared their videotapes, the fact that most people preferred the VHS longer-play format led others to prefer VHS over Beta as well.

These features figure in many interactions in oligopolistic industries today, as new information technologies have led to the development of many complementary products sold by multiproduct firms and subject to network effects. In such situations, firms face a crucial product compatibility issue. Should a firm that produces two or more products that consumers regard as complements sell each one in a form that allows consumers to use the products only as a set? Or should the firm sell the items in a form that permits consumers to utilize each product individually, perhaps in conjunction with a complementary product offered by a competing firm?

DIFFERENT COMPATIBILITY DECISIONS, DIFFERENT PAYOFFS In the battle between Beta and VHS formats, Sony opted for incompatibility with an intent to earn higher economic profits. What actually happened was that the demand for its VHS-incompatible products eventually disappeared as consumers substituted away from Beta videocassettes into VHS videocassettes. Consequently, Sony's profits from its video-related businesses plummeted, and the firm ultimately had to completely abandon its Betaformat video product line.

Does this mean that multiproduct firms should always make complementary products compatible with those of other firms? The answer is no. Sometimes firms lose, as Sony did, from making complementary products incompatible with those offered by other firms. Other times, however, firms reap exactly the same types of gains that Sony sought. Consider, for instance, Apple's experience with its iPod and iPad products since the early 2000s. Apple offered a number of complementary products, such as iTunes downloadable music products, downloadable videos, and various accessories, in forms that were incompatible with products sold by other firms. In contrast to Sony, Apple boosted its profits by making its complementary products incompatible with those of its competitors.

## Product Compatibility and Network Effects

The fact that Sony and Apple experienced such different outcomes indicates that multiproduct firms could experience either losses or gains by offering their products in forms that are incompatible with those sold by competing firms. Before we consider how firms' product compatibility choices affect oligopoly outcomes, let's consider why network effects matter to individual firms.

HOW A FIRM CAN GAIN FROM OPTING FOR INCOMPATIBILITY To see how a multiproduct firm might gain from making the complementary products it sells incompatible with those of competitors, again consider Apple's strategy of intentionally making its iPod-related product line incompatible with many other items sold by competitors. Alongside the iPod, Apple-or firms that paid Apple licensing royaltiesoffered a variety of complementary speaker systems, memory storage devices, and accessories.

For Apple, the main objective of opting for incompatibility was to sharply differentiate its own line of products. This tended to reduce price elasticities of demand for Apple's complementary product set. In addition, when its iPod-related products experienced positive market feedback, demand for these products increased. Consequently, Apple was able to charge higher prices for its entire line of complementary iPod products, and the firm's profits soared.

HOW A FIRM CAN LOSE FROM MAKING INCOMPATIBLE PRODUCTS Given how well product incompatibility turned out for Apple, why did things go wrong for Sony back in the days of videocassettes? After all, Sony also sought to differentiate its complementary Beta video products by making them incompatible with the products offered by competing firms.

The answer is that whereas Apple experienced positive market feedback in the downloadable-media industry, Sony's Beta-format video products suffered negative market feedback in the videocassette industry. Sony certainly succeeded in differentiating its products by making them incompatible with those offered by competitors. As more consumers opted for the larger-capacity VHS videocassettes, however, a bandwagon effect led other consumers to choose VHS as well, which led to a wave of substitutions away from Sony's Beta-format video products.

## Product Compatibility, Oligopolies, and Prices

Of course, oligopolistic multiproduct firms cannot make choices about product compatibility in isolation from the decisions of their competitors. In light of their strategic dependence, they must also take into account the reactions of other firms.

HOW INDUSTRY PRODUCT INCOMPATIBILITY CAN EMERGE To see how industry outcomes with regard to product compatibility can differ, begin by taking a look at Figure 26-3 below. This figure displays a payoff matrix for an industry composed of two multiproduct firms, Firm 1 and Firm 2, which are contemplating offering

## FIGURE 26-3 Payoffs Yielding a Product Format Conflict

If two firms face the depicted payoff matrix, known as a Tweedle Dee-Tweedle Dum game situation, Firm 1 expects to earn the highest profits if it adopts Format A, and Firm 2 anticipates earning the highest profits if it opts for Format B. Hence, the firms choose these incompatible product formats (the lower right-hand quadrant).


## You Are There

To contemplate a recent real-world product-compatibility issue, read Apple
Puts Adobe on Hold, on page 588.
sets of complementary products in one of two incompatible formats, Format A or Format B. We also assume that, at the outset, neither firm believes that network effects are likely to prove to be important to the industry in which they operate.

If both firms offer their products in Format A, each firm anticipates that the resulting homogeneity of their product lines will yield only $\$ 1$ million in profits during the relevant period. If both firms offer their products in Format B, each expects to earn only $\$ 2$ million in profits. If Firm 1 differentiates its product set by offering it in Format B while Firm 2 selects Format A, then each firm anticipates earning $\$ 3$ million in profits. If Firm 1 uses Format A while Firm 2 selects Format B, then each firm expects to earn $\$ 4$ million in profits. Firm 1, therefore, will opt for Format A, and Firm 2 will opt for Format B. Thus, the firms favor mutual incompatibility that differentiates their product sets and yields the highest anticipated profits. Each firm opts to go its separate way with its own different format. In game theory, the configuration of payoffs depicted in Figure 26-3 on the preceding page is often known as the Tweedle Dee-Tweedle Dum game, after the British nursery rhyme characters who choose to disagree.

THE COMPLICATING IMPACTS OF NETWORK EFFECTS If both of the firms with the payoffs depicted in Figure 26-3 are correct in assuming that network effects are minuscule in their industry, then they can achieve anticipated profit levels. What happens if their shared supposition about network effects is incorrect? Once the presence of network effects is discovered, Firm 1 will fight for Format A to be the industry standard, and Firm 2 will battle for Format B. That is, after opting for an incompatible format, each firm actually is likely to expend more resources than previously anticipated to promote its format and achieve positive market feedback.

For instance, suppose that Firms 1 and 2 manufacture videogame systems and various complementary accessories. After the firms have opted for incompatible formats, consumers unexpectedly develop an interest in remote multiplayer gaming via the Internet. Each firm may respond by offering inducements to creators of multiplayer games to produce games compatible only with its selected format. Each may also "preannounce" forthcoming complementary products in its selected format that allow multiplayer gaming in an effort to discourage consumers from purchasing items in the other firm's product line. Either of these actions would push up each firm's operating costs. In addition, the firms may try to induce consumers to opt for their product formats by cutting prices, which would reduce the competitors' revenues.

Thus, during the current period, both firms likely will earn lower profits than they anticipated when they selected their formats. If one firm ultimately loses the battle to become the industry standard, its profits likely will plummet, much as Sony's did when it lost the Beta-VHS battle. The profits of its competitor will then rise, much as Apple's profits soared when its iPod product line became a predominant downloadable-media system since the early 2000 s.

## Why Not . . . require companies to make their products compatible?

Requiring product compatibility would not necessarily be in the best interest of consumers. For some types of applications, product compatibility is in the best interest of both firms and consumers, as evidenced by a relatively recent decision by all cellphone firms to make their products compatible with standardized cellphone battery chargers. For other types of applications, however, such as interfaces between smartphones and the Internet or
various types of software, requiring product compatibility could stifle innovation. Firms hope to reap short-term profits by offering the next "killer app" and could lose the motivation to offer new applications if they could not exclude their apps from functioning on competing products. Thus, if product incompatibility were illegal, many product applications that consumers desire would not be available to them.

## FIGURE 26-4 Payoffs Inducing Firms to Seek to Coordinate Product Formats

If two firms face the payoff matrix in panel (a), then both firms earn the highest profits by utilizing Format A , and they will gain by coordinating their choice of this compatible product format (the lower left-hand quadrant). In panel (b), both firms earn greater profits if their products have the same formats.

Nevertheless, Firm 1 earns the highest profits if both firms opt for Format A, while Firm 2 earns the highest profits if both agree to use Format B. Hence, both parties wish to coordinate but may not agree on how to do so , which is why this game situation is called the Battle of the Sexes.


WHY PRODUCT COMPATIBILITY MIGHT BE AN INDUSTRY OUTCOME Now consider a different industry situation, depicted by the payoff matrices in Figure 26-4 above, in which Firm 1 and Firm 2 recognize in advance that network effects will result in one of the two formats winning out over the other with consumers. Panel (a) displays the simplest possible outcome, in which Firm 1 and Firm 2 each anticipate earning the most profits if both choose the same format. In this example, both firms earn the highest profits, $\$ 4$ million during the relevant period, by mutually adopting the compatible Format A.

Panel (b) of Figure 26-4 depicts a more complicated situation. It is still true that both firms earn the most profits if they each choose the same format. Nevertheless, Firm 1 earns the highest profits if the firms mutually adopt the compatible Format A, but Firm 2 earns the highest profits if the firms agree to choose Format B. The fact that each party desires to coordinate with the other but agreement is not immediately forthcoming is why in game theory this payoff configuration is often referred to as the Battle of the Sexes.

As with the payoff matrix in Figure 26-3 on page 585, one result could be a battle between the firms over which format to adopt. Another possible result, given that both firms recognize the role of network effects, is that the firms might work together to develop one common format and arrange to share the profits.

QUICK QUIZ See page 593 for the answers. Review concepts from this section in MyEconLab.

Product compatibility is the capability of an item sold by one firm to function with another firm's product.

Product compatibility is an industrywide issue for ___ firms selling two or more complementary products subject to $\qquad$ effects.

An industry battle between incompatible product formats can occur if competing firms selling sets of products fail to take into account $\qquad$ effects.

## Comparing Market Structures

Now that we have looked at perfect competition, pure monopoly, monopolistic competition, and oligopoly, we are in a position to compare the attributes of these four different market structures. We do this in summary form in Table 26-3 below, in which we compare the number of sellers, their ability to set price, and the degree of product differentiation and also give some examples of each of the four market structures.

## TABLE 26-3

## Comparing Market Structures

| Market <br> Structure | Number of Sellers | Unrestricted Entry and Exit | Ability to Set Price | Long-Run Economic Profits Possible | Product Differentiation | Nonprice Competition | Examples |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Perfect competition | Numerous | Yes | None | No | None | None | Agriculture, roofing nails |
| Monopolistic competition | Many | Yes | Some | No | Considerable | Yes | Toothpaste, toilet paper, soap, retail trade |
| Oligopoly | Few | Partial | Some | Yes | Frequent | Yes | Recorded music, college textbooks |
| Pure monopoly | One | No (for entry) | Considerable | Yes | None (product is unique) | Yes | Some electric companies, some local telephone companies |

## You Are There

Apple Puts Adobe on Hold

Kevin Lynch, chief technology officer at Adobe Systems, is frustrated with Apple, the manufacturer of the Macintosh computer and the iPod, iPhone, and iPad devices. When Apple introduced the iPhone a few years earlier, the company would not make the iPhone compatible with Adobe's Flash video technology. At that time, Apple officials justified the decision by complaining that Adobe's Flash software was prone to "bugs" that had caused its Mac computers to crash frequently.

After years of effort to improve the Flash software, Lynch says that it is "ready to go" for use with Apple products, especially the company's new iPad. The only hurdle, Lynch indicates, is that Adobe "requires Apple's cooperation to get on the device." Nevertheless, to the dismay of Lynch and other Adobe executives, Apple has announced that for now it will not allow compatibility of the Flash software with the iPad. Adobe managers wonder if Apple's policy is aimed at preventing development of
software applications that can operate on devices that compete with the iPhone and iPad. The main purpose of the Flash software is to allow videos to be viewed on digital devices, but in principle software developers could use Flash to design applications that could help competing devices function more like the iPhone or the iPad. Consequently, Lynch suspects that perhaps Apple never really intended to make its products compatible with Adobe's Flash software.

## Critical Analysis Questions

1. Why would Adobe likely gain if Apple devices were compatible with Flash?
2. Why might it not be a profit-maximizing choice for Apple to make its digital devices compatible with Adobe's Flash software?


## CONCEPTS APPLIED

- Vertical Mergers
- Oligopoly
-Strategic Dependence

Recently, there has been an upswing in vertical mergers, or mergers between firms that previously bought and sold items used as inputs. Vertical mergers cannot create oligopolies, but they often involve firms operating in oligopolistic industries.

## Reversing a Prior Trend Toward Specialized Functions

During the late twentieth and early twenty-first centuries, companies often opted to specialize in particular tasks. Many firms shifted functions such as procuring raw materials and manufacturing to other companies and then specialized in assembling and distributing final products. Thus, steelmakers sold off mining operations in the 1980s. Automakers separated themselves from parts suppliers in the 1990s. In the 2000s, information technology companies specialized in making any one of the following: microchips, hardware, or software.

In recent years, however, there has been a movement back toward incorporating multiple functions within a single company. The result has been a wave of vertical mergers, such as those listed in Table 26-4 on the next page.

## The Rationale for Vertical Mergers: Vertical Integration

Table 26-4 lists the reasons that the companies involved in large vertical mergers gave for combining their firms. Although each rationale is specific to a particular merger, a common theme is a desire to combine business operations to create what economists refer to as a vertical integrated structure. That is, the firms sought to integrate several different aspects of the production process within one firm instead of multiple firms.

Another common theme is that most of the companies that merged are in traditionally oligopolistic industries. These include staging and ticketing of events production,
bottling of soft drinks, and large-scale manufacturing and distribution of vehicles, aircraft, and steel. Consequently, the companies' decisions to engage in vertical mergers reflected an understanding of strategic dependence vis-àvis competitors in their industry. For example, PepsiCo's decision to merge with the company that bottles most of its soft drinks took into account likely reactions of its main competitors, Coca-Cola and Dr Pepper Snapple. Likewise, Boeing's decision to merge with a key manufacturer of aircraft components reflected Boeing's anticipation of the reaction of its primary competitor, Airbus. Like their choices of how much to produce and what prices to charge, these firms' decisions about mergers that vertically integrate their operations are strategically dependent on reactions of their competitors.

## For Critical Analysis

1. How might a vertical merger help to reduce the costs of producing a final product and thereby give a firm a competitive edge over a competitor?
2. In principle, how could a vertical merger that removes a competitor's access to a supplier of raw materials or other required inputs potentially provide the merging firm with a competitive edge over that competitor?

## Web Resources

1. For a brief discussion of possible rationales for vertical mergers, go to www.econtoday.com/ch26.
2. To learn about policy issues associated with vertical mergers, go to www.econtoday.com/ch26.

## TABLE 26-4

## Recent Vertical <br> Mergers Involving Large Global Enterprises

Although each merger listed had its own particular rationale, all of the mergers resulted in the integration of various productive activities within a single firm.

| Companies Merged | Year | Motivation for Vertical Merger |
| :--- | :---: | :--- |
| Ticketmaster-Live Nation | 2010 | Combine the functions of event <br> promotion and ticketing. <br> Link the functions of soft-drink <br> production and distribution. <br> Integrate the production and sale of <br> hardware and software. <br> Combine the production of auto parts <br> and final auto assembly. <br> GM-Depsi Bottling |
| Boeing-Vun Microsystems Automotive | 2010 | 2009 |
| Apple-P.A. Semi aircraft parts production and final |  |  |
| Nucor-SHV North America | 2008 | aircraft assembly. <br> Combine the production of microchips <br> and computing devices. |

## Research Project

Contrast a vertical merger with a horizontal merger, and explain why a vertical merger typically is less likely than a horizontal merger to directly reduce the degree of competition among firms selling the same product.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

The Fundamental Characteristics of Oligopoly Economies of scale, barriers to entry, and horizontal mergers among firms that sell similar products can result in an oligopoly, a situation in which a few firms produce most of an industry's output. To measure the extent to which a few firms account for an industry's production and sales, economists calculate concentration ratios, which are the percentages of total sales or production by the top few firms. Strategic dependence is an important characteristic of oligopoly. One firm's decisions concerning price, product quality, or advertising can bring about responses by other firms.
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- MyEconLab Study Plan 26.1
- Audio introduction to Chapter 26
- Economics Video: Record Job Losses

Applying Game Theory to Evaluate the Pricing Strategies of Oligopolistic Firms Game theory is the analytical framework used to evaluate how two or more firms compete for payoffs that depend on the strategies that others employ.
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- MyEconLab Study Plan 26.2
- Video: Opportunistic Behavior
- Animated Figures 26-1, 26-2


## WHAT YOU SHOULD KNOW

When firms work together for a common objective such as maximizing industry profits, they participate in cooperative games, but when they cannot work together, they engage in noncooperative games. One important type of game is the prisoners' dilemma, in which the inability to cooperate in determining prices of their products can cause firms to choose lower prices than they otherwise would prefer.

Industry Features That Contribute to or Detract from Efforts to Form a Cartel A cartel is an organization of firms in an industry that collude to earn economic profits by producing a combined output consistent with monopoly profit maximization. Four conditions make a collusive cartel agreement easier to create and enforce: (1) a small number of firms in the industry, (2) relatively undifferentiated products, (3) easily observable prices, and (4) little variation in prices.

Why Network Effects and Market Feedback Encourage Oligopoly Network effects arise when a consumer's demand for an item is affected by how many other consumers also use it. There is positive market feedback when enough people consume a product to induce others to do so. Negative market feedback occurs when decreased purchases of an item by some consumers give others an incentive to stop buying it. Oligopoly can develop because a few firms may be able to capture most of the growth in demand induced by positive market feedback.

Why Multiproduct Firms Selling Complementary Sets of Products May or May Not Wish for Their Products to Be Compatible with Those of Competitors Product compatibility refers to the capability of an item sold by one firm to function with another firm's complementary product. A multiproduct firm selling two or more complementary products may opt for incompatibility with competing firms' products if it anticipates that lack of compatibility will differentiate its product set and maximize its profits.
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## KEY TABLE

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- MyEconLab Study Plans 26.5, 26.6
- Animated Table 26-3


## All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

26-1. Suppose that the distribution of sales within an industry is as shown in the table.

| Firm | Share of Total Market Sales |
| :--- | :---: |
| A | $15 \%$ |
| B | 14 |
| C | 12 |
| D | 11 |
| E | 10 |
| F | 10 |
| G | 8 |
| H | 7 |
| All others | 13 |
| Total | $100 \%$ |

a. What is the four-firm concentration ratio for this industry?
b. What is the eight-firm concentration ratio for this industry?
26-2. The table below shows recent worldwide market shares of producers of inkjet printers.

| Firm | Share of Worldwide Market Sales |
| :--- | :---: |
| Brother | $3 \%$ |
| Canon | 17 |
| Dell | 6 |
| Epson | 18 |
| Hewlett-Packard | 41 |
| Lexmark | 13 |
| Samsung | 1 |
| Other | 1 |

a. In this year, what was the four-firm concentration ratio in the inkjet-printer industry?
b. In this year, what was the seven-firm concentration ratio in the inkjet-printer industry?
26-3. Characterize each of the following as a positive-sum game, a zero-sum game, or a negative-sum game.
a. Office workers contribute $\$ 10$ each to a pool of funds, and whoever best predicts the winners in a professional sports playoff wins the entire sum.
b. After three years of fighting with large losses of human lives and materiél, neither nation involved in a war is any closer to its objective than it was before the war began.
c. Two collectors who previously owned incomplete and nearly worthless sets of trading cards
exchange several cards, and as a result both end up with completed sets with significant market value.
26-4. Characterize each of the following as a positivesum game, a zero-sum game, or a negative-sum game.
a. You play a card game in your dorm room with three other students. Each player brings $\$ 5$ to the game to bet on the outcome, winner take all.
b. Two nations exchange goods in a mutually beneficial transaction.
c. A thousand people buy $\$ 1$ lottery tickets with a single payoff of $\$ 800$.
26-5. Last weekend, Bob attended the university football game. At the opening kickoff, the crowd stood up. Bob therefore realized that he would have to stand up as well to see the game. For the crowd (not the football team), explain the outcomes of a cooperative game and a noncooperative game. Explain what Bob's "tit-for-tat strategic behavior" would be if he wished to see the game.
26-6. Consider two strategically dependent firms in an oligopolistic industry, Firm A and Firm B. Firm A knows that if it offers extended warranties on its products but Firm B does not, it will earn $\$ 6$ million in profits, and Firm B will earn $\$ 2$ million. Likewise, Firm B knows that if it offers extended warranties but Firm A does not, it will earn $\$ 6$ million in profits, and Firm A will earn $\$ 2$ million. The two firms know that if they both offer extended warranties on their products, each will earn $\$ 3$ million in profits. Finally, the two firms know that if neither offers extended warranties, each will earn $\$ 5$ million in profits.
a. Set up a payoff matrix that fits the situation faced by these two firms.
b. What is the dominant strategy for each firm in this situation? Explain.
26-7. Take a look back at the data regarding the inkjetprinter industry in Problem 26-2, and answer the following questions.
a. Suppose that consumer demands for inkjet printers, the prices of which are readily observable in office supply outlets and at Internet sites, are growing at a stable pace. Discuss whether circumstances are favorable to an effort by firms in this industry to form a cartel.
b. If the firms successfully establish a cartel, why will there naturally be pressures for the cartel to break down, either from within or from outside?

26-8. Consider the following payoff matrix. Firm 1 and Firm 2 are seeking to choose between Format A and Format B for their products, under the assumption that there are not any network effects. Will they desire to produce and sell compatible product formats?


26-9. Consider the payoff matrix at the right, in which Firm 1 and Firm 2 seek to choose between product Format A and Format B, under the assumption that there are network effects. Will they desire to produce and sell compatible product formats?


26-10. Explain why network effects can cause the demand for a product either to expand or to contract relative to what it would be if there were no network effects.
26-11. List three products that you think are subject to network effects. For each product, indicate whether, in your view, all or just a few firms within the industry that produces each product experience market feedback effects. In your view, are any market feedback effects in these industries currently positive or negative?

## ECONOMICS ON THE NET

## Current Concentration Ratios in U.S. Manufacturing

 Industries As you learned in this chapter, economists sometimes use concentration ratios to evaluate whether industries are oligopolies. In this application, you will make your own determination using the most recent data available.Title: Concentration Ratios in Manufacturing
Navigation: Follow the link at www.econtoday.com/ ch26 to get to the U.S. Census Bureau's report on Concentration Ratios in Manufacturing.

Application Answer the following questions.

1. Select the report for the most recent year. Find the four-firm concentration ratios for the following industries: fluid milk (311511), women's and girls' cut \&
sew dresses (315233), envelopes (322232), electronic computers (334111).
2. Which industries are characterized by a high level of competition? Which industries are characterized by a low level of competition? Which industries qualify as oligopolies?
3. Name some of the firms that operate in the industries that qualify as oligopolies.
For Group Study and Analysis Discuss whether the four-firm concentration ratio is a good measure of competition. Consider some of the firms you named in item 3. Do you consider these firms to be "competitive" in their pricing and output decisions? Consider the four-firm concentration ratio for ready-mix concrete (327320). Do you think that on a local basis, this industry is competitive? Why or why not?

## ANSWERS TO QUICK QUIZZES

p. 577: (i) small . . . interdependent; (ii) economies . . . mergers; (iii) Vertical; (iv) Horizontal; (v) percentage . . . sales
p. 580: (i) reaction . . . strategic; (ii) zero . . . negative . . . positive; (iii) dominant
p. 582: (i) cartel; (ii) small . . . undifferentiated . . . observable . . . variation; (iii) entry . . . variations p. 583: (i) Network; (ii) Positive . . . Negative; (iii) gains . . . positive
p. 587: (i) complementary; (ii) multiproduct . . . network; (iii) complementary . . . network


Recently, the Food and Drug Administration (FDA) and the U.S. Department of Agriculture (USDA) asked Congress to increase their operating budgets. Among the justifications they offered was that Congress has assigned the agencies to enforce new food-labeling regulations. Congress has ordered the USDA to administer a new rule requiring large supermarkets to label all fruit, vegetable, and meat items with their nation of origin. Congress has also ordered the FDA to issue a regulation requiring restaurant chains to add calorie counts to their menus. The USDA and the FDA argued that enforcing these regulations would boost the agencies' operating costs. Of course, supermarkets and restaurants faced costs of complying with the new regulations, but the agencies do not have to pay those expenses. In this chapter, you will learn about both the costs and the benefits of government regulation.

After reading this chapter, you should be able to:
$>$ Distinguish between economic regulation and social regulation

- Recognize the practical difficulties in regulating the prices charged by natural monopolies
- Explain the main rationales for regulation of industries that are not inherently monopolistic
$>$ Identify alternative theories aimed at explaining the behavior of regulators
- Understand the foundations of antitrust laws and regulations
$>$ Discuss basic issues in enforcing antitrust laws


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in a recent year not only did 285 laws enacted by the U.S. Congress go into effect, but U.S. federal agencies also imposed 3,830 new regulatory rules? Many of these rules are intended to induce U.S. industries to operate in ways that government regulators contend will promote economic efficiency and benefit consumers. Nevertheless, some critics have estimated that the annual cost of complying with these regulations exceeds \$1 trillion. Consequently, how regulations and other forms of government oversight should act to promote greater economic efficiency and how they actually act are important topics for understanding how every economy works. Nevertheless, before you can begin your study of the economic effects of regulation, it is important to understand the various ways in which the government oversees the activities of U.S. businesses.

## Forms of Industry Regulation

The U.S. government began regulating social and economic activity early in the nation's history. The amount of government regulation began increasing in the twentieth century and has grown considerably since 1970. Figure 27-1 below displays two common measures of regulation in the United States. Panel (a) shows that regulatory spending by federal agencies (in 2005 dollars) has generally trended upward since 1970 and has risen considerably since 2000. New national security regulations following the 2001 terrorist attacks in New York City and Washington, D.C., have fueled a significant portion of this growth. The remainder of the increase in spending is related to a general upswing in regulatory enforcement by the federal government during this period. Panel (b) of Figure 27-1 depicts the number of pages in the Federal Register, a government publication that lists all new regulatory rules. According to this measure, the scope of new federal regulations increased sharply during the 1970s, dropped off in the 1980 s, and has generally increased since then.

There are two basic types of government regulation. One is economic regulation of natural monopolies and of specific nonmonopolistic industries. For instance, some state

## FIGURE 27-I Regulation on the Rise

Panel (a) shows that federal government regulatory spending is now more than $\$ 50$ billion per year. State and local spending is not shown. As panel (b) shows, the number of pages in the Federal Register per year
rose sharply in the 1970s, dropped off somewhat in the 1980s, and then began to rise once more.
Sources: Institute for University Studies; Federal Register, various issues.

Panel (a)
Regulatory Spending by Federal Agencies


Year

Panel (b)
Federal Register Pages

commissions regulate the prices and quality of services provided by electric power companies, which are considered natural monopolies that experience lower long-run average costs as their output increases. Financial services industries and interstate transportation industries are examples of nonmonopolistic industries that are subjected to considerable government regulation. The other form of government regulation is social regulation, which covers all industries. Examples include various occupational, health, and safety rules that federal and state governments impose on most businesses.

## Economic Regulation

Initially, most economic regulation in the United States was aimed at controlling prices in industries considered to be natural monopolies. Over time, federal and state governments have also sought to influence the characteristics of products or processes of firms in a variety of industries without inherently monopolistic features.

REGULATION OF NATURAL MONOPOLIES The regulation of natural monopolies has tended to emphasize restrictions on product prices. Various public utility commissions throughout the United States regulate the rates (prices) of electrical utility companies and some telephone operating companies. This rate regulation, as it is usually called, officially has been aimed at preventing such industries from earning monopoly profits.

REGULATION OF NONMONOPOLISTIC INDUSTRIES The prices charged by firms in many other industries that do not have steadily declining long-run average costs, such as financial services industries, have also been subjected to regulations. Every state in the United States, for instance, has a government agency devoted to regulating the prices that insurance companies charge.

More broadly, government regulations establish rules pertaining to production, product (or service) features, and entry and exit within a number of specific nonmonopolistic industries. The federal government is heavily involved, for instance, in regulating the securities, banking, transportation, and communications industries. The Securities and Exchange Commission regulates securities markets. The Federal Reserve, Office of the Comptroller of the Currency, and Federal Deposit Insurance Corporation regulate commercial banks and savings banks. The National Credit Union Administration supervises credit unions. The Federal Aviation Administration supervises the airline industry, and the Federal Motor Carrier Safety Administration regulates the trucking industry. The Federal Communications Commission has oversight powers relating to broadcasting and telephone and communications services.

## Social Regulation

In contrast to economic regulation, which covers only particular industries, social regulation applies to all firms in the economy. In principle, the aim of social regulation is a better quality of life through improved products, a less polluted environment, and better working conditions. Since the 1970s, an increasing array of government resources has been directed toward regulating product safety, advertising, and environmental effects. Table 27-1 on the facing page lists some major federal agencies involved in these broad regulatory activities.

The possible benefits of social regulations are many. For example, the water supply in some cities is known to be contaminated with potentially hazardous chemicals, and air pollution contributes to many illnesses. Society might well benefit from cleaning up these pollutants. As we shall discuss, however, broad social regulations also entail costs that we all pay, and not just as taxpayers who fund the regulatory activities of agencies such as those listed in Table 27-1.

## TABLE 27-I

## Federal Agencies Engaged in Social Regulation

| Agency | Jurisdiction | Date Formed | Major Regulatory Functions |
| :---: | :---: | :---: | :---: |
| Federal Trade Commission (FTC) | Product markets | 1914 | Responsible for preventing businesses from engaging in misleading advertising, unfair trade practices, and monopolistic actions, as well as for protecting consumer rights. |
| Food and Drug Administration (FDA) | Food and pharmaceuticals | 1938 | Regulates the quality and safety of foods, health and medical products, pharmaceuticals, cosmetics, and animal feed. |
| Equal Employment Opportunity Commission (EEOC) | Labor markets | 1964 | Investigates complaints of discrimination based on race, religion, gender, or age in hiring, promotion, firing, wages, testing, and all other conditions of employment. |
| Environmental Protection Agency (EPA) | Environment | 1970 | Develops and enforces environmental standards for air, water, waste, and noise. |
| Occupational Safety and Health Administration (OSHA) | Health and safety | 1970 | Regulates workplace safety and health conditions. |
| Consumer Product Safety Commission (CPSC) | Consumer product safety | 1972 | Responsible for protecting consumers from products posing fire, electrical, chemical, or mechanical hazards or dangers to children. |
| Mining Enforcement and Safety Administration | Mining and oil drilling safety | 1973 | Establishes and enforces operational safety rules for mines and oil rigs. |

## QUICK QUIZ See page 617 for the answers. Review concepts from this section in MyEconLab.

$\qquad$ regulation applies to specific industries, whereas regulation applies to businesses throughout the economy.

Governments commonly regulate the prices and quality of services provided by electric, gas, and other utilities, which traditionally have been considered $\qquad$ monopolies.

Governments also single out various nonmonopolistic industries, such as the financial and transportation industries, for special forms of $\qquad$ regulation.

Among the common forms of $\qquad$ regulation covering all industries are the occupational, health, and safety rules that federal and state governments impose on producers.

## Regulating Natural Monopolies

At one time, much government regulation of business purportedly aimed to solve the so-called monopoly problem. Of particular concern was implementing appropriate regulations for natural monopolies.

## The Theory of Natural Monopoly Regulation

Recall from Chapter 24 that a natural monopoly arises whenever a single firm can produce all of an industry's output at a lower per-unit cost than other firms attempting to produce less than total industry output. In a natural monopoly, therefore, economies of large-scale production exist, leading to a single-firm industry.

THE UNREGULATED NATURAL MONOPOLY Like any other firm, an unregulated natural monopolist will produce to the point at which marginal revenue equals marginal cost. Panel (a) of Figure 27-2 below depicts a situation in which a monopolist faces the market demand curve, $D$, and the marginal revenue curve, MR. The monopolist searches along the demand curve for the profit-maximizing price and quantity. The profit-maximizing quantity is at point $A$, at which the marginal revenue curve crosses the long-run marginal cost curve, LMC, and the unregulated monopolist maximizes profits by producing the quantity $Q_{m}$. Consumers are willing and able to pay the price per unit $P_{m}$ for this quantity at point $F$. This price is above marginal cost, so it leads to a socially inefficient allocation of resources by restricting production to a rate below that at which price equals marginal cost.

THE IMPRACTICALITY OF MARGINAL COST PRICING What would happen if the government were to require the monopolist in Figure 27-2 below to produce to the point at which price equals marginal cost, which is point $B$ in panel (b)? Then it would produce

## FIGURE 27-2 Profit Maximization and Regulation Through Marginal Cost Pricing

The profit-maximizing natural monopolist here would produce at the point in panel (a) at which marginal costs equal marginal revenuethat is, at point $A$, which gives the quantity of production $Q_{m}$. The perunit price charged would be $P_{m}$ at point $F$, which is the price consumers would be willing to pay for the quantity produced. If a regulatory commission attempted to regulate natural monopolies so that price equaled long-run marginal cost, the commission would make the monopolist set production at the point where the long-run marginal cost (LMC) curve intersects the demand schedule. This is shown in panel (b). The quantity produced would be $Q_{1}$, and the perunit price would be $P_{1}$. Average costs at output rate $Q_{1}$ are equal to $A C_{1}$, however. Losses would ensue, equal to the shaded area. It would be self-defeating for a regulatory commission to force a natural monopolist to produce at an output rate at which $\mathrm{MC}=P$ without subsidizing some of its costs because losses would eventually drive the natural monopolist out of business.

a larger output rate, $Q_{1}$. Consumers, however, would pay only the price per unit $P_{1}$ for this quantity, which would be less than the average cost of producing this output rate, $A C_{1}$. Consequently, requiring the monopolist to engage in marginal cost pricing would yield a loss for the firm equal to the shaded rectangular area in panel (b). The profitmaximizing monopolist would go out of business rather than face such regulation.

AVERAGE COST PRICING Regulators cannot practically force a natural monopolist to engage in marginal cost pricing. Thus, regulation of natural monopolies has often taken the form of allowing the firm to set price at the point at which the long-run average cost (LAC) curve intersects the demand curve. In panel (b) of Figure 27-2 on the facing page, this is point $C$. In this situation, the regulator forces the firm to engage in average cost pricing, with average cost including what the regulators deem a "fair" rate of return on investment. For instance, a regulator might impose cost-ofservice regulation, which requires a natural monopoly to charge only prices that reflect the actual average cost of providing products to consumers. Alternatively, although in a similar vein, a regulator might use rate-of-return regulation, which allows firms to set prices that ensure a normal return on investment.

## Natural Monopolies No More?

For years, the electricity, natural gas, and telecommunications industries have been subjected to regulations intended to induce firms in these industries to engage in average cost pricing. Traditionally, a feature common to all three industries has been that they utilize large networks of wires or pipelines to transmit their products to consumers. Federal, state, and local governments concluded that the average costs of providing electricity, natural gas, and telecommunications declined as the output rates of firms in these industries increased. Consequently, governments treated these industries as natural monopolies and established regulatory commissions to subject the industries to forms of cost-of-service and rate-of-return regulation.

ElECTRICITY AND NATURAL GAS: SEPARATING PRODUCTION FROM DELIVERY Today, 15 different companies provide electricity to homes, office buildings, and factories in Houston. Eight different firms compete to sell electricity in New York City, and six companies provide electricity in Philadelphia. Similarly, various producers of natural gas vie to market their product in a number of cities across the country. In nearly half of the U.S. states, there is active competition in the production of electricity and natural gas.

What circumstances led to this transformation? The answer is that regulators of electricity and natural gas companies figured out that the function of producing electricity or natural gas did not necessarily have to be combined with the delivery of the product. Until the mid-1980s, producers of natural gas and electricity had exclusive ownership of the pipeline and wire networks that provided energy for homes, office buildings, and factories. Since then, various regulators have gradually implemented policies that have separated production of electricity and natural gas from the distribution of these items to consumers.

Thus, in a growing number of U.S. locales, multiple producers now pay to use wire and pipeline networks to get their products to buyers. Economies of scale still exist in these distribution networks, and regulatory commissions impose cost-of-service or rate-of-return regulations on the network owners. Individual producers of electricity and natural gas openly compete, nonetheless, in the markets for the products that consumers actually utilize in their homes and businesses. The market clearing rates that consumers pay to consume electricity and natural gas reflect both the costs of producing these items and the transportation costs that producers pay to deliver them via regulated distribution networks.

TELECOMMUNICATIONS SERVICES MEET THE INTERNET As the production and sale of electricity and natural gas began to become more competitive undertakings, regulators started to apply the same principles to telecommunications services.

## Cost-of-service regulation

Regulation that allows prices to reflect only the actual average cost of production and no monopoly profits.

## Rate-of-return regulation

Regulation that seeks to keep the rate of return in an industry at a competitive level by not allowing prices that would produce economic profits.

Go to www.econtoday.com/ch27 to learn about the latest broadband regulations proposed by the Federal Communications Commission.

In the 1980s, the Federal Communications Commission (FCC) required AT\&T to open its existing phone networks to competing providers of long-distance phone services. Gradually, during the 1990s and 2000s, federal, state, and local regulators applied the same principles to local telecommunications services. Today, many U.S. cities and towns are served by two or more competing producers of wired phone services.

At the same time, other forces reshaped the cost structure of the telecommunications industry. First, during the 1990s, significant technological advances drastically reduced the costs of providing wireless telecommunications. Most individuals and businesses regarded cellphone services as imperfect substitutes for wire-based telecommunications. Nevertheless, the growing use of cellphones slowed growth in the demand for services delivered over traditional wire networks.

Second, since 2000, Internet phone service has become more widely available. Most cable television companies that provide Internet access now offer Web-based telephone services as well. Many other companies also offer Web phone services for purchase by anyone who already has access to the Internet.

ARE NATURAL MONOPOLIES RELICS OF THE PAST? Clearly, the scope of the government's role as regulator of natural monopolies has decreased with the unraveling of conditions that previously created this particular market structure. In many U.S. electricity and natural gas markets, government agencies now apply traditional cost-of-service or rate-of-return regulations primarily to wire and pipeline owners. Otherwise, the government's main role in many regional markets is to serve as a "traffic cop," enforcing property rights and rules governing the regulated networks that serve competing electricity and natural gas producers.

In telecommunications, any natural monopoly rationale for a governmental regulator role is rapidly dissipating as more and more households and businesses substitute cellular and Web-based phone services for wired phone services. Since 2000, consumers have stopped using more than 35 million land phone lines. At present, phone signals stop flowing on an additional 3 percent of existing lines each year. Telecommunications has become a technology-driven, competitive free-for-all. This industry is now far from being a natural monopoly.

QUICK QUIZ See page 6I7 for the answers. Review concepts from this section in MyEconLab.

A natural monopoly arises when one firm can produce all of an industry's output at a $\qquad$ per-unit cost than other firms. A profit-maximizing natural monopolist produces to the point at which marginal $\qquad$ equals long-run marginal $\qquad$ and charges the price that people are willing to pay for the quantity produced.

Because a natural monopolist that is required to set price equal to long-run marginal cost will sustain longrun losses and shut down, regulators typically allow natural monopolists to charge prices that just cover costs. Normally, regulators have done
this through cost-of-service regulation, in which prices are based on actual production costs, or rate-of-return regulation, in which prices are set to yield a rate of return consistent with $\qquad$ economic profits.
Technological and regulatory innovations have made the concept of natural monopoly less relevant. In the electricity, natural gas, and telecommunications industries, production increasingly is accomplished by numerous competing firms that $\qquad$ their products through regulated

## Regulating Nonmonopolistic Industries

Traditionally, one of the fundamental purposes of governments has been to provide a coordinated system of safeguarding the interests of their citizens. Not surprisingly, protecting consumer interests is the main rationale offered for governmental regulatory functions.

## Rationales for Consumer Protection in Nonmonopolistic Industries

The Latin phrase caveat emptor, or "let the buyer beware," was once the operative principle in most consumer dealings with businesses. The phrase embodies the idea that the buyer alone is ultimately responsible for assessing a producer and the quality of the items it sells before agreeing to purchase the firm's product. Today, various federal agencies require companies to meet specific minimal standards in their dealings with consumers. For instance, a few years ago, the U.S. Federal Trade Commission assessed monetary penalties on Toys " $Я$ " Us and KB Toys because they failed to ship goods sold on their Web sites in time for a pre-Christmas delivery. Such a government action would have been unheard of a few decades ago.

In some industries, federal agencies dictate the rules of the game for firms' interactions with consumers. The Federal Aviation Administration (FAA), for example, oversees almost every aspect of the delivery of services by airline companies. The FAA regulates the process by which tickets for flights are sold and distributed, oversees all flight operations, and even establishes rules governing the procedures for returning luggage after flights are concluded.

REASONS FOR GOVERNMENT-ORCHESTRATED CONSUMER PROTECTION Two rationales are commonly advanced for heavy government involvement in overseeing and supervising nonmonopolistic industries. One, which you encountered in Chapter 5, is the possibility of market failures. For example, the presence of negative externalities such as pollution may induce governments to regulate industries that create such externalities.

The second common rationale is asymmetric information. In the context of many producer-consumer interactions, this term refers to situations in which a producer has information about a product that the consumer lacks. For instance, administrators of your college or university may know that another school in your vicinity offers betterquality degree programs in certain fields. If so, it would not be in your college or university's interest to transmit this information to applicants who are interested in pursuing degrees in those fields.

For certain products, asymmetric information problems can pose special difficulties for consumers trying to assess product quality in advance of purchase. In unregulated financial markets, for example, individuals contemplating buying a company's stock, a municipality's bond, or a bank's certificate of deposit might struggle to assess the associated risks of financial loss. If the air transportation industry were unregulated, a person might have trouble determining if one airline's planes were less safe than those of competing airlines. In an unregulated market for pharmaceuticals, parents might worry about whether one company's childhood-asthma medication could have more dangerous side effects than medications sold by other firms.

ASYMMETRIC INFORMATION AND PRODUCT QUALITY In extreme cases, asymmetric information can create situations in which most of the available products are of low quality. A commonly cited example is the market for used automobiles. Current owners of cars that appear to be in good condition know the autos' service records. Some owners know that their cars have been well maintained and really do run great. Others, however, have not kept their autos in good repair and thus are aware that they will be susceptible to greater-than-normal mechanical or electrical problems.

Suppose that in your local used-car market, half of all used cars offered for sale are high-quality autos. The other half are low-quality cars, commonly called "lemons," that are likely to break down within a few months or perhaps even weeks. In addition, suppose that a consumer is willing to pay $\$ 20,000$ for a particular car model if it is in excellent condition but is willing to pay only $\$ 10,000$ if it is a lemon. Finally, suppose that people who own truly high-quality used cars are only willing to sell at a price of at least $\$ 20,000$, but people who own lemons are willing to sell at any price at or above $\$ 10,000$.

Go to www.econtoday.com/ch27 to view a full list of the regulations put into place by the Federal Aviation Administration.

## Lemons problem

The potential for asymmetric information to bring about a general decline in product quality in an industry.

Go to www.econtoday.com/ch27 to see how the Federal Trade Commission imposes regulations intended to protect consumers.

Because there is a $50-50$ chance that a given car up for sale is of either quality, the average amount that a prospective buyer is willing to pay equals $\left(\frac{1}{2} \times \$ 20,000\right)+$ $\left(\frac{1}{2} \times \$ 10,000\right)=\$ 15,000$. Owners of low-quality used cars are willing to sell them at this price, but owners of high-quality used cars are not. In this example, only lemons will be traded, at a price of $\$ 10,000$, because owners of cars in excellent condition will not sell their cars at a price that prospective buyers are willing to pay.

THE LEMONS PROBLEM Economists refer to the possibility that asymmetric information can lead to a general reduction in product quality in an industry as the lemons problem. This problem does not apply only to the used-car industry. In principle, any product with qualities that are difficult for consumers to fully assess is susceptible to the same problem. Credence goods, which as you learned in Chapter 25 are items such as pharmaceuticals, health care, and professional services, also may be particularly vulnerable to the lemons problem.

MARKET SOLUTIONS TO THE LEMONS PROBLEM Firms offering truly high-quality products for sale can address the lemons problem in a variety of ways. They can offer product guarantees and warranties. In addition, to help consumers separate highquality producers from incompetent or unscrupulous competitors, the high-quality producers may work together to establish industry standards.

In some cases, firms in an industry may even seek external product certification. They may, for example, solicit scientific reports supporting proposed industry standards and bearing witness that products of certain firms in the industry meet those standards. To legitimize a product-certification process, firms may hire outside companies or groups to issue such reports.

## Implementing Consumer Protection Regulation

Governments offering asymmetric information and lemons problems as rationales for regulation presumably have concluded that private market solutions such as warranties, industry standards, and product certification are insufficient. To address asymmetric information problems, governments may offer legal remedies to consumers or enforce licensing requirements in an effort to provide minimum product standards. In some cases, governments go well beyond simple licensing requirements by establishing a regulatory apparatus for overseeing all aspects of an industry's operations.

LIABILITY LAWS AND GOVERNMENT LICENSING Sometimes liability laws, which specify penalties for product failures, provide consumers with protections similar to guarantees and warranties. When the Federal Trade Commission (FTC) charged Toys " Я" Us and KB Toys with failing to meet pre-Christmas delivery dates for Internet toy orders, it operated under a mail-order statute Congress passed in the early 1970s. The mail-order law effectively made the toy companies' delivery guarantees legally enforceable. Although the FTC applied the law in this particular case, any consumer could have filed suit for damages under the terms of the statute.

Federal and state governments also get involved in consumer protection by issuing licenses granting only "qualifying" firms the legal right to produce and sell certain products. For instance, governments of nearly half of the states give the right to sell caskets only to people who have a mortuary or funeral director's license, allegedly to ensure that bodies of deceased individuals are handled with care and dignity.

Although government licensing may successfully limit the sale of low-quality goods, licensing requirements also often limit the number of providers. As you learned in Chapter 24, such requirements can ease efforts by established firms to act
as monopolists. In addition, if governments rely on the expertise of established firms for assistance in drafting licensing requirements, these firms certainly have strong incentives to recommend low standards for themselves but high standards for prospective entrants.

DIRECT ECONOMIC AND SOCIAL REGULATION In some instances, governments determine that liability laws and licensing requirements are insufficient to protect the interests of consumers. A government may decide that lemons problems in banking are so severe that without an extensive banking regulatory apparatus, consumers will lose confidence in banks, and bank runs may ensue. It may rely on similar rationales to establish economic regulation of other financial services industries. Eventually, it may apply consumer protection rationales to justify the economic regulation of additional industries such as trucking or air transportation.

The government may establish an oversight authority to make certain that consumers are protected from incompetent producers of foods and pharmaceuticals. Eventually, the government may determine that a host of other products should meet government consumer protection standards. It may also decide that the people who produce the products also require government agencies to ensure workplace safety. In this way, widespread social regulation emerges, as it has in the United States and most other developed nations.

## QUICK QUIZ See page 617 for the answers. Review concepts from this section in MyEconLab.



## Incentives and Costs of Regulation

Abiding by government regulations is a costly undertaking for firms. Consequently, businesses engage in a number of activities intended to avoid the true intent of regulations or to bring about changes in the regulations that government agencies establish.

## Creative Response and Feedback Effects: Results of Regulation

Sometimes individuals and firms respond to a regulation in a way that conforms to the letter of the law but undermines its spirit. When they do so, they engage in creative response to regulations.

One type of creative response has been labeled a feedback effect. Individuals' behaviors may change after a regulation has been put into effect. If a regulation requires fluoridated water, then parents know that their children's teeth have significant protection against tooth decay. Consequently, the feedback effect is that parents become less concerned about how many sweets their children eat.

How has a Food and Drug Administration (FDA) regulation that requires disclosure of trans fats in food items created an unanticipated feedback effect? (See the next page.)

## Creative response

Behavior on the part of a firm that allows it to comply with the letter of the law but violate the spirit, significantly lessening the law's effects.

## POLICY EXAMPLE Food Makers Respond to Regulation by Replacing Trans Fats

During the mid-2000s, a flurry of media stories exposed the food industry's widespread use of trans fats - fats created when hydrogen is added to vegetable oil. Because trans fats induce the human body to boost production of unhealthful cholesterol, the FDA decided to require companies to disclose the amounts of trans fats in their food products. Many companies worried that having any trans fats in their products would lead to lower sales, so they began to remove them. In fact, many consumers responded to labels indicating that no trans fats were present in foods by increasing their purchases of those food items. This, of course, encouraged more companies to eliminate trans fats.

To maintain product consistency and flavor, however, companies replaced the trans fats with ingredients such as coconut oil, palm oil, and palm kernel
oil. The net effect was that the total fat content of the food remained the same but with no trans fats. The new ingredients, however, are higher in saturated fats-which, like trans fats, generate production of harmful cholesterol in the human body. Some nutritionists suggest that by encouraging many people to buy more foods containing saturated fats, the FDA's regulation on trans fat may be leading to consumption of even more unhealthful fats.

## FOR CRITICAL ANALYSIS

What feedback effect might occur if companies were required to include very lengthy package labels explaining the dangers of all fats contained in food items?

## Capture hypothesis

A theory of regulatory behavior that predicts that regulators will eventually be captured by special interests of the industry being regulated.

## Explaining Regulators' Behavior

Those charged with enforcing government regulations operate outside the market, so their decisions are determined by nonmarket processes. A number of theories have emerged to describe the behavior of regulators. These theories explain how regulation can harm consumers by generating higher prices and fewer product choices while benefiting producers by reducing competitive forces and allowing higher profits. Two of the best-known theories of regulatory behavior are the capture bypothesis and the share-the-gains, share-the-pains theory.

THE CAPTURE HYPOTHESIS Regulators often end up becoming champions of the firms they are charged with regulating. According to the capture hypothesis, regardless of why a regulatory agency was originally established, eventually special interests of the industry it regulates will capture it. After all, the people who know the most about a regulated industry are the people already in the industry. Thus, people who have been in the industry and have allegiances and friendships with others in the industry will most likely be asked to regulate the industry.

According to the capture hypothesis, individual consumers of a regulated industry's products and individual taxpayers who finance a regulatory agency have interests too diverse to be greatly concerned with the industry's actions. In contrast, special interests of the industry are well organized and well defined. These interests also have more to offer political entrepreneurs within a regulatory agency, such as future employment with one of the regulated firms. Therefore, regulators have a strong incentive to support the position of a well-organized special-interest group within the regulated industry.

Why do U.S. tobacco companies want to be regulated by the Food and Drug Administration (FDA)?

## POLICY EXAMPLE The Tobacco Industry Sees Benefits in Regulation

Recently, the U.S. Congress granted the FDA the authority to regulate the tobacco industry. Under the legislation, the FDA can require reductions of tar and nicotine, ban the use of certain flavors and ingredients, and restrict the distribution and sale of cigarettes and smokeless tobacco products.

Among the strongest supporters of these actual and proposed regulatory changes have been tobacco firms. One reason is that the existing and proposed laws do not permit the FDA to consider banning existing tobacco products. Another reason is that the FDA would have the authority to decide whether any new tobacco products could be introduced into U.S. markets. Incumbent tobacco firms know that the FDA is unlikely to approve any new tobacco products. Therefore, regulation would eliminate threats of entry by new competitors. Finally, another source of competition would be removed
because the FDA would be required to stop the distribution of counterfeit cigarettes. Thus, FDA regulation of the tobacco industry promises to constrain the FDA to act in the interests of current tobacco firms by perpetuating existing tobacco products and protecting the firms selling these products from competition. In other words, the actual and proposed laws effectively require the FDA to pursue some of the industry's key interests.

## FOR CRITICAL ANALYSIS

Why might the wording of a law imposing regulation on an industry influence that industry's ability to capture its regulator? (Hint:
Often, a law's wording spells out how a regulator is required to interact with the firms that it supervises.)
"SHARE THE GAINS, SHARE THE PAINS" The share-the-gains, share-the-pains theory offers a somewhat different view of regulators' behavior. This theory focuses on the specific aims of regulators. It proposes that a regulator's main objective is simply to keep his or her job as a regulator. To do so, the regulator must obtain the approval of both the legislators who originally established and continue to oversee the regulatory agency and the regulated industry. The regulator must also take into account the views of the industry's customers.

In contrast to the capture hypothesis, which holds that regulators must take into account only industry special interests, the share-the-gains, share-the-pains theory contends that regulators must worry about legislators and consumers as well. After all, if industry customers who are hurt by improper regulation complain to legislators, the regulators might lose their jobs. Whereas the capture theory predicts that regulators will quickly allow electric utilities to raise their rates in the face of higher fuel costs, the share-the-gains, share-the-pains theory predicts a slower, more measured regulatory response. Ultimately, regulators will permit an increase in utility rates, but the allowed adjustment will not be as speedy or complete as predicted by the capture hypothesis. The regulatory agency is not completely captured by the industry. It also has to consider the views of consumers and legislators.

## The Benefits and Costs of Regulation

As noted earlier, regulation offers many potential benefits. Actual benefits, however, are difficult to measure. Putting a dollar value on safer products, a cleaner environment, and better working conditions is a difficult proposition. Furthermore, the benefits of most regulations accrue to society over a long time.

THE DIRECT COSTS OF REGULATION TO TAXPAYERS Measuring the costs of regulation is also a challenging undertaking. After all, about 5,000 new federal and state regulations are issued each year. One cost, though, is certain: U.S. federal and state taxpayers pay more than $\$ 50$ billion per year to staff regulatory agencies with more than 250,000 employees and to fund their various activities. Figure 27-3 below displays the distribution of total federal government outlays for economic and social regulation of various areas of the economy.

The total cost of regulation is much higher than just the explicit government outlays to fund the administration of various regulations, however. After all, businesses must expend resources complying with regulations, developing creative responses to regulations, and funding special-interest lobbying efforts directed at legislators and regulatory officials. Sometimes companies find that it is impossible to comply with one regulation without violating another, and determining how to avoid the resulting legal entanglements can entail significant expenditures.

Share-the-gains, share-the-pains theory A theory of regulatory behavior that holds that regulators must take account of the demands of three groups: legislators, who established and oversee the regulatory agency; firms in the regulated industry; and consumers of the regulated industry's products.

## FIGURE 27-3 The Distribution of Federal Regulatory Spending

This figure shows the areas of the economy to which more than $\$ 50$ billion of taxpayer-provided funds are distributed to finance economic and social regulation.
Source: Office of Management and Budget.


## You Are There

To envision why government regulation typically imposes costs on regulated firms, take a look at A Church Loses a Pie Fight with Pennsylvania, on page 611.

THE TOTAL SOCIAL COST OF REGULATION According to the Office of Management and Budget, annual expenditures that U.S. businesses must make solely to comply with regulations issued by various federal agencies amount to more than $\$ 700$ billion per year. Nevertheless, this estimate encompasses only the explicit costs of satisfying regulatory demands placed on businesses. It ignores relevant opportunity costs. After all, owners, managers, and employees of companies could be doing other things with their time and resources than complying with regulations. Economists estimate that the opportunity costs of complying with federal regulations may be as high as $\$ 300$ billion per year. A portion of this amount is passed on to consumers in the form of higher prices.

All told, therefore, the total social cost associated with satisfying federal regulations in the United States probably exceeds $\$ 1$ trillion per year. This figure, of course, applies only to federal regulations. It does not include the explicit and implicit opportunity costs associated with regulations issued by 50 different state governments and tens of thousands of municipalities. Undoubtedly, the annual cost of regulation throughout the United States exceeds $\$ 1.75$ trillion per year.

## QUICK QUIZ See page 6I7 for the answers. Review concepts from this section in MyEconLab.

The capture hypothesis holds that regulatory agencies will eventually be captured by industry special interests because $\qquad$ individually are not greatly influenced by regulation, whereas regulated $\qquad$ are directly affected.

According to the share-the-gains, share-the-pains theory of regulation, regulators must take into account
the interests of three groups: the $\qquad$ , $\longrightarrow$ —, and $\qquad$ —.

Regulation has benefits that are difficult to quantify in dollars. The costs of regulation include direct
$\qquad$ expenditures on regulatory agencies and explicit and implicit opportunity costs of

## Antitrust Policy

An expressed aim of the U.S. government is to foster competition. To this end, Congress has made numerous attempts to legislate against business practices that Congress has perceived to be anticompetitive. This is the general idea behind antitrust legislation. If the courts can prevent collusion among sellers of a product, there will be no restriction of output, and monopoly prices will not result. Instead, prices of goods and services will be close to their marginal social opportunity costs.

## Antitrust Policy in the United States

Congress has enacted four key antitrust laws, which are summarized in Table 27-2 on the facing page. The most important of these is the original U.S. antitrust law, called the Sherman Act.

THE SHERMAN ANTITRUST ACT OF 1890 The Sherman Antitrust Act, which was passed in 1890, was the first attempt by the federal government to control the growth of monopoly in the United States. The most important provisions of that act are as follows:

Section 1: Every contract, combination in the form of a trust or otherwise, or conspiracy, in restraint of trade or commerce among the several states, or with foreign nations, is hereby declared to be illegal.

Section 2: Every person who shall monopolize, or attempt to monopolize, or combine or conspire with any other person or persons to monopolize any part of the trade or commerce . . . shall be guilty of a misdemeanor [now a felony].

Notice how vague this act really is. No definition is given for the terms restraint of trade or monopolize. Despite this vagueness, however, the act was used to prosecute the infamous Standard Oil Trust of New Jersey. This company was charged with

Key U.S. Antitrust Laws

Sherman Antitrust Act of 1890

Clayton Act of 1914

Federal Trade Commission Act of 1914 (and 1938 Amendment)

Robinson-Patman Act of 1936

Forbids any contract, combination, or conspiracy to restrain trade or commerce within the United States or across U.S. borders. Holds any person who attempts to monopolize trade or commerce criminally liable.
Prohibits specific business practices deemed to restrain trade or commerce. Bans discrimination in prices charged to various purchasers when price differences are not due to actual differences in selling or transportation costs. Also forbids a company from selling goods on the condition that the purchaser must deal exclusively with that company. Finally, it prevents corporations from holding stock in other companies when this may lessen competition.
Outlaws business practices that reduce the extent of competition, such as alleged cutthroat pricing intended to drive rivals from the marketplace. Also established the Federal Trade Commission and empowered it to issue cease and desist orders in situations in which it determines "unfair methods of competition in commerce" exist. The 1938 amendment added deceptive business practices to the list of illegal acts.

Bans selected discriminatory price cuts by chain stores that allegedly drive smaller competitors from the marketplace. In addition, forbids price discrimination through special concessions in the form of price or quantity discounts, free advertising, or promotional allowances granted to one buyer but not to others, if these actions substantially reduce competition.
and convicted of violations of Sections 1 and 2 of the Sherman Antitrust Act in 1906. At the time it controlled more than 80 percent of the nation's oil-refining capacity. In addressing the company's legal appeal, the U.S. Supreme Court ruled that Standard Oil's predominance in the oil market created "a prima facie presumption of intent and purpose to control and maintain dominancy . . . not as a result from normal methods of industrial development, but by means of combinations." Here the word combination meant entering into associations and preferential arrangements with the intent of restraining competition. The Supreme Court forced Standard Oil of New Jersey to break up into many smaller companies that would have no choice but to compete.

The Sherman Act applies today just as it did more than a century ago. Recently, Samsung and other producers of DRAM computer chips admitted that they had violated the Sherman Act by conspiring to fix the price of DRAM chips by holding down production. Samsung paid a $\$ 300$ million fine for this Sherman Act violation.

OTHER IMPORTANT ANTITRUST LEGISLATION Table 27-2 above lists three other important antitrust laws. In 1914, Congress passed the Clayton Act to clarify some of the vague provisions of the Sherman Act by identifying specific business practices that were to be legally prohibited.

Congress also passed the Federal Trade Commission Act in 1914. In addition to establishing the Federal Trade Commission to investigate unfair trade practices, this law enumerated certain business practices that, according to Congress, involved overly aggressive competition. A 1938 amendment to this law expressly prohibited "unfair or deceptive acts or practices in commerce" and empowered the FTC to regulate advertising and marketing practices by U.S. firms.

The Robinson-Patman Act of 1936 amended the Clayton Act by singling out specific business practices, such as selected price cuts, aimed at driving smaller

Go to www.econtoday.com/ch27 to take a look at the guidelines the U.S. Department of Justice uses to decide whether to challenge proposed mergers under antitrust laws.
competitors out of business. The act is often referred to as the "Chain Store Act" because it was intended to protect independent retailers and wholesalers from "unfair competition" by chain stores.

EXEMPTIONS FROM ANTITRUST LAWS Numerous laws exempt the following industries and business practices from antitrust legislation:

- Labor unions
- Public utilities-electric, gas, and telephone companies
- Professional baseball
- Cooperative activities among U.S. exporters
- Hospitals
- Public transit and water systems
- Suppliers of military equipment
- Joint publishing arrangements in a single city by two or more newspapers

Thus, not all U.S. businesses are subject to antitrust laws.

## International Discord in Antitrust Policy

What, if anything, should U.S. antitrust authorities do if AT\&T decides that it wishes to merge with British Telecommunications or if Germany's Deutsche Telecom wants to acquire Sprint Nextel? What, if anything, should they do if Time Warner, the largest U.S. entertainment company, attempts to merge with London-based EMI, one of the world's largest recorded-music companies? These are not just rhetorical questions, as U.S. and European antitrust authorities learned in the 2000s when these issues actually surfaced. Growing international linkages among markets for many goods and services have increasingly made antitrust policy a global undertaking.

The international dimensions of antitrust pose a problem for U.S. antitrust authorities in the Department of Justice and the Federal Trade Commission. In the United States, the overriding goal of antitrust policies has traditionally been protecting the interests of consumers. This is also a formal objective of European Union (EU) antitrust authorities. In the EU , however, policymakers are also required to reject any business combination that "creates or strengthens a dominant position as a result of which effective competition would be significantly impeded."

This additional clause has sometimes created tension between U.S. and EU policymaking. In the United States, increasing dominance of a market by a single firm arouses the concern of antitrust authorities. Nevertheless, U.S. authorities typically will remain passive if they determine that the increased market dominance arises from factors such as exceptional management and greater cost efficiencies that ultimately benefit consumers by reducing prices. In contrast, under EU rules antitrust authorities are obliged to block any business combination that increases the dominance of any producer. They must do so regardless of what factors might have caused the business's preeminence in the marketplace or whether the antitrust action might have adverse implications for consumers.

QUICK QUIZ See page 6I7 for the answers. Review concepts from this section in MyEconLab.

The first national antitrust law was the Antitrust Act of 1890, which made illegal every contract and combination in restraint of trade. It remains the single most important antitrust law in the United States.

The $\qquad$ Act of 1914 made illegal various specific business practices, such as price discrimination.

The Act of 1914 and its 1938 amendment established the Federal Trade Commission and prohibited "unfair or deceptive acts or practices in commerce."
The $\qquad$ - $\qquad$ Act of 1936 aimed to prevent large producers from driving out small competitors by means of selective discriminatory price cuts.

Why did European antitrust authorities recently rule that Intel's microprocessor prices were too low?

## INTERNATIONAL POLICY EXAMPLE

## Antitrust Authorities Fine Intel for Its Low Prices

Intel produces and sells 80 percent of the microprocessors that power desktop and laptop computers, netbooks, cellphones, and other computing devices. The second-largest producer, Advanced Micro Devices (AMD), accounts for between 10 and 11 percent of the microprocessors produced worldwide.

Between 2000 and 2008, the average price of microprocessors fell by more than 40 percent. AMD responded by filing an antitrust suit in Europe alleging that microprocessor prices fell because Intel had been setting its prices below the average total costs faced by Intel's competitors. Intel's goal, AMD alleged, was to force its competitors to operate at a loss and induce them to exit the market.

Europe's antitrust authority, the European Commission, responded by launching an antitrust investigation. Ultimately, the European Commission
imposed a $\$ 1.45$ billion fine on Intel-the largest in the history of antitrust enforcement. Later, Intel paid another \$1.25 billion directly to AMD as part of a legal settlement. Soon, the profits of AMD and other microprocessor firms increased because microprocessor prices increased. As a result, by the 2010s, consumers were also paying higher prices for microprocessorequipped computing devices.

FOR CRITICAL ANALYSIS
What is your evaluation of the European Commission's argument that its ruling against Intel would prevent microprocessor prices from increasing even more in the future?

## Antitrust Enforcement

How are antitrust laws enforced? In the United States, most enforcement continues to be based on the Sherman Act. The Supreme Court has defined the offense of monopolization as involving the following elements: "(1) the possession of monopoly power in the relevant market and (2) the willful acquisition or maintenance of that power, as distinguished from growth or development as a consequence of a superior product, business acumen, or historical accident."

## Monopoly Power and the Relevant Market

The Sherman Act does not define monopoly. Monopoly need not be a single entity. Also, monopoly is not a function of size alone. For example a "mom and pop" grocery store located in an isolated town can function as a monopolist.

It is difficult to define and measure market power precisely. As a workable proxy, courts often look to the firm's percentage share of the "relevant market." This is the so-called market share test. A firm is generally considered to have monopoly power if its share of the relevant market is 70 percent or more. This is only a rule of thumb, however, not an absolute requirement. In some cases, a smaller share may be held to constitute monopoly power.

The relevant market consists of two elements: a relevant product market and a relevant geographic market. What should the relevant product market include? It must include all items produced by different firms that have identical attributes, such as sugar. Yet products that are not identical may sometimes be substituted for one another. Coffee may be substituted for tea, for example. In defining the relevant product market, the key issue is the degree to which products are interchangeable. If one product is sufficiently substitutable for another, then the two products are considered to be part of the same product market.

The second component of the relevant market is the geographic boundaries of the market. For items that are sold nationwide, the geographic boundaries of the market encompass the entire United States. If a producer and its competitors sell in only a limited area (one in which customers have no access to other sources of the product), the geographic market is limited to that area. A national firm may thus compete in several distinct areas and have monopoly power in one area but not in another.

## Monopolization

The possession of monopoly power in the relevant market and the willful acquisition or maintenance of that power, as distinguished from growth or development as a consequence of a superior product, business acumen, or historical accident.

## Market share test

The percentage of a market that a particular firm supplies; used as the primary measure of monopoly power.

## Why Not . . . outlaw all mergers between firms that sell similar items?

One way to prevent monopoly power would be to prevent all mergers. But not all mergers lead to reductions in quantities and increases in prices in the markets in which the mergers take place. A number of mergers actually result in the combined firm incurring lower marginal cost than the individual firms incurred before their merger. Other things
being equal, a reduction in marginal cost generates increased profit-maximizing production by the merged firm. A rise in production results in an increase in the total quantity available for sale in the market. Consequently, in many markets in which mergers occur, the mergers result in lower equilibrium prices.

## Versioning

Selling a product in slightly altered forms to different groups of consumers.

## Bundling

Offering two or more products for sale as a set.

## Tie-in sales

Purchases of one product that are permitted by the seller only if the consumer buys another good or service from the same firm.

## Product Packaging and Antitrust Enforcement

A particular problem in U.S. antitrust enforcement is determining whether a firm has engaged in "willful acquisition or maintenance" of market power. Actions that appear to some observers to be good business look like antitrust violations to others. To illustrate why quandaries can arise in antitrust enforcement, let's consider two examples: versioning and bundling.

PRODUCT VERSIONING A firm engages in product versioning when it sells an item in slightly altered forms to different groups of consumers. A typical method of versioning is to remove certain features from an item and offer what remains as a somewhat stripped-down version of the product at a different price.

Consider an office-productivity software program, such as Adobe Acrobat or Microsoft Word. Firms selling such programs typically offer both a "professional" version containing a full range of features and a "standard" version providing only basic functions. One perspective on this practice regards it as a form of price discrimination, or selling essentially the same product at different prices to different consumers. People who desire to use the full range of features in Adobe Acrobat or Microsoft Word are likely to be computing professionals. Compared to most other consumers, their demand for the full-featured version of an office-productivity software program is likely to be less elastic. In principle, therefore, Adobe and Microsoft can earn higher profits by offering "professional" versions at higher prices and selling a "standard" version at a lower price.

Price discrimination-charging varying prices to different consumers when the price differences are not a result of different production or transportation costs-is illegal under the Clayton Act of 1914. Are Adobe, Microsoft, and other companies engaging in illegal price discrimination? Another perspective on versioning indicates that they are not. According to this point of view, consumers regard "professional" and "standard" versions of software packages as imperfect substitutes. Consequently, each version is a distinctive product sold in a unique market. If so, versioning increases overall consumer satisfaction because consumers who are not computing professionals are able to utilize certain features of software products at a lower price. So far, antitrust authorities in the United States and elsewhere have been inclined toward this view of the economic effects of versioning, rather than perceiving it as a form of price discrimination.

PRODUCT BUNDLING Antitrust authorities have been less tolerant of another form of product packaging, known as bundling, which involves the joint sale of two or more products as a set. Antitrust authorities usually are not concerned if a firm allows consumers to purchase the products either individually or as a set. They are more likely to investigate a firm's business practices, however, when it allows consumers to purchase one product only when it is bundled with another. Antitrust officials often view this form of bundling as a method of price discrimination known as tie-in sales, in which a firm requires consumers who wish to buy one of its products to purchase another item the firm sells as well.

To understand their reasoning, consider a situation in which one group of consumers is willing to pay $\$ 200$ for a computer operating system but only $\$ 100$ for an

Internet-browsing program. A second group of consumers is willing to pay only $\$ 100$ for the same operating system but is willing to pay $\$ 200$ for the same Internet-browsing program. If the same company that sells both types of software offers the operating system at a price above $\$ 100$, then only consumers in the first group will buy this software. Likewise, if it sells the Internet-browsing program at a price above $\$ 100$, then only the second group of consumers will purchase that program.

But if the firm sells both products as a bundled set, it can charge $\$ 300$ and generate sales of both products to both groups. One interpretation is that the first group pays $\$ 200$ for the operating system, but for the second group, the operating system's price is $\$ 100$. At the same time, the first group has paid $\$ 100$ for the Internet-browsing program, while the second group perceives the price of the program to be $\$ 200$. Effectively, bundling enables the software company to engage in price discrimination by charging different prices to different groups.

Antitrust enforcers in the Justice Department applied this interpretation in their prosecution of Microsoft, which for years had bundled its Internet-browsing program, Internet Explorer, together with its Windows operating system. Enforcement officials added another twist by contending that Microsoft also had monopoly power in the market for computer operating systems. By bundling the two products, they argued, Microsoft had sought both to price-discriminate and to extend its monopoly power to the market for Internet-browsing software. The remedy that the courts imposed was for Microsoft to alter some of its business practices. As part of this legal remedy, Microsoft was required to unbundle its Windows and Internet Explorer products.

## QUICK Q UIZ See page 617 for the answers. Review concepts from this section in MyEconLab.

As part of the enforcement of antitrust laws, officials at the U.S. Department of Justice and the Federal Trade Commission often apply $\qquad$ tests to determine if a few firms account for most of industry
$\qquad$ -

Antitrust enforcers must decide whether producers seek to monopolize the relevant market, which involves determining both the relevant $\qquad$ market and the relevant market.

Antitrust authorities generally have not considered product
$\qquad$ , or offering different versions of essentially the same product for sale at different prices, to be illegal price discrimination. U.S. authorities have, however, raised antitrust concerns about product $\qquad$ , which they view as a method of engaging in tie-in sales that require consumers to purchase one product in order to obtain another.

## (1) ARe A Church Loses a Pie Fight with Pennsylvania

The gathering on a recent Friday evening did not go well at St. Cecilia Catholic Church, in Rochester, Pennsylvania. According to Josie Read, a retired schoolteacher, by the end of the evening, "Everyone was devastated." The gathering at the church had started off well when a large number of parishioners turned out for the fish-fry dinner. Read had brought her highly regarded pumpkin and berry pies, which were set out beside Louise Humbert's raisin pie, Marge Murtha's apple pie, and Mary Pratte's coconut-cream pie. All of the pies were for sale, with the proceeds slated for church upkeep and charity work. Then, an inspector from the Pennsylvania Department of Agriculture arrived for an annual check on the church's adherence to the state's food safety rules. He immediately noticed the pies and declared them off limits for sale because they had been baked in the women's homes instead of the church's state-approved kitchen.

For the church, one consequence of the ban on pies was the loss of what had been a regular inflow of revenues from pie sales. Another consequence, however, was that the media attention given to the state inspector's action-dubbed "piegate" by a local reporter—raised public awareness of the church's Friday night fishfry dinners. Thus, more people began to attend, boosting revenues from the dinners, which provide funds for the church's charity work.

## Critical Analysis Questions

1. How does the experience of this nonprofit church help to illustrate the types of costs that firms face in complying with government regulations?
2. Was the state inspector enforcing economic or social regulations?


# Food-Labeling Regulations Multiply 

## CONCEPTS APPLIED

Economic Regulation

- Regulation Compliance Costs
- Feedback Effects

During the late 2000s, the federal government added to an already long list of regulations of the food industry. Among the new regulations being phased in during the early 2010s are rules governing food labeling at grocery stores and restaurants.

## Label Changes Generate Significant Compliance Costs for Groceries

The grocery food-labeling regulation, which is administered by the U.S. Department of Agriculture (USDA), covers companies operating large supermarkets. These firms must add labels indicating the country of origin of all beef, chicken, fruit, lamb, pork, and vegetable products. When the USDA implemented the rule as required by law, it issued a statement saying that the benefits to consumers "will be small and will accrue mainly to those consumers who desire the information."

The costs of complying with the rule are not "small," however. The USDA estimates that grocers will spend more than $\$ 26,000$ per store to put systems into place to assure compliance with the labeling requirement. It also estimates that the first-year cost of complying with the regulation for meats will be 7 cents per pound of beef and 4 cents per pound of lamb and pork. The total compliance cost for society as a whole is estimated to be more than $\$ 2.7$ billion.

## Restaurant Calorie Labels, Creative Response, and Feedback Effects

The labeling regulation imposed on restaurants was included in the health care legislation passed in March 2010. The rule applies to chains with at least 20 restaurants and covers more than 200,000 restaurants nationwide. The rule, which is administered by the Food and Drug Administration (FDA), requires these restaurant chains to include the calorie content for food items on all paper menus, menu boards,
drive-through menu displays, and vending-machine menus. Compliance costs for a typical chain will include the cost of FDA-approved calorie-counting software priced at $\$ 1,000$ and the costs of redoing menus to include calorie counts.

The benefits of this labeling law are even more nebulous than those associated with the food-labeling law faced by supermarkets. Most studies offered in support of adding calorie counts to restaurant menus only examined how this information affected each consumer's decision about what to buy for a single meal. Follow-up studies of the total daily calorie consumption of consumers when they were provided calorie data at restaurants have discovered evidence of a significant regulatory feedback effect.

These studies found that consumers who responded to calorie information in restaurant menus by limiting their calorie intake at the restaurant meal often gave themselves a "reward" later that same day. This "self-reward" typically would entail either consuming more calories-often in extra desserts-at a subsequent meal or adding high-calorie treats between meals that the consumers otherwise would not have eaten. On net, the subsequent studies found, offering calorie information on restaurant menus did not significantly reduce a typical consumer's daily intake of calories.

## For Critical Analysis

1. As long as demand and supply curves have their typical shapes, who besides supermarkets will pay for the food-labeling compliance costs of 7 cents per pound of beef and 4 cents per pound of lamb and pork? (Hint: A higher per-unit cost of offering an item for sale shifts the market supply curve upward.)
2. Is it possible that for some people, the "self-reward" feedback effect of requiring calorie information on restaurant menus could actually lead to the consumption of more calories in a day's time? Explain briefly.

## Research Project

Evaluate how regulatory feedback effects make it harder to assess the benefits of a regulation in relation to the regulation's costs.

## Web Resources

1. For more information about country-of-origin food label requirements faced by groceries, go to www.econtoday.com/ ch27.
2. Read about the gradual phase-in of the federal rule requiring the addition of calorie counts to restaurant menus at www.econtoday.com/ch27.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

Government Regulation of Business There are two basic forms of government regulation of business: economic regulation and social regulation. Economic regulation applies to specific industries and includes the regulation of prices charged by natural monopolies and the regulation of certain activities of specific nonmonopolistic industries. Social regulations affect nearly all businesses and encompass a broad range of objectives concerning such issues as product safety, environmental quality, and working conditions.

Practical Difficulties in Regulating the Prices Charged by Natural Monopolies For a natural monopoly, long-run marginal cost is typically less than long-run average total cost, so requiring marginal cost pricing forces the firm to incur an economic loss. Hence, regulators normally aim for a natural monopoly to charge a price equal to average total cost so that the firm earns zero economic profits. In recent years, uncoupling production of electricity, natural gas, and telecommunications from their distribution has enabled regulators to promote competition in these industries.

## KEY FIGURE

Figure 27-1, 595
cost-of-service regulation, 599
rate-of-return
regulation, 599

## KEY FIGURE

Figure 27-2, 598

- MyEconLab Study Plan 27.1
- Audio introduction to Chapter 27
- Animated Figure 27-1
- MyEconLab Study Plan 27.2
- Animated Figure 27-2


## MyEconLab continued

## WHAT YOU SHOULD KNOW

Rationales for Regulating Nonmonopolistic
Industries The two most common rationales for regulation of nonmonopolistic industries relate to addressing market failures and protecting consumers from problems arising from information asymmetries they face in some markets. Asymmetric information can also create a lemons problem, which occurs when uncertainty about product quality leads to markets containing mostly low-quality items. Governments may seek to reduce the lemons problem by establishing liability laws and business licensing requirements.

Regulators' Incentives and the Costs of Regulation The capture theory of regulator behavior predicts that regulators will eventually find themselves supporting the positions of the firms that they regulate. The share-the-gains, share-thepains theory predicts that a regulator will try to satisfy all constituencies, at least in part. The costs of regulation, which include both the direct costs to taxpayers of funding regulatory agencies and the explicit and implicit opportunity costs that businesses must incur to comply, are easier to quantify in dollar terms than the benefits.
lemons problem, 602

- MyEconLab Study Plan 27.3

Foundations of Antitrust There are four key antitrust laws. The Sherman Act of 1890 forbids attempts to monopolize an industry. The Clayton Act of 1914 clarified antitrust law by prohibiting specific types of business practices. The Federal Trade Commission Act of 1914, as amended in 1938, seeks to prohibit deceptive business practices and to prevent "cutthroat pricing." The RobinsonPatman Act of 1936 outlawed price cuts deemed to be discriminatory and predatory.

Issues in Enforcing Antitrust Laws The Supreme Court has defined monopolization as possessing or seeking monopoly pricing power in the "relevant market." Authorities charged with enforcing antitrust laws use a market share test, which involves determining the percentage of market production or sales supplied by a firm within a defined relevant market. In recent years, antitrust officials have raised questions about whether product packaging, either in the form of different versions or as bundled sets, is a type of price discrimination involving tie-in sales.
creative response, 603
capture hypothesis, 604
share-the-gains, share-the-pains
theory, 605

## KEY FIGURE

Figure 27-3, 605

- MyEconLab Study Plan 27.4
- Animated Figure 27-3
- Video: Creative Response and Feedback Effects: Results of Regulation
- MyEconLab Study Plan 27.5
- Video: Antitrust Laws
monopolization, 609
market share test, 609
versioning, 610
bundling, 610
tie-in sales, 610
- MyEconLab Study Plan 27.6
- Video: Theory of Contestable Markets


## Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions. <br> Log in to www.myeconlab.com

All problems are assignable in myeconlab. Answers to odd-numbered problems appear at the back of the book.

27-1. Local cable television companies are sometimes granted monopoly rights to service a particular territory of a metropolitan area. The companies typically pay special taxes and licensing fees to local municipalities. Why might a municipality give monopoly rights to a cable company?
27-2. A local cable company, the sole provider of cable television service, is regulated by the municipal government. The owner of the company claims that she is normally opposed to regulation by government, but asserts that regulation is necessary because local residents would not want a large number of different cables crisscrossing the city. Why do you think the owner is defending regulation by the city?
27-3. The table below depicts the cost and demand structure a natural monopoly faces.

| Quantity | Price (\$) | Long-Run Total Cost (\$) |
| :---: | :---: | :---: |
| 0 | 100 | 0 |
| 1 | 95 | 92 |
| 2 | 90 | 177 |
| 3 | 85 | 255 |
| 4 | 80 | 331 |
| 5 | 75 | 406 |
| 6 | 70 | 480 |

a. Calculate total revenues, marginal revenue, and marginal cost at each output level. If this firm is allowed to operate as a monopolist, what will be the quantity produced and the price charged by the firm? What will be the amount of monopoly profit? [Hint: Recall that marginal revenue equals the change in total revenues $(P \times Q)$ from each additional unit and that marginal cost equals the change in total costs from each additional unit.]
b. If regulators require the firm to practice marginal cost pricing, what quantity will it produce, and what price will it charge? What is the firm's profit under this regulatory framework? [Hint: Recall that average total cost equals total cost divided by quantity and that profits equal $(P-$ ATC) $\times Q$.]
c. If regulators require the firm to practice average cost pricing, what quantity will it produce, and what price will it charge? What is the firm's profit under this regulatory framework?

27-4. As noted in the chapter, separating the production of electricity from its delivery has led to considerable deregulation of producers.
a. Briefly explain which of these two aspects of the sale of electricity remains susceptible to natural monopoly problems.
b. Suppose that the potential natural monopoly problem you identified in part (a) actually arises. Why is marginal cost pricing not a feasible solution? What makes average cost pricing a feasible solution?
c. Discuss two approaches that a regulator could use to try to implement an average-cost-pricing solution to the problem identified in part (a).
$\mathbf{2 7 - 5}$. Are lemons problems likely to be more common in some industries and less common in others? Based on your answer to this question, should government regulatory activities designed to reduce the scope of lemons problems take the form of economic regulation or social regulation? Take a stand, and support your reasoning.
27-6. Research into genetically modified crops has led to significant productivity gains for countries such as the United States that employ these techniques. Countries such as the European Union's member nations, however, have imposed controls on the import of these products, citing concern for public health. Is the European Union's regulation of genetically modified crops social regulation or economic regulation?
27-7. Do you think that the regulation described in Problem 27-6 is more likely an example of the capture hypothesis or the share-the-gains, share-the-pains theory? Why?
27-8. Prices of tickets for seats on commercial passenger planes are typically in the hundreds of dollars, whereas trips can be made by automobile at much lower cost. Accident rates per person per trip in the airline industry are considerably lower than auto accident rates per person per trip. Based on these facts, discuss how regulatory costs and benefits may help to explain why government regulations require children to be placed in safety seats in automobiles but not on commercial passenger planes.
27-9. In 2003, the U.S. government created a "Do Not Call Registry" and forbade marketing firms from calling people who placed their names on this list. Today, an increasing number of companies are sending mail solicitations to individuals inviting them to send back an enclosed postcard for more information about the firms' products. What these
solicitations fail to mention is that they are worded in such a way that someone who returns the postcard gives up protection from telephone solicitations, even if they are on the government's "Do Not Call Registry." In what type of behavior are these companies engaging? Explain your answer. (Hint: Are these firms meeting the letter of the law but violating its spirit?)
27-10. Suppose that a business has developed a very highquality product and operates more efficiently in producing that product than any other potential competitor. As a consequence, at present it is the only seller of this product, for which there are few close substitutes. Is this firm in violation of U.S. antitrust laws? Explain.
27-11. Consider the following fictitious sales data (in thousands of dollars) for books sold both over the Internet and in physical retail establishments. Firms have numbers instead of names, and Firm 1 generates book sales only over the Internet. Antitrust authorities judge that a single firm possesses "monopoly power" if its share of sales in the relevant market exceeds 70 percent.

| Internet Book Sales |  | Book Sales in Physical Stores |  | Combined Book Sales |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Firm | Sales | Firm | Sales | Firm | Sales |
| 1 | \$ 750 | 2 | \$4,200 | 2 | \$ 4,250 |
| 2 | 50 | 3 | 2,000 | 3 | 2,050 |
| 3 | 50 | 4 | 1,950 | 4 | 2,000 |
| 4 | 50 | 5 | 450 | 1 | 750 |
| 5 | 50 | 6 | 400 | 5 | 500 |
| 6 | 50 |  |  | 6 | 450 |
| Total | \$1,000 |  | \$9,000 |  | \$10,000 |

a. Suppose that the antitrust authorities determine that bookselling in physical retail stores and Internet bookselling are individually separate relevant markets. Does any single firm have monopoly power, as defined by the antitrust authorities?
b. Suppose that in fact there is really only a single book industry, in which firms compete both in physical retail stores and via the Internet. According to the antitrust authorities' measure of monopoly power, is there actually cause for concern?
27-12. A package delivery company provides both overnight and second-day delivery services. It charges almost twice as much to deliver an overnight package to any world location as it does to deliver the same package to the same location in two days. Often, second-day packages arrive at company warehouses in destination cities by the next day, but drivers intentionally do not deliver these packages until the following day. What is this business practice called? Briefly summarize alternative perspectives concerning whether this activity should or should not be viewed as a form of price discrimination.
27-13. A firm that sells both Internet-security software and computer antivirus software will sell the antivirus software as a stand-alone product. It will only sell the Internet-security software to consumers in a combined package that also includes the antivirus software. What is this business practice called? Briefly explain why an antitrust authority might view this practice as a form of price discrimination.
27-14. Recently, a food retailer called Whole Foods sought to purchase Wild Oats, a competitor in the market for organic foods. When the Federal Trade Commission (FTC) sought to block this merger on antitrust grounds, FTC officials argued that such a merger would dramatically increase concentration in the market for "premium organic foods." Whole Foods' counterargument was that it considered itself to be part of the broadly defined supermarket industry that includes retailers such as Albertson's, Kroger, and Safeway. What key issue of antitrust regulation was involved in this dispute? Explain.

## ECONOMICS ON THE NET

Guidelines for U.S. Antitrust Merger Enforcement How does the U.S. government apply antitrust laws to mergers? This application gives you the opportunity to learn about the standards applied by the Antitrust Division of the U.S. Department of Justice when it evaluates a proposed merger.
Title: U.S. Department of Justice Antitrust Merger Enforcement Guidelines

Navigation: Go to www.econtoday.com/ch27 to access the home page of the Antitrust Division of the U.S. Department of Justice.

Application Answer the following questions.

1. Click on Horizontal Merger Guidelines. In section 1, click on Overview, and read this section. What factors do U.S. antitrust authorities consider when evaluat-
ing the potential for a horizontal merger to "enhance market power"-that is, to place the combination in a monopoly situation?
2. Back up to the page titled Merger Enforcement, and click on Non-Horizontal Merger Guidelines. Read the guidelines. In what situations will the antitrust authorities most likely question a nonhorizontal merger?

For Group Study and Analysis Have three groups of students from the class examine sections 1,2 , and 3 of the Horizontal Merger Guidelines discussed in item 1. After each group reports on all the factors that the antitrust authorities consider when evaluating a horizontal merger, discuss why large teams of lawyers and many economic consultants are typically involved when the Antitrust Division of the Department of Justice alleges that a proposed merger would be "anticompetitive."

## ANSWERS TO QUICK QUIZZES

p. 597: (i) Economic . . . social; (ii) natural . . . economic; (iii) social
p. 600: (i) lower . . . revenue . . . cost; (ii) average . . . zero; (iii) deliver . . . networks
p. 603: (i) failures . . . asymmetric; (ii) asymmetric;
(iii) lemons . . . low
p. 606: (i) consumers . . . firms; (ii) industry . . . legislators . . . consumers; (iii) government . . . firms' p. 608: (i) Sherman; (ii) Clayton; (iii) Federal Trade Commission; (iv) Robinson-Patman p. 611: (i) market share . . . sales; (ii) product . . . geographic; (iii) versioning . . . bundling


## 28

## The Labor Market: Demand, Supply, and Outsourcing

International Business Machines (IBM) Corporation recently announced that it was eliminating 5,000 jobs in the United States. The company said that it would replace almost all of the positions by hiring workers located outside the United States. Since the mid-1990s, a long list of companies, from computer manufacturers to commercial banks, have been engaging in international outsourcing by hiring workers in foreign countries to engage in various tasks. Why are IBM and so many other U.S. firms hiring thousands of workers abroad instead of here in the United States? In this chapter, you will learn the answer to this question.

```
After reading this chapter, you should be able to:
- Understand why a firm's marginal revenue product curve is its labor demand curve
- Explain in what sense the demand for labor is a "derived" demand
\(>\) Identify the key factors influencing the elasticity of demand for inputs
- Describe how equilibrium wage rates are determined for perfectly competitive firms
\(>\) Explain what labor outsourcing is and how it is ultimately likely to affect U.S. workers' earnings and employment prospects
- Contrast the demand for labor and wage determination by a product market monopolist with outcomes that would arise under perfect competition
```


## myeconlab

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in Ukraine, when politicians want to have a large crowd at a political rally, they sometimes turn to a company called Easy Work, which pays college students to cheer for politicians? According to the head of the company, who is also a college student, "We'll do business with any political party. Ideology doesn't matter to us. We rally only for the money." Easy Work pays an hourly wage of about $\$ 4$ per hour, which is more than four times the nation's minimum hourly wage rate.

The demand for participants at political rallies by politicians or for all types of inputs by businesses can be studied in much the same manner as we studied the demand for output. Our analysis will always end with the same conclusion: A firm will hire employees up to the point beyond which it isn't profitable to hire any more. It will hire employees to the point at which the marginal benefit of hiring a worker will just equal the marginal cost. Indeed, in every profit-maximizing situation, it is most profitable to carry out an activity up to the point at which the marginal benefit equals the marginal cost. Remembering that guideline will help you in analyzing decision making at the firm level, which is where we will begin our discussion of the demand for labor.

## Labor Demand for a Perfectly Competitive Firm

We will start our analysis under the assumption that the market for input factors is perfectly competitive. We will further assume that the output market is perfectly competitive. This provides a benchmark against which to compare other situations in which labor markets or product markets are not perfectly competitive.

## Competition in the Product Market

Let's take as our example a firm that sells titanium batteries and is in competition with many companies selling the same kind of product. Assume that the laborers hired by this manufacturing firm do not need any special skills. This firm sells titanium batteries in a perfectly competitive market. It also buys labor (its variable input) in a perfectly competitive market. A firm that hires labor under perfectly competitive conditions hires only a minuscule proportion of all the workers who are potentially available to the firm. By "potentially available," we mean all the workers in a given geographic area who possess the skills demanded by our perfect competitor.

In such a market, it is always possible for the individual firm to hire extra workers without having to offer a higher wage. Thus, the supply of labor to the firm is perfectly elastic at the going wage rate established by the forces of supply and demand in the entire labor market. The firm is a price taker in the labor market.

## Marginal Physical Product

Look at panel (a) of Figure 28-1 on the following page. In column 1, we show the number of workers per week that the firm can employ. In column 2, we show total physical product (TPP) per week, the total physical production of titanium batteries that different quantities of the labor input (in combination with a fixed amount of other inputs) will generate in a week's time. In column 3, we show the additional output gained when the company adds workers to its existing manufacturing facility. This column, the marginal physical product (MPP) of labor, represents the extra (additional) output attributed to employing additional units of the variable input factor. If this firm employs seven workers rather than six, the MPP is 118. The law of diminishing marginal product predicts that additional units of a variable factor will, after some point, cause the MPP to decline, other things held constant.

We are assuming that all other nonlabor factors of production are held constant. So, if our manufacturing firm wants to add one more worker to its production line, it has to crowd all the existing workers a little closer together because it does not increase its capital stock (the production equipment). Therefore, as we add more

## Did You Know

## FIGURE 28-I Marginal Revenue Product

In panel (a), column 4 shows marginal revenue product (MRP), which is the additional revenue the firm receives for the sale of that additional output. Marginal revenue product is simply the revenue the additional worker brings in-the combination of that worker's contribution to production and the revenue that that
production will bring to the firm. For this perfectly competitive firm, marginal revenue is equal to the price of the product, or $\$ 10$ per unit. At a weekly wage of $\$ 830$, the profit-maximizing employer will pay for only 12 workers because then the marginal revenue product is just equal to the wage rate or weekly salary.

Panel (a)

| (1) <br> Labor Input (workers per week) | (2) <br> Total Physical Product (TPP) (titanium batteries per week) | (3) <br> Marginal Physical Product (MPP) (titanium batteries per week) | (4) <br> Marginal Revenue ( $\mathrm{MR}=P=\$ 10$ ) <br> x MPP = Marginal Revenue Product (MRP) (\$ per additional worker) | (5) <br> Wage Rate (\$ per week) = Marginal Factor Cost (MFC) = Change in Total Costs : Change in Labor |
| :---: | :---: | :---: | :---: | :---: |
| 6 |  | 118 | \$1,180 | \$830 |
| 7 | 1,000 | 111 |  |  |
| 8 | 1,111 $\{$ |  | 1,110 | 830 |
| 9 |  | 104 | 1,040 | 830 |
| 10 |  | 97 | 970 | 830 |
| 10 | 1,312 |  | 900 | 830 |
| 11 | 402 | 90 |  |  |
|  |  | 83 | 830 | 830 |
| 12 | 1,485 |  | 760 | 830 |
| 13 | 1,561 $\}$ | 76 |  |  |

In panel (b), we find the number of workers the firm will want to hire by observing the wage rate that is established by the forces of supply and demand in the entire labor market. We show that this employer is hiring labor in a perfectly competitive labor market and therefore faces a perfectly elastic supply curve represented by $s$ at a constant marginal factor cost (MFC) of $\$ 830$ per week. As in other situations, we have a supply and demand model. In this example, the demand curve is represented by MRP, and the supply curve is $s$. Profit maximization occurs at their intersection, which is the point at which MRP $=$ MFC.

workers, each one has a smaller and smaller fraction of the available capital stock with which to work. If one worker uses one machine, adding another worker usually won't double the output because the machine can run only so fast and for so many hours per day. In other words, MPP declines because of the law of diminishing marginal product (see Chapter 22).

## Marginal Revenue Product

We now need to translate into a dollar value the physical product that results from hiring an additional worker. This is done by multiplying the marginal physical product by the marginal revenue of the firm. Because this firm sells titanium batteries in a perfectly competitive market, marginal revenue is equal to the price of the product. If employing seven workers rather than six yields an MPP of 118 and the marginal revenue is $\$ 10$ per flash memory drive, the marginal revenue product (MRP) is $\$ 1,180$ ( $118 \times \$ 10$ ). The MRP is shown in column 4 of panel (a) of Figure 28-1 on the facing page. The marginal revenue product represents the incremental worker's contribution to the firm's total revenues.

When a firm operates in a perfectly competitive product market, the marginal physical product times the product price is also referred to as the value of marginal product (VMP). Because price and marginal revenue are the same for a perfectly competitive firm, the VMP is also the MRP for such a firm.

In column 5 of panel (a) of Figure 28-1, we show the wage rate, or marginal factor cost, of each worker. The marginal cost of workers is the extra cost incurred in employing an additional unit of that factor of production. We call that cost the marginal factor cost (MFC). Otherwise stated,

$$
\text { Marginal factor cost }=\frac{\text { change in total cost }}{\text { change in amount of resource used }}
$$

Because each worker is paid the same competitively determined wage of $\$ 830$ per week, the MFC is the same for all workers. And because the firm is buying labor in a perfectly competitive labor market, the wage rate of $\$ 830$ per week really represents the supply curve of labor to the firm. That supply curve is perfectly elastic because the firm can purchase all labor at the same wage rate, considering that it is a minuscule part of the entire labor-purchasing market. (Recall the definition of perfect competition.) We show this perfectly elastic supply curve as $s$ in panel (b) of Figure 28-1.

GENERAL RULE FOR HIRING Nearly every optimizing rule in economics involves comparing marginal benefits with marginal cost. Because the benefit from added workers is extra output and consequently more revenues, the general rule for the hiring decision of a firm is this:

## The firm bires workers up to the point at which the additional cost associated with hiring the last worker is equal to the additional revenue generated by biring that worker.

In a perfectly competitive market, this is the point at which the wage rate just equals the marginal revenue product. If the firm were to hire more workers, the additional wages would not be covered by additional increases in total revenue. If the firm were to hire fewer workers, it would be forfeiting the contributions that those workers otherwise could make to total profits.

Therefore, referring to columns 4 and 5 in panel (a) of Figure 28-1 on the preceding page, we see that this firm would certainly employ at least seven workers because the MRP is $\$ 1,180$ while the MFC is only $\$ 830$. The firm would continue to add workers up to the point at which MFC = MRP because as workers are added, those additional workers contribute more to revenue than to cost.

THE MRP CURVE: DEMAND FOR LABOR We can also use panel (b) of Figure 28-1 to find how many workers our firm should hire. First, we draw a line at the going wage rate, which is determined by demand and supply in the labor market. The line is labeled $s$ to indicate that it is the supply curve of labor for the individual firm purchasing labor in a perfectly competitive labor market. That firm can purchase all the labor

## Marginal revenue product (MRP)

The marginal physical product (MPP) times marginal revenue (MR). The MRP gives the additional revenue obtained from a one-unit change in labor input.

## Marginal factor cost (MFC)

The cost of using an additional unit of an input. For example, if a firm can hire all the workers it wants at the going wage rate, the marginal factor cost of labor is that wage rate.

## FIGURE 28-2 Demand for Labor, a Derived Demand

> The demand for labor is derived from the demand for the final product being produced. Therefore, the marginal revenue product curve will shift whenever the price of the product changes. If we start with the marginal revenue product curve $\mathrm{MRP}_{0}$ at the going wage rate of $\$ 830$ per week, 12 workers will be hired. If the price of titanium batteries goes down, the marginal revenue product curve will shift to $\mathrm{MRP}_{1}$, and the number of workers hired will fall, in this case to 10 . If the price of titanium batteries goes up, the marginal revenue product curve will shift to $M R P_{2}$, and the number of workers hired will increase, in this case to 15.


## Derived demand

Input factor demand derived from demand for the final product being produced.
it wants of equal quality at $\$ 830$ per worker. This perfectly elastic supply curve, $s$, intersects the marginal revenue product curve at 12 workers per week. At the intersection, $E$, in panel (b) in Figure 28-1 on page 620, the wage rate is equal to the marginal revenue product. The firm maximizes profits where its demand curve for labor, which turns out to be its MRP curve, intersects the firm's supply curve for labor, shown as $s$. The firm in our example would not hire 13 workers, because using 13 rather than 12 would add only $\$ 760$ to revenue but $\$ 830$ to cost. If the price of labor should fall to, say, $\$ 760$ per worker per week, the firm would hire an additional worker. Thus, the quantity of labor demanded increases as the wage decreases.

## Derived Demand for Labor

We have identified an individual firm's demand for labor curve, which shows the quantity of labor that the firm will wish to hire at each wage rate, as its MRP curve. Under conditions of perfect competition in both product and labor markets, MRP is determined by multiplying MPP times the product's price. This suggests that the demand for labor is a derived demand. Factors of production are rented or purchased not because they give any intrinsic satisfaction to the firms' owners but because they can be used to manufacture output that is expected to be sold at a profit.

We know that an increase in the market demand for a given product raises the product's price (all other things held constant), which in turn increases the marginal revenue product, or demand for the resource. Figure 28-2 above illustrates the effective role played by changes in product demand in a perfectly competitive product market. The MRP curve shifts whenever there is a change in the price of the final product that the workers are producing.

Suppose, for example, that the market price of titanium batteries declines. In that case, the MRP curve will shift to the left from $M R P_{0}$ to $M R P_{1}$. We know that MRP $\equiv$ $M P P \times$ MR. If marginal revenue (here the output price) falls, so does the demand for labor. At the initial equilibrium, therefore, the price of labor (here the MFC) becomes greater than MRP. At the same going wage rate, the firm will hire fewer workers. This is because at various levels of labor use, the marginal revenue product of labor is now lower. Thus, the firm would reduce the number of workers hired. Conversely, if marginal revenue (the output price) rises, the demand for labor will also rise, and the firm will want to hire more workers at each and every possible wage rate.

We just pointed out that MRP $\equiv$ MPP $\times$ MR. Clearly, then, a change in marginal productivity, or in the marginal physical product of labor, will shift the MRP curve. If the marginal productivity of labor decreases, the MRP curve, or demand curve, for labor will shift inward to the left. Again, this is because at every quantity of labor used, the MRP will be lower. A lower amount of labor will be demanded at every possible wage rate.

QUICK QUIZ See page 64I for the answers. Review concepts from this section in MyEconLab.

| The change in total $\qquad$ due to a one-unit change in one variable $\qquad$ , holding all other $\qquad$ constant, is called the marginal physical product (MPP). | additional revenue generated. For the individual firm, therefore, its MRP of labor curve is also its $\qquad$ $\qquad$ labor curve. |
| :---: | :---: |
| When we multiply marginal physical product times $\qquad$ , we obtain the marginal revenue | The demand for labor is a $\qquad$ demand, $\qquad$ from the demand for final output. Therefore, |
| firm will hire workers up to the point at which the ditional cost of hiring one more worker is equal to the | a change in the price of the final output will cause a $\qquad$ in the MRP curve (which is also the firm's demand for labor curve). |

## The Market Demand for Labor

The downward-sloping portion of each individual firm's marginal revenue product curve is also its demand curve for the one variable factor of production-in our example, labor. When we go to the entire market for a particular type of labor in a particular industry, we will also find that the quantity of labor demanded will vary inversely as the wage rate changes.

## Constructing the Market Labor Demand Curve

Given that the market demand curve for labor is made up of the individual firms' downward-sloping demand curves for labor, we can safely infer that the market demand curve for labor will look like $D$ in panel (b) of Figure 28-3 on the following page: It will slope downward. That market demand curve for labor in the titanium battery industry shows the quantities of labor demanded by all of the firms in the industry at various wage rates.

Nevertheless, the market demand curve for labor is not a simple horizontal summation of the labor demand curves of all individual firms. Remember that the demand for labor is a derived demand. Even if we hold labor productivity constant, the demand for labor still depends on both the wage rate and the price of the final output.

For instance, suppose that we start at a wage rate of $\$ 20$ per hour and employment level 10 in panel (a) of Figure 28-3 on the next page. If we sum all such employment levels-point $a$ in panel (a)-across 200 firms, we get a market quantity demanded of 2,000 , or point $A$ in panel (b), at the wage rate of $\$ 20$. A decrease in the wage rate to $\$ 10$ per hour would induce individual firms' employment levels to increase toward a quantity demanded of 22 if product price did not change.

As all 200 firms simultaneously increase employment, total industry output also increases at the present price. Indeed, this would occur at any price, meaning that the industry product supply curve will shift rightward, and the market clearing price of the product must fall. The fall in the output price in turn causes a downward shift of each firm's MRP curve $\left(d_{0}\right)$ to $\operatorname{MRP}_{1}\left(d_{1}\right)$ in panel (a). Thus, each firm's employment of labor increases to 15 rather than to 22 at the wage rate of $\$ 10$ per hour. A summation of all such 200 employment levels gives us 3,000 - point $B$-in panel (b).

## Determinants of Demand Elasticity for Inputs

Just as we were able to discuss the price elasticity of demand for different commodities in Chapter 19, we can discuss the price elasticity of demand for inputs. The price elasticity of demand for labor is defined in a manner similar to the price elasticity of

## FIGURE 28-3 Derivation of the Market Demand Curve for Labor

The market demand curve for labor is not simply the horizontal summation of each individual firm's demand curve for labor. If wage rates fall from $\$ 20$ to $\$ 10$, all 200 firms will increase employment and therefore output, causing the price of the product to fall. This causes the marginal revenue product curve of
each firm to shift inward, from $d_{0}$ to $d_{1}$ in panel (a). The resulting market demand curve, $D$, in panel (b) is therefore less elastic around prices from $\$ 10$ to $\$ 20$ than it would be if the output price remained constant.

demand for goods: the percentage change in the quantity of labor demanded divided by the percentage change in the price of labor. When the numerical (or absolute) value of this ratio is less than 1 , demand is inelastic. When it is 1 , demand is unit-elastic. When it is greater than 1 , demand is elastic.

There are four principal determinants of the price elasticity of demand for an input. The price elasticity of demand for a variable input will be greater:

1. The greater the price elasticity of demand for the final product
2. The easier it is to employ substitute inputs in production
3. The larger the proportion of total costs accounted for by the particular variable input
4. The longer the time period available for adjustment

FINAL PRODUCT PRICE ELASTICITY An individual radish farmer faces an extremely elastic demand for radishes, given the existence of many competing radish growers. If the farmer's laborers tried to obtain a significant wage increase, the farmer couldn't pass on the resultant higher costs to radish buyers. So any wage increase would lead to a large reduction in the quantity of labor demanded by the individual radish farmer.

EASE OF SUBSTITUTION Clearly, the easier it is for producers to switch to using another factor of production, the more responsive those producers will be to an increase in an input's price. If plastic can easily substitute for chrome plating in the production of, say, car bumpers, then a rise in the price of chrome plating will cause automakers to greatly reduce the quantity of chrome plating they demand.

How has U.S. firms' increased ability to have labor performed by workers in other nations affected the elasticity of the demand for labor in the United States?

## INTERNATIONAL EXAMPLE Globalization of Tasks and the Elasticity of U.S. Labor Demand

During the past two decades, U.S. companies have hired more foreign workers to perform tasks, such as operating customer service call centers and tabulating bank records, that previously were performed by workers located in the United States. (See pages 628-631 for a more detailed discussion of this phenomenon, which is known as international outsourcing of labor.) The economist Mine Senses of Johns Hopkins University has examined how this increased substitutability of foreign labor for U.S. labor has affected U.S. labor demand elasticities. She finds evidence that a shift toward using foreign labor to perform more tasks has boosted labor demand elasticities in the United States by at least 20 percent on average. Thus,
greater ease of substitution of foreign labor for labor based within U.S. borders has increased elasticities of U.S. labor demand.

## FOR CRITICAL ANALYSIS

Many foreign firms also have increased their employment of U.S. workers to perform tasks over the past 20 years. What do you predict has happened to the elasticity of demand for labor in countries where these firms are located?

PORTION OF TOTAL COST When a particular input's costs account for a very large share of total costs, any increase in that input's price will affect total costs relatively more. If labor costs are 80 percent of total costs, companies will cut back on employment more aggressively than if labor costs are only 8 percent of total costs, for any given wage increase.

ADJUSTMENT PERIOD Finally, over longer periods, firms have more time to figure out ways to economize on the use of inputs whose prices have gone up. Furthermore, over time, technological change will allow for easier substitution in favor of relatively cheaper inputs and against inputs whose prices went up. At first, a pay raise obtained by a strong telephone industry union may not result in many layoffs, but over time, the telephone companies will use new technology to replace many of the now more expensive workers.

## QUICK QUIZ See page 64I for the answers. Review concepts from this section in MyEconLab.

Because the demand for labor is a derived demand that depends on both the $\qquad$ rate and the $\qquad$ of final output, the market demand curve for labor is not a simple horizontal summation of the labor demand curves of all individual firms. The market demand curve for labor does slope $\qquad$ , however.

Input price elasticity of demand depends on the final product's $\qquad$ of demand, the ease of substituting other
total $\qquad$ the relative importance of the input's cost in , and the time available for $\qquad$ _.

## Wage Determination in a Perfectly Competitive Labor Market

Having developed the demand curve for labor (and all other variable inputs) in a particular industry, let's turn to the labor supply curve. By adding supply to the analysis, we can determine the equilibrium wage rate that workers earn in an industry. We can think in terms of a supply curve for labor that slopes upward in a particular industry. At higher wage rates, more workers will want to enter that particular industry. The individual firm, however, does not face the entire market supply curve. Rather, in a perfectly competitive case, the individual firm is such a small part of the market that it can hire all the workers that it wants at the going wage rate. We say, therefore, that the industry faces an upward-sloping supply curve but that the individual firm faces a perfectly elastic supply curve for labor.

## FIGURE 28-4 The Equilibrium Wage Rate and the Titanium Battery Industry

The industry demand curve for labor is $D$. We put in a hypothetical upward-sloping labor supply curve for the titanium battery industry, $S$. The intersection is at point $E$, giving an equilibrium wage rate of $\$ 830$ per week and an equilibrium quantity of labor demanded of $Q_{1}$. At a wage above $\$ 830$ per week, there will be an excess quantity of workers supplied. At a wage below $\$ 830$ per week, there will be an excess quantity of workers demanded.


## Labor Market Equilibrium

The demand curve for labor in the titanium battery industry is $D$ in Figure 28-4 above, and the supply curve of labor is $S$. The equilibrium wage rate of $\$ 830$ a week is established at the intersection of the two curves. The quantity of workers both supplied and demanded at that rate is $Q_{1}$. If for some reason the wage rate fell to $\$ 800$ a week, in our hypothetical example, there would be an excess number of workers demanded at that wage rate. Conversely, if the wage rate rose to $\$ 900$ a week, there would be an excess quantity of workers supplied at that wage rate. In either case, competition would quickly force the wage back to the equilibrium level.

We have just found the equilibrium wage rate for the entire titanium battery industry. The individual firm must take that equilibrium wage rate as given in the perfectly competitive model used here because the individual firm is a very small part of the total demand for labor. Thus, each firm purchasing labor in a perfectly competitive market can purchase all of the input it wants at the going market price.

## Shifts in the Market Demand for and the Supply of Labor

Just as we discussed shifts in the supply curve and the demand curve for various products in Chapter 3, we can discuss the effects of shifts in supply and demand in labor markets.

REASONS FOR LABOR DEMAND CURVE SHIFTS Many factors can cause the demand curve for labor to shift. We have already discussed a number of them. Clearly, because the demand for labor or any other variable input is a derived demand, the labor demand curve will shift if there is a shift in the demand for the final product. There are two other important determinants of the position of the demand curve for labor: changes in labor's productivity and changes in the price of related factors of production (substitute inputs and complementary inputs).

1. Changes in the demand for the final product. The demand for labor or any other variable input is derived from the demand for the final product. The marginal revenue product is equal to marginal physical product times marginal revenue. Therefore, any change in the demand for the final product will change its price and hence the MRP of the input. The rule of thumb is as follows:

A change in the demand for the final product that labor (or any other variable input) is producing will shift the market demand curve for labor in the same direction.

What lies behind the surge in the demand for people who can translate the Icelandic language into English and other languages?

## INTERNATIONAL EXAMPLE An Increase in the Demand for Services of Icelandic Translators

A financial crisis and a volcano might not seem to be related to the demand for translators. Nevertheless, in Iceland they are. In 2008 and 2009, Iceland experienced the largest banking crisis, in relation to the size of the country's national income, ever experienced by a country in all of recorded history. This event induced European and U.S. customers of banks in Iceland to seek assistance from financial professionals and attorneys. To provide these services, many financial advisers and lawyers had to obtain translations of financial and legal documents written in the Icelandic language.

Then, in the spring of 2010, Iceland's Eyjafjallajökull volcano began to erupt, emitting plumes of ash that grounded tens of thousands of airline flights in and around Europe. The eruption brought about an increased demand for media coverage of the history, present condition, and likely future of Iceland's

22 active volcanoes. For their reports on the eruption, media people relied considerably on interpretations provided by Icelandic translators. Thus, as a result of these two events, the derived demand for services provided by Icelandic translators increased considerably between 2008 and 2010.

FOR CRITICAL ANALYSIS
Why did the derived demand for the services of Icelandic translators increase even though the translators' marginal physical product probably did not increase? (Hint: Recall that the derived demand for labor depends on marginal revenue product.)
2. Changes in labor productivity. The second part of the MRP equation is MPP, which relates to labor productivity. We can surmise, then, that, other things being equal:

## A change in labor productivity will shift the market labor demand curve in the same direction.

Labor productivity can increase because labor has more capital or land to work with, because of technological improvements, or because labor's quality has improved. Such considerations explain why the real standard of living of workers in the United States is higher than in most other countries. U.S. workers generally work with a larger capital stock, have more natural resources, are in better physical condition, and are better trained than workers in many countries. Hence the demand for labor in the United States is, other things held constant, greater.
3. Change in the price of related factors. Labor is not the only resource that firms use. Some resources are substitutes and some are complements in the production process. If we hold output constant, we have the following general rule:

## A change in the price of a substitute input will cause the demand for labor (or any other input) to change in the same direction.

Thus, if the price of an input for which labor can substitute as a factor of production decreases, the demand for labor falls. For instance, if the price of mechanized ditch-digging equipment decreases, the demand for workers who, in contrast, can use shovels to dig ditches decreases.

Suppose that a particular type of capital equipment and labor are complementary. In general, we predict the following:

## A change in the price of a complementary input will cause the demand for labor to change in the opposite direction.

If the price of machines goes up but they must be used with labor, fewer machines will be purchased and therefore fewer workers will be used.

DETERMINANTS OF THE SUPPLY OF LABOR Labor supply curves may shift in a particular industry for a number of reasons. For example, if wage rates for factory workers

## You Are There

To learn how developments in robotics are creating substitutes for human labor, read At Staples, the Demand for Robotic Inputs Is Increasing, on page 636.
in the digital camera industry remain constant while wages for factory workers in the computer industry go up dramatically, the supply curve of factory workers in the digital camera industry will shift inward to the left as these workers move to the computer industry.

Changes in working conditions in an industry can also affect its labor supply curve. If employers in the digital camera industry discover a new production technique that makes working conditions much more pleasant, the supply curve of labor to the digital camera industry will shift outward to the right.

Job flexibility also determines the position of the labor supply curve. For example, when an industry allows workers more flexibility, such as the ability to work at home via computer, the workers are likely to provide more hours of labor. That is to say, their supply curve will shift outward to the right. Some industries in which firms offer job sharing, particularly to people raising families, have found that the supply curve of labor has shifted outward to the right.

QUICK QUIZ See page 64I for the answers. Review concepts from this section in MyEconLab.

The individual perfectly competitive firm faces a perfectly ___ labor supply curve—it can hire all the labor it wants at the going market wage rate. The industry supply curve of labor slopes $\qquad$ -.
By plotting an industrywide supply curve for labor and an industrywide demand curve for labor on the
same graph, we obtain the $\qquad$ wage rate in the industry.
The labor demand curve can shift because the for the final product shifts, labor $\qquad$ _ the price of a related ( $\qquad$ or $\qquad$ ) factor of production changes.

## Outsourcing

A firm's employment of labor outside the country in which the firm is located.

## Labor Outsourcing, Wages, and Employment

In addition to making it easier for people to work at home, computer technology has made it possible for them to provide labor services to companies located in another country. Some companies based in Canada regularly transmit financial records-often via the Internet-to U.S. accountants so that they can process payrolls and compile income statements. Meanwhile, some U.S. manufacturers of personal computers and peripheral devices arrange for customers' calls for assistance to be directed to call centers in India, where English-speaking technical-support specialists help the customers with their problems.

A firm that employs labor located outside the country in which it is based engages in labor outsourcing. Canadian companies that hire U.S. accountants outsource accounting services to the United States. U.S. computer manufacturers that employ Indian call-center staff outsource technical-support services to India. How does outsourcing affect employment and wages in the United States? Who loses and who gains from outsourcing? Let's consider each of these questions in turn.

## Wage and Employment Effects of Outsourcing

Equilibrium wages and levels of employment in U.S. labor markets are determined by the demands for and supplies of labor in those markets. As you have learned, one of the determinants of the market demand for labor is the price of a substitute input. Availability of a lower-priced substitute, you also learned, causes the demand for labor to fall. Thus, the immediate economic effects of labor outsourcing are straightforward. When a home industry's firms can obtain foreign labor services that are a close substitute for home labor services, the demand for labor services provided by home workers will decrease. What this economic reasoning ultimately implies for U.S. labor markets, however, depends on whether we view the United States as the "home" country or the "foreign" country.

## FIGURE 28-5 Outsourcing of U.S. Computer Technical-Support Services

Initially, the market wage for U.S. workers providing technical support for customers of U.S. computer manufacturers is $\$ 19$ per hour at point $E_{1}$ in panel (a), while the market wage for Indian workers who provide the same service is $\$ 8$ per hour in panel (b). Then, improvements in communications technologies enable U.S. firms to substitute away from U.S. workers in favor
of Indian workers. The market demand for U.S. labor decreases in panel (a), generating a new equilibrium at point $E_{2}$ at a lower U.S. market wage and employment level. The market demand for Indian labor increases in panel (b), bringing about higher wages and employment at point $E_{2}$.

U.S. LABOR MARKET EFFECTS OF OUTSOURCING BY U.S. FIRMS To begin, let's view the United States as the home country. Suppose that initially all U.S. firms employ only U.S. workers. Then developments in computer, communications, and transportation technologies enable an increasing number of U.S. firms to regard the labor of foreign workers as a close substitute for labor provided by U.S. workers. Take a look at Figure 28-5 above. Panel (a) depicts demand and supply curves in the U.S. market for workers who handle calls for technical support for U.S. manufacturers of personal computers. Suppose that before technological change makes foreign labor substitutable for U.S. labor, point $E_{1}$ is the initial equilibrium. At this point, the market wage rate in this U.S. labor market is $\$ 19$ per hour.

Now suppose that improvements in communications technologies enable U.S. personal computer manufacturers to consider foreign labor as a substitute input for U.S. labor. Panel (b) displays demand and supply curves in a market for substitutable labor services in India. At the initial equilibrium point $E_{1}$, the wage rate denominated in U.S. dollars is $\$ 8$ per hour. Firms in this U.S. industry will respond to the lower price of substitute labor in India by increasing their demand for labor services in that country and reducing their demand for U.S. labor. Thus, in panel (b), the market demand for the substitute labor services available in India rises. The market wage in India rises to $\$ 13$ per hour, at point $E_{2}$, and Indian employment increases. In panel (a), the market demand for U.S. labor services decreases. At the new equilibrium point $E_{2}$, the U.S. market wage has fallen to $\$ 16$ per hour, and equilibrium employment has decreased.

Consequently, when U.S. firms are the home firms engaging in labor outsourcing, the effects are lower wages and decreased employment in the relevant U.S. labor markets. In those nations where workers providing the outsourced labor reside, the effects are higher wages and increased employment.
U.S. LABOR MARKET EFFECTS OF OUTSOURCING BY FOREIGN FIRMS U.S. firms are not the only companies that engage in outsourcing. Consider the Canadian companies that hire U.S. accountants to calculate their payrolls and maintain their financial records. Figure 28-6 on the following page shows the effects in the Canadian and U.S. markets for labor services provided by accountants before and after Canadian

## FIGURE 28-6 Outsourcing of Accounting Services by Canadian Firms

Suppose that the market wage for accounting services in Canada is initially $\$ 29$ per hour, at point $E_{1}$ in panel (a), but in the United States accountants earn just $\$ 21$ per hour at point $E_{1}$ in panel (b). Then, Internet access enables Canadian firms to substitute labor services provided by U.S. accountants for the services of Canadian accountants. The market demand for the services of

Canadian accountants decreases in panel (a), and at point $E_{2}$ fewer Canadian accountants are employed at a lower market wage. The market demand for U.S. accounting services increases in panel (b). This generates higher wages and employment for U.S. accountants at point $E_{2}$.


To read a Heritage Foundation lecture about the net effects of outsourcing on U.S. jobs, use the link at www.econtoday.com/ch28.
outsourcing of accountants' labor. At point $E_{1}$ in panel (a), before any outsourcing takes place, the initial market wage for qualified accountants in Canada is $\$ 29$ per hour. In panel (b), the market wage for similarly qualified U.S. accountants is $\$ 21$ per hour.

After Internet access allows companies in Canada to transfer financial data electronically, the services of U.S. accountants become available as a less expensive substitute for those provided by Canadian accountants. When Canadian firms respond by seeking to outsource to U.S. accountants, the demand for U.S. accountants' labor services rises in panel (b). This causes the market wage earned by U.S. accountants to increase to $\$ 23$ per hour. Canadian firms substitute away from the services of Canadian accountants, so in panel (a) the demand for the labor of accountants in Canada declines. Canadian accountants' wages decline to $\$ 26$ per hour.

In contrast to the situation in which U.S. firms are the home firms engaging in labor outsourcing, when foreign firms outsource by hiring workers in the United States, wages and employment levels rise in the affected U.S. markets. In the nations where the firms engaging in outsourcing are located, the effects are lower wages and decreased employment.

## Gauging the Net Effects of Outsourcing on the U.S. Economy

In the example depicted in Figure 28-5 on the preceding page, the market wage and employment level for U.S. technical-support workers declined as a result of outsourcing by U.S. firms. In contrast, in the example shown in Figure 28-6 above, U.S. accountants earned higher wages and experienced increased employment as a result of outsourcing by Canadian firms. Together, these examples illustrate a fundamental conclusion concerning the short-run effects of global labor outsourcing in U.S. labor markets:

Labor outsourcing by U.S. firms tends to reduce U.S. wages and employment. Whenever foreign firms engage in labor outsourcing in the United States, however, U.S. wages and employment tend to increase.

Consequently, the immediate effects of increased worldwide labor outsourcing are lower wages and employment in some U.S. labor markets and higher wages and employment in others. In this narrow sense, some U.S. workers "lose" from outsourcing while others "gain," just as some Canadian workers "lose" while some Indian workers "gain."

SUMMING UP THE ECONOMIC IMPLICATIONS OF OUTSOURCING Even in the best of times, workers in labor markets experience short-run ups and downs in wages and jobs. During normal times in the United States, after all, about 4 million jobs typically come and go every month.

Certainly, various groups of U.S. workers earn lower pay or experience reduced employment opportunities, at least for a time, as a result of labor outsourcing. Nevertheless, outsourcing is a two-way street. Labor outsourcing does not just involve U.S. firms purchasing the labor services of residents located abroad. This phenomenon also entails the purchase of labor services from U.S. workers who provide outsourcing services to companies located in other nations.

Indeed, outsourcing really amounts to another way for residents of different nations to conduct trade with one another. As you learned in Chapter 2 (also see Chapter 32 for a more detailed look), trade allows nations' residents to specialize according to their comparative advantages and thereby obtain gains from exchanging items across country boundaries. To be sure, not all workers gain equally from the trade of outsourced labor services, and some people temporarily lose, in the form of either lower wages or reduced employment opportunities. Nevertheless, specialization and trade of labor services through outsourcing generate overall gains from trade for participating nations, such as India, Canada, and the United States.

## Why Not . . . prohibit U.S. firms from outsourcing?

Barring U.S. companies from engaging in international labor outsourcing likely would have two negative consequences for the U.S. economy. First, with outsourcing prohibited, the equilibrium wages that U.S. firms would have to pay to obtain labor that they had previously outsourced would increase, which would boost their operating costs. These firms would respond by reducing the quantities of goods and services supplied at any given
prices, and the reduction in supply in affected markets would lead to higher equilibrium prices for consumers. Second, other nations' governments probably would respond by prohibiting their own companies from outsourcing to U.S. workers. This response would generate a decrease in the demand for U.S. labor, which would result in lower market clearing wages and reduced equilibrium employment in the affected U.S. labor markets.

QUICK QUIZ See page 64I for the answers. Review concepts from this section in MyEconLab.

Advances in telecommunications and computer networking are making foreign labor more easily $\qquad$ for home labor. Home firms' $\qquad$ of foreign labor for home labor is known as labor outsourcing.

In the short run, outsourcing by U.S. firms $\qquad$ the demand for labor, market wages, and equilibrium employment in U.S. labor markets. Outsourcing by foreign firms
that hire U.S. labor $\qquad$ the demand for labor, market wages, and equilibrium employment in U.S. labor markets. The net short-run effects on U.S. wages and employment are mixed.

In the long run, outsourcing enables U.S. firms to operate more efficiently and this activity generates overall
for U.S. residents.

## Monopoly in the Product Market

So far we've considered only perfectly competitive markets, both in selling the final product and in buying factors of production. We will continue our assumption that the firm purchases its factors of production in a perfectly competitive factor market. Now, however, we will assume that the firm sells its product in an imperfectly competitive output market. In other words, we are considering the output market structures
of monopoly, oligopoly, and monopolistic competition. In all such cases, the firm, be it a monopolist, an oligopolist, or a monopolistic competitor, faces a downwardsloping demand curve for its product.

Throughout the rest of this chapter, we will simply refer to a monopoly situation for ease of analysis. The analysis holds for all industry structures that are less than perfectly competitive. In any event, the fact that our firm now faces a downwardsloping demand curve for its product means that if it wants to sell more of its product (at a uniform price), it has to lower the price, not just on the last unit, but on all preceding units. The marginal revenue received from selling an additional unit is continuously falling (and is less than price) as the firm attempts to sell more and more. This is certainly different from our earlier discussions in this chapter in which the firm could sell all it wanted at a constant price. Why? Because the firm we discussed until now was a perfect competitor.

## Constructing the Monopolist's Input Demand Curve

In reconstructing our demand schedule for an input, we must account for the facts that (1) the marginal physical product falls because of the law of diminishing marginal product as more workers are added and (2) the price (and marginal revenue) received for the product sold also falls as more is produced and sold. That is, for the monopolist, we have to account for both the diminishing marginal physical product and the diminishing marginal revenue. Marginal revenue is always less than price for the monopolist. The marginal revenue curve always lies below the downward-sloping product demand curve.

MARGINAL REVENUE PRODUCT FOR A PERFECTLY COMPETITIVE FIRM Marginal revenue for the perfect competitor is equal to the price of the product because all units can be sold at the going market price. In our example involving the production of titanium batteries, we assumed that the perfect competitor could sell all it wanted at $\$ 10$ per unit. A one-unit change in sales always led to a $\$ 10$ change in total revenues. Hence, marginal revenue was always equal to $\$ 10$ for that perfect competitor. Multiplying this unchanging marginal revenue by the marginal physical product of labor then yielded the perfectly competitive firm's marginal revenue product.

MARGINAL REVENUE PRODUCT FOR A MONOPOLY FIRM The monopolist, however, cannot simply calculate marginal revenue by looking at the price of the product. To sell the additional output from an additional unit of input, the monopolist has to cut prices on all previous units of output. As output is increasing, then, marginal revenue is falling. The underlying concept is, of course, the same for both the perfect competitor and the monopolist. We are asking exactly the same question in both cases: When an additional worker is hired, what is the benefit? In either case, the benefit is obviously the change in total revenues due to the one-unit change in the variable input, labor. In our discussion of the perfect competitor, we were able simply to multiply the marginal physical product by the constant per-unit price of the product because the price of the product never changed (for the perfect competitor, $P \equiv \mathrm{MR}$ ).

A single monopolist ends up hiring fewer workers than would all of the perfectly competitive firms added together. To see this, we must consider the marginal revenue product for the monopolist, which varies with each one-unit change in the monopolist's labor input. This is what we do in panel (a) of Figure 28-7 on the facing page, where column 5, "Marginal Revenue Product," gives the monopolist a quantitative notion of how additional workers and additional production generate additional revenues. The marginal revenue product curve for this monopolist has been plotted in panel (b) of the figure. To emphasize the lower elasticity of the monopolist's MRP curve $\left(\mathrm{MRP}_{m}\right)$ around the wage rate $\$ 830$, the labor demand curve for a perfectly competitive industry (labeled $D$ ) has been plotted on the same graph in Figure 28-7 on the facing page. Recall that this curve is not simply the sum of the marginal revenue product curves of all perfectly competitive firms,

## FIGURE 28-7 A Monopolist's Marginal Revenue Product

The monopolist hires just enough workers to make marginal revenue product equal to the going wage rate. If the going wage rate is $\$ 830$ per week, as shown by the labor supply curve, s, in panel (b), the monopolist would want to hire approximately 10 workers per week. That is the profit-maximizing amount
of labor. The labor demand curve for a perfectly competitive industry from Figure $28-4$ on page 626 is also plotted (D). The monopolist's MRP curve will always be less elastic around the going wage rate than it would be if marginal revenue were constant.

Panel (a)

| (1) | (2) <br> Marginal <br> Physical <br> Product (MPP) <br> (titanium <br> batteries <br> per week) | $(3)$ <br> Labor Input <br> (workers per week)Price of <br> Product <br> $(P)$ | Marginal <br> Revenue <br> $($ MR) | (5) |
| :---: | :---: | :---: | :---: | :---: |
| 8 | 111 | $\$ 11.60$ | $\$ 9.40$ | Marginal <br> Revenue <br> Product <br> $(\text { MRP })_{m}$ <br> $(2) \times(4)$ |
| 9 | 104 | 11.40 | 9.00 | $\$ 1,043.40$ |
| 10 | 97 | 11.20 | 8.60 | 936.00 |
| 11 | 90 | 11.00 | 8.20 | 834.20 |
| 12 | 83 | 10.80 | 7.80 | 738.00 |
| 13 | 76 | 10.60 | 7.40 | 647.40 |


because when competitive firms together increase employment, their output expands and the product price declines. Nevertheless, at any given wage rate, the quantity of labor demanded by the monopoly is still less than the quantity of labor demanded by a perfectly competitive industry.

Why does MRP $_{m}$ represent the monopolist's input demand curve? As always, our profit-maximizing monopolist will continue to hire labor as long as additional profits result. Profits are made as long as the additional cost of more workers is outweighed by the additional revenues made from selling the output of those workers. When the wage rate equals these additional revenues, the monopolist stops hiring. That is, the firm stops hiring when the wage rate is equal to the marginal revenue product because additional workers would add more to cost than to revenue.

## Why the Monopolist Hires Fewer Workers

Because we have used the same numbers as in Figure 28-1 on page 620, we can see that the monopolist hires fewer workers per week than firms in a perfect competitive market would. That is to say, if we could magically change the titanium battery industry in our example from one in which there is perfect competition in the output market to one in which there is monopoly in the output market, the amount of employment would fall. Why? Because the monopolist must take account of the declining product price that must be charged in order to sell a larger number of titanium batteries. Remember that every firm hires up to the point at which marginal benefit equals marginal cost. The marginal benefit to the monopolist of hiring an additional worker is not simply the additional output times the price of the product. Rather, the monopolist faces a reduction in the price charged on all units sold in order to be able to sell more.

So the monopolist ends up hiring fewer workers than all of the perfect competitors taken together, assuming that all other factors remain the same for the two hypothetical examples. But this should not come as a surprise. In considering product markets, by implication we saw that a monopolized titanium battery industry would produce less output than a competitive one. Therefore, the monopolized industry would hire fewer workers.

## The Utilization of Other Factors of Production

The analysis in this chapter has been given in terms of the demand for the variable input labor. The same analysis holds for any other variable factor input. We could have talked about the demand for fertilizer or the demand for the services of tractors by a farmer instead of the demand for labor and reached the same conclusions. The entrepreneur will hire or buy any variable input up to the point at which its price equals the marginal revenue product.

A further question remains: How much of each variable factor should the firm utilize when all the variable factors are combined to produce the product? We can answer this question by looking at either the cost-minimizing side of the question or the profit-maximizing side.

## Cost Minimization and Factor Utilization

From the cost minimization point of view, how can the firm minimize its total costs for a given output? Assume that you are an entrepreneur attempting to minimize costs. Consider a hypothetical situation in which if you spend $\$ 1$ more on labor, you would get 20 more units of output, but if you spend $\$ 1$ more on machines, you would get only 10 more units of output. What would you want to do in such a situation? You would wish to hire more workers or sell off some of your machines, for you are not getting as much output per last dollar spent on machines as you are per last dollar spent on labor. You would want to employ factors of production so that the marginal products per last dollar spent on each are equal. Thus, the least-cost, or cost minimization, rule will be as follows:

> To minimize total costs for a particular rate of production, the firm will bire factors of production up to the point at which the marginal physical product per last dollar spent on each factor of production is equalized.

That is,

$$
\frac{\text { MPP of labor }}{\substack{\text { price of labor } \\
(\text { wage rate })}}=\frac{\text { MPP of capital }}{\begin{array}{c}
\text { price of capital (cost per } \\
\text { unit of service) }
\end{array}}=\frac{\text { MPP of land }}{\begin{array}{c}
\text { price of land (rental } \\
\text { rate per unit) }
\end{array}}
$$

All we are saying here is that the cost-minimizing firm will always utilize all resources in such combinations that cost will be minimized for any given output rate. This is commonly called the least-cost combination of resources.

How does the ratio of marginal physical product to the price of labor of full-time employees compared to the same ratio for independent contractors help to explain why firms are choosing to hire fewer full-time employees and more independent contractors?

## POLICY EXAMPLE Payroll Regulations Spur the Hiring of Independent Contractors

More than 10 million U.S. workers are classified as independent contractors who sell skilled labor services. Firms typically regard the marginal physical product of the labor of independent contractors as greater than that of regular full-time employees. Thus, equalization of the MPP/wage rate ratios for independent contractors and full-time employees in the past resulted in hiring fewer independent contractors at higher wages compared with fulltime employees.

In recent years, in contrast, U.S. firms have been hiring more independent contractors relative to the number of full-time employees. A key reason is that the federal government has gradually been requiring firms to provide more benefits-overtime pay, family leave, and health benefits-for full-time employees. This legislation has pushed up the effective wage rate-inclusive
of benefits-that firms must pay to full-time employees. The result of this increase in the denominator of the MPP/wage rate ratio for full-time employees has been to push that ratio down relative to the ratio for independent contractors. Firms have responded by hiring fewer full-time employees and more independent contractors.

## FOR CRITICAL ANALYSIS

How does hiring fewer full-time employees and more independent contractors push the MPP/wage rate ratios back to equality?

## Profit Maximization Revisited



If a firm wants to maximize profits, how much of each factor should be hired (or bought)? As you have learned, the firm will never utilize a factor of production unless the marginal benefit from hiring that factor is at least equal to the marginal cost. What is the marginal benefit? As we have pointed out several times, the marginal benefit is the change in total revenues due to a one-unit change in utilization of the variable input. What is the marginal cost? In the case of a firm buying in a perfectly competitive market, it is the price of the variable factor-the wage rate if we are referring to labor.

The profit-maximizing combination of resources for the firm will be where, in a perfectly competitive market structure,

$$
\begin{aligned}
\text { MRP of labor } & =\text { price of labor (wage rate) } \\
\text { MRP of capital } & =\text { price of capital (cost per unit of service) } \\
\text { MRP of land } & =\text { price of land (rental rate per unit) }
\end{aligned}
$$

To attain maximum profits, the marginal revenue product of each of a firm's resources must be exactly equal to its price. If the MRP of labor is $\$ 20$ and its price is only $\$ 15$, the firm will expand its employment of labor.

There is an exact match between the profit-maximizing combination of resources and the least-cost combination of resources discussed above. In other words, either rule can be used to yield the same cost-minimizing rate of utilization of each variable resource.

## QUICK QUIZ See page 64I for the answers. Review concepts from this section in MyEconLab.

When a firm sells its output in a monopoly market, marginal revenue is $\qquad$ than price.

Just as the MRP is the perfectly competitive firm's input demand curve, the MRP is also the $\qquad$ input demand curve.

The profit-maximizing combination of factors will occur when each factor is used up to the point at which its MRP is equal to its unit $\qquad$ —.

To minimize total costs for a given output, the profitmaximizing firm will hire each factor of production up to the point at which the marginal $\qquad$ product per last dollar spent on each factor is equal to the marginal
$\qquad$ product per last dollar spent on each of the other factors of production.

To maximize profits, the marginal $\qquad$ product of each resource must equal the resource's _.

## 

At warehouses operated by Staples, the office supply retailer, a key input in the distribution process is the "Kiva bot," a 250 -pound, orange robot that is 2.5 feet long, 2 feet wide, and 1 foot tall. The Kiva bot is powered by a rechargeable lead-acid battery and moves around a warehouse at about 3 miles per hour. The robot negotiates its path by scanning a grid of floor stickers, and it broadcasts its location and receives routing directions via wireless signals from a central computer. At any given moment, some Kiva bots are transporting items in holding containers to human workers, who remove items from the containers, pack the items into delivery boxes, and load the boxes onto trucks. Other Kiva bots shift some containers toward the front of the packaging area and other containers to the rear as the company's order-processing system adjusts to changes in items' popularity as revealed by recent orders.

Laurence Plourde, a Staples executive, says that Kiva, the company that produces the robots, "has made robotic technology useful for smaller and smaller tasks" previously performed by humans. So far, Kiva and other robot manufacturers have not been able to design robots that can pack items into boxes as well as humans can, but Plourde wonders if such a breakthrough might come soon.

## Critical Analysis Questions

1. What will happen to the demand for human warehouse workers at Staples if a cost-reducing technological improvement generates a lower price of Kiva bots?
2. What will happen to the demand for Kiva bots if there is a decline in the prices that Staples receives for its products?


ISSUES \& APPLICATIONS


## The Incentives to Outsource Labor Internationally

## CONCEPTS APPLIED

Outsourcing
Marginal Revenue Product
Derived Demand for Labor

Recently, International Business Machines (IBM) Corporation announced plans to lay off about 5,000 U.S. employees and move most of those jobs to India. Many of the affected positions involved customer support via call centers. IBM joined a long list of U.S. firms, including personal computer manufacturers, financial services companies, and media firms, that have opted to outsource labor abroad.

## Evaluating the Marginal Revenue Product of Labor

What elements influence a firm's decision regarding international labor outsourcing? As always, a firm first considers the input's marginal revenue product, which equals marginal revenue times the marginal physical product of
labor. Marginal revenue depends on conditions in a firm's product market, so it typically does not influence an outsourcing decision.

Thus, a key consideration in whether to outsource is differences in the marginal physical product of labor in different countries. To compare the levels of marginal physical
product of labor in various nations, firms must try to measure these levels in constant-quality terms. One reason that Indian workers often "win out" over, say, Chinese workers in call-center outsourcing deals with U.S. firms is that a larger fraction of Indian workers are fluent in English. This greater familiarity with English increases Indian workers' constant-quality marginal physical product of labor and hence raises the derived U.S. demand for Indian-based labor. Another concern when making international comparisons of the constant-quality marginal physical product of labor is distance. The greater the distance between a firm's location and the outsourced labor that it hires, the more miscommunications and other problems that may occur.

## Comparing Wage Rates

Firms always hire labor to the point at which the marginal revenue product of labor equals the market clearing wage rate. Consequently, the other fundamental factor influencing a firm's outsourcing decision is wage differences across countries.

Figure 28-8 below displays the average hourly U.S. dollar wage rate received by call-center agents in selected countries. The figure provides another reason that Indian call-center workers often gain outsourcing employment from U.S. firms: they receive lower wages than call-center workers in most other nations.

## FIGURE 28-8 Average Hourly Wages of Call-Center Agents in Selected Nations

There are significant differences across nations in wages paid to call-center agents.
Source: International Labor Organization.


## For Critical Analysis

1. Given that Indonesian call-center workers' wages are lower than those of call-center workers in India, why do you suppose that U.S. firms nonetheless hire proportionately more Indian than Indonesian workers?
2. In light of the large differences between wages of call-center workers in the United States and wages of workers in a number of other countries, why do you think that some U.S. firms continue to employ U.S. call-center workers?

## Web Resources

1. For a discussion of how to compare wages internationally by measuring the amount of time that people have to work to earn sufficient wages to buy a McDonald's Big Mac sandwich, go to www.econtoday.com/ch28.
2. To read in more detail about how different countries' wage rates can be measured in terms of Big Mac sandwiches, go to www.econtoday.com/ch28.

## Research Project

Discuss key issues that a U.S. firm faces when attempting to compare constant-quality marginal physical product of workers in different nations.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE


#### Abstract

Why a Firm's Marginal Revenue Product Curve Is Its Labor Demand Curve The marginal revenue product of labor equals marginal revenue times the marginal physical product of labor. Because of the law of diminishing marginal product, for a perfectly competitive producer the marginal revenue product curve slopes downward. To maximize profits, a firm hires labor to the point where the marginal factor cost of labor-the addition to total input costs resulting from employing an additional unit of labor-equals the marginal revenue product.


marginal physical product
(MPP) of labor, 619
marginal revenue product
(MRP), 621
marginal factor cost
(MFC), 621

## KEY FIGURE

Figure 28-1, 620

- MyEconLab Study Plan 28.1
- Audio introduction to Chapter 28
- Animated Figure 28-1
- Economics Video: Myth: Outsourcing Is Bad for America

The Demand for Labor as a Derived Demand For firms that are perfect competitors in their product markets, marginal revenue equals the market price of their output, so the marginal revenue product of labor equals the product price times the marginal physical product of labor. As product market conditions vary and cause the market price to change, marginal revenue product curves shift. Hence, the demand for labor is derived from the demand for final products.
derived demand, 622

## KEY FIGURE

Figure 28-2, 622

Key Factors Affecting the Elasticity of Demand for Inputs The price elasticity of demand for an input equals the percentage change in the quantity of the input demanded divided by the percentage change in the input's price. An input's price elasticity of demand is relatively high when any one of the following is true: (1) the price elasticity of demand for the final product is relatively high; (2) it is relatively easy to substitute other inputs in production; (3) the proportion of total costs accounted for by the input is relatively large; or (4) the firm has a longer time period to adjust to the change in the input's price.

How Equilibrium Wage Rates at Perfectly Competitive Firms Are Determined In a competitive labor market, at the equilibrium wage rate, the quantity of labor demanded by all firms is equal to the quantity of labor supplied by all workers. At this wage rate, each firm looks to its own labor demand curve to determine how much labor to employ.

## KEY FIGURE

Figure 28-3, 624

## KEY FIGURE

Figure 28-4, 626

- MyEconLab Study Plan 28.2
- Animated Figure 28-2
- Economics Video: No Smoking Employees
- MyEconLab Study Plan 28.2
- Animated Figure 28-3
- Video: Determinants of Demand Elasticity for Inputs
- Economics Video: Doc Martens
- MyEconLab Study Plan 28.3
- Animated Figure 28-4
- Video: Shifts in the Market Demand for Labor
- Economics Video: Rust Belt City's Brighter Future

WHAT YOU SHOULD KNOW
U.S.Wage and Employment Effects of Labor Outsourcing The immediate, short-run effects of labor outsourcing on wages and employment in U.S. labor markets are mixed. Outsourcing by U.S. firms reduces the demand for labor in affected U.S. labor markets and thereby pushes down wages and employment. Outsourcing by foreign firms that hire U.S. labor, however, raises the demand for labor in related U.S. labor markets, which boosts U.S. wages and employment.

Contrasting the Demand for Labor and Wage Determination Under Monopoly with Outcomes Under Perfect Competition If a product market monopolist competes for labor in a competitive labor market, it takes the market wage rate as given. Its labor demand curve, however, lies to the left of the labor demand curve that would have arisen in a competitive industry. Thus, at the competitively determined wage rate, a monopolized industry employs fewer workers than the industry otherwise would if it were perfectly competitive.
outsourcing, 628

## KEY FIGURES

Figure 28-5, 629
Figure 28-6, 630

## KEY FIGURE

Figure 28-7, 633

## WHERE TO GO TO PRACTICE

- MyEconLab Study Plan 28.4
- Animated Figures 28-5, 28-6
- ABC News Video: How Outsourcing Affects Our Lives
- Economics Video: Doc Martens
- Economics Video: Myth: Outsourcing Is Bad for America
- Economics Video: No Smoking Employees

\author{

- MyEconLab Study Plans 28.5, 28.6 <br> - Animated Figure 28-7
}

> Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions. Log in to www.myeconlab.com

## PROBLEMS

All problems are assignable in (xyeconlab. Answers to the odd-numbered problems appear at the back of the book.

28-1. The following table depicts the output of a firm that manufactures computer printers. The printers sell for $\$ 100$ each.

| Labor Input <br> (workers per week) | Total Physical Output <br> (printers per week) |
| :---: | :---: |
| 10 | 200 |
| 11 | 218 |
| 12 | 234 |
| 13 | 248 |
| 14 | 260 |
| 15 | 270 |
| 16 | 278 |

Calculate the marginal physical product and marginal revenue product at each input level above 10 units.
28-2. Refer back to your answers to Problem 28-1 in answering the following questions.
a. What is the maximum wage the firm will be willing to pay if it hires 15 workers?
b. The weekly wage paid by computer printer manufacturers in a perfectly competitive market is $\$ 1,200$. How many workers will the profitmaximizing employer hire?
c. Suppose that there is an increase in the demand for personal computer systems. Explain the likely effects on marginal revenue product, marginal factor cost, and the number of workers hired by the firm.

28-3. Explain what happens to the elasticity of demand for labor in a given industry after each of the following events.
a. A new manufacturing technique makes capital easier to substitute for labor.
b. There is an increase in the number of substitutes for the final product that labor produces.
c. After a drop in the prices of capital inputs, labor accounts for a larger portion of a firm's factor costs.
28-4. Explain how the following events would affect the demand for labor.
a. A new education program administered by the company increases labor's marginal product.
b. The firm completes a new plant with a larger workspace and new machinery.
28-5. The following table depicts the product market and labor market an MP3 player manufacturer faces.

| Labor Input <br> (workers per day) | Total Physical <br> Product | Product <br> Price (\$) |
| :---: | :---: | :---: |
| 10 | 100 | 50 |
| 11 | 109 | 49 |
| 12 | 116 | 48 |
| 13 | 121 | 47 |
| 14 | 124 | 46 |
| 15 | 125 | 45 |

a. Calculate the firm's marginal physical product, total revenue, and marginal revenue product at each input level above 10 units.
b. The firm competes in a perfectly competitive labor market, and the market wage it faces is $\$ 100$ per worker per day. How many workers will the profit-maximizing employer hire?
28-6. Recently, there has been an increase in the market demand for products of firms in manufacturing industries. The production of many of these products requires the skills of welders. Because welding is a dirty and dangerous job compared with other occupations, in recent years fewer people have sought employment as welders. Draw a diagram of the market for the labor of welders. Use this diagram to explain the likely implications of these recent trends for the market clearing wage earned by welders and the equilibrium quantity of welding services hired.
28-7. Since the early 2000s, there has been a significant increase in the price of corn-based ethanol.
a. A key input in the production of corn-based ethanol is corn. Use an appropriate diagram to
explain what has likely occurred in the market for corn.
b. In light of your answer to part (a), explain why many hog farmers, who in the past used corn as the main feed input in hog production, have switched to cookies, licorice, cheese curls, candy bars, and other human snack foods instead of corn as food for their hogs.
28-8. A firm hires labor in a perfectly competitive labor market. Its current profit-maximizing hourly output is 100 units, which the firm sells at a price of $\$ 5$ per unit. The marginal physical product of the last unit of labor employed is 5 units per hour. The firm pays each worker an hourly wage of $\$ 15$.
a. What marginal revenue does the firm earn from sale of the output produced by the last worker employed?
b. Does this firm sell its output in a perfectly competitive market?
28-9. Explain why the short-term effects of outsourcing on U.S. wages and employment tend to be more ambiguous than the long-term effects.
28-10. A profit-maximizing monopolist hires workers in a perfectly competitive labor market. Employing the last worker increased the firm's total weekly output from 110 units to 111 units and caused the firm's weekly revenues to rise from $\$ 25,000$ to $\$ 25,750$. What is the current prevailing weekly wage rate in the labor market?
28-11. A monopoly firm hires workers in a perfectly competitive labor market in which the market wage rate is $\$ 20$ per day. If the firm maximizes profit, and if the marginal revenue from the last unit of output produced by the last worker hired equals $\$ 10$, what is the marginal physical product of that worker?
$\mathbf{2 8 - 1 2}$. The current market wage rate is $\$ 10$, the rental rate of land is $\$ 1,000$ per unit, and the rental rate of capital is $\$ 500$. Production managers at a firm find that under their current allocation of factors of production, the marginal physical product of labor is 100 , the marginal physical product of land is 10,000 , and the marginal physical product of capital is 4,000 . Is the firm minimizing costs? Why or why not?
28-13. The current wage rate is $\$ 10$, and the rental rate of capital is $\$ 500$. A firm's marginal physical product of labor is 200 , and its marginal physical product of capital is 20,000 . Is the firm maximizing profits for the given cost outlay? Why or why not?

## ECONOMICS ON THE NET

Current Trends in U.S. Labor Markets The Federal Reserve's "Beige Book," which summarizes regional economic conditions around the United States, provides a wealth of information about the current status of U.S. labor markets. This Internet application helps you assess developments in employment and wages in the United States.
Title: The Beige Book-Summary
Navigation: Go to www.econtoday.com/ch28 to access the home page of the Federal Reserve's Board of Governors. Click on A-Z Index, and then click on Beige Book. Then select the report for the most recent period.

Application Read the section entitled "Prices and Wages," and answer the following questions.

1. Has overall employment been rising or falling during the most recent year? Based on what you learned in this chapter, what factors might account for this pattern? Does the Beige Book summary bear out any of these explanations for changes in U.S. employment?
2. Have U.S. workers' wages been rising or falling during the most recent year?

For Group Study and Analysis The left-hand margin of the Beige Book site lists the reports of the 12 Federal Reserve districts. Divide the class into two groups, and have each group develop brief summaries of the main conclusions of one district's report concerning employment and wages within that district. Reconvene and compare the reports. Are there pronounced regional differences?

## ANSWERS TO QUICK QUIZZES

p. 623: (i) output . . . input . . . inputs . . . marginal revenue; (ii) demand for; (iii) derived . . . derived . . . shift p. 625: (i) wage . . . price . . . downward; (ii) elasticity . . . inputs . . . costs . . . adjustment
p. 628: (i) elastic . . . upward; (ii) equilibrium; (iii) demand . . . productivity . . . substitute . . . complementary
p. 631: (i) substitutable . . . substitution; (ii) reduces . . . increases; (iii) gains from trade
p. 635: (i) less; (ii) monopolist's; (iii) price; (iv) physical . . . physical; (v) revenue . . . price


## 29

# Unions and Labor Market Monopoly Power 

Today, fewer than 8 percent of all U.S. workers employed by private firms are members of unions. In contrast, nearly 40 percent of local, state, and federal government employees belong to unions. Recently, government employment has grown more rapidly than private-sector employment-a trend that has contributed to the growth in the number of union members employed by governments. Indeed, in the late 2000s, the number of unionized workers in the government sector surpassed the number of unionized workers in the private sector for the first time in U.S. history. In this chapter, you will learn about the goals of unions and about their place in the U.S. economy.

After reading this chapter, you should be able to:
$>$ Outline the essential history of the labor union movement
$>$ Discuss the current status of labor unions
$>$ Describe the basic economic goals and strategies of labor unions
$\rightarrow$ Evaluate the potential effects of labor unions on wages and productivity

- Explain how a monopsonist determines how much labor to employ and what wage rate to pay
- Compare wage and employment decisions by a monopsonistic firm with the choices made by firms in industries with alternative market structures


## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.
the average employee of state and local governments in the United States receives 45 percent more in combined wages and benefits than the average worker in the private sector? The explanation for this differential is that an increasing percentage of state and local government workers belong to labor unions-organizations that seek to secure economic improvements for their members. Nonunion employees of state and local governments receive approximately the same wages and benefits as private workers. In contrast, unionized employees of state and local governments receive wages that are at least 20 percent higher and benefits that are more than 70 percent greater.

Traditionally, one rationale for forming a union was that members might be able to earn more than they would in a competitive labor market by obtaining a type of monopoly power. Because the entire supply of a particular group of workers is controlled by a single source when a union bargains as a single entity with management, a certain monopoly element enters into the determination of employment. In such situations, we can no longer talk about a perfectly competitive supply of labor. Later in the chapter, we will examine the converse-a single employer who is the sole employer of a particular group of workers.

## Industrialization and Labor Unions

In most parts of the world, labor movements began with local craft unions. These were groups of workers in individual trades, such as shoemaking, printing, or baking. Beginning around the middle of the eighteenth century, new technologies permitted reductions in unit production costs through the formation of larger-scale enterprises that hired dozens or more workers. By the late 1790s, workers in some British craft unions began trying to convince employers to engage in collective bargaining, in which business management negotiates with representatives of all union members about wages and hours of work.

In 1799 and 1800, the British Parliament passed laws called the Combination Acts aimed at prohibiting the formation of unions. In 1825, Parliament enacted a replacement Combination Act allowing unions to exist and to engage in limited collective bargaining. Unions on the European continent managed to convince most governments throughout Europe to enact similar laws during the first half of the nineteenth century.

## Unions in the United States

The development of unions in the United States lagged several decades behind events in Europe. In the years between the Civil War and World War I (1861-1914), the Knights of Labor, an organized group of both skilled and unskilled workers, pushed for an eight-hour workday and equal pay for women and men. In 1886, a dissident group split from the Knights of Labor to form the American Federation of Labor (AFL) under the leadership of Samuel Gompers. During World War I, union membership increased to more than 5 million. But after the war, the government decided to stop protecting labor's right to organize. Membership began to fall.

THE FORMATION OF INDUSTRIAL UNIONS The Great Depression was a landmark event in U.S. labor history. Franklin Roosevelt's National Industrial Recovery Act of 1933 gave labor the federal right to bargain collectively, but that act was declared unconstitutional. The 1935 National Labor Relations Act (NLRA), otherwise known as the Wagner Act, took its place. The NLRA guaranteed workers the right to form unions, to engage in collective bargaining, and to be members of any union.

In 1938, the Congress of Industrial Organizations (CIO) was formed by John L. Lewis, the president of the United Mine Workers. Prior to the formation of the CIO, most labor organizations were craft unions. The CIO was composed of industrial unions, which drew their membership from an entire industry such as steel or automobiles. In 1955, the CIO and the AFL merged because the leaders of both associations thought a merger would help organized labor grow faster.

## Did You Know <br> ? That

Labor unions
Worker organizations that seek to secure economic improvements for their members. They also seek to improve the safety, health, and other benefits (such as job security) of their members.

## Craft unions

Labor unions composed of workers who engage in a particular trade or skill, such as baking, carpentry, or plumbing.

## Collective bargaining

Negotiation between the management of a company or of a group of companies and the management of a union or a group of unions for the purpose of reaching a mutually agreeable contract that sets wages, fringe benefits, and working conditions for all employees in all the unions involved.

## Industrial unions

Labor unions that consist of workers from a particular industry, such as automobile manufacturing or steel manufacturing.

Go to www.econtoday.com/ch29 to link to the Legal Information Institute's review of all the key U.S. labor laws.

## Right-to-work laws

Laws that make it illegal to require union membership as a condition of continuing employment in a particular firm.

## Closed shop

A business enterprise in which employees must belong to the union before they can be hired and must remain in the union after they are hired.

## Union shop

A business enterprise that may hire nonunion members, conditional on their joining the union by some specified date after employment begins.

CONGRESSIONAL CONTROL OVER LABOR UNIONS Since the Great Depression, Congress has occasionally altered the relationship between labor and management through significant legislation. One of the most important pieces of legislation was the TaftHartley Act of 1947 (the Labor Management Relations Act). In general, the TaftHartley Act outlawed certain labor practices of unions, such as imposing make-work rules and forcing unwilling workers to join a particular union. Among other things, it allowed individual states to pass their own right-to-work laws. A right-to-work law makes it illegal for union membership to be a requirement for continued employment in any establishment.

The Taft-Hartley Act also made a closed shop illegal. A closed shop requires union membership before employment can be obtained. A union shop, however, is legal. A union shop does not require membership as a prerequisite for employment, but it can, and usually does, require that workers join the union after a specified amount of time on the job. (Even a union shop is illegal in states with right-to-work laws.)

What group benefits most from a Chinese labor law that allows a closed shop?

## INTERNATIONAL EXAMPLE The Chinese Union Monopoly Expands to Include Employees of Foreign Firms

Chinese firms have operated within a closed shop environment for many years. In an important sense, so have Chinese workers. There is only a single union in China-the appropriately named All-China Federation of Trade Unions (ACFTU), which has 193 million members. Whenever groups of workers have tried to establish their own, separate bargaining arrangements with Chinese employers, the union has successfully filed lawsuits to require employers to deal only with the ACFTU.

In recent years, the ACFTU has sought to expand its membership by requiring firms based outside China to recognize the ACFTU as the sole bargaining agent for their Chinese employees. The ACFTU is phasing in agreements covering all 50,000 Chinese employees of Wal-Mart, which in most
other nations usually has chosen not to operate rather than hire union workers. Today, more than 90 percent of all U.S. firms operating in China, including McDonald's and FedEx, must require their employees to join the ACFTU when they accept their positions.

## FOR CRITICAL ANALYSIS

If Chinese workers at covered foreign firms were permitted to work for a few months before joining the ACFTU, what type of legal structure governing union membership would exist?

## Jurisdictional dispute

A disagreement involving two or more unions over which should have control of a particular jurisdiction, such as a particular craft or skill or a particular firm or industry.

## Sympathy strike

A work stoppage by a union in sympathy with another union's strike or cause.

## Secondary boycott

A refusal to deal with companies or purchase products sold by companies that are dealing with a company being struck.

## You Are There

To contemplate an atypical jurisdictional dispute involving only one union, read
Caught Up in an Unusual Jurisdictional Dispute
in Michigan, on page 656.

Jurisdictional disputes, sympathy strikes, and secondary boycotts were also made illegal by the Taft-Hartley Act. In a jurisdictional dispute, two or more unions fight (and strike) over which should have control in a particular jurisdiction. For example, should carpenters working for a steel manufacturer be members of the steelworkers' union or the carpenters' union? A sympathy strike occurs when one union strikes in sympathy with another union's cause or strike. For example, if the retail clerks' union in a city is striking grocery stores, Teamsters union members may refuse to deliver products to those stores in sympathy with the retail clerks' demands for higher wages or better working conditions. A secondary boycott is a boycott of a company that deals with a struck company. For example, if union workers strike a baking company, a boycott of grocery stores that continue to sell that company's products is a secondary boycott. A secondary boycott brings pressure on third parties to force them to stop dealing with an employer who is being struck.

Perhaps the most famous provision of the Taft-Hartley Act allows the president to obtain a court injunction that will stop a strike for an 80-day cooling-off period if the strike is expected to imperil the nation's safety or health.

## The Current Status of U.S. Labor Unions

As shown in Figure 29-1 on the facing page, union membership has been declining in the United States since the 1960s. At present, only about 12 percent of U.S. workers are union members. Fewer than 8 percent of workers in the private sector belong to unions.

## FIGURE 29-I Decline in Union Membership

Numerically, union membership in the United States has increased dramatically since the 1930 s, but as a percentage of the labor force, union membership peaked around 1960 and has been falling ever since. Most recently, the absolute number of union members has also diminished.

Sources: L. Davis et al., American Economic Growth (New York: HarperCollins, 1972), p. 220; U.S Department of Labor, Bureau of Labor Statistics.


A DECLINE IN MANUFACTURING EMPLOYMENT A large part of the explanation for the decline in union membership has to do with the shift away from manufacturing. In 1948, workers in manufacturing industries, transportation, and utilities, which traditionally have been among the most heavily unionized industries, constituted more than half of private nonagricultural employment. Today, that fraction is less than one-fifth.

The relative decline in manufacturing employment helps explain why most of the largest U.S. unions now draw their members primarily from workers in service industries and governments. As you can see in Table 29-1 below, five of the ten largest unions now represent workers in these areas. The remaining five largest unions represent the manufacturing industries, transportation, and utilities that once dominated the U.S. union movement.

## TABLE 29-I

## The Ten Largest

 Unions in the United StatesHalf of the top ten U.S. unions have members who work in service and government occupations.

| Union | Industry | Members |
| :--- | :--- | ---: |
| National Education Association | Education | $2,731,000$ |
| Service Employees International Union | Health care, public, <br> and janitorial services <br> Government services | $1,505,000$ |
| American Federation of State, County, <br> and Municipal Employees | $1,460,000$ |  |
| International Brotherhood of Teamsters <br> United Food and Commercial Workers <br> $\quad$ International Union | Food and grocery <br> services | $1,396,000$ |
| American Federation of Teachers <br> United Steelworkers of America | Education | 812,000 |
| International Brotherhood of Electrical Workers | Steel | 829,000 |
| Laborers' International Union of North America | Construction, utilities | 755,000 |
| International Association of Machinists | Machine and aerospace | 670,000 |
| and Aerospace Workers |  | 654,000 |

[^4]DEREGULATION AND IMMIGRATION The trend away from manufacturing is the main reason for the decline in unionism. Nevertheless, the deregulation of certain industries, such as airlines and trucking, has also contributed, as has increased global competition. In addition, immigration has weakened the power of unions. Much of the unskilled and typically nonunionized work in the United States is done by foreign-born workers, and immigrant workers who are undocumented cannot legally join a union.

CHANGES IN THE STRUCTURE OF THE U.S. UNION MOVEMENT After its founding in 1955, the AFL-CIO remained the predominant labor union organization for 50 years. In 2005, however, seven unions with more than 45 percent of total AFL-CIO membership broke off to form a separate union organization called Change to Win. More recently, two construction industry unions also left the AFL-CIO and joined with ironworkers and bricklayers unions to form the National Construction Alliance.

Unions in these new umbrella groups, which represent mainly workers in growing service industries, had become frustrated because they felt that the AFL-CIO was not working hard enough to expand union membership. In addition, some of these unions were more interested than the AFL-CIO in pursuing boycotts against companies viewed as anti-union, such as Wal-Mart. These unions also sought strikes against industries trying to slow the growth of union membership, such as the hotel industry.

QUICK QUIZ See page 662 for the answers. Review concepts from this section in MyEconLab.

The ____ of composed of craft unions, was formed in 1886 under the leadership of Samuel Gompers. Membership increased until after World War I, when the government temporarily stopped protecting labor's right to organize.

During the Great Depression, legislation was passed that allowed for collective bargaining. The $\qquad$ - $r$ rkers
the right to form unions. The Congress of Industrial Organizations (CIO), composed of $\qquad$ unions, was formed during the Great Depression. The AFL and the CIO merged in 1955.
In the United States, union membership as a percentage of the labor force peaked at nearly $\qquad$ percent in 1960 and has declined since then to only about
$\qquad$ percent.

## Union Goals and Strategies

Through collective bargaining, unions establish the wages below which no individual worker may legally offer his or her services. Each year, union representatives and management negotiate collective bargaining contracts covering wages as well as working conditions and fringe benefits for about 5 million workers. If approved by the members, a union labor contract sets wage rates, maximum workdays, working conditions, fringe benefits, and other matters, usually for the next two or three years.

## Strike: The Ultimate Bargaining Tool

Whenever union-management negotiations break down, union negotiators may turn to their ultimate bargaining tool, the threat or the reality of a strike. Strikes make headlines, but a strike occurs in less than 2 percent of all labor-management disputes before the contract is signed. In the other 98 percent, contracts are signed without much public fanfare.

The purpose of a strike is to impose costs on stubborn management to force it to accept the union's proposed contract terms. Strikes disrupt production and interfere with a company's or an industry's ability to sell goods and services. The strike works both ways, though, because workers receive no wages while on strike (though they
may be partly compensated out of union strike funds). Striking union workers may also be eligible to draw state unemployment benefits.

The impact of a strike is closely related to the ability of striking unions to prevent nonstriking (and perhaps nonunion) employees from continuing to work for the targeted company or industry. Therefore, steps are usually taken to prevent others from working for the employer. Strikebreakers can effectively destroy whatever bargaining power rests behind a strike. Numerous methods have been used to prevent strikebreakers from breaking strikes. Violence has been known to erupt, almost always in connection with union attempts to prevent strikebreaking.

In recent years, companies have had less incentive to hire strikebreakers because work stoppages have become much less common. From 1945 until 1990, on average more than 200 union strikes took place in the United States each year. Since 1990, however, the average has been closer to 25 strikes per year.

## Union Goals with Direct Wage Setting

We have already pointed out that one of the goals of unions is to set minimum wages. The effects of setting a wage rate higher than a competitive market clearing wage rate can be seen in Figure 29-2 below. The market for labor is perfectly competitive. The market demand curve is $D$, and the market supply curve is $S$. The market clearing wage rate is $W_{e}$. The equilibrium quantity of labor is $Q_{e}$. If the union establishes by collective bargaining a minimum wage rate that exceeds $W_{e}$, an excess quantity of labor will be supplied (assuming no change in the labor demand schedule). If the minimum wage established by union collective bargaining is $W_{U}$, the quantity supplied will be $Q_{S}$. The quantity demanded will be $Q_{D}$. The difference is the excess quantity supplied, or surplus. Hence, the following point becomes clear:

> One of the major roles of a union that establishes a wage rate above the market clearing wage rate is to ration available jobs among the excess number of workers who wish to work in the unionized industry.

Note also that the surplus of labor is equivalent to a shortage of jobs at wage rates above equilibrium.

To ration jobs, the union may use a seniority system, lengthen the apprenticeship period to discourage potential members from joining, or institute other rationing methods. This has the effect of shifting the supply of labor curve to the left in order to support the higher wage, $W_{U}$.

## FIGURE 29-2 Unions Must Ration Jobs

The market clearing wage rate is $W_{e}$, at point $E$, at which the equilibrium quantity of labor is $Q_{e}$. If the union succeeds in obtaining wage rate $W_{U}$, the quantity of labor demanded will be $Q_{D}$, at point $A$ on the labor demand curve, but the quantity of labor supplied will be $Q_{S}$, at point $B$ on the labor supply curve. The union must ration a limited number of jobs among a greater number of workers. The surplus of labor is equivalent to a shortage of jobs at that wage rate.

## Strikebreakers

Temporary or permanent workers hired by a company to replace union members who are striking.

## FIGURE 29-3 What Do Unions Maximize?

Assume that the union wants to employ all its $Q_{1}$ members. It will attempt to get wage rate $W_{1}$. If the union wants to maximize total wage receipts (income) of members who have jobs in this industry, it will do so at wage rate $W_{2}$, where the elasticity of the demand for labor is equal to 1 . (The blue-shaded area represents the maximum total income that the union membership would earn at $W_{2}$. If the union wants to maximize the wage rate for a given number of workers, say, $Q_{3}$, it will set the wage rate at $W_{3}$.


There is a trade-off here that any union's leadership must face: Higher wages inevitably mean a reduction in total union employment-fewer union positions. When facing higher wages, management may replace part of the workforce with machinery or may even seek to hire nonunion workers.

If we view unions as monopoly sellers of a service, we can identify three different types of goals that they may pursue: ensuring employment for all members of the union, maximizing aggregate income of workers, and maximizing wage rates for some workers.

EMPLOYING ALL MEMBERS IN THE UNION Assume that the union has $Q_{1}$ workers. If it faces a labor demand curve such as $D$ in Figure 29-3 above, the only way it can "sell" all of those workers' services is to accept a wage rate of $W_{1}$. This is similar to any other market. The demand curve tells the maximum price that can be charged to sell any particular quantity of a good or service. Here the service happens to be labor.

MAXIMIZING MEMBER INCOME If the union is interested in maximizing the gross income of its members, it will normally want a smaller membership than $Q_{1}$ - namely, $Q_{2}$ workers, all employed and paid a wage rate of $W_{2}$. The aggregate income to all members of the union is represented by the wages of only the ones who work. Total income earned by union members is maximized where the price elasticity of demand is numerically equal to 1 . That occurs where marginal revenue equals zero.

In Figure 29-3, marginal revenue equals zero at a quantity of labor $Q_{2}$. So we know that if the union obtains a wage rate equal to $W_{2}$, and therefore $Q_{2}$ workers are demanded, the total income to the union membership will be maximized. In other words, $Q_{2} \times W_{2}$ (the blue-shaded area) will be greater than any other combination of wage rates and quantities of union workers demanded. It is, for example, greater than $Q_{1} \times W_{1}$. Note that in this situation, if the union started out with $Q_{1}$ members, there would be $Q_{1}-Q_{2}$ members out of union work at the wage rate $W_{2}$. (Those out of union work either remain unemployed or go to other industries. Such actions have a depressing effect on wages in nonunion industries due to the increase in supply of workers there.)

MAXIMIZING WAGE RATES FOR CERTAIN WORKERS Assume that the union wants to maximize the wage rates for some of its workers-perhaps those with the most seniority. If it wants to maximize the wage rate for a given quantity of workers, $Q_{3}$, it will seek to obtain a wage rate of $W_{3}$. This will require deciding which workers should be unemployed and which workers should work and for how long each week or each year they should be employed.

## FIGURE 29-4 Restricting Supply over Time

When the union was formed, it didn't affect wage rates or employment, which remained at $\$ 19$ and $Q_{1}$ (the equilibrium wage rate and quantity at point $E_{1}$ ). As demand increased-that is, as the demand schedule shifted outward from $D_{1}$ to $D_{2}$-the union restricted membership to its original level of $Q_{1}$, however. The new supply curve is $S_{1} S_{2}$, which intersects $D_{2}$ at $E_{2}$, or at a wage rate of $\$ 21$. Without the union, equilibrium would be at $E_{3}$, with a wage rate of $\$ 20$ and employment of $Q_{2}$.


## Union Strategies to Raise Wages Indirectly

One way or another, unions seek above-market wages for some or all of their members. Sometimes unions try to achieve this goal without making wage increases direct features of contract negotiations.

LIMITING ENTRY OVER TIME One way to raise wage rates without specifically setting wages is for a union to limit the size of its membership to the size of its employed workforce at the time the union was first organized. No workers are put out of work when the union is formed. Over time, as the demand for labor in the industry increases, the union prevents any net increase in membership, so larger wage increases are obtained than would otherwise be the case. We see this in Figure 29-4 above. In this example, union members freeze entry into their union, thereby obtaining a wage rate of $\$ 21$ per hour instead of allowing a wage rate of only $\$ 20$ per hour with no restriction on labor supply.

ALTERING THE DEMAND FOR UNION LABOR Another way that unions can increase wages is to shift the demand curve for labor outward to the right. This approach has the advantage of increasing both wage rates and the employment level. The demand for union labor can be increased by increasing worker productivity, increasing the demand for union-made goods, and decreasing the demand for non-union-made goods.

1. Increasing worker productivity. Supporters of unions have argued that unions provide a good system of industrial jurisprudence. The presence of unions may induce workers to feel that they are working in fair and just circumstances. If so, they work harder, increasing labor productivity. Productivity is also increased when unions resolve differences and reduce conflicts between workers and management, thereby providing a more peaceful administrative environment.
2. Increasing demand for union-made goods. Because the demand for labor is a derived demand, a rise in the demand for products produced by union labor will increase the demand for union labor itself. One way that unions attempt to increase the demand for goods produced by union labor is by advertising "Look for the union label."
3. Decreasing the demand for non-union-made goods. When the demand for goods that are competing with (or are substitutes for) union-made goods is reduced, consumers shift to union-made goods, increasing the demand. The campaigns of various unions against buying foreign imports are a good example. The result is greater demand for goods "made in the USA," which in turn presumably increases the demand for U.S. union (and nonunion) labor.

## Economic Effects of Labor Unions

Today, the most heavily unionized occupations are government service, transportation and material moving, and construction. Do union members in these and other occupations earn higher wages? Are they more or less productive than nonunionized workers in their industries? What are the broader economic effects of unionization? Let's consider each of these questions in turn.

## Unions and Wages

You have learned that unions are able to raise the wages of their members if they can successfully limit the supply of labor in a particular industry. Unions are also able to raise wages if they can induce increases in the demand for union labor.

Economists have extensively studied the differences between union wages and nonunion wages. They have found that the average bourly wage (not including benefits) earned by a typical private-sector union worker is about $\$ 2.25$ higher than the hourly wage earned by a typical worker who is not a union member. Adjusted for inflation, this union-nonunion hourly wage differential is only about half as large as it was two decades ago, however.

Comparisons of the annual earnings of union and nonunion workers indicate that in recent years, unions have not succeeded in raising the annual incomes of their members. In 1985, workers who belonged to unions earned nearly 7 percent more per year than nonunion workers, even though union workers worked fewer hours per week. Today, a typical nonunion employee still works slightly longer each week, but the average nonunion worker also has a higher annual income than the average union worker.

Even the $\$ 2.25$ hourly wage differential already mentioned is somewhat misleading because it is an average across all U.S. workers. In the private sector, union workers earn only about 4 percent more than nonunion workers, or a little less than 60 cents per hour. The hourly wage gain for government workers is more than six times higher at about $\$ 3.55$ per hour. A state government employee who belongs to a union currently earns an hourly wage more than 20 percent higher than a state government worker who is not a union member.

## Why Not . . . require firms to pay union wages to nonunionized workers?

Requiring employers to pay the average nonunionized U.S. worker about $\$ 2.25$ per hour more would bring the average nonunion wage into line with the average union wage. Such a rule, however, would subject nonunionized labor markets to the same problem of surplus labor that confronts unionized industries. Requiring firms to boost their wages above the current equilibrium levels would
induce the firms to cut back on the quantity of labor demanded. At the same time, more people would desire to supply additional labor at the higher, governmentmandated union wage rate. Across all nonunionized labor markets, the result would be excess quantities of labor supplied, or surpluses of labor. Thus, more people would be unemployed.

## Unions and Labor Productivity

A traditional view of union behavior is that unions decrease productivity by artificially shifting the demand curve for union labor outward through excessive staffing and make-work requirements. For example, some economists have traditionally argued that unions tend to bargain for excessive use of workers, as when an airline union requires an engineer on all flights. This is called featherbedding. Many painters' unions, for example, resisted the use of paint sprayers and required that their members use only brushes. They even specified the maximum width of the brush. Moreover, whenever a union strikes, productivity drops, and this reduction in productivity in one sector of the economy can spill over into other sectors.

## Economic Benefits and Costs of Labor Unions

As should be clear by now, there are two opposing views of unions. One sees them as monopolies whose main effect is to raise the wage rate of high-seniority members at the expense of low-seniority members (and nonunion workers). The other contends that unions can increase labor productivity by promoting safer working conditions and generally better work environments. According to this view, unions contribute to workforce stability by providing arbitration and grievance procedures.

Critics point out that the positive view of unionism overlooks the fact that many of the benefits that unions provide do not require that unions engage in restrictive labor practices, such as the closed shop. Unions could still provide benefits for their members without restricting the labor market.

Consequently, a key issue that economists seek to assess when judging the social costs of unions is the extent to which their existence has a negative effect on employment growth. Most evidence indicates that while unions do significantly reduce employment in some of the most heavily unionized occupations, the overall effects on U.S. employment are modest. On the whole, therefore, the social costs of unions in the U.S. private sector are probably relatively low.

## Featherbedding

Any practice that forces employers to use more labor than they would otherwise or to use existing labor in an inefficient manner.

QUICK QUIZ $\quad$ See page 662 for the answers. Review concepts from this section in MyEconLab.

When unions set wage rates $\qquad$ market clearing a restricted numprices, they face the problem of $\qquad$ ber of jobs to workers who desire to earn the higher wages.

Unions may pursue any one of three goals: (1) to employ union members, (2) to maximize total of the union's members, or (3) to wages for certain, usually high-seniority, workers.

Unions can increase the wage rate of members by engaging in practices that shift the union labor supply curve or shift the demand curve for union labor (or both).

Some economists believe that unions can increase _ by promoting safer working conditions and generally better work environments.

## Monopsony: A Buyer's Monopoly

Let's assume that a firm is a perfect competitor in the product market. The firm cannot alter the price of the product it sells, and it faces a perfectly elastic demand curve for its product. We also assume that the firm is the only buyer of a particular input. Although this situation may not occur often, it is useful to consider. Let's think in terms of a factory town, like those dominated by textile mills or those in the mining industry. One company not only hires the workers but also owns the businesses in the community, owns the apartments that workers live in, and hires the clerks, waiters, and all other personnel. This buyer of labor is called a monopsonist, the only buyer in the market.

## Monopsonist

The only buyer in a market.

What does this situation mean to a monopsonist in terms of the costs of hiring extra workers? It means that if the monopsonist wants to hire more workers, it has to offer higher wages. Our monopsonist firm cannot hire all the labor it wants at the going wage rate. Instead, it faces an upward-sloping supply curve. If it wants to hire more workers, it has to raise wage rates, including the wages of all its current workers (assuming a non-wage-discriminating monopsonist). It therefore has to take account of these increased costs when deciding how many more workers to hire.

## Marginal Factor Cost

The monopsonist faces an upward-sloping supply curve of the input in question because as the only buyer, it faces the entire market supply curve. Each time the monopsonist buyer of labor, for example, wishes to hire more workers, it must raise wage rates. Thus, the marginal cost of another unit of labor is rising. In fact, the marginal cost of increasing its workforce will always be greater than the wage rate. This is because the monopsonist must pay the same wage rate to everyone in order to obtain another unit of labor. Consequently, the higher wage rate has to be offered not only to the last worker but also to all its other workers. We call the additional cost to the monopsonist of hiring one more worker the marginal factor cost (MFC).

The marginal factor cost of hiring the last worker is therefore that worker's wages plus the increase in the wages of all other existing workers. As we pointed out in Chapter 28, marginal factor cost is equal to the change in total variable costs due to a one-unit change in the one variable factor of production-in this case, labor. In Chapter 28, marginal factor cost was simply the competitive wage rate because the employer could hire all workers at the same wage rate.

## Derivation of a Marginal Factor Cost Curve

Panel (a) of Figure 29-5 on the facing page shows the quantity of labor purchased, the wage rate per hour, the total cost of the quantity of labor supplied per hour, and the marginal factor cost per hour for the additional labor bought.

We translate the columns from panel (a) to the graph in panel (b) of the figure. We show the supply curve as $S$, which is taken from columns 1 and 2. (Note that this is the same as the average factor cost curve. Hence, you can view Figure 29-5 as showing the relationship between average factor cost and marginal factor cost.) The marginal factor cost curve (MFC) is taken from columns 1 and 4. The MFC curve must be above the supply curve whenever the supply curve is upward sloping. If the supply curve is upward sloping, the firm must pay a higher wage rate in order to attract a larger amount of labor. This higher wage rate must be paid to all workers. Thus, the increase in total costs due to an increase in the labor input will exceed the wage rate. (Recall from Chapter 28 that in a perfectly competitive input market, the supply curve facing the firm is perfectly elastic and the marginal factor cost curve is identical to the supply curve.)

## Employment and Wages Under Monopsony

To determine the number of workers that a monopsonist desires to hire, we compare the marginal benefit to the marginal cost of each hiring decision. The marginal cost is the marginal factor cost (MFC) curve, and the marginal benefit is the marginal revenue product (MRP) curve. In Figure 29-6 on page 654, we assume competition in the output market and monopsony in the input market. A monopsonist finds its profit-maximizing quantity of labor demanded at $A$, where the marginal revenue product is just equal to the marginal factor cost. The monopsonist will therefore desire to hire exactly $Q_{m}$ workers.

## FIGURE 29-5 Derivation of a Marginal Factor Cost Curve

The supply curve, $S$, in panel (b) is taken from columns 1 and 2 of panel (a). The marginal factor cost curve (MFC) is taken from columns 1 and 4. It is the increase in the total wage bill resulting from a one-unit increase in labor input.

Panel (a)

| (1) Quantity of Labor Supplied to Management | (2) <br> Required Hourly Wage Rate | (3) <br> Total Wage Bill $(3)=(1) \times(2)$ | (4) <br> Marginal Factor Cost $(\mathrm{MFC})=\frac{\text { Change in (3) }}{\text { Change in (1) }}$ |
| :---: | :---: | :---: | :---: |
| 0 | - |  | \$12 |
| 1 | \$12 | \$12 | 16 |
| 2 | 14 | 28 \} | 20 |
| 3 | 16 | $48\}$ | 24 |
| 4 | 18 | $72\{$ | 28 |
| 5 | 20 |  | 32 |
| 6 | 22 | 132 |  |



THE INPUT PRICE PAID BY A MONOPSONY How much is the firm going to pay these workers? The monopsonist sets the wage rate so that it will get exactly the quantity, $Q_{m}$, supplied to it by its "captive" labor force. We find that wage rate is $W_{m}$. There is no reason to pay the workers any more than $W_{m}$ because at that wage rate, the firm can get exactly the quantity it wants. The actual quantity used is determined by the intersection of the marginal factor cost curve and the marginal revenue product curve for labor-that is, at the point at which the marginal revenue from expanding employment just equals the marginal cost of doing so (point $A$ in Figure 29-6 on the following page).

## FIGURE 29-6 Wage and Employment Determination for a Monopsonist

The monopsonist firm looks at a marginal cost curve, MFC, that slopes upward and lies above its labor supply curve, $S$. The marginal benefit of hiring additional workers is given by the firm's MRP curve (its demand-for-labor curve). The intersection of MFC with MRP, at point $A$, determines the number of workers hired. The firm hires $Q_{m}$ workers but has to pay them only $W_{m}$ in order to attract them.


## Monopsonistic exploitation

Paying a price for the variable input that is less than its marginal revenue product; the difference between marginal revenue product and the wage rate.

Notice that the profit-maximizing wage rate paid to workers $\left(W_{m}\right)$ is lower than the marginal revenue product. That is to say, workers are paid a wage that is less than their contribution to the monopsonist's revenues. This is sometimes referred to as monopsonistic exploitation of labor.

You learned in Chapter 4 that in a perfectly competitive labor market, establishing a minimum wage rate above the market clearing wage rate causes employers to reduce the quantity of labor demanded, resulting in a decline in employment. What happens if a minimum wage rate is established above the wage rate that a monopsony would otherwise pay its workers?

## POL|CY EXAMPLE Can Minimum Wage Laws Ever Boost Employment?

How does a monopsony respond to a minimum wage law that sets a wage floor above the wage rate it otherwise would pay its workers? Figure 29-7 on the facing page provides the answer to this question. In the figure, the entire upward-sloping curve labeled $S$ is the labor supply curve in the absence of a minimum wage. Given the associated MFC curve and the firm's MRP curve, $Q_{m}$ is the quantity of labor hired by a monopsony in the absence of a minimum wage law. The profit-maximizing wage rate is $W_{m}$.

If the government establishes a minimum wage equal to $W_{\text {min }}$, however, then the supply of labor to the firm becomes horizontal at the minimum wage and includes only the upward-sloping portion of the curve $S$ above this legal minimum. In addition, the wage rate $W_{\text {min }}$ becomes the monopsonist's marginal factor cost along the horizontal portion of this new labor supply curve, because when the firm hires one more unit of labor, it must pay each unit of labor the same wage rate, $W_{\text {min }}$.

To maximize its economic profits under the minimum wage, the monopsony equalizes the minimum wage rate with marginal revenue product and hires $Q_{\min }$ units of labor. This quantity exceeds the amount of labor, $Q_{m}$, that the monopsony would have hired in the absence of the minimum wage law. Thus, establishing a minimum wage can generate a rise in employment at a monopsony firm.

## FOR CRITICAL ANALYSIS

If a government establishes a minimum wage law covering all firms within its jurisdiction, including firms operating in both perfectly competitive and monopsonistic labor markets, will overall employment necessarily increase?

## FIGURE 29-7 A Monopsony's Response to a Minimum Wage

In the absence of a minimum wage law, a monopsony faces the upward-sloping labor supply curve, $S$, and the marginal factor cost curve, MFC. To maximize its profits, the monopsony hires $Q_{m}$ units of labor, at which MFC is equal to MRP, and it pays the wage rate $W_{m}$. Once the minimum wage rate, $W_{\text {min }}$, is established, the supply of labor becomes horizontal at the minimum wage and includes only the upward-sloping portion of the labor supply curve above this legal minimum. Because the monopsony must pay the same wage rate $W_{\text {min }}$ for each unit of labor along this horizontal portion of the new labor supply curve, its marginal factor cost is also equal to the minimum wage rate, $W_{\text {min }}$. Thus, the monopsony hires $Q_{\text {min }}$ units of labor. Employment at the monopsony firm increases.


BILATERAL MONOPOLY We have studied the pricing of labor in various situations, including perfect competition in both the output and input markets and monopoly in both the output and input markets. Figure 29-8 on the following page shows four possible situations graphically.

The organization of workers into a union normally creates a monopoly supplier of labor, which gives the union some power to bargain for higher wages. What happens when a monopsonist meets a monopolist? This situation is called bilateral monopoly, defined as a market structure in which a single buyer faces a single seller. An example of bilateral monopoly is a county education employer facing a single teachers' union in that labor market. Another example is a players' union facing an organized group of team owners, as has occurred in professional baseball and football. To analyze bilateral monopoly, we would have to look at the interaction of both sides, buyer and seller. The wage outcome turns out to be indeterminate.

## Bilateral monopoly

A market structure consisting of a monopolist and a monopsonist.

QUICK QUIZ See page 662 for the answers. Review concepts from this section in MyEconLab.

A monopsonist is the $\qquad$ in a market.
The monopsonist faces an $\qquad$ -sloping supply curve of labor.

Because the monopsonist faces an $\qquad$ -sloping supply curve of labor, the marginal factor cost of increasing the labor input by one unit is $\qquad$ than the wage rate.

Thus, the marginal factor cost curve always lies $\qquad$ the supply curve.

A monopsonist will hire workers up to the point at which marginal $\qquad$ cost equals marginal $\qquad$ product. Then the monopsonist will find the lowest necessary wage to attract that number of workers, as indicated by the supply curve.

## FIGURE 29-8 Pricing and Employment Under Various Market Conditions

In panel (a), the firm operates in perfect competition in both the input and output markets. It purchases labor up to the point where the going rate $W_{e}$ is equal to $\mathrm{MRP}_{c}$. It hires quantity $Q_{e}$ of labor. In panel (b), the firm is a perfect competitor in the input market but has a monopoly in the output market. It purchases labor up to the point where $W_{e}$ is equal to MRP $_{m}$. In panel (c), the firm is a monopsonist in the input market and a perfect competitor in the output market. It hires labor up to the point where MFC $=$ MRP $_{c}$. It will hire quantity $Q_{1}$ and pay wage rate $W_{c}$. Panel (d) shows a situation in which the firm is both a monopolist in the market for its output and a monopsonist in its labor market. It hires the quantity of labor $Q_{2}$ at which $\mathrm{MFC}=\mathrm{MRP}_{m}$ and pays the wage rate $W_{m}$.


Quantity of Labor per Time Period


Panel (b)


Quantity of Labor per Time Period


## You Are There

Caught Up in an Unusual Jurisdictional Dispute in Michigan

Michele Berry operates a private day-care service from her home in Flint, Michigan. Recently, she was shocked to learn that the Michigan Department of Human Services had classified her as a government employee and a union member and was withholding union dues from payments that the state government makes on behalf of low-income families to whom Berry provides child-care services. The union dues go to Child Care Providers Together Michigan (CCPTM), a union established in 2006 by the American Federation of State, County, and Municipal Employees and the United Auto Workers.

The CCPTM was certified by the state of Michigan following an election involving 6,000 day-care providers. Afterward, the state's Department of Human Services decided that Berry and about 34,000 other home-based day-care providers who accepted state payments were public employees who were required to join
the CCPTM. Berry, however, regards herself as self-employed and says that she "wants nothing to do with the union." This unusual jurisdictional dispute-unusual because it involves only a single union that people do not wish to join-is under review in a court. Meanwhile, a portion of Berry's income still goes to the CCPTM. The union, in turn, uses her dues to help cover expenses of lobbying the Michigan legislature for higher payments to day-care operators.

## Critical Analysis Questions

1. Does Berry appear to be facing a right-to-work law or a law establishing a closed shop?
2. Based on this information, what are the CCPTM's main goals?


## Tax Dollars Increasingly Pay Union Wages

## CONCEPTS APPLIED

- Industrial Unions
- Collective Bargaining
- Union Goals and Strategies

For many industrial unions today, the relevant "industry" is the public-that is, government-sector of the U.S. economy. An increasing percentage of collective bargaining agreements now cover government workers. A declining share of such agreements cover workers employed by private companies.

## Changing U.S. Unionization Trends

Panel (a) of Figure 29-9 below shows that unionization rates of private-sector workers have dropped steadily since the early 1970s. Meanwhile, the public-sector unionization rate has generally trended very slightly upward since the early 1980 s.

The number of government workers at all levels-local, state, and federal-has also increased. Panel (b) shows an effect of more government workers together with falling private-sector and relatively steady public-sector unionization rates. The percentage of unionized workers employed in the public sector now exceeds 50 percent.

## FIGURE 29-9 Private- versus Public-Sector Unionization Rates

Panel (a) indicates that the percentage of unionized workers in the public sector has remained stable since the early 1980s, while the percentage of unionized private-sector workers has steadily declined. Panel (b) shows that as a consequence of this trend, the total percentage of all unionized workers
who are employed in the public sector now exceeds the percentage employed in the private sector.
Source: Bureau of Labor Statistics.

Panel (a)


Panel (b)


## A Union Goal of the 2010s: Increased Access to Tax Dollars

Since 2009, several firms employing many unionized workers have effectively been under the control of the federal government. An example is General Motors, which is largely owned by the U.S. government and employs more than 70,000 unionized workers. Naturally, if unionized workers at these and other government-controlled firms were reclassified as employed within the public sector, the true share of unionized employees would rise further.

Key proponents of the U.S. government's bailout and effective takeover of these companies included unions representing their employees. Unions whose jurisdictions potentially encompass government workers actively seek to recruit those workers into their ranks. These unions have determined that tax revenues provide a more stable source of income to unions and their members than do private-sector firms' revenues, which vary with changing market conditions.

## For Critical Analysis

1. Why do you think that jurisdictional disputes tend to be more common among unions representing government employees than among unions representing workers at private firms?
2. Who do you suppose represents the interests of taxpayers during collective bargaining with unions that represent public-sector employees?

## Web Resources

1. To find out more about unionization rates in both the private and the public sectors, go to www.econtoday.com/ch29.
2. To compare average earnings of union workers by occupation, go to www.econtoday.com/ch29.

## Research Project

Evaluate why a union that wishes both to maximize its members' incomes and to keep their incomes as stable as possible might desire to bring in members who are employed by local, state, and federal governments. Why are public-sector union members' incomes still subject to some variability?

## W myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

Labor Unions The first labor unions were craft unions, representing workers in specific trades. In the United States, the American Federation of Labor (AFL) emerged in the late nineteenth century. In 1935, the National Labor Relations Act (or Wagner Act) granted workers the right to form unions and bargain collectively. Industrial unions, which represent workers of specific industries, formed the Congress of Industrial Organizations (CIO) in 1938, and in 1955 a merger formed the AFL-CIO. The Taft-Hartley Act of 1947 placed limitations on unions' rights to organize, strike, and boycott.
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- MyEconLab Study Plan 29.1
- Audio introduction to Chapter 29

WHAT YOU SHOULD KNOW
WHERE TO GO TO PRACTICE

The Current Status of Labor Unions A key reason for an ongoing decline in U.S. union membership rates is the relative decline in manufacturing jobs as a share of total employment. In addition, many workers are undocumented and foreign-born (i.e., illegal immigrants). Greater domestic and global competition has also had a part in bringing about a decline in unions.

## Basic Goals and Strategies of Labor Unions

A key goal of most unions is to achieve higher wages. Often this entails bargaining for wages above competitive levels, which produces surplus labor. Thus, a major task of many unions is to ration available jobs among the excess number of individuals who desire to work at the wages established by collective bargaining agreements. Unions often address this trade-off between wages and the number of jobs by maximizing the total income of members. Strategies to raise wages indirectly include placing limits on the entry of new workers, increasing worker productivity, and lobbying consumers to increase their demands for union-produced goods.

Effects of Labor Unions on Wages and Productivity On average, union hourly wages are higher than wages of nonunionized workers. Unionized employees typically work fewer hours per year, however, so their average annual earnings are lower than those of nonunionized employees. Some collective bargaining rules specifying how jobs are performed appear to reduce productivity, but unionization promotes generally better work environments, which may enhance productivity.
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## KEY FIGURES

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- MyEconLab Study Plan 29.2
- Video: Union Goals
- Animated Figures 29-2, 29-3, 29-4
- MyEconLab Study Plan 29.3
- Video: The Benefits of Labor Unions
- MyEconLab Study Plan 29.1
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How a Monopsonist Determines How Much Labor to Employ and What Wage Rate to Pay For a monopsonist, which is the only buyer of an input such as labor, paying a higher wage to attract an additional unit of labor increases total factor costs for all other labor employed. The labor market monopsonist employs labor to the point at which the marginal factor cost of labor equals the marginal revenue product of labor. It then pays workers the wage at which they are willing to work, as determined by the labor supply curve, which lies below the marginal factor cost curve. As a result, the monopsonist pays workers a wage that is less than their marginal revenue product.
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- MyEconLab Study Plan 29.4
- Video: The Buyer's Monopoly-Monopsony
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## MyEconLab continued

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE


#### Abstract

Comparing a Monopsonist's Wage and Employment Decisions with Choices by Firms in Industries with Other Market Structures Firms that hire workers in perfectly competitive labor markets take the wage rate as market determined. A product market monopolist tends to employ fewer workers than would be employed if the monopolist's industry were perfectly competitive, but the product market monopolist nonetheless cannot affect the market wage rate. In contrast, a monopsonist is the only employer of labor, so it searches for the wage rate that maximizes its profit. This wage rate is less than the marginal revenue product of labor. If a firm is both a product market monopolist and a labor market monopsonist, its demand for labor is also lower than it would be if the firm's product market were competitive, so the firm hires fewer workers as well.


## KEY FIGURE

Figure 29-8, 656

- MyEconLab Study Plan 29.4
- Animated Figure 29-8

Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions.

Log in to www.myeconlab.com

## PROBLEMS

All problems are assignable in myeconlab. Answers to the odd-numbered problems appear at the back of the book.
29-1. Discuss three aspects of collective bargaining that society might deem desirable.
29-2. Give three reasons why a government might seek to limit the power of a union.
29-3. Recently, the Writers Guild of America (WGA), which represents TV and film screenwriters, called for a strike, and most screenwriters stopped working. Nevertheless, writers for certain TV soap operas, such as The Young and Restless-which have had shrinking audiences for years, draw small numbers of viewers for repeat shows, and rarely sell on Blu-ray discs-opted to drop their WGA memberships and tried to continue working during the strike. Why do you suppose that the WGA posted on its Web site a phone number for union members to report "strikebreaking activities and 'scab writing'" to the union's 12-person Strike Rules Compliance Committee? What effect do strikebreakers have on the collective bargaining power of a union?
29-4. Suppose that the objective of a union is to maximize the total dues paid to the union by its membership. Explain the union's strategy, in terms of the wage level and employment level, under the following two scenarios.
a. Union dues are a percentage of total earnings of the union membership.
b. Union dues are paid as a flat amount per union member employed.
29-5. Explain why, in economic terms, the total income of union membership is maximized when marginal revenue is zero. (Hint: How much more revenue is forthcoming when marginal revenue is equal to zero?)
29-6. Explain the impact of each of the following events on the market for union labor.
a. Union-produced TV and radio commercials convince consumers to buy domestically manufactured clothing instead of imported clothing.
b. The union sponsors periodic training programs that instruct union laborers about the most efficient use of machinery and tools.
29-7. Why are unions in industries in which inputs such as machines are poor substitutes for labor more likely to be able to bargain for wages higher than market levels?
29-8. How is it possible for the average annual earnings of nonunionized workers to exceed those of unionized workers even though unionized workers' hourly wages are more than $\$ 2$ higher?

29-9. In the short run, a tool manufacturer has a fixed amount of capital. Labor is a variable input. The cost and output structure that the firm faces is depicted in the following table:

| Labor <br> Supplied | Total Physical <br> Product | Hourly Wage <br> Rate (\$) |
| :---: | :---: | :---: |
| 10 | 100 | 5 |
| 11 | 109 | 6 |
| 12 | 116 | 7 |
| 13 | 121 | 8 |
| 14 | 124 | 9 |
| 15 | 125 | 10 |

Derive the firm's total wage costs and marginal factor cost at each level of labor supplied.
29-10. Suppose that for the firm in Problem 29-9, the goods market is perfectly competitive. The market price of the product the firm produces is $\$ 4$ at each quantity supplied by the firm. What is the amount of labor that this profit-maximizing firm will hire, and what wage rate will it pay?
29-11. The price and wage structure that a firm faces is depicted in the following table.

| Labor <br> Supplied | Total Physical <br> Product | Hourly Wage <br> Rate (\$) | Product <br> Price (\$) |
| :---: | :---: | :---: | :---: |
| 10 | 100 | 5 | 3.11 |
| 11 | 109 | 6 | 3.00 |
| 12 | 116 | 7 | 2.95 |
| 13 | 121 | 8 | 2.92 |
| 14 | 124 | 9 | 2.90 |
| 15 | 125 | 10 | 2.89 |

The firm finds that the price of its product changes with the rate of output. In addition, the wage it pays its workers varies with the amount of labor it employs. This firm maximizes profits. How many units of labor will it hire? What wage will it pay?

29-12. What is the amount of monopsonistic exploitation that takes place at the firm examined in Problem 29-11?
29-13. A profit-maximizing clothing producer in a remote area is the only employer of people in that area. It sells its clothing in a perfectly competitive market. The firm pays each worker the same weekly wage rate. The last worker hired raised the firm's total weekly wage expenses from $\$ 105,600$ to $\$ 106,480$. What is the marginal revenue product of the last worker hired by this firm if it is maximizing profits?
29-14. A single firm is the only employer in a labor market. The marginal revenue product, labor supply, and marginal factor cost curves that it faces are displayed in the diagram below. Use this information to answer the following questions.
a. How many units of labor will this firm employ in order to maximize its economic profits?
b. What hourly wage rate will this firm pay its workers?
c. What is the total amount of wage payments that this firm will make to its workers each hour?


## ECONOMICS ON THE NET

Evaluating Union Goals As discussed in this chapter, unions can pursue any of a number of goals. The AFLCIO's home page provides links to the Web sites of several unions, and reviewing these sites can help you determine the objectives these unions have selected.

Title: American Federation of Labor-Congress of Industrial Organizations

Navigation: Go to www.econtoday.com/ch29 to visit the AFL-CIO's home page.

Application Perform the indicated operations, and answer the following questions.

1. Click on About Us, then click on Mission Statement. Does the AFL-CIO claim to represent the interests of all workers or just workers in specific firms
or industries? Can you discern what broad wage and employment strategy the AFL-CIO pursues?
2. Click on Unions of the AFL-CIO. Explore two or three of these Web sites. Do these unions appear to represent the interests of all workers or just workers in specific firms or industries? What general wage and employment strategies do these unions appear to pursue?

For Group Study and Analysis Divide up all the unions affiliated with the AFL-CIO among groups, and have each group explore the Web sites listed under Unions of the AFL-CIO at the AFL-CIO Web site. Have each group report on the wage and employment strategies that appear to prevail for the unions it examined.

## ANSWERS TO QUICK QUIZZES

p. 646: (i) American Federation . . . Labor; (ii) National Labor Relations . . . industrial; (iii) $25 \ldots 12$
p. 651: (i) above . . . rationing; (ii) all . . . income . . . maximize; (iii) inward . . . outward; (iv) productivity
p. 655: (i) only buyer . . . upward; (ii) upward . . . greater . . . above; (iii) factor . . . revenue


## 30

## Income, Poverty, and Health Care

A number of U.S. colleges advertise that a college graduate can anticipate earning at least \$1 million more over a working lifetime than someone who has only a high school diploma. The colleges' ads base this claim on U.S. census data showing that a college graduate earns about \$26,000 more per year on average than a high school graduate. Multiplying this amount by 40 years yields $\$ 1,040,000$. One problem with this calculation is that the discounted present value (see Chapter 21) of the difference in lifetime earnings is much smaller than $\$ 1$ million. Another problem is that the colleges fail to deduct the significant explicit and implicit costs that people incur to obtain college degrees. Thus, the expected lifetime earnings differential is less than $\$ 1$ million. Nevertheless, as you will learn in this chapter, there are substantial lifetime income gains from higher education, which is a key determinant of differences in people's incomes.


## Did You Know That?

during 2008, the wealth of the world's richest people-those with at least $\$ 1$ million in wealth-declined by $\$ 33$ trillion, or about two and a half times annual U.S. national income? Prior to 2008, U.S. families with the highest I percent of incomes-those earning annual incomes equal to $\$ 400,000$ or more-accounted for nearly 24 percent of total annual U.S. income. Today, the top I percent of families receive less than 19 percent of all U.S. income.

Clearly, in recent years there have been changes in the distribution of incomethe way that income is allocated among the population. What are the determinants of the distribution of income? Economists have devised various theories to explain income distribution. We will present some of these theories in this chapter. We will also present some of the more obvious institutional reasons why income is not distributed equally in

## Distribution of income

The way income is allocated among the population based on groupings of residents.
the United States. In addition, we will examine the health care problems confronting individuals in all income groups and how the federal government's new health care program proposes to solve these problems.

## Lorenz curve

A geometric representation of the distribution of income. A Lorenz curve that is perfectly straight represents complete income equality. The more bowed a Lorenz curve, the more unequally income is distributed.

## Income

Income provides each of us with the means of consuming and saving. Income can be the result of a payment for labor services or a payment for ownership of one of the other factors of production besides labor-land, physical capital, or entrepreneurship. In addition, individuals obtain spendable income from gifts and government transfers. (Some individuals also obtain income by stealing, but we will not treat this matter here.) Right now, let's examine how money income is distributed across classes of income earners within the United States.

## Measuring Income Distribution:The Lorenz Curve

We can represent the distribution of money income graphically with what is known as the Lorenz curve, named after a U.S.-born statistician, Max Otto Lorenz, who proposed it in 1905. The Lorenz curve shows what share of total money income is accounted for by different proportions of the nation's households. Look at Figure 30-1 below. On the horizontal axis, we measure the cumulative percentage of households, lowestincome households first. Starting at the left corner, there are zero households. At the right corner, we have 100 percent of households. In the middle, we have 50 percent of households. The vertical axis represents the cumulative percentage of money income.

## figure 30-I The Lorenz Curve

The horizontal axis measures the cumulative percentage of households, with lowest-income households first, from 0 to 100 percent. The vertical axis measures the cumulative percentage of money income from 0 to 100. A straight line at a 45-degree angle cuts the box in half and represents a line of complete income equality, along which 25 percent of the families get 25 percent of the money income, 50 percent get 50 percent, and so on. The observed Lorenz curve, showing the actual U.S. money income distribution, is not a straight line but rather a curved line as shown. The difference between complete money income equality and the Lorenz curve is the inequality gap.


## FIGURE 30-2 Lorenz Curves of Income Distribution, I929 and 20II

Since 1929, the Lorenz curve has moved inward toward the straight line of perfect income equality.
Source: U.S. Department of Commerce.


The 45-degree line represents complete equality: 50 percent of the households obtain 50 percent of total income, 60 percent of the households obtain 60 percent of total income, and so on. Of course, in no real-world situation is there such complete equality of income. No actual Lorenz curve would be a straight line. Rather, it would be some curved line, like the one labeled "Actual money income distribution" in Figure 30-1 on the previous page. For example, the bottom 50 percent of households in the United States receive about 23 percent of total money income.

In Figure 30-2 above, we again show the actual money income distribution Lorenz curve for the United States, and we also compare it to the distribution of money income in 1929. Since that year, the Lorenz curve has generally become less bowed. That is, it has moved closer to the line of complete equality.

CRITICISMS OF THE LORENZ CURVE In recent years, economists have placed less and less emphasis on the shape of the Lorenz curve as an indication of the degree of income inequality in a country. There are five basic reasons why the Lorenz curve has been criticized:

1. The Lorenz curve is typically presented in terms of the distribution of money income only. It does not include income in kind, such as government-provided food stamps, education, medical care, or housing aid, and goods or services produced and consumed in the home or on the farm.
2. The Lorenz curve does not account for differences in the size of households or the number of wage earners they contain.
3. It does not account for age differences. Even if all families in the United States had exactly the same lifetime incomes, chances are that young families would have modest incomes, middle-aged families would have relatively high incomes, and retired families would have lower incomes. Because the Lorenz curve is drawn at a moment in time, it can never tell us anything about the inequality of lifetime income.
4. The Lorenz curve ordinarily reflects money income before taxes.
5. It does not measure unreported income from the underground economy, a substantial source of income for some individuals.

## Income in kind

Income received in the form of goods and services, such as housing or medical care. Income in kind differs from money income, which is simply income in dollars, or general purchasing power, that can be used to buy any goods and services.

## TABLE 30-I

Percentage Share of Money Income for Households Before Direct Taxes

| Income Group | $\mathbf{2 0 1 1}$ | $\mathbf{1 9 7 5}$ | $\mathbf{1 9 6 0}$ | $\mathbf{1 9 4 7}$ |
| :--- | ---: | ---: | ---: | ---: |
| Lowest fifth | 3.3 | 4.4 | 4.8 | 5.1 |
| Second fifth | 8.5 | 10.5 | 12.2 | 11.8 |
| Third fifth | 14.7 | 17.1 | 17.8 | 16.7 |
| Fourth fifth | 23.1 | 24.8 | 24.0 | 23.2 |
| Highest fifth | 50.4 | 43.2 | 41.3 | 43.3 |

Note: Figures may not sum to 100 percent due to rounding.
Sources: U.S. Bureau of the Census; author's estimates.

Go to www.econtoday/ch30 to view the U.S Census Bureau's most recent data on the U.S. income distribution. Click on the most recent year next to "Money Income in the United States."

## Income Distribution in the United States

We could talk about the percentage of income earners within specific income classes-those earning between $\$ 20,001$ and $\$ 30,000$ per year, those earning between $\$ 30,001$ and $\$ 40,000$ per year, and so on. The problem with this type of analysis is that we live in a growing economy. Income, with infrequent exceptions, is going up all the time. If we wish to compare the relative shares of total income going to different income classes, we cannot look at specific amounts of money income. Instead, we talk about a distribution of income over five groups. Then we can talk about how much the bottom fifth (or quintile) makes compared with the top fifth, and so on.

In Table 30-1 above, we see the percentage share of income for households before direct taxes. The table groups households according to whether they are in the lowest 20 percent of the income distribution, the second lowest 20 percent, and so on. We see that in 2011, the lowest 20 percent had an estimated combined money income of 3.3 percent of the total money income of the entire population. This is less than the lowest 20 percent had at the end of World War II.

Accordingly, some have concluded that the distribution of money income has become slightly more unequal. Money income, however, understates total income for individuals who receive in-kind transfers from the government in the form of food stamps, public housing, education, and the like. In particular, since World War II, the share of total income-money income plus in-kind benefits-going to the bottom 20 percent of households has more than doubled.

## The Distribution of Wealth

When referring to the distribution of income, we must realize that income-a flow-can be viewed as a return on wealth (both human and nonhuman)-a stock. A discussion of the distribution of income is not necessarily the same thing as a discussion of the distribution of wealth, however. A complete concept of wealth would include not only tangible objects, such as buildings, machinery, land, cars, and houses-nonhuman wealth—but also people who have skills, knowledge, initiative, talents, and the like-human wealth. The total of human and nonhuman wealth in the United States makes up our nation's capital stock.

Figure 30-3 on the next page shows that the richest 10 percent of U.S. households hold more than two-thirds of all measured wealth. The problem with those data, gathered by the Federal Reserve System, however, is that they do not include many important assets. One of these is workers' claims on private pension plans, which equal at least $\$ 4$ trillion. If you add the value of these pensions, household wealth increases by almost 25 percent and reveals that many more U.S. households are middle-wealth households (popularly known as the middle class). Another asset excluded from the data is anticipated claims on the Social Security system, which tend to comprise a larger share of the wealth of lower-income individuals.

## FIGURE 30-3 Measured Total Wealth Distribution

The top 10 percent of households have 69 percent of all measured wealth. This distribution changes dramatically if other nonmeasured components of wealth, such as claims on private pension plans and on government-guaranteed Social Security commitments, are taken into account.
Source: Board of Governors of the Federal Reserve.

## QUICK QUIZ See page 687 for the answers. Review concepts from this section in MyEconLab.

The Lorenz curve graphically represents the distribution of $\qquad$ If it is a straight line, there is complete
$\qquad$ of income. The more it is bowed, the more income is distributed.
The distribution of wealth is not the same as the distribution of income. Wealth includes $\qquad$ such as
houses, stocks, and bonds. Although the apparent distribution of wealth seems to be $\qquad$ concentrated at the top than income, the data used are not very accurate, and most summary statistics fail to take account of workers' claims on private and public pensions, which are substantial.

## Determinants of Income Differences

We know that there are income differences-that is not in dispute. A more important question is why these differences in income occur. We will look at four determinants of income differences: age, marginal productivity, inheritance, and discrimination.

## Age

Age turns out to be a determinant of income because with age come, usually, more education, more training, and more experience. It is not surprising that within every class of income earners, there seem to be regular cycles of earning behavior. Most individuals earn more when they are middle-aged than when they are younger or older. We call this the age-earnings cycle.

THE AGE-EARNINGS CYCLE Every occupation has its own age-earnings cycle, and every individual will probably experience some variation from the average. Nonetheless, we can characterize the typical age-earnings cycle graphically in Figure 30-4 on the following page. Here we see that at age 18, earnings from wages are relatively low. As a person's productivity increases through more training and experience, earnings gradually rise until they peak at about age 50. Then they fall until retirement, when they become zero (that is, currently earned wages become zero, although retirement payments may then commence).

Note that general increases in overall productivity for the entire workforce will result in an upward shift in the typical age-earnings profile depicted in Figure 30-4. Thus, even at the end of the age-earnings cycle, when just about to retire, the worker would receive a relatively high wage compared with the starting wage 45 years earlier. The wage would be higher due to factors that contribute to rising real wages for everyone, regardless of the stage in the age-earnings cycle.

## Age-earnings cycle

The regular earnings profile of an individual throughout his or her lifetime. The ageearnings cycle usually starts with a low income, builds gradually to a peak at around age 50 , and then gradually curves down until it approaches zero at retirement.

## FIGURE 30-4 Typical Age-Earnings Profile

Within every class of income earners there is usually a typical age-earnings profile. Earnings from wages are lowest when starting work at age 18 , reach their peak at around age 50 , and then taper off until retirement around age 65, when they become zero for most people. The rise in earnings up to age 50 is usually due to increased experience, longer working hours, and better training and schooling. (We abstract from economywide productivity changes that would shift the entire curve upward.)


Now we have some idea why specific individuals earn different incomes at different times in their lives, but we have yet to explain why different people are paid different amounts for their labor. One way to explain this is to recall the marginal productivity theory developed in Chapter 28.

## Marginal Productivity

When trying to determine how many workers a firm would hire, we had to construct a marginal revenue product curve. We found that as more workers were hired, the marginal revenue product fell due to diminishing marginal product. If the forces of demand and supply established a certain wage rate, workers would be hired until their marginal physical product times marginal revenue (which equals the market price under perfect competition) was equal to the going wage rate. Then the hiring would stop. This analysis suggests what workers can expect to be paid in the labor market: As long as there are low-cost information flows and the labor and product markets are competitive, each worker can expect to be paid his or her marginal revenue product.

DETERMINANTS OF MARGINAL PRODUCTIVITY According to marginal revenue product theory, if people can increase their marginal physical product, they can expect to earn higher incomes. Key determinants of marginal physical product are talent, experience, and training.

Talent. Talent is the easiest factor to explain, but it is difficult to acquire if you don't have it. Innate abilities and attributes can be very strong, if not overwhelming, determinants of a person's potential productivity. Strength, coordination, and mental alertness are facets of nonacquired human capital and thus have some bearing on the ability to earn income. Someone who is tall and agile has a better chance of being a basketball player than someone who is short and unathletic. A person born with a superior talent for abstract thinking has a better chance of earning a relatively high income as a mathematician or a physicist than someone who is not born with that capability.

Experience. Additional experience at particular tasks is another way to increase productivity. Experience can be linked to the well-known learning curve that applies when the same task is done over and over. The worker repeating a task becomes more efficient: The worker can do the same task in less time or in the same amount of time but better. Take an example of a person going to work on an automobile assembly line.

At first she is able to fasten only three bolts every two minutes. Then the worker becomes more adept and can fasten four bolts in the same time plus insert a rubber guard on the bumper. After a few more weeks, another task can be added. Experience allows this individual to improve her productivity. The more effectively people learn to do something, the more productive they are.

Training. Training is similar to experience but is more formal. Much of a person's increased productivity is due to on-the-job training. Many companies have training programs for new workers.

Why is the U.S. income distribution shifting in favor of women?

## EXAMPLE Women Discover Payoffs from Extra Education and Training

Since 2007, for every 100 bachelor's degrees earned by men in the United States, U.S. women have earned 135 . For every 100 associate's degrees earned by U.S. men, women have earned 166. As a result, although employed men still earn higher wages than employed women, since 2007 the wages of female workers have increased by nearly 2 percentage points more than the wages of male workers. Hence, the male-female wage differential, which had already declined from nearly 37 percent in 1980 to just below 20 percent in 2010, is likely to continue to narrow. In addition, in the aftermath of the Great Recession of the late 2000s, female workers with their better education and training now hold nearly 700,000 more jobs in the U.S. labor market than do male workers.

The consequence of higher-paying and increased employment opportunities for women has been a gradual shift in the U.S. income distribution in favor of women. Female workers in the United States have discovered that obtaining more education and training pays off in the form of higher incomes.

## FOR CRITICAL ANALYSIS

How do you suppose that the fact that most lower-income families are now sending more young women than young men to college will
affect the future distribution of income between males and females?

INVESTMENT IN HUMAN CAPITAL Investment in human capital is just like investment in anything else. If you invest in yourself by going to college, rather than going to work after high school and earning more current income, you will presumably be rewarded in the future with a higher income or a more interesting job (or both). This is exactly the motivation that underlies the decision of many college-bound students to obtain a formal higher education.

As with other investments, we can determine the rate of return on an investment in a college education. To do so, we first have to figure out the marginal cost of going to school. The cost is not simply what you have to pay for books, fees, and tuition but also includes the income you forgo. A key cost of education is the income forgone-the opportunity cost of not working. In addition, the direct expenses of college must be paid for. Certainly, not all students forgo all income during their college years. Many work part time. Taking account of those who work part time and those who are supported by tuition grants and other scholarships, the average rate of return on going to college ranges between 6 and 8 percent per year. The gain in lifetime income has a present value ranging from $\$ 200,000$ to more than $\$ 500,000$.

## Inheritance

It is not unusual to inherit cash, jewelry, stocks, bonds, homes, or other real estate. Yet only about 10 percent of income inequality in the United States can be traced to differences in inherited wealth. If for some reason the government confiscated all property that had been inherited, the immediate result would be only a modest change in the distribution of income in the United States. In any event, at both federal and state levels substantial inheritance taxes generally are levied on the estates of relatively wealthy deceased Americans (although there are some legally valid ways to avoid certain estate taxes).

## Discrimination

Economic discrimination occurs whenever workers with the same marginal revenue product receive unequal pay due to some noneconomic factor such as their race, gender, or age. It is possible-and indeed quite obvious-that discrimination affects the distribution of income. Certain groups in our society are not paid wages at rates comparable to those received by other groups, even when we correct for productivity. Differences in income remain between whites and nonwhites and between men and women. For example, the median income of black families is about 65 percent that of white families. The median wage rate of women is about 80 percent that of men. Some people argue that all of these differences are due to discrimination against nonwhites and against women.

We cannot simply accept any differences in income as due to discrimination, though. What we need to do is discover why differences in income between groups exist and then determine if factors other than discrimination in the labor market can explain them. The unexplained part of income differences can rightfully be considered the result of discrimination.

ACCESS TO EDUCATION African Americans and other minorities have faced discrimination in the acquisition of human capital. The amount and quality of schooling offered black U.S. residents has generally been inferior to that offered whites. As a result, among other things, African Americans and certain other minority groups, such as Hispanics, suffer from reduced investment in human capital. Even when this difference in human capital is taken into account, however, there still appears to be an income differential that cannot be explained.

The unexplained income differential between whites and blacks is often attributed to discrimination in the labor market. Because no better explanation is offered, we will infer that discrimination in the labor market does indeed still exist.

## Theories of Desired Income Distribution

We have talked about the factors affecting the distribution of income, but we have not yet mentioned the normative issue of how income ought to be distributed. This, of course, requires a value judgment. We are talking about the problem of economic justice. We can never completely resolve this problem because there are always going to be conflicting values. It is impossible to give all people what each thinks is just. Nonetheless, two particular normative standards for the distribution of income have been popular with economists. These are income distribution based on productivity and income distribution based on equality.

## Productivity

The productivity standard for the distribution of income can be stated simply as "To each according to what he or she produces." This is also called the contributive standard because it is based on the principle of rewarding according to the contribution to society's total output. It is also sometimes referred to as the merit standard and is one of the oldest concepts of justice. People are rewarded according to merit, and merit is judged by one's ability to produce what is considered useful by society.

We measure a person's productive contribution in a capitalist system by the market value of that person's output. We have already referred to this as the marginal revenue product theory of wage determination.

## Equality

The egalitarian principle of income distribution is simply "To each exactly the same." Everyone would have exactly the same amount of income. This criterion of income distribution has been debated as far back as biblical times. This system of income
distribution has been considered equitable, meaning that presumably everybody is dealt with fairly and equally. There are problems, however, with an income distribution that is completely equal.

Some jobs are more unpleasant or more dangerous than others. Should the people undertaking these jobs be paid exactly the same as everyone else? Indeed, under an equal distribution of income, what incentive would there be for individuals to take risky, hazardous, or unpleasant jobs at all? What about overtime? Who would be willing to work overtime without additional pay? There is another problem: If everyone earned the same income, what incentive would there be for individuals to invest in their own human capital-a costly and time-consuming process?

Just consider the incentive structure within a corporation. Within corporations, much of the differential between, say, the pay of the CEO and the pay of all of the vice presidents is meant to create competition among the vice presidents for the CEO's job. The result is higher productivity. If all incomes were the same, much of this competition would disappear, and productivity would fall.

There is some evidence that differences in income lead to higher rates of economic growth. Future generations are therefore made better off. Elimination of income differences may reduce the rate of economic growth and cause future generations to be poorer than they otherwise might have been.

QUICK QUIZ See page 687 for the answers. Review concepts from this section in MyEconLab.

Most people follow an $\qquad$ - $\qquad$ cycle in which they earn relatively small incomes when they first start working, increase their incomes until about age 50, and then slowly experience a decrease in their real incomes as they approach retirement.

According to the marginal $\qquad$ theory of wages, workers can expect to be paid their marginal $\qquad$ product.

Marginal physical productivity depends on $\qquad$ ,
$\qquad$ and $\qquad$ .

Going to school and receiving on-the-job training can be considered an investment in $\qquad$ capital. A key cost of education is the $\qquad$ cost of not working. Two normative standards for income distribution are income distribution based on $\qquad$ and income distribution based on $\qquad$ .

## Poverty and Attempts to Eliminate It

Throughout the history of the world, mass poverty has been accepted as inevitable. This nation and others, particularly in the Western world, however, have sustained enough economic growth in the past several hundred years so that mass poverty can no longer be said to be a problem for these fortunate countries. As a matter of fact, the residual of poverty in the United States strikes us as bizarre, an anomaly. How can there still be so much poverty in a nation of such abundance? Having talked about the determinants of the distribution of income, we now have at least some ideas of why some people are destined to remain low-income earners throughout their lives.

Income can be transferred from the relatively well-to-do to the relatively poor by various methods, and as a nation we have been using them for a long time. Today, we have a vast array of welfare programs set up for the purpose of redistributing income. As we know, however, these programs have not been entirely successful. Are there alternatives to our current welfare system? Is there a better method of helping the poor? Before we answer these questions, take a look at Figure 30-5 on the following page, which displays the percentage of the U.S. population determined to be in a state of poverty by the U.S. government. This percentage, called the poverty rate, has varied between roughly 11 percent and 16 percent since 1965 .

## FIGURE 30-5 The Official Poverty Rate in the United States

The official poverty rate, or the number of people in poverty as a percentage of the U.S. population, has remained in a range of roughly 11 to 16 percent since 1965.

Source: U.S. Department of Labor.


## Defining Poverty

The threshold income level, which is used to determine who falls into the poverty category, was originally based on the cost of a nutritionally adequate food plan designed by the U.S. Department of Agriculture. The threshold was determined by multiplying the food plan cost by 3 on the assumption that food expenses comprise approximately onethird of a poor family's income. Annual revisions of the threshold level were based only on price changes in the food budget. In 1969, a federal interagency committee looked at the calculations of the threshold and decided to set new standards, with adjustments made on the basis of changes in the Consumer Price Index. For example, in 2011, the official poverty level for an urban family of four was around $\$ 22,000$. It typically goes up each year to reflect whatever inflation has occurred.

## Absolute Poverty

Because the low-income threshold is an absolute measure, we know that if it never changes in real terms, we will reduce poverty even if we do nothing. How can that be? The reasoning is straightforward. Real incomes in the United States have been growing at a compounded annual rate of almost 2 percent per capita for at least the past century and at about 2.5 percent since World War II. If we define the poverty line at a specific real income level, more and more individuals will make incomes that exceed that poverty line. Thus, in absolute terms, we will eliminate poverty (assuming continued per capita growth and no change in income distribution).

## Relative Poverty

Be careful with this analysis, however. Poverty can also be defined in relative terms, that is, in terms of the income levels of individuals or families relative to the rest of the population. As long as the distribution of income is not perfectly equal, there will always be some people who make less income than others, even if their relatively low income is high by historical standards. Thus, in a relative sense, the problem of poverty will always exist.

## Transfer Payments as Income

The official poverty level is based on pretax income, including cash but not in-kind subsidies-food stamps, housing vouchers, and the like. If we correct poverty levels for such benefits, the percentage of the population that is below the poverty line

## FIGURE 30-6 Relative Poverty: Comparing Household Income and Household Spending

On the vertical axis, this graph shows the ratio of the top 20 percent of income-earning households to the bottom 20 percent. When we look at measured household income, there appears to be increasing income
inequality. If we look at household spending, though, inequality is more nearly constant.
Sources: U.S. Bureau of Labor Statistics; U.S. Bureau of the Census.

drops dramatically. Some economists argue that the way the official poverty level is calculated makes no sense in a nation that redistributed more than $\$ 1.4$ trillion in cash and noncash transfers in 2010.

Furthermore, some of the nation's official poor partake in the informal, or underground, sectors of the economy without reporting their income from these sources. And some of the officially defined poor obtain benefits from owning their own home (40 percent of all poor households do own their own homes). Look at Figure 30-6 above for two different views of what has happened to the relative position of this nation's poor. The graph shows the ratio of the top fifth of the nation's households to the bottom fifth of the nation's households. If we look only at measured income, it appears that the poor are getting relatively poorer compared to the rich (the top line). If we compare household spending (consumption), however, a different picture emerges. The nation's poorest households are in fact holding their own in relative terms.

## Attacks on Poverty: Major Income Maintenance Programs

There are a variety of income maintenance programs designed to help the poor. We examine a few of them here.

SOCIAL SECURITY For the retired, the unemployed, and the disabled, social insurance programs provide income payments in prescribed situations. The best known is Social Security, which includes what has been called old-age, survivors', and disability insurance (OASDI). As discussed in Chapter 6, this was originally supposed to be a program of compulsory saving financed from payroll taxes levied on both employers and employees. Workers pay for Social Security while working and receive the benefits after retirement. The benefit payments are usually made to people who have reached retirement age. When the insured worker dies, benefits accrue to the survivors, including widows and children. Special benefits provide for disabled workers.

More than 90 percent of all employed persons in the United States are covered by OASDI. Today, Social Security is an intergenerational income transfer that is only vaguely related to past earnings. It transfers income from U.S. residents who work (the young through the middle-aged) to those who do not work-older retired persons.

In 2011, more than 55 million people were receiving OASDI checks averaging about $\$ 1,000$ a month. Benefit payments from OASDI redistribute income to some degree. Benefit payments, however, are not based on recipient need. Participants' contributions give them the right to benefits even if they would be financially secure without the benefits. Social Security is not really an insurance program because people are not guaranteed that the benefits they receive will be in line with the "contributions" they have made. It is not a personal savings account. The benefits are legislated by Congress. In the future, Congress may not be as sympathetic toward older people as it is today. It could (and probably will have to) legislate for lower real levels of benefits instead of higher ones.

SUPPLEMENTAL SECURITY INCOME AND TEMPORARY ASSISTANCE TO NEEDY FAMILIES Many people who are poor but do not qualify for Social Security benefits are assisted through other programs. The federally financed and administered Supplemental Security Income (SSI) program was instituted in 1974. The purpose of SSI is to establish a nationwide minimum income for the aged, the blind, and the disabled. SSI has become one of the fastest-growing transfer programs in the United States. Whereas in 1974 less than $\$ 8$ billion was spent, the prediction for 2012 is in excess of $\$ 50$ billion. U.S. residents currently eligible for SSI include children and individuals with mental disabilities, including drug addicts and alcoholics.

Temporary Assistance to Needy Families (TANF) is a state-administered program, financed in part by federal grants. The program provides aid to families in need. TANF payments are intended to be temporary. Projected expenditures for TANF in 2011 are $\$ 23$ billion.

FOOD STAMPS Food stamps are government-issued, electronic debit cards that can be used to purchase food. In 1964, some 367,000 Americans were receiving food stamps. For 2011, the estimate is more than 42 million recipients. The annual cost has jumped from $\$ 860,000$ to more than $\$ 36$ billion. In 2011, almost one in every seven citizens (including children) was using food stamps.

THE EARNED INCOME TAX CREDIT PROGRAM In 1975, the Earned Income Tax Credit (EITC) Program was created to provide rebates of Social Security taxes to low-income workers. More than one-fifth of all tax returns claim an earned income tax credit. Each year the federal government grants more than $\$ 43$ billion in these credits. In some states, such as Mississippi, nearly half of all families are eligible for an EITC. The program works as follows: Single-income households with two children that report income of about $\$ 39,000$ (exclusive of welfare payments) receive EITC benefits up to about $\$ 5,000$. There is a catch, though. Those with earnings up to a threshold of about $\$ 13,000$ receive higher benefits as their incomes rise.

But families earning more than this threshold income are penalized about 18 cents for every dollar they earn above the income threshold. Thus, on net the EITC discourages work by low- or moderate-income earners more than it rewards work. In particular, it discourages low-income earners from taking on second jobs. The Government Accountability Office estimates that hours worked by working wives in EITC-beneficiary households have consequently decreased by 15 percent. The average EITC recipient works 1,700 hours a year compared to a normal work year of about 2,000 hours.

## No Apparent Reduction in Poverty Rates

In spite of the numerous programs in existence and the trillions of dollars transferred to the poor, the officially defined rate of poverty in the United States has shown no long-run tendency to decline. From 1945 until the 1970s, the percentage of U.S. residents in poverty fell steadily every year. As Figure 30-5 on page 672 shows, it reached a low of around 11 percent in 1974, shot back up beyond 15 percent in 1983, fell to nearly 12 percent by 2007, and has since risen above 14 percent. Why this pattern has emerged is a puzzle. Since the War on Poverty was launched under President

Lyndon B. Johnson in 1965, more than $\$ 13$ trillion has been transferred to the poor, and yet more U.S. residents are poor today than ever before. This fact created the political will to pass the Welfare Reform Act of 1996, putting limits on people's use of welfare. The law's goal has been to get people off public assistance and into jobs.

QUICK QUIZ See page 687 for the answers. Review concepts from this section in MyEconLab.

If poverty is defined in $\qquad$ terms, economic growth eventually decreases the number of officially defined poor. If poverty is defined in $\qquad$ terms, however, we will never eliminate it.

Although the relative position of the $\qquad$ measured by household $\qquad$ seems to have worsened, household spending by the bottom 20 percent of households
compared to that of the top 20 percent has shown little change since the 1960s.
Major attacks on poverty have been made through social insurance programs, including $\qquad$ Security, Security Income (SSI), Temporary Assistance to Needy Families, the $\qquad$ tax credit, and $\qquad$ stamps.

## Health Care

It may seem strange to be reading about health care in a chapter on the distribution of income and poverty. Yet health care is intimately related to those two topics. For example, sometimes people become poor because they do not have adequate health insurance (or have none at all), fall ill, and deplete all of their wealth in obtaining medical care. Moreover, some individuals remain in certain jobs simply because their employer's health care package seems so good that they are afraid to change jobs and risk not being covered by health insurance in the process.

As you will see, much of the cause of the increased health care spending in the United States can be attributed to a change in the incentives that U.S. residents face. Finally, we will examine the economic impact of the new national health care program.

## The U.S. Health Care Situation

Spending for health care is estimated to account for about 17 percent of U.S. real GDP. You can see from Figure 30-7 below that in 1965, about 6 percent of annual income was spent on health care, but that percentage has been increasing ever since.

## FIGURE 30-7 Percentage of Total National Income Spent on Health Care in the United States

The portion of total national income spent on health care has risen steadily since 1965.

Sources: U.S. Department of Commerce; U.S. Department of Health and Human Services; Deloitte and Touche LLP; VHA, Inc.


Year

WHY HAVE HEALTH CARE COSTS RISEN SO MUCH? There are numerous explanations for why health care costs have risen so much. At least one has to do with changing demographics: The U.S. population is getting older.

The Age-Health Care Expenditure Equation. The top 5 percent of health care users incur more than 50 percent of all health costs. The bottom 70 percent of health care users account for only 10 percent of health care expenditures. Not surprisingly, the elderly make up most of the top users of health care services. Nursing home expenditures are made primarily by people older than 70. The use of hospitals is also dominated by the aged.

The U.S. population is aging steadily. More than 13 percent of the 310 million U.S. residents are over 65. It is estimated that by the year 2035, senior citizens will comprise about 22 percent of our population. This aging population stimulates the demand for health care. The elderly consume more than four times as much per capita health care services as the rest of the population. In short, whatever the demand for health care services is today, it is likely to be considerably higher in the future as the U.S. population ages.

New Technologies. Another reason that health care costs have risen so dramatically is advancing technology. Each CT (computerized tomography) scanner costs at least $\$ 100,000$. An MRI (magnetic resonance imaging) scanner can cost over $\$ 2$ million. A PET (positron emission tomography) scanner costs around $\$ 4$ million. All of these machines have become increasingly available in recent decades and are desired throughout the country. Typical fees for procedures using them range from $\$ 300$ to $\$ 400$ for a CT scan to as high as $\$ 2,000$ for a PET scan. The development of new technologies that help physicians and hospitals prolong human life is an ongoing process in an ever-advancing industry. New procedures at even higher prices can be expected in the future.

Third-Party Financing. Currently, government spending on health care constitutes more than 40 percent of total health care spending (of which the federal government pays about 70 percent). Private insurance accounts for a little over 35 percent of payments for health care. The remainder-less than 20 percent-is paid directly by individuals. Figure 30-8 below shows the change in the payment scheme for medical care in the United States since 1930. Medicare and Medicaid are the main sources

## FIGURE 30-8 Third-Party versus Out-of-Pocket Health Care Payments

Out-of-pocket payments for health care services have been falling steadily since the 1930s. In contrast, third-party payments for health care have risen to the point that they account for more than 80 percent of all such outlays today.
Sources: Health Care Financing Administration; U.S. Department of Health and Human Services.


## FIGURE 30-9 The Demand for Health Care Services

At price $P_{1}$, the quantity of health care services demanded per year would hypothetically be $Q_{1}$. If the price fell to zero (third-party payment with zero deductible), the quantity demanded would expand to $Q_{2}$.

of hospital and other medical benefits for more than 40 million U.S. residents, most of whom are over 65. Medicaid-the joint state-federal program-provides long-term health care, particularly for people living in nursing homes.

Medicare, Medicaid, and private insurance companies are considered third parties in the medical care equation. Caregivers and patients are the two primary parties. When third parties step in to pay for medical care, the quantity demanded of those services increases. For example, within four years after Medicare went into effect in 1966, the volume of federal government-reimbursed medical services increased to a level 65 percent higher than anticipated when the program was enacted.

PRICE, QUANTITY DEMANDED, AND THE QUESTION OF MORAL HAZARD Although some people may think that the demand for health care is insensitive to price changes, significant increases in quantities of medical services demanded follow reductions in people's out-of-pocket costs. Look at Figure 30-9 above. There you see a hypothetical demand curve for health care services. To the extent that third partieswhether government or private insurance-pay for health care, the out-of-pocket cost, or net price, to the individual decreases. If all medical expenses were paid for by third parties, dropping the price to zero in Figure 30-9, the quantity demanded would increase.

One of the issues here has to do with the problem of moral hazard. Consider two individuals with two different health insurance policies. The first policy pays for all medical expenses, but under the second, the individual has to pay the first $\$ 1,000$ a year (this amount is known as the deductible). Will the behavior of the two individuals be different? Generally, the answer is yes.

The individual with no deductible is more likely to seek treatment for health problems after they develop rather than try to avoid them and will generally seek medical attention on a more regular basis. In contrast, the individual who faces the first $\$ 1,000$ of medical expenses each year will tend to engage in more wellness activities and will be less inclined to seek medical care for minor problems. The moral hazard here is that the individual with the zero deductible for medical care expenses will tend to engage in a less healthful lifestyle than will the individual with the $\$ 1,000$ deductible.

MORAL HAZARD AS IT AFFECTS PHYSICIANS AND HOSPITALS The issue of moral hazard also has a direct effect on the behavior of physicians and hospital administrators. Due to third-party payments, patients rarely have to worry about the expense of operations and other medical procedures. As a consequence, both physicians and hospitals order more procedures. Physicians are typically reimbursed on the basis of medical procedures. Thus, they have no financial interest in trying to keep hospital costs down. Indeed, many have an incentive to raise costs.

## Third parties

Parties who are not directly involved in a given activity or transaction. For example, in the relationship between caregivers and patients, fees may be paid by third parties (insurance companies, government).

## FIGURE 30-10 Federal Medicare Spending

Federal spending on Medicare has increased about 10 percent per year, after adjusting for inflation, since its inception in 1966. (All figures expressed in constant 2005 dollars per year.)
Sources: Economic Report of the President; U.S. Bureau of Labor Statistics.


Such actions are most evident with terminally ill patients. A physician may order a CT scan and other costly procedures for a terminally ill patient. The physician knows that Medicare or some other type of insurance will pay. Then the physician can charge a fee for analyzing the CT scan. Fully 30 percent of Medicare expenditures are for U.S. residents who are in the last six months of their lives.

Rising Medicare expenditures are one of the most serious problems facing the federal government today. The number of beneficiaries has increased from 19.1 million in 1966 (first year of operation) to more than 40 million in 2011. Figure 30-10 above shows that federal spending on Medicare has been growing at an average of about 10 percent per year, adjusted for inflation. The rate of growth in Medicare spending will be even higher in the future as a result of the Medicare prescription drug benefit that was implemented in 2006.

## The Nationalization of U.S. Health Care Spending

In March 2010, President Barack Obama signed a roughly 2,000-page law that will govern the future operation of U.S. health care markets. Before we contemplate the law's likely effect on the economics of health care, let's review its key features.

GOVERNMENT HEALTH INSURANCE MANDATES Table 30-2 on the facing page summarizes the fundamental components of the federal government's new national health care program, which is to be phased in through the mid-2010s. The first two elements of the program are restraints on choices of individuals and families and on decisions of employers. People must either purchase health insurance or pay a fine to the federal government. Thus, a young person in good health who otherwise might have opted not to purchase health insurance must buy insurance or pay a penalty.

In addition, firms with more than 50 employees must either provide health insurance or pay fines when uninsured employees receive tax subsidies to purchase insurance. A firm that otherwise would have hired another worker but determines that the additional cost imposed by the health care program pushes the overall cost above the individual's marginal revenue product will choose not to hire that person.

## TABLE 30-2

## Key Components of the Federal Government's National Health Care Program

| Individual mandate | Nearly all U.S. residents must either purchase health insurance coverage or pay a fine of up to $\$ 750$ per year for an individual (up to $\$ 2,250$ per year for a family). |
| :---: | :---: |
| Employer mandate | Firms with more than 50 employees must offer health insurance coverage or pay an annual fine of up to $\$ 750$ per employee who obtains federal subsidies for coverage. |
| Health care insurance subsidies | 1. Families with incomes up to $133 \%$ of the federal poverty level are eligible for federal Medicaid coverage. <br> 2. Families with incomes up to $400 \%$ of the federal poverty level are eligible for thousands of dollars in tax subsidies per year (amounts vary with family incomes). <br> 3. Tax credits are available to businesses providing health insurance to 25 or fewer workers and paying annual salaries averaging no more than \$50,000. |
| National health insurance exchanges | Government-directed exchanges will assist in matching individuals and small businesses with health insurance policies that satisfy government requirements. |
| Health insurance regulations | 1. All private health insurance plans must satisfy a number of federal rules and regulations. <br> 2. Health insurers must cover all who apply, including people who already have health problems. <br> 3. Ceilings are placed on health insurance premium increases for elderly people. |
| Higher tax rates to help fund the program | A special tax rate of $3.8 \%$ is applied to nearly all income earnings above $\$ 200,000$ for individuals or $\$ 250,000$ for married couples. |

GOVERNMENT HEALTH CARE SUBSIDIES Another fundamental feature is federal health care subsidies. The government's subsidies vary based on individual and family incomes. The national health care program directs more relatively low-income people into the Medicaid program by raising the maximum-income threshold for governmentprovided health care to 133 percent of the official poverty level. As a result, millions of people now qualify for the Medicaid program's coverage of health care with very few out-of-pocket payments.

Other individuals and families earning incomes as high as four times the official poverty income level receive tax subsidies. These are reductions in federal tax payments intended to assist these people in covering required expenditures on health insurance. Thus, some families with incomes exceeding $\$ 100,000$ per year will receive tax breaks of about $\$ 2,400$-some of their own income that the government will allow them to keep and direct to satisfying its requirement to buy health insurance. Lower-income families not eligible for Medicaid coverage receive larger tax subsidies. Finally, the program also offers tax credits to businesses that provide health insurance to 25 or fewer workers who receive an average salary of no more than $\$ 50,000$ per year.

GOVERNMENT HEALTH INSURANCE EXCHANGES Under the new program, the federal government will coordinate the establishment of health insurance exchanges. These are government agencies tasked with helping individuals and families-especially the roughly 30 million additional people who will obtain health insurance-find policies to buy. The exchanges, which state governments are charged with operating, also will assist small businesses in finding health insurance they can purchase for employees.

## Health insurance exchanges

Government agencies to which the national health care program assigns the task of assisting individuals, families, and small businesses in identifying health insurance policies to purchase.

REGULATIONS AND TAXES The national health care program also imposes new federal regulations on health care insurers and assesses special tax rates on higher-income families to help finance the tax subsidies extended to lower-income families. All health insurance policies now must satisfy a variety of requirements. For example, insurers cannot deny anyone health insurance, and a ceiling is imposed on the rate of increase in health insurance prices charged to elderly people.

Finally, the national health care plan imposes a special health care tax. A tax rate of 3.8 percent will be assessed on nearly all earnings above $\$ 200,000$ per year for individuals and above $\$ 250,000$ per year for married couples.

## Why Not . . . have all physicians work for the federal government?

This certainly would simplify payments to physicians under the new national health care program. A difficulty with this idea, though, is that the government would have to determine what the equilibrium payments to physicians in various specializations otherwise would be in a private market.

If the government were to set the payments too low, then physicians' overall wages would end up below the market clearing levels. The result would be physician shortages, and there would be insufficient physicians to deliver the care promised by the national health care program.

## You Are There

To contemplate possible lessons that the recent experience of a U.S. state with a similar program may offer for the new national health care program, consider In Massachusetts, Public Health Care Means Price Controls, on page 682.

## Economic Effects of the National Health Care Program

Naturally, the new U.S. health care program will have significant effects on health care markets. In addition, the program will also have effects on labor markets, product markets, and government budgets.
higher health care spending and a worsened moral hazard problem The government's national health care program enlarges the scope of third-party payments for health care services. As we noted earlier, health care expenditures already consume about 17 percent of national income. The program promises to boost that spending and to expand the size of the moral hazard problem in U.S. health care markets.

Once the national health care program goes into effect during the mid-2010s, tens of millions of people will pay fewer of their health care expenses out of their own pockets than they did previously. This change will have three primary consequences. First, because the price people actually pay out of their own pockets to consume health care services will decline, the quantity of health care services demanded will increase. Second, because health insurers will be required to cover this expanded quantity demanded of services, total expenditures on health care will increase. Third, there will be an increased moral hazard problem. Because people will pay a smaller portion of the actual cost of treating health problems, more individuals will have reduced incentives to make decisions that promote better health. As people have more health problems as a consequence of this rise in moral hazard, the demand for health care will increase.

IMPACTS ON THE REST OF THE U.S. ECONOMY Implementation of the new national health care program will have effects on labor markets, markets for goods and services, and budgets of federal and state governments:

1. Labor market impacts. In labor markets, the requirement for many firms to provide health insurance will raise the effective wage rate that they must pay for each unit of labor. Recall from Chapter 28 that firms employ labor to the point at which the marginal revenue product of labor-marginal revenue times the marginal physical product-equals the wage rate. The increase in the effective wage rate will induce firms to move upward along their downward-sloping
marginal-revenue-product-of-labor curves. Thus, the quantity of labor demanded by firms will decline. Other things being equal, U.S. employment will be lower than it otherwise would have been.
2. Markets for goods and services. In markets for goods and services, the increase in labor costs firms incur in hiring each unit of labor will raise their marginal costs. Because each firm maximizes profits by producing to the point at which marginal revenue equals marginal cost, the increase in marginal costs will induce firms to decrease their output at all prices. Other things being equal, this will place pressure on equilibrium prices to rise in a number of markets. Consequently, consumers will pay higher prices for many goods and services.
3. Effects on government budgets. The new tax rate applied to higher-income individuals goes into effect in 2013, so tax revenues will begin flowing into the new program at that time. Federal government expenditures on the program are being phased in more gradually, so the program initially will be financed by the revenues collected in advance. Most observers agree, however, that the new tax revenues will be insufficient to cover the increases in government health care spending that surely will occur in future years. Hence, the federal government ultimately will have to search for ways to reduce its health care expenditures or to raise more tax revenues to fund the program. The federal program does not include revenues for states to cover the higher expenses of the additional people admitted to the Medicaid program, which state governments administer. Thus, state governments will also face pressures to boost tax revenues.
Who are the thousands of foreign workers who are indirectly benefiting from implementation of the new U.S. health care program?

## INTERNATIONAL EXAMPLE The U.S. Health Care Program's Benefits for Indian Workers

As discussed in Chapter 28, many U.S. firms engage in international labor outsourcing by hiring foreign workers to perform certain tasks. Among U.S. firms that outsource labor are health insurers, most of which hire workers in India to perform a variety of record-keeping tasks. The 2,000-page health care law has imposed many new record-keeping requirements on health insurers. Thus, implementation of the new U.S. health care program has increased demand for outsourced Indian labor. As a result, there are more
jobs for Indian workers, and the market clearing wages paid to these workers by U.S. health insurers are higher.

FOR CRITICAL ANALYSIS
Who ultimately pays for the extra costs that U.S. health insurers incur in additional record keeping?

## QUICK QUIZ See page 687 for the answers. Review concepts from this section in MyEconLab.

The U.S. national health care program adopted in 2010 expands the scope of health care coverage across millions of additional people by covering more lower-income people under the existing $\qquad$ program and by subsidizing health care expenses for people with incomes up to ___ percent of the poverty income level.
Key elements of the national health care program include for individuals to buy health insurance and for firms employing more than 50 workers to provide insurance access or pay fines; establishment of government-
operated $\qquad$ to assist individuals and small businesses in finding health insurance plans; a requirement for health insurers to accept $\qquad$ applicants; and imposition of a new $\qquad$ on high-income earners.

Economic analysis suggests that likely effects of the adoption of the national health care program include
$\qquad$ employment in U.S. labor markets, prices of goods and services for consumers, and a ___ shortfall of federal and state tax revenues in relation to government expenses.

## You Are There

Massachusetts governor Deval Patrick looks at the data and shakes his head. He must determine how to address the state government's rapidly increasing health care costs. A state program adopted in 2006 requires all state residents to buy health insurance or pay a penalty. It also requires insurers to cover all applicants and to charge everyone very nearly the same premiums, which the state subsidizes for many residents. Patrick sees that since 2008, about 40 percent of all who purchased insurance enrolled for less than five months-long enough to incur about \$12,000 per person in expenses. After receiving treatment, these people dropped their health care insurance coverage. A consequence of this behavior is that health care spending in Massachusetts is growing at an annual rate of nearly 7 percent. This experience contradicts forecasts back in 2006 that adopting the program would reduce the state's health care spending.

After hours of study, Patrick decides to recommend a revision to the program. Henceforth, Patrick concludes, a state health care regulator must have the power to review the prices charged by physicians and hospitals. If the regulator determines that current prices are too high, then the state government will establish ceilings on health care prices in an effort to contain the government's health care expenses.

## Critical Analysis Questions

1. What will happen in the Massachusetts health care market in the future if the state regulator sets ceiling prices below equilibrium prices?
2. Based on your answer to Question 1, could setting ceiling prices below equilibrium prices succeed in reducing health care expenses in Massachusetts?


ISSUES \& APPLICATIONS


## Is Your College Degree Worth \$1 Million?

## CONCEPTS APPLIED

- Income
- Determinants of Income
- Distribution of Income

Ads placed by a number of colleges across the United States include the claim that a college degree can be expected to yield $\$ 1$ million more in lifetime income than would be earned with only a high school diploma. As you have learned in this chapter, the amount of education and training that people obtain does indeed have a significant influence on their incomes and, consequently, the distribution of incomes across society. But from the perspective of an entering college student, is a college degree really worth $\$ 1$ million?

## Discounting Matters

To obtain the $\$ 1$ million lifetime income differential claimed by colleges' ads, the colleges subtract the $\$ 32,000$ per year earned by a typical high school graduate from the $\$ 58,000$ per year earned by a typical college graduate.

This yields an annual income boost of \$26,000 (or more than 80 percent) from attending college. Multiplying this amount by 40 years yields a total slightly exceeding $\$ 1$ million-hence, the claims in the colleges' ads.

## TABLE 30-3

## Estimated Lifetime Income Gains from Obtaining a College Degree

|  | Assumed Annual Interest Rate |  |  |
| :--- | :--- | :--- | :--- |
|  | 2 Percent | 4 Percent | 6 Percent |
| Discounted present value <br> of $\$ 26,000$ per year for <br> 40 years | $\$ 711,243$ | $\$ 514,612$ | $\$ 391,204$ |
| Explicit college expenses: <br> Present value of tuition, <br> fees, books, and room <br> and board for 4 years <br> Opportunity cost: <br> Present value of <br> $\$ 32,000$ per year <br> in forgone income <br> for 4 years <br> Net anticipated lifetime <br> income differential | $-128,000$ | $-121,847$ | $-116,157$ |

As you learned in Chapter 21, however, people discount the future. The first line of Table 30-3 above displays the discounted present value of the income differential of $\$ 26,000$ over 40 years. Assuming an annual interest rate of just 2 percent, the anticipated extra average lifetime earnings from obtaining a college degree drop to $\$ 711,243$, or $\$ 288,757$ below $\$ 1$ million. If a 6 percent interest rate is used to discount the future, the expected additional lifetime earnings from obtaining a college degree are only $\$ 391,204$, or $\$ 608,796$ less than $\$ 1$ million!

## Taking College Expenses into Account

Another important element missing from the colleges' calculation of the expected lifetime income gain from a college degree is the expenses that an individual incurs to obtain a degree. These costs, of course, include spending on tuition and fees, books, room and board, and other miscellaneous expenses that naturally vary from student to student and from college to college. Currently, the annual average of these expenses at a public college is about $\$ 12,000$. At a private college, the average annual cost is about $\$ 26,000$. To compute the discounted present value of costs for four years in Table 30-3, $\$ 18,000$ is used as an approximate average annual explicit expense across all U.S. colleges.

Naturally, instead of attending college classes and earning a degree, a typical student could work for four years at the average annual income earned by high school graduates of $\$ 32,000$. Table $30-3$ lists discounted present values of the opportunity cost of attending college for four years instead of working for these annual earnings. The table shows that, depending on the interest rate used to compute discounted present values, the net lifetime income gain from obtaining a college degree ranges from almost $\$ 210,000$ to just over $\$ 511,000$. Thus, the higher expected lifetime earnings boost
from earning a college degree is well below the $\$ 1$ million claimed by a number of colleges. Nevertheless, the expected lifetime income gain is still substantial, which explains why so many young people seek a college degree.

## For Critical Analysis

1. At annual interest rates higher than 6 percent, would computed net lifetime income gains from obtaining a college degree be higher or lower than the values computed in Table 30-3?
2. If the calculations in Table 30-3 were revised to take into account each year's small but positive probability of death, which increases with age, would the net anticipated income gain from a college degree rise or fall? Explain briefly.

## Web Resources

1. To see an example of a claim that a college degree is worth as much as $\$ 1$ million in additional lifetime earnings, go to www.econtoday.com/ch30.
2. For updated estimates of the average annual expenses to attend college in the United States, go to www.econtoday .com/ch30.

## Research Project

Evaluate other aspects of a college education, besides simply obtaining a degree, that contribute to increasing a student's anticipated lifetime income gain.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE


#### Abstract

Using a Lorenz Curve to Represent a Nation's Income Distribution A Lorenz curve is a diagram that illustrates the distribution of income geometrically by measuring the percentage of households in relation to the cumulative percentage of income earnings. A perfectly straight Lorenz curve depicts perfect income equality because at each percentage of households measured along a straight-line Lorenz curve, those households earn exactly the same percentage of income. The more bowed a Lorenz curve is, the more unequally income is distributed.


distribution of income, 664
Lorenz curve, 664
income in kind, 665

## KEY FIGURES

Figure 30-1, 664
Figure 30-2, 665

- MyEconLab Study Plan 30.1
- Audio introduction to Chapter 30
- Animated Figures 30-1, 30-2
- ABC News Video: Tradeoffs to High-Priced Cancer Drugs


#### Abstract

Key Determinants of Income Differences Across Individuals Because of the age-earnings cycle, in which people typically begin working at relatively low incomes when young, age is an important factor influencing income differences. So are marginal productivity differences, which arise from differences in talent, experience, and training due to different investments in human capital. Discrimination likely plays a role as well.


Theories of Desired Income Distribution One theory of desired income distribution is the productivity standard (also called the contributive or merit standard), according to which each person receives income based on the value of what he or she produces. The other is the egalitarian principle of income distribution, which proposes that each person should receive exactly the same income.
age-earnings cycle, 667

## KEY FIGURE

Figure 30-4, 668

- MyEconLab Study Plan 30.2
- Video: The Determinants of Income Differences
- Animated Figure 30-4
- MyEconLab Study Plan 30.3


## KEY FIGURES

Figure 30-5, 672
Figure 30-6, 673

- MyEconLab Study Plan 30.4
- Video: Defining Poverty
- Animated Figures 30-5, 30-6
third parties, 677


## KEY FIGURES

Figure 30-7, 675
Figure 30-8, 676
Figure 30-9, 677

- MyEconLab Study Plan 30.5
- Animated Figures 30-7, 30-8, 30-9

Alternative Approaches to Measuring and Addressing Poverty One approach to measuring poverty is to define an absolute poverty standard, such as a specific and unchanging income level. Another approach defines poverty in terms of income levels relative to the rest of the population. Currently, the U.S. government seeks to address poverty via income maintenance programs such as Social Security, Supplemental Security Income, Temporary Assistance to Needy Families, food stamps, and the Earned Income Tax Credit Program.
recent decades. Third-party financing of health care expenditures by private and government insurance programs gives covered individuals an incentive to purchase more health care than they would if they paid all expenses out of pocket. -

Rising Health Care Costs and Third-Party
Payments Spending on health care as a percentage

## MyEconLab continued

WHAT YOU SHOULD KNOW
Key Provisions of the New U.S. National Health Insurance Program The national health care program adopted in March 2010 requires all individuals to purchase health insurance and mandates that firms with more than 50 employees either provide health insurance or pay penalties. The program insures health care for nearly all U.S. residents by placing more lower-income people in the Medicaid program and subsidizing health insurance for families with incomes up to 400 percent of the official poverty level. Under the program, health insurers must provide coverage to all who apply. To help finance the program, people earning incomes above relatively high thresholds will face a special 3.8 percent tax rate applied to nearly all sources of income above those thresholds.

## WHERE TO GO TO PRACTICE

health insurance exchanges, 679

- MyEconLab Study Plan 30.5

Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions. Log in to www.myeconlab.com

## PROBLEMS

All problems are assignable in myeconlab. Answers to the odd-numbered problems appear at the back of the book.

30-1. Consider the graph below, which depicts Lorenz curves for countries $\mathrm{X}, \mathrm{Y}$, and Z .
a. Which country has the least income inequality?
b. Which country has the most income inequality?
c. Countries Y and Z are identical in all but one respect: population distribution. The share of the population made up of children below working age is much higher in country Z. Recently, however, birthrates have declined in country Z

and risen in country Y. Assuming that the countries remain identical in all other respects, would you expect that in 20 years the Lorenz curves for the two countries will be closer together or farther apart? (Hint: According to the age-earnings cycle, what typically happens to income as an individual begins working and ages?)
30-2. Consider the following estimates from the late 2000s of shares of income to each group. Use graph paper or a hand-drawn diagram to draw rough Lorenz curves for each country. Which has the most nearly equal distribution, based on your diagram?

|  | Poorest <br> 40\% | Next <br> $\mathbf{3 0 \%}$ | Next <br> $\mathbf{2 0 \%}$ | Richest <br> $\mathbf{1 0 \%}$ |
| :--- | :---: | :---: | :---: | :---: |
| Bolivia | 13 | 21 | 26 | 40 |
| Chile | 13 | 20 | 26 | 41 |
| Uruguay | 22 | 26 | 26 | 26 |

30-3. Suppose that the 20 percent of people with the highest incomes decide to increase their annual giving to charities, which pass nearly all the funds on to the 20 percent of people with the lowest incomes. What is the effect on the shape of the Lorenz curve?

30-4. Suppose that a nation has implemented a system for applying a tax rate of 2 percent to the incomes earned by the 10 percent of its residents with the highest incomes. All funds collected are then transferred directly to the 10 percent of the nation's residents with the lowest incomes.
a. What is the general effect on the shape of a Lorenz curve based on incomes prior to collection and redistribution of the tax?
b. What is the general effect on the shape of a Lorenz curve based on incomes after collection and redistribution of the tax?
30-5. Estimates indicate that during the late 2000s, the poorest 40 percent of the population earned about 15 percent of total income in Argentina. In Brazil, the poorest 40 percent earned about 10 percent of total income. The next-highest 30 percent of income earners in Argentina received roughly 25 percent of total income. In Brazil, the nexthighest 30 percent of income earners received approximately 20 percent of total income. Can you determine, without drawing a diagram (though you can if you wish), which country's Lorenz curve was bowed out farther to the right?
30-6. Explain why the productivity standard for the distribution of income entails rewarding people based on their contribution to society's total output. Why does the productivity standard typically fail to yield an equal distribution of income?
30-7. Identify whether each of the following proposed poverty measures is an absolute or relative measure of poverty, and discuss whether poverty could ever be eliminated if that measure were utilized.
a. An inflation-adjusted annual income of $\$ 25,000$ for an urban family of four
b. Individuals with annual incomes among the lowest 15 percent
c. An inflation-adjusted annual income of $\$ 10,000$ per person
30-8. Some economists have argued that if the government wishes to subsidize health care, it should
instead provide predetermined amounts of payments (based on the type of health care problems experienced) directly to patients, who then would be free to choose their health care providers. Whether or not you agree, can you give an economic rationale for this approach to governmental health care funding?
30-9. Suppose that a government agency guarantees to pay all of an individual's future health care expenses after the end of this year, so that the effective price of health care for the individual will be zero from that date onward. In what ways might this wellintended policy induce the individual to consume "excessive" health care services in future years?
30-10. Suppose that a group of physicians establishes a joint practice in a remote area. This group provides the only health care available to people in the local community, and its objective is to maximize total economic profits for the group's members. Draw a diagram illustrating how the price and quantity of health care will be determined in this community. (Hint: How does a single producer of any service determine its output and price?)
30-11. A government agency determines that the entire community discussed in Problem 30-10 qualifies for a special program in which the government will pay for a number of health care services that most residents previously had not consumed. Many residents immediately make appointments with the community physicians' group. Given the information in Problem 30-10, what is the likely effect on the profit-maximizing price and the equilibrium quantity of health care services provided by the physicians' group in this community?
30-12. A government agency notifies the physicians' group in Problem 30-10 that to continue providing services in the community, the group must document its activities. The resulting paperwork expenses raise the cost of each unit of health care services that the group provides. What is the likely effect on the profit-maximizing price and the equilibrium quantity of health care services provided by the physicians' group in this community?

## ECONOMICS ON THE NET

Measuring Poverty In this application, you will learn why poverty can be difficult to measure.

Title: World Bank PovertyNet: Understanding Poverty

Navigation: Go to www.econtoday.com/ch30 to visit the World Bank's home page. Click on Topics and then Poverty Analysis. Then click on Measuring Poverty.

Application Perform the indicated operations, and answer the following questions.

1. Click on "Defining welfare measures." Why does this discussion suggest that measures of consumption are more useful to use in measuring poverty than income measures? Does the U.S. government's use of income thresholds for its official definition of poverty accord with this discussion?
2. Click on "Choose and estimate a poverty line." What alternative absolute poverty definitions are
discussed? If the U.S. government were to adopt any of these absolute measures for its official poverty definition, what would happen to the U.S. poverty rate as real incomes and living standards rise over time?

For Group Study and Analysis Click on "Choose and estimate poverty indicators." What are the advantages and disadvantages of the poverty indicators that are discussed? Which indicator does the U.S. government utilize?

## ANSWERS TO QUICK QUIZZES

p. 667: (i) income . . . equality . . . unequally;
(ii) assets . . . more
p. 671: (i) age-earnings; (ii) productivity . . . revenue;
(iii) talent . . . education . . . experience . . . training;
(iv) human . . . opportunity; (v) productivity . . . equality
p. 675: (i) absolute . . . relative; (ii) poor . . . income; (iii) Social . . Supplemental . . . earned income . . . food p. 681: (i) Medicaid . . . 400; (ii) mandates . . . exchanges . . . all . . . tax; (iii) lower . . . higher . . . larger


## Environmental Economics

The United Nations Food and Agriculture Organization is spending about $\$ 28$ million to study why the world's honeybee population appears to be rapidly shrinking, thereby potentially depriving planet earth of a key agent for pollination of farmers' crops. In recent years, honeybees have suffered a variety of maladies, such as parasitic infections and viruses. These problems may or may not be related to a phenomenon called "colony collapse disorder," in which colonies of honeybees suddenly shrink or disappear altogether for reasons not fully understood. There is growing evidence, however, that human activities may contribute to colony collapse disorder-and also that forces at work in human markets may help to revive the global honeybee population. In this chapter, you will learn about the relationship between markets and the environment.

๑ After reading this chapter, you should be
U able to:
$>$ Distinguish between private costs and social costs

- Understand market externalities and possible ways to correct externalities
$>$ Explain how economists can conceptually determine the optimal quantity of pollution
- Contrast the roles of private and common property rights in alternative approaches to addressing the problem of pollution
$>$ Describe how many of the world's governments are seeking to reduce pollution by capping and controlling the use of pollution-generating resources
$>$ Discuss how the assignment of property rights may influence the fates of endangered species


## myeconlab

MyEconLab helps you master each objective and study more efficiently. See end of chapter for details.
in the 1970s, many news magazines ran cover stories about how the world was descending into a new ice age? These stories reported that scientists were convinced that the average world temperature had been dropping since the late 1940s. Some climatologists speculated that the earth might be entering a full-blown 10,000-year ice age and that glaciers might expand across much of the Northern Hemisphere. Of course, today a contrary scientific consensus suggests that global warming is a more likely scenario. Now some scientists worry that glaciers eventually will melt. Political leaders convinced by this argument have proposed a wide range of policies aimed at reducing emissions of "greenhouse gases," such as carbon dioxide, that may be contributing to a worldwide warming trend.

The economic way of thinking about policies intended to reduce greenhouse gases requires that the costs of such policies be considered. Likewise, the economic way of thinking about nonrenewable resources or endangered species requires that we take into account the costs of resource conservation and protection of wildlife. How much of your weekly wages are you willing to sacrifice to be used to reduce aggregate emissions of carbon dioxide, a gas that you exhale every time you breathe? To some people, framing questions in terms of the dollars-and-cents costs of environmental improvement sounds anti-ecological. But this is not so. Economists want to help citizens and policymakers opt for informed policies that have the maximum possible net benefits (benefits minus costs). As you will see, every decision made in favor of "the environment" involves a trade-off.

## Private versus Social Costs

Human actions often give rise to unwanted side effects-the destruction of our environment is one. Human actions generate pollutants that go into the air and the water. The question that is often asked is, Why do individuals and businesses continue to create pollution without necessarily paying directly for the negative consequences?

Until now, we've been dealing with settings in which the costs of an individual's actions are borne directly by the individual. When a business has to pay wages to workers, it knows exactly what its labor costs are. When it has to buy materials or build a plant, it knows quite well what these will cost. An individual who has to pay for car repairs or a theater ticket knows exactly what the cost will be. These costs are what we term private costs. Private costs are borne solely by the individuals who incur them. They are internal in the sense that the firm or household must explicitly take account of them.

Now consider the actions of a business that dumps the waste products from its production process into a nearby river or an individual who litters a public park or beach. Obviously, these actions involve a cost. When the firm pollutes the water, people downstream suffer the consequences. They may not want to swim in or drink the polluted water. They may catch fewer fish than before because of the pollution. In the case of littering, the people who come along after the litterer has cluttered the park or the beach are the ones who bear the costs. The cost of these actions is borne by people other than those who commit the actions. The creator of the cost is not the sole bearer. The costs are not internalized by the individual or firm - they are external.

When we add external costs to internal, or private, costs, we obtain social costs. Pollution problems-indeed, all problems pertaining to the environment-may be viewed as situations in which social costs exceed private costs. Because some economic participants pay only the smaller private costs of their actions, not the full social costs, their actions ultimately contribute to higher external costs on the rest of society. Therefore, in such situations in which social and private costs diverge, we see "too much" steel production, automobile driving, or beach littering, to name only a few of the many possible examples.

## The Costs of Polluted Air

Why is the air in cities so polluted with automobile exhaust fumes? When automobile drivers step into their cars, they bear only the private costs of driving. That is, they must pay for the gas, maintenance, depreciation, and insurance on their automobiles

## Did You Know

## Private costs

Costs borne solely by the individuals who incur them. Also called internal costs.

## Social costs

The full costs borne by society whenever a resource use occurs. Social costs can be measured by adding external costs to private, or internal, costs.

## Externality

A situation in which a private cost (or benefit) diverges from a social cost (or benefit); a situation in which the costs (or benefits) of an action are not fully borne (or gained) by the decision makers engaged in an activity that uses scarce resources.

But they cause an additional cost-air pollution-which they are not forced to take into account when they make the decision to drive. Air pollution is a cost because it causes harm to individuals-burning eyes, respiratory ailments, and dirtier clothes, cars, and buildings-and adds to accumulations of various gases that may contribute to global warming. The air pollution created by automobile exhausts is a cost that individual operators of automobiles do not yet bear directly. The social cost of driving includes all the private costs plus at least the cost of air pollution, which society bears. Decisions made only on the basis of private costs lead to too much automobile driving. Clean air is a scarce resource used by automobile drivers free of charge. They use more of it than they would if they had to pay the full social costs.

## Externalities

When a private cost differs from a social cost, we say that there is an externality because individual decision makers are not paying (internalizing) all the costs. (We briefly covered this topic in Chapter 5.) Some of these costs remain external to the decision-making process. Remember that the full cost of using a scarce resource is borne one way or another by all who live in the society. That is, members of society must pay the full opportunity cost of any activity that uses scarce resources. The individual decision maker is the firm or the customer, and external costs and benefits will not enter into that individual's or firm's decision-making processes.

We might want to view the problem as it is presented in Figure 31-1 below. Here we have the market demand curve, $D$, for product X and the supply curve, $S_{1}$, for product X. The supply curve, $S_{1}$, includes only internal, or private, costs. The intersection of the demand and supply curves as drawn will be at price $P_{1}$ and quantity $Q_{1}$ (at $E_{1}$ ). We now assume that the production of good X involves externalities that the private firms did not take into account. Those externalities could be air pollution, water pollution, scenery destruction, or anything of that nature.

We know that the social costs of producing product X exceed the private costs. We show this by drawing curve $S_{2}$. It is above the original supply curve $S_{1}$ because it includes the full social costs of producing the product. If firms could be made to bear these costs, their willingness to supply the good would be reduced, so the

## FIGURE 3I-I Reckoning with Full Social Costs

The supply curve, $S_{1}$, is equal to the horizontal summation (represented by the capital Greek letter sigma, $\Sigma$ ) of the individual marginal cost curves above the respective minimum average variable costs of all the firms producing good X . These individual marginal cost curves include only internal, or private, costs. If the external costs were included and added to the private costs, we would have social costs. The supply curve would shift upward to $S_{2}$. In the uncorrected situation, the equilibrium price is $P_{1}$, and the equilibrium quantity is $Q_{1}$. In the corrected situation, the equilibrium price would rise to $P_{2}$, and the equilibrium quantity would fall to $Q_{2}$.

price would be $P_{2}$ and the quantity $Q_{2}\left(\right.$ at $\left.E_{2}\right)$. The inclusion of external costs in the decision-making process would lead to a higher-priced product and a decline in quantity produced. Thus, we see that when social costs are not fully borne by the creators of those costs, the quantity produced is "excessive" because the price to consumers is too low.

## Correcting for Externalities

We can see here a method for reducing pollution and environmental degradation. Somehow the signals in the economy must be changed so that decision makers will take into account all the costs of their actions. In the case of automobile pollution, we might want to devise some method of taxing motorists according to the amount of pollution they cause. In the case of a firm, we might want to devise a system of taxing businesses according to the amount of pollution for which they are responsible. They might then have an incentive to install pollution abatement equipment.

## The Polluters' Choice

Facing an additional private cost for polluting, firms will be induced to (1) install pollution abatement equipment or otherwise change production techniques so as to reduce the amount of pollution, (2) reduce pollution-causing activity, or (3) simply pay a government-mandated cost for the right to pollute. The relative costs and benefits of each option for each polluter will determine which one or combination will be chosen. Allowing the choice is the efficient way to decide who pollutes and who doesn't. In principle, just as with the use of all other scarce resources, each polluter faces the full social cost of its actions and makes a production decision accordingly. No matter what each firm decides, the cost of pollution-causing activity is now higher, so pollution will be reduced.

## Is a Uniform Tax Appropriate?

It may not be appropriate to levy a uniform tax according to physical quantities of pollution. After all, we're talking about external costs. Such costs are not necessarily the same everywhere in the United States for the same action.

Essentially, we must establish the amount of the economic damages rather than the amount of the physical pollution. A polluting electrical plant in New York City will cause much more damage than the same plant in Montana. There are already innumerable demands on the air in New York City, so the pollution from smokestacks will not be cleansed away naturally. Millions of people will breathe the polluted air and thereby incur the costs of sore throats, sickness, emphysema, and even early death. Buildings will become dirtier faster because of the pollution, as will cars and clothes. A given quantity of pollution will cause more harm in concentrated urban environments than it will in less dense rural environments. If we were to establish some form of taxation to align private costs with social costs and to force people to internalize externalities, we would somehow have to come up with a measure of economic costs instead of physical quantities. But the tax, in any event, would fall on the private sector and modify individuals' and firms' behavior. Therefore, because the economic cost for the same physical quantity of pollution would be different in different locations depending on population density, natural formations of mountains and rivers, and the like, so-called optimal taxes on pollution would vary from location to location. (Nonetheless, a uniform tax might make sense when administrative costs, particularly the cost of ascertaining the actual economic costs, are relatively high.)

Why might a uniform tax on cigarettes protect people from external spillovers of cigarette smoke while avoiding the unintended negative consequences created by smoking bans? (See the next page.)

## You Are There

To consider how the U.S. government uses fuel economy standards to try to reduce carbon emissions, read Fuel
Efficiency Rules and the "Rebound Effect," on page 698.

## POLICY EXAMPLE Why Higher Cigarette Taxes Might Be Preferable to Smoking Bans

Many locales have attempted to protect people from secondhand smoke by prohibiting smoking in public places. Often, however, these bans do not include bars in which alcoholic beverages are served. Studies have found that some smokers respond by spending more time in bars, where they end up drinking more and then driving. The result is an increase in deaths in accidents involving drunk drivers. Other studies have found that each 10 percent increase in a uniform tax on cigarettes is associated with a 3 to 4 percent reduction in nonsmokers' exposure to cigarette smoke. A possible explanation is that when smokers cut back on cigarette consumption in response to higher taxes, they smoke the smaller number of cigarettes alone,
rather than in the presence of nonsmokers. Thus, well-intended partial bans on smoking contribute to an unintended but deadly spillover effect, whereas imposing higher uniform taxes on cigarettes may be effective in shielding nonsmokers from cigarette smoke.

FOR CRITICAL ANALYSIS
Why do you suppose that evidence suggests that exempting bars from smoking bans increases the degree to which people regard
cigarettes and alcohol as complements?

QUICK QUIZ See page 704 for the answers. Review concepts from this section in MyEconLab.
$\ldots$ ___ costs are costs that are borne directly by consumers and producers when they engage in any resourceusing activity.

Social costs are $\qquad$ costs plus any other costs that are external to the decision maker. For example, the social
costs of driving include all the $\qquad$ costs plus, at a minimum, any pollution caused.

When $\qquad$ costs differ from social costs, __ exist because individual decision makers are not internalizing all the costs that society is bearing.

## Pollution

The term pollution is used quite loosely and can refer to a variety of by-products of any activity. Industrial pollution involves mainly air and water but can also include noise and even aesthetic pollution, as when a landscape is altered in a negative way. For the most part, we will be analyzing the most common forms-air and water pollution.

## Assessing the Appropriate Amount of Pollution

When asked how much pollution there should be in the economy, many people will respond, "None." But if we ask those same people how much starvation or deprivation of consumer products should exist in the economy, many will again say, "None." Growing and distributing food or producing consumer products creates pollution, however. There is no correct answer to how much pollution should be in an economy because when we ask how much pollution there should be, we are entering the realm of normative economics. We are asking people to express values. There is no way to disprove somebody's value system scientifically.

One way we can approach a discussion of the "correct" amount of pollution is to set up the same type of marginal analysis we used in our discussion of a firm's employment and output decisions. That is, we can consider pursuing measures to reduce pollution only up to the point at which the marginal benefit from pollution reduction equals the marginal cost of pollution reduction.

THE MARGINAL BENEFIT OF A LESS POLLUTED ENVIRONMENT Look at Figure 31-2 on the facing page. On the horizontal axis, we show the degree of air cleanliness. A vertical line is drawn at 100 percent cleanliness-the air cannot become any cleaner. Consider the benefits of obtaining a greater degree of air cleanliness. The benefits of obtaining cleaner air are represented by the marginal benefit curve, which slopes downward.

When the air is very dirty, the marginal benefit from air that is a little cleaner appears to be relatively high, as shown on the vertical axis. As the air becomes cleaner, however, the marginal benefit of a little bit more air cleanliness falls.

## FIGURE 3I-2 The Optimal Quantity of Air Pollution

As we attempt to achieve a greater degree of air cleanliness, the marginal cost rises until trying to increase air cleanliness even slightly leads to a very high marginal cost, as can be seen at the upper right of the graph. Conversely, the marginal benefit curve slopes downward: The more pure air we have, the less we value an additional unit of pure air. Marginal cost and marginal benefit intersect at point $E$. The optimal degree of air cleanliness is something less than 100 percent at $Q_{0}$. The price that we should pay for the last unit of air cleanup is no greater than $P_{0}$, for that is where marginal cost equals marginal benefit.

the marginal cost of pollution abatement Consider the marginal cost of pollution abatement-that is, the marginal cost of obtaining cleaner air. In the 1960s, automobiles had no pollution abatement devices. Eliminating only 20 percent of the pollutants emitted by internal-combustion engines entailed a relatively small cost per unit of pollution removed. The per-unit cost of eliminating the next 20 percent increased, though. Finally, as we now get to the upper limits of removal of pollutants from the emissions of internal-combustion engines, we find that the elimination of one more percentage point of the amount of pollutants becomes astronomically expensive. In the short run, moving from 97 percent cleanliness to 98 percent cleanliness involves a marginal cost that is many times greater than the marginal cost of going from 10 percent cleanliness to 11 percent cleanliness.

It is realistic, therefore, to draw the marginal cost of pollution abatement as an upward-sloping curve, as shown in Figure 31-2 above. (The marginal cost curve slopes up because of the law of diminishing marginal product.)

## The Optimal Quantity of Pollution

The optimal quantity of pollution is the level of pollution at which the marginal benefit equals the marginal cost of pollution abatement. This occurs at the intersection of the marginal benefit curve and the marginal cost curve in Figure 31-2, at point $E$. This solution is analytically exactly the same as for every other economic activity. If we increased pollution control by one unit beyond $Q_{0}$, the marginal cost of that small increase in the degree of air cleanliness would be greater than the marginal benefit to society.

As is usually the case in economic analysis, the optimal quantity occurs when marginal cost equals marginal benefit. That is, the optimal quantity of pollution occurs at the point at which the marginal cost of reducing (or abating) pollution is just equal to the marginal benefit of doing so. The marginal cost of pollution abatement rises as more and more abatement is achieved (as the environment becomes cleaner and cleaner, the extra cost of cleansing rises). Early units of pollution abatement are easily achieved (at low cost), but attaining higher and higher levels of environmental quality becomes progressively more difficult (as the extra cost rises to prohibitive levels). At the same time, the marginal benefits of an increasingly cleaner environment fall. The marginal benefit of pollution abatement declines as our notion of a cleaner environment moves from the preservation of human life to recreation to beauty to a perfectly pure environment.

## Optimal quantity of pollution

The level of pollution for which the marginal benefit of one additional unit of pollution abatement just equals the marginal cost of that additional unit of pollution abatement.

Go to www.econtoday.com/ch31 to learn from the National Center for Policy Analysis about alternative programs for reducing pollution.

The point at which the increasing marginal cost of pollution abatement equals the decreasing marginal benefit of pollution abatement defines the optimal quantity of pollution.

Recognizing that the optimal quantity of pollution is not zero becomes easier when we realize that it takes scarce resources to reduce pollution. A trade-off exists between producing a cleaner environment and producing other goods and services. In that sense, environmental cleanliness is a good that can be analyzed like any other good, and a cleaner environment must take its place with other human wants.

QUICKQUIZ See page 704 for the answers. Review concepts from this section in MyEconLab.

The marginal cost of cleaning up the environment
$\qquad$ as we get closer to 100 percent cleanliness.
Indeed, it $\qquad$ at an $\qquad$ rate.

The marginal benefit of environmental cleanliness
$\qquad$ as we have more of it.

The optimal quantity of pollution is the quantity at which the $\qquad$ of cleanup equals the
$\qquad$
Pollution abatement is a trade-off. We trade off
and $\qquad$ for cleaner air and water, and vice versa.

## Private property rights

Exclusive rights of ownership that allow the use, transfer, and exchange of property.

## Common property

Property that is owned by everyone and therefore by no one. Air and water are examples of common property resources.

## Common Property

In most cases, you do not have private property rights, or exclusive ownership rights, to the air surrounding you, nor does anyone else. Air is a common property, or a nonexclusive resource. Therein lies the crux of the problem. When no one owns a particular resource, no one has any incentive (conscience aside) to consider externality spillovers associated with that resource. If one person decides not to add to externality spillovers and avoids polluting the air, normally there will not be any significant effect on the total level of pollution. If one person decides not to pollute the ocean, there will still be approximately the same amount of ocean pollution-provided, of course, that the individual was previously responsible for only a small part of the total amount of ocean pollution.

Basically, pollution and other activities that create spillovers occur when we have poorly defined private property rights, as in air and common bodies of water. We do not, for example, have a visual pollution problem in people's attics. That is their own property, which they choose to keep as clean as they want, depending on their preferences for cleanliness weighed against the costs of keeping the attic neat and tidy.

When private property rights exist, individuals have legal recourse for any damages sustained through the use of their property. When private property rights are well defined, the use of property-that is, the use of resources-will generally involve contracts between the owners of those resources. If you own land, you might contract with another person who wants to use your land for raising cattle. The contract would most likely take the form of a written lease agreement.

## Voluntary Agreements and Transaction Costs

Is it possible for externalities to be internalized via voluntary agreement? Take a simple example. You live in a house with a nice view of a lake. The family living below you plants a tree. The tree grows so tall that it eventually starts to cut off your view. In most cities, no one has property rights to views, so you usually cannot go to court to obtain relief. You do have the option of contracting with your neighbors, however.

VOLUNTARY AGREEMENTS: CONTRACTING You have the option of paying your neighbors (contracting) to trim the tree. You could start out by offering a small amount and keep going up until your neighbors agree or until you reach your limit. Your limit will equal the value you place on having an unobstructed view of the lake. Your neighbors will be willing if the payment is at least equal to the reduction in their intrinsic property value
due to a stunted tree. Your offer of the payment makes your neighbors aware of the social cost of their actions. The social cost here is equal to the care of the tree plus the cost suffered by you from an impeded view of the lake.

In essence, then, your offer of money income to your neighbors indicates to them that there is an opportunity cost to their actions. If they don't comply, they forfeit the payments that you are offering them. The point here is that opportunity cost always exists, no matter who bas property rights. Therefore, we would expect that under some circumstances voluntary contracting will occur to internalize externalities. The question is, When will voluntary agreements occur?

TRANSACTION COSTS One major condition for the outcome just outlined is that the transaction costs-all costs associated with making and enforcing agreements-must be low relative to the expected benefits of reaching an agreement. (We already looked at this topic briefly in Chapter 4.) If we expand our example to a much larger one such as air pollution, the transaction costs of numerous homeowners trying to reach agreements with the individuals and companies that create the pollution are relatively high Consequently, people may not always engage in voluntary contracting, even though it can be an effective way to internalize the externality of air pollution.

## Changing Property Rights

We can approach the problem of property rights by assuming that initially in a society, many property rights to resources are not defined. But this situation does not cause a problem so long as no one wants to use the resources for which there are no property rights or resources are available in desired quantities at a zero price. Only if and when a use is found for a resource at a zero price does a problem develop. Unless some decision then is made about property rights, the resource will be wasted and possibly even destroyed. Property rights can be assigned to individuals who will then assert control. Alternatively, the rights may be assigned to government, which can maintain and preserve the resource, charge for its use, or implement some other rationing device.

Another way of viewing the problem of pollution spillovers is to argue that it cannot continue to arise if a way can be found to assign private property rights for all resources. We can then say that each individual does not have the right to act on anything that is not his or her property. Hence, no individual has the right to create pollution spillovers on property that the individual does not specifically own.

Clearly, we must fill the gap between private costs and social costs in situations in which property rights are not well defined or assigned. There are three ways to fill this gap: taxation, subsidization, and regulation. Government is involved in all three. Unfortunately, government does not have perfect information and may not pick the appropriate tax, subsidy, or type of regulation. Furthermore, in some situations, it may be difficult to enforce taxes or direct subsidies to "worthy" recipients. In such cases, outright prohibition of the polluting activity may be the optimal solution to a particular pollution spillover. For example, if it is difficult to monitor the level of a particular type of pollution that even in small quantities can cause severe environmental damage, outright prohibition of activities that cause such pollution may be the best alternative.

## Transaction costs

All costs associated with making, reaching and enforcing agreements

QUICK QUIZ See page 704 for the answers. Review concepts from this section in MyEconLab.

A common property resource is one that $\qquad$
$\qquad$ owns-or, otherwise stated, that $\qquad$
owns. Common property exists when property rights are indefinite or nonexistent.

When no $\qquad$ rights exist, pollution occurs because no one individual or firm has a sufficient
economic incentive to care for the common property in question, be it air, water, or scenery.

Private costs will equal $\qquad$ costs for common property only if a few individuals or companies are involved and they are able to voluntarily among themselves.

## Reducing Humanity's Carbon Footprint: Restraining Pollution-Causing Activities

In light of the costs arising from spillovers that polluting activities create, one solution might seem to be for governments to try to stop them from taking place. Why don't more governments simply require businesses and households to cut back on pollution-causing activities?

## How the European Union Mixes Government Controls and Market Processes

In fact, many governments are implementing schemes aimed at capping and controlling the use of pollution-generating resources. In recent years, certain scientific research has suggested that emissions of carbon dioxide, sulfur dioxide, and various other so-called greenhouse gases might be contributing to atmospheric warming. The result, some scientists fear, might be global climate changes harmful to people inhabiting various regions of the planet. In response, the governments of more than three dozen nations agreed to participate in the Kyoto Protocol of a broader set of international treaties called the Framework Convention on Climate Change. Under this 1997 agreement, the governments of participating nations agreed to reduce their overall emissions of greenhouse gases by 2020 to as much as 20 percent below 1990 levels.

EMISSIONS CAPS AND PERMITS TRADING The members of the European Union (EU) are among the key participants in the Kyoto Protocol. In January 2005, the EU established a set of rules called the Emissions Trading Scheme. Under this program, each nation in the EU seeks to cap its aggregate greenhouse gas emissions at a level consistent with its target under the Kyoto Protocol. Thus, for instance, the French government specified limits on aggregate emissions of carbon dioxide and other greenhouse gases that would enable France to meet its Kyoto target.

Once an overall national cap was set, each EU nation established an allowance of metric tons of a gas, such as carbon dioxide, that a company is permitted to release. If a company's emissions of carbon dioxide exceed its allowance-that is, if its "carbon footprint" in the atmosphere is too large-then the company must buy more allowances through a trading system. These allowances can be obtained, at the current market clearing price, from companies that are emitting less carbon dioxide than their permitted amounts and therefore have unutilized allowances.

THEORY CONFRONTS EUROPEAN POLICY AND MARKET REALITIES In theory, if EU governments had set the national emissions caps low enough to force companies to reduce greenhouse gases, the market clearing price of emissions allowances should have reflected this constraint. In addition, as governments continue to tighten the caps to meet the Kyoto limits that require greenhouse gas emissions to be reduced to 20 percent below 1990 levels by 2020, more firms should respond by purchasing allowances. Then the market clearing price of allowances would rise. Rather than paying a higher price for emissions allowances, many firms would instead opt to develop methods of reducing their emissions. In this way, this market-based mechanism established by the Emissions Trading Scheme would induce firms to reduce their emissions, and the EU nations would achieve the targets set under the Kyoto Protocol.

In fact, in the spring of 2006, the market clearing price of EU emissions allowances dropped by more than 60 percent. The reason that prices dropped, many economists agree, is that most EU governments issued more allowances than were consistent with capping emissions at the Kyoto target levels. Indeed, the price drop was consistent with an initial surplus of more than 200 million allowances.

Most observers suspect that the Emissions Trading Scheme's fundamental weakness was that each nation's government was permitted to establish the emissions target and allowances for its own country. Each government feared making its own nation's firms
less cost-competitive than those in other nations, so every government inflated its estimate of its mid-2000s emissions of greenhouse gases. Doing so allowed each government to set its overall emissions cap at a level that actually failed to constrain emissions. One result was the big drop in prices of emissions allowances, which have remained substantially lower than when the Emissions Trading Scheme was first established. Another outcome is that instead of declining, greenhouse gas emissions by companies based in the EU actually increased during the late 2000s and early 2010s.

## Are There Alternatives to Pollution-Causing Resource Use?

Some people cannot understand why, if pollution is bad, we still use pollution-causing resources such as coal and oil to generate electricity. Why don't we forgo the use of such polluting resources and opt for one that apparently is pollution-free, such as solar energy? The plain fact is that the cost of generating solar power in many circumstances is much higher than generating that same power through conventional means. We do not yet have the technology that allows us the luxury of driving solar-powered cars. Moreover, with current technology, the solar panels necessary to generate the electricity for the average town would cover massive sections of the countryside, and the manufacturing of those solar panels would itself generate pollution.

## Why Not . . . eliminate nearly all u.s. carbon emissions?

The official carbon emissions target of the U.S. government already calls for total U.S. carbon emissions to be reduced to 80 percent of 2010 levels by the year 2050. To attain this target, the carbon emissions of the typical U.S. resident in 2050 will have to fall to levels not observed since the eighteenth century, when many fewer colonial Americans burned wood to generate heat. In the world today, the only
nations with per capita carbon emissions this low are some of the poorest, such as Belize, Haiti, Mauritius, and Somalia. Thus, costly investments in new energy technologies will be required to meet the official U.S. target while continuing to generate energy for a much larger-and growing-U.S. population. To reduce carbon emissions even further, greater expenses would have to be incurred.

## Wild Species, Common Property, and Trade-Offs

One common property problem that receives considerable media attention involves endangered species, usually in the wild. Few are concerned about not having enough dogs, cats, cattle, sheep, and horses. The reason is that those species are almost always private property. People have economic incentives-satisfaction from pet ownership, desire for food products, or preference for animal-borne transport-to protect members of these species. In contrast, spotted owls, bighorn mountain sheep, condors, and the like are typically common property. Therefore, no one has a vested interest in making sure that they perpetuate in good health.

In 1973, the federal government passed the Endangered Species Act in an attempt to prevent species from dying out. Initially, few individuals were affected by the rulings of the Interior Department regarding which species were listed as endangered. Eventually, however, as more and more species were put on the endangered list, a trade-off became apparent. Nationwide, the trade-off was brought to the public's attention when the snail darter was declared an endangered species in the Tennessee valley. Ultimately, thousands of construction jobs were lost when the courts halted completion of a dam in the snail darter's habitat. Then two endangered small birds, the spotted owl and marbled murrelet, were found in the Pacific Northwest, inducing lumber companies to cut back their logging practices. In 1995, the U.S. Supreme Court ruled that the federal government has the right to regulate activities on private land in order to save endangered species.

Go to www.econtoday.com/ch31 to contemplate the issue of endangered species via a link to the National Center for Policy Analysis.

The issues are not straightforward. Today, the earth has only 0.02 percent of all of the species that have ever lived, and nearly all the 99.98 percent of extinct species became extinct before humans appeared. Every year, 1,000 to 3,000 new species are discovered and classified. Estimates of how many species are actually dying out range from a high of 50,000 a year (based on the assumption that undiscovered insect species are dying off before being discovered) to a low of one every four years.

How are some governments using private property rights to prevent depletion of fish populations?

## INTERNATIONAL EXAMPLE Fisheries Hook a Solution to the Common Property Problem

In many regions of the world, specified areas of large lakes, seas, and oceans-called fisheries-are open to fishing by everyone. Because the fish in these bodies of water are common property, no one has a vested interest in preventing depletion of fish populations. In fact, the reverse is true: Fishermen have an incentive to fill their boats with as many fish as their holds can store.

In recent years, some of the world's fisheries have developed a means of conferring private property rights to fish called individual transferable quotas (ITQs). With an ITQ system, the government determines how many total fish can be removed from a given area during each fishing season. Then shares in this total-the ITQs-are auctioned off to fishermen, who receive the right to catch no more than their shares during that season. Fishermen can
sell their ITQs, or they can purchase others' ITQs if they wish to expand their individual production. Each fisherman also can decide, based on prevailing market clearing prices of fish, when to bring the largest volumes of fish back to port. Recent economic studies have found evidence of stabilized and even expanding fish populations in fisheries using ITQs, whereas populations continue to shrink in fisheries where fish are common property.

## FOR CRITICAL ANALYSIS

Why do you suppose that the market value of an ITQ depends in part on the equilibrium price of fish?

## QUICK QUIZ See page 704 for the answers. Review concepts from this section in MyEconLab.

The more than three dozen countries that participated in the 1997 Kyoto Protocol of the Framework Convention on Climate Change agreed to reduce their emissions of greenhouse gases by the year $\qquad$ to at least percent below the levels that prevailed in the year
$\qquad$
Under a program called the Emissions Trading Scheme, the governments of European Union member nations established overall targets for greenhouse gas emissions and issued $\qquad$ , or permits, authorizing companies to
emit certain amounts. In theory, an increase in the market clearing price of $\qquad$ should induce firms to develop methods of $\qquad$ their emissions of greenhouse gases.
In contrast to domesticated animals that are $\qquad$ property, most endangered species are $\qquad$ property. Consequently, there is a problem in perpetuating these species that the federal government has sought to address through legislation governing use of lands where such species reside.

## You Are There

Fuel Efficiency Rules and the "Rebound Effect"

David Greene of Oak Ridge National Laboratory is studying the "rebound effect" associated with the U.S. government's requirement that vehicles meet minimum fuel efficiency standards. These rules presume that if vehicles burn less gasoline, they will generate fewer emissions. Nevertheless, these standards create the rebound effect of interest to Greene: When vehicle fuel efficiency improves, the per-mile cost of driving falls, and people drive more. The result is additional carbon emissions-the
rebound effect. The net reduction in emissions depends on the size of the rebound effect.

Greene knows that the government has estimated that when average fuel efficiency of vehicles rises by 10 miles per gallon (mpg), people drive 6 percent more miles. Now, however, a few economists have found evidence that a 10 mpg increase in fuel efficiency induces people to drive only about 2 percent more. When he examines the data, Greene obtains the same result.

Why has the rebound effect declined? Greene thinks that he has an answer. Every 10 mpg increase in minimum fuel economy standards now pushes up a typical new vehicle's price by about $\$ 1,000$. This additional expense has cut into budgets for buying fuel, so people are driving less. "What we're seeing," Greene concludes, "is that the increased cost of [new] vehicles has compensated for higher fuel economy."

## Critical Analysis Questions

1. Why do you think that many economists argue that a higher uniform tax on gasoline might reduce emissions more than tougher fuel economy standards?
2. Could assessing a uniform tax on new vehicle purchases reduce carbon emissions?

## ISSUES \& APPLICATIONS



## Human Activities and Honeybee Colony Collapse Disorder

## CONCEPTS APPLIED

- Common Property
- Social Costs
- Private Property Rights

Honeybees are important to humans, because in their search for nectar and pollen, the bees pollinate flowering plants, many of which produce fruits, vegetables, and grains that humans consume. Beginning in the late 1990s, beekeepers began to observe that honeybee colonies were shrinking during winter months. By spring, many colonies were gone. Parasites, funguses, and viruses have all played a role in reducing honeybee populations, but during the 2000s, an apparent epidemic of "colony collapse disorder" (CCD) began to devastate honeybee colonies.

## Human Activities and Honeybees

Although many honeybees live in the wilds, where they are common property, many other colonies of honeybees are managed by humans. These beekeepers earn fees from farmers to place colonies of bees within range of the farmers' orchards and fields.

During honeybees' continuous searches for nectar and pollen in flowering plants, the bees help to ensure that crops are more widely pollinated. In this way, the presence of honeybees boosts farmers' agricultural yields. Thus, the CCD epidemic that appeared to become more widespread during the 2000s has threatened to reduce agricultural yields worldwide.

## How Humans May Have Accidentally Reduced—and Now May ReviveHoneybee Populations

Recently, scientists have discovered that honeybees in the wilds forage so widely that they typically encounter many sources of nectar and pollen. Hence, the bees ingest a surprisingly wide variety of nutrients. In contrast, colonies of honeybees managed by beekeepers typically are placed near more limited sources of nutrientsmainly the plants that farmers wish to have pollinated. Consequently, honeybees in human-managed colonies may fail to ingest some key nutrients. One prevailing
theory is that deficiencies of these nutrients may have contributed to the CCD epidemic.

This information provides beekeepers whose livelihoods depend on sustaining their honeybee colonies with an incentive to provide supplemental nutrition to their bees. Indeed, there is already evidence that beekeepers who regularly feed nutrient supplements to their colonies experience much lower CCD rates. Although gauging the world's population of honeybees is an inexact science, there is growing evidence that in areas where beekeepers are incurring the costs for supplemental nutrition, bee populations are recovering.

## For Critical Analysis

1. The beekeeping industry grew rapidly in many nations during the 1980s and 1990s. How might this development have contributed to the CCD epidemic? (Hint: How did the expansion of beekeeping alter bees' exposure to a range of nutrients?)
2. What types of economic policies might governments implement in an effort to help counter the CCD epidemic and contribute to a larger honeybee population?

## Web Resources

1. To learn more about the importance of honeybees to the human economy, go to www.econtoday.com/ch31.
2. For a detailed discussion of the costs to humans resulting from the CCD epidemic, go to www.econtoday.com/ch31.

## Research Project

Evaluate how incurring new expenses to provide nutrient supplements to honeybees has likely affected the supply of beekeeping services, the market clearing price of these services, and the market clearing prices of items grown by farmers who pay for beekeepers' services.

## X myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

Private Costs versus Social Costs Private, or internal, costs are borne solely by individuals who use resources. Social costs are the full costs that society bears whenever resources are used. Problems related to the environment arise when individuals take into account only private costs instead of the broader social costs arising from their use of resources.

Market Externalities and Ways to Correct Them A market externality arises if a private cost (or benefit) differs from the social cost (or benefit) associated with a market transaction between two parties or from the use of a scarce resource. An externality can be corrected by forcing individuals to take all the social costs (or benefits) of their actions into account.
externality, 690

## KEY FIGURE

Figure 31-1, 690

- MyEconLab Study Plan 31.1
- Audio introduction to Chapter 31
- ABC News Video: Coca-Cola in India
- MyEconLab Study Plan 31.2
- Video: Correcting for Externalities
- Animated Figure 31-1


## WHAT YOU SHOULD KNOW

## Determining the Optimal Amount of Pollution

The marginal benefit of pollution abatement declines as the quality of the environment improves. At the same time, the marginal cost of pollution abatement increases as more and more resources are devoted to achieving an improved environment. The optimal quantity of pollution is the amount of pollution for which the marginal benefit of pollution abatement just equals the marginal cost of pollution abatement.

Private and Common Property Rights and the Pollution Problem Private property rights permit the use and exchange of a resource. Common property is owned by everyone and therefore by no single individual. A pollution problem often arises because air and many water resources are common property, and private property rights relating to them are not well defined. This is a common rationale for using taxes, subsidies, or regulations to address the pollution problem.
optimal quantity of pollution, 693

- MyEconLab Study Plan 31.3
- Animated Figure 31-2


## KEY FIGURE

Figure 31-2, 693
private property rights, 694 - MyEconLab Study Plan 31.4 common property, 694
transaction costs, 695

## Restraining Pollution-Causing Activities

 Through Caps and Allowances The European Union (EU) has established a program called the Emissions Trading Scheme. Each EU nation's government established an overall target level of greenhouse gas emissions and distributed allowances, or permits, granting companies the right to emit a certain amount of gases. If a firm's greenhouse gas emissions exceed its allowances, it must purchase a sufficient number of allowances from firms emitting less than the allowances they possess. In theory, the market clearing price of allowances will increase, giving EU companies incentives to develop methods of restraining their emissions of greenhouse gases.Endangered Species and the Assignment of

- MyEconLab Study Plan 31.6

Property Rights Many members of such species as dogs, pigs, and horses are the private property of human beings. Thus, people have economic incentives to protect members of these species. In contrast, most members of species such as spotted owls, condors, or tigers are common property, so no specific individuals have incentives to keep these species in good health. A possible way to address the endangered species problem is government involvement via regulations.

## Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions. <br> Log in to www.myeconlab.com

All problems are assignable in myeconlab. Answers to the odd-numbered problems appear at the back of the book.

31-1. The market price of insecticide is initially $\$ 10$ per unit. To address a negative externality in this market, the government decides to charge producers of insecticide for the privilege of polluting during the production process. A fee that fully takes into account the social costs of pollution is determined, and once it is put into effect, the market supply curve for insecticide shifts upward by $\$ 4$ per unit. The market price of insecticide also increases, to $\$ 12$ per unit. What fee is the government charging insecticide manufacturers?
31-2. One possible method for reducing emissions of greenhouse gases such as carbon dioxide is to inject the gases into deep saltwater-laden rock formations where they would be trapped for thousands of years. Suppose that the federal government provides a fixed per-unit subsidy to firms that utilize this technology in West Virginia and other locales where such rock formations are known to exist.
a. Use an appropriate diagram to examine the effects of the government subsidy on the production and sale of equipment that injects greenhouse gases into underground rock formations. What happens to the market clearing price of such pollution abatement equipment?
b. Who pays to achieve the results discussed in part (a)?
31-3. Examine the following marginal costs and marginal benefits associated with water cleanliness in a given locale:

| Quantity of <br> Clean Water (\%) | Marginal <br> Cost (\$) | Marginal <br> Benefit (\$) |
| :---: | ---: | ---: |
| 0 | 3,000 | 200,000 |
| 20 | 15,000 | 120,000 |
| 40 | 50,000 | 90,000 |
| 60 | 85,000 | 85,000 |
| 80 | 100,000 | 40,000 |
| 100 | Infinite | 0 |

a. What is the optimal degree of water cleanliness?
b. What is the optimal degree of water pollution?
c. Suppose that a company creates a food additive that offsets most of the harmful effects of drinking polluted water. As a result, the marginal benefit of water cleanliness declines by $\$ 40,000$ at each degree of water cleanliness at or less than 80 percent. What is the optimal degree of water cleanliness after this change?

31-4. Consider the diagram below, which displays the marginal cost and marginal benefit of water pollution abatement in a particular city, and answer the following questions.
a. What is the optimal percentage degree of water cleanliness?
b. When the optimal percentage degree of water cleanliness has been attained, what cost will be incurred for the last unit of water cleanup?


31-5. Consider the diagram in Problem 31-4, and answer the following questions.
a. Suppose that a new technology for reducing water pollution generates a reduction in the marginal cost of pollution abatement at every degree of water cleanliness. After this event occurs, will the optimal percentage degree of water cleanliness rise or fall? Will the cost incurred for the last unit of water cleanup increase or decrease? Provide a diagram to assist in your explanation.
b. Suppose that the event discussed in part (a) occurs and that, in addition, medical studies determine that the marginal benefit from water pollution abatement is higher at every degree of water cleanliness. Following both events, will the optimal percentage degree of water cleanliness increase or decrease? In comparison with the initial optimum, can you determine whether the cost incurred for the last unit of water cleanup will increase or decrease? Use a new diagram to assist in explaining your answers.

31-6. Under an agreement with U.S. regulators, American Electric Power Company of Columbus, Ohio, has agreed to offset part of its 145 million metric tons of carbon dioxide emissions by paying another company to lay plastic tarps. These tarps cover farm lagoons holding rotting livestock wastes that emit methane gas 21 times more damaging to the atmosphere than carbon dioxide. The annual methane produced by a typical 1,330 -pound cow translates into about 5 metric tons of carbon dioxide emissions per year.
a. How many cows' worth of manure would have to be covered to offset the carbon dioxide emissions of this single electric utility?
b. Given that there are about 9 million cows in the United States in a typical year, what percentage of its carbon dioxide emissions could this firm offset if it paid for all cow manure in the entire nation to be covered with tarps?
31-7. The following table displays hypothetical annual total costs and total benefits of conserving wild tigers at several possible worldwide tiger population levels.

| Population of <br> Wild Tigers | Total Cost <br> (\$ millions) | Total Benefit <br> (\$ millions) |
| :---: | :---: | :---: |
| 0 | 0 | 40 |
| 2,000 | 25 | 90 |
| 4,000 | 35 | 130 |
| 6,000 | 50 | 160 |
| 8,000 | 75 | 185 |
| 10,000 | 110 | 205 |
| 12,000 | 165 | 215 |

a. Calculate the marginal costs and benefits.
b. Given the data, what is the socially optimal world population of wild tigers?
c. Suppose that tiger farming is legalized and that this has the effect of reducing the marginal cost of tiger conservation by $\$ 15$ million for each 2,000-tiger population increment in the table. What is the new socially optimal population of wild tigers?
31-8. The following table gives hypothetical annual total costs and total benefits of maintaining alternative populations of Asian elephants.

| Population of <br> Asian Elephants | Total Cost <br> (\$ millions) | Total Benefit <br> (\$ millions) |
| :---: | :---: | :---: |
| 0 | 0 | 0 |
| 7,500 | 20 | 100 |
| 15,000 | 45 | 185 |
| 22,500 | 90 | 260 |
| 30,000 | 155 | 325 |
| 37,500 | 235 | 375 |
| 45,000 | 330 | 410 |

a. Calculate the marginal costs and benefits, and draw marginal benefit and cost schedules.
b. Given the data, what is the socially optimal world population of Asian elephants?
c. Suppose that two events occur simultaneously. Technological development allows machines to do more efficiently much of the work that elephants once did, which reduces by $\$ 10$ million the marginal benefit of maintaining the elephant population for each 7,500 increment in the elephant population. In addition, new techniques for breeding, feeding, and protecting elephants reduce the marginal cost by $\$ 40$ million for each 7,500 increment in the elephant population. What is the new socially optimal population of Asian elephants?

## ECONOMICS ON THE NET

Economic Analysis at the Environmental Protection Agency In this chapter, you learned how to use economic analysis to think about environmental problems. Does the U.S. government use economic analysis? This application helps you learn the extent to which the government uses economics in its environmental policymaking.

Title: National Center for Environmental Economics (NCEE)

Navigation: Go to www.econtoday.com/ch31 to view the NCEE's link to "Environmental Protection:

Is It Bad for the Economy? A Non-Technical Summary of the Literature." Download the article and read the section entitled "What Do We Spend on Environmental Protection?"

Application Read this section of the article. Then answer the following questions.

1. According to the article, what are the key objectives of the Environmental Protection Agency (EPA)? What role does cost-benefit analysis appear to play in the EPA's efforts? Does the EPA appear to take other issues into account in its policymaking?
2. Read the next section, entitled "Regardless of the Cost of Environmental Protection, Is It Still Money Well Spent?" In what ways does this discussion help clarify your answers in Question 1?

For Group Study and Analysis Have a class discussion of the following question: Should the EPA apply economic analysis in all aspects of its policymaking? If not, why not? If so, in what manner should economic analysis be applied?

## ANSWERS TO QUICK QUIZZES

p. 692: (i) Private; (ii) private . . . private; (iii) private . . . externalities
p. 694: (i) rises . . . rises . . . increasing; (ii) falls; (iii)
marginal cost . . . marginal benefit; (iv) goods . . . services
p. 695: (i) no one . . . everyone; (ii) private property;
(iii) social . . . contract
p. 698: (i) 2020 . . 20 . . 1990; (ii) allowances . . . allowances . . . reducing; (iii) private . . . common


In early 2010，President Barack Obama announced that his administration intended to double U．S． exports of goods and services by 2015．The president said that achieving this goal would help to preserve existing jobs and create new jobs for U．S．workers．Just six months earlier，the president had also acted to protect U．S．jobs by imposing a tariff－a tax on imported items－on Chinese tires． Ironically，during the same week that the president announced his goal of doubling U．S．exports，a report documented barriers that the Chinese government had established to hinder U．S．exports from entering China．Indeed，China had created a few of these barriers in retaliation for the U．S．tariff on Chinese tires．In this chapter，you will learn how nations can gain from both exporting and importing goods and services．You will also learn about tariffs and other mechanisms that governments often utilize to reduce imports．


Ford Motor Company produces small passenger vans in a factory located in Turkey and ships them to Baltimore, Maryland, where employees strip out the vehicles' rear seats and replace their rear windows with metal panels? Ford then sells the vehicles in the United States as commercial vans intended for business use. By reconfiguring the vehicles in this way, Ford can avoid paying a 25 percent tariff-an import tax—that applies to imports of passenger vans with rear seats and windows but not to imports of commercial vans.

What effects do restrictions on imports have on quantities and prices of domestically produced goods and services? You will learn the answer to this question in this chapter. First, however, you must learn more about international trade.

## The Worldwide Importance of International Trade

Look at panel (a) of Figure 32-1 below. Since the end of World War II, world output of goods and services (world real gross domestic product, or world real GDP) has increased almost every year. It is now almost 10 times what it was then. Look at the

## FIGURE 32-I The Growth of World Trade

In panel (a), you can see the growth in world trade in relative terms because we use an index of 100 to represent real world trade in 1950. By the late 2000s, that index had increased to more than 2,800 before dropping during the recent economic downturn. At the same time, the index of world real GDP (annual world real income) had gone up to only around 900 before turning downward. Thus, until recently, world trade has been on the rise: In the United States, both imports and exports, expressed as a percentage of annual national income (GDP) in panel (b), generally rose after 1950 until the Great Recession.
Sources: Steven Husted and Michael Melvin, International Economics, 3rd ed. (New York: HarperCollins, 1995), p. 11, used with permission; World Trade Organization; Federal Reserve System; U.S. Department of Commerce.


Panel (b)

top line in panel (a) of Figure 31-1 on the facing page. Even taking into account its recent dip, world trade has increased to about 25 times its level in 1950.

The United States has figured prominently in this expansion of world trade. In panel (b) of Figure 32-1, you see imports and exports expressed as a percentage of total annual yearly income (GDP). Whereas imports amounted to barely 4 percent of annual U.S. GDP in 1950, today they account for almost 16 percent. Despite the recent drop, international trade has become more important to the U.S. economy, and it may become even more so as other countries loosen their trade restrictions.

## Why We Trade: Comparative Advantage and Mutual Gains from Exchange

You have already been introduced to the concept of specialization and mutual gains from trade in Chapter 2. These concepts are worth repeating because they are essential to understanding why the world is better off because of more international trade. The best way to understand the gains from trade among nations is first to understand the output gains from specialization between individuals.

## The Output Gains from Specialization

Suppose that a creative advertising specialist can come up with two pages of ad copy (written words) an hour or generate one computerized art rendering per hour. At the same time, a computer art specialist can write one page of ad copy per hour or complete one computerized art rendering per hour. Here the ad specialist can come up with more pages of ad copy per hour than the computer specialist and seemingly is just as good as the computer specialist at doing computerized art renderings. Is there any reason for the ad specialist and the computer specialist to "trade"? The answer is yes because such trading will lead to higher output.

Consider the scenario of no trading. Assume that during each eight-hour day, the ad specialist and the computer whiz devote half of their day to writing ad copy and half to computerized art rendering. The ad specialist would create eight pages of ad copy ( 4 hours $\times 2$ ) and four computerized art renderings $(4 \times 1)$. During that same period, the computer specialist would create four pages of ad copy ( 4 hours $\times 1$ ) and four computerized art renderings ( $4 \times 1$ ). Each day, the combined output for the ad specialist and the computer specialist would be 12 pages of ad copy and eight computerized art renderings.

If the ad specialist specialized only in writing ad copy and the computer whiz specialized only in creating computerized art renderings, their combined output would rise to 16 pages of ad copy $(8 \times 2)$ and eight computerized art renderings $(8 \times 1)$. Overall, production would increase by four pages of ad copy per day with no decline in art renderings.

Note that this example implies that to create one additional computerized art rendering during a day, the ad specialist has to sacrifice the creation of two pages of ad copy. The computer specialist, in contrast, has to give up the creation of only one page of ad copy to generate one more computerized art rendering. Thus, the ad specialist has a comparative advantage in writing ad copy, and the computer specialist has a comparative advantage in doing computerized art renderings. Comparative advantage is simply the ability to produce something at a lower opportunity cost than other producers, as we pointed out in Chapter 2.

## Specialization Among Nations

To demonstrate the concept of comparative advantage for nations, let's consider a simple two-country, two-good world. As a hypothetical example, let's suppose that the nations in this world are India and the United States.

Go to www.econtoday.com/ch32 for the World Trade Organization's most recent data on world trade.

Go to www.econtoday.com/ch32 for data on U.S. trade with all other nations of the world.

## Comparative advantage

The ability to produce a good or service at a lower opportunity cost than other producers.

## TABLE 32-I

## Maximum Feasible Hourly Production Rates of Either Commercial Software or Personal Computers Using All Available Resources

This table indicates maximum feasible rates of production of software and personal computers if all available resources are allocated to producing either one item or the other. If U.S. residents allocate all resources to producing a single good, they can produce either 90 units of software per hour or 225 PCs per hour. If residents of India allocate all resources to manufacturing one good, they can produce either 100 units of software per hour or 50 PCs per hour.

| Product | United States | India |
| :--- | :---: | ---: |
| Units of software | 90 | 100 |
| Personal computers | 225 | 50 |

PRODUCTION AND CONSUMPTION CAPABILITIES IN A TWO-COUNTRY, TWO-GOOD WORLD
In Table 32-1 above, we show maximum feasible quantities of computer software and personal computers (PCs) that may be produced during an hour using all resourceslabor, capital, land, and entrepreneurship-available in the United States and in India. As you can see from the table, U.S. residents can utilize all their resources to produce either 90 units of software per hour or 225 PCs per hour. If residents of India utilize all their resources, they can produce either 100 units of software per hour or 50 PCs per hour.

COMPARATIVE ADVANTAGE Suppose that in each country, there are constant opportunity costs of producing software and PCs. Table 32-1 implies that to allocate all available resources to production of 50 PCs , residents of India would have to sacrifice the production of 100 units of software. Thus, the opportunity cost in India of producing 1 PC is equal to 2 units of software. At the same time, the opportunity cost of producing 1 unit of software in India is 0.5 PC.

In the United States, to allocate all available resources to production of 225 PCs , U.S. residents would have to give up producing 90 units of software. This means that the opportunity cost in the United States of producing 1 PC is equal to 0.4 unit of software. Alternatively, we can say that the opportunity cost to U.S. residents of producing 1 unit of software is $2.5 \mathrm{PCs}(225 \div 90=2.5)$.

The opportunity cost of producing a PC is lower in the United States than in India. At the same time, the opportunity cost of producing software is lower in India than in the United States. Consequently, the United States has a comparative advantage in manufacturing PCs , and India has a comparative advantage in producing software.

PRODUCTION WITHOUT TRADE Table 32-2 on the facing page tabulates two possible production choices in a situation in which U.S. and Indian residents choose not to engage in international trade. Let's suppose that in the United States, residents choose to produce and consume 30 units of software. To produce this amount of software requires that 75 fewer PCs ( 30 units of software times 2.5 PCs per unit of software) be produced than the maximum feasible PC production of 225 PCs , or 150 PCs . Thus, in the absence of trade, 30 units of software and 150 PCs are produced and consumed in the United States.

Table 32-2 indicates that during an hour's time in India, residents choose to produce and consume 37.5 PCs. Obtaining this amount of PCs entails the production of 75 fewer units of software ( 37.5 PCs times 2 units of software per PC) than the maximum of 100 units, or 25 units of software. Hence, in the absence of trade, 37.5 PCs and 25 units of software are produced and consumed in India.

## TABLE 32-2

## U.S. and Indian Production and Consumption Without Trade

This table indicates two possible hourly combinations of production and consumption of software and personal computers in the absence of trade in a "world" encompassing the United States and India. U.S. residents produce 30 units of software, and residents of India produce 25 units of software, so the total amount of software that can be consumed worldwide is 55 units. In addition, U.S. residents produce 150 PCs, and Indian residents produce 37.5 PCs, so worldwide production and consumption of PCs amount to 187.5 PCs per hour.

|  | United <br> States | India | Actual <br> World <br> Output |
| :--- | :---: | :--- | :---: |
| Units of software <br> (per hour) | 30 | 25 | 55 |
| Personal computers <br> (per hour) | 150 | 37.5 | 187.5 |

Finally, Table 32-2 above displays production of software and PCs for this twocountry world given the nations' production (and, implicitly, consumption) choices in the absence of trade. In an hour's time, U.S. software production is 30 units, and Indian software production is 25 units, so the total amount of software produced and available for consumption worldwide is 55 units. Hourly U.S. PC production is 150 PCs, and Indian PC production is 37.5 PCs , so a total of 187.5 PCs per hour is produced and available for consumption in this two-country world.

SPECIALIZATION IN PRODUCTION More realistically, residents of the United States will choose to specialize in the activity for which they experience a lower opportunity cost. In other words, U.S. residents will specialize in the activity in which they have a comparative advantage, which is the production of PCs, which they can offer in trade to residents of India. Likewise, Indian residents will specialize in the manufacturing industry in which they have a comparative advantage, which is the production of commercial software, which they can offer in trade to U.S. residents.

By specializing, the two countries can gain from engaging in international trade. To see why, suppose that U.S. residents allocate all available resources to producing 225 PCs , the good in which they have a comparative advantage. In addition, residents of India utilize all resources they have on hand to produce 100 units of commercial software, the good in which they have a comparative advantage.

CONSUMPTION WITH SPECIALIZATION AND TRADE U.S. residents will be willing to buy a unit of Indian commercial software as long as they must provide in exchange no more than 2.5 PCs , which is the opportunity cost of producing 1 unit of software at home. At the same time, residents of India will be willing to buy a U.S. PC as long as they must provide in exchange no more than 2 units of software, which is their opportunity cost of producing a PC.

Suppose that residents of both countries agree to trade at a rate of exchange of 1 PC for 1 unit of software and that they agree to trade 75 U.S. PCs for 75 units of Indian software. Table 32-3 at the top of the following page displays the outcomes that result in both countries. By specializing in PC production and engaging in trade, U.S. residents can continue to consume 150 PCs. In addition, U.S. residents are also able to import and consume 75 units of software produced in India. At the same time, specialization and exchange allow residents of India to continue to consume 25 units of software. Producing 75 more units of software for export to the United States allows India to import 75 PCs.

## TABLE 32-3

## U.S. and Indian Production and Consumption with Specialization and Trade

In this table, U.S. residents produce 225 personal computers and no software, and Indian residents produce 100 units of software and no PCs. Residents of the two nations then agree to a rate of exchange of 1 PC for 1 unit of software and proceed to trade 75 U.S. PCs for 75 units of Indian software. Specialization
and trade allow U.S. residents to consume 75 units of software imported from India and to consume 150 PCs produced at home. By specializing and engaging in trade, Indian residents consume 25 units of software produced at home and import 75 PCS from the United States.

| Product | U.S. Production and Consumption with Trade | Indian Production and Consumption with Trade |
| :---: | :---: | :---: |
| Units of software (per hour) | U.S. production 0 | Indian production 100 |
|  | +Imports from India 75 | -Exports to U.S. 75 |
|  | Total U.S. consumption 75 | Total Indian consumption 25 |
| Personal computers (per hour) | U.S. production 225 | Indian production 0 |
|  | -Exports to India 75 | +Imports from U.S. 75 |
|  | Total U.S. consumption 150 | Total Indian consumption 75 |

GAINS FROM TRADE Table 32-4 below summarizes the rates of consumption of U.S. and Indian residents with and without trade. Column 1 displays U.S. and Indian software and PC consumption rates with specialization and trade from Table 32-3 above, and it sums these to determine total consumption rates in this two-country world. Column 2 shows U.S., Indian, and worldwide consumption rates without international trade from Table 32-2 on the previous page. Column 3 gives the differences between the two columns.

Table 32-4 indicates that by producing 75 additional PCs for export to India in exchange for 75 units of software, U.S. residents are able to expand their software consumption from 30 units to 75 units. Thus, the U.S. gain from specialization and trade is 45 units of software. This is a net gain in software consumption for the two-country world as a whole, because neither country had to give up consuming any PCs for U.S. residents to realize this gain from trade.

## TABLE 32-4

## National and Worldwide Gains from Specialization and Trade

This table summarizes the consumption gains experienced by the United States, India, and the two-country world. U.S. and Indian software and PC consumption rates with specialization and trade from Table 32-3 above are listed in column 1, which sums the national consumption rates to determine total worldwide
consumption with trade. Column 2 shows U.S., Indian, and worldwide consumption rates without international trade, as reported in Table 32-2 on the previous page. Column 3 gives the differences between the two columns, which are the resulting national and worldwide gains from international trade.

|  | (1) <br> National and World | (2) <br> National and World <br> Consumption without Trade |  | Worldwide Consumption <br> Gains from Trade |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Consumption with Trade |  |  |  |  |

In addition, without trade residents of India could have used all resources to produce and consume only 37.5 PCs and 25 units of software. By using all resources to specialize in producing 100 units of software and engaging in trade, residents of India can consume 37.5 more PCs than they could have produced and consumed alone without reducing their software consumption. Thus, the Indian gain from trade is 37.5 PCs. This represents a worldwide gain in PC consumption, because neither country had to give up consuming any PCs for Indian residents to realize this gain from trade.

Can even international exchange of used items generate gains from trade?

## INTERNATIONAL EXAMPLE Gains from International Trade in Used Merchandise

Sofronis Clerides of the University of Cyprus has estimated the gains to residents of Cyprus from a decision several years ago by the Cypriot government to legalize imports of used Japanese cars. He finds that the typical buyer of a used imported vehicle realized a gain from trade of about $\$ 2,000$. Clerides concludes that considerable gains could be realized if governments of more countries would allow people to engage in international trade of used merchandise.

FOR CRITICAL ANALYSIS
Could it be feasible for a country to establish a comparative advantage in exporting used commodities that initially were produced in other nations? (Hint: Consider that there are car dealers who sell only used vehicles.)

SPECIALIZATION IS THE KEY This example shows that when nations specialize in producing goods for which they have a comparative advantage and engage in international trade, considerable consumption gains are possible for those nations and hence for the world. Why is this so? The answer is that specialization and trade enable Indian residents to obtain each PC at an opportunity cost of 1 unit of software instead of 2 units of software and permit U.S. residents to obtain each unit of software at an opportunity cost of 1 PC instead of 2.5 PCs. Indian residents effectively experience a gain from trade of 1 unit of software for each PC purchased from the United States, and U.S. residents experience a gain from trade of 1.5 PCs for each unit of software purchased from India. Thus, specializing in producing goods for which the two nations have a comparative advantage allows both nations to produce more efficiently. As a consequence, worldwide production capabilities increase. This makes greater worldwide consumption possible through international trade.

Of course, not everybody in our example is better off when free trade occurs. In our example, the U.S. software industry and Indian computer industry have disappeared. Thus, U.S. software makers and Indian computer manufacturers are worse off.

Some people worry that the United States (or any country, for that matter) might someday "run out of exports" because of overaggressive foreign competition. The analysis of comparative advantage tells us the contrary. No matter how much other countries compete for our business, the United States (or any other country) will always have a comparative advantage in something that it can export. In 10 or 20 years, that something may not be what we export today, but it will be exportable nonetheless because we will have a comparative advantage in producing it. Consequently, the significant flows of world trade shown in Figure 32-2 on the following page will continue because the United States and other nations will retain comparative advantages in producing various goods and services.

## Other Benefits from International Trade: The Transmission of Ideas

Beyond the fact that comparative advantage results in an overall increase in the output of goods produced and consumed, there is another benefit to international trade. International trade also aids in the transmission of ideas. According to economic historians, international trade has been the principal means by which new goods, services, and processes have spread around the world. For example, coffee was initially grown in

## figure 32-2 World Trade Flows

International merchandise trade amounts to about $\$ 15$ trillion worldwide. The percentage figures show the proportion of trade flowing in the various directions throughout the globe.
Sources: World Trade Organization and author's estimates (data are for 2011).


Arabia near the Red Sea. Around AD 675, it began to be roasted and consumed as a beverage. Eventually, it was exported to other parts of the world, and the Dutch started cultivating it in their colonies during the seventeenth century and the French in the eighteenth century. The lowly potato is native to the Peruvian Andes. In the sixteenth century, it was brought to Europe by Spanish explorers. Thereafter, its cultivation and consumption spread rapidly. Finally, it became part of the North American agricultural scene in the early eighteenth century.

New processes have also been transmitted through international trade. An example is the Japanese manufacturing innovation that emphasized redesigning the system rather than running the existing system in the best possible way. Inventories were reduced to just-in-time levels by reengineering machine setup methods.

In addition, international trade has enabled intellectual property to spread throughout the world. New music, such as rock and roll in the 1950s and 1960s and hip-hop in the 1990s and 2000s, has been transmitted in this way, as have the software applications and computer communications tools that are common for computer users everywhere.

## Why Not . . . obtain gains from trade by subsidizing exports and discouraging imports?

Gains from trade arise naturally from voluntary specialization and exchange. Government subsidies for exports and policies that discourage imports distort the assessment of opportunity costs and, hence, of comparative advantages. In fact, government-created distortions can be so large that domestic and foreign industries may
choose to specialize in production of items based on government incentives or disincentives rather than actual opportunity costs. As a consequence, industries receive transfers from taxpayers, but society as a whole does not experience true gains from trade in the form of expanded production and consumption possibilities.

## The Relationship Between Imports and Exports

The basic proposition in understanding all of international trade is this:

## In the long run, imports are paid for by exports.

The reason that imports are ultimately paid for by exports is that foreign residents want something in exchange for the goods that are shipped to the United States. For the most part, they want U.S.-made goods. From this truism comes a remarkable corollary:

## Any restriction of imports ultimately reduces exports.

This is a shocking revelation to many people who want to restrict foreign competition to protect domestic jobs. Although it is possible to "protect" certain U.S. jobs by restricting foreign competition, it is impossible to make everyone better off by imposing import restrictions. Why? The reason is that ultimately such restrictions lead to a reduction in employment and output-and hence incomes-in the export industries of the nation.

## International Competitiveness

"The United States is falling behind." "We need to stay competitive internationally." Statements such as these are often heard when the subject of international trade comes up. There are two problems with such talk. The first has to do with a simple definition. What does "global competitiveness" really mean? When one company competes against another, it is in competition. Is the United States like one big corporation, in competition with other countries? Certainly not. The standard of living in each country is almost solely a function of how well the economy functions within that country, not relative to other countries.

Another point relates to real-world observations. According to the Institute for Management Development in Lausanne, Switzerland, the United States continues to lead the pack in overall productive efficiency, ahead of Japan, Germany, and the rest of the European Union. According to the report, the top ranking of the United States over the years has been due to widespread entrepreneurship, more than a decade of economic restructuring, and information-technology investments. Other factors include the open U.S. financial system and large investments in scientific research.

Why are few African nations internationally competitive, even though Africa possesses fertile lands rich in minerals and has many labor resources?

## INTERNATIONAL EXAMPLE Can Africa's International Competitiveness Be Improved?

Even though countries in the heart of Africa are endowed with abundant resources, these nations are not internationally competitive. One problem is that most African railways and many roads are in a poor state of repair, and often they are blocked by rockslides. As a result, it takes as long to transport a shipping container filled with grain between the African nations of Uganda and Kenya as it does to transport the container from Kenya to Chicago. Similarly, it costs more to move the container from Uganda to Kenya than to transport it from Kenya to Chicago.

A French firm called Bolloré is trying to improve Africa's international competitiveness by creating "trade corridors" linking long stretches of the Congo, Niger, and Nile rivers and their widest and deepest tributaries. Bolloré uses
these riverways to transport shipping containers on barges over long distances and employs trains and trucks only over shorter stretches. By utilizing these trade corridors, Bolloré has been able to reduce average container shipping times by about 75 percent and to cut shipping costs dramatically.

## FOR CRITICAL ANALYSIS

How can a nation's international competitiveness be reduced when a longer time is required to ship its traded goods, other things being equal?


QUICK QUIZ See page 725 for the answers. Review concepts from this section in MyEconLab.

A nation has a comparative advantage when its residents are able to produce a good or service at a opportunity cost than residents of another nation.
Specializing in production of goods and services for which residents of a nation have a $\qquad$ allows the nation's residents to $\qquad$ more of all goods and services.
from trade arise for all nations in the world that engage in international trade because specialization and trade allow countries' residents to $\qquad$ more goods and services without necessarily giving up consumption of other goods and services.

## Infant industry argument

The contention that tariffs should be imposed to protect from import competition an industry that is trying to get started. Presumably, after the industry becomes technologically efficient, the tariff can be lifted.

Go to www.econtoday.com/ch32 for a Congressional Budget Office review of antidumping actions in the United States and around the world.

## Dumping

Selling a good or a service abroad below the price charged in the home market or at a price below its cost of production.

## Arguments Against Free Trade

Numerous arguments are raised against free trade. These arguments focus mainly on the costs of trade. They do not consider the benefits or the possible alternatives for reducing the costs of free trade while still reaping benefits.

## The Infant Industry Argument

A nation may feel that if a particular industry is allowed to develop domestically, it will eventually become efficient enough to compete effectively in the world market. Therefore, the nation may impose some restrictions on imports in order to give domestic producers the time they need to develop their efficiency to the point where they can compete in the domestic market without any restrictions on imports. In graphic terminology, we would expect that if the protected industry truly does experience improvements in production techniques or technological breakthroughs toward greater efficiency in the future, the supply curve will shift outward to the right so that the domestic industry can produce larger quantities at each and every price. National policymakers often assert that this infant industry argument has some merit in the short run. They have used it to protect a number of industries in their infancy around the world.

Such a policy can be abused, however. Often the protective import-restricting arrangements remain even after the infant has matured. If other countries can still produce more cheaply, the people who benefit from this type of situation are obviously the stockholders (and specialized factors of production that will earn economic rentssee pages $463-465$ in Chapter 21) in the industry that is still being protected from world competition. The people who lose out are the consumers, who must pay a price higher than the world price for the product in question. In any event, because it is very difficult to know beforehand which industries will eventually survive, it is possible, perhaps even likely, that policymakers will choose to protect industries that have no reasonable chance of competing on their own in world markets. Note that when we speculate about which industries "should" be protected, we are in the realm of normative economics. We are making a value judgment, a subjective statement of what ought to be.

## Countering Foreign Subsidies and Dumping

Another common argument against unrestricted foreign trade is that a nation must counter other nations' subsidies to their own producers. When a foreign government subsidizes its producers, our producers claim that they cannot compete fairly with these subsidized foreign producers. To the extent that such subsidies fluctuate, it can be argued that unrestricted free trade will seriously disrupt domestic producers. They will not know when foreign governments are going to subsidize their producers and when they are not. Our competing industries will be expanding and contracting too frequently.

The phenomenon called dumping is also used as an argument against unrestricted trade. Dumping is said to occur when a producer sells its products abroad below the price that is charged in the home market or at a price below its cost of production.

Often, when a foreign producer is accused of dumping, further investigation reveals that the foreign nation is in the throes of a recession. The foreign producer does not want to slow down its production at home. Because it anticipates an end to the recession and doesn't want to hold large inventories, it dumps its products abroad at prices below home prices. U.S. competitors may also allege that the foreign producer sells its output at prices below its full costs to be assured of covering variable costs of production.

## Protecting Domestic Jobs

Perhaps the argument used most often against free trade is that unrestrained competition from other countries will eliminate jobs in the United States because other countries have lower-cost labor than we do. (Less restrictive environmental standards in other countries might also lower their private costs relative to ours.) This is a compelling argument, particularly for politicians from areas that might be threatened by foreign competition. For example, a representative from an area with shoe factories would certainly be upset about the possibility of constituents' losing their jobs because of competition from lower-priced shoe manufacturers in Brazil and Italy. But, of course, this argument against free trade is equally applicable to trade between the states within the United States.

Economists David Gould, G. L. Woodbridge, and Roy Ruffin examined the data on the relationship between increases in imports and the unemployment rate. They concluded that there is no causal link between the two. Indeed, in half the cases they studied, when imports increased, the unemployment rate fell.

Another issue involves the cost of protecting U.S. jobs by restricting international trade. The Institute for International Economics examined the restrictions on foreign textiles and apparel goods. The study found that U.S. consumers pay $\$ 9$ billion a year more than they would otherwise pay for those goods to protect jobs in those industries. That comes out to $\$ 50,000$ a year for each job saved in an industry in which the average job pays only $\$ 20,000$ a year. Similar studies have yielded similar results: Restrictions on imports of Japanese cars have cost $\$ 160,000$ per year for every job saved in the auto industry. Every job preserved in the glass industry has cost $\$ 200,000$ each and every year. Every job preserved in the U.S. steel industry has cost an astounding $\$ 750,000$ per year.

## Emerging Arguments Against Free Trade

In recent years, two new antitrade arguments have been advanced. One of these focuses on environmental and safety concerns. For instance, many critics of free trade have suggested that genetic engineering of plants and animals could lead to accidental production of new diseases and that people, livestock, and pets could be harmed by tainted foods imported for human and animal consumption. These worries have induced the European Union to restrain trade in such products.

Another argument against free trade arises from national defense concerns. Major espionage successes by China in the late 1990s and 2000s led some U.S. strategic experts to propose sweeping restrictions on exports of new technology.

Free trade proponents counter that at best these are arguments for the judicious regulation of trade. They continue to argue that, by and large, broad trade restrictions mainly harm the interests of the nations that impose them.

## QUICK QUIZ See page 725 for the answers. Review concepts from this section in MyEconLab.

The $\qquad$ industry argument against free trade contends that new industries should be $\qquad$ against world competition so that they can become technologically efficient in the long run.

Unrestricted foreign trade may allow foreign governments to subsidize exports or foreign producers to engage in
$\square$ , or selling products in other countries below their cost of production. Critics claim that to the extent that foreign export subsidies and $\qquad$ create more instability in domestic production, they may impair our well-being.

## Quota system

A government-imposed restriction on the quantity of a specific good that another country is allowed to sell in the United States. In other words, quotas are restrictions on imports. These restrictions are usually applied to one or several specific countries.

## Voluntary restraint agreement (VRA)

An official agreement with another country that "voluntarily" restricts the quantity of its exports to the United States.

## Ways to Restrict Foreign Trade

International trade can be stopped or at least stifled in many ways. These include quotas and taxes (the latter are usually called tariffs when applied to internationally traded items). Let's talk first about quotas.

## Quotas

Under a quota system, individual countries or groups of foreign producers are restricted to a certain amount of trade. An import quota specifies the maximum amount of a commodity that may be imported during a specified period of time. For example, the government might allow no more than 200 million barrels of foreign crude oil to enter the United States in a particular month.

Consider the example of quotas on textiles. Figure 32-3 below presents the demand and supply curves for imported textiles. In an unrestricted import market, the equilibrium quantity imported is 900 million yards at a price of $\$ 1$ per yard (expressed in constant-quality units). When an import quota is imposed, the supply curve is no longer $S$. Instead, the supply curve becomes vertical at some amount less than the equilibrium quantity-here, 800 million yards per year. The price to the U.S. consumer increases from $\$ 1.00$ to $\$ 1.50$.

Clearly, the output restriction generated by a quota on foreign imports of a particular item has the effect of raising the domestic price of the imported item. Two groups benefit. One group is importers that are able to obtain the rights to sell imported items domestically at the higher price, which raises their revenues and boosts their profits. The other group is domestic producers. Naturally, a rise in the price of an imported item induces an increase in the demand for domestic substitutes. Thus, the domestic prices of close substitutes for the item subject to the import restriction also increase, which generates higher revenues and profits for domestic producers.

VOLUNTARY QUOTAS Quotas do not have to be explicit and defined by law. They can be "voluntary." Such a quota is called a voluntary restraint agreement (VRA). In the early 1980s, Japanese automakers voluntarily restrained exports to the United States. These restraints stayed in place into the 1990s. Today, there are VRAs on machine tools and textiles.

## FIGURE 32-3 The Effect of Quotas on Textile Imports

Without restrictions, at point $E_{1}$, 900 million yards of textiles would be imported each year into the United States at the world price of $\$ 1.00$ per yard. If the federal government imposes a quota of only 800 million yards, the effective supply curve becomes vertical at that quantity. It intersects the demand curve at point $E_{2}$, so the new equilibrium price is $\$ 1.50$ per yard.


The opposite of a VRA is a voluntary import expansion (VIE). Under a VIE, a foreign government agrees to have its companies import more foreign goods from another country. The United States almost started a major international trade war with Japan in 1995 over just such an issue. The U.S. government wanted Japanese automobile manufacturers to voluntarily increase their imports of U.S.-made automobile parts. Ultimately, Japanese companies did make a token increase in their imports of U.S. auto parts.

## Tariffs

We can analyze tariffs by using standard supply and demand diagrams. Let's use as our commodity laptop computers, some of which are made in Japan and some of which are made domestically. In panel (a) of Figure 32-4 below, you see the demand for and supply of Japanese laptops. The equilibrium price is $\$ 500$ per constant-quality unit, and the equilibrium quantity is 10 million per year. In panel (b), you see the same equilibrium price of $\$ 500$, and the domestic equilibrium quantity is 5 million units per year.

Now a tariff of $\$ 250$ is imposed on all imported Japanese laptops. The supply curve shifts upward by $\$ 250$ to $S_{2}$. For purchasers of Japanese laptops, the price increases to $\$ 625$. The quantity demanded falls to 8 million per year. In panel (b), you see that at the higher price of imported Japanese laptops, the demand curve for U.S.-made laptops shifts outward to the right to $D_{2}$. The equilibrium price increases to $\$ 625$, and the equilibrium quantity increases to 6.5 million units per year. So the tariff benefits domestic laptop producers because it increases the demand for their products due to the higher price of a close substitute, Japanese laptops. This causes a redistribution of income from Japanese producers and U.S. consumers of laptops to U.S. producers of laptops.

TARIFFS IN THE UNITED STATES In Figure 32-5 on the following page, we see that tariffs on all imported goods have varied widely. The highest rates in the twentieth century occurred with the passage of the Smoot-Hawley Tariff in 1930.

Voluntary import expansion (VIE)
An official agreement with another country in which it agrees to import more from the United States.

Go to www.econtoday.com/ch32 to take a look at the U.S. State Department's reports on economic policy and trade practices.

## FIGURE 32-4 The Effect of a Tariff on Japanese-Made Laptop Computers

Without a tariff, the United States buys 10 million Japanese laptops per year at an average price of $\$ 500$, at point $E_{1}$ in panel (a). U.S. producers sell 5 million domestically made laptops, also at $\$ 500$ each, at point $E_{1}$ in panel (b). A $\$ 250$ tariff per laptop will shift the Japanese import supply curve to $S_{2}$ in
panel (a), so that the new equilibrium is at $E_{2}$ with price increased to $\$ 625$ and quantity sold reduced to 8 million per year. The demand curve for U.S.made laptops (for which there is no tariff) shifts to $D_{2}$, in panel (b). Domestic sales increase to 6.5 million per year, at point $E_{2}$.


## FIGURE 32-5 Tariff Rates in the United States Since 1820

Tariff rates in the United States have bounced around like a football. Indeed, in Congress, tariffs are a political football. Import-competing industries prefer high tariffs. In the twentieth century, the highest tariff was the Smoot-Hawley

Tariff of 1930, which was about as high as the "tariff of abominations" in 1828.
Source: U.S. Department of Commerce.


## You Are There

To consider how some U.S. workers may lose from the imposition of a tariff while others gain, read Union Workers Find Themselves on Opposing Sides on Trade, on page 720.

## General Agreement on Tariffs and Trade (GATT)

An international agreement established in 1947 to further world trade by reducing barriers and tariffs. The GATT was replaced by the World Trade Organization in 1995.

World Trade Organization (WTO)
The successor organization to the GATT that handles trade disputes among its member nations.

CURRENT TARIFF LAWS The Trade Expansion Act of 1962 gave the president the authority to reduce tariffs by up to 50 percent. Subsequently, tariffs were reduced by about 35 percent. In 1974, the Trade Reform Act allowed the president to reduce tariffs further. In 1984, the Trade and Tariff Act resulted in the lowest tariff rates ever. All such trade agreement obligations of the United States were carried out under the auspices of the General Agreement on Tariffs and Trade (GATT), which was signed in 1947. Member nations of the GATT account for more than 85 percent of world trade. As you can see in Figure 32-5 above, U.S. tariff rates have declined since the early 1960s, when several rounds of negotiations under the GATT were initiated. In 2002, the U.S. government proposed eliminating all tariffs on manufactured goods by 2015.

## International Trade Organizations

The widespread effort to reduce tariffs around the world has generated interest among nations in joining various international trade organizations. These organizations promote trade by granting preferences in the form of reduced or eliminated tariffs, duties, or quotas.

## The World Trade Organization (WTO)

The most important international trade organization with the largest membership is the World Trade Organization (WTO), which was ratified by the final round of negotiations of the General Agreement on Tariffs and Trade at the end of 1993. The WTO, which as of 2011 had 153 member nations and included 30 observer governments, began operations on January 1, 1995. The WTO has fostered important and far-reaching global trade agreements. There is considerable evidence that since the WTO was formed, many of its member nations have adopted policies promoting
international trade. The WTO also adjudicates trade disputes between nations in an effort to reduce the scope of protectionism around the globe.

## Regional Trade Agreements

Numerous other international trade organizations exist alongside the WTO. Sometimes known as regional trade blocs, these organizations are created by special deals among groups of countries that grant trade preferences only to countries within their groups. Currently, more than 475 bilateral or regional trade agreements are in effect around the globe. Examples include groups of industrial powerhouses, such as the European Union, the North American Free Trade Agreement, and the Association of Southeast Asian Nations. Nations in South America with per capita real GDP nearer the world average have also formed regional trade blocs called Mercosur and the Andean Community. Less developed nations have also formed regional trade blocs, such as the Economic Community of West African States and the Community of East and Southern Africa.

DO REGIONAL TRADE BLOCS SIMPLY DIVERT TRADE? Figure 32-6 below shows that the formation of regional trade blocs, in which the European Union and the United States are often key participants, is on an upswing. An average African nation participates in four separate regional trading agreements. A typical Latin American country belongs to eight different regional trade blocs.

In the past, economists worried that the formation of regional trade blocs could mainly result in trade diversion, or the shifting of trade from countries outside a regional trade bloc to nations within a bloc. Indeed, a study by Jeffrey Frankel of Harvard University found evidence that some trade diversion does take place. Nevertheless, Frankel and other economists have concluded that the net effect of regional trade agreements has been to boost overall international trade, in some cases considerably.

THE TRADE DEFLECTION ISSUE Today, the primary issue associated with regional trade blocs is trade deflection. This occurs when a company located in a nation outside a regional trade bloc moves goods that are not quite fully assembled into a member country, completes assembly of the goods there, and then exports them to other nations in the bloc. To try to reduce incentives for trade deflection, regional trade agreements often include rules of origin, which are regulations carefully defining categories of products that are eligible for trading preferences under the agreements. Some rules of origin, for instance, require any products trading freely among members of a bloc to be composed mainly of materials produced within a member nation.

Proponents of free trade worry, however, about the potential for parties to regional trade agreements to use rules of origin to create barriers to trade. Sufficiently complex

## FIGURE 32-6 The Percentage of World Trade Within Regional Trade Blocs

As the number of regional trade agreements has increased since 1990, the share of world trade undertaken among nations that are members of regional trade blocs-involving the European Union (EU), the United States, and developing nations-has also increased.

Source: World Bank.


## Regional trade bloc

A group of nations that grants members special trade privileges.

## Trade diversion

Shifting existing international trade from countries outside a regional trade bloc to nations within the bloc.

## Trade deflection

Moving partially assembled products into a member nation of a regional trade bloc, completing assembly, and then exporting them to other nations within the bloc, so as to benefit from preferences granted by the trade bloc.

## Rules of origin

Regulations that nations in regional trade blocs establish to delineate product categories eligible for trading preferences.
rules of origin, they suggest, can provide disincentives for countries to utilize the tradepromoting preferences that regional trade agreements ought to provide. Indeed, some free trade proponents applaud successful trade deflection. They contend that it helps to circumvent trade restrictions and thus allows nations within regional trade blocs to experience additional gains from trade.

Could the establishment of regional trade blocs help to promote more international trade by making governments less protectionist?

## Does the Spread of Regional Trade Blocs Reduce Protectionism?

Scott Baier of Clemson University and Jeffrey Bergstrand of the University of Notre Dame have examined the extent to which nations' governments adjust their trade policies up to 10 years after the nations become members of regional trade blocs. They found that within a few years after nations join regional trade blocs, their governments gradually tend to become less protectionist. Thus, the overall net effect of joining a regional
trade bloc is greater trade with nations outside the bloc as well as with countries that are co-members of the bloc.

FOR CRITICAL ANALYSIS
Why might the shedding of protectionist policies by members of regional trade blocs help to reduce the extent of trade diversion?


QUICK QUIZ See page 725 for the answers. Review concepts from this section in MyEconLab.

One means of restricting foreign trade is an import quota, which specifies a $\qquad$ amount of a good that may be imported during a certain period. The resulting increase in import prices benefits domestic $\qquad$ that receive higher prices resulting from substitution to domestic goods.

Another means of restricting imports is a tariff, which is a
$\qquad$ on imports only. An import tariff import-competing industries and harms consumers by raising prices.

The main international institution created to improve trade among nations was the General Agreement on Tariffs and Trade (GATT). The last round of trade talks under the GATT led to the creation of the $\qquad$
$\qquad$ -.
$\qquad$ agreements among numerous nations of the world have established more than 475 bilateral and $\qquad$ blocs, which grant special trade privileges such as reduced tariff barriers and quota exemptions to member nations.

## (1)U A Union Workers Find Themselves on Opposing Sides on Trade

Recently, a U.S. Iaw that prohibits Mexican commercial trucks from traveling on U.S. highways went into effect. The stated purpose of the law is to protect U.S. drivers from potentially unsafe foreign drivers. Nevertheless, a side effect of the law-and in the opinion of some critics, its true intent-is to prevent Mexican truckers from competing head to head with U.S. truckers. For DuWayne Marshall, a Wisconsin trucker who is a member of the Teamsters Union, this law is wonderful news. "Why should I have to compete against 'Third World' drivers within my own borders?" asks Marshall. "By closing down the borders, we are saving American jobs."

Elizabeth Villagomez, a member of the United Steelworkers who is employed by a Wisconsin paper plant, disagrees. The Mexican government has retaliated for the ban on Mexican trucks by imposing
tariffs on Mexican imports of U.S.-manufactured paper. The result has been sharp reductions in Mexican purchases of paper that her paper plant produces. According to Villagomez, "The company has done all it can to cut costs. I'm at the bottom of the list if they have layoffs. It's kind of scary, not knowing if you're going to have a job."

## Critical Analysis Questions

1. Solely from an international trade standpoint-without considering safety issues-who besides workers like Villagomez is harmed by the ban on Mexican trucks?
2. Who in Mexico is economically harmed by the Mexican tariff on U.S.-made paper?

## ISSUES \& APPLICATIONS



# A U.S. Effort to Expand Exports While Reducing Imports 

## CONCEPTS APPLIED

- Tariffs and Quotas
- Gains from Trade
- Comparative Advantage

The U.S. government is formally committed to bringing about a significant expansion of the nation's exports. Yet it has imposed tariffs on Chinese tires to reduce U.S. imports. The intent of both policies is to increase U.S. gains from trade, but in reality these policies are likely to reduce such gains.

## Subsidizing Exports

The key objective of U.S. trade policy is to double U.S. exports by 2015. Toward this end, the president established two panels to advise him on how to achieve this goal: an "export promotion cabinet" and a private-sector advisory board.

Some members of the private-sector advisory board have suggested that the government should increase export subsidies. This would enable U.S. firms to offer goods for sale abroad at lower prices, which would boost export sales and thereby help fulfill the U.S. government's plan to double the nation's exports.

## Exports, Imported Tires, and Confusion About Gains from Trade

A few months before the U.S. government announced its intent to increase exports, it imposed a new 35 percent tariff on low-priced Chinese-manufactured tires for passenger vehicles and light trucks. The main rationale for implementing the tariff was to push up the price of Chinese tires and increase U.S. purchases of U.S.-manufactured tires.

The basic idea behind the U.S. government's efforts to promote exports and discourage imports is to "create U.S. jobs" by raising exports while "saving U.S. jobs" by reducing import competition. Gains from trade are not achieved by promoting certain industries and protecting others, however. Such gains arise when each nation's industries specialize in providing items that they can produce at lower opportunity cost. Policies to promote exports, such as subsidies, give the appearance of reducing domestic opportunity costs. In reality, however, subsidies transfer resources from taxpayers
to subsidized firms. Furthermore, policies to reduce imports, such as tariffs on Chinese tires, directly inhibit the realization of gains from trade by restraining domestic consumption possibilities.

## For Critical Analysis

1. Why are public subsidies received by exporting firms not gains from trade?
2. Were high-, middle-, or low-income U.S. consumers most likely to have been harmed by the imposition of the 35 percent U.S. tariff on low-priced Chinese tires? Why?

## Web Resources

1. To read the presidential executive order announcing the goal of doubling U.S. exports by 2015, go to www.econtoday .com/ch32.
2. View the formal presidential proclamation of the imposition of the tariff on Chinese tires at www.econtoday.com/ch32.

## Research Project

Suppose that governments around the globe subsidize exports. International trade takes place, but there is no net expansion of the overall production and consumption possibilities of the world's nations. Are there gains from trade? Explain.

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

## myeconlab

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

The Worldwide Importance of International
Trade Total trade among nations has been growing faster than total world GDP. The growth of U.S. exports and imports relative to U.S. GDP parallels this global trend. Today, exports constitute more than 10 percent of total national production. In some countries, trade accounts for a much higher share of total economic activity.

Why Nations Can Gain from Specializing in Production and Engaging in Trade A country has a comparative advantage in producing a good if it can produce that good at a lower opportunity cost, in terms of forgone production of a second good, than another nation. Both nations can gain by specializing in producing the goods in which they have a comparative advantage and engaging in international trade. Together, they can consume more than they would have in the absence of specialization and trade.


## KEY FIGURE

Figure 32-1, 706

$\qquad$
$\qquad$
$\qquad$
comparative advantage, 707
comparative advantage, 707

## KEY FIGURE

Figure 32-2, 712

- MyEconLab Study Plan 32.1
- Audio introduction to Chapter 32
- Animated Figure 32-1
- ABC News Video: How Outsourcing Affects Our Lives

Arguments Against Free Trade One argument against free trade is that temporary import restrictions might permit an "infant industry" to develop. Another argument concerns dumping, in which foreign firms allegedly sell some of their output in domestic markets at prices below the prices in their home markets or even below their costs of production. In addition, some environmentalists support restrictions on foreign trade to protect their nations from exposure to environmental hazards. Finally, some contend that countries should limit exports of technologies that could pose a threat to their national defense.
infant industry argument, 714
dumping, 714

- MyEconLab Study Plan 32.2
- Animated Figure 32-2
- Video: The Gains from Trade

Ways That Nations Restrict Foreign Trade One way to restrain trade is to impose a quota, or a limit on imports of a good. This action restricts the supply of the good in the domestic market, thereby pushing up the equilibrium price of the good. Another way to reduce trade is to place a tariff on imported goods. This reduces the supply of foreign-made goods and increases the demand for domestically produced goods, thereby bringing about a rise in the price of the good.
quota system, 716
voluntary restraint agreement (VRA), 716
voluntary import expansion (VIE), 717
General Agreement on Tariffs and Trade (GATT), 718

## KEY FIGURES

Figure 32-3, 716
Figure 32-4, 717

- MyEconLab Study Plan 32.6
- Animated Figures 32-3, 32-4

WHAT YOU SHOULD KNOW
Key International Trade Agreements and Organizations From 1947 to 1995, nations agreed to abide by the General Agreement on Tariffs and Trade (GATT), which laid an international legal foundation for relaxing quotas and reducing tariffs. Since 1995, the World Trade Organization (WTO) has adjudicated trade disputes that arise between or among nations. Now there are also more than 475 bilateral and regional trade blocs, including the North American Free Trade Agreement and the European Union, that provide special trade preferences to member nations.

WHERE TO GO TO PRACTICE

World Trade
Organization, 718
regional trade bloc, 719
trade diversion, 719
trade deflection, 719
rules of origin, 719

## KEY FIGURE

Figure 32-5, 718

- MyEconLab Study Plan 32.7
- Animated Figure 32-5


## Log in to MyEconLab, take a chapter test, and get a personalized Study Plan that tells you which concepts you understand and which ones you

 need to review. From there, MyEconLab will give you further practice, tutorials, animations, videos, and guided solutions. Log in to www.myeconlab.com
## PROBLEMS

All problems are assignable in myeconlab. Answers to the odd-numbered problems appear at the back of the book.
32-1. To answer the questions below, consider the following table for the neighboring nations of Northland and West Coast. The table lists maximum feasible hourly rates of production of pastries if no sandwiches are produced and maximum feasible hourly rates of production of sandwiches if no pastries are produced. Assume that the opportunity costs of producing these goods are constant in both nations.

| Product | Northland | West Coast |
| :---: | :---: | :---: |
| Pastries <br> (per hour) | 50,000 | 100,000 |
| Sandwiches <br> (per hour) | 25,000 | 200,000 |

a. What is the opportunity cost of producing pastries in Northland? Of producing sandwiches in Northland?
b. What is the opportunity cost of producing pastries in West Coast? Of producing sandwiches in West Coast?
32-2. Based on your answers to Problem 32-1, which nation has a comparative advantage in producing pastries? Which nation has a comparative advantage in producing sandwiches?
32-3. Suppose that the two nations in Problems 32-1 and 32-2 choose to specialize in producing the goods for which they have a comparative advantage. They agree to trade at a rate of exchange of 1 pastry for 1 sandwich. At this rate of exchange, what are the maximum possible numbers of pastries and sandwiches that they could agree to trade?
32-4. Residents of the nation of Border Kingdom can forgo production of digital televisions and utilize all available resources to produce 300 bottles of high-quality wine per hour. Alternatively, they can forgo producing wine and instead produce 60 digital TVs per hour. In the neighboring country of Coastal Realm, residents can forgo production of digital TVs and use all resources to produce

150 bottles of high-quality wine per hour, or they can forgo wine production and produce 50 digital TVs per hour. In both nations, the opportunity costs of producing the two goods are constant.
a. What is the opportunity cost of producing digital TVs in Border Kingdom? Of producing bottles of wine in Border Kingdom?
b. What is the opportunity cost of producing digital TVs in Coastal Realm? Of producing bottles of wine in Coastal Realm?
32-5. Based on your answers to Problem 32-4, which nation has a comparative advantage in producing digital TVs? Which nation has a comparative advantage in producing bottles of wine?
32-6. Suppose that the two nations in Problem 32-4 decide to specialize in producing the good for which they have a comparative advantage and to engage in trade. Will residents of both nations agree to trade wine for digital TVs at a rate of exchange of 4 bottles of wine for 1 digital TV? Why or why not?
To answer Problems 32-7 and 32-8, refer to the following table, which shows possible combinations of hourly outputs of modems and flash memory drives in South Shore and neighboring East Isle, in which opportunity costs of producing both products are constant.

| South Shore |  |  | East Isle |  |
| :---: | :---: | :---: | :---: | :---: |
| Modems | Flash Drives |  | Modems | Flash Drives |
| 75 | 0 |  | 100 | 0 |
| 60 | 30 |  | 80 | 10 |
| 45 | 60 |  | 60 | 20 |
| 30 | 90 |  | 40 | 30 |
| 15 | 120 |  | 20 | 40 |
| 0 | 150 |  | 0 | 50 |

32-7. Consider the above table and answer the questions that follow.
a. What is the opportunity cost of producing modems in South Shore? Of producing flash memory drives in South Shore?
b. What is the opportunity cost of producing modems in East Isle? Of producing flash memory drives in East Isle?
c. Which nation has a comparative advantage in producing modems? Which nation has a comparative advantage in producing flash memory drives?
32-8. Refer to your answers to Problem 32-7 when answering the following questions.
a. Which one of the following rates of exchange of modems for flash memory drives will be acceptable to both nations: (i) 3 modems for 1 flash drive; (ii) 1 modem for 1 flash drive; or (iii) 1 flash drive for 2.5 modems? Explain.
b. Suppose that each nation decides to use all available resources to produce only the good for which it has a comparative advantage and to engage in trade at the single feasible rate of exchange you identified in part (a). Prior to specialization and trade, residents of South Shore chose to produce and consume 30 modems per hour and 90 flash drives per hour, and residents of East Isle chose to produce and consume 40 modems per hour and 30 flash drives per hour. Now, residents of South Shore agree to export to East Isle the same quantity of South Shore's specialty good that East Isle residents were consuming prior to engaging in international trade. How many units of East Isle's specialty good does South Shore import from East Isle?
c. What is South Shore's hourly consumption of modems and flash drives after the nation specializes and trades with East Isle? What is East Isle's hourly consumption of modems and flash drives after the nation specializes and trades with South Shore?
d. What consumption gains from trade are experienced by South Shore and East Isle?
32-9. Critics of the North American Free Trade Agreement (NAFTA) suggest that much of the increase in exports from Mexico to the United States now involves goods that Mexico otherwise would have exported to other nations. Mexican firms choose to export the goods to the United States, the critics argue, solely because the items receive preferential treatment under NAFTA tariff rules. What term describes what these critics are claiming is occurring with regard to U.S.Mexican trade as a result of NAFTA? Explain your reasoning.

## ECONOMICS ON THE NET

How the World Trade Organization Settles Trade Disputes A key function of the WTO is to adjudicate trade disagreements that arise among nations. This application helps you learn about the process that the WTO follows when considering international trade disputes.
Title: The World Trade Organization: Settling Trade Disputes

Navigation: Go to www.econtoday.com/ch32 to access the WTO's Web page titled Dispute Settlement. Under "Introduction to dispute settlement in the WTO," click on How does the WTO settle disputes?
Application Read the article. Then answer the following questions.

1. As the article discusses, settling trade disputes often takes at least a year. What aspects of the WTO's dispute settlement process take the longest time?
2. Does the WTO actually "punish" a country it finds has broken international trading agreements? If not, who does impose sanctions?

For Group Study and Analysis Go to the WTO's main site at www.econtoday.com/ch32, and click on The WTO. Divide the class into groups, and have the groups explore this information on areas of WTO involvement. Have a class discussion of the pros and cons of WTO involvement in these areas. Which are most important for promoting world trade? Which are least important?

## ANSWERS TO QUICK QUIZZES

p. 714: (i) lower; (ii) comparative advantage . . . consume; (iii) Gains . . . consume
p. 715: (i) infant . . . protected; (ii) dumping . . . dumping
p. 720: (i) maximum . . . producers; (ii) tax . . . benefits; (iii) World Trade Organization; (iv) Regional trade . . . regional trade

## 33

## Exchange Rates and the Balance of Payments

Some economists call the U.S. dollar the world's "reserve currency," which means that people in other nations hold significant portions of their wealth as dollars. Other economists refer to the dollar as the world's "vehicle currency," which means that people in other countries often provide dollar-denominated payments to one another when engaging in international trade. More generally, the dollar is the predominant global currency that many people throughout the world utilize to conduct transactions relating to international trade and finance. During the 2000s, the dollar's position appeared to be weakening, and some observers suggested that the euro, the currency used by a number of European nations, might replace the dollar. Nevertheless, today the euro's status is in doubt, and the dollar remains the predominant global currency. To consider why this is so, you must first understand the determination of exchange rates, which is a key topic of this chapter.

After reading this chapter, you should be able to:
$>$ Distinguish between the balance of trade and the balance of payments

- Identify the key accounts within the balance of payments
- Outline how exchange rates are determined in the markets for foreign exchange
$>$ Discuss factors that can induce changes
in equilibrium exchange rates
- Understand how policymakers can go about attempting to fix exchange rates
in the spring of 2010, a pair of Levi's 505 jeans priced at about 30 U.S. dollars in a U.S. Sears store could be purchased at a Sears Canada store at a price equivalent to 68 U.S. dollars? Hence, Canadians could trade 60 Canadian dollars for just over 60 U.S. dollars, drive across the U.S border, and buy two pairs of jeans for the price of one pair in Canada. This situation came about because of a change in the U.S. dollar-Canadian dollar exchange rate, which is the price of the Canadian dollar in terms of the U.S. dollar. Between late 2009 and mid-20IO, the amount of U.S. dollars that could be obtained with a Canadian dollar rose significantly.This made U.S. items less expensive to Canadians, who responded by trading more of their Canadian dollars for U.S. dollars. Thus, the rising value of the Canadian dollar in terms of U.S. dollars-or, alternatively stated, the declining value of the U.S. dollar in terms of Canadian dollars-generated an increase in the amount of Canadian dollars that Canadian residents desired to trade for U.S. dollars. In this chapter, you will examine the relationships between the exchange rate and desired foreign currency holdings. You will learn that these relationships are key elements in the determination of exchange rates.


## The Balance of Payments and International Capital Movements

Governments typically keep track of each year's economic activities by calculating the gross domestic product-the total of expenditures on all newly produced final domestic goods and services-and its components. A summary information system has also been developed for international trade. It covers the balance of trade and the balance of payments. The balance of trade refers specifically to exports and imports of physical goods, or merchandise, as discussed in Chapter 32. When international trade is in balance, the value of exports equals the value of imports. When the value of imports exceeds the value of exports, we are running a deficit in the balance of trade. When the value of exports exceeds the value of imports, we are running a surplus.

The balance of payments is a more general concept that expresses the total of all economic transactions between a nation and the rest of the world, usually for a period of one year. Each country's balance of payments summarizes information about that country's exports and imports of services as well as physical goods, earnings by domestic residents on assets located abroad, earnings on domestic assets owned by foreign residents, international capital movements, and official transactions by central banks and governments. In essence, then, the balance of payments is a record of all the transactions between households, firms, and the government of one country and the rest of the world. Any transaction that leads to a payment by a country's residents (or government) is a deficit item, identified by a negative sign $(-)$ when the actual numbers are given for the items listed in the second column of Table 33-1 on the following page. Any transaction that leads to a receipt by a country's residents (or government) is a surplus item and is identified by a plus sign $(+)$ when actual numbers are considered. Table 33-1 provides a list of the surplus and deficit items on international accounts.

## Accounting Identities

Accounting identities-definitions of equivalent values-exist for financial institutions and other businesses. We begin with simple accounting identities that must hold for families and then go on to describe international accounting identities.

If a family unit is spending more than its current income, the family unit must necessarily be doing one of the following:

1. Reducing its money holdings or selling stocks, bonds, or other assets
2. Borrowing
3. Receiving gifts from friends or relatives
4. Receiving public transfers from a government, which obtained the funds by taxing others (a transfer is a payment, in money or in goods or services, made without receiving goods or services in return)

Did You Know That

## Balance of trade

The difference between exports and imports of physical goods.

## Balance of payments

A system of accounts that measures transactions of goods, services, income, and financial assets between domestic households, businesses, and governments and residents of the rest of the world during a specific time period.

## Accounting identities

Values that are equivalent by definition.

## TABLE 33-I

Surplus (+) and Deficit
(-) Items on the International Accounts

| Surplus Items (+) | Deficit Items (-) |
| :--- | :--- |
| Exports of merchandise | Imports of merchandise <br> Private and governmental gifts from <br> foreign residents |
| Private and governmental gifts to <br> foreign residents |  |
| Foreign use of domestically operated <br> travel and transportation services | Use of foreign-operated travel <br> and transportation services |
| Foreign tourists' expenditures in this country <br> Foreign military spending in this country | U.S. tourists' expenditures abroad <br> Interest and dividend receipts from foreign <br> entities |
| Military spending abroad <br> Interest and dividends paid to <br> Sales of domestic assets to foreign residents | Purchases of foreign assets |
| Funds deposited in this country by foreign | Funds placed in foreign depository |
| residents | institutions |

We can use this information to derive an identity: If a family unit is currently spending more than it is earning, it must draw on previously acquired wealth, borrow, or receive either private or public aid. Similarly, an identity exists for a family unit that is currently spending less than it is earning: It must be increasing its money holdings or be lending and acquiring other financial assets, or it must pay taxes or bestow gifts on others. When we consider businesses and governments, each unit in each group faces its own identities or constraints. Ultimately, net lending by households must equal net borrowing by businesses and governments.

DISEQUILIBRIUM Even though our individual family unit's accounts must balance, in the sense that the identity discussed previously must hold, sometimes the item that brings about the balance cannot continue indefinitely. If family expenditures exceed family income and this situation is financed by borrowing, the household may be considered to be in disequilibrium because such a situation cannot continue indefinitely. If such a deficit is financed by drawing on previously accumulated assets, the family may also be in disequilibrium because it cannot continue indefinitely to draw on its wealth. Eventually, the family will find it impossible to continue that lifestyle. (Of course, if the family members are retired, they may well be in equilibrium by drawing on previously acquired assets to finance current deficits. This example illustrates that it is necessary to understand all circumstances fully before pronouncing an economic unit in disequilibrium.)

EQUILIBRIUM Individual households, businesses, and governments, as well as the entire group of households, businesses, and governments, must eventually reach equilibrium. Certain economic adjustment mechanisms have evolved to ensure equilibrium. Deficit households must eventually increase their income or decrease their expenditures. They will find that they have to pay higher interest rates if they wish to borrow to finance their deficits. Eventually, their credit sources will dry up, and they will be forced into equilibrium. Businesses, on occasion, must lower costs or pricesor go bankrupt-to reach equilibrium.

AN ACCOUNTING IDENTITY AMONG NATIONS When people from different nations trade or interact, certain identities or constraints must also hold. People buy goods from people in other nations. They also lend to and present gifts to people in other nations. If residents of a nation interact with residents of other nations, an accounting identity ensures a balance (but not necessarily an equilibrium, as will soon become clear). Let's look at the three categories of balance of payments transactions: current account transactions, capital account transactions, and official reserve account transactions.

## Current Account Transactions

During any designated period, all payments and gifts that are related to the purchase or sale of both goods and services constitute the current account in international trade. Major types of current account transactions include the exchange of merchandise, the exchange of services, and unilateral transfers.

MERCHANDISE TRADE EXPORTS AND IMPORTS The largest portion of any nation's balance of payments current account is typically the importing and exporting of merchandise. During 2011, for example, as shown in lines 1 and 2 of Table 33-2 below, the United States exported an estimated $\$ 1,222.6$ billion of merchandise and imported $\$ 1,824.8$ billion. The balance of merchandise trade is defined as the difference between the value of merchandise exports and the value of merchandise imports. For 2011, the United States had a balance of merchandise trade deficit because the value of its merchandise imports exceeded the value of its merchandise exports. This deficit was about $\$ 602.2$ billion (line 3).

SERVICE EXPORTS AND IMPORTS The balance of (merchandise) trade involves tangible items-things you can feel, touch, and see. Service exports and imports involve invisible or intangible items that are bought and sold, such as shipping, insurance, tourist expenditures, and banking services. Also, income earned by foreign residents on U.S. investments and income earned by U.S. residents on foreign investments are part of service imports and exports. As shown in lines 4 and 5 of Table 33-2, in 2011, estimated service exports were $\$ 524.8$ billion, and service imports were $\$ 387.3$ billion. Thus, the balance of services was about $\$ 137.5$ billion in 2011 (line 6). Exports constitute receipts or inflows into the United States and are positive. Imports constitute payments abroad or outflows of money and are negative.

When we combine the balance of merchandise trade with the balance of services, we obtain a balance on goods and services equal to $-\$ 464.7$ billion in 2011 (line 7).

## Current account

A category of balance of payments transactions that measures the exchange of merchandise, the exchange of services, and unilateral transfers

## TABLE 33-2

U.S. Balance of Payments

Account, Estimated for 2011 (in billions of dollars)

## Current Account

| (1) Exports of merchandise goods | $+1,222.6$ |  |
| :--- | :--- | :--- |
| (2) Imports of merchandise goods | $-1,824.8$ |  |
| (3) Balance of merchandise trade |  | -602.2 |
| (4) Exports of services | +524.8 |  |
| (5) Imports of services | -387.3 |  |
| (6) Balance of services |  | +137.5 |
| (7) Balance on goods and services [(3) + (6)] |  | -464.7 |
| (8) Net unilateral transfers | -148.2 |  |
| (9) Balance on current account |  | -612.9 |

## Capital Account

| (10) U.S. private capital going abroad | $-1,238.6$ |  |
| :--- | :--- | :--- |
| (11) Foreign private capital coming into the United States | $+1,551.4^{*}$ |  |
| (12) | Balance on capital account [(10) + (11)] |  |
| (13) | Balance on current account plus balance |  |
|  | on capital account [(9) + (12)] |  |$\quad-312.8$

[^5]Go to www.econtoday.com/ch33 for the latest U.S. balance of payments data from the Bureau of Economic Analysis.

## Capital account

A category of balance of payments transactions that measures flows of financial assets.

UNILATERAL TRANSFERS U.S. residents give gifts to relatives and others abroad, the federal government makes grants to foreign nations, foreign residents give gifts to U.S. residents, and in the past some foreign governments have granted funds to the U.S. government. In the current account, we see that net unilateral transfers-the total amount of gifts given by U.S. residents and the government minus the total amount received from abroad by U.S. residents and the government-came to an estimated - $\$ 148.2$ billion in 2011 (line 8). The minus sign before the number for unilateral transfers means that U.S. residents and the U.S. government gave more to foreign residents than foreign residents gave to U.S. residents.

BALANCING THE CURRENT ACCOUNT The balance on current account tracks the value of a country's exports of goods and services (including income on investments abroad) and transfer payments (private and government) relative to the value of that country's imports of goods and services and transfer payments (private and government). In 2011, it was estimated to be $-\$ 612.9$ billion (line 9 ).

> If the sum of net exports of goods and services plus net unilateral transfers plus net investment income exceeds zero, a current account surplus is said to exist. If this sum is negative, a current account deficit is said to exist. A current account deficit means that we are importing more goods and services than we are exporting. Such a deficit must be paid for by the export of financial assets.

## Capital Account Transactions

In world markets, it is possible to buy and sell not only goods and services but also financial assets. These international transactions are measured in the capital account. Capital account transactions occur because of foreign investments-either by foreign residents investing in the United States or by U.S. residents investing in other countries. The purchase of shares of stock in British firms on the London stock market by a U.S. resident causes an outflow of funds from the United States to Britain. The construction of a Japanese automobile factory in the United States causes an inflow of funds from Japan to the United States. Any time foreign residents buy U.S. government securities, there is an inflow of funds from other countries to the United States. Any time U.S. residents buy foreign government securities, there is an outflow of funds from the United States to other countries. Loans to and from foreign residents cause outflows and inflows.

Line 10 of Table 33-2 on the preceding page indicates that in 2011, the value of private capital going out of the United States was an estimated - $\$ 1,238.6$ billion, and line 11 shows that the value of private capital coming into the United States (including a statistical discrepancy) was $\$ 1,551.4$ billion. U.S. capital going abroad constitutes payments or outflows and is therefore negative. Foreign capital coming into the United States constitutes receipts or inflows and is therefore positive. Thus, there was a positive net capital movement of $\$ 312.8$ billion into the United States (line 12). This net private flow of capital is also called the balance on capital account.

There is a relationship between the current account balance and the capital account balance, assuming no interventions by the finance ministries or central banks of nations.

> In the absence of interventions by finance ministries or central banks, the current account balance and the capital account balance must sum to zero. Stated differently, the current account deficit must equal the capital account surplus when governments or central banks do not engage in foreign exchange interventions. In this situation, any nation experiencing a current account deficit, such as the United States, must also be running a capital account surplus.

This basic relationship is apparent in the United States, as you can see in Figure 33-1 on the facing page. As the figure shows, U.S. current account deficits experienced since the early 1980s have largely been balanced by private capital inflows, but there are exceptions, for reasons that we explain in the next section.

## FIGURE 33-I The Relationship Between the Current Account and the Capital Account

The current account balance is the mirror image of the sum of the capital account balance and the official transactions balance. We can see this in years since 1970. When the current account balance was in surplus, the sum of the capital account balance and the official transactions balance
was negative. When the current account balance was in deficit, the sum of the current account balance and the official transactions balance was positive. Sources: International Monetary Fund; Economic Indicators.


## Official Reserve Account Transactions

The third type of balance of payments transaction concerns official reserve assets, which consist of the following:

1. Foreign currencies
2. Gold
3. Special drawing rights (SDRs), which are reserve assets that the International Monetary Fund created to be used by countries to settle international payment obligations
4. The reserve position in the International Monetary Fund
5. Financial assets held by an official agency, such as the U.S. Treasury Department

To consider how official reserve account transactions occur, look again at Table 33-2 on page 729. The surplus in the U.S. capital account was $\$ 312.8$ billion. But the deficit in the U.S. current account was $-\$ 612.9$ billion, so the United States had a net deficit on the combined accounts (line 13) of $-\$ 300.1$ billion. In other words, the United States obtained less in foreign funds in all its international transactions than it used. How is this deficiency made up? By foreign central banks and governments adding to their U.S. funds, shown by the $+\$ 300.1$ billion in official transactions on line 14 in Table 33-2. There is a plus sign on line 14 because this represents an inflow of foreign exchange in our international transactions.

The U.S. balance of payments deficit is measured by the official transactions figure on line 14. The balance (line 15) in Table 33-2 is zero, as it must be with double-entry bookkeeping. Hence, as shown in Figure 33-1 above, the current account balance is a mirror image of the sum of the official reserve transactions account and the capital account balance.

## Special drawing rights (SDRs)

Reserve assets created by the International Monetary Fund for countries to use in settling international payment obligations.

## International Monetary Fund

An agency founded to administer an international foreign exchange system and to lend to member countries that had balance of payments problems. The IMF now functions as a lender of last resort for national governments.

## What Affects the Distribution of Account Balances Within the Balance of Payments?

A major factor affecting the distribution of account balances within any nation's balance of payments is its rate of inflation relative to that of its trading partners. Assume that the rates of inflation in the United States and in the European Monetary Union (EMU)-the nations that use the euro as their currency-are equal. Now suppose that all of a sudden, the U.S. inflation rate increases. EMU residents will find that U.S. products are becoming more expensive, and U.S. firms will export fewer of them to EMU nations. At the current dollar-euro exchange rate, U.S. residents will find EMU products relatively cheaper, and they will import more. The reverse will occur if the U.S. inflation rate suddenly falls relative to that of the EMU. All other things held constant, whenever the U.S. rate of inflation exceeds that of its trading partners, we expect to see a larger deficit in the U.S. balance of merchandise trade and in the U.S. current account balance. Conversely, when the U.S. rate of inflation is less than that of its trading partners, other things being constant, we expect to see a smaller deficit in the U.S. balance of merchandise trade and in the U.S. current account balance.

Another important factor that sometimes influences account balances within a nation's balance of payments is its relative political stability. Political instability causes capital flight. Owners of capital in countries anticipating or experiencing political instability will often move assets to countries that are politically stable, such as the United States. Hence, the U.S. capital account balance is likely to increase whenever political instability looms in other nations in the world.

QUICK QUIZ See page 748 for the answers. Review concepts from this section in MyEconLab.

The $\qquad$ of $\qquad$ reflects the value of all transactions in international trade, including goods, services, financial assets, and gifts.
The merchandise trade balance gives us the difference between exports and imports of $\qquad$ items.
Included in the $\qquad$ account along with merchandise trade are service exports and imports relating to commerce in intangible items, such as shipping, insurance, and tourist expenditures. The $\qquad$ account also includes income earned by foreign residents on U.S. investments and income earned by U.S. residents on foreign investments.
involve international private gifts $\overline{\text { and federal government grants or gifts to foreign nations. }}$
When we add the balance of merchandise trade and the balance of services and take account of net unilateral
transfers and net investment income, we come up with the balance on the $\qquad$ account, a summary statistic.
There are also $\qquad$ account transactions that relate to the buying and selling of financial assets. Foreign capital is always entering the United States, and U.S. capital is always flowing abroad. The difference is called the balance on the $\qquad$ account.

Another type of balance of payments transaction concerns the $\qquad$ assets of individual countries, or what is often simply called official transactions. By standard accounting convention, official transactions are exactly equal to but opposite in sign from the sum of the current account balance and the capital account balance.

Account balances within a nation's balance of payments can be affected by its relative rate of $\qquad$ and by its $\qquad$ stability relative to other nations.

## Foreign exchange market

A market in which households, firms, and governments buy and sell national currencies.

## Determining Foreign Exchange Rates

When you buy foreign products, such as European pharmaceuticals, you have dollars with which to pay the European manufacturer. The European manufacturer, however, cannot pay workers in dollars. The workers are European, they live in Europe, and they must have euros to buy goods and services in nations that are members of the European Monetary Union (EMU) and use the euro as their currency. There must therefore be a way to exchange dollars for euros that the pharmaceuticals manufacturer will accept. That exchange occurs in a foreign exchange market, which in this case involves the exchange of euros and dollars.

The particular exchange rate between euros and dollars that prevails-the dollar price of the euro-depends on the current demand for and supply of euros and dollars. In a sense, then, our analysis of the exchange rate between dollars and euros will be familiar, for we have used supply and demand throughout this book. If it costs you $\$ 1.20$ to buy 1 euro, that is the foreign exchange rate determined by the current demand for and supply of euros in the foreign exchange market. The European person going to the foreign exchange market would need about 0.83 euro to buy 1 dollar

Now let's consider what determines the demand for and supply of foreign currency in the foreign exchange market. We will continue to assume that the only two regions in the world are Europe and the United States.

## Demand for and Supply of Foreign Currency

You wish to purchase European-produced pharmaceuticals directly from a manufacturer located in Europe. To do so, you must have euros. You go to the foreign exchange market (or your U.S. bank). Your desire to buy the pharmaceuticals therefore causes you to offer (supply) dollars to the foreign exchange market. Your demand for euros is equivalent to your supply of dollars to the foreign exchange market.

## Every U.S. transaction involving the importation of foreign goods constitutes a supply of dollars and a demand for some foreign currency, and the opposite is true for export transactions.

In this case, the import transaction constitutes a demand for euros.
In our example, we will assume that only two goods are being traded, European pharmaceuticals and U.S. computer printers. The U.S. demand for European pharmaceuticals creates a supply of dollars and a demand for euros in the foreign exchange market. Similarly, the European demand for U.S. computer printers creates a supply of euros and a demand for dollars in the foreign exchange market. Under a system of flexible exchange rates, the supply of and demand for dollars and euros in the foreign exchange market will determine the equilibrium foreign exchange rate. The equilibrium exchange rate will tell us how many euros a dollar can be exchanged forthat is, the euro price of dollars-or how many dollars a euro can be exchanged forthe dollar price of euros.

## The Equilibrium Foreign Exchange Rate

To determine the equilibrium foreign exchange rate, we have to find out what determines the demand for and supply of foreign exchange. We will ignore for the moment any speculative aspect of buying foreign exchange. That is, we assume that there are no individuals who wish to buy euros simply because they think that their price will go up in the future.

The idea of an exchange rate is no different from the idea of paying a certain price for something you want to buy. Suppose that you have to pay about $\$ 1.50$ for a cup of coffee. If the price goes up to $\$ 2.50$, you will probably buy fewer cups. If the price goes down to 50 cents, you will likely buy more. In other words, the demand curve for cups of coffee, expressed in terms of dollars, slopes downward following the law of demand. The demand curve for euros slopes downward also, and we will see why.

Let's think more closely about the demand schedule for euros. If it costs you $\$ 1.10$ to purchase 1 euro, that is the exchange rate between dollars and euros. If tomorrow you have to pay $\$ 1.25$ for the same euro, the exchange rate would have changed. Looking at such a change, we would say that there has been an appreciation in the value of the euro in the foreign exchange market. But another way to view this increase in the value of the euro is to say that there has been a depreciation in the value of the dollar in the foreign exchange market. The dollar used to buy almost 0.91 euro, but tomorrow the dollar will be able to buy only 0.80 euro at a price of $\$ 1.25$ per euro. If the dollar price of euros rises, you will probably demand fewer euros. Why? The answer lies in the reason you and others demand euros in the first place.

## Exchange rate

The price of one nation's currency in terms of the currency of another country.

## Flexible exchange rates

Exchange rates that are allowed to fluctuate in the open market in response to changes in supply and demand. Sometimes called floating exchange rates.

Go to www.econtoday.com/ch33 for recent data from the Federal Reserve Bank of St. Louis on the exchange value of the U.S. dollar relative to the major currencies of the world.

## Appreciation

An increase in the exchange value of one nation's currency in terms of the currency of another nation.

## Depreciation

A decrease in the exchange value of one nation's currency in terms of the currency of another nation

APPRECIATION AND DEPRECIATION OF EUROS Recall that in our example, you and others demand euros to buy European pharmaceuticals. The demand curve for European pharmaceuticals follows the law of demand and therefore slopes downward. If it costs more U.S. dollars to buy the same quantity of European pharmaceuticals, presumably you and other U.S. residents will not buy the same quantity. Your quantity demanded will be less. We say that your demand for euros is derived from your demand for European pharmaceuticals. In panel (a) of Figure 33-2 below, we present

## Panel (a)

Demand Schedule for Packages of European Pharmaceuticals in the United States per Week

| Price per <br> Package | Quantity <br> Demanded |
| :---: | :---: |
| $\$ 130$ | 100 |
| 125 | 300 |
| 120 | 500 |
| 115 | 700 |

Panel (c)
Euros Required to Purchase Quantity Demanded (at $P=100$ euros per package of pharmaceuticals)

| Quantity <br> Demanded | Euros <br> Required |
| :---: | :---: |
| 100 | 10,000 |
| 300 | 30,000 |
| 500 | 50,000 |
| 700 | 70,000 |

Panel (b)
U.S. Demand Curve for European Pharmaceuticals


Derived Demand Schedule for Euros in the United States with Which to Pay for Imports of Pharmaceuticals

| Dollar <br> Price of <br> One Euro | Dollar <br> Price of <br> Pharmaceuticals | Quantity of <br> Pharmaceuticals <br> Demanded | Quantity of <br> Euros Demanded <br> per Week |
| :---: | :---: | :---: | :---: |
| $\$ 1.30$ | $\$ 130$ | 100 | 10,000 |
| 1.25 | 125 | 300 | 30,000 |
| 1.20 | 120 | 500 | 50,000 |
| 1.15 | 115 | 700 | 70,000 |

## FIGURE 33-2 Deriving the Demand for Euros

In panel (a), we show the demand schedule for European pharmaceuticals in the United States, expressed in terms of dollars per package of pharmaceuticals. In panel (b), we show the demand curve, $D$, which slopes downward. In panel (c), we show the number of euros required to purchase up to 700 packages of pharmaceuticals. If the price per package of pharmaceuticals is 100 euros, we can now find the quantity of euros needed to pay for the various quantities demanded. In panel (d), we see the derived demand for euros in the United States in order to purchase the various quantities of pharmaceuticals given in panel (a). The resultant demand curve, $D_{1}$, is shown in panel (e). This is the U.S. derived demand for euros.

Panel (e)

the hypothetical demand schedule for packages of European pharmaceuticals by a representative set of U.S. consumers during a typical week. In panel (b) of Figure 33-2 on the facing page, we show graphically the U.S. demand curve for European pharmaceuticals in terms of U.S. dollars taken from panel (a).

AN EXAMPLE OF DERIVED DEMAND Let us assume that the price of a package of European pharmaceuticals in Europe is 100 euros. Given that price, we can find the number of euros required to purchase 500 packages of European pharmaceuticals. That information is given in panel (c) of Figure 33-2 on the facing page. If purchasing one package of European pharmaceuticals requires 100 euros, 500 packages require 50,000 euros. Now we have enough information to determine the derived demand curve for euros. If 1 euro costs $\$ 1.20$, a package of pharmaceuticals would cost $\$ 120$ (100 euros per package $\times \$ 1.20$ per euro $=\$ 120$ per package). At $\$ 120$ per package, the representative group of U.S. consumers would, we see from panel (a) of Figure 33-2, demand 500 packages of pharmaceuticals.

From panel (c), we see that 50,000 euros would be demanded to buy the 500 packages of pharmaceuticals. We show this quantity demanded in panel (d). In panel (e), we draw the derived demand curve for euros. Now consider what happens if the price of euros goes up to $\$ 1.25$. A package of European pharmaceuticals priced at 100 euros in Europe would now cost $\$ 125$. From panel (a), we see that at $\$ 125$ per package, 300 packages of pharmaceuticals will be imported from Europe into the United States by our representative group of U.S. consumers. From panel (c), we see that 300 packages of pharmaceuticals would require 30,000 euros to be purchased. Thus, in panels (d) and (e), we see that at a price of $\$ 1.25$ per euro, the quantity demanded will be 30,000 euros.

We continue similar calculations all the way up to a price of $\$ 1.30$ per euro. At that price, a package of European pharmaceuticals costing 100 euros in Europe would cost $\$ 130$, and our representative U.S. consumers would import only 100 packages of pharmaceuticals.

DOWNWARD-SLOPING DERIVED DEMAND As can be expected, as the price of the euro rises, the quantity demanded will fall. The only difference here from the standard demand analysis developed in Chapter 3 and used throughout this text is that the demand for euros is derived from the demand for a final product-European pharmaceuticals in our example.

SUPPLY OF EUROS Assume that European pharmaceutical manufacturers buy U.S. computer printers. The supply of euros is a derived supply in that it is derived from the European demand for U.S. computer printers. We could go through an example similar to the one for pharmaceuticals to come up with a supply schedule of euros in Europe. It slopes upward. Obviously, Europeans want dollars to purchase U.S. goods. European residents will be willing to supply more euros when the dollar price of euros goes up, because they can then buy more U.S. goods with the same quantity of euros. That is, the euro would be worth more in exchange for U.S. goods than when the dollar price for euros was lower.

AN EXAMPLE Let's take an example. Suppose a U.S.-produced computer printer costs $\$ 200$. If the exchange rate is $\$ 1.20$ per euro, a European resident will have to come up with 166.67 euros ( $\$ 200 \div \$ 1.20$ per euro $=166.67$ euros) to buy one computer printer. If, however, the exchange rate goes up to $\$ 1.25$ per euro, a European resident must come up with only 160 euros $(\$ 200 \div \$ 1.25$ per euro $=160$ euros) to buy a U.S. computer printer. At this lower price (in euros) of U.S. computer printers, Europeans will demand a larger quantity. In other words, as the price of euros goes up in terms of dollars, the quantity of U.S. computer printers demanded will go up, and hence the quantity of euros supplied will go up. Therefore, the supply schedule of euros, which is derived from the European demand for U.S. goods, will slope upward, as seen in Figure 33-3 at the top of the following page.

## FIGURE 33-3 The Supply of Euros

If the market price of a U.S.-produced computer printer is $\$ 200$, then at an exchange rate of $\$ 1.20$ per euro, the price of the printer to a European consumer is 167.67 euros. If the exchange rate rises to $\$ 1.25$ per euro, the European price of the printer falls to 160 euros. This induces an increase in the quantity of printers demanded by European consumers and consequently an increase in the quantity of euros supplied in exchange for dollars in the foreign exchange market. In contrast, if the exchange rate falls to $\$ 1.15$ per euro, the European price of the printer rises to 173.91 euros. This causes a decrease in the quantity of printers demanded by European consumers. As a result, there is a decline in the quantity of euros supplied in exchange for dollars in the foreign exchange market. Hence, the euro supply curve slopes up.

TOTAL DEMAND FOR AND SUPPLY OF EUROS Let us now look at the total demand for and supply of euros. We take all U.S. consumers of European pharmaceuticals and all European consumers of U.S. computer printers and put their demands for and supplies of euros together into one diagram. Thus, we are showing the total demand for and total supply of euros. The horizontal axis in Figure 33-4 below represents the quantity of foreign exchange-the number of euros per year. The vertical axis represents the exchange rate-the price of foreign currency (euros) expressed in dollars (per euro). The foreign currency price of $\$ 1.25$ per euro means it will cost you $\$ 1.25$ to buy 1 euro. At the foreign currency price of $\$ 1.20$ per euro, you know that it will cost you $\$ 1.20$ to buy 1 euro. The equilibrium, $E$, is again established at $\$ 1.20$ for 1 euro.

In our hypothetical example, assuming that there are only representative groups of pharmaceutical consumers in the United States and computer printer consumers in Europe, the equilibrium exchange rate will be set at $\$ 1.20$ per euro.

This equilibrium is not established because U.S. residents like to buy euros or because Europeans like to buy dollars. Rather, the equilibrium exchange rate depends on how many computer printers Europeans want and how many European pharma-

## FIGURE 33-4 Total Demand for and Supply of Euros

The market supply curve for euros results from the total European demand for U.S. computer printers. The demand curve, $D$, slopes downward like most demand curves, and the supply curve, $S$, slopes upward. The foreign exchange price, or the U.S. dollar price of euros, is given on the vertical axis. The number of euros is represented on the horizontal axis. If the foreign exchange rate is $\$ 1.25$ - that is, if it takes $\$ 1.25$ to buy 1 euro-U.S. residents will demand 20 billion euros. The equilibrium exchange rate is at the intersection of $D$ and $S$, or point $E$. The equilibrium exchange rate is $\$ 1.20$ per euro. At this point, 30 billion euros are both demanded and supplied each year.
ceuticals U.S. residents want (given their respective incomes, their tastes, and, in our example, the relative prices of pharmaceuticals and computer printers).

A SHIFT IN DEMAND Assume that a successful advertising campaign by U.S. pharmaceutical importers has caused U.S. demand for European pharmaceuticals to rise. U.S. residents demand more pharmaceuticals at all prices. Their demand curve for European pharmaceuticals has shifted outward to the right.

The increased demand for European pharmaceuticals can be translated into an increased demand for euros. All U.S. residents clamoring for European pharmaceuticals will supply more dollars to the foreign exchange market while demanding more euros to pay for the pharmaceuticals. Figure 33-5 below presents a new demand schedule, $D_{2}$, for euros. This demand schedule is to the right of the original demand schedule. If Europeans do not change their desire for U.S. computer printers, the supply schedule for euros will remain stable.

A new equilibrium will be established at a higher exchange rate. In our particular example, the new equilibrium is established at an exchange rate of $\$ 1.25$ per euro. It now takes $\$ 1.25$ to buy 1 euro, whereas formerly it took $\$ 1.20$. This will be translated into an increase in the price of European pharmaceuticals to U.S. residents and into a decrease in the price of U.S. computer printers to Europeans. For example, a package of European pharmaceuticals priced at 100 euros that sold for $\$ 120$ in the United States will now be priced at $\$ 125$. Conversely, a U.S. printer priced at $\$ 200$ that previously sold for 166.67 euros will now sell for 160 euros.

## You Are There

To think about how people try to earn currency-trading profits based on their predictions about the future positions of the demand and supply curves in the foreign exchange market, consider Trading in the Real Estate Business for Trading Currencies, on page 743

## Why Not . . . encourage U.S. exports by forcing the dollar's value to fall?

A lower value for the U.S. dollar in terms of foreign currencies makes U.S. exports less expensive to foreign residents. Thus, a decrease in the dollar's exchange value would indeed encourage U.S. exports, which would be consistent with the U.S. government's official goal of doubling exports by 2015 . Economists who study foreign exchange markets have estimated that, other things being equal, the U.S. dollar's value would have to decline by nearly 40 percent to generate a doubling of U.S. exports.

So far, however, the interaction of supply and demand in foreign exchange markets has not yielded such a dramatic reduction in the dollar's value. In fact, shortly after the U.S. government announced its 2015 export target, the value of the dollar increased in relation to most of the world's currencies. As a consequence, U.S. goods and services became more expensive to people in other nations, which discouraged foreign purchases and thereby contributed to a slight drop in U.S. exports.

## FIGURE 33-5 A Shift in the Demand Schedule

The demand schedule for European pharmaceuticals shifts to the right, causing the derived demand schedule for euros to shift to the right also. We have shown this as a shift from $D_{1}$ to $D_{2}$. We have assumed that the supply schedule for euros has remained stable-that is, European demand for U.S. computer printers has remained constant. The old equilibrium foreign exchange rate was $\$ 1.20$ per euro. The new equilibrium exchange rate will be $E_{2}$. It will now cost $\$ 1.25$ to buy 1 euro. The higher price of euros will be translated into a higher U.S. dollar price for European pharmaceuticals and a lower euro price for U.S. computer printers.


## FIGURE 33-6 A Shift in the Supply of Euros

There has been a shift in the supply curve for euros. The new equilibrium will occur at $E_{1}$, meaning that $\$ 1.15$, rather than $\$ 1.20$, will now buy 1 euro. After the exchange rate adjustment, the annual amount of euros demanded and supplied will increase from 30 billion to 60 billion.

A SHIFT IN SUPPLY We just assumed that the U.S. demand for European pharmaceuticals shifted due to a successful ad campaign. The demand for euros is derived from the demand by U.S. residents for pharmaceuticals. This change in pharmaceuticals demand is translated into a shift in the demand curve for euros. As an alternative exercise, we might assume that the supply curve of euros shifts outward to the right. Such a supply shift could occur for many reasons, one of which is a relative rise in the European price level. For example, if the prices of all European-manufactured computer peripherals went up 20 percent in euros, U.S. computer printers would become relatively cheaper. That would mean that European residents would want to buy more U.S. computer printers. But remember that when they want to buy more U.S. printers, they supply more euros to the foreign exchange market.

Thus, we see in Figure 33-6 above that the supply curve of euros moves from $S$ to $S_{1}$. In the absence of restrictions-that is, in a system of flexible exchange rates - the new equilibrium exchange rate will be $\$ 1.15$ equals 1 euro. The quantity of euros demanded and supplied will increase from 30 billion per year to 60 billion per year. We say, then, that in a flexible international exchange rate system, shifts in the demand for and supply of foreign currencies will cause changes in the equilibrium foreign exchange rates. Those rates will remain in effect until world supply or demand shifts.

## Market Determinants of Exchange Rates

The foreign exchange market is affected by many other variables in addition to changes in relative price levels, including the following:

- Changes in real interest rates. Suppose that the U.S. interest rate, corrected for people's expectations of inflation, increases relative to the rest of the world. Then international investors elsewhere seeking the higher returns now available in the United States will increase their demand for dollar-denominated assets, thereby increasing the demand for dollars in foreign exchange markets. An increased demand for dollars in foreign exchange markets, other things held constant, will cause the dollar to appreciate and other currencies to depreciate.
- Cbanges in consumer preferences. If Germany's citizens suddenly develop a taste for U.S.-made automobiles, this will increase the derived demand for U.S. dollars in foreign exchange markets.
- Perceptions of economic stability. As already mentioned, if the United States looks economically and politically more stable relative to other countries, more foreign residents will want to put their savings into U.S. assets rather than in their own domestic assets. This will increase the demand for dollars.
Why are changes in countries' currency values positively related to the nations' current account balances?


## INTERNATIONAL EXAMPLE Current Account Balances and Currency Values

Figure 33-7 below shows that there is a positive relationship between nations' current account balances and percentage changes in the values of those nations' currencies. Recall that in a country with a current account surplus, spending by residents of other nations on that country's exports of goods and services exceeds expenditures by that country's residents on imported items. It is likely, therefore, that the net outcome will be an appreciation of the country's currency. Thus, as depicted in Figure 33-7, countries with current account surpluses have a tendency to experience currency
appreciations. In contrast, the currencies of nations with current account deficits tend to depreciate.

## FOR CRITICAL ANALYSIS

Why is the value of a nation's current account balance not the only determinant of whether its currency appreciates or depreciates? (Hint: Flows of financial assets also affect the demand for and supply of a currency, and these flows are measured in a country's capital account and official reserve transactions account.)

## FIGURE 33-7 Percentage Changes in Currency Values and Current Account Balances as Percentages of GDP for Selected Nations in the 2000s

The currencies of nations with current account surpluses tend to experience appreciations, and the currencies of nations with current account deficits tend to experience depreciations.

Source: Bank for International Settlements.


Average Current Account Balance as a Percentage of GDP

## QUICK QUIZ See page 748 for the answers. Review concepts from this section in MyEconLab.

The foreign $\qquad$ is the rate at which one country's currency can be exchanged for another's.
The $\qquad$ for foreign exchange is a derived
$\qquad$ , which is derived from the demand for foreign goods and services (and financial assets). The of foreign exchange is derived from foreign residents' demands for U.S. goods and services.

The demand curve of foreign exchange slopes $\qquad$ , and the supply curve of foreign exchange slopes
$\qquad$ . The equilibrium foreign exchange rate occurs at the intersection of the demand and supply curves for a currency.

A $\qquad$ in the demand for foreign goods will result in a shift in the $\qquad$ for foreign exchange, thereby changing the equilibrium foreign exchange rate. A shift in the supply of foreign currency will also cause a change in the equilibrium exchange rate.

## The Gold Standard and the International Monetary Fund

The current system of more or less freely floating exchange rates is a relatively recent development. In the past, we have had periods of a gold standard, fixed exchange rates under the International Monetary Fund, and variants of the two.

## The Gold Standard

Until the 1930s, many nations were on a gold standard. The value of their domestic currency was fixed, or pegged, in units of gold. Nations operating under this gold standard agreed to redeem their currencies for a fixed amount of gold at the request of any holder of that currency. Although gold was not necessarily the means of exchange for world trade, it was the unit to which all currencies under the gold standard were pegged. And because all currencies in the system were pegged to gold, exchange rates between those currencies were fixed.

Two problems plagued the gold standard, however. One was that by fixing the value of its currency in relation to the amount of gold, a nation gave up control of its domestic monetary policy. Another was that the world's commerce was at the mercy of gold discoveries. Throughout history, each time new veins of gold were found, desired domestic expenditures on goods and services increased. If production of goods and services failed to increase proportionately, inflation resulted.

## Bretton Woods and the International Monetary Fund

In 1944, as World War II was ending, representatives from the world's capitalist countries met in Bretton Woods, New Hampshire, to create a new international payment system to replace the gold standard, which had collapsed during the 1930s. The Bretton Woods Agreement Act was signed on July 31, 1945, by President Harry Truman. It created a new permanent institution, the International Monetary Fund (IMF). The IMF's task was to administer the agreement and to lend to member countries for which the sum of the current account balance and the capital account balance was negative, thereby helping them maintain an offsetting surplus in their official reserve transactions accounts. The arrangements thus provided are now called the old IMF system or the Bretton Woods system.

Member governments agreed to maintain the value of their currencies within 1 percent of the declared par value-the officially determined value. The United States, which owned most of the world's gold stock, was similarly obligated to maintain gold prices within a 1 percent margin of the official rate of $\$ 35$ an ounce. Except for a transitional arrangement permitting a one-time adjustment of up to 10 percent in par value, members could alter exchange rates thereafter only with the approval of the IMF.

On August 15, 1971, President Richard Nixon suspended the convertibility of the dollar into gold. On December 18, 1971, the United States officially devalued the dollar-that is, lowered its official value-relative to the currencies of 14 major industrial nations. Finally, on March 16, 1973, the finance ministers of the European Economic Community (now the European Union) announced that they would let their currencies float against the dollar, something Japan had already begun doing with its yen. Since 1973, the United States and most other trading countries have had either freely floating exchange rates or managed ("dirty") floating exchange rates, in which their governments or central banks intervene from time to time to try to influence world market exchange rates.

## Fixed versus Floating Exchange Rates

The United States went off the Bretton Woods system of fixed exchange rates in 1973. As Figure 33-8 at the top of the next page indicates, many other nations of the world have been less willing to permit the values of their currencies to vary in the foreign exchange markets.

## FIGURE 33-8 Current Foreign Exchange Rate Arrangements

Today, 21 percent of the member nations of the International Monetary Fund have an independent float, and 24 percent have a managed float exchange rate arrangement. Another 12 percent of all nations use the currencies of other nations instead of issuing their own currencies.
Source: International Monetary Fund.


## Fixing the Exchange Rate

How did nations fix their exchange rates in years past? How do many countries accomplish this today? Figure 33-9 below shows the market for dinars, the currency of Bahrain. At the initial equilibrium point $E_{1}$, U.S. residents had to give up $\$ 2.66$ to obtain 1 dinar. Suppose now that there is an increase in the supply of dinars for dollars, perhaps because Bahraini residents wish to buy more U.S. goods. Other things being equal, the result would be a movement to point $E_{2}$ in Figure 33-9. The dollar value of the dinar would fall to $\$ 2.00$.

To prevent a dinar depreciation from occurring, however, the Central Bank of Bahrain could increase the demand for dinars in the foreign exchange market by purchasing dinars with dollars. The Central Bank of Bahrain can do this using dollars that it has on hand as part of its foreign exchange reserves. All central banks hold reserves of foreign currencies. Because the U.S. dollar is a key international currency, the Central Bank of Bahrain and other central banks typically hold billions of dollars in reserve so that they can make transactions such as the one in this example.

Note that a sufficiently large purchase of dinars could, as shown in Figure 33-9, cause the demand curve to shift rightward to achieve the new equilibrium point $E_{3}$, at which the dinar's value remains at $\$ 2.66$. Provided that it has enough dollar reserves on hand, the Central Bank of Bahrain could maintain-effectively fix-the exchange rate in the face of the rise in the supply of dinars.

## FIGURE 33-9 A Fixed Exchange Rate

This figure illustrates how the Central Bank of Bahrain could fix the dollar-dinar exchange rate in the face of an increase in the supply of dinars caused by a rise in the demand for U.S. goods by Bahraini residents. In the absence of any action by the Central Bank of Bahrain, the result would be a movement from point $E_{1}$ to point $E_{2}$. The dollar value of the dinar would fall from $\$ 2.66$ to $\$ 2.00$. The Central Bank of Bahrain can prevent this exchange rate change by purchasing dinars with dollars in the foreign exchange market, thereby increasing the demand for dinars. At the new equilibrium point, $E_{3}$, the dinar's value remains at $\$ 2.66$.

## Foreign exchange risk

The possibility that changes in the value of a nation's currency will result in variations in the market value of assets.

## Hedge

A financial strategy that reduces the chance of suffering losses arising from foreign exchange risk.

The Central Bank of Bahrain has maintained the dollar-dinar exchange rate in this manner since 2001. This basic approach-varying the amount of the national currency demanded at any given exchange rate in foreign exchange markets when neces-sary-is also the way that any central bank seeks to keep its nation's currency value unchanged in light of changing market forces.

> Central banks can keep exchange rates fixed as long as they have enough foreign exchange reserves to deal with potentially long-lasting changes in the demand for or supply of their nation's currency.

## Pros and Cons of a Fixed Exchange Rate

Why might a nation such as Bahrain wish to keep the value of its currency from fluctuating? One reason is that changes in the exchange rate can affect the market values of assets that are denominated in foreign currencies. This can increase the financial risks that a nation's residents face, thereby forcing them to incur costs to avoid these risks.

FOREIGN EXCHANGE RISK The possibility that variations in the market value of assets can take place due to changes in the value of a nation's currency is the foreign exchange risk that residents of a country face because their nation's currency value can vary. For instance, if companies in Bahrain had many loans denominated in dollars but earned nearly all their revenues in dinars from sales within Bahrain, a decline in the dollar value of the dinar would mean that Bahraini companies would have to allocate a larger portion of their earnings to make the same dollar loan payments as before. Thus, a fall in the dinar's value would increase the operating costs of these companies, thereby reducing their profitability and raising the likelihood of eventual bankruptcy.

Limiting foreign exchange risk is a classic rationale for adopting a fixed exchange rate. Nevertheless, a country's residents are not defenseless against foreign exchange risk. In what is known as a hedge, they can adopt strategies intended to offset the risk arising from exchange rate variations. For example, a company in Bahrain that has significant euro earnings from sales in Germany but sizable loans from U.S. investors could arrange to convert its euro earnings into dollars via special types of foreign exchange contracts called currency swaps. The Bahraini company could likewise avoid holdings of dinars and shield itself-bedge-against variations in the dinar's value.

THE EXCHANGE RATE AS A SHOCK ABSORBER If fixing the exchange rate limits foreign exchange risk, why do so many nations allow the exchange rates to float? The answer must be that there are potential drawbacks associated with fixing exchange rates. One is that exchange rate variations can actually perform a valuable service for a nation's economy. Consider a situation in which residents of a nation speak only their own nation's language. As a result, the country's residents are very immobile: They cannot trade their labor skills outside their own nation's borders.

Now think about what happens if this nation chooses to fix its exchange rate. Imagine a situation in which other countries begin to sell products that are close substitutes for the products its people specialize in producing, causing a sizable drop in worldwide demand for that nation's goods. If wages and prices do not instantly and completely adjust downward, the result will be a sharp decline in production of goods and services, a falloff in national income, and higher unemployment. Contrast this situation with one which the exchange rate floats. In this case,
a sizable decline in outside demand for the nation's products will cause it to experience a trade deficit, which will lead to a significant drop in the demand for that nation's currency. As a result, the nation's currency will experience a sizable depreciation, making the goods that the nation offers to sell abroad much less expensive in other countries. People abroad who continue to consume the nation's products will increase their purchases, and the nation's exports will increase. Its production will begin to recover somewhat, as will its residents' incomes. Unemployment will begin to fall.

This example illustrates how exchange rate variations can be beneficial, especially if a nation's residents are relatively immobile. It can be difficult, for example, for a Polish resident who has never studied Portuguese to move to Lisbon, even if she is highly qualified for available jobs there. If many residents of Poland face similar linguistic or cultural barriers, Poland could be better off with a floating exchange rate even if its residents must incur significant costs hedging against foreign exchange risk as a result.

QUICK QUIZ See page 748 for the answers. Review concepts from this section in MyEconLab.

The International Monetary Fund was developed after World War II as an institution to maintain $\qquad$ exchange rates in the world. Since 1973, however, exchange rates have disappeared in most major trading countries. For these nations, exchange rates are largely determined by the forces of demand and supply in global foreign exchange markets.

Central banks can fix exchange rates by buying or selling foreign $\qquad$ and thereby adding to or subtracting from their foreign exchange $\qquad$ —.

Although fixing the exchange rate helps protect a nation's residents from foreign exchange $\qquad$ , this policy makes less mobile residents susceptible to greater volatility in income and employment.

## You Are There Trading in the Real Estate Business for Trading Currencies

Ray Firetag, a former real estate agent in Elk Grove, California, now earns most of his income from currency trading. Today, he bought Australian dollars with Japanese yen at a high rate of exchange in terms of dollars and then traded those dollars back for yen at a lower exchange rate. On other days, Firetag may seek to profit by buying and selling a different set of currencies.

Firetag is one of thousands of individuals who now trade foreign currencies online from their homes. Firetag and other currency traders attempt to predict changes in the positions of demand and supply curves in the foreign exchange markets. For instance, Firetag initially purchased Australian dollars because he anticipated that the market demand for Japanese yen in exchange for Australian dollars would fall during the day, thereby pushing down the exchange rate measured in dollars per yen. This enabled him to buy more yen later in the day with his dollars, thereby earning profits measured in yen.

All told, the daily foreign exchange trading by individual traders such as Firetag amounts to about $\$ 120$ billion. This amount is minuscule, however, compared with the volume of trading by financial institutions and multinational companies, which typically exceeds $\$ 4$ trillion each day.

## Critical Analysis Questions

1. What would have happened to Firetag's ability to earn trading profits on this particular day if the demand for yen had risen later in the day?
2. If Firetag expects the supply of yen to increase tomorrow morning (all other things held constant), should he trade yen for dollars or vice versa before the end of today's trading?


## ISSUES \& APPLICATIONS



## Will the Euro's Global Currency Status Be Short-Lived?

## CONCEPTS APPLIED

Foreign Exchange Market
Foreign Exchange Risk
Exchange Rate

As Table 33-3 below indicates, the U.S. dollar is only the latest in a long line of global currencies that people in other nations widely utilize in international trade and finance. During the 2000s, the European euro emerged to rival the dollar as the preeminent global currency. A few short years later, however, the euro's status has become in doubt. Let's consider why this is so.

## TABLE 33-3

## Key Currencies Throughout World History

The U.S. dollar is only the most recent of many currencies that have figured predominantly in the world economy.
Source: Robert Mundell, "The International Impact of the Euro and Its Implications for Transition Economies," in Central Banking, Monetary Policies, and the Implications for

Transition Economies, ed. Mario Blejer and Marko Skreb (Boston: Kluwer Academic Publishers, 1999), pp. 403-428.

| Period | Nation | Currencies |
| :--- | :--- | :--- |
| Pre-7th century BC | Babylonia | Shekel |
| 7th-6th centuries BC | Persia | Daric |
| 5th-3rd centuries BC | Greece, Macedonia | Drachma, stater |
| 3rd century BC-4th century AD | Rome | Solidus, denarius, seterce, aureus |
| 4th-13th centuries | Byzantium | Solidus, besant |
| 7th-13th centuries | Mecca/Damascus/Baghdad | Dirham, dinar |
| 9th-13th centuries | China | Tael, chuen |
| 13th-16th centuries | Italy | Florin, grosso, sequin, ducat |
| 16th-17th centuries | Spain | Real, escudo |
| 17th-18th centuries | France | Denier, sol, louis d'or |
| 18th century | India | Rupee, mohur |
| 19th century | France | Franc |
| 19th-20th centuries | Britain | Pound |
| 20th-early 21st centuries | United States | Dollar |

## Features Possessed by a Global Currency

A nation's currency typically must possess two key characteristics before it can emerge as a global currency. One characteristic is that the currency must be widely traded in foreign exchange markets, typically because the nation that issues the currency generates substantial flows of exports and imports relative to other nations. In the past, this condition was satisfied for the currencies and nations listed in Table 33-3.

The second key feature that a currency must possess to attain and maintain the status of vehicle currency is a low level of foreign exchange risk. If the currency's exchange rate is expected to retain its value relative to the currencies of other nations, then people residing in other nations will be more likely to be willing to hold large volumes of the currency for use in trade and finance.

## Why the Euro's Global Currency Status Is Shaky

European nations introduced the euro in 1999. These countries constitute a combined economy that is among the world's largest. Hence, people regularly exchange their own currencies for euros in all major foreign exchange markets. During the 2000s, therefore, the euro satisfied the first key condition for a global currency.

In the immediate aftermath of the U.S. financial meltdown between 2007 and 2009, many people regarded the euro as an alternative currency that might have lower foreign exchange risk. By the end of 2009, therefore, some observers were arguing that the euro's prospects of displacing the dollar as the key global currency had brightened. Since early 2010, however, the euro's value has been prone to sudden drops. This has induced individuals and businesses in many nations to shift funds away from euro-denominated bank deposit accounts, bonds, and stocks. Many of those funds are finding their way to dollar-denominated accounts, bonds,
and stocks instead. Thus, as the euro's fortunes have darkened, the dollar's prospects for maintaining its current position as the preeminent global currency have brightened.

## For Critical Analysis

1. Could multiple currencies function as global currencies simultaneously?
2. Why would savers in other nations desire to avoid holding a currency whose value is subject to unexpected decreases in value relative to other currencies?

## Web Resources

1. See an assessment of the euro's fortunes at one particularly low point during the spring of 2010 at www.econtoday .com/ch33.
2. To read a European perspective on the pros and cons associated with the euro becoming a global currency, go to www.econtoday.com/ch33.

## Research Project

Evaluate whether a national currency might be able to possess one of the characteristics typically possessed by a global currency without have the other characteristic. Is it possible that a currency could exhibit both features yet fail to emerge as a global currency? Why or why not? Can you provide any real-world, present-day examples?

## myeconlab

For more questions on this chapter's Issues \& Applications, go to MyEconLab. In the Study Plan for this chapter, select Section N: News.

Here is what you should know after reading this chapter. MyEconLab will help you identify what you know, and where to go when you need to practice.

## WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

The Balance of Trade versus the Balance of Payments The balance of trade is the difference between exports and imports of physical goods, or merchandise, during a given period. The balance of payments is a system of accounts for all transactions between a nation's residents and the residents of other countries of the world.
balance of trade, 727
balance of payments, 727
accounting identities, 727

- MyEconLab Study Plan 33.1
- Audio introduction to Chapter 33


## MyEconLab continued

WHAT YOU SHOULD KNOW

## WHERE TO GO TO PRACTICE

The Key Accounts Within the Balance of Payments There are three accounts within the balance of payments. The current account measures net exchanges of goods and services, transfers, and income flows across a nation's borders. The capital account measures net flows of financial assets. The official reserve transactions account tabulates exchanges of financial assets involving the home nation's and foreign nations' governments and central banks. Because each international exchange generates both an inflow and an outflow, the sum of the balances on all three accounts must equal zero.

## Exchange Rate Determination in the Market

 for Foreign Exchange From the perspective of the United States, the demand for a nation's currency by U.S. residents is derived largely from the demand for imports from that nation. Likewise, the supply of a nation's currency is derived mainly from the supply of U.S. exports to that country. The equilibrium exchange rate is the rate of exchange between the dollar and the other nation's currency at which the quantity of the currency demanded is equal to the quantity supplied.current account, 729
capital account, 730
special drawing rights
(SDRs), 731
International Monetary
Fund, 731

## KEY FIGURE

Figure 33-1, 731

- MyEconLab Study Plan 33.1
- Animated Figure 33-1
$\qquad$
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- MyEconLab Study Plan 33.2
- Animated Figures 33-2, 33-3, 33-4, 33-5
- Video: Market Determinants of Foreign Exchange Rates


## KEY FIGURES

Figure 33-2, 734
Figure 33-3, 736
Figure 33-4, 736
Figure 33-5, 737

Factors That Can Induce Changes in Equilibrium Exchange Rates The equilibrium exchange rate changes in response to changes in the demand for or supply of another nation's currency. Changes in desired flows of exports or imports, real interest rates, tastes and preferences of consumers, and perceptions of economic stability affect the positions of the demand and supply curves in foreign exchange markets and induce variations in equilibrium exchange rates.

How Policymakers Can Attempt to Keep Exchange Rates Fixed If the current price of the home currency in terms of another nation's currency starts to fall below the level where the home country wants it to remain, the home country's central bank can use reserves of the other nation's currency to purchase the home currency in foreign exchange markets. This raises the demand for the home currency and thereby pushes up the currency's value in terms of the other nation's currency.

## KEY FIGURE

Figure 33-6, 738

- MyEconLab Study Plan 33.2
- Animated Figure 33-6
- Video: Market Determinants of Foreign Exchange Rates
par value, 740
foreign exchange risk, 742
hedge, 742


## KEY FIGURE

Figure 33-9, 741

- MyEconLab Study Plans 33.3, 33.4
- Animated Figure 33-9
- Video: Pros and Cons of a Fixed Exchange Rate

All problems are assignable in myeconlab. Answers to the odd-numbered problems appear at the back of the book.

33-1. Over the course of a year, a nation tracked its foreign transactions and arrived at the following amounts:

| Merchandise exports | 500 |
| :--- | ---: |
| Service exports | 75 |
| Net unilateral transfers | 10 |
| Domestic assets abroad (capital outflows) | -200 |
| Foreign assets at home (capital inflows) | 300 |
| Changes in official reserves | -35 |
| Merchandise imports | 600 |
| Service imports | 50 |

What are this nation's balance of trade, current account balance, and capital account balance?
33-2. Identify whether each of the following items creates a surplus item or a deficit item in the current account of the U.S. balance of payments.
a. A Central European company sells products to a U.S. hobby-store chain.
b. Japanese residents pay a U.S. travel company to arrange hotel stays, ground transportation, and tours of various U.S. cities, including New York, Chicago, and Orlando.
c. A Mexican company pays a U.S. accounting firm to audit its income statements.
d. U.S. churches and mosques send relief aid to Pakistan following a major earthquake in that nation.
e. A U.S. microprocessor manufacturer purchases raw materials from a Canadian firm.
33-3. Explain how the following events would affect the market for the Mexican peso, assuming a floating exchange rate.
a. Improvements in Mexican production technology yield superior guitars, and many musicians around the world buy these guitars.
b. Perceptions of political instability surrounding regular elections in Mexico make international investors nervous about future business prospects in Mexico.
33-4. Explain how the following events would affect the market for South Africa's currency, the rand, assuming a floating exchange rate.
a. A rise in U.S. inflation causes many U.S. residents to seek to buy gold, which is a major South African export good, as a hedge against inflation.
b. Major discoveries of the highest-quality diamonds ever found occur in Russia and Central Asia, causing a significant decline in purchases of South African diamonds.
33-5. Suppose that the following two events take place in the market for China's currency, the yuan: U.S. parents are more willing than before to buy action figures and other Chinese toy exports, and China's government tightens restrictions on the amount of U.S. dollar-denominated financial assets that Chinese residents may legally purchase. What happens to the dollar price of the yuan? Does the yuan appreciate or depreciate relative to the dollar?
33-6. On Wednesday, the exchange rate between the Japanese yen and the U.S. dollar was $\$ 0.010$ per yen. On Thursday, it was $\$ 0.009$. Did the dollar appreciate or depreciate against the yen? By how much, expressed as a percentage change?
33-7. On Wednesday, the exchange rate between the euro and the U.S. dollar was $\$ 1.20$ per euro, and the exchange rate between the Canadian dollar and the U.S. dollar was U.S. $\$ 1.05$ per Canadian dollar. What is the exchange rate between the Canadian dollar and the euro?
33-8. Suppose that signs of an improvement in the Japanese economy lead international investors to resume lending to the Japanese government and businesses. Policymakers, however, are worried about how this will influence the yen. How would this event affect the market for the yen? How should the central bank, the Bank of Japan, respond to this event if it wants to keep the value of the yen unchanged?
33-9. Briefly explain the differences between a flexible exchange rate system and a fixed exchange rate system.
33-10. Suppose that under a gold standard, the U.S. dollar is pegged to gold at a rate of $\$ 35$ per ounce and the pound sterling is pegged to gold at a rate of $£ 17.50$ per ounce. Explain how the gold standard constitutes an exchange rate arrangement between the dollar and the pound. What is the exchange rate between the U.S. dollar and the pound sterling?

33-11. Suppose that under the Bretton Woods system, the dollar is pegged to gold at a rate of $\$ 35$ per ounce and the pound sterling is pegged to the dollar at a rate of $\$ 2=£ 1$. If the dollar is devalued against gold and the pegged rate is changed to $\$ 40$ per ounce, what does this imply for the exchange value of the pound in terms of dollars?
33-12. Suppose that the People's Bank of China wishes to peg the rate of exchange of its currency, the yuan, in terms of the U.S. dollar. In each of the following situations, should it add to or subtract from its dollar foreign exchange reserves? Why?
a. U.S. parents worrying about safety begin buying fewer Chinese-made toys for their children.
b. U.S. interest rates rise relative to interest rates in China, so Chinese residents seek to purchase additional U.S. financial assets.
c. Chinese furniture manufacturers produce high-quality early American furniture and successfully export large quantities of the furniture to the United States.

## ECONOMICS ON THE NET

Daily Exchange Rates It is easy to keep up with daily changes in exchange rates by using the Web site of Oanda.com. In this application, you will learn how hard it is to predict exchange rate movements, and you will get some practice thinking about what factors can cause exchange rates to change.

Title: Oanda Currency Converter
Navigation: Go to www.econtoday.com/ch33 to visit the Oanda.com's currency converter home page. Click on Foreign Exchange 12 PM Rates.

Application Answer the following questions.

1. Choose a currency from the many available in the drop-down menu. How many dollars does it take to purchase a unit of the currency in the spot foreign exchange market?
2. For the currency you chose in part 1 , keep track of its value relative to the dollar over the course of several days. Based on your tabulations, try to predict the value of the currency at the end of the week following your data collections. Use any information you may have, or just do your best without any additional information. How far off did your prediction turn out to be?

For Group Study and Analysis Divide the class into groups, and assign a currency to each group. Ask the group to track the currency's value over the course of two days and to determine whether the currency's value appreciated or depreciated relative to the dollar from one day to the next. In addition, ask each group to discuss what kinds of demand or supply shifts could have caused the change that occurred during this interval.

## ANSWERS TO QUICK QUIZZES

p. 732: (i) balance . . . payments; (ii) physical; (iii) current . . . current; (iv) Unilateral transfers; (v) current; (vi) capital . . . capital; (vii) official reserve; (viii) inflation . . . political
p. 739: (i) exchange rate; (ii) demand . . . demand . . . supply; (iii) downward . . . upward; (iv) shift . . . demand p. 743: (i) fixed . . . fixed; (ii) currencies . . . reserves; (iii) risk

## Answers to the Odd-Numbered Problems

## Chapter I

1-1. Economics is the study of how individuals allocate limited resources to satisfy unlimited wants.
a. Among the factors that a rational, self-interested student will take into account are her income, the price of the textbook, her anticipation of how much she is likely to study the textbook, and how much studying the book is likely to affect her grade.
b. A rational, self-interested government official will, for example, recognize that higher taxes will raise more funds for mass transit while making more voters, who have limited resources, willing to elect other officials.
c. A municipality's rational, self-interested government will, for instance, take into account that higher hotel taxes will produce more funds if as many visitors continue staying at hotels, but that the higher taxes will also discourage some visitors from spending nights at hotels.
$\mathbf{1 - 3}$. Because wants are unlimited, the phrase applies to very high-income households as well as low- and middle-income households. Consider, for instance, a household with a low income and unlimited wants at the beginning of the year. The household's wants will still remain unlimited if it becomes a high-income household later in the year.
$\mathbf{1 - 5}$. Sally is displaying rational behavior if all of these activities are in her self-interest. For example, Sally likely derives intrinsic benefit from volunteer and extracurricular activities and may believe that these activities, along with good grades, improve her prospects of finding a job after she completes her studies. Hence, these activities are in her selfinterest even though they reduce some available study time.
1-7. The rationality assumption states that people do not intentionally make choices that leave them worse off. The bounded rationality hypothesis suggests that people are almost, but not completely, rational.
1-9. Suppose that there is a change in the environment that a person faces, and the person adjusts to this change as predicted by the rationality assumption.

If the new environment becomes predictable, then the individual who actually behaves as predicted by the traditional rationality assumption may settle into behavior that appears to involve repetitive applications of a rule of thumb.
1-11. a. The model using prices from the Iowa Electronic Market is more firmly based on the rationality assumption, because people who trade assets on this exchange based on poor forecasts actually experience losses. This gives them a strong incentive to make the best possible forecasts. Unpaid respondents to opinion polls have less incentive to give truthful answers about whether and how they will vote.
b. An economist would develop a means of evaluating whether prices in the Iowa Electronic Market or results of opinion polls did a better job of matching actual electoral outcomes.
1-13. a. Positive
b. Normative
c. Normative
d. Positive

## APPENDIXA

A-1. a. Independent: price of a notebook; Dependent: quantity of notebooks
b. Independent: work-study hours; Dependent: credit hours
c. Independent: hours of study; Dependent: economics grade
A-3. a. above $x$ axis, to left of $y$ axis
b. below $x$ axis, to right of $y$ axis
c. on $x$ axis, to right of $y$ axis

A-5.


A-7. Each one-unit increase in $x$ yields a 5 -unit increase in $y$, so the slope given by the change in $y$ corresponding to the change in $x$ is equal to 5 .

## Chapter 2

$\mathbf{2 - 1}$. The opportunity cost of attending a class at 11:00 a.m. is the next-best use of that hour of the day. Likewise, the opportunity cost of attending an 8:00 a.m. class is the next-best use of that particular hour of the day. If you are an early riser, it is arguable that the opportunity cost of the 8:00 a.m. hour is lower, because you will already be up at that time but have fewer choices compared with the 11:00 a.m. hour when shops, recreation centers, and the like are open. If you are a late riser, it may be that the opportunity cost of the 8:00 a.m. hour is higher, because you place a relatively high value on an additional hour of sleep in the morning.
2-3. The bank apparently determined that the net gain that it anticipated receiving from trying to sell the house to someone else, taking into account the opportunity cost of resources that the bank would have had to devote to renovating the house, was less than $\$ 10$.
$\mathbf{2 - 5}$. If the student allocates additional study time to economics in order to increase her score from 90 to 100 , her biology score declines from 50 to 40, so the opportunity cost of earning 10 additional points in economics is 10 fewer points in biology.

2-7.

(a)

(c)

(b)

(d)

2-9. D
2-11. a. If the nation's residents increase production of consumption goods from 0 units to 10 units, the opportunity cost is 3 units of human capital forgone. If the nation's residents increase production of consumption goods from 0 units to 60 units, the opportunity cost is 100 units of human capital.
b. Yes, because successive 10 -unit increases in production of consumption goods generate larger sacrifices of human capital, equal to 3,7 , $15,20,25$, and 30 .
$\mathbf{2 - 1 3}$. Because it takes you less time to do laundry, you have an absolute advantage in laundry. Neither you nor your roommate has an absolute advantage in meal preparation. You require 2 hours to fold a basket of laundry, so your opportunity cost of folding a basket of laundry is 2 meals. Your roommate's opportunity cost of folding a basket of laundry is 3 meals. Hence, you have a comparative advantage in laundry, and your roommate has a comparative advantage in meal preparation.
$\mathbf{2 - 1 5}$. It may be that the professor is very proficient at doing yard work relative to teaching and research activities, so in fact the professor may have a comparative advantage in doing yard work.

## Chapter 3

3-1. The equilibrium price is $\$ 21$ per Blu-ray disc, and the equilibrium quantity is 80 million Blu-ray discs (see the figure on the facing page). At a price of $\$ 20$ per Blu-ray disc, the quantity of Blu-ray discs demanded is 90 million, and the quantity of Blu-ray discs supplied is 60 million. Hence, there is a shortage of 30 million Blu-ray discs at a price of $\$ 20$ per Blu-ray disc.


3-3. a. Satellite and cable Internet access services are substitutes, so a reduction in the price of cable Internet access services causes a decrease in the demand for satellite high-speed Internet access services.
b. A decrease in the price of satellite Internet access services generates an increase in the quantity of these services demanded.
c. Satellite high-speed Internet access services are a normal good, so a fall in the incomes of consumers reduces the demand for these services.
d. If consumers' tastes shift away from cable Internet access services in favor of satellite high-speed Internet services, then the demand for these services increases.
3-5. a. Complement: eggs; Substitute: sausage
b. Complement: tennis balls; Substitute: racquetball racquets
c. Complement: cream; Substitute: tea
d. Complement: gasoline; Substitute: city bus

3-7. a. At the $\$ 1,000$ rental rate, the quantity of onebedroom apartments supplied is 8,500 per month, but the quantity demanded is only 7,000 per month. Thus, there is an excess quantity of one-bedroom apartments supplied equal to 1,500 apartments per month.
b. To induce consumers to lease unrented onebedroom apartments, some landlords will reduce their rental rates. As they do so, the quantity demanded will increase. In addition, some landlords will choose not to offer apartments for rent at lower rates, and the quantity supplied will decrease. At the equilibrium rental rate of $\$ 800$ per month, there will be no excess quantity supplied.
c. At the $\$ 600$ rental rate, the quantity of onebedroom apartments demanded is 8,000 per month, but the quantity supplied is only 6,500 per month. Thus, there is an excess quantity of one-bedroom apartments demanded equal to 1,500 apartments per month.
d. To induce landlords to make additional onebedroom apartments available for rent, some consumers will offer to pay higher rental rates. As they do so, the quantity supplied will increase. In addition, some consumers will choose not to try to rent apartments at higher rates, and the quantity demanded will decrease. At the equilibrium rental rate of $\$ 800$ per month, there will be no excess quantity demanded.
3-9. a. Because memory chips are an input in the production of laptop computers, a decrease in the price of memory chips causes an increase in the supply of laptop computers. The market supply curve shifts to the right, which causes the market price of laptop computers to fall and the equilibrium quantity of laptop computers to increase.
b. Machinery used to produce laptop computers is an input in the production of these devices, so an increase in the price of machinery generates a decrease in the supply of laptop computers. The market supply curve shifts to the left, which causes the market price of laptop computers to rise and the equilibrium quantity of laptop computers to decrease.
c. An increase in the number of manufacturers of laptop computers causes an increase in the supply of laptop computers. The market supply curve shifts rightward. The market price of laptop computers declines, and the equilibrium quantity of laptop computers increases.
d. The demand curve for laptop computers shifts to the left along the supply curve, so there is a decrease in the quantity supplied. The market price falls, and the equilibrium quantity declines.
3.11. The decline in the price of palladium, a substitute for platinum, will cause a decrease in the demand for platinum, so the platinum demand curve will shift leftward. Both the market clearing price and the equilibrium quantity of platinum will decrease.
3-13. Because processor chips are an input in the production of personal computers, a decrease in the price of processor chips generates an increase in the supply of personal computers. The market price of personal computers will decrease, and the equilibrium quantity will increase.

## Chapter 4

4-1. The ability to produce music CDs at lower cost and the entry of additional producers shift the supply curve rightward, from $S_{1}$ to $S_{2}$. At the same time, reduced prices of substitute goods result in a leftward shift in the demand for music CDs, from $D_{1}$ to $D_{2}$. Consequently, the equilibrium price of music CDs declines, from $P_{1}$ to $P_{2}$. The equilibrium quantity may rise, fall, or, as shown in the diagram, remain unchanged.


4-3. The market rental rate is $\$ 700$ per apartment, and the equilibrium quantity of apartments rented to tenants is 2,000 . At a ceiling price of $\$ 650$ per month, the number of apartments students desire to rent increases to 2,500 apartments. At the ceiling price, the number of apartments that owners are willing to supply decreases to 1,800 apartments. Thus, there is a shortage of 700 apartments at the ceiling price, and only 1,800 are rented at the ceiling price.
4.5. The market price is $\$ 400$, and the equilibrium quantity of seats is 1,600 . If airlines cannot sell tickets to more than 1,200 passengers, then passengers are willing to pay $\$ 600$ per seat. Normally, airlines would be willing to sell each ticket for $\$ 200$, but they will be able to charge a price as high as $\$ 600$ for each of the 1,200 tickets they sell. Hence, the quantity of tickets sold declines from 1,600 , and the price of a ticket rises from $\$ 400$ to as high as $\$ 600$.
4-7. a. Consumers buy 10 billion kilograms at the support price of $\$ 0.20$ per kilogram and hence spend $\$ 2$ billion on wheat.
b. The amount of surplus wheat at the support price is 8 billion kilograms, so at the $\$ 0.20$-perkilogram support price, the government must spend $\$ 1.6$ billion to purchase this surplus wheat.
c. Pakistani wheat farmers receive a total of $\$ 3.6$ billion for the wheat they produce at the support price.
4-9. a. At the present minimum wage of $\$ 11$ per hour, the quantity of labor supplied is 102,000 workers, and the quantity of labor demanded by firms is 98,000 . There is an excess quantity supplied of 4,000 workers, which is the number of people who are unemployed.
b. At a minimum wage of $\$ 9$ per hour, there would be nothing to prevent market forces from pushing the wage rate to the market clearing level of $\$ 10$ per hour. This $\$ 10$-per-hour wage rate would exceed the legal minimum and hence would prevail. There would be no unemployed workers.
c. At a $\$ 12$-per-hour minimum wage, the quantity of labor supplied would increase to 104,000 workers, and the quantity of labor demanded would decline to 96,000 . There would be an excess quantity of labor supplied equal to 8,000 workers, which would then be the number of people unemployed.
4-11. a. The rise in the number of wheat producers causes the market supply curve to shift rightward, so more wheat is supplied at the support price.
b. The quantity of wheat demanded at the same support price is unchanged.
c. Because quantity demanded is unchanged while quantity supplied has increased, the amount of surplus wheat that the government must purchase has risen.

## Chapter 5

5-1. In the absence of laws forbidding cigar smoking in public places, people who are bothered by the odor of cigar smoke will experience costs not borne by cigar producers. Because the supply of cigars will not reflect these costs, from society's perspective the market supply curve for cigars will be in a position too far to the right. The market price of cigars will be too low, and too many cigars will be produced and consumed.
5-3. Imposing the tax on pesticides causes an increase in the price of pesticides, which are an input in the production of oranges (see the diagram at the top of the facing page). Hence, the supply curve in the orange market shifts leftward. The market price of oranges increases, and the equilibrium quantity of oranges declines. Hence, orange consumers indirectly help to pay for dealing with the spillover costs of pesticide production by paying more for oranges.


5-5. a. As shown in the figure below, if the social benefits associated with bus ridership were taken into account, the demand schedule would be $D^{\prime}$ instead of $D$, and the market price would be higher. The equilibrium quantity of bus rides would be higher.

b. The government could pay commuters a subsidy to ride the bus, thereby shifting the demand curve outward and to the right. This would increase the market price and equilibrium number of bus rides.
5-7. At present, the equilibrium quantity of residences with Internet access is 2 million (see the diagram at the top of the next column). To take into account the external benefit of Internet access and boost the quantity of residences with access to 3 million, the demand curve would have to shift upward by $\$ 20$ per month at any given quantity, to $D_{2}$ from $D_{1}$. Thus, the government would have to offer a $\$ 20$-per-month subsidy to raise the quantity of residences with Internet access to 3 million.


5-9. No, the outcome will be different. If the government had simply provided grants to attend private schools at the current market tuition rate, parents and students receiving the grants would have paid a price equal to the market valuation of the last unit of educational services provided. Granting a subsidy to private schools allows the private schools to charge parents and students a price less than the market price. Private schools thereby will receive a higher-than-market price for the last unit of educational services they provide. Consequently, they will provide a quantity of educational services in excess of the market equilibrium quantity. At this quantity, parents and students place a lower value on the services than the price received by the private schools. Public schools will lose students to private schools. The prices that public schools receive will also decline. Both of these changes will result in lower revenues for public schools.
5-11. a. $\$ 40$ million
b. The effective price of a memory-storage drive to consumers will be lower after the government pays the subsidy, so people will purchase a larger quantity.
c. $\$ 60$ million
d. $\$ 90$ million

5-13. a. $\$ 60-\$ 50=\$ 10$
b. Expenditures after the program expansion are $\$ 2.4$ million. Before the program expansion, expenditures were $\$ 1$ million. Hence, the increase in expenditures is $\$ 1.4$ million.
c. At a per-unit subsidy of $\$ 50$, the share of the per-unit $\$ 60$ price paid by the government is $5 / 6$, or 83.3 percent. Hence, this is the government's share of total expenditures on the 40,000 devices that consumers purchase.

## Chapter 6

6-1. a. The average tax rate is the total tax of $\$ 40$ divided by the $\$ 200$ in income: $\$ 40 / \$ 200=0.2$, or 20 percent
b. The marginal tax rate for the last hour of work is the change in taxes, $\$ 3$, divided by the change in income, $\$ 8: \$ 3 / \$ 8=0.375$, or 37.5 percent
6-3. 2003: $\$ 300$ million; 2005: $\$ 350$ million; 2007: $\$ 400$ million; 2009: \$400 million; 2011: \$420 million
6-5. During 2010, the tax base was an amount of income equal to $\$ 20$ million $/ 0.05=\$ 400$ million. During 2011, the income tax base was equal to $\$ 19.2$ million $/ 0.06=\$ 320$ million. Although various factors could have contributed to the fall in taxable income, dynamic tax analysis suggests that the higher income tax rate induced people to reduce their reported income. For instance, some people might have earned less income subject to city income taxes, and others might even have moved outside the city to avoid paying the higher income tax rate.
6-7. a. The supply of tickets for flights into and out of London shifts upward by $\$ 154$, as shown in the diagram below. The equilibrium quantity of flights in and out of London declines. The market clearing price of London airline tickets rises by an amount less than the tax.

b. Tickets for flights into or out of London are substitutes for tickets for flights into and out of nearby cities. Thus, the demand for tickets for flights into and out of these cities will increase. This will cause an increase in the equilibrium quantities of these tickets and an increase in the market clearing prices.
6-9. As shown in the diagram at the top of the next column, if the supply and demand curves have their normal shapes, then the $\$ 2$-per-month tax on Internet access services shifts the market supply curve upward by $\$ 2$. The equilibrium quantity of Internet access services produced and consumed
declines. In addition, the monthly market price of Internet access increases by an amount less than $\$ 2$ per month. Consequently, consumers and producers share in paying the tax on each unit.


6-11. If the market price of Internet access for businesses does not change, then as shown in the diagram below, over the relevant range the demand for Internet access services by businesses is horizontal. The quantity of services demanded by businesses is very highly responsive to the tax, so Internet access providers must bear the tax in the form of higher costs. Providers of Internet access services pay all of the tax.


Quantity of Internet Access Services

## Chapter 19

19-1. $-[(200-150) /(350 / 2)] /[(9-10) /(19 / 2)]$, which is approximately equal to -2.7 . Thus, the absolute price elasticity of demand equals 2.7 .
19-3. a. $-[(90-80) /(85)] /[(0.20-0.40) /(0.30)]$, which is approximately equal to -0.18 . Consequently, the absolute price elasticity of demand is 0.18 , so demand is inelastic over this range.
b. $-[(60-40) /(50)] /[(0.80-1.20) /(1.00)]=$ -1.00 . The absolute price elasticity of demand, therefore, equals 1.00 , which implies that demand is unit-elastic over this range.
c. $-[(20-10) /(15)] /[(1.60-1.80) /(1.70)]$, which is approximately equal to -5.67 . Thus, the absolute price elasticity of demand is 5.67 , so demand is elastic over this range.
19-5. $-[(800-1,200) /(2,000 / 2)] /[(\$ 32.50-\$ 27.50) /$ $(\$ 60.00 / 2)]=-2.4$. Hence, the absolute price elasticity of demand equals 2.4. Demand is elastic over this range.
19-7. Because price and total revenue move in the same direction, then over this range of demand, the demand for hand-made guitars is inelastic.
19-9. a. More inelastic, because it represents a smaller portion of the budget
b. More elastic, because there are many close substitutes
c. More elastic, because there are a number of substitutes
d. More inelastic, because there are few close substitutes
e. More inelastic, because it represents a small portion of the budget
$\mathbf{1 9 - 1 1}$. Let $X$ denote the percentage change in the quantity of bacon. Then $X / 10$ percent $=-0.5 . X$, therefore, is -5 percent.
19-13. $[(125,000-75,000) /(200,000 / 2)] /[(\$ 35,000-$ $\$ 25,000) /(\$ 60,000 / 2)]=1.5$. Supply is elastic.
$\mathbf{1 9 - 1 5}$. The short-run price elasticity of supply is 10 percent $/ 20$ percent $=0.5$, and the long-run price elasticity of supply is 40 percent $/ 20$ percent $=2.0$.

## Chapter 20

20-1. The campus pizzeria indicates by its pricing policy that it recognizes the principle of diminishing marginal utility. As shown in Figure 20-1 on page 438, a customer's marginal utility for the second pizza is typically lower than for the first. Thus, the customer is likely to value the second pizza less and, therefore, only be willing to pay less for it.
20-3. The total utility of the third, fourth, and fifth cheeseburgers is 48,56 , and 60 , respectively. The marginal utility of the first and second cheeseburgers is 20 and 16 , respectively. The total utility of the first, second, and third bags of french fries is 10,18 , and 20 , respectively. The marginal utility of the fourth and fifth bags of french fries is 1 and 0 , respectively.
$\mathbf{2 0 - 5}$. The new utility-maximizing combination is four cheeseburgers and two orders of french fries, at which the marginal utility per dollar spent is 2 units per dollar and the entire $\$ 6$ is spent.
20-7. Other things being equal, when the price of soft drinks rises, the substitution effect comes into
play, and the individual tends to consume less of the more expensive item, soft drinks, and more of the item with the unchanged price, tacos. Hence, the marginal utility of soft drinks rises, and the marginal utility of tacos falls.
20-9. a. Of all the possible one-unit increases in consumption displayed, the movement from point $A$ to point $B$ generates the highest marginal utility. Total utility rises by 5 units between these points, so the marginal utility of the first unit consumed is 5 units.
b. Between points $E$ and $F$, a one-unit increase in the quantity consumed leaves total utility unchanged at 11 units, so marginal utility is equal to zero.
c. Between points $F$ and $G$, a one-unit increase in the quantity consumed causes total utility to decline from 11 units to 10 units, so marginal utility is negative and equal to -1 unit.
$\mathbf{2 0 - 1 1}$. For this consumer, at these prices the marginal utility per dollar spent on 2 fudge bars is 500 units of utility per dollar, and the marginal utility per dollar spent on 5 Popsicles is also 500 units of utility per dollar. In addition, the entire budget of $\$ 9$ is spent at this combination, which is the consumer optimum.
20-13. The marginal utility per dollar spent is equalized at 2.50 if 5 hot dogs and 3 baseball games are consumed, and this consumption combination just exhausts the now-available $\$ 190$ in income.
$\mathbf{2 0 - 1 5}$. The marginal utility of good Y is three times the marginal utility of good $X$, or $3 \times 3$ utils $=9$ utils.

## APPENDIX F

$\mathbf{F}$-1. The indifference curve is convex to the origin because of a diminishing marginal rate of substitution. As an individual consumes more and more of an item, the less the individual is willing to forgo of the other item. The diminishing marginal rate of substitution is due to diminishing marginal utility.
F-3. Sue's marginal rate of substitution is calculated below:

| Combination of <br> Bottled Water <br> and Soft DrinksBottled <br> Water per <br> Month | Soft Drinks <br> per Month | MRS |  |
| :--- | :---: | :---: | :---: |
| A | 5 | 11 |  |
| B | 10 | 7 | $5: 4$ |
| C | 15 | 4 | $5: 3$ |
| D | 20 | 2 | $5: 2$ |
| E | 25 | 1 | $5: 1$ |

The diminishing marginal rate of substitution of soft drinks for water shows Sue's diminishing marginal utility of bottled water. She is willing to forgo fewer and fewer soft drinks to get an additional five bottles of water.
F-5. Given that water is measured along the horizontal axis and soft drinks are measured along the vertical axis, the slope of Sue's budget constraint is the price of water divided by the price of soft drinks, or $P_{W} / P_{S}$ $=\frac{1}{2}$. The only combination of bottled water and soft drinks that is on Sue's indifference curve and budget constraint is combination $C$. For this combination, total expenditures on water and soft drinks equal (15 $\times \$ 1)+(4 \times \$ 2)=\$ 15+\$ 8=\$ 23$.
F-7. With the quantity of bottled water measured along the horizontal axis and the quantity of soft drinks measured along the vertical axis, the slope of Sue's budget constraint is the price of water divided by the price of soft drinks. This ratio equals $\frac{1}{2}$. The only combination of bottled water and soft drinks that is on Sue's indifference curve and budget constraint is combination $C$, where expenditures on water and soft drinks total \$23.
F-9. Yes, Sue's revealed preferences indicate that her demand for soft drinks obeys the law of demand. When the price of soft drinks declines from $\$ 2$ to $\$ 1$, her quantity demanded rises from 4 to 8 .

## Chapter 21

21-1. a. Bob earns a high economic rent. Because he has a specialized skill that is in great demand, his income is likely to be high, and his opportunity cost relatively low.
b. Sally earns a high economic rent. Because she is a supermodel, her income is likely to be relatively high, and, without any education, her opportunity cost is likely to be relatively low.
c. If Tim were to leave teaching, not a relatively high-paying occupation, he could sell insurance full time. Hence, his opportunity cost is high relative to his income, and his economic rent is low.
21-3. A sole proprietorship is a business entity owned by a single individual, whereas a partnership is a business entity jointly owned by more than one individual. A corporation, in contrast, is a legal entity that is owned by shareholders, who own shares of the profits of the entity. Sole proprietorships and partnerships do not face double taxation, but corporations do. The owners of corporations, however, enjoy limited liability, whereas the sole proprietor or partner does not.

21-5. Accounting profit is total revenue, $\$ 77,250$, minus explicit costs, $\$ 37,000$, for a total of $\$ 40,250$. Economic profit is total revenue, $\$ 77,250$, less explicit costs, $\$ 37,000$, and implicit costs, $\$ 40,250$, for a total equal to zero.
21-7. a. Physical capital
b. Financial capital
c. Financial capital
d. Physical capital

21-9. a. The owner of WebCity faces both tax rates if the firm is a corporation, but if it is a proprietorship the owner faces only the 30 percent personal income tax rate. Thus, it should choose to be a proprietorship.
b. If WebCity is a corporation, the $\$ 100,000$ in corporate earnings is taxed at a 20 percent rate, so after-tax dividends are $\$ 80,000$, and these are taxed at the personal income tax rate of 30 percent, leaving $\$ 56,000$ in after-tax income for the owner. Hence, the firm should be organized as a proprietorship, with after-tax earnings of $\$ 70,000$, or a value advantage of $\$ 14,000$.
c. Yes. In this case, incorporation raises earnings to $\$ 150,000$, which are taxed at a rate of 20 percent, yielding after-tax dividends of \$120,000 that are taxed at the personal rate of 30 percent. This leaves an after-tax income for the owner of $\$ 84,000$, which is higher than the after-tax earnings of $\$ 70,000$ if WebCity is a proprietorship that earns lower pre-tax income taxed at the personal rate.
d. After-tax profits rise from $\$ 56,000$ to $\$ 84,000$, or by $\$ 28,000$.
e. This policy change would only increase the incentive to incorporate.
f. A corporate structure provides limited liability for owners, which can be a major advantage. Furthermore, owners may believe that the corporate structure will yield higher pre-tax earnings, as in the above example.
21-11. The real rate of interest in Japan is $2 \%-0.5 \%=$ $1.5 \%$. The real rate of interest in the United States is $4 \%-3 \%=1 \%$. Therefore, Japan has the higher real rate of interest.
21-13. Ownership of common stock provides voting rights within the firm but also entails immediate loss if assets fall below the value of the firm's liabilities. Preferred stockholders are repaid prior to owners of common stock, but preferred stockholders do not have voting rights.
$\mathbf{2 1 - 1 5}$. You should point out to your classmate that stock prices tend to drift upward following a random walk. That is, yesterday's price plus any upward
drift is the best guide to today's price. Therefore, there are no predictable trends that can be used to "beat" the market.

## Chapter 22

22-1. The short run is a time period during which the professor cannot enter the job market and find employment elsewhere. This is the nine-month period from August 15 through May 15. The professor can find employment elsewhere after the contract has been fulfilled, so the short run is nine months and the long run is greater than nine months.
22-3. Total variable costs are equal to total costs, $\$ 5$ million, less total fixed costs, $\$ 2$ million, which equals $\$ 3$ million. Average variable costs are equal to total variable costs divided by the number of units produced. Average variable costs, therefore, equal $\$ 3$ million divided by 10,000 , or $\$ 300$.
22-5. a. Total fixed costs equal average fixed costs, $\$ 10$ per LCD screen, times the quantity produced per day, 100 LCD screens, which equals $\$ 1,000$ per day.
b. The total variable costs of producing 100 LCD screens equal average variable costs, $\$ 10$ per unit, times the quantity produced per day, 100 LCD screens, which equals $\$ 1,000$ per day.
c. The total costs of producing 100 LCD screens equal total fixed costs plus the total variable costs of producing 100 LCD screens, or $\$ 1,000$ per day plus $\$ 1,000$ per day, which equals $\$ 2,000$ per day.
d. The average total costs of producing 99 LCD screens equal the average fixed costs of $\$ 10.101$ plus the average variable costs of $\$ 10.070$, or $\$ 20.171$ per LCD screen. Thus, the total cost of producing 99 LCD screens equals $\$ 20.171$ times 99 , or $\$ 1,996.929$. The marginal cost of producing the hundredth LCD screen equals the change in total costs from increasing production from 99 to 100 , or $\$ 2,000-$ $\$ 1,996.929$, or $\$ 3.071$ per LCD screen.
22-7. a. Average total costs are $\$ 20$ per unit plus $\$ 30$ per unit, or $\$ 50$ per unit, and total costs divided by average total costs equal output, which therefore is $\$ 2,500 / \$ 50$ per unit, or 50 units.
b. $\mathrm{TVC}=\mathrm{AVC} \times Q=\$ 20$ per unit $\times 50$ units $=$ \$1,000.
c. $\mathrm{TFC}=\mathrm{AFC} \times Q=\$ 30$ per unit $\times 50$ units $=$ $\$ 1,500$; or $\mathrm{TFC}=\mathrm{TC}-\mathrm{TVC}=\$ 2,500-$ $\$ 1,000=\$ 1,500$.
22-9. a. The expense incurred in cutting back trees on a regular basis would be unrelated to the quantity of rail services provided on the tracks and hence would represent a fixed cost.
b. The expense of dumping sand on the slippery tracks in advance of trains would vary with the number of trains that run on the tracks and hence would constitute a variable cost.
22-11. Hiring 1 more unit of labor at a wage rate of $\$ 20$ to increase output by 1 unit causes total costs to rise by $\$ 20$, so the marginal cost of the 251 st unit is $\$ 20$.
22-13. a. $\mathrm{AVC}=\$ 2$ million $/ 1$ million units $=\$ 2$ per unit.
b. $\mathrm{APP}=1$ million units $/ 1,000$ units of labor $=$ 1,000 units of output per unit of labor.
c. Wage rate $=\$ 2$ million $/ 1,000$ units of labor $=$ $\$ 2,000$ per unit of labor.
22-15. a. Plant size E, because this is the minimum output scale at which LRATC is at a minimum level
b. Leftward movement, because the functioning plant size for the firm would decrease

## Chapter 23

23-1. a. The single firm producing much of the industry's output can affect price. Therefore, this currently is not a perfectly competitive industry.
b. The output of each firm is not homogeneous, so this is not a perfectly competitive industry.
c. Firms must obtain government permission to enter the industry and hence cannot easily enter, so this is not a perfectly competitive industry.
23-3. a. For a perfectly competitive firm, marginal revenue and average revenue are equal to the market clearing price. Hence, average revenue equals $\$ 20$ per unit at each possible output rate.
b. At the present output of 10,000 units per week, the firm's total revenues equal price times output, or $\$ 20$ per unit times 10,000 units per week, which equals $\$ 200,000$ per week. The firm's total costs equal ATC times output, or $\$ 15.75$ per unit times 10,000 units per week, which equals $\$ 157,500$ per week. Weekly economic profits equal total revenues minus total costs, or $\$ 200,000-\$ 157,500=\$ 42,500$. The firm is maximizing economic profits, because it is producing the output rate at which marginal revenue equals marginal cost.
c. If the market clearing price were to fall to $\$ 12.50$ per unit, the marginal revenue curve would shift down to this level. Average total costs would exceed the price at this output rate, but in the short run the firm would minimize
its short-run economic losses by producing 8,100 units per week.
d. If the market clearing price were to fall to $\$ 7.50$ per unit, the marginal revenue curve would shift down to this level. Average variable costs at an output rate of 5,000 units per week would exceed the market clearing price, so total variable costs of producing 5,000 units per week would exceed total revenues. The firm should cease production if this event takes place.
23-5. Even though the price of pizzas, and hence marginal revenue, falls to only $\$ 5$, this covers average variable costs. Thus, the shop should stay open.
23-7. Because price is less than average variable cost at this rate of output, the firm's total revenues ( $\$ 5$ per unit $\times 1,500$ units $=\$ 7,500$ ) fail to cover its total variable costs ( $\$ 5.50$ per unit $\times 1,500$ units $=$ $\$ 8,250$ ). Thus, in the short run the firm should shut down and incur only its fixed costs, which equal $\mathrm{AVC} \times Q$, or $\$ 0.50$ per unit $\times 1,500$ units $=$ $\$ 750$.
23-9. In the described situation, the firm is producing an output rate at a point on the marginal cost curve below the average total cost curve. Marginal revenue is above the minimum point of the average total cost curve, however. Hence, marginal cost at the current rate of production is less than marginal revenue. The firm is not maximizing profit, and it should increase its rate of production.
23-11. a. There was a significant increase in market supply as more firms entered the industry. A consequence for the typical firm was that the market price fell below the minimum average total cost, resulting in negative economic profits.
b. Firms will consider leaving the industry, and some firms probably will leave the industry.

## Chapter 24

24-1. The alternatives are not close substitutes for firstclass mail, so the U.S. Postal Service faces a downward-sloping demand curve for first-class mail.
24-3. The demand curve faced by the firm is the down-ward-sloping market demand curve, so price exceeds marginal revenue at all quantities beyond the first unit produced.
24-5. a. The total revenue and total profits of the dry cleaner are as follows.

| Output <br> (suits <br> cleaned) | Price <br> (\$ per <br> unit) | Total <br> Costs <br> (\$) | Total <br> Revenue <br> ( $\$$ ) | Total <br> Profit <br> (\$) |
| :--- | ---: | ---: | ---: | ---: |
| 0 | 8.00 | 3.00 | 0 | -3.00 |
| 1 | 7.50 | 6.00 | 7.50 | 1.50 |
| 2 | 7.00 | 8.50 | 14.00 | 5.50 |
| 3 | 6.50 | 10.50 | 19.50 | 9.00 |
| 4 | 6.00 | 11.50 | 24.00 | 12.50 |
| 5 | 5.50 | 13.50 | 27.50 | 14.00 |
| 6 | 5.00 | 16.00 | 30.00 | 14.00 |
| 7 | 4.50 | 19.00 | 31.50 | 12.50 |
| 8 | 4.00 | 24.00 | 32.00 | 8.00 |

b. The profit-maximizing rate of output is between 5 and 6 units.
c. The marginal cost and marginal revenue of the dry cleaner are as follows. The profit-maximizing rate of output is 6 units.

| Output <br> (suits <br> cleaned) | Price <br> \$per <br> (unit) | Total <br> Costs <br> (\$) | Total <br> Revenue <br> (\$) | Total <br> Profit <br> (\$) | Marginal <br> Cost (\$ <br> per unit) | Marginal <br> Revenue (\$ <br> per unit) |
| :--- | :---: | ---: | ---: | ---: | :---: | :---: |
| 0 | 8.00 | 3.00 | 0 | -3.00 | - | - |
| 1 | 7.50 | 6.00 | 7.50 | 1.50 | 3.00 | 7.50 |
| 2 | 7.00 | 8.50 | 14.00 | 5.50 | 2.50 | 6.50 |
| 3 | 6.50 | 10.50 | 19.50 | 9.00 | 2.00 | 5.50 |
| 4 | 6.00 | 11.50 | 24.00 | 12.50 | 1.00 | 4.50 |
| 5 | 5.50 | 13.50 | 27.50 | 14.00 | 2.00 | 3.50 |
| 6 | 5.00 | 16.00 | 30.00 | 14.00 | 2.50 | 2.50 |
| 7 | 4.50 | 19.00 | 31.50 | 12.50 | 3.00 | 1.50 |
| 8 | 4.00 | 24.00 | 32.00 | 8.00 | 4.00 | 0.50 |

24-7. a. The profit-maximizing output rate is 5,000 units.
b. Average total cost is $\$ 5$ per unit. Average revenue is $\$ 6$ per unit.
c. Total costs equal $\$ 5$ per unit $\times 5,000$ units $=$ $\$ 25,000$. Total revenue equals $\$ 6$ per unit $\times$ 5,000 units $=\$ 30,000$.
d. $(\$ 6$ per unit $-\$ 5$ per unit) $\times 5,000$ units $=$ \$5,000.
e. In a perfectly competitive market, price would equal marginal cost at $\$ 4.50$ unit, at which the quantity is 8,000 units. Because the monopolist produces less and charges a higher price than under perfect competition, price exceeds marginal cost at the profit-maximizing level of output. The difference between the price and marginal cost is the per-unit cost to society of a monopolized industry.

24-9. a. The monopoly maximizes economic profits or minimizes economic losses by producing to the point at which marginal revenue is equal to marginal cost, which is 1 million units of output per month.
b. The profit-maximizing or loss-minimizing price of 1 million units per month is $\$ 30$ per unit, so total revenues equal $\$ 30$ million per month. The average total cost of producing 1 million units per month is $\$ 33$ per unit, so total costs equal $\$ 33$ million per month. Hence, in the short run, producing 1 million units minimizes the monopoly's loss at $\$ 3$ million per month.
$\mathbf{2 4} \mathbf{- 1 1}$. If price varies positively with total revenue, then the monopolist is operating on the inelastic portion of the demand curve. This corresponds to the range where marginal revenue is negative. The monopolist cannot, therefore, be at the point where its profits are maximized. In other words, the monopolist is not producing where marginal cost equals marginal revenue.
24-13. Because marginal cost has risen, the monopolist will be operating at a lower rate of output and charging a higher price. Economic profits are likely to decline because even though the price is higher, its output will be more than proportionately lower.

## Chapter 25

25-1. a. There are many fast-food restaurants producing and selling differentiated products. Both of these features of this industry are consistent with the theory of monopolistic competition.
b. There are numerous colleges and universities, but each specializes in different academic areas and hence produces heterogeneous products, as in the theory of monopolistic competition.
25-3. The values for marginal cost and marginal revenue appear below. Marginal revenue equals marginal cost at approximately the fifth unit of output, so marginal analysis indicates that 5 units is the profit-maximizing production level.

|  | Price <br> (\$ per <br> unit) | Total <br> Costs <br> (\$) | Total <br> Revenue <br> (\$) | Marginal <br> Cost (\$ <br> per unit) | Marginal <br> Revenue <br> (\$per unit) | Total <br> Profit <br> (\$) |
| :--- | ---: | ---: | ---: | :---: | :---: | :---: |
| 0 | 6.00 | 2.00 | 0 | - | - | -2.00 |
| 1 | 5.75 | 5.25 | 5.75 | 3.25 | 5.75 | 0.00 |
| 2 | 5.50 | 7.50 | 11.00 | 2.25 | 5.25 | 3.50 |
| 3 | 5.25 | 9.60 | 15.75 | 2.10 | 4.75 | 6.15 |
| 4 | 5.00 | 12.10 | 20.00 | 2.50 | 4.25 | 7.90 |
| 5 | 4.75 | 15.80 | 23.75 | 3.70 | 3.75 | 7.95 |
| 6 | 4.50 | 20.00 | 27.00 | 4.20 | 3.25 | 7.00 |
| 7 | 4.00 | 24.75 | 28.00 | 4.75 | 1.00 | 3.25 |

25-5. After these long-run adjustments have occurred, the demand curve will have shifted to tangency with the average total cost curve at 4 units of output. At this production level, average total cost is $\$ 3.03$, so this will be the long-run equilibrium price. Because price and average total cost will be equal, the firm will earn zero economic profits.
25-7. a. Interactive
b. Direct
c. Mass and interactive
d. Mass

25-9. a. Search good. Given the knowledge that it is a heavy-duty filing cabinet, a photo and description providing features such as dimensions are sufficient to evaluate the characteristics of a filing cabinet.
b. Experience good. A meal must be eaten for its characteristics to be determined.
c. Search good. Given the knowledge that the coat is made of wool, a photo and description providing size information are sufficient to evaluate the characteristics of the coat.
d. Credence good. Psychotherapy services have characteristics that are likely to be difficult for consumers lacking expertise to assess without assistance from another health care provider, such as a general practitioner who guides someone experiencing depression in seeking psychotherapy treatment from a psychiatrist.
25-11. Consumers may be able to assess certain features of a credence good in advance of purchase, so in this sense a credence good is similar to a search good. Nevertheless, consumers lack expertise to evaluate the full qualities of a credence good until after they have purchased it, which is somewhat analogous to the characteristics of an experience good. The fact that consumers cannot fully evaluate a credence good's qualities in advance of purchase makes it different from a search good. Likewise, the inability to be certain, without assistance, of the qualities of a credence good following purchase of the good also distinguishes a credence good from an experience good. The fact that consumers can evaluate certain aspects of a credence good in advance of purchase, as in the case of a search good, explains why ads for credence goods, such as pharmaceuticals, often have informational elements. At the same time, however, the fact that consumers cannot truly evaluate credence goods until after purchase, and even then only with assistance, explains why ads for credence goods also commonly include persuasive elements.
$\mathbf{2 5 - 1 3}$. Typically, the fixed costs of producing an information product are relatively high, while average
variable cost is equal to a very small per-unit amount. As a consequence, the average total cost curve slopes downward with increased output, and average variable cost equals marginal cost at a low, constant amount irrespective of the quantity produced. For an information product, marginal cost is always below average total cost. Consequently, if price were equal to marginal cost, it would always be less than average total cost, so the producer would always earn short-run economic losses.

## Chapter 26

26-1. a. 15 percent +14 percent +12 percent +11 percent $=52$ percent.
b. 52 percent +10 percent +10 percent +8 percent +7 percent $=87$ percent; or 100 percent -13 percent $=87$ percent.
26-3. a. Zero-sum game
b. Negative-sum game
c. Positive-sum game

26-5. Bob is currently a participant in a noncooperative game, in which some people stand and block his view of the football game. His tit-for-tat strategy is to stand up as well. If he stands, however, he will block the view of another spectator. In a cooperative game, all would sit or stand up simultaneously, so that no individual's view is blocked.
26-7. a. The fact that prices are growing at a stable rate and readily observable favor enforcing a cartel agreement So does the fact that there are only seven firms of significant size in the inkjetprinter industry, which is a relatively small number. Therefore, much depends on degree of heterogeneity of inkjet printers. If these products are relatively homogeneous, then taken together these characteristics of the industry would generally support an effort to form a cartel.
b. Once the cartel is formed, any one of the firms that produce inkjet printers could enlarge its profits by expanding production at the higher cartel price, so there is always an incentive to cheat. In addition, the presence of positive economic profits in the industry could induce firms outside the industry cartel to begin manufacturing and selling inkjet printers.
26-9. If Firm 2 opts for Format A, Firm 1 also prefers Format A, and if Firm 2 opts for Format B, Firm 1 also prefers Format B. At the same time, if Firm 1 opts for Format A, Firm 2 also prefers Format A, and if Firm 1 opts for Format B, Firm 2 also prefers Format B. Thus, both firms will wish to produce compatible formats, although they will have to find a mechanism for settling on a format.

26-11. Possible examples include office productivity software, online auction services, telecommunications services, and Internet payment services. In each case, more people are likely to choose to consume the item when others do, because the inherent usefulness of consuming the item for each person increases as the number of consumers rises.

## Chapter 27

27-1. If cable service is an industry that experiences diminishing long-run average total costs, then the city may determine that it is more efficient to have a single, large firm that produces at a lower long-run average cost. The city could then regulate the activity of the firm.
27-3. a. As the table below indicates, long-run average cost and long-run marginal cost decline with greater output. If the firm were allowed to operate as a monopolist, it would produce to the point at which marginal cost equals marginal revenue, which is 2 units of output. The price that consumers are willing to pay for this quantity is $\$ 90$ per unit, and maximum economic profits are $\$ 180-\$ 175=\$ 5$.
$\left.\begin{array}{lrrccc}\hline & \begin{array}{c}\text { Price } \\ \text { (\$ per }\end{array} & \begin{array}{c}\text { Long-Run } \\ \text { Total } \\ \text { Quantity } \\ \text { unit) }\end{array} & \begin{array}{c}\text { LRAC } \\ \text { Cost (\$ per }\end{array} & \begin{array}{c}\text { LRMC } \\ \text { unit) }\end{array} & \begin{array}{c}\text { MR per } \\ \text { unit) }\end{array} \\ \hline 0 & 100 & 0 & - & - & \\ \text { (\$ per } \\ \text { unit) }\end{array}\right]$
b. Long-run marginal cost and price both equal $\$ 75$ per unit at 5 units of output. At a price of $\$ 75$ per unit, the firm experiences economic losses equal to $\$ 375-\$ 407=-\$ 32$.
c. Long-run average cost and price both equal $\$ 85$ per unit at 3 units of output. At a price of $\$ 85$ per unit, the firm's economic profits equal $\$ 255-\$ 255=\$ 0$.
27-5. Lemons problems are likely to be more common in industries in which evaluating the characteristics of goods or services by simple inspection is difficult, as is true of the credence goods discussed in Chapter 25. Unaddressed lemons problems tend to depress the prices that sellers of highquality items can obtain, which induces them to refrain from selling their high-quality items,
resulting in sales of only lower-quality items. The main concern of economic regulation is to balance the trade-off between service and price, with economic regulation aiming to keep price lower than the price a profit-maximizing monopolist would charge. Social regulation seeks to improve working conditions and minimize adverse spillovers of production. The adverse incentives resulting from lemons problems are a form of market spillover, so it is arguable that social regulation is most appropriate for addressing lemons problems.
27-7. If European regulation is designed to protect domestic industries, then this is an example of the capture hypothesis. If, on the other hand, there are legitimate health concerns, then this is an example of the share-the-pain, share-the-gain hypothesis.
27-9. This is a creative response to the do-not-call legislation, in which firms are legally satisfying the terms of the regulation but evading the regulation's intent.
27-11. a. In this case, Firm 1 makes 75.0 percent of the sales in the Internet book market, and Firm 2 makes 46.7 percent of the sales in physical retail stores. By the antitrust authority's definition, there is a monopoly situation in the Internet book market.
b. In the combined market, Firm 2 accounts for 42.5 percent of all sales, and Firm 1's share drops to 7.5 percent, so under this alternative definition there is no cause for concern about monopoly.
27-13. This is an example of bundling. Because consumers who purchase the bundled product perceive that they have effectively paid different prices for the bundled products based on their willingness to pay, an antitrust authority might view this practice as charging consumers different prices for the same products, or price discrimination.

## Chapter 28

## 28-1.

| Labor Input <br> (workers per <br> week) | Total Physical <br> Output (printers <br> per day) | Marginal <br> Physical <br> Product | Marginal <br> Revenue <br> Product (\$) |
| :--- | :---: | :---: | :---: |
| 10 | 200 | - | - |
| 11 | 218 | 18 | 1,800 |
| 12 | 234 | 16 | 1,600 |
| 13 | 248 | 14 | 1,400 |
| 14 | 260 | 12 | 1,200 |
| 15 | 270 | 10 | 1,000 |
| 16 | 278 | 8 | 800 |

28-3. a. The greater the substitutability of capital, the more elastic is the demand for labor.
b. Because the demand for labor is a derived demand, the greater the elasticity of demand for the final product, the greater is the elasticity of demand for labor.
c. The larger the portion of factor costs accounted for by labor, the larger is the price elasticity of demand for labor.
28-5. a.

| Labor |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Input <br> (workers | Total | Physical | Product | Marginal | Total |
| per week) | Product | Marginal <br> Revenue |  |  |  |
| 10 | 100 | 50 | - | 5,000 | - |
| 11 | 109 | 49 | 9 | 5,341 | 341 |
| 12 | 116 | 48 | 7 | 5,568 | 227 |
| 13 | 121 | 47 | 5 | 5,687 | 119 |
| 14 | 124 | 46 | 3 | 5,704 | 17 |
| 15 | 125 | 45 | 1 | 5,625 | -79 |

b. The profit-maximizing firm would hire 13 workers, which is the quantity of labor beyond which the marginal revenue product of labor falls below the marginal factor cost.
28-7. a. The rise in the price of ethanol results in an increase in the marginal revenue product of corn, the key input in production of ethanol. Thus, each ethanol producer's marginal revenue product curve shifts rightward, which ultimately translates into an increase in the demand for corn, from $D_{1}$ to $D_{2}$, as shown in the diagram below. The market clearing price of corn increases, from $P_{1}$ to $P_{2}$, and the equilibrium quantity of corn rises, from $Q_{1}$ to $Q_{2}$.

b. Human snack foods are a substitute input in the production of hogs, so the increase in the price of corn induced farmers to substitute in favor of snack foods.
28-9. Labor outsourcing by U.S. firms tends to push down market wages and employment in affected U.S. labor markets, but labor outsourcing by foreign firms that hire U.S. workers tends to push up market wages and employment in affected U.S. labor markets. Consequently, the overall wage and employment effects are ambiguous in the short run. In the long run, however, outsourcing enables U.S. and foreign firms to specialize in producing and trading the goods and services that they can produce most efficiently. The resulting resource saving ultimately expands the ability of U.S. residents to consume more goods and services than they could have otherwise.
28-11. The wage rate, $\$ 20$ per unit of labor, equals marginal revenue product, so the marginal physical product of labor is $\$ 20$ per unit of labor divided by the marginal revenue, $\$ 10$ per unit of output, or 2 units of output per unit of labor.
$\mathbf{2 8} \mathbf{- 1 3}$. In order to maximize profits, the firm should hire inputs up to the point at which the marginal physical product per dollar spent on the input is equalized across all inputs. This is not the case in this example. The marginal physical product of labor per dollar spent on wages is $200 / \$ 10=20$ units of output per dollar spent on labor, which is less than the marginal physical product of capital per dollar spent on capital, which is $20,000 / \$ 500$ or 40 units of output per dollar spent on capital. Thus, the firm should increase the additional output per dollar spent on labor by reducing the number of labor units it hires, and it should reduce the additional output per dollar spent on capital by increasing its use of capital, to the point where these amounts are equalized.

## Chapter 29

29-1. Individual workers can air grievances to the collective voice who then takes the issue to the employer. The individual does not run the risk of being singled out by an employer. The individual employee does not waste work time trying to convince the employer that changes are needed in the workplace.
29-3. The reporting system probably was intended to provide information to union officials charged with seeking to impede strikebreaking activities by nonunion workers such as the soap opera writers. Strikebreakers can replace union employees, so they diminish the collective bargaining power of a union.

29-5. When marginal revenue is zero, demand for labor is unit-elastic, and total revenue is neither rising nor falling. No additional revenues can be earned by altering the quantity of labor, so the union's total wage revenues are maximized.
29-7. When unions in these industries attempt to bargain for higher-than-market levels of wages, the firms that employ members of these unions will not be able to readily substitute to alternative inputs. Hence, these unions are more likely to be able to achieve their wage objectives.

## 29-9.

| Quantity <br> of Labor | Total <br> Physical <br> Supplied | Required <br> Hourly Wage <br> Rate (\$ per <br> init of labor) | Total Wage <br> Bill (\$) | Marginal <br> Factor Cost <br> (\$ per unit <br> of labor) |
| :--- | :---: | :---: | :---: | :---: |
| 10 | 100 | 5 | 50 | - |
| 11 | 109 | 6 | 66 | 16 |
| 12 | 116 | 7 | 84 | 18 |
| 13 | 121 | 8 | 104 | 20 |
| 14 | 124 | 9 | 126 | 22 |
| 15 | 125 | 10 | 150 | 24 |

29-11. At 11 units of labor, the marginal revenue product of labor equals $\$ 16$. This is equal to the marginal factor cost at this level of employment. The firm, therefore, will hire 11 units of labor and pay a wage of $\$ 6$ an hour.

| Quantity of <br> Labor <br> Supplied | Required <br> Hourly <br> Wage <br> Rate (\$ <br> per unit <br> of labor) | Total <br> Factor <br> Cost <br> (\$) | Marginal Factor Cost (\$ per unit of labor) | Total <br> Physical <br> Product | Product <br> Price (\$ <br> per unit) | Total Revenue (\$) | Marginal <br> Revenue <br> Product (\$ per unit of I abor) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 10 | 5 | 50 | - | 100 | 3.11 | 311.00 | - |
| 11 | 6 | 66 | 16.00 | 109 | 3.00 | 327.00 | 16.00 |
| 12 | 7 | 84 | 18.00 | 116 | 2.95 | 342.20 | 15.20 |
| 13 | 8 | 104 | 20.00 | 121 | 2.92 | 353.32 | 11.12 |
| 14 | 9 | 126 | 22.00 | 124 | 2.90 | 359.60 | 6.28 |
| 15 | 10 | 150 | 24.00 | 125 | 2.89 | 361.25 | 1.65 |

29-13. The marginal factor cost of the last worker hired was $\$ 106,480-\$ 105,600=\$ 880$, so this is the marginal product of this worker if the firm is maximizing its profits.

## Chapter 30

30-1. a. X , because for this country the Lorenz curve implies complete income equality.
b. Z, because this country's Lorenz curve is bowed furthest away from the case of complete income equality.
c. Closer, because if all other things including aggregate income remain unchanged, when more people in country Y are children below working age, the share of income to people this age will decline, while the reverse will occur in country Z as more of its people reach working age and begin to earn incomes.
30-3. If the Lorenz curve is based on incomes net of transfer payments, then the Lorenz curve will become less bowed. But if the Lorenz curve does not account for transfer payments, its shape will remain unaffected.

## 30-5. Brazil

30-7. a. Absolute. If economic growth ultimately led to inflation-adjusted annual incomes for all urban families of four rising above $\$ 25,000$ per year, then by this definition poverty would be ended.
b. Relative. By this definition, the lowest 15 percent of income earners will always be classified as being in a state of poverty.
c. Absolute. If economic growth eventually raised inflation-adjusted annual incomes of all individuals above $\$ 10,000$, then by this definition poverty would cease to exist.
30-9. First, a moral hazard problem will exist, because government action would reduce the individual's incentive to continue a healthful lifestyle, thereby increasing the likelihood of greater health problems that will require future treatment. Second, an individual who currently has health problems will have an incentive to substitute future care that will be available at a zero price for current care that the individual must purchase at a positive price. Finally, in future years the patient will no longer have an incentive to contain health care expenses, and health care providers will have no incentive to minimize their costs.
$\mathbf{3 0 - 1 1}$. The demand for health care will increase, and the marginal revenue curve will shift rightward. Hence, the profit-maximizing price and equilibrium quantity of health care services will increase.

## Chapter 31

31-1. $\$ 4$ per unit, which exactly accounts for the perunit social cost of pollution.
31-3. a. 60 percent
b. 40 percent
c. 40 percent

31-5. a. There is a downward shift in the position of the marginal cost curve, as shown in the diagram below. The optimal degree of water cleanliness will rise above 65 percent, to a level such as 70 percent, and the cost incurred for the last unit of water clean-up will decrease to less than $\$ 10$, such as a per-unit cost of $\$ 7$.

b. The second event induces an upward shift in the marginal benefit curve. Taken together, as shown in the diagram below, the two events unambiguously indicate that the optimal degree of water cleanliness increases to a level above 65 percent, such as 85 percent. The cost incurred for the last unit of water clean-up may rise or fall, however, and could end up at the initial level, which is the situation illustrated in the diagram below.


31-7. a. The marginal costs and benefits are tabulated below:

| Population <br> of Wild Tigers | Marginal <br> Cost (\$) | Marginal <br> Benefit (\$) |
| :---: | :---: | :---: |
| 0 | - | - |
| 2,000 | 25 | 50 |
| 4,000 | 10 | 40 |
| 6,000 | 15 | 30 |
| 8,000 | 25 | 25 |
| 10,000 | 35 | 20 |
| 12,000 | 50 | 10 |

b. 8,000
c. 10,000

## Chapter 32

32-1. a. The opportunity cost of pastries in Northland is 0.5 sandwich per pastry. The opportunity cost of sandwiches in Northland is 2 pastries per sandwich.
b. The opportunity cost of pastries in West Coast is 2 sandwiches per pastry. The opportunity cost of sandwiches in West Coast is 0.5 pastries per sandwich.
32-3. If Northland specializes in producing pastries, the maximum number of pastries it can produce and trade to West Coast is 50,000 pastries. Hence, the maximum number of units of each good that the two countries can trade at a rate of exchange of 1 pastry for 1 sandwich is 50,000 .
32-5. Coastal Realm has a comparative advantage in producing digital TVs, and Border Kingdom has a comparative advantage in wine production.
32-7. a. The opportunity cost of modems in South Shore is 2 flash drives per modem. The opportunity cost of flash drives in South Shore is 0.5 modem per flash drive.
b. The opportunity cost of modems in East Isle is 0.5 flash drive per modem. The opportunity cost of flash drives in East Isle is 2 modems per flash drive.
c. Residents of South Shore have a comparative advantage in producing flash drives, and residents of East Isle have a comparative advantage in producing modems.

32-9. The critics are suggesting that Mexican exporters are shifting exports that would have gone to other nations to the United States, a nation within NAFTA, which would constitute trade diversion.

## Chapter 33

33-1. The trade balance is merchandise exports minus merchandise imports, which equals $500-600=-100$, or a deficit of 100 . Adding service exports of 75 and subtracting net unilateral transfers of 10 and service imports of 50 yields $-100+75-10-50=-85$, or a current account balance of -85 . The capital account balance equals the difference between capital inflows and capital outflows, or $300-200=$ +100 , or a capital account surplus of 100 .
33-3. a. The increase in demand for Mexican-made guitars increases the demand for Mexican pesos, and the peso appreciates.
b. International investors will remove some of their financial capital from Mexico. The increase in the supply of pesos in the foreign exchange market will cause the peso to depreciate.
33-5. The demand for Chinese yuan increases, and the supply of yuan decreases. The dollar-yuan exchange rate rises, so the yuan appreciates.
33-7. The Canadian dollar-euro exchange rate is found by dividing the U.S. dollar-euro exchange rate by the U.S. dollar-Canadian dollar exchange rate, or $(1.45$ \$US/euro)/(0.94 \$US/\$C) $=1.54$ \$C/euro, or 1.54 Canadian dollars per euro.
33-9. A flexible exchange rate system allows the exchange value of a currency to be determined freely in the foreign exchange market with no intervention by the government. A fixed exchange rate pegs the value of the currency, and the authorities responsible for the value of the currency intervene in foreign exchange markets to maintain this value.
33-11. When the dollar is pegged to gold at a rate of $\$ 35$ and the pound is pegged to the dollar at $\$ 2=£ 1$, an implicit value between gold and the pound is established at $£ 17.50=1$ ounce of gold. If the dollar falls in value relative to gold, yet the pound is still valued to the dollar at $\$ 2=£ 1$, the pound become undervalued relative to gold. The exchange rate between the dollar and the pound will have to be adjusted to $2.29 \$ /$.

## Glossary

## A

45-degree reference line The line along which planned real expenditures equal real GDP per year.
Absolute advantage The ability to produce more units of a good or service using a given quantity of labor or resource inputs. Equivalently, the ability to produce the same quantity of a good or service using fewer units of labor or resource inputs.
Accounting identities Values that are equivalent by definition.
Accounting profit Total revenues minus total explicit costs.
Action time lag The time between recognizing an economic problem and implementing policy to solve it. The action time lag is quite long for fiscal policy, which requires congressional approval.
Active (discretionary) policymaking All actions on the part of monetary and fiscal policymakers that are undertaken in response to or in anticipation of some change in the overall economy.
Ad valorem taxation Assessing taxes by charging a tax rate equal to a fraction of the market price of each unit purchased.
Adverse selection The tendency for high-risk projects and clients to be overrepresented among borrowers.
Age-earnings cycle The regular earnings profile of an individual throughout his or her lifetime. The age-earnings cycle usually starts with a low income, builds gradually to a peak at around age 50 , and then gradually curves down until it approaches zero at retirement.
Aggregate demand The total of all planned expenditures in the entire economy.
Aggregate demand curve A curve showing planned purchase rates for all final goods and services in the economy at various price levels, all other things held constant.
Aggregate demand shock Any event that causes the aggregate demand curve to shift inward or outward.
Aggregate supply The total of all planned production for the economy.
Aggregate supply shock Any event that causes the aggregate supply curve to shift inward or outward.
Aggregates Total amounts or quanti-
ties. Aggregate demand, for example, is
total planned expenditures throughout a nation.
Anticipated inflation The inflation rate that we believe will occur. When it does, we are in a situation of fully anticipated inflation.
Antitrust legislation Laws that restrict the formation of monopolies and regulate certain anticompetitive business practices.
Appreciation An increase in the exchange value of one nation's currency in terms of the currency of another nation.
Asset demand Holding money as a store of value instead of other assets such as corporate bonds and stocks.
Assets Amounts owned; all items to which a business or household holds legal claim.
Asymmetric information Information possessed by one party in a financial transaction but not by the other party.
Automatic, or built-in, stabilizers Special provisions of certain federal programs that cause changes in desired aggregate expenditures without the action of Congress and the president. Examples are the federal progressive tax system and unemployment compensation.
Autonomous consumption The part of consumption that is independent of (does not depend on) the level of disposable income. Changes in autonomous consumption shift the consumption function.
Average fixed costs Total fixed costs divided by the number of units produced. Average physical product Total product divided by the variable input.
Average propensity to consume (APC) Real consumption divided by real disposable income. For any given level of real income, the proportion of total real disposable income that is consumed.
Average propensity to save (APS) Real saving divided by real disposable income. For any given level of real income, the proportion of total real disposable income that is saved.
Average tax rate The total tax payment divided by total income. It is the proportion of total income paid in taxes.
Average total costs Total costs divided by the number of units produced; sometimes called average per-unit total costs. Average variable costs Total variable costs divided by the number of units produced.

## B

Balance of payments A system of accounts that measures transactions of goods, services, income, and financial assets between domestic households, businesses, and governments and residents of the rest of the world during a specific time period.
Balance of trade The difference between exports and imports of physical goods.
Balance sheet A statement of the assets and liabilities of any business entity, including financial institutions and the Federal Reserve System. Assets are what is owned, and liabilities are what is owed.
Balanced budget A situation in which the government's spending is exactly equal to the total taxes and other revenues it collects during a given period of time.
Bank run Attempt by many of a bank's depositors to convert transactions and time deposits into currency out of fear that the bank's liabilities may exceed its assets.
Barter The direct exchange of goods and services for other goods and services without the use of money.
Base year The year that is chosen as the point of reference for comparison of prices in other years.
Base-year dollars The value of a current sum expressed in terms of prices in a base year.
Behavioral economics An approach to the study of consumer behavior that emphasizes psychological limitations and complications that potentially interfere with rational decision making.
Bilateral monopoly A market structure consisting of a monopolist and a monopsonist.
Black market A market in which goods are traded at prices above their legal maximum prices or in which illegal goods are sold.
Bond A legal claim against a firm, usually entitling the owner of the bond to receive a fixed annual coupon payment, plus a lump-sum payment at the bond's maturity date. Bonds are issued in return for funds lent to the firm.
Bounded rationality The hypothesis that people are nearly, but not fully, rational, so that they cannot examine every possible choice available to them but instead use simple rules of thumb to
sort among the alternatives that happen to occur to them.
Budget constraint All of the possible combinations of goods that can be purchased (at fixed prices) with a specific budget.
Bundling Offering two or more products for sale as a set.
Business fluctuations The ups and downs in business activity throughout the economy.

## C

Capital account A category of balance of payments transactions that measures flows of financial assets.
Capital consumption allowance Another name for depreciation, the amount that businesses would have to save in order to take care of deteriorating machines and other equipment.
Capital gain A positive difference between the purchase price and the sale price of an asset. If a share of stock is bought for $\$ 5$ and then sold for $\$ 15$, the capital gain is $\$ 10$.
Capital goods Producer durables; nonconsumable goods that firms use to make other goods.
Capital loss A negative difference between the purchase price and the sale price of an asset.
Capture hypothesis A theory of regulatory behavior that predicts that regulators will eventually be captured by special interests of the industry being regulated.
Cartel An association of producers in an industry that agree to set common prices and output quotas to prevent competition.
Central bank A banker's bank, usually an official institution that also serves as a bank for a nation's government treasury. Central banks normally regulate commercial banks.
Ceteris paribus [KAY-ter-us PEAR-uh-bus] assumption The assumption that nothing changes except the factor or factors being studied.
Ceteris paribus conditions Determinants of the relationship between price and quantity that are unchanged along a curve. Changes in these factors cause the curve to shift.
Closed shop A business enterprise in which employees must belong to the union before they can be hired and must remain in the union after they are hired.
Collective bargaining Negotiation between the management of a company or of a group of companies and the management of a union or a group of unions for the purpose of reaching a mutually agreeable contract that sets
wages, fringe benefits, and working conditions for all employees in all the unions involved.
Collective decision making How voters, politicians, and other interested parties act and how these actions influence nonmarket decisions.
Common property Property that is owned by everyone and therefore by no one. Air and water are examples of common property resources.
Comparative advantage The ability to produce a good or service at a lower opportunity cost than other producers. Complements Two goods are complements when a change in the price of one causes an opposite shift in the demand for the other.
Concentration ratio The percentage of all sales contributed by the leading four or leading eight firms in an industry; sometimes called the industry concentration ratio.
Constant dollars Dollars expressed in terms of real purchasing power using a particular year as the base or standard of comparison, in contrast to current dollars.
Constant returns to scale No change in long-run average costs when output increases.
Constant-cost industry An industry whose total output can be increased without an increase in long-run perunit costs. Its long-run supply curve is horizontal.
Consumer optimum A choice of a set of goods and services that maximizes the level of satisfaction for each consumer, subject to limited income.
Consumer Price Index (CPI) A statistical measure of a weighted average of prices of a specified set of goods and services purchased by a typical consumer in urban areas.
Consumer surplus The difference between the total amount that consumers would have been willing to pay for an item and the total amount that they actually pay.
Consumption Spending on new goods and services out of a household's current income. Whatever is not consumed is saved. Consumption includes such things as buying food and going to a concert.
Consumption function The relationship between amount consumed and disposable income. A consumption function tells us how much people plan to consume at various levels of disposable income.
Consumption goods Goods bought by households to use up, such as food and movies.

Contraction A business fluctuation during which the pace of national economic activity is slowing down.
Cooperative game A game in which the players explicitly cooperate to make themselves jointly better off. As applied to firms, it involves companies colluding in order to make higher than perfectly competitive rates of return.
Corporation A legal entity that may conduct business in its own name just as an individual does. The owners of a corporation, called shareholders, own shares of the firm's profits and have the protection of limited liability.
Cost-of-living adjustments (COLAs) Clauses in contracts that allow for increases in specified nominal values to take account of changes in the cost of living.
Cost-of-service regulation Regulation that allows prices to reflect only the actual average cost of production and no monopoly profits.
Cost-push inflation Inflation caused by decreases in short-run aggregate supply.
Craft unions Labor unions composed of workers who engage in a particular trade or skill, such as baking, carpentry, or plumbing.
Creative response Behavior on the part of a firm that allows it to comply with the letter of the law but violate the spirit, significantly lessening the law's effects.
Credence good A product with qualities that consumers lack the expertise to assess without assistance.
Cross price elasticity of demand $\left(E_{x y}\right)$ The percentage change in the amount of an item demanded (holding its price constant) divided by the percentage change in the price of a related good.
Crowding-out effect The tendency of expansionary fiscal policy to cause a decrease in planned investment or planned consumption in the private sector. This decrease normally results from the rise in interest rates.
Current account A category of balance of payments transactions that measures the exchange of merchandise, the exchange of services, and unilateral transfers.
Cyclical unemployment Unemployment resulting from business recessions that occur when aggregate (total) demand is insufficient to create full employment.

## D

Dead capital Any capital resource that lacks clear title of ownership.
Deadweight loss The portion of consumer surplus that no one in society is able to obtain in a situation of monopoly.

Decreasing-cost industry An industry in which an increase in output leads to a reduction in long-run per-unit costs, such that the long-run industry supply curve slopes downward.
Deflation A sustained decrease in the average of all prices of goods and services in an economy.
Demand A schedule showing how much of a good or service people will purchase at any price during a specified time period, other things being constant.
Demand curve A graphical representation of the demand schedule; a negatively sloped line showing the inverse relationship between the price and the quantity demanded (other things being equal).
Demand-pull inflation Inflation caused by increases in aggregate demand not matched by increases in aggregate supply.
Dependent variable A variable whose value changes according to changes in the value of one or more independent variables.
Depository institutions Financial institutions that accept deposits from savers and lend funds from those deposits out at interest.
Depreciation A decrease in the exchange value of one nation's currency in terms of the currency of another nation.
Depression An extremely severe recession.
Derived demand Input factor demand derived from demand for the final product being produced.
Development economics The study of factors that contribute to the economic growth of a country.
Diminishing marginal utility The principle that as more of any good or service is consumed, its extra benefit declines. Otherwise stated, increases in total utility from the consumption of a good or service become smaller and smaller as more is consumed during a given time period.
Direct expenditure offsets Actions on the part of the private sector in spending income that offset government fiscal policy actions. Any increase in government spending in an area that competes with the private sector will have some direct expenditure offset.
Direct marketing Advertising targeted at specific consumers, typically in the form of postal mailings, telephone calls, or e-mail messages.
Direct relationship A relationship between two variables that is positive, meaning that an increase in one variable is associated with an increase in the
other and a decrease in one variable is associated with a decrease in the other.
Discount rate The interest rate that the Federal Reserve charges for reserves that it lends to depository institutions. It is sometimes referred to as the rediscount rate or, in Canada and England, as the bank rate.
Discounting The method by which the present value of a future sum or a future stream of sums is obtained.
Discouraged workers Individuals who have stopped looking for a job because they are convinced that they will not find a suitable one.
Diseconomies of scale Increases in long-run average costs that occur as output increases.
Disposable personal income (DPI) Personal income after personal income taxes have been paid.
Dissaving Negative saving; a situation in which spending exceeds income. Dissaving can occur when a household is able to borrow or use up existing assets.
Distribution of income The way income is allocated among the population based on groupings of residents.
Dividends Portion of a corporation's profits paid to its owners (shareholders).
Division of labor The segregation of resources into different specific tasks. For example, one automobile worker puts on bumpers, another doors, and so on.
Dominant strategies Strategies that always yield the highest benefit. Regardless of what other players do, a dominant strategy will yield the most benefit for the player using it.
Dumping Selling a good or a service abroad below the price charged in the home market or at a price below its cost of production.
Durable consumer goods Consumer goods that have a life span of more than three years.
Dynamic tax analysis Economic evaluation of tax rate changes that recognizes that the tax base eventually declines with ever-higher tax rates, so that tax revenues may eventually decline if the tax rate is raised sufficiently.

## E

Economic freedom The rights to own private property and to exchange goods, services, and financial assets with minimal government interference.
Economic goods Goods that are scarce, for which the quantity demanded exceeds the quantity supplied at a zero price.
Economic growth Increases in per capita real GDP measured by its rate of change per year.

Economic profits Total revenues minus total opportunity costs of all inputs used, or the total of all implicit and explicit costs.
Economic rent A payment for the use of any resource over and above its opportunity cost.
Economic system A society's institutional mechanism for determining the way in which scarce resources are used to satisfy human desires.
Economics The study of how people allocate their limited resources to satisfy their unlimited wants.
Economies of scale Decreases in longrun average costs resulting from increases in output.
Effect time lag The time that elapses between the implementation of a policy and the results of that policy.
Efficiency The case in which a given level of inputs is used to produce the maximum output possible. Alternatively, the situation in which a given output is produced at minimum cost.
Effluent fee A charge to a polluter that gives the right to discharge into the air or water a certain amount of pollution; also called a pollution tax.
Elastic demand A demand relationship in which a given percentage change in price will result in a larger percentage change in quantity demanded.
Empirical Relying on real-world data in evaluating the usefulness of a model.
Endowments The various resources in an economy, including both physical resources and such human resources as ingenuity and management skills.
Entitlements Guaranteed benefits under a government program such as Social Security, Medicare, or Medicaid.
Entrepreneurship The component of human resources that performs the functions of raising capital, organizing, managing, and assembling other factors of production, making basic business policy decisions, and taking risks.
Equation of exchange The formula indicating that the number of monetary units $\left(M_{s}\right)$ times the number of times each unit is spent on final goods and services $(V)$ is identical to the price level $(P)$ times real GDP $(Y)$.
Equilibrium The situation when quantity supplied equals quantity demanded at a particular price.
Exchange rate The price of one nation's currency in terms of the currency of another country.
Excise tax A tax levied on purchases of a particular good or service.
Expansion A business fluctuation in which the pace of national economic activity is speeding up.

Expenditure approach Computing GDP by adding up the dollar value at current market prices of all final goods and services.
Experience good A product that an individual must consume before the product's quality can be established.
Explicit costs Costs that business managers must take account of because they must be paid. Examples are wages, taxes, and rent.
Externality A consequence of an economic activity that spills over to affect third parties. Pollution is an externality.

## F

Featherbedding Any practice that forces employers to use more labor than they would otherwise or to use existing labor in an inefficient manner.
Federal Deposit Insurance Corporation (FDIC) A government agency that insures the deposits held in banks and most other depository institutions. All U.S. banks are insured this way.

Federal funds market A private market (made up mostly of banks) in which banks can borrow reserves from other banks that want to lend them. Federal funds are usually lent for overnight use.
Federal funds rate The interest rate that depository institutions pay to borrow reserves in the interbank federal funds market.
Fiduciary monetary system A system in which money is issued by the government and its value is based uniquely on the public's faith that the currency represents command over goods and services.
Final goods and services Goods and services that are at their final stage of production and will not be transformed into yet other goods or services. For example, wheat ordinarily is not considered a final good because it is usually used to make a final good, bread.
Financial capital Funds used to purchase physical capital goods, such as buildings and equipment, and patents and trademarks.
Financial intermediaries Institutions that transfer funds between ultimate lenders (savers) and ultimate borrowers.
Financial intermediation The process by which financial institutions accept savings from businesses, households, and governments and lend the savings to other businesses, households, and governments.
Firm A business organization that employs resources to produce goods or services for profit. A firm normally owns and operates at least one "plant" or facility in order to produce.

Fiscal policy The discretionary changing of government expenditures or taxes to achieve national economic goals, such as high employment with price stability.
Fixed costs Costs that do not vary with output. Fixed costs typically include such expenses as rent on a building. These costs are fixed for a certain period of time (in the long run, though, they are variable).
Fixed investment Purchases by businesses of newly produced producer durables, or capital goods, such as production machinery and office equipment.
Flexible exchange rates Exchange rates that are allowed to fluctuate in the open market in response to changes in supply and demand. Sometimes called floating exchange rates.
Flow A quantity measured per unit of time; something that occurs over time, such as the income you make per week or per year or the number of individuals who are fired every month.
FOMC Directive A document that summarizes the Federal Open Market Committee's general policy strategy, establishes near-term objectives for the federal funds rate, and specifies target ranges for money supply growth.
Foreign direct investment The acquisition of more than 10 percent of the shares of ownership in a company in another nation.
Foreign exchange market A market in which households, firms, and governments buy and sell national currencies.
Foreign exchange rate The price of one currency in terms of another.
Foreign exchange risk The possibility that changes in the value of a nation's currency will result in variations in the market value of assets.
Fractional reserve banking A system in which depository institutions hold reserves that are less than the amount of total deposits.
Free-rider problem A problem that arises when individuals presume that others will pay for public goods so that, individually, they can escape paying for their portion without causing a reduction in production.
Frictional unemployment Unemployment due to the fact that workers must search for appropriate job offers. This activity takes time, and so they remain temporarily unemployed.
Full employment An arbitrary level of unemployment that corresponds to "normal" friction in the labor market. In 1986, a 6.5 percent rate of unemployment was considered full employment. Since the

1990s, it has been assumed to be around 5 percent.

## G

Gains from trade The sum of consumer surplus and producer surplus.
Game theory A way of describing the various possible outcomes in any situation involving two or more interacting individuals when those individuals are aware of the interactive nature of their situation and plan accordingly. The plans made by these individuals are known as game strategies.
GDP deflator A price index measuring the changes in prices of all new goods and services produced in the economy.
General Agreement on Tariffs and Trade (GATT) An international agreement established in 1947 to further world trade by reducing barriers and tariffs. The GATT was replaced by the World Trade Organization in 1995.
Goods All things from which individuals derive satisfaction or happiness.
Government budget constraint The limit on government spending and transfers imposed by the fact that every dollar the government spends, transfers, or uses to repay borrowed funds must ultimately be provided by the user charges and taxes it collects.
Government budget deficit An excess of government spending over government revenues during a given period of time.
Government budget surplus An excess of government revenues over government spending during a given period of time.
Government-inhibited good A good that has been deemed socially undesirable through the political process. Heroin is an example.
Government-sponsored good A good that has been deemed socially desirable through the political process. Museums are an example.
Government, or political, goods Goods (and services) provided by the public sector.
Gross domestic income (GDI) The sum of all income-wages, interest, rent, and profits-paid to the four factors of production.
Gross domestic product (GDP) The total market value of all final goods and services produced during a year by factors of production located within a nation's borders.
Gross private domestic investment
The creation of capital goods, such as factories and machines, that can yield production and hence consumption in the future. Also included in this
definition are changes in business inventories and repairs made to machines or buildings.
Gross public debt All federal government debt irrespective of who owns it.

## H

Health insurance exchanges Government agencies to which the national health care program assigns the task of assisting individuals, families, and small businesses in identifying health insurance policies to purchase.
Hedge A financial strategy that reduces the chance of suffering losses arising from foreign exchange risk.
Horizontal merger The joining of firms that are producing or selling a similar product.
Human capital The accumulated training and education of workers.

## I

Implicit costs Expenses that managers do not have to pay out of pocket and hence normally do not explicitly calculate, such as the opportunity cost of factors of production that are owned. Examples are owner-provided capital and owner-provided labor.
Import quota A physical supply restriction on imports of a particular good, such as sugar. Foreign exporters are unable to sell in the United States more than the quantity specified in the import quota.
Incentive structure The system of rewards and punishments individuals face with respect to their own actions.
Incentives Rewards for engaging in a particular activity.
Income approach Measuring GDP by adding up all components of national income, including wages, interest, rent, and profits.
Income elasticity of demand $\left(E_{i}\right)$ The percentage change in the amount of a good demanded, holding its price constant, divided by the percentage change in income; the responsiveness of the amount of a good demanded to a change in income, holding the good's relative price constant.
Income in kind Income received in the form of goods and services, such as housing or medical care. Income in kind differs from money income, which is simply income in dollars, or general purchasing power, that can be used to buy any goods and services.
Income velocity of money ( $\boldsymbol{V}$ ) The number of times per year a dollar is spent on final goods and services; identically equal to nominal GDP divided by the money supply.

Increasing-cost industry An industry in which an increase in industry output is accompanied by an increase in long-run per-unit costs, such that the long-run industry supply curve slopes upward.
Independent variable A variable whose value is determined independently of, or outside, the equation under study. Indifference curve A curve composed of a set of consumption alternatives, each of which yields the same total amount of satisfaction.
Indirect business taxes All business taxes except the tax on corporate profits. Indirect business taxes include sales and business property taxes.
Industrial unions Labor unions that consist of workers from a particular industry, such as automobile manufacturing or steel manufacturing.
Industry supply curve The locus of points showing the minimum prices at which given quantities will be forthcoming; also called the market supply curve.
Inefficient point Any point below the production possibilities curve, at which the use of resources is not generating the maximum possible output.
Inelastic demand A demand relationship in which a given percentage change in price will result in a less-thanproportionate percentage change in the quantity demanded.
Infant industry argument The contention that tariffs should be imposed to protect from import competition an industry that is trying to get started.
Presumably, after the industry becomes technologically efficient, the tariff can be lifted.
Inferior goods Goods for which demand falls as income rises.
Inflation A sustained increase in the average of all prices of goods and services in an economy.
Inflationary gap The gap that exists whenever equilibrium real GDP per year is greater than full-employment real GDP as shown by the position of the long-run aggregate supply curve.
Information product An item that is produced using information-intensive inputs at a relatively high fixed cost but distributed for sale at a relatively low marginal cost.
Informational advertising Advertising that emphasizes transmitting knowledge about the features of a product.
Innovation Transforming an invention into something that is useful to humans. Inside information Information that is not available to the general public about what is happening in a corporation.

Interactive marketing Advertising that permits a consumer to follow up directly by searching for more information and placing direct product orders.
Interest The payment for current rather than future command over resources; the cost of obtaining credit.
Interest rate effect One of the reasons that the aggregate demand curve slopes downward: Higher price levels increase the interest rate, which in turn causes businesses and consumers to reduce desired spending due to the higher cost of borrowing.
Intermediate goods Goods used up entirely in the production of final goods. International financial crisis The rapid withdrawal of foreign investments and loans from a nation.
International Monetary Fund An agency founded to administer an international foreign exchange system and to lend to member countries that had balance of payments problems. The IMF now functions as a lender of last resort for national governments.
Inventory investment Changes in the stocks of finished goods and goods in process, as well as changes in the raw materials that businesses keep on hand. Whenever inventories are decreasing, inventory investment is negative.
Whenever they are increasing, inventory investment is positive.
Inverse relationship A relationship between two variables that is negative, meaning that an increase in one variable is associated with a decrease in the other and a decrease in one variable is associated with an increase in the other.
Investment Any use of today's resources to expand tomorrow's production or consumption.

## J

Job leaver An individual in the labor force who quits voluntarily.
Job loser An individual in the labor force whose employment was involuntarily terminated.
Jurisdictional dispute A disagreement involving two or more unions over which should have control of a particular jurisdiction, such as a particular craft or skill or a particular firm or industry.

## K

Keynesian short-run aggregate supply curve The horizontal portion of the aggregate supply curve in which there is excessive unemployment and unused capacity in the economy.

## L

Labor Productive contributions of humans who work.
Labor force Individuals aged 16 years or older who either have jobs or who are
looking and available for jobs; the number of employed plus the number of unemployed.
Labor force participation rate The percentage of noninstitutionalized workingage individuals who are employed or seeking employment.
Labor productivity Total real domestic output (real GDP) divided by the number of workers (output per worker).
Labor unions Worker organizations that seek to secure economic improvements for their members. They also seek to improve the safety, health, and other benefits (such as job security) of their members.
Land The natural resources that are available from nature. Land as a resource includes location, original fertility and mineral deposits, topography, climate, water, and vegetation.
Law of demand The observation that there is a negative, or inverse, relationship between the price of any good or service and the quantity demanded, holding other factors constant.
Law of diminishing marginal product
The observation that after some point, successive equal-sized increases in a variable factor of production, such as labor, added to fixed factors of production will result in smaller increases in output.
Law of increasing additional cost The fact that the opportunity cost of additional units of a good generally increases as society attempts to produce more of that good. This accounts for the bowed-out shape of the production possibilities curve.
Law of supply The observation that the higher the price of a good, the more of that good sellers will make available over a specified time period, other things being equal.
Leading indicators Events that have been found to occur before changes in business activity.
Lemons problem The potential for asymmetric information to bring about a general decline in product quality in an industry.
Lender of last resort The Federal Reserve's role as an institution that is willing and able to lend to a temporarily illiquid bank that is otherwise in good financial condition to prevent the bank's illiquid position from leading to a general loss of confidence in that bank or in others.
Liabilities Amounts owed; the legal claims against a business or household by nonowners.
Limited liability A legal concept in which the responsibility, or liability, of
the owners of a corporation is limited to the value of the shares in the firm that they own.
Liquidity The degree to which an asset can be acquired or disposed of without much danger of any intervening loss in nominal value and with small transaction costs. Money is the most liquid asset. Liquidity approach A method of measuring the money supply by looking at money as a temporary store of value.
Long run The time period during which all factors of production can be varied.
Long-run aggregate supply curve A vertical line representing the real output of goods and services after full adjustment has occurred. It can also be viewed as representing the real GDP of the economy under conditions of full employment-the full-employment level of real GDP.
Long-run average cost curve The locus of points representing the minimum unit cost of producing any given rate of output, given current technology and resource prices.
Long-run industry supply curve A market supply curve showing the relationship between prices and quantities after firms have been allowed the time to enter into or exit from an industry, depending on whether there have been positive or negative economic profits.
Lorenz curve A geometric representation of the distribution of income. A Lorenz curve that is perfectly straight represents complete income equality. The more bowed a Lorenz curve, the more unequally income is distributed. Lump-sum tax A tax that does not depend on income. An example is a \$1,000 tax that every household must pay, irrespective of its economic situation.

## M

M1 The money supply, measured as the total value of currency plus transactions deposits plus traveler's checks not issued by banks.
M2 M1 plus (1) savings deposits at all depository institutions, (2) smalldenomination time deposits, and (3) balances in retail money market mutual funds.
Macroeconomics The study of the behavior of the economy as a whole, including such economywide phenomena as changes in unemployment, the general price level, and national income. Majority rule A collective decisionmaking system in which group decisions are made on the basis of more than 50 percent of the vote. In other words, whatever more than half of the electorate votes for, the entire electorate has to accept.

Marginal cost pricing A system of pricing in which the price charged is equal to the opportunity cost to society of producing one more unit of the good or service in question. The opportunity cost is the marginal cost to society.
Marginal costs The change in total costs due to a one-unit change in production rate.
Marginal factor cost (MFC) The cost of using an additional unit of an input. For example, if a firm can hire all the workers it wants at the going wage rate, the marginal factor cost of labor is that wage rate.
Marginal physical product The physical output that is due to the addition of one more unit of a variable factor of production. The change in total product occurring when a variable input is increased and all other inputs are held constant. It is also called marginal product.
Marginal physical product (MPP) of labor The change in output resulting from the addition of one more worker. The MPP of the worker equals the change in total output accounted for by hiring the worker, holding all other factors of production constant.
Marginal propensity to consume
(MPC) The ratio of the change in consumption to the change in disposable income. A marginal propensity to consume of 0.8 tells us that an additional $\$ 100$ in take-home pay will lead to an additional $\$ 80$ consumed.

## Marginal propensity to save

(MPS) The ratio of the change in saving to the change in disposable income. A marginal propensity to save of 0.2 indicates that out of an additional \$100 in take-home pay, $\$ 20$ will be saved. Whatever is not saved is consumed. The marginal propensity to save plus the marginal propensity to consume must always equal 1 , by definition.
Marginal revenue The change in total revenues resulting from a one-unit change in output (and sale) of the product in question.
Marginal revenue product (MRP)
The marginal physical product (MPP) times marginal revenue (MR). The MRP gives the additional revenue obtained from a one-unit change in labor input.
Marginal tax rate The change in the tax payment divided by the change in income, or the percentage of additional dollars that must be paid in taxes. The marginal tax rate is applied to the highest tax bracket of taxable income reached.
Marginal utility The change in total utility due to a one-unit change in the quantity of a good or service consumed.

Market All of the arrangements that individuals have for exchanging with one another. Thus, for example, we can speak of the labor market, the automobile market, and the credit market.

## Market clearing, or equilibrium,

price The price that clears the market, at which quantity demanded equals quantity supplied; the price where the demand curve intersects the supply curve.
Market demand The demand of all consumers in the marketplace for a particular good or service. The summation at each price of the quantity demanded by each individual.
Market failure A situation in which an unrestrained market operation leads to either too few or too many resources going to a specific economic activity.
Market share test The percentage of a market that a particular firm supplies; used as the primary measure of monopoly power.
Mass marketing Advertising intended to reach as many consumers as possible, typically through television, newspaper, radio, or magazine ads.
Medium of exchange Any item that sellers will accept as payment.
Microeconomics The study of decision making undertaken by individuals (or households) and by firms.
Minimum efficient scale (MES) The lowest rate of output per unit time at which long-run average costs for a particular firm are at a minimum.
Minimum wage A wage floor, legislated by government, setting the lowest hourly rate that firms may legally pay workers.
Models, or theories Simplified representations of the real world used as the basis for predictions or explanations.
Money Any medium that is universally accepted in an economy both by sellers of goods and services as payment for those goods and services and by creditors as payment for debts.
Money balances Synonymous with money, money stock, money holdings.
Money illusion Reacting to changes in money prices rather than relative prices. If a worker whose wages double when the price level also doubles thinks he or she is better off, that worker is suffering from money illusion.
Money multiplier A number that, when multiplied by a change in reserves in the banking system, yields the resulting change in the money supply.
Money price The price expressed in today's dollars; also called the absolute or nominal price.

Money supply The amount of money in circulation.
Monopolist The single supplier of a good or service for which there is no close substitute. The monopolist therefore constitutes its entire industry.
Monopolistic competition A market situation in which a large number of firms produce similar but not identical products. Entry into the industry is relatively easy.
Monopolization The possession of monopoly power in the relevant market and the willful acquisition or maintenance of that power, as distinguished from growth or development as a consequence of a superior product, business acumen, or historical accident.
Monopoly A firm that can determine the market price of a good. In the extreme case, a monopoly is the only seller of a good or service.
Monopsonist The only buyer in a market.
Monopsonistic exploitation Paying a price for the variable input that is less than its marginal revenue product; the difference between marginal revenue product and the wage rate.
Moral hazard The possibility that a borrower might engage in riskier behavior after a loan has been obtained.
Multiplier The ratio of the change in the equilibrium level of real GDP to the change in autonomous real expenditures. The number by which a change in autonomous real investment or autonomous real consumption, for example, is multiplied to get the change in equilibrium real GDP.
Multiproduct firm A firm that produces and sells two or more different items.

## N

National income (NI) The total of all factor payments to resource owners. It can be obtained from net domestic product (NDP) by subtracting indirect business taxes and transfers and adding net U.S. income earned abroad and other business income adjustments.
National income accounting A measurement system used to estimate national income and its components; one approach to measuring an economy's aggregate performance.
Natural monopoly A monopoly that arises from the peculiar production characteristics in an industry. It usually arises when there are large economies of scale relative to the industry's demand such that one firm can produce at a lower average cost than can be achieved by multiple firms.

Natural rate of unemployment The rate of unemployment that is estimated to prevail in long-run macroeconomic equilibrium, when all workers and employers have fully adjusted to any changes in the economy.
Negative market feedback A tendency for a good or service to fall out of favor with more consumers because other consumers have stopped purchasing the item.
Negative-sum game A game in which players as a group lose during the process of the game.
Net domestic product (NDP) GDP minus depreciation.
Net investment Gross private domestic investment minus an estimate of the wear and tear on the existing capital stock. Net investment therefore measures the change in the capital stock over a one-year period.
Net public debt Gross public debt minus all government interagency borrowing.
Net wealth The stock of assets owned by a person, household, firm, or nation (net of any debts owed). For a household, net wealth can consist of a house, cars, personal belongings, stocks, bonds, bank accounts, and cash (minus any debts owed).
Network effect A situation in which a consumer's willingness to purchase a good or service is influenced by how many others also buy or have bought the item.
Neutral federal funds rate A value of the interest rate on interbank loans at which the growth rate of real GDP tends neither to rise nor to fall relative to the rate of growth of potential, longrun, real GDP, given the expected rate of inflation.
New entrant An individual who has never held a full-time job lasting two weeks or longer but is now seeking employment.
New growth theory A theory of economic growth that examines the factors that determine why technology, research, innovation, and the like are undertaken and how they interact.
New Keynesian inflation dynamics In new Keynesian theory, the pattern of inflation exhibited by an economy with growing aggregate demandinitial sluggish adjustment of the price level in response to increased aggregate demand followed by higher inflation later.
Nominal rate of interest The market rate of interest expressed in today's dollars.
Nominal values The values of variables such as GDP and investment expressed
in current dollars, also called money values; measurement in terms of the actual market prices at which goods and services are sold.
Nonaccelerating inflation rate of unemployment (NAIRU) The rate of unemployment below which the rate of inflation tends to rise and above which the rate of inflation tends to fall.
Noncontrollable expenditures Government spending that changes automatically without action by Congress.
Noncooperative game A game in which the players neither negotiate nor cooperate in any way. As applied to firms in an industry, this is the common situation in which there are relatively few firms and each has some ability to change price.
Nondurable consumer goods Consumer goods that are used up within three years.
Nonincome expense items The total of indirect business taxes and depreciation.
Nonprice rationing devices All methods used to ration scarce goods that are price-controlled. Whenever the price system is not allowed to work, nonprice rationing devices will evolve to ration the affected goods and services.
Normal goods Goods for which demand rises as income rises. Most goods are normal goods.
Normal rate of return The amount that must be paid to an investor to induce investment in a business. Also known as the opportunity cost of capital.
Normative economics Analysis involving value judgments about economic policies; relates to whether outcomes are good or bad. A statement of what ought to be.
Number line A line that can be divided into segments of equal length, each associated with a number.

## 0

Oligopoly A market structure in which there are very few sellers. Each seller knows that the other sellers will react to its changes in prices, quantities, and qualities.
Open economy effect One of the reasons that the aggregate demand curve slopes downward: Higher price levels result in foreign residents desiring to buy fewer U.S.-made goods, while U.S. residents now desire more foreign-made goods, thereby reducing net exports. This is equivalent to a reduction in the amount of real goods and services purchased in the United States.
Open market operations The purchase and sale of existing U.S. government securities (such as bonds) in the open
private market by the Federal Reserve System.
Opportunistic behavior Actions that focus solely on short-run gains because long-run benefits of cooperation are perceived to be smaller.
Opportunity cost The highest-valued, next-best alternative that must be sacrificed to obtain something or to satisfy a want.

## Opportunity cost of capital The

 normal rate of return, or the available return on the next-best alternative investment. Economists consider this a cost of production, and it is included in our cost example.Optimal quantity of pollution The level of pollution for which the marginal benefit of one additional unit of pollution abatement just equals the marginal cost of that additional unit of pollution abatement.
Origin The intersection of the $y$ axis and the $x$ axis in a graph.
Outsourcing A firm's employment of labor outside the country in which the firm is located.

## P

Par value The officially determined value of a currency.
Partnership A business owned by two or more joint owners, or partners, who share the responsibilities and the profits of the firm and are individually liable for all the debts of the partnership.
Passive (nondiscretionary) policymaking Policymaking that is carried out in response to a rule. It is therefore not in response to an actual or potential change in overall economic activity.
Patent A government protection that gives an inventor the exclusive right to make, use, or sell an invention for a limited period of time (currently, 20 years).
Payoff matrix A matrix of outcomes, or consequences, of the strategies available to the players in a game.
Perfect competition A market structure in which the decisions of individual buyers and sellers have no effect on market price.
Perfectly competitive firm A firm that is such a small part of the total industry that it cannot affect the price of the product it sells.
Perfectly elastic demand A demand that has the characteristic that even the slightest increase in price will lead to zero quantity demanded.
Perfectly elastic supply A supply characterized by a reduction in quantity supplied to zero when there is the slightest decrease in price.

Perfectly inelastic demand A demand that exhibits zero responsiveness to price changes. No matter what the price is, the quantity demanded remains the same.
Perfectly inelastic supply A supply for which quantity supplied remains constant, no matter what happens to price.

## Personal Consumption Expenditure

(PCE) Index A statistical measure of average prices that uses annually updated weights based on surveys of consumer spending.
Personal income (PI) The amount of income that households actually receive before they pay personal income taxes.
Persuasive advertising Advertising that is intended to induce a consumer to purchase a particular product and discover a previously unknown taste for the item.

Phillips curve A curve showing the relationship between unemployment and changes in wages or prices. It was long thought to reflect a trade-off between unemployment and inflation.
Physical capital All manufactured resources, including buildings, equipment, machines, and improvements to land that are used for production.
Planning curve The long-run average cost curve.
Planning horizon The long run, during which all inputs are variable.
Plant size The physical size of the factories that a firm owns and operates to produce its output. Plant size can be defined by square footage, maximum physical capacity, and other physical measures.
Policy irrelevance proposition The conclusion that policy actions have no real effects in the short run if the policy actions are anticipated and none in the long run even if the policy actions are unanticipated.
Portfolio investment The purchase of less than 10 percent of the shares of ownership in a company in another nation.
Positive economics Analysis that is strictly limited to making either purely descriptive statements or scientific predictions; for example, "If A, then B." A statement of what is.
Positive market feedback A tendency for a good or service to come into favor with additional consumers because other consumers have chosen to buy the item.
Positive-sum game A game in which players as a group are better off at the end of the game.
Potential money multiplier The reciprocal of the reserve ratio, assuming
no leakages into currency. It is equal to 1 divided by the reserve ratio.
Precautionary demand Holding money to meet unplanned expenditures and emergencies.
Present value The value of a future amount expressed in today's dollars; the most that someone would pay today to receive a certain sum at some point in the future.
Price ceiling A legal maximum price that may be charged for a particular good or service.
Price controls Government-mandated minimum or maximum prices that may be charged for goods and services.
Price differentiation Establishing different prices for similar products to reflect differences in marginal cost in providing those commodities to different groups of buyers.
Price discrimination Selling a given product at more than one price, with the price difference being unrelated to differences in marginal cost.
Price elasticity of demand $\left(E_{p}\right)$ The responsiveness of the quantity demanded of a commodity to changes in its price; defined as the percentage change in quantity demanded divided by the percentage change in price.
Price elasticity of supply $\left(E_{s}\right)$ The responsiveness of the quantity supplied of a commodity to a change in its price; the percentage change in quantity supplied divided by the percentage change in price.
Price floor A legal minimum price below which a good or service may not be sold. Legal minimum wages are an example.
Price index The cost of today's market basket of goods expressed as a percentage of the cost of the same market basket during a base year.
Price searcher A firm that must determine the price-output combination that maximizes profit because it faces a downward-sloping demand curve.
Price system An economic system in which relative prices are constantly changing to reflect changes in supply and demand for different commodities. The prices of those commodities are signals to everyone within the system as to what is relatively scarce and what is relatively abundant.
Price taker A perfectly competitive firm that must take the price of its product as given because the firm cannot influence its price.
Principle of rival consumption The recognition that individuals are rivals in consuming private goods because one person's consumption reduces the amount available for others to consume.

Principle of substitution The principle that consumers shift away from goods and services that become priced relatively higher in favor of goods and services that are now priced relatively lower.
Prisoners' dilemma A famous strategic game in which two prisoners have a choice between confessing and not confessing to a crime. If neither confesses, they serve a minimum sentence. If both confess, they serve a longer sentence. If one confesses and the other doesn't, the one who confesses goes free. The dominant strategy is always to confess.
Private costs Costs borne solely by the individuals who incur them. Also called internal costs.
Private goods Goods that can be consumed by only one individual at a time. Private goods are subject to the principle of rival consumption.
Private property rights Exclusive rights of ownership that allow the use, transfer, and exchange of property.
Producer durables, or capital goods Durable goods having an expected service life of more than three years that are used by businesses to produce other goods and services.
Producer Price Index (PPI) A statistical measure of a weighted average of prices of goods and services that firms produce and sell.
Producer surplus Difference between the total amount that producers actually receive for an item and the total amount that they would have been willing to accept for supplying that item.
Product compatibility The capability of a product sold by one firm to function together with another firm's complementary product.
Product differentiation The distinguishing of products by brand name, color, and other minor attributes. Product differentiation occurs in other than perfectly competitive markets in which products are, in theory, homogeneous, such as wheat or corn.
Production Any activity that results in the conversion of resources into products that can be used in consumption.
Production function The relationship between inputs and maximum physical output. A production function is a technological, not an economic, relationship.
Production possibilities curve (PPC) A curve representing all possible combinations of maximum outputs that could be produced assuming a fixed amount of productive resources of a given quality.
Profit-maximizing rate of production The rate of production that maximizes
total profits, or the difference between total revenues and total costs. Also, it is the rate of production at which marginal revenue equals marginal cost.
Progressive taxation A tax system in which, as income increases, a higher percentage of the additional income is paid as taxes. The marginal tax rate exceeds the average tax rate as income rises.
Property rights The rights of an owner to use and to exchange property.
Proportional rule A decision-making system in which actions are based on the proportion of the "votes" cast and are in proportion to them. In a market system, if 10 percent of the "dollar votes" are cast for blue cars, 10 percent of automobile output will be blue cars.
Proportional taxation A tax system in which, regardless of an individual's income, the tax bill comprises exactly the same proportion.
Proprietorship A business owned by one individual who makes the business decisions, receives all the profits, and is legally responsible for the debts of the firm.
Public debt The total value of all outstanding federal government securities.
Public goods Goods for which the principle of rival consumption does not apply. They can be jointly consumed by many individuals simultaneously at no additional cost and with no reduction in quality or quantity. Also no one who fails to help pay for the good can be denied the benefit of the good.
Purchasing power The value of money for buying goods and services. If your money income stays the same but the price of one good that you are buying goes up, your effective purchasing power falls, and vice versa.
Purchasing power parity Adjustment in exchange rate conversions that takes into account differences in the true cost of living across countries.

## Q

Quantity theory of money and prices The hypothesis that changes in the money supply lead to equiproportional changes in the price level.
Quota subscription A nation's account with the International Monetary Fund, denominated in special drawing rights.
Quota system A government-imposed restriction on the quantity of a specific good that another country is allowed to sell in the United States. In other words, quotas are restrictions on imports. These restrictions are usually applied to one or several specific countries.

## R

Random walk theory The theory that there are no predictable trends in securities prices that can be used to "get rich quick."
Rate of discount The rate of interest used to discount future sums back to present value.
Rate-of-return regulation Regulation that seeks to keep the rate of return in an industry at a competitive level by not allowing prices that would produce economic profits.
Rational expectations hypothesis A theory stating that people combine the effects of past policy changes on important economic variables with their own judgment about the future effects of current and future policy changes.
Rationality assumption The assumption that people do not intentionally make decisions that would leave them worse off.
Reaction function The manner in which one oligopolist reacts to a change in price, output, or quality made by another oligopolist in the industry.
Real disposable income Real GDP minus net taxes, or after-tax real income.
Real rate of interest The nominal rate of interest minus the anticipated rate of inflation.
Real values Measurement of economic values after adjustments have been made for changes in the average of prices between years.
Real-balance effect The change in expenditures resulting from a change in the real value of money balances when the price level changes, all other things held constant; also called the wealth effect.
Real-income effect The change in people's purchasing power that occurs when, other things being constant, the price of one good that they purchase changes. When that price goes up, real income, or purchasing power, falls, and when that price goes down, real income increases.
Recession A period of time during which the rate of growth of business activity is consistently less than its long-term trend or is negative.
Recessionary gap The gap that exists whenever equilibrium real GDP per year is less than full-employment real GDP as shown by the position of the long-run aggregate supply curve.
Recognition time lag The time required to gather information about the current state of the economy.
Reentrant An individual who used to work full-time but left the labor force and has now reentered it looking for a job.

Regional trade bloc A group of nations that grants members special trade privileges.
Regressive taxation A tax system in which as more dollars are earned, the percentage of tax paid on them falls. The marginal tax rate is less than the average tax rate as income rises.
Reinvestment Profits (or depreciation reserves) used to purchase new capital equipment.
Relative price The money price of one commodity divided by the money price of another commodity; the number of units of one commodity that must be sacrificed to purchase one unit of another commodity.
Rent control Price ceilings on rents.
Repricing, or menu, cost of inflation The cost associated with recalculating prices and printing new price lists when there is inflation.
Reserve ratio The fraction of transactions deposits that banks hold as reserves.
Reserves In the U.S. Federal Reserve System, deposits held by Federal Reserve district banks for depository institutions, plus depository institutions' vault cash.
Resources Things used to produce goods and services to satisfy people's wants.
Retained earnings Earnings that a corporation saves, or retains, for investment in other productive activities; earnings that are not distributed to stockholders.
Ricardian equivalence theorem The proposition that an increase in the government budget deficit has no effect on aggregate demand.
Right-to-work laws Laws that make it illegal to require union membership as a condition of continuing employment in a particular firm.
Rule of 70 A rule stating that the approximate number of years required for per capita real GDP to double is equal to 70 divided by the average rate of economic growth.
Rules of origin Regulations that nations in regional trade blocs establish to delineate product categories eligible for trading preferences.

## S

Sales taxes Taxes assessed on the prices paid on most goods and services.
Saving The act of not consuming all of one's current income. Whatever is not consumed out of spendable income is, by definition, saved. Saving is an action measured over time (a flow), whereas savings are a stock, an accumulation resulting from the act of saving in the past.

Say's law A dictum of economist J. B. Say that supply creates its own demand. Producing goods and services generates the means and the willingness to purchase other goods and services.
Scarcity A situation in which the ingredients for producing the things that people desire are insufficient to satisfy all wants at a zero price.
Search good A product with characteristics that enable an individual to evaluate the product's quality in advance of a purchase.
Seasonal unemployment Unemployment resulting from the seasonal pattern of work in specific industries. It is usually due to seasonal fluctuations in demand or to changing weather conditions that render work difficult, if not impossible, as in the agriculture, construction, and tourist industries.
Secondary boycott A refusal to deal with companies or purchase products sold by companies that are dealing with a company being struck.
Secular deflation A persistent decline in prices resulting from economic growth in the presence of stable aggregate demand.
Securities Stocks and bonds.
Services Mental or physical labor or help purchased by consumers. Examples are the assistance of physicians, lawyers, dentists, repair personnel, housecleaners, educators, retailers, and wholesalers; items purchased or used by consumers that do not have physical characteristics.
Share of stock A legal claim to a share of a corporation's future profits. If it is common stock, it incorporates certain voting rights regarding major policy decisions of the corporation. If it is preferred stock, its owners are accorded preferential treatment in the payment of dividends but do not have any voting rights.

## Share-the-gains, share-the-pains

 theory A theory of regulatory behavior that holds that regulators must take account of the demands of three groups: legislators, who established and oversee the regulatory agency; firms in the regulated industry; and consumers of the regulated industry's products.Short run The time period during which at least one input, such as plant size, cannot be changed.

## Short-run aggregate supply curve

The relationship between total planned economywide production and the price level in the short run, all other things held constant. If prices adjust incompletely in the short run, the curve is positively sloped.

Short-run break-even price The price at which a firm's total revenues equal its total costs. At the break-even price, the firm is just making a normal rate of return on its capital investment. (It is covering its explicit and implicit costs.)
Short-run economies of operation A distinguishing characteristic of an information product arising from declining short-run average total cost as more units of the product are sold.
Short-run shutdown price The price that covers average variable costs. It occurs just below the intersection of the marginal cost curve and the average variable cost curve.
Shortage A situation in which quantity demanded is greater than quantity supplied at a price below the market clearing price.
Signals Compact ways of conveying to economic decision makers information needed to make decisions. An effective signal not only conveys information but also provides the incentive to react appropriately. Economic profits and economic losses are such signals.
Slope The change in the $y$ value divided by the corresponding change in the $x$ value of a curve; the "incline" of the curve.
Small menu costs Costs that deter firms from changing prices in response to demand changes-for example, the costs of renegotiating contracts or printing new price lists.
Social costs The full costs borne by society whenever a resource use occurs. Social costs can be measured by adding external costs to private, or internal, costs.
Special drawing rights (SDRs) Reserve assets created by the International Monetary Fund for countries to use in settling international payment obligations.
Specialization The organization of economic activity so that what each person (or region) consumes is not identical to what that person (or region) produces. An individual may specialize, for example, in law or medicine. A nation may specialize in the production of coffee, e-book readers, or digital cameras.
Stagflation A situation characterized by lower real GDP, lower employment, and a higher unemployment rate during the same period that the rate of inflation increases.
Standard of deferred payment A property of an item that makes it desirable for use as a means of settling debts maturing in the future; an essential property of money.

Static tax analysis Economic evaluation of the effects of tax rate changes under the assumption that there is no effect on the tax base, meaning that there is an unambiguous positive relationship between tax rates and tax revenues. Stock The quantity of something, measured at a given point in timefor example, an inventory of goods or a bank account. Stocks are defined independently of time, although they are assessed at a point in time.
Store of value The ability to hold value over time; a necessary property of money.
Strategic dependence A situation in which one firm's actions with respect to price, quality, advertising, and related changes may be strategically countered by the reactions of one or more other firms in the industry. Such dependence can exist only when there are a limited number of major firms in an industry.
Strategy Any rule that is used to make a choice, such as "Always pick heads."
Strikebreakers Temporary or permanent workers hired by a company to replace union members who are striking.
Structural unemployment Unemployment resulting from a poor match of workers' abilities and skills with current requirements of employers.
Subsidy A negative tax; a payment to a producer from the government, usually in the form of a cash grant per unit.
Substitutes Two goods are substitutes when a change in the price of one causes a shift in demand for the other in the same direction as the price change.
Substitution effect The tendency of people to substitute cheaper commodities for more expensive commodities.
Supply A schedule showing the relationship between price and quantity supplied for a specified period of time, other things being equal.
Supply curve The graphical representation of the supply schedule; a line (curve) showing the supply schedule, which generally slopes upward (has a positive slope), other things being equal.
Supply-side economics The suggestion that creating incentives for individuals and firms to increase productivity will cause the aggregate supply curve to shift outward.
Surplus A situation in which quantity supplied is greater than quantity demanded at a price above the market clearing price.
Sympathy strike A work stoppage by a union in sympathy with another union's strike or cause.

T
Tariffs Taxes on imported goods.
Tax base The value of goods, services, wealth, or incomes subject to taxation.
Tax bracket A specified interval of income to which a specific and unique marginal tax rate is applied.
Tax incidence The distribution of tax burdens among various groups in society.
Tax rate The proportion of a tax base that must be paid to a government as taxes.
Taylor rule An equation that specifies a federal funds rate target based on an estimated long-run real interest rate, the current deviation of the actual inflation rate from the Federal Reserve's inflation objective, and the gap between actual real GDP per year and a measure of potential real GDP per year.
Technology Society's pool of applied knowledge concerning how goods and services can be produced.
The Fed The Federal Reserve System; the central bank of the United States.
Theory of public choice The study of collective decision making.
Third parties Parties who are not directly involved in a given activity or transaction. For example, in the relationship between caregivers and patients, fees may be paid by third parties (insurance companies, government).
Thrift institutions Financial institutions that receive most of their funds from the savings of the public. They include savings banks, savings and loan associations, and credit unions.
Tie-in sales Purchases of one product that are permitted by the seller only if the consumer buys another good or service from the same firm.
Tit-for-tat strategic behavior In game theory, cooperation that continues as long as the other players continue to cooperate.
Total costs The sum of total fixed costs and total variable costs.
Total income The yearly amount earned by the nation's resources (factors of production). Total income therefore includes wages, rent, interest payments, and profits that are received by workers, landowners, capital owners, and entrepreneurs, respectively.
Total revenues The price per unit times the total quantity sold.
Trade deflection Moving partially assembled products into a member nation of a regional trade bloc, completing assembly, and then exporting them to other nations within the bloc, so as to benefit from preferences granted by the trade bloc.

Trade diversion Shifting existing international trade from countries outside a regional trade bloc to nations within the bloc.
Trading Desk An office at the Federal Reserve Bank of New York charged with implementing monetary policy strategies developed by the Federal Open Market Committee.
Transaction costs All costs associated with making, reaching, and enforcing agreements.
Transactions approach A method of measuring the money supply by looking at money as a medium of exchange.
Transactions demand Holding money as a medium of exchange to make payments. The level varies directly with nominal GDP.
Transactions deposits Checkable and debitable account balances in commercial banks and other types of financial institutions, such as credit unions and savings banks. Any accounts in financial institutions from which you can easily transmit debit-card and check payments without many restrictions.
Transfer payments Money payments made by governments to individuals for which no services or goods are rendered in return. Examples are Social Security old-age and disability benefits and unemployment insurance benefits.
Transfers in kind Payments that are in the form of actual goods and services, such as food stamps, subsidized public housing, and medical care, and for which no goods or services are rendered in return.
Traveler's checks Financial instruments obtained from a bank or a nonbanking organization and signed during purchase that can be used in payment upon a second signature by the purchaser.

## U

Unanticipated inflation Inflation at a rate that comes as a surprise, either higher or lower than the rate anticipated.
Unemployment The total number of adults (aged 16 years or older) who are willing and able to work and who are actively looking for work but have not found a job.
Union shop A business enterprise that may hire nonunion members, conditional on their joining the union by some specified date after employment begins.
Unit elasticity of demand A demand relationship in which the quantity demanded changes exactly in proportion to the change in price.
Unit of accounting A measure by which prices are expressed; the common denominator of the price system; a central property of money.
Unit tax A constant tax assessed on each unit of a good that consumers purchase.
Unlimited liability A legal concept whereby the personal assets of the owner of a firm can be seized to pay off the firm's debts.
Util A representative unit by which utility is measured.
Utility The want-satisfying power of a good or service.
Utility analysis The analysis of consumer decision making based on utility maximization.

## V

Value added The dollar value of an industry's sales minus the value of intermediate goods (for example, raw materials and parts) used in production.
Variable costs Costs that vary with the rate of production. They include wages paid to workers and purchases of materials.

Versioning Selling a product in slightly altered forms to different groups of consumers.
Vertical merger The joining of a firm with another to which it sells an output or from which it buys an input.
Voluntary exchange An act of trading, done on an elective basis, in which both parties to the trade expect to be better off after the exchange.
Voluntary import expansion (VIE) An official agreement with another country in which it agrees to import more from the United States.

## Voluntary restraint agreement

(VRA) An official agreement with another country that "voluntarily" restricts the quantity of its exports to the United States.

## W

Wants What people would buy if their incomes were unlimited.
World Bank A multinational agency that specializes in making loans to about 100 developing nations in an effort to promote their long-term development and growth.
World Trade Organization (WTO)
The successor organization to the GATT that handles trade disputes among its member nations.

## X

$x$ axis The horizontal axis in a graph.

## Y

$y$ axis The vertical axis in a graph.

## Z

Zero-sum game A game in which any gains within the group are exactly offset by equal losses by the end of the game.

## A

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## MICROECONOMIC PRINCIPLES

## Opportunity Cost

In economics, cost is always a forgone opportunity.

## Law of Demand

When the price of a good goes up, people buy less of it, other things being equal.

## Movement Along, versus Shift in, a Curve

If the relative price changes, we move along a curve-there is a change in quantity demanded and/or supplied. If something else changes, we shift a curve-there is a change in demand and/or supply.

## Income Elasticity of Demand

$$
\begin{gathered}
\text { Income } \\
\begin{array}{c}
\text { percentage change in } \\
\text { elasticity } \\
\text { of demand }
\end{array}
\end{gathered}=\frac{\text { amount of a good demanded }}{\text { percentage change in income }}
$$

## Law of Diminishing Marginal Product

As successive equal increases in a variable factor of production, such as labor, are added to other fixed factors of production, such as capital, there will be a point beyond which the extra, or marginal, product that can be attributed to each additional unit of the variable factor of production will decline.

## Supply

At higher prices, a larger quantity will generally be supplied than at lower prices, all other things held constant.

Or stated otherwise:
At lower prices, a smaller quantity will generally be supplied than at higher prices, all other things held constant.

## Profits

$$
\begin{gathered}
\begin{array}{c}
\text { Accounting } \\
\text { profits }
\end{array}=\text { total revenues }- \text { total costs } \\
\underset{\text { profits }}{\text { Economic total revenues }-\begin{array}{l}
\text { total opportunity } \\
\text { cost of all } \\
\text { inputs used }
\end{array}}
\end{gathered}
$$

## Price Elasticity of Demand

percentage change in
$E_{p}=\frac{\text { quantity demanded }}{\text { percentage change in price }}$

## Price Elasticity of Supply

$$
E_{s}=\frac{\begin{array}{c}
\text { percentage change in } \\
\text { quantity supplied }
\end{array}}{\text { percentage change in price }}
$$

## Output Market Structure

| Input <br> Market <br> Structure |  | Perfect Competition | Monopoly |
| :---: | :---: | :---: | :---: |
|  | Perfect <br> Competition | $\begin{gathered} \mathrm{MC}=\mathrm{MR}=P \\ W=\mathrm{MFC}=\mathrm{MRP}_{c} \end{gathered}$ | $\begin{gathered} \mathrm{MC}=\mathrm{MR}(<P) \\ W=\mathrm{MFC}=\mathrm{MRP}_{m}\left(<\mathrm{MRP}_{c}\right) \end{gathered}$ |
|  | Monopsony | $\begin{gathered} \mathrm{MC}=\mathrm{MR}=P \\ W<\mathrm{MFC}=\mathrm{MRP}_{c} \end{gathered}$ | $\begin{aligned} \mathrm{MC} & =\mathrm{MR}(<P) \\ W<\mathrm{MFC} & \mathrm{MRP}_{m}\left(<\mathrm{MRP}_{c}\right) \end{aligned}$ |

## MICROECONOMIC PRINCIPLES

## Average and Marginal Costs

Average total costs $($ ATC $)=\frac{\text { total costs }(\mathrm{TC})}{\text { output }(Q)}$
Average variable costs (AVC) $=\frac{\text { total variable costs (TVC) }}{\text { output }(Q)}$
Average fixed costs (AFC) $=\frac{\text { total fixed costs (TFC) }}{\operatorname{output}(Q)}$
Marginal cost $(M C)=\frac{\text { change in total costs }}{\text { change in output }}$

## Profit-Maximizing Combination <br> of Resources

MRP of labor = price of labor (wage rate)
MRP of land = price of land (rental rate per unit)
MRP of capital $=$ price of capital (cost per unit of service)
Alternatively, we can express this profit-maximizing rule as:

$$
\frac{\text { MRP of labor }}{\text { price of labor }}=\frac{\text { MRP of capital }}{\text { price of capital }}=\frac{\text { MRP of land }}{\text { price of land }}
$$

## Cost-Minimization Rule

$$
\frac{\text { MPP of labor }}{\text { price of labor }}=\frac{\text { MPP of capital }}{\begin{array}{l}
\text { price (cost per } \\
\text { unit) of capital }
\end{array}}=\frac{\text { MPP of land }}{\begin{array}{l}
\text { price (rental rate } \\
\text { per unit) of land }
\end{array}}
$$

## Profit Maximization

Profit maximization is always at the rate of output at which marginal revenue equals marginal cost.

## Capitalism

One way to remember the attributes of market capitalism is by thinking of the three $P_{\text {s: }}$ prices, profits, and private property.

## Optimal Quantity of Pollution

The optimal quantity of pollution is the level for which the marginal benefit of one additional unit of clean air just equals the marginal cost of that additional unit of clean air.

## Comparing Market Structures

| Market <br> Structure | Number of <br> Sellers | Unrestricted <br> Entry and <br> Exit | Ability to <br> Set Price | Long-Run <br> Economic <br> Profits Possible | Product <br> Differentiation | Examples |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Perfect <br> competition | Numerous | Yes | None | No | None | Agriculture |
| Monopolistic <br> competition | Many | Yes | Some | No | Considerable | Toothpaste, <br> toilet paper, <br> soap, retail <br> trade |
| Oligopoly | Few | Partial | Some | Yes | Frequent | Cigarettes, <br> college <br> textbooks |
| Pure <br> monopoly | One | No | Considerable | Yes | Product is <br> unique | Some electric <br> companies, <br> some local <br> telephone <br> companies |


[^0]:    In economics, cost is always a forgone opportunity.

[^1]:    A change in a good's own price leads to a change in quantity demanded for any given demand curve, other things held constant. This is a movement along the curve.

    A change in any of the ceteris paribus conditions for demand leads to a change in demand. This causes a shift of the curve.

[^2]:    A change, or shift, in supply is a movement of the entire curve. The only thing that can cause the entire curve to move is a change in one of the ceteris paribus conditions.

[^3]:    Profit maximization occurs at the rate of output at which marginal revenue equals marginal cost.

[^4]:    Source: U.S. Department of Labor.

[^5]:    Sources: U.S. Department of Commerce, Bureau of Economic Analysis; author's estimates.
    *Includes an approximately $\$ 28$ billion statistical discrepancy, probably uncounted capital inflows, many of which relate to the illegal drug trade.

